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COUNCIL OF THE CITY OF PHILADELPHIA
PUBLIC HEARING
COMMITTEE ON FINANCE

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Room 401, City Hall
Philadelphia, Pennsylvania
Tuesday, December 7, 1999
11:00 a.m.

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990810 - An Ordinance constituting the Third
Supplemental Ordinance to the General Gas Works
Revenue Bond Ordinance of 1998 ("1998 General
Ordinance") authorizing the director of Finance, on
behalf of the City, to enter into a Qualified Swap
Agreement, as defined in the 1998 General Ordinance,
with respect to the City's Gas Works Revenue Bonds
(1998 General Ordinance), First Series B of 1998
("Series 1998B Bonds"); applying eh provisions of
Section 4.02 of the 1998 General Ordinance,
including the grant therein of a security interest
in Gas Works revenues, to such Qualified Swap
Agreement; covenanting to make the payments under
such Qualified Swap Agreement in accordance with the
provisions of the 1998 General Ordinance and
confirming the covenants of the City in the 1998
General Ordinance with respect to such Qualified
Swap Agreement; authorizing the Director of Finance
and other officers of the City to take such other
actions as may be necessary or appropriate to enter
into such Qualified Swap Agreement and to effectuate
the transactions contemplated thereby; and providing
that this ordinance is supplemental to the 1998
General Ordinance and that the provisions of the
1998 General Ordinance, to the extent not modified,
amended or suspended by this Ordinance, are
applicable.

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PRESENT:

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COUNCILWOMAN JANNIE BLACKWELL, Chairwoman

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COUNCILWOMAN MARIAN TASCO, Vice Chair

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COUNCILMAN JAMES KENNEY

25

COUNCILMAN MICHAEL NUTTER

COUNCILMAN BRIAN O'NEILL

COUNCILMAN W. THACHER LONGSTRETH

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VINCENT VARALLO ASSOCIATES, INC.

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I N D E X

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MICHAEL NADOL, Director of Finance -----	5
WHITNEY REID, City Treasurer -----	6
BEN HALER, President and CEO of PGW -----	11
JOAN STERN, Special Counsel, PGW -----	44

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1 Bill No. 990810

2 CHAIRWOMAN BLACKWELL: Good morning.

3 We're now ready to begin our finance hearing. We're
4 here to have and get information and our public
5 hearing is regarding 990810. And with that, we will
6 formally begin our public hearing and thank all who
7 are in attendance. I'll ask the clerk to read the
8 title of the bill.

9 THE CLERK: Bill No. 990810, an
10 ordinance constituting the Third Supplemental
11 Ordinance to the General Gas Works Revenue Bond
12 Ordinance of 1998, authorizing the director of
13 Finance, on behalf of the City, to enter into a
14 Qualified Swap Agreement, as defined in the 1998
15 General Ordinance, with respect to the City's Gas
16 Works Revenue Bonds, First Series B of 1998,
17 applying eh provisions of Section 4.02 of the 1998
18 General Ordinance, including the grant therein of a
19 security interest in Gas Works revenues, to such
20 Qualified Swap Agreement; covenanting to make the
21 payments under such Qualified Swap Agreement in
22 accordance with the provisions of the 1998 General
23 Ordinance and confirming the covenants of the City
24 in the 1998 General Ordinance with respect to such
25 Qualified Swap Agreement; authorizing the Director

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2 of Finance and other officers of the City to take
3 such other actions as may be necessary or
4 appropriate to enter into such Qualified Swap
5 Agreement and to effectuate the transactions
6 contemplated thereby; and providing that this
7 ordinance is supplemental to the 1998 General
8 Ordinance and that the provisions of the 1998
9 General Ordinance, to the extent not modified,
10 amended or suspended by this Ordinance, are
11 applicable.

12 CHAIRWOMAN BLACKWELL: Thank you very
13 much. Having a quorum present, to my left,
14 Councilwoman Marian Tasco, vice chair; to my right,
15 James Kenney; and his right, Councilman Michael
16 Nutter. I'm Jannie Blackwell for the record, and
17 with that, we thank you for coming and would ask
18 that you identify yourself for the record and
19 proceed. It has also been suggested, Mr. Reid, that
20 -- I don't think your testimony is very long -- that
21 you read your entire testimony into the record.

22 MR. NADOL: Excuse me, that I not read?

23 CHAIRWOMAN BLACKWELL: That you do read.
24 SO would you identify yourselves are for the record
25 and proceed.

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2 MR. NADOL: Good morning, Chairman
3 Blackwell, Members of the Committee. I'm Michael
4 Nadol, N-A-D-O-L, Director of Finance for the City.
5 With me is Whitney Reid, the City Treasurer; Ben
6 Haler, President and CEO of the Philadelphia Gas
7 Works, and we also have a number of other people who
8 have been involved in this proposed transaction with
9 us here today to answer questions should the
10 Committee have any that we need there assistance
11 with. We appreciate this opportunity to testify
12 today regarding Bill 990810, which would authorize
13 the Director of Finance on behalf of the City to
14 enter into a Qualified Swap Agreement as defined in
15 the 1998 General Ordinance with respect to the
16 City's Gas Works Revenue Bonds.

17 This proposed Qualified Swap transaction
18 would be designed to net approximately \$8 million
19 for PGW by better optimizing Gas Works debt
20 structure. After thorough review and analysis, we
21 believe that this transaction based on a proprietary
22 J.P. Morgan product, represents a reasonable and
23 prudent strategy for generating significant
24 additional resources to augment PGW's capital
25 improvement program. Because the City Treasurer has

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2 taken the lead for the Administration in the
3 structuring of this proposed transaction, I will now
4 ask Whitney Reid to further detail this initiative
5 for the Committee.

6 CHAIRWOMAN BLACKWELL: Thank you very
7 much.

8 MR. REID: Thank you. I'm Whitney Reid,
9 City Treasurer.

10 CHAIRWOMAN BLACKWELL: Excuse me one
11 moment, Mr. Reid, before you begin, let me also note
12 that Councilman Brian O'Neill is also here. Thank
13 you.

14 MR. REID: In this proposed transaction,
15 J.P. Morgan would pay PGW for the right to swap
16 variable rate debt for a certain portion of PGW's
17 existing fix rate debt in the event that certain
18 interest rates on short-term tax-exempt debt were to
19 rise above a specified level at some point in the
20 future.

21 Specifically, PGW would sell an option
22 to J.P. Morgan for which it would receive a
23 non-refundable payment of approximately \$8 million.
24 The option would be based upon PGW's Series 1998B
25 Bonds, currently outstanding in the principal amount

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2 of \$103 million. The option would give J.P. Morgan
3 the right to compel PGW to enter into a swap at a
4 future point in time, pursuant to which PGW would
5 receive a fixed rate of 5.01 percent from J.P.
6 Morgan and would pay a variable rate of The Bond
7 Market Association Municipal Swap index, hereto
8 referred to as TBMA, plus 50 basis points in return.
9 The TBMA is a weekly index comprised of a number of
10 short-term, tax-exempt bonds, and is the industry
11 standard for such transactions. The 5.01 percent
12 rate represents the current average interest rate on
13 the Series 1998B Bonds. Because PGW would be
14 receiving 5.01 percent from J.P. Morgan and paying
15 5.01 percent to the Series 1998B bondholders, PGW
16 would effectively be left paying the variable rate
17 based on TBMA index in the event that the swap
18 occurs.

19 J.P. Morgan would not be permitted to
20 exercise this option to compel PGW to enter into the
21 swap, until a pre-specified trigger point is
22 reached. That trigger point would occur if TBMA
23 were to average 7 percent over a period of six
24 consecutive months. Once the trigger point is
25 crossed, J.P. Morgan retains the right to exercise

2 the option at any time thereafter for the remaining
3 term of the Series 1998B Bonds which goes to the
4 year 2028. TBMA has reached a average of 7 percent
5 for a consecutive six-month period only once during
6 the 18 years that it and its predecessor indices
7 have been maintained. I've enclosed charts that
8 clearly depict the TBMA index over the past 18
9 years. Currently, TBMA is approximately 3.60
10 percent.

