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COUNCIL OF THE CITY OF PHILADELPHIA

PUBLIC HEARING

COMMITTEE ON COMMERCE AND ECONOMIC DEVELOPMENT

- - -

Room 696, City Hall
Philadelphia, Pennsylvania
Thursday, May 16, 2002
2:15 p.m.

- - -

BILL 020256 - an ordinance amending Chapter 21-800
of the Philadelphia Code, entitled "Advancement of
Economic Opportunities," by amending Section 21-802
by adding subsection on targeted investments in
Women's Business Development Finance.

- - -

PRESENT:

COUNCILMAN MICHAEL NUTTER, CHAIR
COUNCILMAN DARRELL CLARKE
COUNCILMAN FRANK DICICCO
COUNCILMAN WILSON GOODE
COUNCILMAN ANGEL ORTIZ
COUNCILWOMAN REYNOLDS-BROWN

- - -

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I N D E X

BILL 020256	PAGE
LESLIE BENOLIEL, Philadelphia Development Partnership	4
ANGELA GRACIE	10
RENEE JONES, National Association of Women Business Owners	13
IOLA CARTER	19
MARGO DAVIDSON, African-American Female Entrepreneurs' Alliance	24
LYNNE CUTLER, Women Opportunities Resource Center	31

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256

2 COUNCILMAN NUTTER: This is the City
3 Council Committee on Commerce and Economic
4 Development. This is the public hearing regarding
5 Bill No. 020256, an ordinance amending Chapter
6 21-800 of the Philadelphia Code, entitled
7 "Advancement of Economic Opportunities," by amending
8 Section 21-802 by adding subsection on targeted
9 investments in Women's Business Development Finance.

10 Councilman Goode, do you have an opening
11 statement?

12 COUNCILMAN GOODE: Good afternoon to
13 everyone who came out to testify. I want to thank
14 you for testifying. My office actually spent the
15 last almost two and a half years dealing with
16 capital access and reinvestment issues, mostly
17 examining by neighborhood, race, and income. After
18 reading an article by Iola Carter who is here to
19 testify today, I realized that we had actually
20 overlooked the gender issue and there is
21 discrimination not only in terms of race and sex in
22 terms of bank lending, but also gender. So I'm glad
23 to be able to offer this bill along with
24 co-sponsors. And thank you again for coming to
25 testify.

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256

2 COUNCILMAN NUTTER: Thank you,
3 Councilman. The first witness for today's hearing
4 is Leslie Benoliel and Angela Gracie.

5 Good afternoon. Please identify
6 yourselves for the record and proceed.

7 MS. BENOLIEL: Good afternoon, Mr.
8 Chairman and esteemed members of the Committee for
9 Commerce and Economic Development. My name is
10 Leslie Benoliel. I'm the Executive Director of the
11 Philadelphia Development Partnership. I'm here
12 today to encourage your approval of the amendment of
13 Section 21-800 of the Philadelphia Code that adds a
14 subsection on targeting investments in Women's
15 Business Development Finance. This bill represents
16 an important legislative effort to level the playing
17 field for women entrepreneurs who have historically
18 had difficulty gaining access to capital.

19 Small businesses and in particular
20 women-owned businesses, play an increasingly
21 important role in our economy. According to the
22 Bureau of Labor Statistics, the Small Business
23 Administration and the US Census Bureau, small
24 businesses account for 58 percent of private
25 non-farm work force, contribute 43 percent of all

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 sales in the country, generate 51 percent of the
3 gross domestic product and provide about 7 out of 10
4 new jobs created. According to these same sources,
5 4.6 million women were self-employed in 1999 and
6 represented 39 percent of the total number of
7 self-employed people in the country. The rate of
8 growth of number of women-owned businesses has
9 outpaced the total overall business growth rate by
10 over twofold; 16 percent compared to 6 1/2 percent
11 during the period 1992 to 1997. Yet despite their
12 growth, women-owned businesses continue to face
13 challenges in accessing capital. This is especially
14 true for the women at the lower income levels.

15 The Philadelphia Development Partnership
16 or PDP is a micro-enterprise development agency that
17 provides training, business counseling, peer
18 support, and access to markets and capital to small
19 and micro-businesses. As a micro-enterprise
20 development agency, PDP supports public and private
21 activities that expand neighborhood economies
22 through micro-enterprises. Last year PDP's loans
23 and business development services benefited over 200
24 Philadelphia entrepreneurs, more than 60 percent of
25 whom were women.

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256

2 PDP's clients typically employ one to
3 two people, generate less than \$50,000 in annual
4 sales and require less than \$10,000 in capital to
5 start up or expand their businesses. These very
6 small businesses are often shunned by the formal and
7 business development service providers and are too
8 small and inexperienced to qualify for investment
9 and services offered by the City quasi-City agencies
10 and the small business development centers.

