

COUNCIL OF THE CITY OF PHILADELPHIA
COMMITTEE ON PUBLIC SAFETY

Room 400, City Hall
Philadelphia, Pennsylvania
Thursday, November 7, 2013
10:10 a.m.

PRESENT:

COUNCILMAN CURTIS JONES, JR., CHAIR
COUNCILWOMAN JANNIE BLACKWELL
COUNCILMAN KENYATTA JOHNSON
COUNCILMAN JAMES KENNEY
COUNCILMAN DENNIS O'BRIEN

BILL 130584 - An ordinance amending Title 10 of The Philadelphia Code, entitled "Regulation of Individual Conduct and Activity," by adding a new Chapter 10-2000, prohibiting the use of a three-dimensional printer in order to manufacture a firearm...

RESOLUTION 130534 - Resolution authorizing the Committee on Public Safety to hold public hearings to examine street harassment in the City of Philadelphia, particularly the strategies and campaigns of the non-profit group Hollaback!, which works to bring attention to the issue on behalf of women and LGBTQ individuals of all ages.

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COUNCILMAN JONES: Good morning. This is the Committee on Public Safety. We will now begin our hearings.

We will have three bills that we're hearing today, and will the Clerk please read the title of the first resolution.

THE CLERK: Resolution No. 130534, authorizing the Committee on Public Safety to hold public hearings to examine street harassment in the City of Philadelphia, particularly the strategies and campaigns of the non-profit group Hollaback!, which works to bring attention to the issue on behalf of women and the LGBTQ individuals of all ages.

COUNCILMAN JONES: I'd like to call on Councilman Jim Kenney, who is the author of the resolution, for comment.

COUNCILMAN KENNEY: Thank you, Mr. Chairman, and I appreciate everyone's attendance today.

We've all seen this. We haven't all experienced it, but we've all

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 seen it, and we know how wrong it is,
3 when a young lady or any age lady is
4 walking down our city streets and has
5 their space and face invaded with someone
6 with comments and suggestions and words
7 that are hurtful, offensive, sexual
8 harassment oriented. It happens every
9 day on our streets. People, men, need to
10 understand that they have no right to
11 invade that space and to say those
12 things. If they did it in the workplace,
13 they would be fired, the company could be
14 sued, but for some reason or another, out
15 in the public street, it seems to be
16 something that's accepted, and it's not
17 acceptable.

18 We wanted to bring this
19 organization here today because they're
20 working on trying to bring an end to that
21 through education and through
22 enforcement, and I think that this is
23 something that Philadelphia needs to do.
24 I think we need to set a tone in our
25 streets that women are respected and they

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 are not approached in any type of
3 violent, ignorant way. People have no
4 right to do it. And we want to have them
5 express their concerns, show the work
6 that they've been doing, and try to talk
7 about how we can bring about a better
8 sense of decency and respect and dignity
9 on our streets.

10 So I thank you for allowing the
11 hearing and setting it up so quickly, and
12 I thank those who are coming to testify
13 to do so.

14 I believe there is a short film
15 or piece that they have presented. So
16 we'll see what they have to say.

17 COUNCILMAN JONES: So we'll
18 look at the PowerPoint and then -- I
19 believe the short film, and then we will
20 invite the first panel to testify on this
21 resolution. And I want to personally
22 thank you, Councilman, not only for your
23 work on this issue, but everything
24 revolving in the workplace, in the public
25 arena, in construction and demolition.

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.

2 So thank you for continuing that with
3 this resolution.

4 COUNCILMAN KENNEY: Yes, sir.

5 COUNCILMAN JONES: Can we --

6 THE CLERK: Rochelle Keyahn,
7 Director of HollabackPhilly, presenting
8 survey results and a short video.

9 (Witness approached witness
10 table.)

11 COUNCILMAN JONES: Thank you,
12 and have a seat. Good morning. State
13 your name and title for the record,
14 please.

15 MS. KEYAHN: Good morning. My
16 name is Rochelle Keyahn, and I am the
17 Director of HollabackPhilly.

18 COUNCILMAN KENNEY: Could you
19 bring the microphone a little closer to
20 you. Thank you.

21 MS. KEYAHN: Sure. Is that
22 better?

23 COUNCILMAN KENNEY: Yes.

24 COUNCILMAN JONES: Yes.

25 MS. KEYAHN: Thank you so much

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 for being here. We have a very brief
3 presentation before the testimony.

4 We did a survey over the past
5 six weeks and we had 416 respondents from
6 the City of Philadelphia describing their
7 experience with street harassment here in
8 Philadelphia. We limited them to the
9 past year, because, you know, it's a
10 lifelong thing, so we didn't want it to
11 get too expansive.

12 Briefly, I'll just give you an
13 overview of what we do. We're
14 HollabackPhilly. We're the Philadelphia
15 branch of an international anti-street
16 harassment organization called Hollaback.
17 So this is an international phenomenon.
18 It happens in cities and countries,
19 urban, suburban all over the world. We
20 have 65 branches spread out over six
21 continents, and we're soon launching, I
22 think, a class of 18 more, and we
23 constantly have a wait list of more
24 cities that want to bring this work. So
25 we have that international support.

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2 And what we mean by "street
3 harassment" is gender-based harassment in
4 public by strangers. And, Councilman
5 Kenney, you gave a great overview of the
6 impacts of that.

7 So based on the survey, as I
8 mentioned, we had 416 respondents.
9 Eighty-five of them self-identified as
10 LGBTQ, 364 identified as women, and 93
11 percent of those 416 people said that
12 they experienced street harassment in
13 Philadelphia in the past year, most of
14 them at least once a week, if not
15 multiple times a day. And the most
16 common behaviors they experienced on a
17 daily or weekly basis was people staring
18 or leering at them, commenting on their
19 body, honking at them or making sexist
20 comments and whistling at them, and most
21 often that happened when they were
22 walking to and from work or running
23 errands. So they were out doing
24 something productive and that was framing
25 the rest of their day. And it was

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2 framing it with almost exclusively
3 negative emotions, like being frustrated,
4 angry, humiliated or fearful of going out
5 in public alone. So it had a really
6 negative impact on them on an almost
7 daily basis just because they chose to
8 walk outside and happen to be of a
9 different gender than the person
10 harassing them.

11 Now, before we present the
12 testimony, we do want to play a brief
13 video for you, because all of the high
14 school people who experience street
15 harassment on that regular basis are
16 obviously in school right now, so they
17 couldn't be here to testify, but we
18 created this short PSA in partnership
19 with BuildOn, which is a youth
20 empowerment group, and FAAN Mail, which
21 also works with youth media literacy and
22 empowerment and they work extensively on
23 street harassment as well. So this will
24 just be the sort of high school testimony
25 for you before we go to the panels.

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2 (Pause.)

3 COUNCILMAN JONES: Slight
4 technical difficulties. Hopefully we
5 can...

6 MS. KEYAHN: Do you mind if I
7 step up to the laptop?

8 COUNCILMAN JONES. We don't
9 mind. Come on.

10 While we wait for the
11 adjustment, we are conscious of
12 behaviors, more so now than ever. As a
13 young man walking with my mother past
14 some folks out on the corner, it was very
15 frustrating for me as a young man. I see
16 one of my childhood friends in the
17 audience. We were up 54th and Berks
18 Street, which is a section in Wynnefield,
19 and feeling like my mom was under attack,
20 although, you know, the comments to them
21 were just gestures of attention, but it
22 was unwanted attention, definitely by my
23 mother and definitely by me. So I have
24 personally done that. Whether it's your
25 wife or your daughter, as I see some

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2 gentlemen in the audience, you got to
3 always remember how it would be if it
4 were someone that you cared about a great
5 deal and then treat those individuals
6 accordingly.

7 So I've been a victim of it.
8 You know, I'll be honest, I didn't think
9 about it until you start having children
10 and start having daughters. You kind of
11 change your point of view.

12 (Some of the video played.)

13 MS. KEYAHN: So we're going to
14 go to testimony and then play it
15 afterwards.

16 COUNCILMAN JONES: Yes. Let's
17 call the first panel. And when in doubt
18 and don't have technology, human capital
19 is best.

20 THE CLERK: Nuala Cabral,
21 Women's Way; Jen Horowitz; Jordan
22 Gwendolyn Davis.

23 (Witnesses approached witness
24 table.)

25 MS. CABRAL: Good morning.

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2 COUNCILMAN KENNEY: Good
3 morning.