11 Under this proposed agreement, the only
12 potential cost for PGW would be incurred if this
13 trigger is actually reached and J.P. Morgan
14 exercises its option to complete the Swap. In an
15 environment of extraordinarily high interest rates,
16 where TBMA exceeds 5.01 percent, such a Swap could
17 require PGW to pay more in debt service than its
18 current fixed rate payments. However, under this
19 proposed agreement, the amount of debt linked to
20 this option would decline as principal on the bonds
21 is paid off over time.

22 Moreover, this risk to PGW is
23 effectively hedged by the various short-term
24 reserves and cash balances that the utility
25 maintains. In other words, if a period of much

2 higher interest rates were indeed to occur, PGW
3 would expect to attain higher interest earnings of
4 its short-term assets - thereby offsetting higher
5 interest payments on any variable rate short-term
6 debts. Because of this matching and balancing
7 effect, the rating agencies are typically
8 comfortable with an issuer having between 10 and 20
9 percent of its outstanding debt in a variable rate
10 mode. In this proposed transaction, a maximum of
11 only \$103 million out of PGW's more than \$900
12 million in outstanding bonds would be positioned to
13 convert to a variable rate mode if the swap were to
14 be exercised, a level well within accepted ranges.

15 Finally, if the trigger were crossed and
16 J.P. Morgan exercised its option, J.P. Morgan would
17 not be permitted to subsequently reverse its option.
18 As a result, once the option is exercised, PGW would
19 continue to maintain this debt in a variable rate
20 mode even if interest rates were later to drop down
21 from levels high enough to invoke the trigger.
22 Given that historical interest, TBMA levels have
23 often been well below the 5.01 percent fixed rate
24 debt to be swapped, as is currently the case, over
25 the long-term, PGW's debt service might actually

3 option is exercised.

4 In closing, we believe that this
5 transaction represents an excellent opportunity to
6 improve PGW's overall debt structure in accordance
7 with accepted industry practices, better matching
8 the utility's outstanding debt to its short-term
9 assets. In turn, this initiative will generate
10 approximately \$8 million up front for use in
11 augmenting important capital improvement projects to
12 better serve Philadelphia's neighborhoods.
13 Consequently, the administration respectfully
14 requests your support for Bill No. 990810. In
15 addition, in order to meet the current plan of
16 finance schedule, we would also request suspension
17 of the rules so that this matter may be considered
18 at the next scheduled session of City Council.

19 Thank you for your attention, and we
20 would be happy to answer any questions at this time.

21 CHAIRWOMAN BLACKWELL: Thank you very
22 much.

23 Mr. Nadol and Mr. Haler, do you have any
24 further testimony you wanted to make at this time?

25 MR. HALER: Just two points,

3 knows, the cash flow of the Gas Works is such that
4 we do not see the revenue from heating season until
5 later in the winter. We have a \$25 million bond
6 issue debit service due in early January when we
7 have historically the least amount of cash that we
8 would have during the course of the year. Because
9 of it has been a warm fall, very much mirroring last
10 year, I need to point out to Council that this \$8
11 million will be very, very useful to us; we need the
12 money. Once the cash comes in during the winter in
13 the spring and this \$8 million will be dedicated to
14 infrastructure replacement throughout the City, ours
15 is an old system with old pipes and we know we must
16 be very aggressive about replacing them. So this \$8
17 million, once it is helpful getting us through this
18 cash crunch period in early January once replenished
19 by regular revenues will be dedicated to
20 infrastructure replacement.

21 CHAIRWOMAN BLACKWELL: Do you know where
22 this infrastructure replacement will take place and
23 can you get us a plan for that or a copy of what
24 streets you want to do?

25 MR. HALER: Yes. We have an engineer

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2 now working on criteria for the optimum blocks that
3 we would replace. We have our regular capital

4 program, and this would augment that and this
5 program would give us the optimum blocks that are
6 the highest candidates for replacement in this
7 season.

8 CHAIRWOMAN BLACKWELL: Thank you. Let
9 us also note for the record that that Councilman
10 Thatcher Longstreth is also here as part of this
11 Committee meeting.

12 In 1998, PGW restructured part of its
13 debt. Why are we doing this now, just a year later?
14 Why is it important that we do this restructuring
15 now?

16 MR. HALER: In 1998 we did a
17 refinancing. This product was not presented to us
18 at that time. Basically, as I understand it, this
19 product is based on the needs of other borrowers who
20 have high amounts of variable rate debt and are
21 looking for insurance in the event, in fear that
22 interest rates might go up. It's important to note
23 that they're not betting that interest rates will go
24 up; they just want the insurance to do it.

25 J.P. Morgan presented this product to us

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2 and we've been discussing it over the last six
3 months or so, but this was not something available

4 and presented to us at this time.

5 CHAIRWOMAN BLACKWELL: What do they
6 gain, what does J.P. Morgan gain?

7 MR. HALER: They get a commission in the
8 transaction between us and the and the counterpart.

9 CHAIRWOMAN BLACKWELL: They get a
10 commission -- we get 8 million.

11 MR. HALER: Yes.

12 CHAIRWOMAN BLACKWELL: They get a
13 commission now, or how does that --

14 MR. HALER: When the transaction
15 completed, they will get a commission. And then if
16 the third -- if the trigger point takes place that
17 the bond market money market rate is at 7 percent
18 for six months or more, then the counterpart, the
19 other party has the right to require us to make this
20 swap. It may never happen, but at least we have the
21 insurance, from their point of view, in case it
22 does.

23 CHAIRWOMAN BLACKWELL: They get a
24 commission then if the market goes to 7 percent?

25 MR. HALER: I believe they just get it

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2 at the closing of the agreement with us because the
3 swap may never take place.

4 CHAIRWOMAN BLACKWELL: Okay.

5 MR. NADOL: Just to follow up to Mr.
6 Haler's comments on your earlier question, I would
7 also note with regard to the 1998 transaction that
8 the 1998 ordinance authorizing that transaction did
9 contemplate this kind of swap and did include
10 provisions that would authorize and enable the City
11 to go forward with this type of swap. So it is an
12 option that was placed on the table through the 1998
13 ordinance, and since that time, the specific product
14 has become available and has been assessed and
15 analyzed by the treasurer's office and City's
16 financial advisors and legal counsel.

17 CHAIRWOMAN BLACKWELL: In early February
18 2000, PGW's payment to the City is due debt service
19 payments are due. Does PGW expect a cash crisis in
20 February? Will PGW have difficulty in meeting cash
21 requirements then?

22 MR. HALER: PGW has always paid the City
23 the 18 million which, as you pointed out, begins
24 with over a four-month period starting in February.
25 Last year, because of the warm weather and because

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2 the City's financial position was strong, the City
3 allowed PGW to defer the payments until late May,
4 early June, at which time PGW paid the City \$18

5 million plus some \$300,000 interest earnings. We
6 may in a position that we have to ask Director of
7 Finance in February if we can defer some or all of
8 those payments. Our intention is to make the
9 payment. Our intention is to make it in the months
10 that are required, but the agreement does allow for
11 a deferral if necessary. It really depends on how
12 warm winter is going to be. If there's a warm
13 winter, we do not have a lot of cash. If we have a
14 normal or colder winter, we should not have the
15 problem.

16 CHAIRWOMAN BLACKWELL: Thank you. I
17 will defer my other questions to Members of the
18 Committee.

19 Councilman Kenney and Councilman Nutter.

20 COUNCILMAN KENNEY: Could you
21 layperson's terms explain the upside to PGW and the
22 risk and the upside to J.P. Morgan and their
23 potential risk?