11 Six out of ten of PDP's clients are
12 women and over half of the loans we've disbursed
13 have been invested in women-owned businesses. These
14 women are primarily low to moderate income people
15 who either by choice or by necessity are pursuing
16 self-generating, income producing activities to
17 sustain themselves and their families. Included
18 among our female clients are caterers, day care
19 providers, massage therapists, seamstresses, and
20 many others who provide essential goods and services
21 to our City's residents.

22 Many of our female entrepreneurs are
23 head of their households, responsible for the care
24 of children, grandchildren, or elderly or disabled
25 relatives. More than three-quarters of them operate

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 their businesses in addition to holding a full or
3 part-time job and rely heavily on these revenues
4 generated from their businesses to supplement their
5 household incomes. This supplemental income is
6 essential for taking care of their families and for
7 helping make ends meet.

8 PDP's own studies and experiences have
9 confirmed the acute need for capital and business
10 development services among low and moderate income
11 entrepreneurs. A 1998 survey sponsored by PDP
12 revealed that 91 percent of the respondents lack of
13 capital or resources as presenting one of the
14 greatest barriers to their micro-enterprise success.
15 Ninety percent reported needing technical assistance
16 and business support services. Most of our
17 entrepreneurs do not qualify for bank financing due
18 to poor credit histories, lack of collateral, a
19 limited business track record. Others are reluctant
20 to seek financing from banks for fear of being
21 turned down. Many work in isolation without benefit
22 of professional technical assistance and
23 business-to-business networks.

24 PDP through its unique peer lending
25 program and its federally certified CDFI, Community

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 Capital Works, Inc., offers micro-entrepreneurs tiny
3 loans starting at low as \$500. Clients are able to
4 apply for and receive loans without reviewing credit
5 histories, taking collateral or guarantees. PDP is
6 often the only place these micro-entrepreneurs can
7 turn for start-up capital outside of friends and
8 family. Without programs such as PDP and a handful
9 of others such as the Women's Opportunity Resource
10 Center, Equal Dollars, and the African-American
11 Female Entrepreneurs Alliance, low income female
12 micro-entrepreneurs and small business owners would
13 have no place else to turn for financing, business
14 assistance, and business-to-business networking
15 support.

16 After three years of providing high
17 quality, intensive and comprehensive services, we
18 know firsthand how critical our products and
19 services are to ensuring the success of the
20 entrepreneurs we serve. Our services increase the
21 likelihood of the businesses surviving and have
22 enabled many of the businesses to move on into the
23 mainstream economy. In the past year we've
24 witnessed some of our clients move their businesses
25 from their homes to commercial and retail space,

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256

2 hire new employees, and increase their revenue
3 substantially. These are significant outcomes and
4 they make a positive impact on our City's economy.

5 We applaud the City and City
6 Councilmembers for recognizing the importance of
7 small businesses to our region's economy. The
8 creation of the Philadelphia Community Reinvestment
9 Commission and the Philadelphia Community
10 Development Financial Institution Fund open the door
11 to channel critically needed capital into credit
12 starved communities. Furthermore, the Commerce
13 Department has provided much needed support for
14 neighborhood economic development projects, projects
15 such as PDP, that stimulate business growth, job
16 creation, and retention in the neighborhoods where
17 economic opportunities have eluded too many for too
18 long.

19 The bill proposed to you today is
20 especially significant because it enhances the
21 capital pool available for women entrepreneurs and
22 enables CDFI such as ours to further assist our
23 women clients to fully realize their economic
24 potential. We recognize that a large part of our
25 work is to advance the empowerment of women through

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 economic development. This bill in conjunction with
3 other City Council initiatives enables this by
4 ensuring the capital, whether through institutions
5 such as PDP or others, finds its way into the hands
6 of women entrepreneurs in Philadelphia.

7 I strongly urge City Council to consider
8 this legislative amendment that would ensure that
9 small businesses and especially women-owned
10 enterprises have access to capital that is so vital
11 to their survivability and success.

12 Thank you for your time and your
13 attention.

14 COUNCILMAN NUTTER: You're welcome.
15 Thank you. Why don't we take your testimony and
16 then if we have any questions. Please identify
17 yourself for the record.

18 MS. GRACIE: Honorable Councilman Nutter
19 and the esteemed members of the Economic and
20 Commerce Committee. My name is Angela Gracie, and I
21 am the founder and CEO of Writing Concepts and
22 author of Starting a Business on a Shoestring
23 Budget.

24 As a female minority business owner, I
25 am here to reinforce the importance of your approval

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256

2 of the amendment of Section 21-802 of the
3 Philadelphia Code that targets investments and
4 Women's Business Development Finance.