4 MS. CABRAL: My name is Nuala
5 Cabral. I'm with FAAN Mail, Fostering
6 Activism and Alternatives Now. I'm a
7 32-year-old educator who works at Temple
8 University and I've lived in West
9 Philadelphia for five years after moving
10 to Philly for graduate school. I have
11 been volunteering with HollabackPhilly
12 around community engagement in
13 educational workshops such as the video
14 produced. That was from one of the
15 educational workshops that we did with
16 young people here.

17 Before I begin with my personal
18 testimony on this issue, I'd love to get
19 a pulse of the room. So if you could
20 please raise your hand if you have
21 experienced any of the following
22 interactions in public space:

23 One, how many of you have ever
24 been followed by a stranger?

25 (Hands raised.)

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2 MS. CABRAL: And, men, you can
3 raise your hands too.

4 How many of you ever been
5 catcalled or shouted at by a stranger?

6 (Hands raised.)

7 MS. CABRAL: How many of you
8 have ever been complimented by a stranger
9 about your body or your appearance but in
10 a way that made you feel uncomfortable or
11 embarrassed?

12 (Hands raised.)

13 MS. CABRAL: And how many of
14 you have ever been touched or grabbed by
15 a stranger?

16 (Hands raised.)

17 MS. CABRAL: These are all
18 forms of street harassment, and as
19 evident in this room and classrooms all
20 across the country, a lot of times what
21 happens is when you ask these questions,
22 a lot of times the women or the girls in
23 the room will raise their hand and the
24 boys will sometimes look around in just
25 kind of shock, but this is very common.

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2 Throughout my 20's, I lived in
3 several cities and saw that street
4 harassment was present everywhere. I
5 realized that navigating street
6 harassment is like an art. Growing up, I
7 was taught to ignore catcalls and other
8 forms of street harassment, but later
9 found myself in spaces where ignoring
10 these behaviors could lead to aggressive
11 behavior and violence; for example,
12 getting a bottle thrown at you.

13 Although street harassment is
14 not unique to Philly, out of the five
15 cities I have lived in on the East Coast,
16 I have encountered some of the most
17 aggressive and persistent street
18 harassment here in Philly. There have
19 been days that I have encountered or
20 witnessed street harassment several times
21 during my commute to and from work. This
22 is especially scary at night.

23 Growing up -- excuse me. I
24 remember one evening in particular last
25 year that was exceptionally disturbing.

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2 After experiencing relentless, what some
3 people would consider, flattery on the El
4 train, I left 46th Street Station where a
5 young woman walking in front of me was
6 being questioned and harassed. What is
7 her name, this man kept asking her.

8 Finally, she just responded, no, and she
9 crossed the street. And as she crossed
10 the street and walked to her destination
11 towards a darker and more desolate area,
12 the man who was questioning her backed
13 off and got into his car.

14 I continued walking and had
15 about five more blocks ahead of me until
16 my home. Two blocks later I noticed a
17 man loitering alone in the shadows by a
18 stop sign. Following my instincts, I
19 began to walk in the street where the
20 streetlights were a bit brighter. As I
21 passed the man, I wondered if he knew I
22 felt isolated and uncomfortable, but I
23 kept walking with a purpose. Like many
24 women, I was taught to always stay alert
25 and look confident.

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2 When I reached home, I was
3 relieved for myself, but I wondered about
4 the young woman I crossed paths with ten
5 minutes earlier. Did she get home okay?
6 I began to play back the evening in my
7 mind, the incessant compliments and
8 questions on the train, the aggressive
9 harassment near the train station, the
10 fear I felt passing those empty lots
11 where a man stood in the shadows. The
12 sequence of interactions left me feeling
13 deflated and tears streamed down my face.
14 And I usually don't let street harassment
15 get to me in this way, but I was just --
16 it just was a lot.

17 For a moment, I considered
18 moving back home to Providence, Rhode
19 Island, where I didn't have to rely on
20 taking public transportation alone at
21 night from work and where street
22 harassment is less aggressive and less
23 constant.

24 It should not be a routine
25 experience for women, girls, LGBTQ folks,

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2 and non-gender conforming people, but
3 gender-based street harassment is a daily
4 experience for many of us. I'm here
5 today to urge our City officials to take
6 this issue seriously and respond to this
7 problem proactively.

8 Please support
9 HollabackPhilly's efforts with the
10 citywide safety audit project so that we
11 can gather data that will inform policies
12 and action to make our public spaces
13 safer for everyone.

14 Additionally, I am here to urge
15 City officials to support public
16 awareness campaigns as Hollaback's PSA
17 ads that ran in SEPTA this past spring
18 have done. We need more educational
19 efforts like these to raise awareness and
20 provoke meaningful public discourse
21 around this issue as opposed to just
22 criminalizing men.

23 I love so many things about the
24 City of Philadelphia and I know we can do
25 better to make public spaces safer for

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2 women, girls, and the LGBTQ community.
3 Let us begin this work together now.

4 Thank you.

5 COUNCILMAN JONES: Thank you
6 for your testimony.

7 And good morning.

8 MS. HOROWITZ: Good morning.

9 COUNCILMAN JONES: Please state
10 your name for the record and begin your
11 testimony.

12 MS. HOROWITZ: I'm Jen
13 Horowitz, the Director of Public Policy
14 for Women's Way.

15 Women's Way, we work to advance
16 equity, safety, and justice for women and
17 girls in the Greater Philadelphia region
18 through advocacy, education, and
19 grant-making. In this capacity, Women's
20 Way supports and partners with numerous
21 organizations, including HollabackPhilly,
22 throughout the City working to address
23 various forms of violence against women
24 in our community.

25 From our perspective, violence

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2 against women, which is also referred to
3 as gender-based violence, is an umbrella
4 term that captures numerous offenses such
5 as street harassment, sexual harassment
6 in the workplace, sexual assault and
7 abuse, emotional abuse, human
8 trafficking, domestic and intimate
9 partner violence, and discriminatory
10 violence based on sexual orientation,
11 disability or ethnicity.

12 According to the United
13 Nations, violence against women has been
14 called the most pervasive, yet least
15 recognized human rights abuse in the
16 world. In our society, cultural norms
17 teach us to believe that violence against
18 women is just a normal part of everyday
19 life, something that we as women just
20 have to deal with. This type of thinking
21 and the resulting behavior is sustained
22 by a culture of silence and denial. When
23 we condone street harassment, a gateway
24 form of violence, it opens the floodgates
25 for more severe forms of abuse and

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2 perpetuates a culture of victim blaming.

3 Women's Way believes that it is
4 important for the community to come
5 together to address violence against
6 women collectively across the City.
7 While some neighborhoods have the
8 resources and capacity necessary to
9 develop neighborhood safety plans, so
10 many neighborhoods do not have this
11 opportunity. We believe that developing
12 a plan to implement the safety audit
13 proposed by HollabackPhilly is an
14 important step forward for the City of
15 Philadelphia. Conducting a safety audit
16 provides the City with the opportunity to
17 better understand challenges, clarify
18 needs, and empower community members to
19 participate in ending the cycle of
20 violence.

21 Women's Way also believes that
22 we need to continue to raise awareness,
23 hold community conversations, and invest
24 time and resources to address this issue.
25 The responsibility to create a culture of

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2 safety falls on all of us.

3 One in four women in the United
4 States will experience violence in her
5 lifetime. We as a community need to step
6 forward to end the silence and address
7 the systemic conditions that perpetuate
8 this culture in our society.

9 We thank you very much for your
10 time and consideration of this issue, and
11 we look forward to working with members
12 of City Council, the groups represented
13 at this hearing, and other community
14 organizations to continue to address
15 street harassment and violence against
16 women.

17 (Applause.)

18 COUNCILMAN JONES: Thank you so
19 very much for your testimony.

20 And state your name for the
21 record. You're not new here.

22 MS. DAVIS: Jordan Gwendolyn
23 Davis.

24 COUNCILMAN JOHNSON: What's up,
25 Jordan.

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2 MS. JORDAN: Good morning. In
3 the two and a half years I have lived in
4 Philadelphia, I have experienced
5 pervasive street harassment, not as a
6 woman but as a transgender, disabled,
7 lesbian, and low-income woman. I have
8 been whistled at, propositioned, called
9 such ugly terms as -- and these are their
10 words, not mine -- hoe, ratchet, bull
11 dyke, tranny, fat white retarded faggot,
12 Gerry, Gerry, you take it in the A, dude
13 look like a lady, had questions asked by
14 my sexuality and gender, had my rear
15 slapped by men, and had violence
16 threatened against me. But perhaps one
17 of the worst instance of harassment came
18 this June at Suburban Station. I was
19 waiting for a train when an older man
20 started stalking me, and the next thing I
21 knew, in midday on the platform, the guy
22 rubbed his genitals against my buttocks.
23 I've survived sexual assault before, and
24 that and other disabilities caused me to
25 panic. I ran onto my train and the guy

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2 continued to follow me. I screamed for
3 him to go away, but he didn't listen, and
4 the other passengers seemed to blame me.