24 MR. REID: I'll start with the upside
25 for PGW. The transaction, as I described, is a

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2 contingent swap transaction. The contingency is the
3 trigger point which is a period of six consecutive
4 months of TBA rates being above 7 percent. Until
5 that point, no swap takes place. There's an

6 up-front payment we've valued at approximately \$8
7 million in today's dollars. So nothing has changed
8 going forward. Once we do hit the trigger point,
9 the trigger point is crossed, then you now have
10 entered into swap which changes the debit
11 configuration slightly. As I stated in my
12 testimony, effectively what you've done is you've
13 converted a fixed-rate payment into a variable rate.
14 And as we know, variable change; they go up and they
15 go down. So at that point then you've converted a
16 percentage of the outstanding debt of PGW into
17 variable rate mode, which we've talked to industry,
18 specifically insurance and credit rating agencies
19 about that, and they're comfortable with the
20 percentage levels we're envisioning here. So the
21 upside is that we're receiving -- there's an
22 opportunity for an up-front payment here. And then
23 going forward that we've converted a portion of the
24 fixed-rate debt into a variable rate. As I noted in
25 my testimony, that is -- you can say variable rates

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2 go higher, that could be a downside. But we've
3 looked at that in total looking at all the
4 outstanding debt and looking at the operating
5 balances that my office manages for PGW, and as I

6 stated in my testimony, those cash balances are
7 invested in short-term investments which will track
8 the rise and fall of the TBMA index that we'd be
9 paying if and when it went over the 5.01 percent
10 that we would be receiving. So that would
11 effectively offset or hedge that risk exposure to
12 high variable interest rates.

13 COUNCILMAN KENNEY: Is J.P. Morgan
14 betting \$8 million that the interest rates are going
15 to go above 7 percent?

16 MR. REID: No, they're not.

17 COUNCILMAN KENNEY: What are they doing?

18 MR. REID: Effectively, what an entity
19 like J.P. Morgan would do, is in a swap transaction
20 like this they're not just doing this with us;
21 they're doing this with many other entities in the
22 United States as well as entities around the world.
23 The swap market has grown from its infancy from the
24 early nineties into a multi-million dollar industry.
25 So essentially, what they're going to do, they stand

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2 in the middle as almost a broker with us on one side
3 and a counter-party on the other and they're just
4 affecting the trade. And as Ben has indicated, they
5 would receive a commission for that or another word
6 for that would be a sales charge or something to

7 that effect.

8 COUNCILMAN KENNEY: Your testimony

9 indicates that this variable rate trigger hasn't

10 been reached in 18 years?

11 MR. REID: Yes.

12 MR. NADOL: I think it's been reached

13 once in that period.

14 MR. REID: I'm sorry. I stand

15 corrected. I stated it has been reached once. If

16 you look at the chart that I included --

17 COUNCILMAN KENNEY: The question I have,

18 not being too facile with the actual markets and how

19 they work, but the issue is that since that trigger

20 only been trigger once in 18 years, is this a

21 non-deal when it comes to J.P. Morgan's ability to

22 broker something that's not going to happen or is

23 unlikely to happen?

24 What you're telling me is unless the

25 trigger hit, nothing changes. So if the trigger has

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2 only been hit once in 18 years, why would J.P.

3 Morgan, despite the fact that \$8 million to them is

4 probably not a lot of money, why would they be

5 paying a \$8 million up-front fee to participate in a

6 circumstance that is very unlikely, at least

7 statistically unlikely to happen?

8 MR. NADOL: I think probably the same
9 reason that you or I would buy homeowners' insurance
10 or life insurance policy. It's not so much that
11 they expect that this will happen or that they're
12 betting this will happen, it's that as part of a
13 larger multi-million dollar portfolio they're trying
14 hedge certain extreme scenarios to kind of smooth
15 out any worst case scenarios in the context of their
16 much larger book of business.

17 Now, I don't want to suggest that it's
18 impossible that interest rates would rise to the
19 point where this trigger would be crossed. It is
20 possible. I think it's not likely in the
21 foreseeable future, given current interest rate
22 environments where TBMA has been well below 4
23 percent. But it is possible over the course of the
24 long sweep of this transaction that that trigger
25 could be reached.

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2 A point I would like to make is that
3 even if that trigger is crossed, it's not
4 necessarily a bad thing for us. Swapping this
5 percentage of the Gas Works overall debt portfolio
6 into variable rate mode is really a reasonable thing
7 to do, and in fact, in some respects might be

8 considered a best practice in terms of overall debt
9 management. It's something that the City has done
10 before, not through this kind of swap mechanism, but
11 through issuance of new money bond issues. It's
12 something that has been done with the water
13 department's revenue bonds where a certain portion,
14 again, comparable levels of our water utility's
15 overall debt in is in a variable rate mode. Being
16 in a variable rate mode, as Whitney has testified,
17 even if that happens is not a bad thing. We would
18 pay more in periods of high interest rates, but that
19 would be balanced by higher earnings that we'd
20 expect on our short-term assets and we would benefit
21 in saved money to the extent that these short-term
22 variable rate interest rates subsequently might drop
23 down below the 5 percent rate.

24 COUNCILMAN KENNEY: What's the life of
25 the bonds in this deal as it exists?

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2 MR. NADOL: They were initially 30-year
3 bonds issued in 1998.

4 COUNCILMAN KENNEY: So the worst cast
5 scenario is the interest rates pop up above 7
6 percent and stay there for a long period of time?

7 MR. NADOL: That would be the worst case

8 scenario.

9 COUNCILMAN KENNEY: And just let me ask
10 you one related question. Mr. Haler, maybe you can
11 ponder it and get back to us. Can you give us an
12 idea as to how many years of mild weather will it
13 take to -- I know we're not in necessarily terrific
14 financial shape right now. In the last three years,
15 I'd say three years, we've had what have been
16 uncharacteristically mild winters and we're having
17 -- I mean, when you're sitting in short sleeves in
18 December, it seems there may be some climatic change
19 that's going on here. How many years of these type
20 of winters consecutively are we going to wind up in
21 a situation where -- what we're doing right now
22 delaying payments to the City. At what point in
23 time is there no money to pay the City?

24 MR. HALER: I don't think that would be
25 the outcome. The outcome ultimately would be a

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2 request for a rate hike and that is something that
3 the Gas Commission and the Gas Works is trying to
4 avoid because we want to stay competitive with
5 surrounding areas and we know it's important,
6 particular residential customer. The answer to your
7 question is I don't know. I do not know how long,
8 whether you measure it in months or years, how many

9 more of these kinds of winters we have with our
10 current expense structure. What we are doing is
11 trying to reduce our costs as quickly as we can to
12 try and stay within this change in climate.

13 COUNCILMAN KENNEY: This is the third or
14 fourth mild winter?

15 MR. HALER: Third.

16 COUNCILMAN KENNEY: We're in the midst
17 of our third or in the midst of our fourth?

18 MR. HALER: We're in the midst of our
19 third. Prior to that there was one normal winter
20 and then I believe the winter prior to that was
21 warmer as well.

22 COUNCILMAN KENNEY: Is there some way
23 extrapolate or your people give us a doomsday global
24 warming scenario that would give us some idea as to
25 what we're facing over the next decade.

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2 MR. HALER: Yes.

3 COUNCILMAN KENNEY: Thank you, Madam
4 Chair.

5 CHAIRWOMAN BLACKWELL: Thank you, very
6 much.

7 You mentioned the mains and you'll try
8 to get a list of what streets that might include.

9 Will this money be narrowly used for that or will be
10 used a cash flow problem that might exist?

11 MR. HALER: Well, we would very much
12 like to have the transaction done in December so
13 that it is there in January. But that money would
14 be the early part of January. But that money will
15 be replenished as our revenue comes in the later
16 part of the winter when we have a heating season and
17 that money, the \$8 million will be used exclusively
18 for infrastructure replacement on top of the regular
19 budgeted amount that the Gas Commission has approved
20 and is before Council. This is an incremental \$8
21 million additional commitment to below-ground
22 infrastructure.

23 CHAIRWOMAN BLACKWELL: Councilman
24 Nutter.

25 COUNCILMAN NUTTER: Thank you, Madam

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2 Chair. Good morning, gentlemen.

3 In reading through the materials which I
4 think as Councilwoman Blackwell mentioned, the
5 testimony was just a couple pages and then a couple
6 charts. I did not see any materials that projected
7 any schedule of either debt service, savings, or
8 possible costs as a result of this transaction. Why
9 is there no schedule that shows that?