5 Historically, women entrepreneurs,
6 especially those at the low to moderate income
7 levels, have found it quite difficult to gain access
8 to capital to start or expand a business. According
9 to the center for women's business research, the
10 number of women-owned businesses is expected to
11 reach 6.2 million in 2002. However, their
12 statistics also show that access to capital is more
13 problematic for women of color. As of 1998, fully
14 60 percent of Caucasian women business owners had
15 bank credit compared to 50 percent of Hispanic
16 women, 45 percent of Asian women, 42 percent of
17 Native American women, and only 38 percent of
18 African-American women owners.

19 I started my business in 1998 and it has
20 been supported by the Women's Opportunities Resource
21 Center, the business center at New Covenant Campus,
22 the Philadelphia Development Partnership, Equal
23 Dollars, and the African-American Female
24 Entrepreneur Alliance. These organizations have
25 provided business services, technical assistance,

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 micro loans, and networking opportunities for my
3 company. And without the support and services that
4 they provide, my company wouldn't be where it is
5 today. However, I continue to struggle with
6 insufficient funds needed to expand my business. In
7 fact, I wrote a book for the purpose of helping
8 other entrepreneurs find creative ways to stretch
9 their start-up dollars.

10 There are many barriers that can hinder
11 a start-up process, however, lack of capital is the
12 number one barrier across the board. And it is
13 extremely difficult to work on eliminating those
14 barriers while at the same time trying to start and
15 run a business.

16 We need City Council to get behind this
17 extremely large and growing constituency. That
18 despite their financial challenges, they make a
19 major contribution to our nation's economy and the
20 production of goods and services and in job
21 creation.

22 The approval of this bill will funnel
23 much needed capital to women entrepreneurs who
24 represent a large population for potential business
25 investments that will economically stimulate our

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 neighborhoods, business growth, and will continue to
3 create jobs. The organizations I mentioned earlier
4 have made major contributions in launching many
5 successful enterprises, but we need your support.
6 We need positive reinforcement in the form of
7 capital investment for long-term success. Our
8 economy is driven by the principle of supply and
9 demand. As the number of women-owned businesses
10 continues to grow, the demand for financing
11 necessitates a supply.

12 Thank you for your time and attention.

13 COUNCILMAN NUTTER: Thank you very much.

14 Any questions?

15 Thank you very much for your testimony.

16 Thank you.

17 Renee Jones.

18 MS. JONES: Good afternoon. Thank you
19 for having me. My name is Renee Jones and I am
20 President of the National Association of Women
21 Business Owners, the Greater Philadelphia Chapter.
22 I'm also the President of Stratus Communication, a
23 full service public relations and advertising firm
24 in Old City Philadelphia. I've been in business for
25 13 years, and like the ladies before me, it's been

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 very difficult to get capital. In fact, I can
3 honestly say that my credit cards are up to the hilt
4 and if my husband knew the house is used for
5 collateral against loans. So that's the situation
6 we are here as women business owners.

7 First of all, on behalf of the National
8 Association of Women Business Owners, and we call
9 ourselves NAWBO because that's a mouth full, let me
10 thank Councilmembers who are spearheading this
11 important piece of legislation. Thanks to
12 Councilmembers Goode, Reynolds-Brown, Miller,
13 Krajewski, Blackwell, Tasco and Council President
14 Mrs. Verna. Thank you. If I missed anybody, I'm
15 sorry.

16 Just a little bit of background on
17 NAWBO. We were founded in 1975. We now have
18 chapters throughout the United States. We have 75
19 chapters. We are the only Jews based national
20 organization representing the interest of all women
21 business owners without regard to race or anything
22 else that could be on the map. The Philadelphia
23 Chapter is one of the largest and the most active,
24 as many of you will know. We do not discriminate or
25 restrict membership like some sister organizations

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256

2 in this City to specific types of businesses. We
3 represent truckers, day care owners, janitors,
4 janitorial company owners, advertising and public
5 relations people like myself, retail, crafts
6 manufacturing, and then of course we have to
7 remember the lawyers and accountants.

8 Some up-to-date figures. 6.1 million
9 women own businesses as of this moment in the United
10 States. We generate 1.15 trillion in sales. That
11 is trillion. And we employ 9.2 million workers. In
12 Pennsylvania we have 217,000 women-owned businesses
13 and in the Greater Philadelphia area, 87,000. That
14 is an awful lot of businesses. And as the young
15 lady said, this represents a 14 percent growth in
16 five years compared to only 7 percent growth for
17 businesses generally. There was also a 40 percent
18 increase in sales during the same period, which
19 makes women-owned businesses key players when it
20 comes to economic and political clout.

