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COUNCIL OF THE CITY OF PHILADELPHIA

CONTINUED PUBLIC HEARING

COMMITTEE OF THE WHOLE

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Room 696, City Hall
Philadelphia, Pennsylvania
Tuesday, April 23, 2002
10:35 a.m.

- - -

BILL 020001 - An Ordinance adopting the Operating
Budget for Fiscal Year 2003.

BILL 020028 - An Ordinance to adopt a Fiscal 2003
Capital Budget.

BILL 020029 - An Ordinance to adopt a Capital
Program for the six Fiscal Years 2003-2008
inclusive.

- - -

PRESENT:

COUNCIL PRESIDENT ANNA C. VERNA

COUNCILWOMAN JANNIE BLACKWELL
COUNCILWOMAN BLONDELL REYNOLDS BROWN
COUNCILMAN DARRELL L. CLARKE
COUNCILMAN DAVID COHEN
COUNCILMAN FRANK J. DI CICCIO
COUNCILMAN WILSON W. GOODE, JR.
COUNCILMAN JAMES F. KENNEY
COUNCILWOMAN JOAN L. KRAJEWSKI
COUNCILMAN W. THACHER LONGSTRETH
COUNCILMAN RICHARD T. MARIANO
COUNCILWOMAN DONNA REED MILLER
COUNCILMAN MICHAEL A. NUTTER
COUNCILMAN BRIAN J. O'NEILL
COUNCILMAN ANGEL L. ORTIZ
COUNCILMAN FRANK RIZZO
COUNCILWOMAN MARIAN B. TASCO

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1 4/23/02 - WHOLE - 020001, 020028, 020029

2 COUNCIL PRESIDENT Verna: Good morning,
3 everyone. This is the continued public hearing of
4 the Committee of the Whole regarding Bill Nos.
5 020001, 020028, and 020029.

6 I would ask Mr. McPherson to please read
7 the title of the bills.

8 MR. MCPHERSON: Bill No. 020001, an
9 ordinance adopting the Operating Budget for Fiscal
10 Year 2003.

11 Ordinance 020028, an ordinance to adopt
12 a Fiscal 2003 Capital Budget.

13 Bill No. 020029, an ordinance to adopt a
14 Capital Program for the six Fiscal Years 2003-2008,
15 inclusive.

16 COUNCIL PRESIDENT Verna: Mr. Dubow,
17 good morning. Please identify yourself for the
18 record and proceed with your testimony.

19 MR. DUBOW: Good morning. My name is
20 Rob Dubow. I'm the City's Budget Director. I'm
21 here today to offer testimony on Bills 020028 and
22 020029, which propose to establish the City's FY
23 2003 and Capital Budget and FY 2003-2008 Capital
24 Program.

25 Today we propose to amend these measures

1 4/23/02 - WHOLE - 020001, 020028, 020029
2 to add additional appropriations necessary to carry
3 forward all unobligated funding from Fiscal 2002
4 appropriations and to include additional
5 appropriations from sources unanticipated at the
6 time the bills were introduced.

7 In this proposed amendment, all
8 unobligated capital appropriations have been carried
9 forward from prior years with very few exceptions.
10 These few exceptions fall mainly into two
11 categories: Unspent PICA or GO appropriations for
12 which projects have been completed under budget, and
13 aviation projects that were funded with other
14 sources. In nine cases, general obligation funds
15 have not been carried forward and the projects have
16 been completed within budget. Each of these
17 projects have a surplus balance of less than \$500,
18 four of which were balances of less than 50 cents.

19 There are a large number of projects
20 that have been included in carry-forward budget at
21 the direct request of City Councilmembers. I can
22 assure the Members of Council that all remanding
23 funding for these projects has been included in the
24 carry-forward amendment proposed today. This
25 recommendation does not include the lapsing of any

1 4/23/02 - WHOLE - 020001, 020028, 020029
2 uneven unencumbered funding for projects of this
3 nature, whether or not those projects have been
4 completed.

5 Other than the addition of the
6 carry-forward appropriations, there are further
7 proposed modifications to the bills as introduced on
8 February 5th. These modifications have been
9 recommended to include additional funding for three
10 projects. An additional 927,000 of private funds
11 has been included in the Streets Department, Line
12 100Y for the Philadelphia Auto Mall. Additionally,
13 300,000 in private funds has been included for
14 Hartranft Street improvements, Line 91E and 147,000
15 in private funds and 113,000 state appropriation has
16 been included in the Free Library, Line 55, for
17 renovations.

18 COUNCIL PRESIDENT Verna: Just a moment
19 please. The Chair recognizes Councilman Nutter.

20 COUNCILMAN NUTTER: I'm sorry, Madam
21 President.

22 Mr. Dubow, are you reading from
23 something that we have a copy of?

24 MR. DUBOW: Yes. I gave copies to the
25 Clerk this morning.

1 4/23/02 - WHOLE - 020001, 020028, 020029

2 COUNCILMAN NUTTER: Okay. I'm sorry. I
3 apologize for the interruption.

4 MR. DUBOW: 113,000 in state
5 appropriations has been included in the Free
6 Library, Line 55, for renovations to the George
7 Institute Branch. No additional general obligation
8 funds are required for these projects because
9 previously appropriated general obligation funds
10 will satisfy the match requirement.