5 People ask me to go to the
6 police almost constantly when this stuff
7 happens. However, the police, especially
8 SEPTA Police, have been known to lack
9 sensitivity toward transgender as well as
10 disabled people. I fear based on
11 previous interactions that they would
12 pathologize, politicize, and even accuse
13 me of being a sex worker.

14 I dream of a day that all
15 people of all races, religions, colors,
16 genders, abilities, classes, gender
17 identities, and sexual orientations can
18 be safe in the City, but we are a long
19 way from that.

20 Thank you for accepting this
21 testimony, and I hope to see a difference
22 be made.

23 (Applause.)

24 COUNCILMAN JONES: Thank you
25 for your testimony.

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2 Would the Clerk please read the
3 next panel to testify.

4 THE CLERK: Katie Monroe,
5 Karenina Wolff, Avalon Clare.

6 (Witnesses approached witness
7 table.)

8 COUNCILMAN JONES: Thank you.
9 Please approach the table, have a seat.
10 Good morning.

11 MS. MONROE: Good morning. We
12 had a question for Rochelle, if we could
13 do the video now.

14 COUNCILMAN JONES: Just for the
15 record, before you begin your testimony,
16 we have also on the panel Kenyatta
17 Johnson and I see Denny O'Brien in the
18 Chambers, just for the record.

19 MS. MONROE: Thank you.

20 MS. WOLFF: So do we have the
21 thumbs up for the video?

22 COUNCILMAN JONES: We can do
23 the video now?

24 MS. MONROE: Yes.

25 (Video played.)

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2 COUNCILMAN JONES: Well, that
3 was graphic.

4 The Chair recognizes Councilman
5 Kenney.

6 COUNCILMAN KENNEY: Thank you,
7 Mr. Chairman. I mean, I don't think I
8 have to remind anyone, but I will do it
9 anyway. All of those young women are
10 someone's daughter and someone's sister,
11 and if anyone thinks that's acceptable, I
12 challenge their mental state. And if
13 that's what's happening on our streets
14 every day, then I think that you may not
15 want to criminalize it, but at some point
16 in time, I think some of it has to be
17 handled that way. That is a sexual and
18 physical assault, and it's just
19 unacceptable. And I think we need to
20 educate, but we also need to maybe put
21 some social pressure on the rest of us to
22 say something to someone when they're
23 doing that. If someone were picking on a
24 disabled person or taking a mentally
25 disabled person and teasing them in the

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2 street, all of us in this room, most of
3 us in this room would step in and stop
4 it, but why do we stand by and allow it
5 to happen on our city streets to young
6 women who are doing nothing but going
7 about their business?

8 So thank you, Mr. Chairman.

9 (Applause.)

10 COUNCILMAN JONES: Thank you,
11 Councilman. We appreciate you bringing
12 this issue to this Chamber. We really
13 do.

14 So state your name, whichever
15 order you'd like.

16 MS. KEYAHN: Good morning.

17 This is Rochelle Keyahn, Director of
18 HollabackPhilly again. I just want to do
19 a followup on the video, which I would
20 have done earlier had it been working.
21 I'm sorry for stepping in.

22 You heard a bit about safety
23 audits, and after this video is when we
24 wanted to briefly describe to you what we
25 meant by that. It's getting the

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2 community invested in being aware of
3 their surroundings and their communities
4 by having community members, community
5 watch groups coordinated and trained to
6 audit six- to ten-block areas in each
7 neighborhood throughout the City, and
8 they would objectively look at things
9 like insufficient lighting, transit stops
10 that aren't well lit enough, the types of
11 people who are occupying the public
12 space; for example, as Holly Kearl has
13 said before, if there's mostly men
14 hanging around, you don't really see
15 women or families, that it may not feel
16 as safe for people to walk alone on those
17 blocks. As Nuala testified, abandoned
18 lots full of debris and you see people
19 lurking, but they're not well lit, so you
20 have no idea what you're walking past
21 when you walk past those lots. And after
22 making all of those objective
23 observations and documenting those
24 observations around dusk, talking to
25 people in the community about things that

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2 make them feel safe and unsafe so that we
3 are aware of the lived experience of
4 people in those areas and documenting all
5 of that as well, compiling all of the
6 data and coming up with a comprehensive
7 plan to assuage the feelings of unsafety
8 and help people feel more safe in our
9 city. And it also invests people in
10 their own community and encourages them
11 to be aware of those things that make
12 people feel unsafe and sort of step up.

13 So there's a couple elements of
14 why the safety audit at a community-based
15 gender-based level is what we think at
16 this point in Philadelphia is the best
17 next step. And now I'll open it back up
18 to the rest of the testimony.

19 Thank you.

20 COUNCILMAN JONES: Thank you
21 for that additional point of view, and we
22 appreciate the comment.

23 MS. KEYAHN: Thank you.

24 COUNCILMAN JONES: Thank you.

25 MS. MONROE: Hello. My name is

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 Katie Monroe. I am with the Women Bike
3 PHL campaign of the Bicycle Coalition of
4 Greater Philadelphia. Thank you for
5 having me today.

6 So I run a program at the
7 Bicycle Coalition called Women Bike PHL,
8 which has a goal of getting more women
9 riding bikes in our city, and harassment
10 comes up constantly in my work. I'm a
11 firm believer that active transportation,
12 biking and walking, is something that we
13 should all do more of. It's the most
14 efficient and useful way to incorporate
15 physical activity into our daily lives.
16 It makes us more connected with our
17 communities. It's environmentally
18 friendly. But the streets and sidewalks
19 where Philadelphians can bike and walk
20 are not equally welcoming to everyone, as
21 we've heard today.

22 I'll tell a little story from
23 my life. A few Thursdays ago my bicycle
24 had a flat tire when I woke up, and
25 normally I ride to work, but I had to

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2 walk instead. I remember thinking when I
3 left my house, maybe I shouldn't have
4 worn these like high-heeled boots if I'm
5 going to be walking, or the skirt. And I
6 hate the way that I have to think that
7 way. It feels like I'm blaming myself
8 for harassment that I'm going to
9 experience. And sure enough, during my
10 walk to work, several men I passed on the
11 sidewalk looked me up and down, leering.
12 One muttered a vulgar comment about my
13 body as we were passing on the sidewalk
14 like within a foot of each other. I
15 ignored him, too scared to tell him off
16 without any bystanders around and ended
17 up feeling really frustrated that he got
18 away with it.

19 When I am riding my bike, I
20 actually personally feel a lot safer from
21 this kind of harassment. I can't -- no
22 one can mutter anything under their
23 breath that I'll actually hear if I'm
24 riding away. And if someone decides to
25 yell something at me, I feel a lot less

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2 vulnerable, knowing that I can just bike
3 away. Sometimes I even feel safe enough
4 to yell back at them, which I pretty much
5 never do when I'm walking.

6 Fast forward to the end of this
7 particular day, and my flat tire was
8 fixed. I was riding my bike home down
9 15th Street around 9 o'clock just north
10 of Washington Avenue. I was relieved to
11 be back on my bike instead of walking,
12 especially at night. The man who had
13 passed me in the morning was still
14 lingering in my head after a 12-hour
15 workday. And suddenly a guy in an SUV
16 pulls up alongside me and starts yelling
17 at me, slows down to my pace, starts
18 yelling at me to get in the bike lane,
19 which was actually a shared-use lane. I
20 was legally allowed to be where I was
21 biking.

22 I was so exhausted and
23 overwhelmed and frightened, I'm not sure
24 what I said back, but I know it wasn't
25 aggressive, because I know better than to

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2 get into screaming matches with people
3 when they're driving an SUV and I'm
4 riding a bicycle.

5 He continued to yell at me,
6 threatened to run me off the road, and
7 eventually I just got off the road,
8 started walking my bike on the sidewalk.
9 And then he screamed at me, calling me
10 the F word and the C word before speeding
11 off. And then I cried the rest of my
12 walk home. I was too scared to get back
13 on my bike and ride, but I also really
14 don't like walking through my
15 neighborhood at night either.