10 MR. REID: I'll answer that. In
11 contemplating the transaction, looking at debt
12 service going forward, we have to look at the
13 probability of the swap being exercised. We don't
14 have an idea of the probability of that happening
15 going forward. In going back to earlier
16 testimony --

17 COUNCILMAN NUTTER: But you can
18 anticipate on a year-by-year basis what would happen
19 if the option was exercised in a 1 and then you have
20 the next 27 years and what the possibilities are
21 either way, couldn't you?

22 MR. REID: I guess you could look at a
23 couple different scenarios, but the essence of the
24 transaction was not going for cost savings and
25 things of that nature. The structure that we've

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2 envisioned here is beneficial to the PGW and their
3 overall debt structure, and in addition to that --

4 COUNCILMAN NUTTER: You project some
5 savings out of that, right?

6 MR. REID: That wasn't part of the
7 analysis. We looked at the overall debt structure
8 as it relates to the ratio of fixed and variable
9 rate and also the up-front payment for the needs as

10 described. As far as savings, I mean, you can run
11 some scenarios to a look at that, but if you look at
12 the chart that will show the variable rate, you can
13 see it bounces around. And to project that, I mean,
14 you can do that, but --

15 COUNCILMAN NUTTER: Again, I have two
16 pages of testimony, you make the case that -- or you
17 in combination with Mr. Nadol make the case that
18 this is good for the company, you recognize there
19 might be risk, you also recognize that there could
20 be benefit of lower debt service. I'm just asking
21 you the question of what are those numbers? If
22 you're going to put it in your testimony and make
23 that the basis of the transaction, I think I have a
24 right to ask you what the numbers are.

25 MR. REID: Yes, sir. I agree with you.

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2 Projected effects on debt service relate to whether
3 or not the variable rate is above 5.01 percent or
4 below 5.01 percent. These are just projections. I
5 mean, we have nothing concrete as far as
6 probabilities of this being above or below. We can
7 go historically and look at where rates on and a lot
8 of the analysis was done on that.

9 COUNCILMAN NUTTER: So you're saying
10 that we should do the transaction, take the \$8

11 million and basically just wait and see what happens
12 versus an environment that has an affixed cost
13 scenario where we know what's going to happen?

14 MR. REID: Well, we looked on at -- the
15 analysis we did do, we looked the structure of the
16 debit.

17 COUNCILMAN NUTTER: I'm sorry, the what?

18 MR. REID: The debt service structure of
19 the outstanding debt. And we looked at fixed versus
20 variable rate. We also looked at the probability of
21 the swap being exercised. As far as rates being
22 high or lower, again, we looked at the entire asset
23 and liability structure of PGW. We looked at, at
24 that point the asset side, which shows the cash
25 balances and operating funds which would track the

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2 variable rate as it moved up and as it moved down
3 which would effectively, as I testified, hedge and
4 offset mitigate a lot of the risks you would incur
5 in a higher interest rate environment.

6 COUNCILMAN NUTTER: Maybe I'm not being
7 particularly clear. But on Page 2 of the testimony
8 it reads, "In an environment of extraordinarily
9 interest rates where TBMA exceeds 5.01 percent, such
10 a swap could require PGW to pay more in debt service

11 than its current fixed rate payments."

12 My question is, what's the number or
13 what are your projections?

14 If you tell me that you're about to
15 engage in on a transaction that might result in
16 higher debt service payments, I'd like to know what
17 they are versus a structure that has a fixed rate
18 and I know what it is. That's all I'm asking.

19 MR. NADOL: In very round numbers, this
20 is roughly a \$100 million chunk of debt. Again, in
21 very round numbers, for every 1 percent of the fix
22 rate that we end up paying, you're looking at
23 another million in debt service.

24 COUNCILMAN NUTTER: What's the current
25 debt service an on \$103 million.

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2 MR. NADOL: I don't have the number at
3 my finger tips. The 5.01 percent rate is a blended
4 rate. There' re a few different maturities within
5 this series, but it's approximately \$5 million.

6 COUNCILMAN NUTTER: Total?

7 MR. NADOL: For the series of bonds that
8 would be included in this qualified swap.

9 COUNCILMAN NUTTER: So you have a total
10 of \$5 million in debt service from now to 2028; is
11 that your testimony?

12 MR. NADOL: On average, yes. Like many
13 bond issuances, the actual payments are leveled out,
14 but, yes, that's about right.

15 COUNCILMAN NUTTER: I'm sorry, I'm not
16 understanding your response. Is that 5 million
17 between now and 2028 or is it 5 million on average a
18 year from now to 2028?

19 MR. NADOL: Approximately 5 million a
20 year.

21 COUNCILMAN NUTTER: Five million a year?

22 MR. NADOL: Correct.

23 COUNCILMAN NUTTER: That wasn't clear.

24 MR. NADOL: I apologize.

25 COUNCILMAN NUTTER: So what happens with

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2 this transaction and what are you estimates on what
3 debt service payments end up being now through 2028
4 if you end up in a variable rate environment in they
5 exercise the option in a 1, you've got 27 years to
6 count for.

7 MR. NADOL: In the swap -- if the
8 trigger point for the swap had been reached last
9 week and then this week we were in the interest rate
10 environment in which we do currently find ourselves,
11 the Gas Works would actually be saving money in its

12 debt service payments because at the levels of their
13 able rate debt, and we around 6.3 percent for the
14 TBMA index, you add the additional one-half of the
15 1 percent, the addition 50 basis point, a premium
16 that's built into the structure of this transaction
17 and we would be paying at an interest rate of
18 approximately 4.1 percent. On an annual basis --

19 COUNCILMAN NUTTER: That's for right
20 now. In 2028 and all I'm asking you for, if your
21 testimony is that PGA could find itself paying
22 higher debt service on the \$103 million on the fixed
23 rate that you're paying now, which we know, someone
24 has to be able to produce a schedule somewhere of
25 various scenarios based on various rates and various

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2 variables, if you will, to give us a sense of the
3 essence of the transaction. That is all I'm asking.
4 Now, what I got here yesterday was two pages of
5 testimony, I got a nice chart and another chart.
6 Doesn't answer any of the questions that I have
7 about the transaction.

8 MR. NADOL: We could certainly submit
9 supplemental testimony outlining different
10 scenarios.

11 COUNCILMAN NUTTER: Based on your
12 testimony, did you think that that was not important

13 or that no one would wonder?

14 MR. NADOL: I think what is different
15 with this transaction from, say, for example, a
16 refinancing that we might bring to the Finance
17 Committee along with some other issuance of City
18 debt is that in a refinancing we know throughout the
19 period of the bonds precisely what the debt service
20 has been and what it will be for each payment that's
21 required.

22 COUNCILMAN NUTTER: So now am I
23 anticipating your testimony is going to be that in
24 this particular transaction you don't know?

25 MR. NADOL: In this case we would

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2 propose to assume a position where some of the debt
3 could go into a variable rate mode where, correct,
4 we don't have crystal balls, we don't know what the
5 specific interest rates at some point in the future
6 might be. What we do know is what they have
7 historically been in the past, and that kind of
8 historical data was submitted along with our
9 testimony and shows that in most years of the last
10 20 years with the exception of one extreme peak at a
11 time when the overall interest rates for consumers
12 and the like were above 20 percent. With the

13 exception of that one extreme period, being in
14 variable rate mode would have probably saved the Gas
15 Works money or incurred relatively manageable cost
16 in the range of -- worst case scenario based on the
17 last 20 years of experience would be a couple
18 million dollars a year in additional debt service.
19 We would also note that in that environment where
20 the rates would be higher than we find them to be
21 today, we would expect comparable increases in our
22 short-term interest earnings associated with the Gas
23 Works various cash reserves and other short-term
24 assets. So in terms of helping City Council
25 understand the risks, we certainly could submit more

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2 detailed hypothetical scenarios for you, but I think
3 we have submitted is what we know, which is what the
4 past has been and what our exposure would be in the
5 event that things change in the future.

6 COUNCILMAN NUTTER: Mr. Nadol, you know
7 as well as I do that's why they have the little
8 asterisk down at the bottom of the prospectus that
9 says something like historical performance is no
10 indication of what may happen in the future, right?