21 Now, here's an interesting piece of
22 information. It's rather sad. PA is ranked number
23 7 in the nation in the number of women-owned
24 businesses employment and sales. We're behind LA,
25 Chicago, Detroit, the usual cast of characters, New

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 York. However, we are only ranked 46 in the growth
3 of women-owned businesses from 1997 to 2002. And it
4 is our belief that one of the reasons for that --
5 46, ladies and gentlemen, out of 52 -- the reason
6 for that is lack of access to capital.

7 Sadly, however, PA ranks nowhere in the
8 growth of minority-owned women-owned firms. We rate
9 nowhere. We are not ranked. Nor are we ranked
10 anywhere in the number of minority women-owned
11 firms. It's rather a sad state of affairs for
12 Philadelphia.

13 We are surpassed in these rankings by
14 our neighbors in New York, New Jersey, and Maryland
15 and several southern states including Virginia,
16 Georgia, and North Carolina. I think we can do a
17 lot better.

18 Minority-owned women-owned businesses
19 grew at an amazing 31 percent nationwide, more than
20 twice as fast as all women-owned firms, and that
21 obviously represents an enormous growth potential
22 economically for the minority women in this City.

23 It is NAWBO's goal to represent the
24 needs of all women-owned business areas in economic
25 growth, public policy, and access to capital.

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256

2 The Greater Philadelphia Chapter of
3 NAWBO has identified several key issues that need to
4 be addressed to level the playing field in regards
5 to economic growth of women-owned businesses. As
6 was said before me, the number one issue is access
7 to capital. Despite enormous strides in other
8 areas, this remains the main stumbling block for
9 many of our businesses and we're still funding
10 start-up businesses or existing business growth with
11 our own funds either through credit card borrowing,
12 home equity loans or borrowing from friends and
13 families.

14 Banks and government agencies are still
15 not open to lending money to women-owned businesses
16 without collateral. I was even with Tom Tolin with
17 the SBA the other day and that is the same for the
18 SBA as well. If you've got collateral, they will
19 take it. If you don't have collateral, good luck.

20 Most of our statistics, by the way, are
21 from the National Foundation OF Women Business
22 Owners which is now called the Center for Women's
23 Business Research which is a sister organization to
24 NAWBO.

25 I just got this piece of information on

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256

2 investments from the web site just before coming
3 down and I'm just going to read it.

4 Although the number and dollar value of
5 venture capital and other economic investments grew
6 rapidly in the late '90s, women business owners
7 continue to get a very small share of those dollars.
8 According to Venture One and the Center for Women
9 Business Research, only 5 percent of the 89 billion
10 invested went to firms that were run or owned by
11 women. That is 5 percent. And it's a serious
12 impediment to us all.

13 Thank you for having me today. And we
14 urge City Council to adopt this bill which will help
15 women-owned businesses in their quest for financing.
16 It will also contribute to the economic growth of
17 the Greater Philadelphia area. I thank you very
18 much.

19 COUNCILMAN NUTTER: You're welcome.

20 Thank you.

21 Any questions?

22 Thank you very much.

23 Iola Carter. Hi, Ms. Carter, please
24 identify yourself for the record.

25 But there's one other matter I need to

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 take care of and I apologize. At the table today on
3 the committee is Councilman Clarke, Councilman
4 Ortiz, Councilman DiCicco, Councilman Goode and
5 Councilwoman Reynolds-Brown and myself Councilman
6 Nutter. We established a quorum a while ago, and I
7 just needed to put that on the record.

8 Please identify yourself. Thank you.

9 MS. CARTER: Good afternoon. I am
10 thrilled to have the opportunity to support amending
11 Chapter 21-800 of the Philadelphia Code entitled
12 Advancement of Economic Opportunities.

13 My name is Iola Carter, and I've spent
14 the last decade working hands-on in the field of
15 micro and small business development, specifically
16 with minority and women-owned micro and small
17 businesses. I have been employed at senior levels
18 and/or consulted with many organizations locally and
19 nationally who serve this population. I've created
20 and implemented small business training and
21 technical assistance programs for many of the major
22 agencies servicing micro and small business owners
23 in the City of Philadelphia. I come here in that
24 capacity. I also come to you as an entrepreneur who
25 is personally and intimately familiar with the

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256

2 challenges that small business start-up female-owned
3 companies face.