16 And so, you know, what's the
17 moral of this? As a woman who rides a
18 bike and walks around the City for
19 transportation, I pretty much experience
20 some form of harassment either based on
21 my gender or based on the fact that I'm
22 riding a bike pretty much every day, and
23 on some days, this particular Thursday
24 among them, it really feels like there's
25 no escape. On the streets or the

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2 sidewalk, I will be made to feel unsafe,
3 objectified, scared, disgusting, just
4 because I have a female body and I choose
5 to leave my house.

6 And really quickly, I asked
7 some of the women bicyclists that I work
8 with to share some stories with me, and
9 their full stories are attached in an
10 addendum, but I heard of a woman biking
11 over the South Street Bridge who had a
12 car full of white college-age men pull an
13 illegal U-turn and start following her
14 and screaming comments about how they
15 wanted to have sex with her. Women
16 report hearing the comments, "Can I get a
17 ride" and "I wish I were that bike seat"
18 often, even if they're biking with their
19 kids. Just pretty disgusting. Smooching
20 noises coming out of cabs and the -- also
21 what was brought up is that some people
22 who don't believe in running red lights
23 at all on their bicycles will sometimes
24 run a red light to get away from an
25 unwanted interaction that they have when

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 they're stopped on their bicycle, which
3 was interesting. I don't run red lights,
4 but sometimes I really, really want to
5 when someone is talking to me that I
6 don't want to be talking to me at a stop
7 light.

8 So in conclusion, we need more
9 active transportation for everyone in
10 Philadelphia. It's really important to
11 have people biking and walking, but it's
12 hard to expect women to bike and walk
13 more when our streets and sidewalks can
14 feel so threatening.

15 Thank you.

16 (Applause.)

17 COUNCILMAN JONES: Thank you so
18 much.

19 MS. WOLFF: Thank you. Good
20 morning. My name is Karenina Wolff. I'm
21 an integration attorney in Center City
22 and I live in South Philly, and I choose
23 to bike to work because when I ride
24 SEPTA, I feel trapped. I feel trapped on
25 the train underground where if someone

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2 harasses, and they have, I can't get
3 away.

4 When I walk, I feel equally
5 vulnerable and I can't get away. So I
6 bike, because I feel free. I feel like
7 at least I can keep going, and if someone
8 is walking, they can't catch me
9 hopefully.

10 But sometimes even this plan
11 gets sabotaged where, for example, not
12 long ago I was riding down Broad Street
13 near Girard, and there's trolley tracks
14 there. It's a huge intersection.
15 There's the 15 coming east to west. I
16 was riding south. When you're on a bike,
17 you have a lot to pay attention to. It
18 can be dangerous, as a lot of us know,
19 but it's also a thrilling way to get
20 around.

21 So I'm crossing Girard, and
22 this guy says, Hey, girl on the bike.

23 And I'm like, Whoa, whoa, whoa,
24 whoa, like what's happening? Is
25 something wrong with my bike? Am I about

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2 to fall off? Is there a car about to hit
3 me? I almost veer into a car because I'm
4 looking for the person who is calling out
5 to me, and he's just like, Can I ride
6 with you?

7 I'm like really? Really,
8 that's all you had to say to me? Like I
9 almost veered into a parked car. Other
10 cars had to swerve around me. I mean, he
11 had so much disregard for my safety. I
12 just want to get home. I just want to
13 get home. I just want to get from my
14 office to my house.

15 Thank you.

16 (Applause.)

17 COUNCILMAN JONES: Thank you so
18 much.

19 MS. ZIMMERMAN: My name is
20 Avalon Zimmerman and I'm a waitress and
21 an artist. I'm just trying to find my
22 testimony. Sorry.

23 COUNCILMAN JONES: Feel free to
24 speak from the heart.

25 MS. ZIMMERMAN: Sorry.

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2 Last week, two men in a black
3 SUV stopped to leer at me while I was
4 walking my dog on 12th Street near
5 Tasker, only a couple blocks from my
6 house. I asked them to please keep
7 driving, and the driver said, We're just
8 admiring you. I then flipped them off
9 and continued to do so until they drove
10 away. They were stopped for so long that
11 the car behind them was honking. As they
12 sped off, the man in the passenger seat
13 yelled, You aren't even that sexy, bitch.

14 This was the first time I had
15 left the house that day. I can get
16 pretty anxious about leaving the house
17 anyway, but after my interaction with
18 those men, I felt nauseated, unsafe, and
19 really unsexy.

20 Later that same day I decided
21 to ride my bike to do some errands. I
22 thought about changing before I left the
23 house, but decided I really liked that
24 outfit and although I had been harassed
25 in it earlier, I wasn't going to let

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 those men force me to change what I was
3 wearing.

4 While I was riding home in
5 South Philly, a man leaned out of his
6 truck window to say, I almost wish I was
7 your bike seat. At this point, I was
8 very angry, so I screamed at him from my
9 bike for as long as we were next to each
10 other, which was several blocks. Still a
11 feeling of powerless crept over me that
12 was unshakeable.

13 When these harassments occur, I
14 feel endangered and disrespected. I feel
15 frustrated that even if I had taken a
16 photo of his license plate, who could I
17 have shown it to? What repercussions
18 would there have been? Probably none.

19 I hate street harassment
20 because it has the power to ruin my day.
21 It can turn an empowering bike ride
22 through my own neighborhood into a
23 frightening ordeal that leaves me feeling
24 exposed and vulnerable.

25 Men need to be held accountable

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 for the ways they intimidate and
3 emotionally disturb women walking and
4 riding our bikes in Philadelphia. We
5 have a right to do so without being
6 subjected to sexual harassment.

7 Thank you.

8 (Applause.)

9 COUNCILMAN JONES: Thank you.
10 There's another panel to
11 testify.

12 THE CLERK: Yes. Panel 3:
13 Sarah, Holly Kearl, Anna Kegler.

14 COUNCILMAN JONES: Please
15 approach the witness table. Good morning
16 still.

17 (Witnesses approached witness
18 table.)

19 COUNCILMAN JONES: Have a seat.
20 Please state your name and then begin
21 your testimony, please.

22 MS. MUHL: Hi. My name is
23 Sarah Muhl. I am a citizen of Pennsport
24 in South Philadelphia. I've also been a
25 citizen of Point Breeze, Society Hill,

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 Queens Village, all these areas, and have
3 experienced really life-threatening
4 events that I'm going to address right
5 now.

6 As a woman in the City of
7 Philadelphia, it's extremely difficult to
8 get from Point A to Point B without being
9 scared for your life at any point in a
10 day. You step out of the house first
11 thing in the morning to go to the coffee
12 shop and hear, "Damn, girl" or "Smile,
13 honey." You get off the subway by work
14 and have to stop before climbing the
15 stairs because a pair of young strangers
16 have made it obvious that they'd like to
17 follow you closely behind to get a
18 glimpse up your skirt. You walk home
19 from dinner and have to be on guard since
20 it's now dark and harassment only
21 increases after sundown, only to be
22 taunted by a man on a bike who passes you
23 twice, slows down behind you to say,
24 Where are you going, baby? How about
25 some fun? When you say no, he pretends

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2 not to understand what that means and
3 rides closer, declaring his overpowering
4 size without having to say anything. You
5 ask politely, Please leave me alone, and
6 he is still confused. Now you have a
7 choice. You can scream at the top of
8 your lungs to nobody, because it's 9
9 o'clock at night and no one is out, or
10 you can continue to ask him to go away.
11 So what I did was, I just took a shot in
12 the dark and asked him to go away. I
13 might have used the F word, but
14 eventually he got the hint and he rode
15 off.

16 I ran home and I did call the
17 police, because I had a pretty good
18 description, and recently, very recently,
19 actually one of my friends was assaulted
20 around the same neighborhood at the same
21 time. So I called the police and gave
22 them a description, and they told me that
23 there was nothing that they could do.
24 The officer said that to me. So it seems
25 like there's nothing that's done until

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 something happens.

3 (Applause.)

4 MS. MUHL: The next day you're
5 walking to a friend's house midday on a
6 Saturday in South Philly, only to be
7 asked by three men twice your size on the
8 corner of 7th and Morris, Do you want to
9 make some money? When you decide to
10 stand up for yourself and shout back,
11 because it's midday and there's people
12 out, you shout back, "Don't talk to women
13 like that" or "Do you really think that
14 works," they laugh at you, because you're
15 ultimately powerless against the
16 harassers who have control over you
17 outside of your home.

18 These assailants in South
19 Philly specifically have followed,
20 screamed, cornered, and threatened me to
21 the point where I am forced to face life
22 and death decisions on a weekly basis and
23 makes me not want to leave the house. It
24 makes me miss out on events. It makes me
25 terrified for my friends and, most

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 importantly, if I can't go out without
3 being harassed, what's the point in going
4 out at all?

