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COUNCIL OF THE CITY OF PHILADELPHIA

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COMMITTEE OF THE WHOLE

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Room 400, City Hall
Philadelphia, Pennsylvania
Thursday, October 27, 2005
2:00 p.m.

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PRESENT:

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COUNCIL PRESIDENT ANNA C. VERNA

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COUNCILWOMAN JANNIE BLACKWELL

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COUNCILMAN FRANK DiCICCO

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COUNCILMAN W. WILSON GOODE, JR.

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COUNCILWOMAN JOAN L. KRAJEWSKI

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COUNCILWOMAN DONNA REED MILLER

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COUNCILMAN MICHAEL A. NUTTER

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COUNCILMAN JUAN RAMOS

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COUNCILWOMAN BLONDELL REYNOLDS BROWN

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COUNCILMAN FRANK RIZZO

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COUNCILWOMAN MARIAN B. TASCO

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BILL 050844 - Resolution authorizing
Philadelphia City Council's Committee of the
Whole to hold public hearings on the Board of
Revision of Taxes's proposed change in
property tax assessment, known as "full
valuation," the policy's need and fairness,
its effect on taxpayers, and possibilities of
mitigating large tax increases.

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COUNCIL PRESIDENT VERNA: This is the continued public hearing of the Committee of the Whole regarding Resolution No. 050844.

We don't usually do this, but I see that we have some newcomers in the audience, so I would simply ask Mr. McPherson to please read the title of the resolution.

MR. MCPHERSON: Resolution authorizing Philadelphia City Council's Committee of the Whole to hold public hearings on the Board of Revision of Taxes's proposed change in property tax assessment, known as "full valuation," the policy's need and fairness, its effect on taxpayers, and possibilities of mitigating large tax increases.

COUNCIL PRESIDENT VERNA: Thank you.

Our first witness will be Mr. Rob Dubow, Executive Director of PICA.

Mr. Dubow, do you have written

1 10/27/05 - WHOLE - RES. 050844

2 testimony?

3 MR. DUBOW: No. What I did

4 was --

5 COUNCIL PRESIDENT VERNA:

6 That's fine. I was just wondering.

7 MR. DUBOW: I provided copies
8 of a report that we issued last week, and
9 I wanted to just kind of walk you through
10 the highlights of that report.

11 COUNCIL PRESIDENT VERNA: Very
12 well. It's good having you back again.

13 MR. DUBOW: Thank you. It's
14 nice to be back.

15 COUNCIL PRESIDENT VERNA:
16 Please identify yourself for the record
17 and proceed with your testimony.

18 MR. DUBOW: My name is Rob
19 Dubow. I'm the Executive Director of the
20 Pennsylvania Intergovernmental
21 Cooperation Authority, and with me is Uri
22 Monson, PICA's Deputy Executive Director.

23 I just wanted to start by
24 thanking you for inviting us to talk
25 about this topic. We actually issued a

1 10/27/05 - WHOLE - RES. 050844

2 report on this last week, and in my
3 testimony today, I just kind of want to
4 briefly review the highlights of that
5 report.

6 I'm not going to go through a
7 description of what the Full Value
8 Project is because I think you went
9 through that pretty thoroughly Tuesday.
10 Instead, I want to focus on the issues
11 that we think it raises and some of the
12 recommendations that we would make.

13 There are three key issues that
14 we see. One is, how will the project
15 affect the amount of taxes that are
16 collected, how will it affect City
17 borrowing, and will the City be able to
18 get the changes it needs in Act 46. So
19 let me walk through those one at a time.

20 Both the borrowing issue and
21 the tax issue really go back to the fact
22 that this project will result in
23 substantially higher assessments,
24 probably at least quadruple. So what
25 that will mean for taxes is that unless

1 10/27/05 - WHOLE - RES. 050844

2 there's a change in millage, taxes will
3 increase astronomically. Obviously, I
4 think everyone agreed that that wouldn't
5 make sense.

6 What we would propose is that
7 the millage rate be calibrated so that
8 the City would collect the amount of
9 property taxes in Fiscal Year '07 that it
10 would have collected had there been no
11 Full Valuation Project.

12 So that would mean that there
13 would be a slight adjustment for natural
14 growth, which we would define as the
15 growth that was included in the approved
16 Five-Year Plan for Fiscal Year '06
17 through Fiscal Year 2010. And the rates
18 in there were 0.8 percent in '06 and 3.4
19 percent in '07.

20 We would not favor any action
21 that increased the amount of revenue that
22 the City took in. I think that would
23 lead people to think that this was all a
24 money grab, and it would increase the
25 resistance to this change. And I

1 10/27/05 - WHOLE - RES. 050844
2 actually should have started by saying
3 that we think that this Full Valuation
4 Project is a good idea, that it will make
5 taxes fairer and more understandable, so
6 long as it's implemented correctly.

7 So that's where we came down on
8 the tax side.

9 One of our big concerns is that
10 the increase in assessments will increase
11 the City's borrowing capacity. The
12 City's debt limit under the Pennsylvania
13 Constitution equals 13 and a half percent
14 of the ten-year moving average of
15 assessments.

16 So once this change is fully in
17 place, the City's borrowing capacity will
18 quadruple, and as you probably all know,
19 the City has about \$150 million left of
20 debt capacity out of about \$1.3 billion.

21 After this change is in place,
22 that limit really will have almost no
23 impact, because it will eventually go up
24 to more like 6 billion. But the City
25 simply can't afford to issue that much

1 10/27/05 - WHOLE - RES. 050844

2 debt. In fact, its debt burden, we would
3 think, is already dangerously high. If
4 you combine debt service and other
5 long-term obligations and the City's
6 unfunded pension obligation, they equal
7 about 16 percent of the revenues the City
8 takes in, which means that the City is
9 limited in the kind of ways it can change
10 its budget when problems arise.

11 Just four years ago, that was
12 under 13 percent. So not only is it a
13 big percent, but it's an increasing
14 percent. So it's an issue that the City
15 needs to address, regardless of what
16 happens here, but it would be very bad if
17 this was used as a reason to increase
18 borrowing.

19 And in the last point that we
20 wanted to touch on was, the state
21 legislation, Act 46, which was the School
22 District takeover legislation, put some
23 limitations on changes to the School
24 District's millage rate. If that millage
25 rate isn't changed, the School District

15 And we think it's important
16 that the Administration work with Council
17 and the School District on that
18 legislation and work with Council on
19 figuring out where the millage should be
20 and looking at whether there are
21 appropriate buffering techniques to ease
22 the transition, because no matter how
23 this is implemented, there will be
24 winners and losers, and the losers will
25 complain loudly, and there needs to be a

1 10/27/05 - WHOLE - RES. 050844

2 way to kind of ease their transition.

3 Those were the points we wanted
4 to cover, and we'd be happy to take any
5 questions.

6 COUNCIL PRESIDENT VERNA:

7 Mr. Dubow, I was just saying to
8 Mr. McPherson the losers, in my view,
9 that you're referring to would be many of
10 the residents who I am told have already
11 received their assessment notices -- and
12 I cannot, for the life of me, remember
13 who was telling me -- that it's gone up
14 by 700 percent. I mean, we might as well
15 start packing our bags, because I think
16 there would be very few people in the
17 City that would be able to afford the
18 type of taxes and the type of tax
19 increases that we're talking about.

20 MR. DUBOW: Right. I don't
21 understand that, because I didn't think
22 that the BRT had --

23 COUNCIL PRESIDENT VERNA: There
24 are some that are 300 percent. That's a
25 lot of money. I think that if people

1 10/27/05 - WHOLE - RES. 050844
2 were able to have, I guess, some sort of
3 indication, predictability, as to how
4 much their taxes would go up perhaps on
5 an annual basis for X number of years,
6 they'd probably feel a lot more
7 comfortable about that than being hit all
8 at one time with this enormous increase
9 in property tax.

10 What is PICA's position on
11 that?

12 MR. DUBOW: I think that makes
13 sense, and I think that you will need to
14 have some kind of buffering technique as
15 this is implemented. Otherwise, you're
16 right, the reaction to it will be so
17 strong that it will create a furor that
18 will damage the City.

19 COUNCIL PRESIDENT VERNA: Let
20 me ask you another question. The
21 ten-year abatement, how long has that
22 been in existence and when will the first
23 group of taxpayers come on board?

24 COUNCILMAN DICICCO: Madam
25 President, I may be able to answer it a

1 10/27/05 - WHOLE - RES. 050844

2 little bit better, I think.

3 From my understanding -- and
4 Mr. Glancey, right on cue, is coming in
5 now -- there were two bills that were
6 enacted. One was in 1997, which was the
7 original bill that we referred to as the
8 conversion bill. That bill gave relief
9 to developers who took vacant buildings
10 and converted them into residential
11 rental units.

12 That original bill, under the
13 Rendell Administration, which I authored,
14 was on a sliding scale. So the first
15 year your property was not reassessed for
16 the full value of the improvements. The
17 second year was ten percent, et cetera.

18 So in '07, we will be
19 collecting on those properties that opted
20 into the conversion bill, will be paying
21 full real estate value. We've been
22 collecting some of that, but we'll
23 collect a full value on the improvements
24 to the real estate as a result of the
25 improvements that took place probably in

1 10/27/05 - WHOLE - RES. 050844
2 '07 -- probably '08, because the bill was
3 enacted '07. Give a year or so. '07,
4 '08, in that general vicinity.

5 As for the flat ten years, we
6 enacted that bill in 2000. I'm not sure
7 of the exact date in 2000. Sometime it
8 was March or April. I know we had to
9 make some adjustment to roll it back to
10 capture some folks who, for whatever
11 reason, did not file the appropriate
12 application.

13 My understanding is, it's
14 either '09 or '10, in that general range,
15 depending on if someone immediately, the
16 day after the bill was enacted, pulled a
17 permit and made application. So it could
18 conceivably be late '09, early '10.

19 Now, those properties that have
20 either been developed or stuff that's
21 being done now as we speak will be ten
22 years out. So '10 I think is a safe bet
23 that we'll start seeing whatever taxes we
24 had abated on applications that were
25 taken out in 2000.

1 10/27/05 - WHOLE - RES. 050844

2 And I believe, Mr. Dubow, in
3 your other capacity, it may have been
4 you, who actually had some estimates of
5 what that value would be, because I think
6 that was rolled into the Five-Year Plan,
7 if I'm not mistaken.

8 MR. DUBOW: It is rolled into
9 the Five-Year Plan.

10 COUNCIL PRESIDENT VERNA: So
11 it's already been calculated.

12 COUNCILMAN DICICCO: Only for
13 those developers or the individuals who
14 had taken out a permit back in 2000 or
15 2001. But since 2000 up until the
16 present date, new applications are being
17 taken, construction is going, some of the
18 properties are being completed now. So
19 they will be entitled to the ten years,
20 and we won't be capturing those until
21 2015.

22 I mean, it's a continuum. It's
23 constantly moving. Because of the
24 development that's occurring literally --
25 my understanding is that on a daily basis

1 10/27/05 - WHOLE - RES. 050844
2 currently in the City of Philadelphia,
3 there are between 100 and 125 building
4 permit applications going into L&I.
5 Nothing to do with business privileges.
6 Building applications alone. So,
7 conceivably, most of that stuff, if not
8 all of it, will be developed and then we
9 will be entitled to the ten-year
10 abatement.

11 COUNCIL PRESIDENT VERNA: For
12 people who own property and, say, want to
13 do an addition to their property, do they
14 also receive an abatement and, if so,
15 what percentage?

16 COUNCILMAN DICICCO: What I did
17 in, I think it was, again in 2000 --
18 because we were hearing some complaints
19 from long-time residents about, I'm
20 paying X, I've been here 20 years and
21 Frank DiCicco just moves in at the end of
22 the block and he's only paying a third of
23 what I pay -- we did a bill that will
24 allow for a ten-year exemption, similar
25 to the '97 bill. If you do improvements,

1 10/27/05 - WHOLE - RES. 050844

2 your property will not be reassessed
3 based on the value of your improvements
4 for ten years. And I believe, and Mr.
5 Glancey is here, he could correct me,
6 even under full valuation, if we go to
7 full market value, those people who have
8 taken out the permits and made
9 application for the abatement on the
10 improvements would not see an increase in
11 their real estate taxes, because they
12 took -- I see Charlie shaking his head
13 no, but I believe that they would be
14 covered, if I'm not mistaken.

15 Well, I'm being corrected. I'm
16 close to it. The fair market value,
17 whatever that comes to, would be
18 implemented, but they would be reduced
19 the value of the improvements from the
20 fair market value, and that's what the
21 tax would be. So if you put \$50,000 into
22 your home but your full market value
23 brings you up an additional 150 from
24 where you are today, you'd back out the
25 50,000 and you would be paying on the

1 10/27/05 - WHOLE - RES. 050844

2 additional 100,000 for ten years.