4 My combined personal experiences support
5 the statistics which you've heard several times
6 already cited by the Center for Women's Business
7 Research. The research revealed that between 1997
8 and 2000 the number of women-owned firms in
9 Pennsylvania increased by 23 percent, nearly 4 times
10 the rate of all employer firms in the state. My
11 classes are overwhelming female. My client base is
12 overwhelmingly female. Leadership and City
13 agencies, institutions and organizations serving
14 small businesses are also overwhelmingly female.
15 There are great players out there, warmed and ready
16 to be tomorrow's superstars. The coaches are in
17 place and the crowds are cheering, but for a number
18 of reasons only a few make it off the bench. The
19 overall stats are looking good, great actually. But
20 the task of securing sustainable access to finance
21 continues to be a real challenge. Such a challenge
22 that most female and/or minority entrepreneurs never
23 have the opportunity to truly participate in the
24 game.

25 I have seen tremendous strides made from

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 a macro level. Regulatory policies are becoming
3 more favorable, policy makers are developing
4 wonderful strategies that nurture entrepreneurial
5 growth as a whole. However, serious focus needs to
6 be placed on the needs of the entrepreneur at the
7 start-up stage. This task is not an easy one. Loan
8 guarantee and loan participation programs are
9 outstanding resources, but additional resources in
10 the form of direct and/or indirect equity
11 investments are needed to get even more players off
12 of the bench and into the game of providing jobs,
13 feeding families, and re-inventing what is possible.

14 Many times entrepreneurs in the start-up
15 phase and particularly those in low to moderate
16 income groups come to the table with multiple
17 challenges. Credit issues and lack of equity seem
18 to be widespread, lack and education and training,
19 access to networks and markets, and the perception
20 and fear about the process of applying for and
21 acquiring needed capital are also very real
22 challenges.

23 It is for these reasons that I support
24 investment in community based financial
25 intermediaries as a viable means of distribution of

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 capital for women-owned businesses. CDFIs have the
3 remarkable ability and capacity to work through the
4 issues and get down to the business of granting
5 loans to individuals who most traditional sources
6 may consider too risky. To date, they have proven
7 to be remarkably potent resources for community
8 building.

9 My direct involvement with these
10 populations has provided me with some additional
11 insight. In most cases, CDFIs are considered user
12 friendly with support of staffing, policies and
13 procedures and underwriting criteria that allow the
14 new entrepreneur to leverage some sweat equity and
15 some expertise. These institutions use a broad
16 range of flexible strategies that open the door for
17 community development in its purest and most
18 tangible sense.

19 The Center for Women Business Research
20 presented 2002 statistics stating that there are
21 217,822 minority-owned, privately-held women-owned
22 firms in Pennsylvania that employ 289,000 people and
23 generate nearly \$41.4 billion in sales. The
24 trickle-down effect of this is phenomenal. The same
25 center noted that women-owned firms are more likely

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 to offer flex time and tuition reimbursement and
3 that they are more likely to employ a gender
4 balanced work force. They are philanthropic with 31
5 percent donating 5,000 or more to charity annually.
6 Now, if that's not community building, I don't know
7 what is.

8 I urge you to look at this as an
9 opportunity to do more than simply appreciate the
10 role of the female entrepreneur. Institution
11 building of this sort supports the strengthening of
12 the woman, the family, the community, and ultimately
13 the economy.

14 In closing, I thank you for recognizing
15 that there are very viable entrepreneurial
16 populations, women being among them, that for a
17 number of reasons are not fully serviceable by the
18 mainstream. There are teams of entrepreneurs
19 empowered with vision and talent but who lack
20 access. I thank you for understanding that
21 supporting the female entrepreneur is also
22 contributing to the process of community building
23 and I thank you in advance for supporting this new
24 and exiting economic opportunity which promises to
25 be a real slam dunk for women like me with a vision.

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256

2 Thank you.

3 COUNCILMAN NUTTER: You're welcome.

4 Thank you.

5 Any questions?

6 Thank you very much.

7 Margo Davidson.

8 MS. DAVIDSON: Good afternoon and thank
9 you. We are here in support of this bill. I am
10 Margo Davidson, the President and founder of the
11 African-American Female Entrepreneur Alliance.

12 You may have already heard that there
13 are an estimated 6.2 million women-owned firms in
14 the US employing 9.2 million people and generating
15 1.15 trillion dollars in sales according to the US
16 office of women business ownership. Of that number,
17 the center for women business research reports that
18 as of 2002 there are an estimated 1.2 million firms
19 owned by women of color, amounting to 1 in 5
20 women-owned firms, 20 percent in the US. Over all,
21 the number of minority women-owned firms increase by
22 32 percent between 1997 and 2002. That's four times
23 faster than all US firms and over twice the rate of
24 all women-owned firms.

25 However, as you have already heard by

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 Angela Gracie, while access to capital conditions
3 for women business owners improved for white women
4 yet still lagging behind men, access to capital is
5 more problematic for women of color. In fact,
6 African-American women business owners rank last in
7 access to bank credit. 60 percent of Caucasian
8 women business owners had bank credit compared to 50
9 percent of Hispanic, 45 percent Asian, 42 percent
10 Native American, but just 38 percent went to
11 African-American women according to the Center for
12 Women's Business Research.