5 Women across Philadelphia have
6 to fight this quiet battle every day.
7 Some do it better than others, but we all
8 have to. It's not fair. We shouldn't
9 have to be terrorized every second we
10 step out our door. We shouldn't have to
11 be aware of what neighborhoods our
12 friends live in and how early we have to
13 go home and what neighborhoods we travel
14 to. Yes, crime happens everywhere at
15 every given time, but harassment is also
16 a crime that goes unpunished until it
17 turns into something like rape or
18 assault, and even then, very little is
19 done to bring the criminals to justice.

20 I have yelled back like a crazy
21 person and ran away in tears, and now
22 have to pick and choose what
23 neighborhoods I travel to in the City of
24 Philadelphia depending on the amount of
25 times I have been harassed and the

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 severity of the cases. There is no
3 reason why there can't be some
4 repercussions for harassers or some kind
5 of system for catching assailants who
6 think it's okay to objectify people.

7 (Applause.)

8 MS. KEARL: Good morning. My
9 name is Holly Kearl and I'm the founder
10 of Stop Street Harassment.

11 What could be more basic than
12 the right to walk down the street without
13 facing harassment? Because of
14 gender-based street harassment, this is a
15 right that girls and women and some men,
16 especially in the LGBTQ community, are
17 routinely denied, including in
18 Philadelphia.

19 Street harassment is my area of
20 expertise. I wrote my Master's thesis on
21 it in 2007 at George Washington
22 University. I've written two books, and
23 I'm a consultant to the United Nations
24 Global Safe Cities initiative, and I run
25 the non-profit Stop Street Harassment.

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2 So I'm actually based in the Washington,
3 DC area. Among our programs is
4 International Anti-Street Harassment
5 Week, which Philadelphia community
6 members participate in each year.

7 Street harassment is both a
8 local problem, as HollabackPhilly's brand
9 new survey shows, and it's a global
10 problem. Recent studies conducted in
11 places like Egypt, Yemen, Peru, India,
12 France, Canada show that most, if not
13 all, women have experienced it, including
14 sexually explicit comments, following,
15 flashing, and groping. As we all know,
16 this is not okay. What is very alarming
17 is the young age this begins. In an
18 online study I conducted, nearly 90
19 percent of the 800 women said street
20 harassment began by age 19, and almost
21 one in four said it started by age 12.
22 So it's seventh grade, even younger than
23 the girls we saw in the film. And many
24 recall it happening as they traveled to
25 and from school.

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2 As we've heard, gender-based
3 street harassment also impacts men in the
4 LGBTQ community and some straight men,
5 especially those who may look like
6 masculine, such as having long hair. And
7 as Jordan mentioned, transgender
8 individuals face the most frequent and
9 violent types of harassment by citizens
10 and sometimes by police officers.

11 All people who experience
12 street harassment tend to feel less safe
13 and comfortable in public spaces,
14 especially while alone, and we've heard
15 that through different people's
16 testimonies. They may keep their heads
17 down, walk fast, wear sunglasses and ear
18 phones and try to look invisible. They
19 may change routes and routines, give up
20 hobbies, and stop going to the most
21 convenient bus stop or store to try to
22 avoid harassment. In my study I even
23 heard from people who moved neighborhoods
24 or changed jobs.

25 Street harassment is a human

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2 rights violation because it keeps
3 harassed persons from having equal access
4 to public spaces and the educational,
5 economic, and leadership opportunities
6 there. For this reason, in March the
7 United Nations tasked countries with
8 addressing this problem, and it's time
9 for cities in the U.S. to follow this
10 directive too, including Philadelphia.

11 So I just want to echo what
12 others have said about the need for the
13 community safety audits around the City
14 to empower citizens to evaluate their
15 neighborhoods and make concrete
16 recommendations to address problem areas.
17 This is a model the UN uses all over the
18 world. Here in the U.S., I helped lead
19 audits in Washington, DC two years ago,
20 and New York City Council has co-led ones
21 in their city over the past year.

22 Another recommendation,
23 especially given the video we saw, I
24 think it would be great to have
25 age-appropriate sexual harassment

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2 information for students at every school,
3 just as there are anti-drug and disaster
4 preparedness initiatives. Sexual
5 harassment is more relevant to their
6 daily challenges, both inside and outside
7 of school.

8 And then another recommendation
9 that Nuala touched on is addressing
10 harassment on public transportation. You
11 may not know, but actually transit
12 authorities in Chicago, Boston, New York
13 City, and Washington, DC have all funded
14 anti-harassment PSA campaigns on the
15 transit system, and HollabackPhilly had
16 to fund their own here. So it would be
17 really great if the transit system here
18 could fund it as well going forward.

19 Everyone deserves equal access
20 to public spaces, and so it is time for
21 the Philadelphia City Council to work
22 with the community members here today and
23 far beyond to achieve that goal.

24 Thank you.

25 (Applause.)

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2 COUNCILMAN JONES: Thank you
3 very much. Before you go, thank you for
4 the work you're doing and bringing this
5 to light and, again, Councilman Kenney's
6 attentive ear to bring it before this
7 body. A couple of questions.

8 MS. KEARL: Sure.

9 COUNCILMAN JONES: Have we
10 worked with law enforcement, whether it's
11 the District Attorney's Office or the
12 Police Department, to find out how many
13 of these negative approaches have
14 resulted in actual also assaults?
15 Because that's an entree often to gain
16 proximity to do harm to people and how --
17 have we done any studies or asked for
18 data from the Police Department? Has
19 that happened?

20 MS. KEARL: I don't know for
21 Philadelphia, but I can speak to
22 Washington, DC. Our transit police
23 there, they're actually tracking all
24 forms of verbal harassment now. This was
25 something -- we did a hearing in

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2 Washington, DC to have them address
3 harassment on the transportation system,
4 and we said, We need you to start
5 tracking and taking reports of verbal
6 harassment, because that can be a gateway
7 to more severe crimes. And so for the
8 past year, they've started to do that and
9 they're looking for patterns. To my
10 knowledge, I don't know how many others.

11 Do you want to talk about
12 Philadelphia?

13 MS. KEYAHN: We haven't
14 collected specific data from the DA's
15 Office or law enforcement. However, I
16 can give you a couple recent examples.

17 In June of this year, 2013, on
18 South Street, a man -- the police just
19 identified him as Carmichael, his last
20 name -- was street harassing women
21 walking past him on South Street, and one
22 of the girls in the group -- it was three
23 women -- basically shouted at him like,
24 Leave us alone. And so he crossed the
25 street, pulled out a gun, grabbed one of

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2 them, and pointed it at them. Then I
3 guess they like struggled, got away. He
4 crossed the street, turned around, and
5 decided, Oh, that wasn't enough, and he
6 literally fired the gun at them. So it
7 does escalate in that way.

8 Also, in, I think, March of
9 this year, a man was convicted for, in
10 Philadelphia, trying to abduct a girl. I
11 think she was 11 at the time, and he was
12 shouting -- I don't want to put it on the
13 record if we're being videotaped, but
14 things about licking her in certain
15 places. And she was 11, and he was
16 trying to kidnap her. So he was street
17 harassing her as he approached her and
18 then while he was trying to kidnap her.

19 And recently a man was also
20 arrested for almost doing the exact same
21 thing to another 11-year-old, a different
22 man. And "recently" as in a couple, two
23 or three, weeks ago.

24 So those are just examples from
25 the past six months here in Philadelphia

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2 that were newsworthy.

3 COUNCILMAN JONES: So my point
4 is, the gateway entree --

5 MS. KEYAHN: Exactly.

6 COUNCILMAN JONES: -- often is
7 the harassment that can lead to things
8 like exposures and also assaults. And so
9 when you're walking down the street, you
10 don't know where that comment is going to
11 lead --

12 MS. KEYAHN: We have that here.

13 COUNCILMAN JONES: -- which
14 adds to the fear.

15 MS. KEYAHN: Exactly.

16 MS. KEARL: And in our country,
17 about one in five women is a survivor of
18 sexual violence, usually by someone they
19 know, but that experience can also make
20 them more wary of any man who approached
21 them in a public space. So I think that
22 that's a big difference compared to when
23 men may be harassed in public spaces.
24 They don't have necessarily that same
25 underlying fear of where is this going to

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 go and maybe that personal history of
3 assault.