11 MR. NADOL: Absolutely true. And that's
12 why we look to the matched short-term assets to make
13 us comfortable that if something different from the

14 past, if some new paradigm, some new economic world
15 were to develop in the decades ahead because this is
16 a long-term deal, we felt comfortable with that
17 because that risk is effectively hedged by the short
18 term assets. We would see increased earnings
19 comparable to any increased debt service payments
20 that might come about in such a future scenario.
21 Again, as Whitney testified, that's the same kind of
22 approach that the rating agencies take in looking at
23 variable rate debt. If you look nationwide,
24 municipal bond issuers quite commonly issue 10 to 15
25 to even 20 percent of their debt in a variable rate

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2 mode. And because of just that kind of matching,
3 phenomenon, it's considered a prudent and some
4 degree even optimal way to structure your debt.
5 COUNCILMAN NUTTER: I understand, and I
6 appreciate you attempt to respond to the question.
7 I do have to say, though, that you can understand
8 maybe on this side of the table at least for myself
9 that -- and I haven't many opportunities to use the
10 word paradigm. I'm still looking that. But in the
11 current environment with at least in my opinion the
12 shakiness of the finances of this particular entity,
13 you might understand or appreciate a sense of

14 discomfort that I might have in going forward in a
15 transaction that is, I think in your words, unusual,
16 new, different, maybe growing in certain places.
17 But we have some current problems here that give me
18 a sense of discomfort about this, but we can talk
19 about that later.

20 What is the principal purpose of this
21 transaction if it's not savings?

22 MR. HALER: It's not savings.

23 COUNCILMAN NUTTER: That's what I said,
24 if it's not savings, then what is it.

25 MR. HALER: The principal purpose is to

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2 get \$8 million in a warm winter when we need it.
3 And \$8 million that needs to be reinvested in the
4 infrastructure.

5 COUNCILMAN NUTTER: So this is a plan or
6 a scheme put together to deal with a cash flow
7 problem.

8 MR. HALER: That is why we are
9 interested in it. If somebody offers you \$8 million
10 with minimal risk and that risk is left as hedged,
11 it's a good thing to look at.

12 COUNCILMAN NUTTER: Minimal risk is from
13 your perspective?

14 MR. HALER: To PGW, yes, sir.

15 MR. NADOL: I think the fact that the
16 Gas Works has not had any variable rate debt, does
17 not currently have any variable rate debt, presents
18 an opportunity. Again, if you look at standard
19 industry practices, if you look at good financial
20 practice, it's not only appropriate, but --

21 COUNCILMAN NUTTER: Mr. Nadol, I'm not
22 sure that you want to get into a good financial
23 practices discussion with me and a Finance Committee
24 hearing about PGW.

25 MR. NADOL: My point would be that this

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2 opportunity to look at having some of the debt
3 structured for the Gas Works in a variable rate mode
4 is a reasonable thing to do. It's something to
5 which we've alerted the rating agencies that this is
6 something that's being considered and they've let us
7 know that they're comfortable with it. It's a
8 reasonable thing to do. Then you look at, okay,
9 we're interested in having some of the Gas Works
10 overall debt portfolio in a variable rate mode. To
11 the extent that we do that, what do we get out of
12 it. And this particular mechanism gives the City,
13 gives our Gas Works an opportunity to get an
14 up-front payment out of that restructuring that as

15 Mr. Haler has testified would be useful in
16 accelerating some their neighborhood infrastructure
17 programs. That's the combination of some of the Gas
18 Works operational and service-related immediate
19 interests and the opportunity to achieve some of
20 those through what we've evaluated and find to be a
21 responsible financial transaction seems to make
22 sense to us and that's why we are proposing it
23 today.

24 COUNCILMAN NUTTER: I'm slightly
25 confused by one of your statements because there

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2 seems to be now a mixing or, I guess, discussion
3 about dual use of the \$8 million. I've heard about
4 the need to do neighborhood infrastructure
5 improvements, which I think my recollection is that
6 those are usually done with capital dollars, and
7 then I'm hearing cash flow problem which I assume is
8 an operating revenue issue. So what is going on
9 with these dollars? And don't you normally do your
10 neighborhood improvement projects out of your
11 capital budget which I believe is also sitting in
12 this Committee about 52, \$56 million?

13 MR. HALER: Yes. The capital budget
14 includes a line item for the replacement of old
15 pipe. And at such time as Council passes it, that

16 appropriation will be dedicated to replacing pipe.
17 However, we have a system that was created in 1846.
18 We have pipe in the City that was laid prior to the
19 beginning of this century.

20 COUNCILMAN NUTTER: Mr. Haler --

21 MR. HALER: Please, I have to answer
22 your question.

23 COUNCILMAN NUTTER: Do me a favor. I
24 know about the pipes in the ground. I've been a
25 customer of PGW for a long time. I don't need a

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2 history of pipes in the ground. I understand the
3 system is old. I asked a question. I was left with
4 the impression that the money was for neighborhood
5 infrastructure improvements. Then there was an
6 impression that it was operating cash flow purposes.
7 What I want to know is, is it for one, is it for the
8 other, is it for both, and how do you do that? I
9 don't need to know about the age of the system.

10 MR. HALER: This will be for both. It
11 was originally presented contemplated as a means of
12 getting additional money for additional pipe
13 replacement. In the meantime --

14 COUNCILMAN NUTTER: What's the split
15 between the capital side and operating side?

16 MR. HALER: Please let me finish the
17 answer. Maybe I can help you with this. The answer
18 is it is used for both. Initially, we wanted to do
19 this because it gave us additional money for
20 additional pipe replacement. Now, with a warm
21 winter, we would like to have the cushion of the \$8
22 million available in the beginning of January when
23 we are at our lowest in cash and when a debt service
24 payment is due, then as the money -- if we spend any
25 of it, it is replenished by the revenue that comes

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2 in in the end of January, February, March and will
3 be available for its intended purpose which is
4 infrastructure replacement.
5 COUNCILMAN NUTTER: How does the money
6 that comes in later on in the year end up replacing
7 dollars that was supposed to be used for capital
8 expenditures.
9 MR. HALER: This is not bonded debt.
10 The capital money that is in the capital program is
11 bonded debt and is not used for operations. This
12 money can be used as revenue to the company and can
13 therefore be used for its purpose. It can be used
14 stationary. It can be used to hire people. We
15 believe it's most prudent use is to increase the
16 replacement of pipe, and therefore it can do that.

17 It's revenue to the company. It's not bonded debt.

18 It does not come from a bond issue.

19 COUNCILMAN NUTTER: So take you can take
20 the 8 million in, your testimony is that you would
21 like to use it, if possible, for neighborhood
22 infrastructure improvement but you'll hold it aside,
23 see what January and February are like; if you need
24 it for cash flow purposes, you use it for that; if
25 you don't need it for cash flow purposes, you might

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2 put it into the 1947 pipes?

3 MR. HALER: The money --our lowest point
4 of revenue is early January and we would not be able
5 to replace pipe in the winter. We can only do the
6 replacement when the ground thaws, if it ever
7 freezes. So it would be available to us when the
8 construction season starts.

9 COUNCILMAN NUTTER: Has the City ever
10 pursued one of these transactions?

11 MR. HALER: Not to my knowledge.

12 COUNCILMAN NUTTER: Any particular
13 reason?

14 MR. HALER: I don't think financially
15 the industry had a need for it. This is now a
16 hedging mechanism for J.P. Morgan. It come to us

17 with \$8 million to do it. It's a recent phenomena.

18 COUNCILMAN NUTTER: Tell me again all
19 involved in this transaction.

20 MR. HALER: J.P. Morgan, Joan Stern is
21 our counsel. Public Financial Management is, as
22 they always are, our financial advisor.

23 COUNCILMAN NUTTER: You've been working
24 on this transaction for how long?

25 MR. HALER: They brought it to us

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2 earlier in the year, I think it was brought to my
3 attention maybe three months ago, maybe a little bit
4 longer.