3 COUNCIL PRESIDENT VERNA: Okay.

4 The Chair recognizes Councilwoman
5 Blackwell.

6 COUNCILWOMAN BLACKWELL: Thank
7 you, Madam President. Certainly I agree
8 with what you have said, and it seems to
9 me that what we need to do is relook at
10 all our taxation, all the ways
11 institutions are taxed, our pilot
12 programs and others, to figure out what
13 to do.

14 I know that I've talked with
15 some press members, one in particular who
16 talked about how great we are between New
17 York and Washington. But I agree with
18 the President, that those who already
19 live here are really, really frightened
20 to death.

21 And, Madam President, all we
22 have to do is raise their taxes and
23 they'll say, Throw the rascals out, and
24 they will not believe that this
25 revaluation -- every time we've had any

1 10/27/05 - WHOLE - RES. 050844

2 kind of equalization, taxes have gone up.
3 And they can't do it, not when the energy
4 prices are higher. Everywhere you look,
5 people just feel besieged by people
6 asking for additional money, and I just
7 don't know where it's going to come from,
8 unless we get some amazing invisible
9 increase in wages. And as long as that
10 doesn't happen, I really, really -- and
11 albeit I agree that we're in better shape
12 than some other cities, but the people
13 who live here really just don't have
14 dollars to pay more. And even though we
15 talk about lowering the millage and all
16 these other assessment mechanisms, taxes
17 always go up. And I've been around here
18 long enough, and I'm sure the President,
19 you'll agree, every time we deal with
20 real estate taxes, they go up.

21 COUNCIL PRESIDENT VERNA:

22 Exactly.

23 COUNCILWOMAN BLACKWELL: And I
24 don't believe our people are going to
25 believe us if we tell them their taxes

1 10/27/05 - WHOLE - RES. 050844

2 will go up and we'll lower the millage
3 and it will be revenue-neutral. They
4 won't believe that.

5 Thank you, Madam President.

6 COUNCIL PRESIDENT VERNA: Thank
7 you.

8 I guess the one thing that
9 truly bothers me -- and I don't think
10 anybody's naive enough to think that
11 we're not going to have taxes increased
12 from time to time, but right now the real
13 estate market is really so hot, and I
14 guess what concerns me is the fact that
15 say I live on a block and one of my
16 neighbors decides to sell his property.
17 He's probably getting five times the
18 amount of money he's selling it than I
19 probably would ever, ever realize.

20 He fills his pockets with the
21 money that he has achieved by selling
22 this property and off he goes to Jersey,
23 never to be seen again. Yet, the people
24 who are staying and living on that block,
25 many of whom could be senior citizens and

1 10/27/05 - WHOLE - RES. 050844
2 don't have that type of choice, maybe
3 they could fill their pockets and move to
4 Jersey, too, but they'd prefer to stay in
5 their own homes where they've been for
6 years and years and hope to die there.

7 That bothers me. It truly
8 bothers me that people are being
9 penalized for staying in the City when
10 they could just as well put their houses
11 up for sale, fill their pockets and say,
12 Asta lavista, I'm out of here.

13 What do you think of that, Rob,
14 or am I being unfair asking you that
15 question?

16 MR. DUBOW: Well, no, you're
17 never unfair.

18 COUNCIL PRESIDENT VERNA:
19 Thanks. I'm glad to hear you say that.

20 MR. DUBOW: I mean, I guess
21 it's an underlying issue with property
22 taxes, is that the tax is based, in some
23 ways, on an increase, not necessarily in
24 your immediate ability to pay. So you're
25 having an increase in the value of your

1 10/27/05 - WHOLE - RES. 050844
2 home, but that doesn't actually translate
3 into your being able to actually pay more
4 each year until you sell your house. So,
5 I mean, it's an underlying issue with
6 that type of tax.

7 COUNCIL PRESIDENT Verna: And
8 then I wonder -- and I should have asked
9 Mr. Glancey this, and I will at another
10 time, I guess -- how do they determine
11 what your house is worth or how much more
12 taxes you would have to pay? Do they do
13 comparables? Do you do comparables? How
14 is that achieved?

15 Mr. Glancey, do you mind
16 answering that for me?

17 Good afternoon, Mr. Glancey.

18 MR. GLANCEY: Good afternoon,
19 Council President Verna.

20 COUNCIL PRESIDENT Verna:
21 Welcome. Identify yourself.

22 MR. GLANCEY: My name is David
23 Glancey and I'm the Chairman of the Board
24 of Revision of Taxes, and before I begin
25 to ask you to kind of restate the

1 10/27/05 - WHOLE - RES. 050844

2 question, I too want to say that I always
3 think you're very fair.

4 COUNCIL PRESIDENT VERNA: Thank
5 you, and I hope you'll be very fair.

6 MR. GLANCEY: I think our
7 history is that we will continue to try
8 to be that way.

9 Could you restate the question,
10 Madam President, because I really didn't
11 hear all of it?

12 COUNCIL PRESIDENT VERNA: My
13 question is, when you raise or propose to
14 raise the taxes, how do you do that? Is
15 it on a comparable basis with properties
16 on that block or in the next block? How
17 is that done?

18 MR. GLANCEY: We do that today,
19 as well as what we will continue to do in
20 the new software system. What we do
21 today -- we're going to do it better with
22 the new software -- is that we do in fact
23 look at all of the sales of given types
24 of property and group them together.

25 COUNCIL PRESIDENT VERNA: See,

1 10/27/05 - WHOLE - RES. 050844

2 those in our common-level ratio, in our
3 pre-determined ratio.

4 But, again, one of the
5 things -- and this is something that City
6 Council, I think, can be extraordinarily
7 helpful with, and as I said the other
8 day, we want to walk hand in hand with
9 you and the Administration through this
10 process -- are property tax relief
11 measures. We believe that most of the
12 properties as we go through this
13 revaluation system will see very little
14 change. Again, we're talking fast
15 numbers, about 450,000 properties. We
16 believe they'll see very little change.
17 Some up, some down a little bit.

18 We do believe that there will
19 be 50,000, maybe 60,000 properties that
20 may look at some very severe changes, and
21 it's that group of folks, whether it be
22 low-income seniors, whether it simply be
23 low-income folks to begin with, those
24 that are in affordable housing or the
25 vast middle class who also -- I mean, I

1 10/27/05 - WHOLE - RES. 050844
2 think I'm probably going to be one of
3 them who sees a rather steep increase in
4 what my property taxes may be, unless
5 there is some property tax relief
6 measures, either -- and I think what we
7 were talking about from the Tax Reform
8 Commission, about a rolling average of
9 what values might be, of what a phase-in
10 of those taxes might be based on that, of
11 obviously property tax deferral
12 legislation.

13 If we speak to the state
14 legislature, and I know our time frame is
15 somewhat limited here, but homestead
16 exemptions I think are something that
17 have to be explored.

18 So there's a series of
19 legislative remedies that can help
20 mitigate those severe increases, if they
21 take place.

22 COUNCILMAN RIZZO: Point of
23 information, Madam President.

24 COUNCIL PRESIDENT VERNA: The
25 Chair recognizes Councilman Rizzo.

1 10/27/05 - WHOLE - RES. 050844

2 COUNCILMAN RIZZO: Thank you.

3 Did I hear you, Mr. Glancey,
4 just say that the tax relief scenario,
5 that there's a way that that group of
6 50,000 that you just described, or
7 whatever the number may be at the end of
8 the day, that there could possibly be
9 some relief, that that would not kick in
10 until the sale of that property and then
11 the next purchaser would then be at the
12 new range?

13 I mean, legislatively, are you
14 telling that this Council could possibly
15 put the brakes on a particular class of
16 taxpayer that would not be affected by
17 the 100 percent valuation?

18 MR. GLANCEY: No. I'm sorry.
19 I obviously didn't state that clearly
20 enough. No, I'm not saying that.

21 COUNCILMAN RIZZO: But I'm
22 asking, can we do that?

23 MR. GLANCEY: I believe you can
24 do it for certain classes of homeowners
25 currently today under the Constitution

1 10/27/05 - WHOLE - RES. 050844
2 and under the enabling legislation out of
3 Harrisburg, but those certain classes
4 today are income limited and age limited.
5 I don't believe there's any other
6 legislation currently that allows for a
7 broader definition.

8 However, there is a
9 gentrification enabling legislation in
10 Harrisburg, which we've never used it
11 here in Philadelphia, as far as I know.
12 If you recall, back maybe 10, 15 years
13 ago, there was a Constitutional amendment
14 that passed twice, and that
15 Constitutional amendment -- then there
16 was an ordinance that passed pursuant to
17 that Constitutional amendment that would
18 allow local governments to pass
19 ordinances that would in fact apply to
20 gentrified neighborhoods without having
21 to have an income. I'm not so sure about
22 how long you had to live there, but it
23 wasn't income and age oriented, let me
24 put it that way.

25 COUNCILMAN RIZZO: Could you

1 10/27/05 - WHOLE - RES. 050844

2 check -- again, we talked the last time
3 you were here about other models around
4 the country. Has anyone implemented a
5 way to protect our seniors that would
6 really be up against it in the event --

7 MR. GLANCEY: We can certainly
8 do that, and as I said, the ability to do
9 that in Philadelphia is now available,
10 because we do it with the senior citizens
11 in a freeze already. So there is an
12 availability to do that.

13 I was thinking that you may
14 wish to explore the possibility of having
15 a broader look at that for other folks
16 that will be in that.

17 COUNCILMAN RIZZO: We'd
18 appreciate every suggestion you could
19 make to make this as painless as
20 possible.

21 MR. GLANCEY: I'd be happy to
22 do that, Councilman. And, again, as I
23 suggested, the information that I was
24 talking about before, a deferral, which
25 is some of your legislation that's

1 10/27/05 - WHOLE - RES. 050844

2 already law, again, maybe you have to
3 relook at it and see what it is, but
4 nonetheless, we see that type of
5 legislation all across the country.

6 COUNCILMAN RIZZO: What I'm
7 envisioning -- and this is just a point
8 of information, and I'll catch up with
9 you in a minute -- is that there's a way
10 that whatever we do, that we select a
11 class of taxpayer that it would be an
12 extreme hardship on and that new tax rate
13 wouldn't become effective until the sale
14 of that property to the estate or the
15 heir or whoever that would have to deal
16 with it.

17 MR. GLANCEY: I guess if I
18 could put it in a way that maybe a lot of
19 folks would understand, that's what
20 happens in California under Proposition
21 13. There's no increase in value, but
22 for one or two percent for inflation,
23 until the sale of that property.

24 Council can certainly pass
25 whatever legislation they wish. I

1 10/27/05 - WHOLE - RES. 050844

2 would --

3 COUNCILMAN RIZZO: Proposition
4 2005.

5 MR. GLANCEY: My sense as
6 somebody who comes out of the valuation
7 world is that that is not really
8 equitable, because it has a welcome
9 stranger impact on it.

10 COUNCILMAN RIZZO: But that is
11 really broad, that proposition.

12 MR. GLANCEY: My sense is, if I
13 lived in a house for 25 years and I'm
14 paying taxes at a level that could only
15 be increased one or two percent a year
16 and then somebody buys the house next
17 door to me and their value goes up to
18 whatever they paid for it, they're going
19 to be paying a lot more taxes than I am.
20 But, listen, as I said, that's up to you.

21 COUNCILMAN RIZZO: My gut is to
22 protect some of our seniors that this is
23 going to affect possibly. And you
24 mentioned the number 50,000, and that's a
25 big number of people that are going to be

1 10/27/05 - WHOLE - RES. 050844

2 stressed over this.

3 MR. GLANCEY: Councilman,

4 again, I want to reiterate --

5 COUNCILMAN RIZZO: Thank you,

6 Madam President.

7 MR. GLANCEY: I want to

8 reiterate, whatever you wish to pass, we

9 will certainly work with you on that. So

10 that really is your decision, but we will

11 give you all the information you need

12 about that.

13 COUNCILMAN RIZZO: That's

14 important, because you're the experts.

15 Thank you, Madam President. I

16 appreciate that.

17 COUNCIL PRESIDENT VERNA:

18 You're welcome.

19 Before I recognize the next

20 Councilperson, Mr. Glancey, please remain

21 at the table. Would you elaborate on

22 homestead exceptions, please.

23 MR. GLANCEY: Homestead what,

24 ma'am?

25 COUNCIL PRESIDENT VERNA:

1 10/27/05 - WHOLE - RES. 050844

2 Homestead exceptions.

3 MR. GLANCEY: Oh, I'm sorry.

4 Homestead exemptions are very simple.

5 What a homestead exemption is is that a
6 certain either percentage or an actual
7 dollar number of the value of a property
8 is entirely exempt from taxes. The best
9 example I can give you is the State of
10 Florida. If you are an owner/occupant of
11 real estate in the State of Florida, the
12 first \$25,000 of property value is
13 entirely exempt. If you got a \$100,000
14 property, it's only taxable on \$75,000.