4 COUNCILMAN JONES: Thank you.
5 Councilman Kenney.

6 COUNCILMAN KENNEY: Thank you,
7 Mr. Chairman.

8 Hold on a second. Captain
9 Healy is here, but he's not prepared
10 because he's here for another -- he's
11 special assistant to the Commissioner,
12 but I know he's been listening to the
13 testimony. He wasn't prepared to testify
14 today, so I'm not going to ask him, but I
15 know since he's listening, this, from my
16 perspective, is a quality of life crime
17 in a district. I think district captains
18 have the responsibility to address those
19 quality of life crimes. It's more
20 serious than graffiti. It's more serious
21 than loitering on the corner or underage
22 drinking, and I think at the captain
23 level is where we could possibly address
24 this.

25 I recognize there are very

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2 serious crimes out in the community and
3 police are generally in some districts
4 running literally from call to call, but
5 I would think that in South Philadelphia,
6 for example -- and the reason I'm
7 concerned about this particular area and
8 other areas -- I'm concerned about the
9 whole city, but I know in this area we
10 have an influx of newer residents that
11 may be coming from communities that have
12 never experienced this kind of approach
13 or this kind of assault. I don't want
14 them to leave. I mean, we've just turned
15 the corner on our increasing population
16 in the City in the last census. So I
17 would think a strategically placed female
18 police officer on a bike undercover could
19 probably get to the bottom of a lot of
20 this and at least set a tone. I mean, I
21 would like to see the guy's face when she
22 jumps off the bike and slaps him in
23 cuffs.

24 MS. KEYAHN: In the 1920's,
25 that was the strategy.

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2 COUNCILMAN KENNEY: And I
3 recognize that we have limited police
4 resources, and I'm not suggesting that
5 this be a regular thing, but perhaps in a
6 situation where you do complain to either
7 your elected officials or to the police
8 district, to the captain, who is
9 ultimately responsible for his or her
10 total district and what goes on in it,
11 perhaps that's a model that we could use.

12 I just want to tell you one
13 anecdote. And I am not a proponent of
14 violence in any way. I think violence is
15 not a good thing. But one of my favorite
16 South Philadelphia stories is a group of
17 young Goretti girls, students, high
18 school students, waiting for a bus on
19 Snyder Avenue. This was about seven,
20 eight years ago. And a man exposed
21 himself, exposed his genitals to them
22 while waiting for the bus. Well, they
23 proceeded to chase him down the street
24 and pummel him, to the point where the
25 police when they arrived had to pull the

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2 Goretti students off of the assailant.

3 I am not suggesting that that's
4 a way to solve this problem, but it
5 always is nice when you hear that story.
6 He was screaming for help, the police, to
7 get the girls off him.

8 So thank you, Mr. Chairman.

9 COUNCILMAN JONES: Thank you,
10 Councilman Kenney.

11 Councilman Johnson.

12 COUNCILMAN JOHNSON: Yes.
13 Thank you, Mr. Chair.

14 One, I want to thank everybody
15 for their testimony, and just sitting
16 back listening to this --

17 MS. KEARL: There's one more
18 testimony.

19 COUNCILMAN KENNEY: We know.

20 COUNCILMAN JOHNSON: -- to
21 everyone's testimony. I think about,
22 one, I have nieces who I think about
23 while they're going to and from school
24 and how they respond and they reacted to
25 different types of comments, but also I

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2 have a wife. Being newly married, I also
3 think about her in this context in terms
4 of -- my wife is, you know, pretty. But
5 on a serious note, I remember her
6 expressing guys might try to talk to her.
7 She don't want to respond aggressively,
8 because I don't know if this guy might
9 punch me in the head because I don't want
10 to talk to him.

11 One, I think in some capacity
12 we have to focus on educating that next
13 generation that's coming along in terms
14 of what's acceptable behavior and how it
15 has a negative impact on the person who
16 they're talking to from a street
17 harassment standpoint. And so I don't
18 know as you move forward from the
19 education standpoint what the strategy
20 would be, but I would definitely figure
21 out a way on how this plays a role,
22 particularly starting in elementary
23 school, because that's where the boy/girl
24 interaction starts. And hopefully if
25 it's not happening in the home, we can

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2 attack it from a public awareness
3 campaign but also from an education
4 standpoint.

5 The second component also
6 builds on what Councilman Kenney just
7 mentioned, and that's really the issue of
8 self-defense. District Attorney Seth
9 Williams just recently held a public
10 safety forum for women and girls, not
11 anybody else but women and girls, and
12 part of his public safety summit just
13 focused on different strategies and ways
14 to address public safety issues that
15 primarily impact women and girls.

16 So I would encourage you to
17 follow up with his office -- I know they
18 had a self-defense class -- just in the
19 event that you may respond. And
20 sometimes you have to respond. Sometimes
21 guys can just be ignorant. I'm a guy and
22 I witnessed it on both sides. I think we
23 at Odunde a couple years ago, you know,
24 it got to the point where they were like
25 ripping off people clothes. So it kind

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2 of went from a comment to just being
3 outright ignorant. And regardless of
4 what you have on, what you look like,
5 this is America, you have a right to
6 carry yourself how you want to carry
7 yourself without anybody responding in a
8 negative or ignorant type of fashion.

9 So those are just two things I
10 recommend. And talk to the District
11 Attorney.

12 MS. KEYAHN: If you have -- so
13 we've developed a comic book as well as a
14 choose-your-own-adventure online comic
15 book.

16 COUNCILMAN KENNEY: Excuse me.
17 Aren't you in the District Attorney's
18 Office? Do you work for the DA?

19 MS. KEYAHN: I'm not supposed
20 to say.

21 COUNCILMAN KENNEY: I take it
22 back. Let me just take that right back.

23 MS. KEYAHN: I was out of town
24 during that hearing.

25 COUNCILMAN KENNEY: Please

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 strike from the record. You don't have
3 to answer the question. So I apologize.

4 MS. KEYAHN: I can address the
5 District Attorney's Office hearing,
6 though. We were approached, but I was
7 out of town.

8 COUNCILMAN KENNEY: I am sorry.
9 I apologize.

10 MS. KEYAHN: I appreciate that.
11 But for the educational
12 component, we've developed extensive
13 curriculum. We just need help, and maybe
14 you could provide it, getting into the
15 schools. That's the difficulty for us.
16 And we're happy to do it on a -- I know
17 the budget isn't very -- but we've
18 already done the comic book. It's ready
19 to go. We just need access to speak with
20 them.

21 COUNCILMAN JONES: We just
22 edited the last comment from the
23 Councilman.

24 COUNCILMAN KENNEY: It's been
25 redacted. Thank you.

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2 MS. KEYAHN: Thank you.

3 COUNCILMAN JOHNSON: If any
4 way -- and I don't mind working in
5 partnership with Councilman Kenney and
6 the Chair, Chairman Jones. We don't have
7 a problem orchestrating a conversation
8 with the School District to get an idea
9 of how we can be supportive of your
10 efforts.

11 MS. KEYAHN: Because we agree.

12 COUNCILMAN JOHNSON: If you're
13 teaching a young man and a young lady how
14 to interact with one another positively,
15 you know, from a little age on up, it has
16 significant impact on what your values
17 are. You'll recognize that saying
18 certain things out of your mouth
19 shouldn't be tolerated from a young age
20 on up. And so how we can be supportive.

21 MS. KEYAHN: Thank you.

22 COUNCILMAN JONES: Thank you,
23 Councilman.

24 In addition, one of the
25 things -- the powers that we do have, we

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 can't codify crimes. The state does some
3 of that, as some people may know, but
4 what we can do is hold departments,
5 agencies accountable for the safety of
6 the environment in which they operate.
7 So SEPTA, what are you doing about street
8 harassment, whether it comes in the form
9 of education, whether it comes in the
10 form of undercover law enforcement, what
11 are you doing to make people in general
12 feel safe from this type of harassment.

13 So I know and I'll note for the
14 record we are all men, but we all
15 understand that no one should feel unsafe
16 and, therefore, we're going to hold the
17 respective departments accountable for
18 this important issue.

19 MS. KEYAHN: If you can help us
20 make connections, we have suggestions for
21 SEPTA as well on collaboration, not
22 asking them to do everything but sort of
23 opening a dialogue. So every area you're
24 suggesting, we're ready for it.

25 COUNCILMAN JONES: All right.

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2 I have Councilman O'Brien has his light
3 on.

4 COUNCILMAN O'BRIEN: No.

5 COUNCILMAN JONES: Turn your
6 light off.

7 COUNCILMAN O'BRIEN: I didn't
8 turn it on, but...

9 COUNCILMAN JONES: We have one
10 more witness, and thank you for your
11 patience. We just got fired up based on
12 some of the testimony today.