5 COUNCILMAN NUTTER: And they pitched it
6 to us?

7 MR. HALER: To the Gas Works, yeah.

8 MR. REID: A little history to this, my
9 office regularly receives proposal, presentations
10 for different types of investment alternatives,
11 funding alternatives, and things of that nature.
12 J.P. Morgan presented this particular transaction to
13 us in the early summer and they did it in a context
14 initially of any debt to any issuer of the City. It
15 wasn't particularly to PGW at that time. We started
16 analyzing some of the outstanding debt and then we
17 came to that conclusion.

18 COUNCILMAN NUTTER: Are you recommending
19 this product for the City's portfolio.

20 MR. REID: I'm sorry, could you repeat
21 the question?

22 COUNCILMAN NUTTER: Are you recommending
23 this particular product for the City's debt.

24 MR. REID: We've looked at a number of
25 alternatives. At this time, no.

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2 The proposals that we've received
3 historically related to swaps and things of that
4 nature, did not involve the component of the option.
5 And if you look at this from just the swap
6 standpoint, we proposed a number of times just to
7 enter into swaps to convert -- we could easily just
8 convert the fixed-rate date into variable rate. We
9 can do that overnight. Of course, with City Council
10 approval. But we can do that overnight. What is
11 intriguing about this particular proposal is the
12 sale of the option to enter into that swap
13 agreement, and that's essentially what is bearing
14 the approximate \$8 million up-front payment. And
15 that is, as Mr. Haler testified, a recent
16 phenomenon. That's something we've see here just in
17 the recent past.

18 COUNCILMAN NUTTER: So the short answer
19 to the question is that the City is not
20 contemplating looking at this particular product at
21 this point in time for its own debt portfolio?
22 MR. REID: The answer to the question,
23 the City is always evaluating different proposals
24 and presentation and various ideas that are
25 presented to us, but at this time we are not looking

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2 at any other debt besides the PGW debt proposed
3 here.
4 COUNCILMAN NUTTER: The source of the \$8
5 million is directly from J.P. Morgan?
6 MR. REID: Yes, sir.
7 COUNCILMAN NUTTER: What are the fees on
8 this transaction?
9 MR. REID: The fees involved in this
10 transaction would be related to advisory work and
11 also legal counsel work.
12 COUNCILMAN NUTTER: I understand what
13 they're for; I asked what they were.
14 MR. REID: The dollar amounts I can't
15 give you. At this time, I do not know.
16 COUNCILMAN NUTTER: I didn't hear the
17 rest your answer.
18 MR. REID: I don't know what they are at

19 this time.

20 COUNCILMAN NUTTER: You don't know what
21 they are at this time?

22 MR. REID: Correct.

23 COUNCILMAN NUTTER: At some future point
24 in time will you know what they are?

25 MR. REID: Yes, I will, sir. Yes.

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2 COUNCILMAN NUTTER: Could you share
3 those for with the Committee?

4 MR. REID: Yes.

5 COUNCILMAN NUTTER: Thank you.

6 Thank you, Madam Chair. I appreciate
7 it.

8 CHAIRWOMAN BLACKWELL: Thank you very
9 much. Certainly, the Chair and the Committee would
10 like to receive a list of those fees. We promised
11 Councilman O'Neill -- Councilwoman Tasco, did you
12 have one question or we can to defer to Councilman
13 O'Neill.

14 Yes, sir.

15 COUNCILMAN O'NEILL: Are swaps common?
16 I got the impression that this is something that the
17 finance markets are comfortable with.

18 Well, let me ask one question at a time.

19 Are they common, would you say?
20 MR. REID: Yes, sir, very common.
21 COUNCILMAN O'NEILL: Have we ever done
22 any in the City.
23 MR. REID: We have done a -- we did a
24 swap in 1990.
25 COUNCILMAN O'NEILL: And how did that

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2 turn out??
3 MR. REID: Let me just go back and
4 repeat the answer again. We did a swap in 1990 bond
5 series, they were GO Bonds.
6 COUNCILMAN O'NEILL: So we've done it
7 once?
8 MR. REID: Yes, sir. We might have done
9 it -- 1990, and that was done at the time the bonds
10 were issued. This is done, as you understand, after
11 the bonds have been issued. That particular bond
12 issue was refunded and the swap was unwound.
13 COUNCILMAN O'NEILL: So we've never
14 really done it the way we're talking about doing it
15 here?
16 MR. REID: This particular kind of
17 transaction, no, sir.
18 COUNCILMAN O'NEILL: Has anyone?
19 MR. REID: Any other issuer in the --

20 COUNCILMAN O'NEILL: Any other city, any
21 other government agency?

22 MS. STERN: Good morning, Members of the
23 Committee. With your permission, could I answer
24 that question?

25 CHAIRWOMAN BLACKWELL: Sure. Would

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2 yourself?

3 MS. STERN: For the record, my name is
4 Joan Stern. I'm from Blank, Rome, Comisky &
5 McCauley and I'm acting as special counsel in
6 connection with the swap transaction. Just to you
7 just a little bit of context about use of swaps, the
8 more common use of them is a fairly recent
9 phenomenon. And as we have written new bond
10 ordinances for the City, we have incorporated
11 provisions that allow for swaps that set the
12 priority of payment for swap payments, so this is
13 something that was never, for instance, in the 1975
14 general ordinance for the Gas Works or for water or
15 the airport, as we've replaced the general
16 ordinances when we've restructured the debt, we've
17 incorporated these provisions. So in 1998 when we
18 did the new general ordinance for the Gas Works, we
19 put all of the provisions we're doing -- this is

20 called the qualified swap because the provider,
21 which is Morgan Guaranty Trust Company which is the
22 bank that affiliated with J.P. Morgan, has to have a
23 double A or higher rating. So that's the context
24 against which this supplemental ordinance is coming
25 in because it's already been built into the general

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2 ordinance.

3 To answer your particular question. The
4 state of New Jersey did an option in swap
5 transaction for one series of its pension bonds. It
6 did a \$2.8 billion pension bond issue in 1997. And
7 in 1998, again, it adopted a bond resolution that
8 built in provisions for swaps and they actually
9 contemplated doing them at the time they did the
10 original bond issue and decided not to. A year
11 later --

12 COUNCILMAN O'NEILL: If I may mention,
13 is that the issue that Governor Whitman almost lost
14 her election over?

15 MS. STERN: It was certainly an issue --

16 COUNCILMAN O'NEILL: It had more to do
17 with that than auto insurance.

18 MS. STERN: It was done during the
19 gubernatorial election. But they did do an option
20 and swap transaction for one series of those pension

21 bonds in 1998. It's not exactly like this, but it
22 involves the sale of an option and the option gives
23 the option-holder the right to trigger a swap. The
24 particular trigger in that situation is a date, you
25 know, within a certain set of dates the option can

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2 be triggered. Here, the trigger is a threshold of
3 interest rate, an interest rate index being at a
4 certain level for a certain number of months. But
5 it has been done before, and there are swaptions
6 done in the corporate world and in the municipal
7 world all the time. That's the name that they've
8 made up for them.

9 COUNCILMAN O'NEILL: In the municipal
10 world, are there been swaps that have been done like
11 this?

12 MS. STERN: I'm sorry?

13 COUNCILMAN O'NEILL: Have there been any
14 swaps in that have swaps like this in the municipal
15 world.

16 MS. STERN: Yes.

17 COUNCILMAN O'NEILL: Can we get a couple
18 examples of them? I don't need them right now, but
19 by tomorrow. I just want to get a flavor -- I mean,
20 first of all, we started out as it's common and it

21 seems like it's very recently common if it is
22 common. I'm not saying it's a bad deal. In fact,
23 it looks like a good deal. I'm sorry we need it for
24 the things we need it for and not things we'd like
25 to have it for probably. But it seems like if it's

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2 been done, it's been done very recently.
3 The second question is, I think I
4 understand why we can get \$8 million for this, that
5 Morgan isn't gambling at all. They're sort of being
6 the insurance broker somewhere in here with us and
7 somebody else who wants to hedge something of theirs
8 they're willing to pay for it. I don't have to
9 know, and I'm not sure Morgan has to tell anyone
10 what is that is their portfolio that's being hedged,
11 but to help us understand it better in layman terms,
12 could any of you give us a hypothetical? Morgan has
13 a broad portfolio. There's something in that
14 portfolio that they want to hedge against something
15 else happening, they're willing to pay us or have
16 somebody else, however the do the 8 million. Could
17 we see what the other side of this might be to have
18 it make more sense to us why someone would pay \$8
19 million? Because we know they're not gambling.
20 It's not something somebody put odds on and somebody
21 said, well, it's worth \$8 million because we think

22 this might happen. They may think this may never
23 happen, but their level of risk playing is such that
24 it's still worth \$8 million even though it may never
25 happen just to prevent that even remote possibility.