13 This finding is consistent with the 1999
14 Milken Institute Report "Mainstreaming Minority
15 Business." The report concluded that people of
16 color were four times more likely to be turned down
17 for credit even when factors like education,
18 experience, and other credit worthiness indicators
19 were controlled. Access to bank credit was more
20 critical to this population because minorities have
21 significantly lower net worth and liquid financial
22 assets. Thus, minority-owned firms are overly
23 dependent on commercial bank credit but receive
24 smaller and fewer loans. Simply put,
25 African-American women business owners do not really

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256

2 have access to bank credit or other types of
3 financing like loans from relatives and friends.
4 The median network of blacks is 24,750 compared to
5 115,000 of whites. So the money is not available
6 for financing their business.

7 Meanwhile, there are an estimated
8 365,110 African-American women business owners
9 naturally, employing 200,000 people and generating
10 almost 14.5 billion in sales according to the US
11 census report.

12 Closer to home, Pennsylvania has an
13 estimated 8,164 African-American women business
14 owners generating 114,275 in sales and employing
15 3,506 people according to the US Census data.
16 Pennsylvania ranks 15th in the nation while some of
17 our neighbors do a little better. New York ranks
18 number 1 and Delaware ranks number 5 of states with
19 the fastest growing population and the largest
20 numbers of African-American women business owners.

21 A recent survey of African-American
22 Female Entrepreneurs Alliance members, their 212
23 local member businesses revealed that 98 percent
24 identified access to capital or credit as their
25 greatest need followed by increased clients and

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 contracts and business development services ranked
3 third. Interviews with members revealed more. The
4 reason access to credit rated number 1 is because as
5 an expressed fear that under capitalization does not
6 allow them to meet the demand of larger contracts or
7 increased customer demand.

8 For instance, one business owner, a
9 wholesaler manufacturer had an opportunity to place
10 their products in 70 Rite Aid stores. The need to
11 bar code everything and meet inventory standards was
12 prohibitive. Fortunately, they were able to get
13 capital through the intensive efforts of a number of
14 business development organizations including
15 Philadelphia Development Partnership and Ben
16 Franklin Technologies, none of which were commercial
17 banks, to get them \$25,000 to meet the demand of a
18 new larger market. This business is now meeting
19 that demand, has hired additional employees, and is,
20 in a word, thriving. The program that supplied that
21 credit in 1999 no longer exist in 2002.

22 Another business owner, a caterer has
23 not been as successful this year. She continues to
24 turn away business because she does not have the
25 financing to pay additional staff, by needed

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 equipment and lease a facility to store inventory
3 and work in progress to meet increasing demand.
4 This business, while doing okay, could increase
5 sales, create jobs and pay more taxes with a loan of
6 just \$10,000.

7 Philadelphia Regional SBA Director Tom
8 Tolin confirms that Philadelphia banks are reluctant
9 to do small business loans or micro loans under
10 25,000 even with an SBA guarantee. Other business
11 owners report that they cannot get credit locally on
12 sometimes 70 or 50 percent of their accounts
13 receivables. In addition, for other business owners
14 who do business with the City, the turnaround time
15 for payment in the City of Philadelphia is often 60
16 days and sometimes up to 180 days. A line of credit
17 for these companies is the difference between
18 survival and death.

19 In closing, this is important
20 legislation, especially with the number of women own
21 businesses and the even faster growth of
22 African-American women-owned businesses. Access to
23 credit is the most critical factor facing these
24 business owners. This legislation could boost not
25 only these businesses, but as a direct result boost

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256

2 our economy, create new jobs, and expand

3 Philadelphia's tax base.

4 On behalf of the members of the

5 African-American Female Entrepreneur Alliance and

6 women business owners of this region, I urge you to

7 pass this legislation. Thank you very much.

8 COUNCILMAN NUTTER: Thank you very much.

9 Any questions?

10 Councilman Clarke.

11 COUNCILMAN CLARKE: Good afternoon, Ms.

12 Davidson. I wanted to ask you a question so I can

13 get a better sense of how this particular

14 legislation or any other initiative will help

15 African-American owned businesses. As I see, it is

16 a wide disparity in African-American owned

17 businesses and other female-owned businesses. And

18 while I believe this will obviously increase the

19 ability for female-owned business to access capital,

20 can you give me a sense of how this will actually

21 help African-American businesses close that

22 disparity?

23 While I think this will obviously

24 increase the ability to access capital, but I'm

25 trying to get a sense how we can close that gap.