13 MS. KEGLER: Good morning. I'm
14 Anna Kegler, Deputy Director of
15 HollabackPhilly, and I'm really glad that
16 everybody is so fired up.

17 I really want to thank all of
18 the City Council members for attending
19 this hearing today and for treating this
20 issue with serious attention. This is
21 regularly minimized and brushed aside.
22 People often say to us, "Well, isn't it a
23 compliment" or say, "It's not that big of
24 a deal," "You need to grow a thicker
25 skin" and "By the way, aren't there more

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 serious things you should be worrying
3 about."

4 One of the things I want to
5 do -- I was going to go through some
6 recent examples that have been submitted
7 to our HollabackPhilly blog. If anybody
8 is interested in seeing more about what
9 street harassment looks like in
10 Philadelphia, please check out our blog
11 at philly.ihollaback.org. But since
12 we've heard so many examples from the
13 other people who have testified, I wanted
14 to bring this conversation back to
15 prevention a little bit. We've been sort
16 of talking about law enforcement, what
17 can law enforcement do, and we've also
18 been talking about education, and I just
19 want to sort of refocus this on if we
20 want to solve this problem, if we want to
21 end street harassment, we need to focus
22 on the education piece. We need to
23 prevent it before it starts. And so I
24 feel that is a great place to kind of
25 keep our focus as sort of our long-term

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 plan.

3 So street harassment, as we've
4 heard, denies women and LGBT folks their
5 right to be in public spaces while
6 feeling safe and comfortable. When we're
7 harassed while walking, on our bikes, and
8 on public transportation, we received a
9 message that we do not control these
10 spaces, that we do not belong in these
11 spaces. Street harassment shows us that
12 we're passing through someone else's
13 space. Someone who has the unchallenged
14 right to stare at us, evaluate, and
15 comment on our bodies demand that we
16 respond to their attention and threaten
17 us if we don't. Street harassment shows
18 us that wherever we're going, whatever
19 we're thinking about, whatever our agenda
20 for the day is is unimportant. It's
21 unimportant enough that we can be
22 interrupted at any time by, "Hey, what's
23 up?" "I'm talking to you." "What, are
24 you too stuck up to say hi" or "You'd
25 look so beautiful if you smiled" or as

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2 we've heard, much, much worse.

3 Everyone in our community
4 deserves the right to feel safe,
5 comfortable, and respected in public
6 spaces, which is why the City of
7 Philadelphia's support for community
8 safety audits is critical. It's time to
9 stop minimizing street harassment and
10 instead start treating it like the
11 solvable problem that it is.

12 Thank you.

13 (Applause.)

14 COUNCILMAN JONES: Thank you so
15 much.

16 Are there any other questions
17 for the panelists we've heard?

18 (No response.)

19 COUNCILMAN JONES: Are there
20 any others to testify?

21 THE CLERK: No, Chairman.

22 COUNCILMAN JONES: And I want
23 to hear from the author of this
24 resolution.

25 COUNCILMAN KENNEY: Thank you,

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.

2 Mr. Chairman. I appreciate your and the
3 Committee's involvement, and as we move
4 forward in this in collaboration with
5 Hollaback and some of the other
6 organizations that are involved in this,
7 we're going to come back to you for
8 hopefully some help in dealing with some
9 of the departmental issues and, again,
10 SEPTA issues, the things that Councilman
11 Johnson had raised, School District and
12 those things.

13 So I think this is the
14 beginning of a conversation that needs to
15 happen, needed to happen and will happen
16 more and more going forward. Again, as I
17 started out my comments this morning,
18 we've all seen it. We all know what it
19 is, but we all haven't experienced it and
20 we need to put ourselves in the young
21 women and young girl's shoes and walk a
22 couple blocks or ride a couple blocks on
23 their bikes and experience what it is
24 they're experiencing.

25 So I thank you again for your

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 time.

3 COUNCILMAN JONES: Thank you,
4 Councilman.

5 Seeing no one else to testify
6 on this resolution, will the Clerk please
7 read the next ordinance.

8 THE CLERK: Bill No. 130584, an
9 ordinance amending Title 10 of The
10 Philadelphia Code, entitled "Regulation
11 of Individual Conduct and Activity," by
12 adding a new Chapter 10-2000 prohibiting
13 the use of three-dimensional printers in
14 order to manufacture a firearm, under
15 certain terms and conditions.

16 COUNCILMAN JONES: At this
17 time, I'd like to hear from Councilman
18 Johnson, who is the author of the
19 legislation.

20 COUNCILMAN JOHNSON: Thank you,
21 Mr. Chair. Mr. Chair, this bill will
22 prohibit the manufacturing of firearms
23 using three-dimensional printers.
24 Recently, individuals have released via
25 the Internet instructions regarding how

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 to manufacture a working firearm using a
3 three-dimensional printer. Currently,
4 federal and state laws do not prohibit
5 making a gun for personal use. This
6 legislation will prohibit individuals
7 other than licensed gun manufacturers
8 from manufacturing firearms using
9 three-dimensional printers.

10 I don't know of any cases in
11 Philadelphia where an individual has
12 manufactured a gun using a 3D printer,
13 but I want to be proactive like a few
14 other states such as New York and cities
15 around the country. This is an extremely
16 important issue, because a quick browse
17 on the Internet allows you to find
18 several individuals and companies who are
19 actively developing processes for
20 manufacturing functional firearms.

21 As technology progresses, 3D
22 printers will become more advanced, less
23 expensive, and more commonplace. As more
24 people own these printers and
25 instructions for the manufacture of guns

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 are readily available, we are looking at
3 a recipe for disaster.

4 My goal is not to restrict the
5 use of 3D printers. Again, my goal is
6 not to restrict the use of 3D printers.
7 I believe that the vast majority of
8 people will use 3D printers for worthy
9 causes, whether it is technology for
10 science or art, but we must act now to
11 address this particular issue.

12 The Law Department doesn't
13 believe that there's a state preemption
14 issue or at least not a fatal one. The
15 state's preemption provision only
16 regulates ownership, possession, transfer
17 or transportation of guns and ammunition.
18 This bill really goes to the manufacture
19 of firearms, which is not ownership,
20 possession or transportation.

21 And when I had an opportunity
22 to look at one of the videos on YouTube,
23 first I'm like how can you really make a
24 gun with a 3D printer? And one of the
25 first things that came to my mind -- and,

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.

2 Mr. Chair, you just touched briefly on
3 it -- was the issue of terrorism, similar
4 to how when we had 9/11 individuals who
5 were able to sneak certain things onto
6 the plane and use those different things
7 that was snuck on the plane as tools of
8 crime.

9 Similarly, I also think about
10 the concepts of zip guns. Now, zip guns
11 was before my time. But those zip guns
12 that were used before my time were --
13 don't laugh. But those zip guns were
14 used as instruments of crime where -- all
15 you need is one good shot to get off to
16 put a person down. You don't have to
17 have -- so this concept is not a plastic
18 3D gun where you're going to get 10, 15
19 shots off, but you only need one shot to
20 take a person's life. You only need one
21 type of 3D type weapon that you can get
22 through the airport security, the airport
23 security checkpoint, and possibly put
24 another person's life in danger.

25 So we just want to be on the

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 cutting edge addressing crime and
3 violence. New York has already
4 implemented a bill, and in Europe they
5 have a movement to address it, because
6 you have other individuals who believe
7 that because there's so much gun
8 regulation taking place throughout our
9 country, they're going to try to find
10 ways to usurp the system and still be
11 able to have the type of gun availability
12 that they want to have.

13 And so that's the gist of the
14 bill, and we're going to bring up the
15 first --

16 COUNCILMAN JONES: I want to
17 commend you, first of all, Councilman,
18 and we're glad to have you on the
19 Committee of Public Safety, because as
20 technology improves, those who would use
21 it for criminal purposes get innovated,
22 and as we create metal detectors, as we
23 create security systems, they find their
24 way around it. You don't have to turn on
25 the news for a long period of time before

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 an airport, before a school, before a
3 mall, before places that used to be
4 deemed safe are now on the radar of those
5 who would do the public ill.

6 So as technology improves, the
7 Jetsons are here. We need to adjust as
8 lawmakers and government to make sure
9 that these worthwhile tools for society
10 are not used for ill purposes.

11 So I applaud you, Councilman,
12 for having the foresight to get this
13 under control now. And you're going to
14 hear from people, but you need to also
15 know that most of the people that the
16 first printer will go to are legitimate
17 uses, whether it's eyeglasses, whether
18 it's cups. I've actually seen these
19 products produced. But what happens when
20 that copier gets stolen and it winds up
21 in someone's basement and it's now used
22 for the commission of a crime? We have
23 to safeguard that as well.