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2 What would a for-instance? Again, I don't need to
3 know the company, the municipality, or whatever,
4 just give us a flavor for what's on the other side
5 of the transaction like this that makes the two
6 sides come together and work out indirectly through
7 Morgan this insurance? If my question
8 understandable.

9 MR. REID: Sure, I'll take a stab at
10 that. I mean, the industry as we're describing here
11 is a growing industry. You'll find that it's more
12 prevalent in the corporate world where swaps are put
13 on and taken off quite readily. The municipal world
14 is a growing industry that is well past infancy.
15 It's growing as issuers become more sophisticated
16 and these tools are available.

17 The easiest way to look at the provider,
18 in this case, J.P. Morgan, or anybody that runs a
19 swap book for that instance is to just say, you
20 know, we're in a swap, we're receiving a fixed rate,
21 we're paying a variable rate. The easiest way to

22 look at it is that someone on the other side is
23 doing just the opposite.
24 COUNCILMAN O'NEILL: Could you explain
25 that? That's all I'm looking for.

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2 MR. REID: That's number 1. So we're
3 receiving fixed and we're paying floating at
4 whatever rates. The best thing, first off, is to
5 assume someone's on the other side paying fixed and
6 receiving variable and those payments are going
7 right through J.P. Morgan in this instance right to
8 the folks on either side.

9 COUNCILMAN O'NEILL: What might that
10 other side look like that's paying fixed and
11 receiving variable? Just give me real hypothetical
12 rather than just terms that describe it. What makes
13 this so interesting to someone else that this kind
14 of money gets involved in the hedging?

15 MR. REID: Let me go back again.
16 Someone on the other side would look -- again, we're
17 receiving fixed and paying variable. Someone on the
18 other side is paying fixed and receiving variable.
19 They may be on their side may be betting that, you
20 know, rates going to take a different -- they have a
21 different outlook on rates than we would. In the
22 instance of this with the option --

23 COUNCILMAN O'NEILL: We're not getting
24 anywhere with this question.
25 MR. REID: Well, I want to back. I want

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2 to go to the option where we are selling the option
3 and J.P. Morgan is buying the option. In that
4 instance you can, again, look at someone taking the
5 opposite trade which then they would have protection
6 against high interest rates because at that point as
7 variable rates increased above 7 percent hit the
8 trigger point, they would then pick up the upside of
9 that which means they would start tracking that
10 variable rate and they would then move up with that
11 rate.

12 COUNCILMAN O'NEILL: So someone out
13 there has a variable rate?

14 MR. REID: Right.

15 COUNCILMAN O'NEILL: It looks real good
16 right now.

17 MR. REID: Right.

18 COUNCILMAN O'NEILL: They're willing to
19 spend somewhere in the neighborhood of \$8 million.
20 On the flip side, the mirror image of what we're
21 doing, even though they don't think maybe that these
22 numbers are going to go over 7 percent. It's worth

23 it to them to spend the money if somebody's willing
24 to give them insurance. We're giving them
25 insurance.

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2 MR. REID: Exactly.

3 COUNCILMAN O'NEILL: We're getting paid
4 as -- Morgan is the broker in this. I understand
5 that. So we just have to assess our risk the way
6 they just assessed theirs. Someone was actually
7 willing to pay for what we're giving up and
8 receiving that money for.

9 MR. REID: Exactly. And they're
10 hedging -- they're buying insurance against higher
11 interest rates.

12 COUNCILMAN O'NEILL: Somebody's trying
13 to get out of the position we're in because they
14 want something more that we're in after this. I'm
15 sorry, not to confuse the issue more, but the
16 position is we're at 5 percent. But the position
17 we'll be in next week if we do this, someone is
18 paying \$8 million or some high number to be in the
19 position we're today rather than the one they're in.

20 MR. REID: Correct.

21 MR. NADOL: If I may, in all likelihood,
22 that person has a different overall mix of debt.

23 COUNCILMAN O'NEILL: I agree. It's got

24 to go something pretty significant.

25 MR. NADOL: As we've outline at this

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2 point in time the Gas Works has no variable rate
3 debt in their portfolio and that makes this kind of
4 transaction attractive because having a certain --

5 COUNCILMAN O'NEILL: I mean, they could
6 be brokering for themselves. They could just be
7 insuring their own portfolio.

8 MR. NADOL: Right, but there may be
9 another party out there who has too much variable
10 rate date who perhaps had their variable rate debt
11 at the optimal levels of around 10, 15, up to 20
12 percent but then because they retired some of their
13 fixed rate debt and paid it off or because their
14 short term assets that were matched to that variable
15 rate debt for one reason or another might have
16 decline that there may be another party out there
17 who find themselves out of balance and wishes to get
18 into the kind of position that we're seeking to get
19 into.

20 COUNCILMAN O'NEILL: I understand. I'm
21 starting to get a pretty good picture of it and I
22 understand there's risks on both sides when people
23 do it.

24 If this transaction had somewhere in
25 it -- I mean, we're at 5. The number is at 3 point

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2 something that has to go to 7. If we were to ask
3 Morgan for a buy out -- maybe "buy out" is not the
4 right word. But an escape clause. For instance at
5 some point at 6.0, 6.5, we could negotiate this,
6 obviously. We want to get out of this. They gave
7 us 8 to get into it. What would they charge us to
8 get out of it if we were getting anywhere near --
9 not our 5 percent but this 3.65 was inching in a
10 seriously wrong direction? I'm trying to get a feel
11 insurance part of this.

12 In response to Councilman Nutter's
13 questions about what all these different scenarios
14 are, the worst case, I'm may be comfortable with
15 paying 20 million when it gets to 6 or 6 and a half
16 to get back to where I was today. I don't know.
17 Does that come up in these transactions? It seems
18 like they can place real numbers on almost anything.

19 MR. REID: Certainly. Yes, they do.
20 We've incorporated in the agreements, and we do this
21 as a matter of practice, where we can unwind the
22 transaction. As you noted, there is a cost to that
23 or there could be actually a benefit to us depending
24 where interest rates are. This particular swap will

25 maximize its value when it's around the trigger

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2 point. That's where it's going to maximize its
3 value. Actually, that number, that rate 7 percent
4 or above, that's where it's going to maximize its
5 value. But going forward, we keep open the option
6 to manage this transaction.

7 COUNCILMAN O'NEILL: So we can't get out
8 of this for a price at some point?

9 MR. REID: We could very well get out of
10 it if we so choose, if the economic conditions so
11 dictate it.

12 COUNCILMAN O'NEILL: Explain to that to
13 me in a little more detail. I was only assuming we
14 would do it if economic conditions dictate it.

15 MR. REID: What scenario?

16 COUNCILMAN O'NEILL: And what would it
17 cost us, yes.

18 MR. REID: Well, you could easily start
19 with the number of \$8 million, and that's based
20 on --

21 COUNCILMAN O'NEILL: We certainly would
22 have to give that back.

23 MR. REID: Right. And that's based on
24 the current interest rate environment where TBMA is

25 currently at 3.6 or approximately 3.6 percent. As

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2 rates were to increase, the value of the option to
3 J.P. Morgan at that point would increase as well.
4 So if rates were to fall, then the value of the
5 option would decrease. And that's based on the
6 likelihood of it being exercised purely.

7 COUNCILMAN O'NEILL: What's the
8 percentage where it gets exercised right now? Or
9 they can exercise it, I should say.

10 MR. REID: The trigger point is 7
11 percent for a period six consecutive months, an
12 average of 7 percent.

13 COUNCILMAN O'NEILL: So let's say there
14 was six-month period where it was in the high 6s.
15 We weren't too confident that it was going to go
16 down, but we're fairly sure it might go up. What
17 does it cost us to get out of this at this point? I
18 know we've got to give the 8 back.