15 There's no age limitation.

16 There's no income limitation. It is
17 given to everybody who is an
18 owner/occupant of property in that state.

19 COUNCIL PRESIDENT VERNA: But
20 we would need state approval for
21 something like that.

22 MR. GLANCEY: Yes, that would
23 be state legislation, have to approve
24 that.

25 You know, there is a state

1 10/27/05 - WHOLE - RES. 050844
2 legislative act, of which we are not a
3 part, that currently does have a
4 homestead exemption. I think it was Act
5 50 of the year 1998 or something like
6 that. It is a very convoluted school
7 income tax/getting rid of property tax
8 kind of legislation.

9 So they have passed that in
10 Harrisburg already, but it wouldn't be
11 the kind of exemption we're talking
12 about.

13 COUNCIL PRESIDENT VERNA: Thank
14 you.

15 The Chair recognizes Councilman
16 DiCicco.

17 COUNCILMAN DICICCO: Thank you,
18 Madam President.

19 I think the purpose of these
20 hearings is probably going a lot better
21 than I originally thought. We're at
22 least getting to the discussion stages
23 and we're talking about a lot of
24 different variables.

25 I think Councilman Rizzo had

1 10/27/05 - WHOLE - RES. 050844

2 some questions about -- I don't know if
3 it was the deferral and/or maybe caps.
4 Caps I know, based on what we found out
5 in California, do not work quite as well
6 as people would expect. In fact, the
7 State of California is going bankrupt as
8 a result of the caps that were imposed
9 out there.

10 But there are a lot of
11 different variables, things that we can
12 look at, and that, again, is the purpose
13 of these hearings, is to flush out as
14 much as we can in this forum, and then
15 individually or collectively as a
16 Council, we can come up with
17 recommendations.

18 But, understand, if we did
19 nothing right now but lower the rate, we
20 would capture a significant number of
21 property owners, I believe, Mr. Glancey,
22 which would probably see little or no
23 increase, just by lowering the rate. But
24 there is that group, could be 50,000 or
25 in that range, that are the folks that we

1 10/27/05 - WHOLE - RES. 050844
2 have to be most concerned about, because
3 probably 35,000 of them are in my
4 district. At least there were 35,000 in
5 '03.

6 And going back to your comment,
7 Madam President, earlier, whoever got
8 this tax increase notice is not a result
9 obviously of the full valuation. It's
10 probably just part of the normal yearly
11 routine reassessment.

12 COUNCIL PRESIDENT VERNA: I
13 think so. I would hate to think of what
14 it would be like next year.

15 COUNCILMAN DICICCO: Well, it
16 could be worse, but --

17 COUNCIL PRESIDENT VERNA: It
18 could be? It will be.

19 COUNCILMAN DICICCO: Again, in
20 '03, if history taught us anything, at
21 least it taught me something, of the
22 35,000 homeowners in my district who
23 received a notice of increase -- granted,
24 some of them were a couple dollars
25 literally. Several of them or a number

1 10/27/05 - WHOLE - RES. 050844
2 of them were in the \$10,000 range or in
3 the few thousand dollar range -- we
4 represented, my staff, 2,000 cases, and
5 we were able to, by the appeal process,
6 get everyone some reconsideration. And I
7 can honestly say that of the 2,000 cases,
8 not one person who came back with the
9 readjusted figure complained.

10 The one thing that was uniform
11 in every town meeting in my district, and
12 I had about five of them, several
13 thousand people total attended, everyone
14 complained about the fact that it was in
15 one fell swoop. And that's the key to
16 this whole thing, how do we figure out
17 either by using existing techniques,
18 lowering the rates or a combination of
19 those to keep the -- I think Councilman
20 Nutter used the word and I'll borrow his
21 phrase -- sticker shock.

22 Because, again, as I said to
23 Mr. Glancey the other day, and I'll
24 probably repeat it again on Monday's
25 hearing, we can make this as simple a

1 10/27/05 - WHOLE - RES. 050844
2 formula to follow that a third-grader
3 could understand. What everyone
4 understands is what the value of that
5 increase on the right-hand side of that
6 tax bill is. If I'm going from 3,000 to
7 6,000, I don't care how the formula got
8 me there, that's what I'm worried about
9 most. And that's what this Council needs
10 to deal with, and we're going to deal
11 with it. There's deferrals. There are
12 rolling -- what's that term?

13 MR. GLANCEY: Averages.

14 COUNCILMAN DICICCO: Rolling
15 averages and all kinds of other things,
16 and hopefully I think what we need to do
17 is try to figure out a way -- which we
18 can't promise people that they won't have
19 a tax increase, because that would be
20 untruthful on our part and be
21 misleading -- is how do we mediate the
22 increases so that they are least painful,
23 while letting the Board of Revision doing
24 its job and making this more transparent
25 and equitable across the board.

1 10/27/05 - WHOLE - RES. 050844

2 So that's the challenge that we
3 have, and we have some things we're going
4 to be putting out in the next few weeks,
5 hopefully, and hopefully by the spring
6 when you're ready to roll out your
7 reassessment, full value reassessment,
8 we'll have a plan in place working with
9 the Administration that we can all live
10 with.

11 Thank you, Madam President.

12 COUNCIL PRESIDENT VERNA: Thank
13 you, Councilman.

14 The Chair recognizes
15 Councilwoman Tasco.

16 COUNCILWOMAN TASCO: Thank you
17 very much, Madam President.

18 I'm sorry I missed your full
19 testimony. I watched a little bit of it
20 on television on Tuesday.

21 On Page 3, you talk about what
22 would happen as a result of full value.
23 Then you say, "Yet, there is also no
24 question that full value will cause
25 increases for others, especially those

1 10/27/05 - WHOLE - RES. 050844

2 properties which have been severely
3 undervalued for many years."

4 Now, I'd like for you to
5 explain that, because as I understand it,
6 back in 1980, there was a lawsuit by
7 then-President Coleman to have this
8 equalization process take place. And
9 that was maybe, what, 25 years ago. I
10 mean, we haven't reached the equalization
11 since that time? And we still have --

12 MR. GLANCEY: I joined the
13 Board in 1983, but I'm very familiar with
14 the Coleman versus Green situation. At
15 that time, it was an attempt -- I guess
16 let me backtrack.

17 There were no market values on
18 properties in 1980. There were no market
19 values on properties until sometime in
20 the mid '80s, towards the late '80s.
21 There were simply assessments.

22 COUNCILWOMAN TASCO: What was
23 the assessment on?

24 MR. GLANCEY: I'm sorry?

25 COUNCILWOMAN TASCO: What was

1 10/27/05 - WHOLE - RES. 050844

2 the assessment on?

3 MR. GLANCEY: The assessment
4 was some percentage -- and, honestly, I
5 don't know what it was then -- of what
6 somebody thought the market value of a
7 property was, but there was never a
8 market value placed on anything. So how
9 the assessment came about I could only
10 speculate, that in some internal document
11 there must have been a number that was
12 then percentaged to show an assessment.

13 What Coleman-Green tried to do,
14 and I think it was an effort that was a
15 good attempt, what they tried to do was
16 to say, if your assessment was way up
17 here and my assessment was way down here,
18 using a gradual process, and it was a
19 mathematical formula that I won't go
20 into, that they would step this property
21 up to where yours was. They forgot in
22 the first formula that this property
23 could also go up because of market
24 forces. So as this one was being stepped
25 up to match the higher one, the higher

1 10/27/05 - WHOLE - RES. 050844
2 one was creeping up as well. So it never
3 got there.

4 There was then an attempt to
5 change the formula to finally get them
6 equalized. It did happen, to a certain
7 degree, but the assessments were not
8 reflective even then of what the real
9 sale prices of the properties were.

10 So there was always from that
11 point, probably well before that but
12 certainly in my memory from that point,
13 always a percentage of what a home would
14 sell for then became what the market
15 value of the home was. And for the past
16 decade or so, Councilwoman, and we use
17 the number 70 percent or 71 percent a
18 lot, and I think that's the correct
19 number, but we also have to realize that
20 that is an average. When we're talking
21 averages -- I wish I could tell you that
22 every property in the City was 70 percent
23 of its market value. What we say is, the
24 market value is an average of 70 percent.
25 So that means there's a significant

1 10/27/05 - WHOLE - RES. 050844
2 number that were more than that and a
3 significant number that were below that.

4 So that's -- and I'm coming
5 maybe to your question about severe
6 undervaluation, because that's really
7 where you started.

8 If the market moves rapidly, as
9 it has in the last four or five years,
10 those properties that were, say, at 60
11 percent of market value, even if the
12 Board increased them incrementally, they
13 could very well today be 50 percent of
14 their market value or 40 percent of their
15 market value. Even those that were
16 higher are now -- obviously if they were
17 80 percent of their market value,
18 probably are dropping to 70 percent of
19 their market value.

20 So it's that group of
21 properties that I think -- and I couldn't
22 have said it better than Councilman
23 DiCicco did. It's that group of
24 properties that are severely undervalued
25 that even if you lower the millage rate,

1 10/27/05 - WHOLE - RES. 050844
2 and I know that's the thing to do and I
3 know Council agrees with that, when you
4 lower the millage rate, there's still a
5 need to look at that possible increase
6 for those properties to mitigate a
7 one-time increase in property taxes that
8 may be very detrimental to the person who
9 lives in that property.

10 And the kinds of things that we
11 are suggesting to Council -- and as I
12 said, we'll walk hand in hand with you --
13 are various property tax relief measures
14 that we are researching across the
15 country.

16 I intend by the early part of
17 next week to send every one of you the
18 research that we have done in kind of a
19 resource guide that I put together for
20 the Board back in July. But we'll share
21 that with you, and it has lots of policy
22 information. It's really simply a
23 starting point, however, because I think
24 there are other property tax relief
25 measures that we may not have even

1 10/27/05 - WHOLE - RES. 050844

2 thought about, and we'll attempt using
3 our -- we will attempt to find more.

4 So I know that's a wordy answer
5 maybe to your question, but I think, as I
6 said the other day, this is a complex
7 problem. It is a complex job, but it's
8 very easy to say you're just going to
9 raise the value to market value. That's
10 an easy thing to say. It's very
11 difficult to do, and it would be bad
12 policy not to think of the ramifications
13 of what we're doing. That's why we think
14 this is terrific that Council and the
15 Mayor have started the hearings today,
16 well before the time it has to be
17 instituted. But the need to think about
18 it, to debate it and institute
19 legislation I think is now. I think the
20 time is now to be talking about it.

21 So I'm sorry to take so much
22 time, but I thought that fuller answer
23 would help you.

24 COUNCILWOMAN TASCO: Well, one
25 of the concerns I have also is this whole

1 10/27/05 - WHOLE - RES. 050844
2 issue of predatory lending and some of
3 the forces in the community where the
4 appraisers and the market brokers are
5 working together to drive up the price of
6 the sale of these homes. And right now
7 when the market boom is going on, there's
8 some indication that that's going on,
9 that the appraisers give a higher value
10 than they really should and then, of
11 course, the market brokers are selling
12 these houses.

13 I mean, I could see that in my
14 area where there's a lot of -- certainly
15 an increase in a lot of the properties,
16 and some of the forces that are in that
17 neighborhood selling those properties
18 could force those prices up, and then you
19 come along with -- this fair market value
20 could have a real adverse effect on my
21 community.

22 MR. GLANCEY: Absolutely.

23 COUNCILWOMAN TASC0: It has
24 nothing to do with the undervaluation.
25 It just has to do with what's going on

1 10/27/05 - WHOLE - RES. 050844

2 out there in this whole business of the
3 real estate market.

4 MR. GLANCEY: Well, just as you
5 are averse to that kind of predatory
6 lending and false price information, so
7 are we. Obviously, if there's
8 information that you would have, that
9 would help us immensely, but we also
10 attempt by using our field professionals
11 to see if there looks like a blip in the
12 market like that for certain properties
13 that are entirely different from other
14 properties that are selling in the
15 average real estate market as opposed to
16 somebody inflating the prices of homes
17 because of the situation you just
18 described.

19 I'm not saying that we can
20 always see that, but when we do, we throw
21 those properties out. They are not part
22 of our comparable analysis.

23 But it would be helpful, again,
24 as I said, as we walk through this if
25 there are areas that anybody in the

1 10/27/05 - WHOLE - RES. 050844

2 City -- we're talking to you, but anybody
3 in the City and any Councilperson knows
4 that that kind of situation is taking
5 place, we would love to have that
6 information, because it will -- we're not
7 married to the values. We're married to
8 getting it right, but it doesn't matter
9 to us if we have to lower values or raise
10 values. It really doesn't matter. What
11 we want to get is the right value.

12 So if there is a value that is
13 an incorrect one because of some
14 artificial pressure, we would certainly
15 want to not ever consider that as part of
16 a comparable. We would just toss that
17 out.

18 COUNCILWOMAN TASC0: Well, one
19 of the issues was raised by Councilwoman
20 Krajewski. She and I both are
21 experiencing this influx of supposedly
22 outsiders coming in to the Northeast, my
23 area and the 35th Ward, buying these
24 houses for cash, supposedly the buyers
25 are from New York, and some of these

1 10/27/05 - WHOLE - RES. 050844
2 houses are going for astronomical prices
3 that normally would not go for that
4 value. You read it every day, every
5 Sunday, in the real estate sales
6 transaction section. And I look at these
7 properties and I look at who is buying
8 them.