24 So I applaud you, Councilman,
25 for having the foresight to look at this

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 issue and take it -- take the bull by the
3 horns.

4 So will the Clerk please read
5 the first panel to testify.

6 THE CLERK: Chair, would you
7 like to show the short video?

8 COUNCILMAN JONES: Yes, ma'am.
9 (Video played.)

10 THE CLERK: Francis T. Healy.

11 COUNCILMAN JONES: This is not
12 your Star Trek replicator. This is the
13 Jetsons and a very dangerous, scary
14 situation.

15 (Witness approached witness
16 table.)

17 COUNCILMAN JONES: Good
18 morning.

19 MR. HEALY: Good morning,
20 Councilman Jones and other members of the
21 Committee on Public Safety. My name is
22 Francis Healy and I'm Special Advisor to
23 Police Commissioner Ramsey. On his
24 behalf, I would first like to thank you
25 for giving the Police Department an

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 opportunity to voice its opinion on Bill
3 No. 130584, which would prohibit the use
4 of three-dimensional printers to create
5 any firearm or any piece or part thereof
6 without a license under federal law.

7 This technology is relatively
8 unknown, but quickly emerging. So I
9 would like to commend Councilmen Johnson
10 and Jones for bringing this public safety
11 issue to the forefront here in
12 Philadelphia.

13 For those unaware of this
14 technology, a brief background, which you
15 basically saw on television, is necessary
16 to understand the importance of Bill No.
17 130584, and I'm quoting Wikipedia, but I
18 think it's very clear. This is,
19 according to Wikipedia, the definition of
20 3D printing process, "is a process of
21 making a three-dimensional solid object
22 of virtually any shape of a digital
23 model. The 3D printing is achieved
24 through using an additive process, where
25 successive layers of material are laid

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 down in different shapes. 3D printing is
3 also considered distinct from traditional
4 machining techniques, which mostly rely
5 upon the removal of material such as
6 cutting and drilling." It's called a
7 subtractive process.

8 "The 3D printing technology is
9 used both in prototyping and distributed
10 manufacturing with applications in
11 architecture, engineering, construction,
12 industrial design, automotive, aerospace,
13 military, engineering, civil engineering,
14 dental and medical industries," and so
15 on, a lot of other fields. "It's also
16 been speculated that 3D printing may
17 become a mass market item because open
18 source 3D printing can easily offset
19 their capital costs by enabling consumers
20 to avoid costs associated with purchasing
21 common household objects."

22 Despite this, regrettably,
23 there have been documented cases where
24 this remarkable technology has
25 successfully created functioning

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 firearms. While these guns were made of
3 hard plastic and are often very crude at
4 this point, several versions have
5 actually been able to fire and function
6 effectively, and it's for this reason
7 that this bill is so important and why
8 the Philadelphia Police Department fully
9 supports its passage into law.

10 We clearly have an issue with
11 the volume of illegal guns on the street.
12 These are guns generally manufactured and
13 sold legally but, nonetheless, find their
14 way into the wrong hands. I would hate
15 to imagine the consequences to this city
16 if functioning plastic firearms or guns
17 could be created by anyone with the
18 resources to purchase a three-dimensional
19 printer. While I am aware that the state
20 and federal government understand and are
21 working on this issue, I must applaud
22 Councilmen Johnson and Jones for taking
23 the lead on this issue on a national
24 level. This is probably one of the first
25 or few jurisdictions that's taking this

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 head on, to my knowledge.

3 So, again, we support this
4 issue or this bill, and this would
5 conclude my testimony. I'd be happy to
6 answer any questions at this time.

7 COUNCILMAN JONES: A couple of
8 quick technical questions. If we were
9 going through -- are all metal detectors
10 equal? Are some more sensitive than
11 others?

12 MR. HEALY: Well, from my
13 understanding, you can set the
14 sensitivity level on a lot of these -- on
15 the wands as well as to the
16 walk-throughs. There's a sensitivity
17 level, you can actually set it.

18 COUNCILMAN JONES: So with the
19 advent of a machine like this and the
20 reduced amount of actual metal in a
21 firearm, you could slip past some of the
22 metal detectors depending on what their
23 sensitivity level is?

24 MR. HEALY: I think you could
25 probably slip past most of them, quite

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 honestly. I mean, the only metal that
3 would be in the firearm would be probably
4 the brass from the cartridges. And if
5 you only have one or two cartridges -- if
6 you created, let's say, a Derringer, for
7 example, you'd only have two rounds in
8 the firearm, and that would take a lot
9 for a metal detector to pick up. The
10 metal is looking for hard metal, and
11 that's brass and lead.

12 COUNCILMAN JONES: Many people
13 will say what can you do with two shots.
14 Well, if you're the person getting those
15 two shots, that matters but, more
16 importantly or as importantly, if I can
17 approach someone with a greater capacity
18 firearm, use those two shots to get their
19 weapon, mayhem can ensue.

20 MR. HEALY: Correct. The idea
21 that someone can slip past all the
22 security measures that we've put in since
23 9/11 with plastic firearms is very
24 troubling, at the very least. And I know
25 there's documented stories on the

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.

2 Internet as well of certain young
3 students who see fit to try to actually
4 set the schematics for how to do this.
5 They're actually distributing them, like,
6 Go ahead, guys, try to see who can make
7 the better mousetrap.

8 COUNCILMAN JONES: So on
9 YouTube, you can -- a how-to --

10 MR. HEALY: Right. That's
11 incredibly troubling. I don't think they
12 understand the far-reaching ramifications
13 of such actions.

14 COUNCILMAN JONES: Are there
15 questions for this witness from the
16 members of the Committee?

17 (No response.)

18 COUNCILMAN JONES: Well, I
19 mean, we want to work with you. The
20 Committee on Public Safety, Councilman
21 Johnson, and all of us are very concerned
22 about the safety of our courtrooms, City
23 Hall, airports, and major soft targets
24 and hard targets that can be approached
25 with this type of stealth capacity. So

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.
2 we appreciate your input on it.

3 MR. HEALY: And, again, I spoke
4 with Commissioner Ramsey this morning on
5 this issue and, again, he thanks you for
6 bringing this to the forefront. Most of
7 the nation is completely unaware. So
8 it's nice that Philadelphia is on the
9 forefront of this issue. So we
10 appreciate your help.

11 Thank you.

12 COUNCILMAN JONES: Thank you.

13 Are there any other folks to
14 testify on this bill?

15 THE CLERK: No, sir.

16 COUNCILMAN JONES: Seeing none,
17 we will leave our public hearing and go
18 into our public meeting.

19 I see Councilman DiCicco. We
20 were about to deputize him to be on the
21 Committee.

22 COUNCILMAN DiCICCO: Per diem.

23 COUNCILMAN JONES: Per diem?

24 We couldn't afford you these days,
25 Councilman, but thank you.

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.

2 We're going to get a member. I
3 think Councilwoman Blackwell is coming
4 down the hallway, and then we'll make a
5 motion.

6 (Brief pause.)

7 COUNCILMAN JONES: I note for
8 the record that Councilwoman Blackwell
9 has joined us and we do have a quorum.

10 I will now call on Councilman
11 Johnson, the author of the bill, to make
12 a motion.

13 COUNCILMAN JOHNSON: I make a
14 motion that Bill No. 130584 be referred
15 out of committee with a suspension of the
16 rules.

17 (Duly seconded.)

18 COUNCILMAN JONES: It's been
19 moved and seconded that Bill No --

20 COUNCILMAN JOHNSON: 130584.

21 COUNCILMAN JONES: -- 130584 be
22 moved out of Council with a favorable
23 recommendation and that the rules of
24 Council be suspended to allow for first
25 reading at our next session of Council.

1 11/7/13 - PUBLIC SAFETY - BILL 130584, etc.

2 All those in favor?

3 (Aye.)

4 COUNCILMAN JONES: All those

5 opposed?

6 (No response.)

7 COUNCILMAN JONES: The ayes

8 have it. The bill is moved out.

9 This concludes our Committee on
10 Public Safety hearing and public meeting.

11 Thank you.

12 (Committee on Public Safety
13 concluded at 11:35 a.m.)

14 - - -

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CERTIFICATE

I HEREBY CERTIFY that the
proceedings, evidence and objections are
contained fully and accurately in the
stenographic notes taken by me upon the
foregoing matter, and that this is a true and
correct transcript of same.

MICHELE L. MURPHY
RPR-Notary Public

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