19 MR. REID: At that point, it's a matter
20 of a couple different things. To be honest with
21 you, I don't know what the numbers would be, but I
22 can put it in sort of context of what it would be.
23 The first thing is the amount of principal
24 outstanding. The \$8 million and current rates --
25 I'm sorry, current rates and the principal amount

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2 outstanding, the \$103 million contribute to the
3 value and also time to maturity contribute to the
4 value. So as you get closer to the end of the life
5 of the bonds, and say that the trigger has not been
6 reached and as you get closer, the value of that
7 option decreases.

8 COUNCILMAN O'NEILL: When you're giving
9 us chart showing possible negative scenarios, which
10 is what Councilman Nutter, I believe, asked for.
11 After the trigger, could you show us some scenarios
12 of just what the cost would be to get out of this if
13 we chose prior to those triggers? It doesn't have
14 to be exact, but as close as you can. Just give me
15 a framework to better understand this.

16 The last question has nothing to do with
17 this, financing, it has to do with the question
18 about bad winters or good winters depending on
19 whether you're the Gas Works or the general
20 population. Is there anything going on in the
21 industry technology-wise, policy-wise, to try to
22 get a more seasonal balance of gas use whether it be
23 industrial commercial, individuals where I'm using
24 gas in the summer for air conditioning so it's not
25 just the electric company getting that.

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2 MR. HALER: There are two things, I
3 think, to respond to your question. Yes, you want
4 to get as much summer usage as you can, and
5 traditionally there's very, very little. The gas
6 just flows through the pipes. Gas air-conditioning
7 has become more popular in the recent years. The
8 convention center uses it. The city municipal
9 buildings use it, but I'm not convinced that that's
10 going to balance up the demand compared to what you
11 must earn the winter. Our cost structure is based
12 on an average winter that's measured in something
13 degree days, and I'm not sure you'll get enough
14 air-conditioning and alternative use to offset the
15 loss in the winter. What has become available to us
16 and we're doing it this year is that you can buy
17 weather insurance where we'll pay -- in this case
18 it's the insurance policy. We will pay money that
19 depending on how far below the average temperature
20 of the winter heating season, they will pay you in
21 our particular case up to \$10 million if we have a
22 winter that is similar or identical to last year.
23 So that is a relatively new product. Other
24 utilities, and we have not done this, and the
25 commission is now trying to move toward this with

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2 caution and some concern, but other hedging
3 mechanisms that help us in case it becomes
4 abnormally warm again with other mechanisms to
5 assist in bringing in revenue similar to insurance
6 but a little bit more sophisticated than the simple
7 insurance policy which we have for the first time
8 this year.

9 COUNCILMAN O'NEILL: On a technology
10 standpoint, aren't there some things in development
11 or are in experimental use generating power within
12 building or communities that are natural gas driven.

13 MR. HALER: With deregulation of
14 electricity, there has interest but there have not
15 been any -- nothing has been signed in the
16 electrical generation using natural gas. You would
17 have mini-generator that would use gas. There is
18 interest in this. And this, of course, because of
19 air-conditioning, the electric load is higher in the
20 warmer months and that means that you would be able
21 sell more gas. That is true. But we have not get
22 even one signed off.

23 COUNCILMAN O'NEILL: But things are
24 moving sort of towards that?

25 MR. REID: Yes.

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2 CHAIRWOMAN BLACKWELL: We're going to
3 have a final question from Councilwoman Tasco.
4 Gentlemen, we're going to ask you to make note of
5 the various questions because we're not going to be
6 able to move on this legislation today because I
7 don't think you would have gotten much support due
8 to the questions. So we're going to ask you to get
9 ready, bring these back responses tomorrow when we
10 have follow-up hearing at one o'clock tomorrow. So
11 Please bring your responses and then we can continue
12 after Councilwoman Tasco finishes her questions.
13 Then we can continue with any other questions that
14 we might have. So please be prepared to respond to
15 those issues. Thank you.

16 Councilwoman Tasco.

17 COUNCILWOMAN TASCO: The question I have
18 is in view of the plan to increase the amount for
19 the replacement main program, don't you think it
20 requires an amendment to the fiscal year 2000
21 capital budget that has to be approved by the Gas
22 Commission and Council, and when do you plan to do
23 that?

24 MR. HALER: With the money in hand, we
25 will come back with that requesting that approval.

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2 COUNCILWOMAN TASC0: As you know, during
3 our preliminary discussion about this, I raised many
4 questions similar to Councilman Nutter relative to
5 the money, if it's being really to generate
6 additional income for PGW or is it really going
7 generate money for gas mains. If we use the \$8
8 million in the interim, we have a warm winter, and
9 you get to the spring and your revenue is lower than
10 you planned, how plan to recapture this money for
11 main replacement?

12 MR. HALER: In the worst case scenario
13 where we have absolutely no revenue in which to
14 replace -- if the money is spent in the early part
15 of January and we have no money to replace it when
16 the revenue comes in later in the winter, we'll have
17 a lot of serious problems that will transcend. It
18 is our commitment that we will replace the money
19 insofar as we are able with the revenue that comes
20 in and dedicate it to infrastructure replacement.

21 COUNCILWOMAN TASC0: How would that
22 impact on your overall budget?

23 MR. HALER: It would be a wash. We'd
24 have the revenue coming in from the payment of the
25 swap and we would have the payment expense for the

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2 additional main replacement.

3 COUNCILWOMAN TASC0: But if you don't
4 capture the revenue --

5 MR. HALER: Then we won't spend it.
6 Our intention is to capture it from the revenue that
7 comes in, as you know, in the late winter and into
8 the spring, if we have to spend it. Our preference,
9 of course, is to simply have it as cushion.

10 COUNCILWOMAN TASC0: So it would be just
11 better to say that we're using this swap as a
12 mechanism to generate additional funds for PGW and
13 just not add to the main --

14 MR. HALER: No, I can't say that. This
15 money will be dedicated for infrastructure
16 replacement.

17 COUNCILWOMAN TASC0: I have a question
18 that Councilman O'Neill asked which triggered in my
19 mind, what are you doing in terms of future
20 proposals to generate the use of gas for air
21 conditioning? Is that a consideration on the
22 marketing table for PGW?

23 MR. HALER: Yes. In fact, you have
24 before or will have before you a request to change
25 the tariff to make our air conditioning rates more

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2 competitive. Mr. White is not here, but Craig
3 White, the head of marketing and gas supply, can go
4 into that with greater detail. I believe he intends
5 to testify for that Commission at such time a
6 hearing is held on that. They are actively trying
7 to market air-conditioning. They have intended
8 symposiums, they have tried to increase the presence
9 of the industry. Because glass air-conditioning
10 sound like a contradiction in terms, we still have a
11 lot of education of engineers to perform where they
12 gas is a source of energy for air-conditioning, and
13 we have taken people to our convention center to
14 prove that it works and works quite effectively.

15 COUNCILWOMAN TASC0: Thank you.

16 CHAIRWOMAN BLACKWELL: All right, let
17 me --

18 COUNCILMAN O'NEILL: Madam Chair, I
19 don't want characterize Councilman Nutter's
20 questions or what he expects tomorrow. I think I
21 know what it is. I just want over 29 years where
22 the terms of the bonds are. It's going to cost us
23 in each year. I know it slides down if we want to
24 get out of this at some point in time, something
25 triggers our wanting to get.

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2 CHAIRWOMAN BLACKWELL: Is it clear
3 Councilman O'Neill is requesting? Is it clear the
4 information you need to give on financial forecast
5 for Councilman Nutter?

6 If we're clear, then this Committee
7 hearing will be recessed until 1 o'clock tomorrow.
8 Thank you.

9 (Hearing recessed at 12:30 p.m.)

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C E R T I F I C A T I O N

I HEREBY CERTIFY that the foregoing
proceedings of the Council of the City of
Philadelphia of December 7, 1999, were reported
fully and accurately by me, and that this is a
correct transcript of the same.

RE: COMMITTEE ON FINANCE

Lisa C. Bradley, RPR
and Notary Public