9 So the prices are really
10 getting inflated in an area, and those
11 people, some of the comparables are not
12 the same as maybe what's going on now.

13 MR. GLANCEY: I would agree
14 with you. I think that if it looks like
15 it's suspicious, we'll analyze it.

16 COUNCILWOMAN TASCO: Thank you.

17 COUNCILWOMAN BLACKWELL: Thank
18 you very much.

19 Do you have more to say,
20 Mr. Dubow?

21 MR. DUBOW: No. We're done.

22 MR. McPHERSON: The next set of
23 witnesses are Steve Mullin and Brett
24 Mandel.

25 COUNCILWOMAN BLACKWELL: I

1 10/27/05 - WHOLE - RES. 050844

2 agree that you've all said quite enough.

3 Good afternoon. Please
4 identify yourself for the record. It's
5 great to see you, Mr. Mullin, Mr. Mandel.
6 Thank you.

7 MR. MULLIN: And thank you. My
8 name is Stephen Mullin, resident of
9 Philadelphia and also, I guess, I'm a
10 principal of Econsult Corporation here in
11 Philadelphia.

12 COUNCILWOMAN BLACKWELL: Thank
13 you. Do you want to begin your
14 testimony, or Mr. Mandel?

15 Mr. Mandel, do you want to
16 introduce yourself then to the record?

17 MR. MANDEL: Sure. My name is
18 Brett Mandel, and I'm the Executive
19 Director of Philadelphia Forward.

20 COUNCILWOMAN BLACKWELL: Thank
21 you.

22 MR. MANDEL: Mr. Mullin has
23 asked me to go first.

24 Madam President and members of
25 City Council, I have exhibits for you.

1 10/27/05 - WHOLE - RES. 050844

2 COUNCILWOMAN BLACKWELL: Thank
3 you.

4 MR. MANDEL: Madam President
5 and members of City Council, thank you
6 for providing this forum to discuss real
7 estate taxation and tax reform
8 legislation. I am Brett Mandel,
9 Executive Director of Philadelphia
10 Forward and former Chair of the Real
11 Estate Tax Working Group of the
12 Philadelphia Tax Reform Commission.

13 As you well know, the Tax
14 Reform Commission recommended that we
15 dramatically reduce the much-hated tax
16 wage -- and the City has enacted
17 legislation to do so -- phase out the
18 job-killing business privilege tax -- and
19 we continue to debate the timetable for
20 this crucial reform -- and make real
21 estate taxation fair and understandable.
22 I come before you today specifically to
23 focus on real estate taxation.

24 Today real estate taxation in
25 Philadelphia is unfair. Inaccurate

1 10/27/05 - WHOLE - RES. 050844
2 assessments creates a situation where
3 similar properties do not have similar
4 tax bills and where not all properties
5 pay taxes based on the same percentage of
6 property sale price.

7 The average City home is
8 assessed at only approximately 70 percent
9 of its potential sale value. Many, often
10 higher-priced properties, are assessed
11 lower, while many, often lower-priced
12 properties, are assessed higher than
13 potential resale value. Many property
14 owners are not paying their fair share,
15 while others pay too much.

16 Examining how assessment
17 unfairness affects tax bills
18 Philadelphians pay, it is clear that some
19 neighborhoods are overtaxed, while other
20 neighborhoods are undertaxed. On
21 average, homeowners in neighborhoods in
22 the chart that I provided you shaded dark
23 have a lower effective tax rate, while
24 homeowners in neighborhoods shaded light
25 have a higher effective tax rate. That's

1 10/27/05 - WHOLE - RES. 050844
2 a crucial finding of the Tax Reform
3 Commission, that taxes are not levied
4 equally when it comes to real estate in
5 Philadelphia.

6 As you can see by the chart
7 that is provided, the underassessed
8 property might be paying a tax based on
9 30-some percent of the value of their
10 home, while an overassessed property
11 might be paying tax on a value of
12 100-some percent of their home.

13 Real estate taxes in
14 Philadelphia are also unpredictable.
15 Assessment inaccuracies distort the real
16 estate market and increase the volatility
17 of real estate tax revenue streams. Tax
18 bills that are higher or lower than they
19 should be because the market value for
20 tax purposes is different from the
21 potential sale price affects property
22 values, since buyers are willing to pay
23 more for a low-tax property and less for
24 a high-tax property.

25 Homeowners and investors live

1 10/27/05 - WHOLE - RES. 050844

2 with uncertainty in terms of potential
3 future dramatic changes in tax burden
4 that would result from changes in the
5 system.

6 Real estate taxation in
7 Philadelphia is also confusing, as these
8 hearings certainly have figured out.
9 Fractional assessments and technical
10 jargon create unnecessary confusion. The
11 terms "market value" and "assessed value"
12 sound alike, but they are very different.
13 The relationship between market value,
14 assessed value and tax bills is often
15 unclear to taxpayers. Taxes, as you
16 know, are only applied to a fraction, 32
17 percent, of market value. The fact that
18 the BRT sets property values while
19 Council and the Mayor set tax rates
20 further complicate the situation.

21 Philadelphia Forward has chosen
22 example homes to illustrate how the
23 revaluation will affect City property and
24 how proposed policies can move
25 Philadelphia toward real estate tax

1 10/27/05 - WHOLE - RES. 050844
2 fairness in the most painless manner
3 possible. And I have provided you with
4 some of that information here, although
5 our website, www.philadelphiaforward.org,
6 has much more of this information,
7 including a tax calculator where people
8 can actually put in their addresses and
9 see what may happen to their homes as
10 part of the real estate tax changes.
11 That is up now and live, if anybody wants
12 to go visit.

13 The City's property assessment
14 agency, the Board of Revision of Taxes,
15 announced it would end fractional
16 assessments and complete a City-wide
17 reassessment to establish accurate values
18 for properties in 2006 for implementation
19 in tax year 2007. Because the Board of
20 Revision of Taxes only determines
21 property values, City Council and the
22 Mayor set tax rates and establish tax
23 policy. Unless other changes are made, a
24 BRT revaluation will dramatically
25 increase tax bills for City property

1 10/27/05 - WHOLE - RES. 050844

2 owners.

3 You can look at the table and
4 you can see our example houses all see
5 many, many, many hundreds of times
6 increase in their property tax if we just
7 simply complete the revaluation.

8 We must make real estate
9 taxation more fair. Maintaining the
10 status quo is nothing short of
11 maintaining a flawed system that forces
12 some to pay too much, while allowing
13 others to pay too little as part of an
14 overall system that skews the real estate
15 market.

16 But policy options do exist to
17 make the transition to a more fair system
18 less painful. First, as you have
19 discussed many times already, reduce the
20 tax rate to create a revenue-neutral
21 change. The proposed changes to the real
22 estate taxation system are not intended
23 to generate additional revenue for the
24 City, but eliminating fractional
25 assessment will increase the value of

1 10/27/05 - WHOLE - RES. 050844
2 City properties for tax purposes.
3 By reducing the tax rate, City
4 Council and the Mayor can generate the
5 money the City currently counts on to
6 fund service delivery efforts, while
7 reducing the shock to the system caused
8 by the reassessment. This
9 revenue-neutral change would then reduce
10 tax burdens for properties that are
11 currently overassessed, but it would
12 increase tax burdens, and in some cases
13 substantially, for properties that are
14 dramatically underassessed. And in the
15 chart you can see the example properties.
16 One who is underassessed still sees a
17 significant change. The overassessed
18 property gets a significant decrease.
19 The average assessed property sees
20 essentially no change. As Mr. Glancey
21 suggested, there are probably about
22 50,000 houses in the City that fall into
23 that first category that would see the
24 dramatic increases.

25 Second, we suggest you use a

1 10/27/05 - WHOLE - RES. 050844
2 real estate tax relief buffering system
3 to prevent dramatic changes in the
4 property tax bill. Any dramatic shift in
5 tax policy that is implemented in a
6 single year may have corresponding
7 dramatic effects. By using a real estate
8 tax relief program to buffer the
9 increases, City officials can phase in a
10 fair system of real estate taxation
11 without creating unreasonable spikes in
12 tax burdens.

13 Buffering the assessment
14 changes, applying a new revenue-neutral
15 tax rate to the average of the current
16 year's assessment plus two prior years'
17 assessments -- this is the Tax Reform
18 Commission's recommendation -- will
19 implement a system of rolling averages so
20 historically underassessed properties
21 will not have such dramatic single-year
22 increases in tax bills. Owners of
23 historically overassessed properties
24 would not have as dramatic single-year
25 decreases in their tax burdens.

1 10/27/05 - WHOLE - RES. 050844

2 In the chart, you see the same
3 example houses now instead of having a
4 116 percent increase, the first property
5 will see a 61 percent increase. The
6 dramatically overassessed property
7 instead of having a 42 percent decrease
8 would only have a 36 percent decrease.

9 Third, the Tax Reform
10 Commission suggests we tax buildings less
11 and land more to reduce burdens for
12 homeowners, while encouraging development
13 and discouraging speculation, by making
14 it more expensive to hold vacant land and
15 underutilized property.

16 Because most homeowners own
17 structures that are worth considerably
18 more than the land upon which they sit, a
19 decrease in tax on buildings and a
20 corresponding increase in tax on land
21 will reduce most tax burdens. By
22 implementing land-value taxation in a way
23 to be revenue-neutral for the City,
24 officials can encourage development and
25 discourage speculation, while reducing

1 10/27/05 - WHOLE - RES. 050844

2 taxes for homeowners.

3 Implementing the land-value
4 taxation consistent with the Tax Reform
5 Commission's recommendation would reduce
6 tax burdens for 80 percent of
7 Philadelphia homeowners. Owners of
8 property where land represents a
9 significant portion of the overall
10 property value, more than 22 and a half
11 percent, would see their tax burdens
12 increase marginally.

13 Again, you can look at the
14 table and see how that would affect the
15 sample properties.

16 By combining the policies, the
17 City can create an equitable and
18 transparent real estate tax system that
19 can be implemented in the most effective
20 and painless manner possible, a tax rate
21 decrease to ensure that the reassessments
22 are revenue-neutral, a tax relief
23 buffering program to eliminate the most
24 dramatic one-year changes and the shift
25 to land-value taxation to reduce tax

1 10/27/05 - WHOLE - RES. 050844

2 burdens for most homeowners, while
3 encouraging development and discouraging
4 speculation. And as you can see the
5 chart, the overassessed property receives
6 a significant decrease, the underassessed
7 property does receive an increase, but it
8 is certainly nowhere near as severe as it
9 otherwise would be, and the average
10 assessed property actually sees a pretty
11 good decrease, too.

12 To ensure that Philadelphians
13 are never forced to sell their homes to
14 pay real estate tax bills, the City can
15 implement additional policies to help
16 vulnerable homeowners. You can create
17 real estate tax deferments or expand on
18 existing deferments so vulnerable
19 homeowners can live in their homes today
20 and pay their tax burden in the future
21 when they sell their homes.

22 You can establish a Taxpayers'
23 Advocate to educate about tax issues and
24 help residents appeal unreasonable
25 assessments.

1 10/27/05 - WHOLE - RES. 050844

2 You can allow taxpayers to pay
3 their real estate tax bills in quarterly
4 payments so homeowners can spread their
5 payments through the year. As a bonus,
6 this measure could save the City and
7 School District millions in avoided
8 borrowing costs.

9 You could also apply tax
10 payments to the current year's tax
11 liability so delinquent taxpayers making
12 tax payments can qualify for state
13 assistance that right now they're not
14 eligible for.

15 You can also advocate for
16 increased property tax relief from the
17 Commonwealth of Pennsylvania. A state
18 circuit-breaker property tax relief
19 program could hold down tax increases for
20 those on fixed incomes, and state-funded
21 low-income property relief tax programs
22 could be expanded for truly needy
23 taxpayers.

24 Policymakers must beware.
25 Other policies presented to address these

1 10/27/05 - WHOLE - RES. 050844
2 issues could do more harm than good. For
3 instance, do nothing. Right now the real
4 estate taxation in Philadelphia is
5 unfair, uncertain and confusing. Doing
6 nothing maintains a flawed system where
7 some pay too much, while others pay too
8 little.

9 The suggested caps on increases
10 or assessments, assessments must keep
11 pace with the changes in the value or the
12 system will become even more unfair.
13 Rate reductions or tax deferments are
14 much better tools to help homeowners.
15 For example, if assessment increases are
16 capped at five percent and two homes
17 worth \$100,000 today increase in value at
18 different rates, one at five percent and
19 one at 20 percent, after five years the
20 owner of the first home will be paying
21 taxes based on an assessment of 100
22 percent of the potential sale value, but
23 the owner of the second will only be
24 paying taxes based on assessment of 51
25 percent of sale value, and you could see

1 10/27/05 - WHOLE - RES. 050844

2 the chart there how that plays out.