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256

2 MS. DAVIDSON: Well, if you look at the
3 CRA and how that affect banks and the home industry
4 and housing lending and how once that was enacted
5 there began to be an increase in housing loans for
6 women and also for minorities. So that legislation
7 was very important. That act was very important in
8 closing the gap between housing lending for
9 minorities and women and the majority population.
10 So too this legislation can also stimulate a close
11 in that gap for women business owners because now
12 the bank focus is now on housing lending and meeting
13 those requirements of the act and the focus has
14 shifted from a bank perspective from business loans
15 to housing loans so we can kind of put the focus
16 back on business loans which will actually stimulate
17 more economic growth in the region.

18 COUNCILMAN CLARKE: So are you saying
19 you believe that there will be a more equitable
20 response to minority-owned businesses, particularly
21 African-American owned businesses in terms of
22 accessing capital as a result of this?

23 MS. DAVIDSON: Yes. If Council uses the
24 intermediate agency approach, those agencies that
25 are already involved with these communities who

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256

2 already have a track record of doing micro loans
3 with these communities, you're more likely to see a
4 sharp increase in loans to this community.

5 COUNCILMAN CLARKE: Thank you.

6 Thank you, Mr. Chair.

7 COUNCILMAN NUTTER: Anyone else?

8 Thank you.

9 MS. DAVIDSON: Thank you.

10 COUNCILMAN NUTTER: Lynne Cutler.

11 MS. CUTLER: Good afternoon. I'm Lynne
12 Cutler, President of the Women's Opportunities
13 Resource Center based in Philadelphia. Thank you
14 for the opportunity to testify in support of Bill
15 No. 020256 that was introduced and amended on April
16 25, 2002.

17 The Women's Opportunities Resource
18 Center is a non-profit agency that promotes social
19 and economic self-sufficiency for women,
20 particularly low income, dislocated workers. We
21 provide training, access to capital through our
22 subsidiary company which is a certified CDFI, the
23 Economic Opportunities Fund. And we are the oldest
24 micro-enterprise program in the Philadelphia area
25 and one of the earliest in the United States.

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256

2 The need for financing is a critical and
3 perennial concern for the owners of small
4 businesses. It is even more difficult if you are a
5 minority or a women. It has been our experience
6 over the last 14 years of providing services to
7 women in business that it is difficult for women to
8 receive loans or capital necessary to start and grow
9 a business from the mainstream financial
10 institutions. Although we've worked closely with
11 banks in terms of a loan guarantee product, it was
12 the mergers and the difficulty, the time that it
13 took to get a loan and the unwillingness to do
14 really small loans that was the impetus to develop
15 our subsidiary CDFI.

16 Women own 38 percent of all of the small
17 businesses in the United States, roughly 9.1 million
18 businesses, but receive only 12 percent of the all
19 the credit provided to small firms, reports a new
20 study conducted by the Milken Institute for the
21 National Women Business Council. There were two
22 reasons why women seem to lag behind their counter
23 parts. One was lack of credit history and the other
24 is the lack of access to credit and capital.

25 First let me speak to the lack of

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 established credit history. Personally, we've seen
3 that both, either they do not have any credit
4 history or if they do, that there's blemish on it
5 often because of divorce or circumstances in their
6 life. And this is supported by Lois, E. Haber,
7 Chair and President and CEO of the Delaware Valley
8 Financial Services. She states that women
9 entrepreneurs have lower levels of bank credit than
10 their Male counterparts and women business owners of
11 color are less likely than Caucasian women business
12 owners to have credit. And the way we've tried to
13 address this in the Philadelphia area has been
14 through agencies such as ours, the SBA pre-qual
15 program and other CDFIs like PDP, Philadelphia
16 Development Partnership, the Enterprise Growth Fund
17 that's no longer targeting the broader population.
18 And there's a need for more capital to make sure
19 that we can provide access.

20 The second area is the general over all
21 lack of access to credit and capital. And that
22 seems to be even more of a barrier for women
23 business owners of color. Today, about half of
24 women business owners of color say that access to
25 capital for current and long-term needs are very

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 important compared with one-third of Caucasian
3 women, according to a study conducted by the center
4 women's business research in 2000. And I put
5 compared, but it's important that it's for both.
6 And that it's a perceived barrier. The same study
7 conducted by the agency shows that less than
8 one-third, approximately 29 percent of women
9 business owners of color surveyed currently have
10 bank credit and only 53 percent of Caucasian women
11 owners have access to credit.