3 To improve the debate on issues
4 surrounding real estate taxation in
5 Philadelphia, Philadelphia Forward is
6 creating an interactive resource on
7 www.philadelphiaforward.org using example
8 City homes to give citizens and
9 policymakers a resource to evaluate how
10 proposed real estate taxation changes
11 will affect City properties. This tool
12 will illustrate the current unfairness in
13 Philadelphia real estate taxation to
14 underscore the very real need for change
15 and model the potential effects of a
16 City-wide reassessment and other proposed
17 policy options designed to improve the
18 system.

19 I, again, note that we have a
20 tax calculator up on that site, so you
21 can put in your address today, right now,
22 and see how these likely changes might
23 affect your property. This is a very
24 exciting thing. We're very happy to
25 launch it in its test form today.

1 10/27/05 - WHOLE - RES. 050844

2 I thank you for focusing
3 attention on this critical issue, and I'm
4 pleased to be a resource for this
5 legislative body as you consider
6 legislation to make Philadelphia real
7 estate taxation fair and understandable.
8 Please do not hesitate to call upon me if
9 I can be of help to you as you consider
10 these important issues.

11 COUNCILWOMAN BLACKWELL: Thank
12 you very much.

13 Mr. Mullin.

14 MR. MULLIN: Yes. Thank you,
15 Councilwoman Blackwell.

16 COUNCILWOMAN BLACKWELL:
17 Certainly.

18 MR. MULLIN: And good
19 afternoon, Councilmembers. My name is
20 Stephen Mullin. I'm a principal with the
21 Econsult Corporation here in
22 Philadelphia, and I'm a Public Finance
23 Economist with 15 years of experience in
24 municipal government and 25 years of
25 economics public finance teaching

1 10/27/05 - WHOLE - RES. 050844
2 experience in Philadelphia and St. Louis,
3 Missouri.

4 I'm pleased to offer some
5 comments concerning the proposed
6 revamping of the City's property
7 assessment practices, which I support,
8 and I would be very happy, as Brett and
9 others here, to answer any questions
10 about these comments.

11 First, I agree with the
12 conclusions of the Tax Reform Commission
13 that the current assessment practices are
14 both inefficient, in that overall
15 investment in the City is less than it
16 otherwise would be, and unfair, in that
17 similar taxpayers are treated very
18 differently.

19 While much discussion is
20 focused on the equity side, I think the
21 efficiency side is just as important.
22 Since both harm the City's fiscal
23 condition, not to mention many citizens,
24 the process should be improved, and I
25 agree that a movement to 100 percent

1 10/27/05 - WHOLE - RES. 050844
2 market valuation is an appropriate way to
3 address the issue.

4 Second, mechanically, just
5 saying 100 percent market value doesn't
6 solve the problem. So we have to be very
7 careful about the derivation of accurate
8 market valuations on properties that are
9 not sold during the year. This is not
10 impossible, as thousands of other
11 jurisdictions do this throughout the
12 United States and even the world.

13 I dislike arguments that we are
14 somehow too different or, worse, we are
15 too incapable of reforming this system.
16 Excellent statistical methods exist, and
17 pointing out that since none are perfect,
18 we shouldn't use them at all, is, I
19 think, a very weak argument. I have a
20 ton of faith in the BRT's ability to
21 implement this new assessment system.

22 No. 3, there will be a
23 transition period impact that ought to be
24 addressed, but not used as a reason to
25 scuttle reform. I am opposed to caps on

1 10/27/05 - WHOLE - RES. 050844
2 assessments or tax bills, because they
3 foster the same problem we have now.
4 However, to address this, it seems that
5 we can do one of two things. We can
6 either change how we measure and deal
7 with annual market value changes or defer
8 some payment obligations into the future,
9 or a combination of both.

10 I favor the use of some type of
11 statistical smoothing factor. A version
12 is being discussed as buffering, such as
13 a three- or five-year rolling average of
14 market value for assessment purposes.
15 This method is commonly used when
16 measuring annual changes in wealth as in
17 endowments and pension fund assessments.

18 Using a rolling average alone
19 really only addresses smoothing large
20 swings up and down in market values, but
21 alone doesn't completely address the
22 transition issues associated with going
23 from the current system to the proposed
24 100 percent system, because we still have
25 to deal with the estimating previous

1 10/27/05 - WHOLE - RES. 050844

2 period market values and recognizing some
3 significant adjustments, which has been a
4 lot of the topic of the discussion here.

5 No. 4, deferrals of increased
6 tax liabilities, either spread over a few
7 years or back-ended, for example, as a
8 lien against property or use of reverse
9 mortgages and the like, seem to be a
10 decent way to phase in some large
11 changes. Use of back-ended deferrals,
12 however, should be used with some caution
13 or at least careful disclosure to the
14 property owner. Ultimately, property
15 taxes are capitalized into the real
16 estate prices, so deferral does not mean
17 free earn exemption. A deferral will
18 impact someone's property value and it
19 will impact that negatively in the
20 current time.

21 No. 5, I agree with the Reform
22 Commission's recommendation to increase
23 the weighting of land versus improvements
24 in the assessment. It seems a good time
25 to try to do that, and I think this helps

1 10/27/05 - WHOLE - RES. 050844

2 with virtually every issue involved and
3 discussed here and more.

4 No. 6, any discussion should
5 lead by declaring the independence of the
6 assessment function, assessment of wealth
7 base and millage rate determination,
8 which is determined -- I'm sorry. Any
9 discussion should lead by declaring the
10 independence of the assessment function,
11 the assessment of the wealth base, and
12 the millage rate determination, which is
13 determined by the ultimate amount the
14 City and the School District wishes to
15 raise via the property tax.

16 Any discussion of the proposed
17 revamping that does not include the
18 virtual certainty of reduced tax rates
19 seems to me to be quite misleading.

20 No. 6(b), concerning the debt
21 cap, Rob Dubow, who spoke here earlier,
22 who is as knowledgeable and conscientious
23 about City finances as anyone I know, has
24 noted that such a change would lead to an
25 increase in the outstanding general

1 10/27/05 - WHOLE - RES. 050844
2 obligation bond cap. While I understand
3 his point about caution about not going
4 hog wild with capital spending, my view
5 is that the City currently underallocates
6 resources to the upgrading of the City's
7 infrastructure. So I actually see this
8 as a good thing for Philadelphia.

9 And, No. 7, fear of the unknown
10 and a sense that Philadelphia is somehow
11 so different as to be incapable of doing
12 what many other jurisdictions already do
13 I see as no reason to fixing an unfair
14 and inefficient system.

15 I thank you for the opportunity
16 to address Council this morning.

17 COUNCILWOMAN BLACKWELL: Thank
18 you very much.

19 Are there any questions for
20 these witnesses?

21 (No response.)

22 COUNCILWOMAN BLACKWELL: Thank
23 you very much.

24 MR. MULLIN: Thank you.

25 COUNCILWOMAN BLACKWELL: Al

1 10/27/05 - WHOLE - RES. 050844

2 Perry, President, Philadelphia
3 Association of Realtors. Robert Gessler,
4 Gessler Valuations.

5 Mr. Glancey, when Councilwoman
6 Blondell Reynolds Brown comes back, we'll
7 ask you to come back, if you would. She
8 has some questions for you. Thank you.

9 Good afternoon. Thank you for
10 your patience. Please identify yourself
11 for the record and begin your testimony.

12 MR. PERRY: Thank you, Madam
13 Chair.

14 COUNCILWOMAN BLACKWELL: You're
15 welcome.

16 MR. PERRY: My name is Al
17 Perry. I am the President of the Greater
18 Philadelphia Association of Realtors.
19 I'm a realtor in South Philadelphia,
20 actually in Council President's district,
21 for over ten years, and I'm here in my
22 capacity representing our 1,800
23 realtor-member organization who sell and
24 manage real estate in the City of
25 Philadelphia.

5 Another issue is that many of
6 our fringe areas are dependent upon
7 affordable real estate taxes. We exist
8 in a very difficult tax city, transfer
9 tax being the highest in the nation from
10 a municipal level, city wage tax,
11 business privilege tax. These are all
12 things that I know Council is very
13 familiar with, but one of the things that
14 as a real estate agent that we can sell
15 to for our City is that our property
16 taxes can be affordable in certain areas
17 and fringe areas. I'll use one as an
18 example because it's one that I have a
19 lot of experience in, Southwest
20 Philadelphia.

21 A lot of people who move into
22 Southwest Philadelphia often call our
23 office looking to move into Yeadon,
24 Lansdowne, Sharon Hill, areas that are
25 suburban areas as opposed to City areas,

1 10/27/05 - WHOLE - RES. 050844

2 and when we break down the way banks
3 would approve them, which is principal,
4 interest, tax and insurance, we can show
5 them that their money goes further in the
6 City of Philadelphia, mostly because the
7 real estate taxes are more affordable.
8 So those are some of the driving factors
9 in those areas that are keeping people in
10 the City.

11 Now, areas like our Center City
12 District that might have a lot more
13 attraction to them might not be so
14 dependent upon them and might be an area
15 that needs to be reassessed in some of
16 the areas that have been developed, but I
17 caution Council to be very concerned with
18 keeping focus on the varying
19 neighborhoods that exist.

20 We have three suggestions.
21 One, we would suggest having a
22 revenue-neutral reassessment. This will
23 help people become acclimated with real
24 value assessments and give us an
25 opportunity to learn what we're doing

1 10/27/05 - WHOLE - RES. 050844

2 right and learn what may need to change
3 in the near future before people see an
4 impact on their taxes.

5 Two, use a phase-in structure.
6 There are definitely going to be people
7 that are impacted by this, and deservedly
8 so in some instances or in many
9 instances, but instead of driving these
10 people out of the City by saying, You're
11 going to experience a 300, 400 percent
12 tax increase, let's use a three-year, for
13 example, phase-in process that might help
14 people afford these or make plans to sell
15 in the future and not put people at a
16 burden where they are going to be cash
17 poor in a house and be forced out of the
18 City.

19 And we would like to also offer
20 our resources as an organization to this
21 Council. A lot of what I hear in these
22 hearings is about market demand and
23 valuation and the different spiked areas
24 in the City that might see increases or
25 decreases. I think we could be a great

1 10/27/05 - WHOLE - RES. 050844
2 resource, and I would like to be one to
3 offer the resources of our organization
4 in any way that we can help make this a
5 fair and equitable process so that we can
6 thrive as a City.

7 Thank you.

8 COUNCILWOMAN BLACKWELL: Thank
9 you very much. It is apparent that you
10 deal with people who are buying houses in
11 neighborhoods, as we do, and that's
12 reflected in your testimony.

13 MR. PERRY: There are a lot of
14 parallels between what you do and what I
15 do, because we both deal with the public
16 and we both sell our City, and it's very
17 important to maintain something tangible
18 there to sell. And I think some areas
19 have more tangible selling points than
20 others, and I think this is potentially
21 something that could be very harmful to
22 those areas that don't have as many
23 tangible assets as other areas.

24 COUNCILWOMAN BLACKWELL: We
25 certainly agree. Thank you very much.

1 10/27/05 - WHOLE - RES. 050844

2 Thank you.

3 Mr. Gessler.

4 MR. GESSLER: Yes. My name is
5 Bob Gessler. I'm a state-certified
6 General Real Estate Appraiser, life-long
7 resident of Philadelphia. I was born in
8 Kensington, got married, moved to Port
9 Richmond. I now live in Councilwoman
10 Krajewski's district up in Torresdale.
11 And I think what you're seeing here in
12 Philadelphia is really a remaking of the
13 Philadelphia real estate market totally
14 and that there are totally different
15 price structures that even the boom of
16 the late '80s no one could envision
17 seeing today.

18 And although I respect
19 Mr. Glancey and Councilman DiCicco, I
20 think the estimates of underassessment,
21 radical underassessment, are going to be
22 way more than 50,000 properties, and I
23 think it comes down to with this dynamic
24 a marketplace, that the staff of the BRT,
25 given their small numbers, just can't

1 10/27/05 - WHOLE - RES. 050844

2 keep up with it. It's not a question of
3 competence. It's a question of too few
4 quality people. They need more people.

5 When I was asked to speak
6 before this body, not knowing which
7 direction -- I mean, yes, I think it's
8 very important that we get the full value
9 and very important that this reassessment
10 remains revenue-neutral, but I just went
11 back to two recent appraisals that I
12 completed and just looked at the sales I
13 used versus the sale price of today or
14 when they sold and their 2006 projected
15 assessment.

16 The first property, 7314 Dorcas
17 Street, it's a ten-unit apartment
18 building that sold in March of 2005 for
19 \$560,000. Its projected assessment for
20 2006 is \$240,000. So that's a 233
21 percent difference between the actual
22 sale price and the projected assessment.
23 And, like I said, I wasn't looking for
24 properties. I just selected the
25 properties that I used on a comparable

1 10/27/05 - WHOLE - RES. 050844

2 basis to value this problem.

3 8414-16 Torresdale Avenue, it's
4 a 20-unit apartment building. It was
5 sold for 865. The 2006 projected
6 assessment is 423,000, 205 percent
7 difference. It just keeps going.

8 I mean, 511-21 Gilham Street, a
9 24-unit apartment building, sold for
10 \$850,000. The projected assessment for
11 2006, \$163,200, a 521 percent adjustment.

12 So there's two other apartment
13 buildings there. I also grabbed just a
14 single-family property that we appraised
15 in West Philadelphia, and the sales there
16 show the same type of things.

17 Understanding that sale price
18 is not necessarily indicative of market
19 value, other forces there, but I think
20 this speaks to the general question that
21 the task before the BRT is going to be
22 daunting and that as part of this
23 process, maybe we should look at
24 increasing the capacity of the BRT so
25 they can handle this, because we're

1 10/27/05 - WHOLE - RES. 050844

2 talking almost 600,000 parcels here.

3 One of the properties is 5647

4 Lansdowne Avenue. The 2006 market value

5 is \$20,000. It sold for \$50,000 in

6 August of 2005. The people that bought

7 it did a rehabilitation of the project.

8 It's on the market today for \$77,900. It

9 just keeps repeating itself.

10 1321 North Frazier Street, 2006

11 projected market value, \$34,300. It sold

12 for \$53,000 in July of 2005.

13 603 North 55th, projected

14 assessment 2006, \$17,000. It sold for

15 \$41,000 in May of 2005.

16 So, I mean, this is the task

17 that the BRT has in front of it, and I

18 really believe that you might see more

19 than 50,000 properties that see a severe

20 reassessment. So my suggestion as a

21 professional is that they need all the

22 help they can get, because given the

23 staff they have, they do the best job

24 they can, but the staff just isn't big

25 enough.

1 10/27/05 - WHOLE - RES. 050844

2 Thank you.

3 COUNCILWOMAN BLACKWELL: Thank
4 you very much. Very, very important
5 testimony.

6 Are there questions from
7 members of Council who are here?

8 (No response.)

9 COUNCILWOMAN BLACKWELL: Very,
10 very important testimony. Thank you both
11 very, very much.

12 Mr. Glancey, would you come
13 back.

14 Councilwoman Blondell Reynolds
15 Brown.

16 COUNCILWOMAN BROWN: After
17 these series of questions from the
18 Councilwoman will be Lawrence Rust,
19 President of BIA. Are you here?

20 MR. RUST: I'm here.

21 COUNCILWOMAN BLACKWELL: As
22 soon as Mr. Glancey has been questioned
23 by the Councilwoman, you'll be next.
24 Thank you.

25 Councilwoman Brown.

1 10/27/05 - WHOLE - RES. 050844

2 COUNCILWOMAN BROWN: Thank you,
3 Madam Chair.

4 Good afternoon again. I
5 listened with interest upstairs to your
6 testimony and that of Rob Dubow, and I
7 appreciate the very layperson's
8 definition of what homesteading means.
9 Given that, what potential impact do you
10 believe that would have on any ultimate
11 proposal we end up here in the City,
12 knowing, of course, that it has to be
13 state authorized?

14 MR. GLANCEY: Sure. Is your
15 question about the numbers?

16 COUNCILWOMAN BROWN: Yes.

17 MR. GLANCEY: I haven't
18 crunched the numbers. I have not done
19 that. In fact, I don't think we can
20 until we actually get you the numbers in
21 December that we had talked about at the
22 other hearing on Tuesday.

23 I don't really know -- first of
24 all, I think the first step is to think
25 whether or not -- again, this is me

1 10/27/05 - WHOLE - RES. 050844
2 giving you an opinion outside of my realm
3 of expertise.

4 COUNCILWOMAN BROWN: Sure.

5 MR. GLANCEY: But I think the
6 first thing to think of is whether or not
7 a homestead exemption is something that
8 is right for Philadelphia, and that I
9 will try to help you with with some of
10 the information I hope to send you next
11 week.

12 COUNCILWOMAN BROWN: Okay.

13 MR. GLANCEY: However, I think
14 there's plenty of intelligent folks here
15 that can make that debate as well with
16 the Finance Director and the budget folks
17 in the Budget Department.

18 Then what happens, I believe,
19 Councilwoman, is -- I use the example
20 from Florida. That number may not exist,
21 may not be the number that works in
22 Philadelphia. It could be 10,000, it
23 could be 50,000. I have no idea what
24 that is, but that then really does in
25 fact depend on what the taxable

1 10/27/05 - WHOLE - RES. 050844
2 assessments will be under the Full Value
3 Project. And with that info, then I
4 think you're going to be able to look at
5 some realistic budget numbers and what
6 the tax yield might be.

7 COUNCILWOMAN BROWN: Okay.

8 MR. GLANCEY: I know that's not
9 the answer I can give you specifically,
10 but that's the best I can give you today.

11 COUNCILWOMAN BROWN: That's
12 appreciated. And, again, it's an initial
13 step on where we have to end up.

14 I also learned in listening to
15 my colleague, Councilman Frank DiCicco,
16 that potentially his district may be the
17 most severely impacted with whatever we
18 come up with when we look at the 50,000
19 number that you mention.

20 MR. GLANCEY: Well, I believe
21 that's based on history from the year
22 2003. It was in the year 2003. I would
23 attest to the Councilman's good memory
24 and all of the appeals that he filed and
25 we helped folks file in our office. That

1 10/27/05 - WHOLE - RES. 050844

2 was in fact the case.

3 So given that, although I did
4 say last week, and I think maybe what
5 Mr. Gessler was referring to -- and by
6 the way, I think he's making a point,
7 that we need to do this. The very thing
8 that he was saying I think militates
9 towards the fact that we should have more
10 equalized values, and I think he agrees
11 with that. But I think there's some
12 counterintuitive thinking that we do
13 here, and that lots of folks are
14 thinking, Well, you know, maybe in parts
15 of North Philadelphia or parts that we
16 have traditionally thought to be
17 low-income housing, there may be some
18 significant rise in value there, too. I
19 don't believe they're severely
20 underassessed, as may exist in Councilman
21 DiCicco's district, but I do believe that
22 there is probably throughout the City
23 some underassessment.

24 And, again, I don't want to
25 belabor this, but if you're at the

1 10/27/05 - WHOLE - RES. 050844
2 average, say, of 70 percent of market
3 value, you're not going to see an
4 increase no matter how high I put it,
5 because the rates will go down
6 concomitantly to set that off. If you're
7 above it, you'll see a decrease. If
8 you're below it, you will probably see an
9 increase.

10 We believe that there is this
11 kind of great middle, hopefully, that
12 most of the residential properties will
13 fall into, but we will make sure we let
14 you know all of that as we work through
15 the process.

16 COUNCILWOMAN BROWN: Okay.
17 Now, I know there's a lot of pending
18 homework that has to be done. With this
19 50,000 number, let me know if you believe
20 this is reasonable, because it would
21 inform us, and I would think particularly
22 District Councilpersons, when they want
23 to know what the ultimate impact is going
24 to be on their Councilmanic district.

25 Parenthetically, when I was

1 10/27/05 - WHOLE - RES. 050844
2 attempting to get a child care bill
3 passed here, I got information and
4 research that showed me precisely how
5 many family child care centers there were
6 per district, how many child care centers
7 period, and that informed me when I went
8 to speak with District Councilpersons
9 soliciting their support.

10 So when you look at the 50,000,
11 is it reasonable to break that down by
12 Councilmanic district so that we can see
13 district by district what the impact will
14 be?

15 MR. GLANCEY: Not only will we
16 be able to do that for you, we will be
17 able to break it down neighborhood within
18 Councilmanic district, small little
19 geographic units within Councilmanic
20 districts. We'll give you maps, GIS
21 maps, that you can see everything that
22 exists there. Absolutely. We will do
23 that.

24 COUNCILWOMAN BROWN: Very well.
25 That will be appreciated. Thank you very

1 10/27/05 - WHOLE - RES. 050844

2 much.

3 MR. GLANCEY: Thank you.

4 COUNCILWOMAN BROWN: Thank you,
5 Madam Chair.

6 COUNCILWOMAN BLACKWELL: Thank
7 you very much.

8 Thank you, Mr. Glancey.

9 BIA.

10 COUNCILMAN NUTTER: Madam
11 Chair.

12 COUNCILWOMAN BLACKWELL: Excuse
13 me. Councilman Nutter, did you have a
14 question for Mr. Glancey?

15 COUNCILMAN NUTTER: Thank you,
16 Madam Chair. Not a question; just a
17 comment based on the question that had
18 been raised by Councilwoman Reynolds
19 Brown, which provides at least an
20 opportunity to comment on the homestead
21 exemption issue, which I had a brief
22 conversation with Councilman DiCicco
23 about this morning.

24 Mr. Glancey's response to
25 Councilwoman Reynolds Brown is absolutely

18 Thank you, Madam Chair.

21 Please identify yourself for
22 the record. Thank you. Begin your
23 testimony.

24 MR. RUST: My name is Lawrence
25 Rust. I am the President of the Building

1 10/27/05 - WHOLE - RES. 050844
2 Industry Association of Philadelphia, the
3 BIA. We represent builders of
4 residential housing.

5 I appreciate your asking us to
6 come here today and speak on this issue.

7 This issue is about people and
8 their ability to afford homes. It's also
9 about fairly gathering the revenue needed
10 to provide excellent services and
11 excellent schools to Philadelphians.

12 When I think of the people who
13 will be affected by full valuation, I
14 think of Lucy and Ed Bonnett. Lucy and
15 Ed live in the 700 block of South 9th
16 Street, just south of Bainbridge. Lucy's
17 parents moved into their home over 100
18 years ago. Lucy was born in that house.
19 Lucy and Ed raised three children there.

20 Now, Lucy and Ed are retired.
21 They live on a moderate fixed income.
22 They enjoy their home and they enjoy the
23 neighborhood. Lucy likes to walk to the
24 library. She shops at the Italian Market
25 up the street. They no longer have a car

1 10/27/05 - WHOLE - RES. 050844

2 and it's easy to get around with public
3 transportation because the bus stops
4 right there on 9th and Bainbridge.

5 Their neighborhood used to be
6 South Philly. It's now called Bella
7 Vista. And homes along Lucy and Ed's
8 street are selling for \$500,000 or more.
9 If Lucy and Ed's home were reassessed
10 today, their full valuation multiplied by
11 the current millage rate of 0.08264, it
12 would mean that their tax bill would be
13 over \$10,000 a year, and Lucy and Ed
14 would have to sell the house that's been
15 home for three generations.

16 Every Councilperson knows a
17 Lucy and an Ed. We all know the impact
18 that raising taxes will have on the
19 elderly, those on fixed incomes and the
20 poor. Understanding the human side of
21 this issue is of utmost important.
22 Raising tax revenues so the City can
23 provide trash pickup, police and fire
24 protection and schools is also of utmost
25 importance.

1 10/27/05 - WHOLE - RES. 050844

2 The issue is how do we repair
3 the inequities in the current valuation
4 system and provide the BRT the ability to
5 value real estate correctly, raise the
6 necessary revenue for the City's
7 operations and not displace Ed and Lucy.

8 The BIA believes that there is
9 a way to achieve all of these goals, and
10 these are our recommendations. Firstly,
11 in Florida, they use homestead exemption,
12 which provides that no taxes are levied
13 against the first \$25,000 of valuation of
14 a home occupied by its owners except for
15 special assessments. This is a tool to
16 reduce the impact of full valuation
17 across the board in a fair manner.

18 Secondly, seniors or other
19 designated classes of citizens should
20 have the increases to the taxable portion
21 of their full valuation capped at a fixed
22 percentage of, say, two or three percent.

23 Thirdly, the path to full
24 valuation should be gradual and phased in
25 over a period of time. This will buffer

1 10/27/05 - WHOLE - RES. 050844

2 and soften the impact to residents of
3 Philadelphia.

4 Founded in 1937, the BIA is the
5 leading association promoting residential
6 development and construction in the City
7 of Philadelphia. Our mission is to
8 advocate for and create more market-rate
9 housing in Philadelphia and to support
10 public and private initiatives to create
11 more affordable housing.

12 This issue of full valuation
13 will have direct impact on the
14 affordability of new and existing homes.
15 The BIA urges Council to craft a fair and
16 equitable solution that will allow the
17 BRT to value property correctly and yet
18 will not displace the elderly, those on
19 fixed incomes and the poor.

20 Thank you very much.

21 COUNCILWOMAN BLACKWELL: Thank
22 you so much.

23 Are there questions?

24 (No response.)

25 COUNCILWOMAN BLACKWELL: Thank

1 10/27/05 - WHOLE - RES. 050844

2 you.

3 Is Peter Kelsen, Blank Rome
4 here?

5 MR. KELSEN: Good afternoon,
6 Madam Chair, members of Council. Peter
7 Kelsen from Blank Rome. I want to thank
8 you for giving me the opportunity to give
9 you my perspective.