12 There's a recent article, April 2002 by
13 the NFO World Group, worldwide leader in
14 Internet-based research that shows that the reliance
15 on personal credit is growing while the cost of
16 credit is less of a concern for women. And I think
17 it's interesting they're showing that women are
18 turning to personal credit because there's different
19 factors that are important to them. One is that --
20 I guess I'm skipping, but one of them is that the
21 relationship is really important. So it means that
22 they are willing to pay a little bit more. The
23 survey also shows that 39 percent of female business
24 owners perceive banks as less willing to lend them
25 money over the last six months. This compares with

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 22 percent of male owners during the same time frame
3 who perceive banks as less willing to lend them
4 money. And that study was conducted between October
5 2001 and March 2002.

6 Twice as many women than men have
7 reported difficulty in obtaining credit in the past
8 six months states Maria Erickson, Executive Vice
9 President for the NFO Financial Services. And as a
10 result, an alarming one-third of these women are
11 turning to credit cards or personal loans as a
12 solution for meeting their credit needs more easily,
13 and in some cases less expensively. But the
14 downfall is that the business doesn't establish
15 credit. And so when they grow, they still don't
16 have a track record to be able to get larger amounts
17 of loans. So the results of the overall study
18 indicate that successful women business owners do
19 not feel confident that the banking industry is
20 interested in supporting their needs.

21 In conclusion, women need financial
22 services, including small loans and funds for
23 training and technical assistance, in addition to
24 inspiration and practical information. Current
25 criteria for gaining access to credit and capital

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256
2 does not fit the lives many women lead or the kinds
3 of businesses millions of women start and own.
4 Women tend to start smaller service-related
5 businesses, do not have traditional forms of
6 collateral, have limited or sometimes messy credit
7 histories due to divorce or other life circumstances
8 and want smaller amounts of money to start a
9 business. That doesn't mean that we shouldn't have
10 larger loans as they move up the economic ladder. I
11 think it's really important. Based on our
12 experience, lending to women in business, many who
13 are in the start-up phase, we are aware that women
14 seek CDFIs as a more user friendly access to the
15 capital that they need to fund their business
16 venture. Although many banks in our area have
17 focused attempts to be more inclusive in their
18 lending practice, the barriers that I've already
19 mentioned, limited credit history, limited equity,
20 the size of the loan and perceived lack of
21 experience continue to be a barrier to capital
22 access for women. So I'd like you to support this
23 legislation, and we're pleased that you see the
24 need.

25 COUNCILMAN NUTTER: Thank you for your

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT - 020256

2 testimony.

3 Any questions?

4 You have wowed us.

5 Is there anyone whose name was not

6 called who wishes to testify on this bill?

7 Seeing none, we will move from the

8 public hearing to the public meeting.

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COUNCIL OF THE CITY OF PHILADELPHIA

PUBLIC MEETING

COMMITTEE ON COMMERCE AND ECONOMIC DEVELOPMENT

- - -

Thursday, May 16, 2002

- - -

Public Meeting conducted by the
Committee on Commerce and Economic Development, held
in Room 696, City Hall, Philadelphia, Pennsylvania,
on the above date, to consider action on the
following:

BILL 020256

- - -

PRESENT:

COUNCILMAN MICHAEL NUTTER, CHAIR
COUNCILMAN DARRELL CLARKE
COUNCILMAN FRANK DICICCO
COUNCILMAN WILSON GOODE
COUNCILMAN ANGEL ORTIZ
COUNCILWOMAN REYNOLDS-BROWN

- - -

1 5/16/02 - COMMERCE & ECONOMIC DEVELOPMENT- MEETING

2 COUNCILMAN NUTTER: The Chair recognizes
3 Councilman Goode for a motion on Bill 020256.

4 COUNCILMAN GOODE: Thank you, Mr. Chair.
5 I move that Bill No. 020256 be reported out of
6 committee with favorable recommendation and the
7 Rules of Council be suspended to allow First Reading
8 at our next Council Session.

9 (Duly seconded.)

10 COUNCILMAN NUTTER: It has been moved
11 and properly seconded that Bill 020256 be reported
12 out of committee with a favorable recommendation and
13 a recommendation to suspend the Rules of Council.

14 All in favor say aye.

15 (Aye.)

16 COUNCILMAN NUTTER: Any opposed, say
17 nay.

18 (No response.)

19 COUNCILMAN NUTTER: The ayes have it.
20 The bill will be reported out of committee with a
21 favorable recommendation and a recommendation to
22 suspend the Rules of Council.

23 This hearing is adjourned. Thank you
24 very much.

25 (Council adjourned at 3:00 p.m.)

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C E R T I F I C A T I O N

I HEREBY CERTIFY that the foregoing
proceedings of the Council of the City of
Philadelphia of May 16, 2002, were reported fully
and accurately by me, and that this is a correct
transcript of the same.

RE: COMMITTEE OF COMMERCE AND ECONOMIC DEVELOPMENT

Lisa C. Bradley, RPR
and Notary Public