10 I am coming to you, members of
11 Council, as a practitioner in the area of
12 real estate tax assessment law. I've
13 done that for a number of years. And
14 prior to my going into private practice,
15 I had the privilege of representing the
16 Board of Revision of Taxes for a number
17 of years, and I thought it might be
18 helpful if I could give you the
19 perspective of my practice, as well as
20 the perspective of those of us who
21 practice in the area of assessment law
22 and those of us who represent many
23 property owners throughout the City of
24 Philadelphia and the suburbs and in other
25 jurisdictions.

1 10/27/05 - WHOLE - RES. 050844

2 I will tell you that I have
3 looked at the concept of full valuation
4 with Mr. Glancey, with others, and have
5 looked at it as it has evolved in other
6 jurisdictions, and I will tell the
7 members of Council that from a concept
8 standpoint, it is essential and it is
9 appropriate.

10 The City of Philadelphia, for
11 as long as I've been practicing in this
12 area, which is about 20 years,
13 unfortunately has a very disparate level
14 of valuation, and I believe Council is
15 aware of that. The disparity in
16 valuation creates a very difficult
17 situation in assessing proper tax loading
18 throughout the City.

19 As you've heard from a number
20 of witnesses today and at prior occasion,
21 you have situations where a number of
22 property owners are well above their tax
23 load when compared to comparable
24 properties down the street and, in some
25 cases, adjacent to each other. You have

1 10/27/05 - WHOLE - RES. 050844

2 other situations where property owners
3 are not paying their fair share of taxes
4 for the same reason. And I think that
5 the full valuation system should be
6 implemented so as to create a level
7 playing field for valuation.

8 Real estate valuation, as the
9 Council President indicated, in
10 Philadelphia fortunately has taken a
11 dramatic increase, but that doesn't mean
12 that you have to create a system which
13 imposes sticker shock, and I think that
14 the examples given in other
15 jurisdictions, in other counties adjacent
16 to Philadelphia, by way of example, like
17 Montgomery County, Chester County and
18 others, can effectively temper the rate
19 of increase and the impact of what you
20 call sticker shock on the homeowner.

21 There are a number of programs
22 that are currently in place at the state
23 level and can be implemented at the local
24 level that will temper the increase and
25 in fact create a revenue-neutral

1 10/27/05 - WHOLE - RES. 050844
2 situation. There will be cases where
3 there will be increases in value, as
4 you've heard the testimony. That's to be
5 expected and that's to be generated by
6 the program. But a creative approach by
7 Council and by others to either defer the
8 level of increase, to eliminate the level
9 of increase with appropriate tax planning
10 can be implemented, and that will protect
11 the seniors, those in the affordable
12 housing community that cannot withstand
13 those increases on a full-board basis.

14 I will tell you that these
15 safeguards have been implemented in a
16 number of other jurisdictions and they
17 have been implemented in a very effective
18 way. A number of jurisdictions right
19 outside of Philadelphia have caps on the
20 amount of tax increase that occur in any
21 given year. Some are at ten percent,
22 some are at lower levels, some are at
23 higher levels. And it's incumbent on
24 Council to protect the constituency by
25 looking at those safeguards and

1 10/27/05 - WHOLE - RES. 050844

2 implementing them where appropriate.

3 My only role today is to sort
4 of seek to guide Council as a
5 practitioner and to indicate that full
6 valuation, if done effectively and if
7 done in a revenue-neutral manner, will be
8 a benefit to the City and will create a
9 fairness in terms of property valuation
10 that certainly does not occur today.

11 I have one other point I would
12 like to make, and I will tell you that
13 Councilman DiCicco alluded to this
14 earlier. By having the appeal process in
15 place that currently exists and will
16 continue to exist, you will create
17 another level of safeguard so that
18 individuals that feel and can demonstrate
19 that their valuations are excessive have
20 a vehicle in place to redress their
21 concerns, and as my experience has
22 dictated, virtually every time there is a
23 valid supported appeal demonstrating
24 excessive value, the Board makes the
25 appropriate adjustment. That's not going

1 10/27/05 - WHOLE - RES. 050844
2 to change, and, therefore, you have not
3 only the tax revenue programming, the
4 deferral programming, but also the appeal
5 procedure that can be extremely effective
6 in protecting those that need those
7 protection.

8 I thank Council for their time
9 and welcome any questions that you may
10 have.

11 COUNCIL PRESIDENT VERNA:
12 You're welcome.

13 Are there any questions from
14 members of the Committee?

15 (No response.)

16 MR. KELSEN: Thank you very
17 much.

18 COUNCIL PRESIDENT VERNA: Thank
19 you again for coming in to testify.

20 Judie Gilmore.

21 MS. GILMORE: Thank you, Madam
22 President. Good afternoon and thank you
23 for giving me the opportunity to testify
24 on this important issue. My name is
25 Judie Gilmore and I am the Policy

1 10/27/05 - WHOLE - RES. 050844
2 Coordinator at the Philadelphia
3 Association of Community Development
4 Corporations, the PACDC.

5 PACDC is the umbrella
6 organization for over 80 community
7 development corporations, or CDCs, and
8 other members that are working to rebuild
9 our communities and revitalize our
10 neighborhoods.

11 At PACDC, we have a history of
12 striving to create communities that
13 attract new investments, businesses and
14 residents in a way that ensures that all
15 community stakeholders benefit from these
16 improvements. In short, we are
17 constantly striving to balance growth and
18 equity, and it is our interest in
19 equitable development that brings us here
20 today.

21 We don't claim to be experts on
22 tax reform, but we are experts on
23 strengthening communities, and let there
24 be no doubt about it, property tax reform
25 will profoundly affect our communities.

1 10/27/05 - WHOLE - RES. 050844

2 But we believe that if property
3 tax reform is instituted in a way that
4 balances growth and is equitable, it will
5 have a profound effect on our communities
6 and a positive effect.

7 So, in theory, we believe that
8 changing the property tax assessment to
9 full valuation makes perfect sense. The
10 current tax assessment system is
11 inaccurate, it's inequitable and research
12 has shown that it's actually regressive,
13 because historically lower-value
14 properties have been overassessed and
15 higher-value properties have been
16 underassessed. So because of its
17 inaccuracy, the current assessment system
18 is inequitable.

19 So in order to develop a system
20 that is accurate and, therefore,
21 equitable, we encourage City Council to
22 support the BRT's proposed change of
23 property tax assessment to full
24 valuation.

25 But this is only one step in

1 10/27/05 - WHOLE - RES. 050844
2 the right direction. We believe that
3 changing the assessment system to full
4 and accurate valuation must be
5 accompanied by other measures and
6 programs that will ensure that low-income
7 households and individuals living on
8 fixed incomes are not hit with an
9 unreasonable property tax increase or are
10 put in a position where paying the
11 property tax bill is simply not possible.

12 There are many recommendations
13 about how to do this, and we're happy to
14 see that Council is interested in
15 exploring the many options that are on
16 the table right now.

17 We don't have the right recipe
18 of what these programs will be, but we
19 are currently researching what other
20 jurisdictions are doing and what other
21 communities are doing, and we look
22 forward to sharing our ideas and working
23 with City Council and the Administration
24 on this important issue that we know will
25 affect our neighborhoods.

1 10/27/05 - WHOLE - RES. 050844

2 We believe that the more
3 dialogue there is around all of the
4 options, the more community input that's
5 solicited and the more research that is
6 done about what's going on in other
7 communities, the more likely that City
8 Council will adopt the measures and
9 programs that will be right for
10 Philadelphia right now.

11 And we also don't want to
12 forget that property tax reform will
13 affect more than just homeowners but also
14 small businesses and renters as well. We
15 want to keep that in mind.

16 On a final note, I'd like to
17 remind City Council that many of the
18 issues that have been raised at these
19 hearings, and I'm sure issues that you're
20 hearing from your constituents about a
21 movement to full valuation, are really
22 issues with a larger fact, and that's
23 that many of our neighborhoods are
24 changing and actually many of our
25 neighborhoods have already profoundly

1 10/27/05 - WHOLE - RES. 050844

2 changed.

3 Property value appreciation can
4 be a great tool to help families build
5 wealth, but it can also impact
6 lower-income households' ability to pay
7 their tax bills and their ability to
8 remain in their communities.

9 So City-wide increases in
10 property values is an issue that will not
11 be involved using the property tax system
12 alone, and we do think that the City has
13 other tools at its disposal to help
14 manage neighborhood change, and we
15 encourage City Council to explore other
16 solutions, like encouraging the
17 development of mixed-income housing and
18 reevaluating other economic incentives
19 such as tax abatements.

20 Tax abatements have been an
21 incredible tool to encourage development,
22 but perhaps it is time to reevaluate
23 their need in many areas where the market
24 would probably be producing housing
25 without abatement incentives or to

1 10/27/05 - WHOLE - RES. 050844

2 explore using them to leverage other
3 community benefits.

4 In closing, the City has made
5 great strides recently in revitalizing
6 our neighborhoods. The fact that
7 property values are rising reflects the
8 fact that some of our neighborhoods are
9 improving and the market is reflecting
10 these improvements. We urge City Council
11 to take the necessary steps to ensure
12 that all community stakeholders,
13 including low-income and long-term
14 residents, will benefit from these
15 improvements.

16 Thank you.

17 COUNCIL PRESIDENT VERNA: Thank
18 you very much.

19 Are there any questions of this
20 witness?

21 (No response.)

22 COUNCIL PRESIDENT VERNA: We
23 certainly appreciate your taking the time
24 to come in to testify.

25 Our next witness is Rosemary

1 10/27/05 - WHOLE - RES. 050844

2 Cubas, Community Leadership Institute,
3 and Lois Fernandez from Odunde.

4 Good afternoon. Welcome.

5 Please identify yourself for the record.

6 MS. CUBAS: My name is Rosemary
7 Cubas. I live at 2124 North 2nd Street
8 for 33 years. I'm a homeowner and I'm
9 also the Director of the Community
10 Leadership Institute, and I come here,
11 Madam Chair, in outrage and hope that
12 Councilmembers are really listening
13 carefully to what is being said by all,
14 including those of us that are homeowners
15 in this City and that basically have
16 improved conditions in our communities
17 sufficiently for this housing boom to
18 happen. We have done the improvements.
19 The City has not. We have done it with
20 the meager resources that we've had
21 available.

22 I'm on a fixed income. Many
23 people in my community are low income and
24 on fixed incomes. We are working people.
25 And what this tax reform represents, from

1 10/27/05 - WHOLE - RES. 050844
2 what I can read, is a disaster. It's one
3 more way of pushing, forcing us out of
4 the City. We've already been forced out
5 through eminent domain on places like the
6 2100 block of Bodine where the entire
7 block was taken and now lays infested
8 with weeds and vermin.

9 We've been forced out with the
10 tax liens and sheriff sales that often
11 ask for an inordinate amount of up-front
12 money, which people who backed up in
13 their taxes cannot pay.

14 We're being forced out with
15 bogus L&I violations that target in our
16 neighborhood, as a habit, one house per
17 block, which in other times would be
18 called block-busting. Because if those
19 houses go down, they would deem that
20 block unviable.

21 So this tax proposal that is
22 being done by the Tax Revision -- and
23 we're not tax experts, but I do know that
24 anything that basically creates a
25 situation where we cannot pay the taxes

1 10/27/05 - WHOLE - RES. 050844

2 for our homes, those of us who are low
3 income, who have lived there for 40, 50,
4 60 years, means that we are systemically
5 being forced out of our neighborhoods
6 after we have improved them.

7 Where I am, we are bounded by
8 the river, by Delaware Avenue, and you
9 know about the 3,000 condominiums that
10 are going up now, and more to come.

11 All of this is on a backdrop
12 that to me -- the reason I said outrage
13 is, there is a tax year tax abatement for
14 those 3,000 condominiums and the other
15 thousands of units that are being built
16 and rehabbed over 50 percent in this
17 City. This tax proposal is in the face
18 of me and Lois and other homeowners of
19 our category having to pay for the
20 police, the fire, the school, the
21 libraries, the streets, the sewers of the
22 \$12 million condominium at the tops of
23 the Ritz Carlton or the 10 million
24 condominium at the top of the towers that
25 are being built along the river not far

1 10/27/05 - WHOLE - RES. 050844

2 from me.

3 That is the outrage that I
4 feel, because it is unjust. It's almost
5 that there's a gigantic elephant in the
6 room and nobody wants to see it. But we
7 see it and we understand it, and it is to
8 push us out of the City.

9 The injustice in that is that
10 ten years from now, or whenever the tax
11 abatements are over, Madam Chair, mark my
12 words, because you'll be around hopefully
13 and the others will be around too, ten
14 years from now there will be a glut, and
15 the same thing that happened with the
16 office space in this City that they
17 didn't know what to do with, the same
18 thing will happen.

19 If you're a good, smart
20 businessperson, you're going to sell that
21 12 million condominium, make a profit on
22 it or take a tax loss and run. Because
23 Mr. Greenspan has said the bubble is
24 over. Somebody mentioned that it may be
25 or may not. It's over. Greenspan said

1 10/27/05 - WHOLE - RES. 050844

2 it, AARP says it, who has no interest in
3 this, and the bubble will be over and we
4 will have a glut, and that tax that the
5 City expects will not come.

6 So this is a method to have us
7 pay for what they already know, that it's
8 not coming. That tax that is expected
9 and the amounts that are projected are
10 not going to come. So we are being
11 burdened in a way that tries to cover our
12 eyes as if we're stupid, that this is a
13 way of making those of us that have stood
14 in Philadelphia in hard times, have built
15 up the value of this City and the
16 credibility of this City, make us pay for
17 what's not going to come down the pike.

18 Thank you, and I hope that this
19 Council finds ways to protect those of us
20 that are in this place and that have
21 stuck through this City and that will
22 stick through this City, because I want
23 my grandchildren to live in my house and
24 to add to the quality of this City and
25 enjoy it as I have.

1 10/27/05 - WHOLE - RES. 050844

2 Thank you.

3 COUNCIL PRESIDENT VERNA: Thank
4 you very much for testifying.

5 We will now hear from Lois
6 Fernandez.

7 MS. FERNANDEZ: My name is Lois
8 Fernandez. I live in South Philly. I've
9 lived in South Philadelphia all my life,
10 soon to be 70 years.

11 I am beyond being disturbed.
12 Council President, as you know, I've been
13 before Council 20, 30 years ago when John
14 Anderson was a Council-at-large. We were
15 fighting for our neighborhood.

16 We are responsible homeowners.
17 We take care of our homes, but you know
18 what? Who cares about poor working-class
19 people? How are you supposed to live in
20 a house and they don't want to give
21 working-class people a decent wage, a
22 livable wage? What are we talking about,
23 to tax us at market rate? This is
24 absurd, Councilmembers. This is a
25 nightmare. What are we talking about?

1 10/27/05 - WHOLE - RES. 050844

2 The house on my corner, it's
3 \$800,000. You're going to tax me at that
4 rate? Are we crazy? You all sit here
5 because rich people don't put
6 working-class people in office. They
7 will put other rich people in office. So
8 you're not secure.

9 We're saying join the fight,
10 join us, because we have to survive. Who
11 says that we're supposed to be happy
12 because the house next to us is \$800,000?

13 As I told an editor from the
14 Daily News, did your momma say she wanted
15 to move because somebody came in and shot
16 the prices up? Does your uncle, does
17 your father want to move?

18 Councilman Goode, do your
19 family want to move from their
20 neighborhood? They didn't tell you that.

21 Mr. DiCicco, in your
22 neighborhood, do people want to move who
23 have been there all their life? No.
24 You're going to give them a nightmare,
25 talking about you're going to tax us at

1 10/27/05 - WHOLE - RES. 050844

2 market rate. Are you crazy? This is a
3 nightmare.

4 What I'm saying is, last year,
5 I've been to you, Councilwoman, as you
6 know, over a year and a half. I met with
7 you and Jim Kenney and said, We need
8 relief. Let's get serious.

9 I think, Juan, I said it to
10 you. We need relief. And what we're
11 saying is -- damn it, I'm saying freeze
12 our taxes, those of us who are senior
13 citizens. Freeze them where they are.

14 My check I get from the City,
15 you all know this, when I retired in
16 1988, it's the same damn check. The City
17 has not increased my money. What are we
18 talking about, ya'll? It's less because
19 my healthcare is taking over half of it.
20 Let's be for real. Now with the gas
21 bill, what are we talking about? No. We
22 can't have no market-rate tax assessment.
23 No.

24 I tell you because I'm from the
25 street. I love where I live, and my

1 10/27/05 - WHOLE - RES. 050844
2 neighborhood has changed. I'm tired of
3 dogs, because I know people. No more do
4 I know my neighbors. No more do they get
5 out on the corner and talk to each other.
6 Philadelphia is no longer, in my view,
7 becoming or will be a city of
8 neighborhoods. We're a city of
9 strangers, and nobody cares about
10 working-class people. Where are they
11 supposed to live? North Central being
12 taken by Temple, West Philly by Penn and
13 all the others. The colleges and the
14 hospitals are taking up our
15 neighborhoods. Where are working-class
16 people supposed to live? Let's be more
17 real.

18 You all got to do something.
19 Don't come to us just at election time.
20 Many of you all came from the same
21 background, came from where we -- Anna,
22 you know you're the heart of South
23 Philly. All of ya'll came from
24 neighborhoods. Did you forget where you
25 came from? Your people got to live

1 10/27/05 - WHOLE - RES. 050844

2 there.

3 My daughter couldn't live in
4 the neighborhood if I didn't keep my
5 house on Madison Square, Anna. Broomie
6 (ph) could not live here. I knew it 30
7 years ago.

8 We got to have relief. You all
9 don't talk about that.

10 Twenty years ago, Council
11 President, do you remember they put our
12 neighborhood on a six-year equalization
13 plan?

14 COUNCIL PRESIDENT VERNA: Yes.

15 MS. FERNANDEZ: We got hit
16 then. I don't forget. The fight has
17 been long, and the fight continues. But
18 our young people are not sharp enough to
19 know that we must continue to fight,
20 because they're going to be out of their
21 neighborhoods.

22 It is a sad day, and I had to
23 call folks and said, We got to get to
24 Council. That's why Ellen Sumakowa (ph)
25 is here, Rosemary is here, Tiffany from

1 10/27/05 - WHOLE - RES. 050844

2 Point Breeze. We must bring the people
3 out, because this is survival for us, and
4 you all cannot sit back. No, no, no.
5 It's time. We must rile the forces up or
6 we won't have places to live.

7 I've spent most of my -- I'm
8 almost 70 years old next year, if I'm
9 blessed. That's how long I've been in
10 Philadelphia. I went to school here,
11 public school, and I advocate for all of
12 that, because all of us are good products
13 of Philadelphia, but where will we be
14 when our neighborhood is gone, when you
15 don't even know your neighborhoods, you
16 don't know your neighbors, because they
17 come in with that elitist attitude.

18 They do not care about us.
19 They don't care if the street is swept,
20 because they're not used to sweeping
21 steps, sweeping the pavements and
22 scrubbing steps. We know what it is.
23 That's a legacy in South Philly. That's
24 our pride. We let nobody tell us we
25 don't know how to take care of our

1 10/27/05 - WHOLE - RES. 050844
2 neighborhoods that they came in and told
3 us. Not hardly, Anna. No.
4 I've always lived in a good
5 house, when it was a rented house,
6 because my parents said, It ain't who
7 owns it, it's who lives there. We took
8 pride in our neighborhood, in our houses.
9 And I say to you, we still love where we
10 live. I ain't going nowhere. South
11 Philly is my life. Rosemary is going to
12 stay where she is, because we love our
13 neighborhoods, but we need help, and you
14 guys got to get up off it. You got to
15 give senior citizens -- you got to freeze
16 our taxes and you got to get
17 working-class people a tax that they can
18 live with, because you go up on them
19 taxes, what the hell for, when the big
20 boys got tax abatement for ten years and
21 their report says they're only living
22 there for 7.5 years, then they go to a
23 new one, they ain't paying those taxes.
24 And on the other side, they got KOZ,
25 Keystone Opportunity Zone. They ain't

1 10/27/05 - WHOLE - RES. 050844
2 paying shit. Nobody is paying taxes but
3 us, because you all let them off the hook
4 and the people don't know. Big business
5 is not here. They getting off like a fat
6 rat.

7 No. It's time. Expose it.
8 Everybody is getting a break but
9 working-class people. This is our time.
10 We deserve to live here, and Philly
11 belongs to us, and we will stay here in
12 this City if you don't tax us the hell
13 out of here because you think that's the
14 way to go, because money is running this
15 City. You come downtown any night after
16 6 o'clock, you don't even see
17 African-Americans. It's gone. It's
18 gone.

19 I look at all of it. And I'm
20 saying to you, get off the pot. It's
21 time. You owe us.

22 COUNCIL PRESIDENT VERNA: Are
23 there any questions or comments of these
24 witnesses?

25 (No response.)

1 10/27/05 - WHOLE - RES. 050844

2 COUNCIL PRESIDENT VERNA: I
3 would just say to Mr. Glancey,
4 Ms. Fernandez is one of my constituents
5 from the 30th Ward and I think that she
6 shares sentiments of most of the people
7 in her community.

8 I've been to Lois's house. She
9 keeps a lovely, lovely house.

10 I would say most of your family
11 have lived in that community all of their
12 lives; have they not?

13 MS. FERNANDEZ: Except for one
14 of us, yes.

15 COUNCIL PRESIDENT VERNA: And
16 how many sisters do you have?

17 MS. FERNANDEZ: Six sisters and
18 now just one living brother.

19 COUNCIL PRESIDENT VERNA: And
20 they all live in the same immediate
21 community. They love it. They are a
22 part of that entire community and really
23 strive to make it a better place in which
24 to live.

25 Lois, I'm surprised to see you

1 10/27/05 - WHOLE - RES. 050844

2 here today, but I do want to thank you
3 for coming in and expressing yourself so
4 eloquently. Thank you.

5 MS. FERNANDEZ: Thank you.

6 COUNCILWOMAN BLACKWELL: Madam
7 President.

8 COUNCIL PRESIDENT VERNA: Yes.
9 The Chair recognizes Councilwoman
10 Blackwell.

11 COUNCILWOMAN BLACKWELL: Thank
12 you.

13 I certainly would like to thank
14 Ms. Fernandez. All of you know, Odunde
15 is Lois Fernandez, and she's been a
16 leader around our City as long as all of
17 us have been in politics, and we thank
18 her for her commitment.

19 Lois, we have been complaining
20 about this since we heard about it just
21 about a week ago where it's been on the
22 front burner in terms of hearings. So we
23 understand, and we're very, very, very
24 concerned about what our constituents are
25 to do, and we wanted you to know that.

1 10/27/05 - WHOLE - RES. 050844

2 MS. FERNANDEZ: Thank you.

3 COUNCILWOMAN BLACKWELL: Thank
4 you for coming in.

5 MS. FERNANDEZ: We're looking
6 forward to some action.

7 COUNCILWOMAN BLACKWELL: Thank
8 you.

9 COUNCIL PRESIDENT VERNA: Thank
10 you.

11 I was just given a note and I
12 just can't make out the writing, but we
13 do have another witness, Jim Kernham.

14 MR. KERNAGHAN: Kernaghan.

15 COUNCIL PRESIDENT VERNA:
16 Please approach the witness table.

17 Good afternoon. Please
18 identify yourself for the record.

19 MR. KERNAGHAN: Yes. My name
20 is Jim, last name is Kernaghan,
21 K-E-R-N-A-G-H-A-N. I'm a resident of
22 Philadelphia and have been since -- I was
23 born and raised in the Olney section.
24 After the Service and coming back to
25 college, I moved back into the Center

1 10/27/05 - WHOLE - RES. 050844

2 City District, where I've been pretty
3 much the last 15 years.

4 I'm just here to reiterate what
5 the two ladies said, that me being a
6 middle-income person making a decent
7 living and recently being tax assessed
8 200 percent, going from \$800 a year to
9 \$2,000 a year, I can sustain that type of
10 tax, but under the new flat plan, the
11 easier plan, the plan that is easy to
12 understand for the taxpayer, I am not
13 able to sustain that type of tax in a
14 given year.

15 I choose to live in
16 Philadelphia because I was born and
17 raised. I reiterate about living in a
18 neighborhood. I don't want to live in
19 the suburbs, but if this type of tax is
20 incremented and I'm subjected to it, I no
21 longer have a choice to live in the City.
22 I'm now forced to move out of the City.

23 COUNCIL PRESIDENT VERNA: Don't
24 move yet. Don't move yet. Let's see how
25 this pans out, so to speak.

1 10/27/05 - WHOLE - RES. 050844

2 MR. KERNAGHAN: Okay.

3 COUNCIL PRESIDENT VERNA:

4 Because it's not only you. It's going to
5 be all of us.

6 May I ask what part of the
7 City? I know you said Center City.

8 MS. KERNAGHAN: Yes, ma'am. I
9 live in Francisville, Councilman Clarke's
10 district.

11 COUNCIL PRESIDENT VERNA: Thank
12 you very much. We appreciate your coming
13 in, and at the appropriate time, I do
14 hope you'll appeal.

15 MR. KERNAGHAN: Yes, ma'am.
16 Thank you.

17 COUNCIL PRESIDENT VERNA: Thank
18 you.

19 Do we have anyone else to
20 testify whose name we do not have?

21 (No response.)

22 COUNCIL PRESIDENT VERNA:

23 Anyone else to testify?

24 (No response.)

25 COUNCIL PRESIDENT VERNA:

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2

Seeing no one, this Committee will stand

3

in recess until Monday, October 31st at

4

10:30.

5

Thank you all very much.

6

(Committee of the Whole

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adjourned at 1:30 p.m.)

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CERTIFICATE

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foregoing matter on October 27, 2005, and that

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this is a true and correct transcript of same.

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MICHELE L. MURPHY

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