11 That concludes my testimony and I'd be
12 happy to answer any specific questions.

13 COUNCIL PRESIDENT VERNA: Are there any
14 questions from Members of the Committee?

15 COUNCILMAN NUTTER: Madam President, I
16 know we have a letter from the Mayor letting out a
17 number of responses to issues that were raised. Is
18 there any need to --

19 COUNCIL PRESIDENT VERNA: Place for the
20 record changes that are being made?

21 COUNCILMAN NUTTER: Why don't we just go
22 through a couple of these items. In the letter, Mr.
23 Dubow, from the Mayor dated today, April 23rd, can
24 you just give us a little explanation of, for
25 instance, the first item, lead paint abatement for

1 4/23/02 - WHOLE - 020001, 020028, 020029

2 the Health Department?

3 MR. DUBOW: Yes. During the hearing
4 there were questions about the City's lead program
5 and there was particular concern that it appeared
6 that the way the funding had been laid out in the
7 budget, the backlog of untreated houses would
8 increase. And what we're committing to in this
9 letter is to identify funding to ensure that that
10 backlog does not increase.

11 COUNCILMAN NUTTER: So just so I'm
12 clear, the million and a half dollars -- my
13 recollection at the hearing was that it was
14 anticipated that we would know of or find
15 approximately 600 houses that had a lead problem; is
16 that right?

17 MR. DUBOW: That's correct.

18 COUNCILMAN NUTTER: And that the present
19 funding would cover a hundred of those 600, then
20 leaving basically 500 to go into backlog of
21 presently 1400 properties?

22 MR. DUBOW: The backlog would have
23 increased to 1400. So 500 would have increased the
24 backlog to 1400.

25 COUNCILMAN NUTTER: I thought my

1 4/23/02 - WHOLE - 020001, 020028, 020029

2 recollection at the time was that there is presently
3 a backlog of 1400.

4 MR. DUBOW: I don't think so. I think
5 that's where the backlog would have gotten to.

6 COUNCILMAN NUTTER: So the \$1.5 million
7 is going to deal with the 500 properties so we don't
8 increase the backlog?

9 MR. DUBOW: That's correct.

10 COUNCILMAN NUTTER: And the million and
11 a half dollars is just going to be found within the
12 present Health Department budget, or you're
13 anticipating other funding sources?

14 MS. RICHMAN: This is Estelle Richman,
15 Managing Director. We're actually looking at
16 several other funding sources. And depending on
17 whether we can identify and get those grants in by
18 July 1st, we will then look internal to the Health
19 Department.

20 COUNCILMAN NUTTER: Okay. And lastly on
21 this topic, what is our game plan going forward to
22 deal with the backlog which, I guess, now we're
23 saying is 900 properties?

24 MS. RICHMAN: The grants we're going
25 after have the potential of giving us some new

1 4/23/02 - WHOLE - 020001, 020028, 020029

2 dollars for both. But looking at both the
3 reallocation of funds within the Health Department
4 and looking at grants and the ability to pull other
5 kinds of dollars that we can use to cover both the
6 backlog from forming and the backlog that exists.

7 COUNCILMAN NUTTER: On Page 2, the
8 Fairmount Park Strategic Plan Facilities Assessment,
9 it's my basic understanding that given the good work
10 of Councilwoman Reynolds-Brown, I think in
11 conjunction with yourself and possibly some others,
12 that there is this opportunity to possibly receive
13 funding to do the strategic plan.

14 MS. RICHMAN: That is correct.

15 COUNCILMAN NUTTER: And there was a
16 discussion at some hearing not too long ago about
17 the need for a facilities assessment, but I see from
18 the letter, and I would agree, that you're going to
19 look to do the full facilities assessment for
20 Fairmount Park but subsequent to the strategic plan?

21 MS. RICHMAN: We actually want to make
22 that part of the planning process, looking at
23 assessments. We also had just finished looking at
24 both facilities at Fairmount Park and the Recreation
25 Department, as requested. We're about on our fourth

1 4/23/02 - WHOLE - 020001, 020028, 020029
2 iteration of this now, so it should be ready. But
3 not making any decisions on what belongs where
4 because all of it really needs to come out of a
5 strong strategic planning effort as opposed to being
6 done separately or independently.

7 COUNCILMAN NUTTER: So what I'd like to
8 do is maybe kind of put a period at the end of that
9 particular sentence and for the moment, at least,
10 cease any further discussion about Council dollars
11 or Council funding for any of these particular
12 studies. We know what we're doing on a
13 going-forward basis with regard to the William Penn
14 Grant application. You're going to seek to have
15 facilities assessment possibly as a part of a
16 strategic plan, so at the moment there is no need
17 for us to do anything with regard to funding any
18 studies because of the decisions that we're talking
19 about now.

20 MS. RICHMAN: That's correct.

21 COUNCILMAN NUTTER: You made reference
22 to -- and it's probably not a part of this letter.
23 At a budget hearing time a while ago, we had had
24 Director Mifflin and Commissioner Richard and
25 yourself at the table talking about this issue of

1 4/23/02 - WHOLE - 020001, 020028, 020029
2 who has what jurisdiction over what facilities.
3 It's been an ongoing discussion certainly prior to
4 your time as Managing Director. There had been a
5 commitment at that time for a report or a
6 preliminary report or something probably a little
7 more than back of the envelope report by April 2nd.
8 I have not called in Budget about that. We've been
9 a little busy doing a couple other things. Could
10 you give us an update on that?

11 MS. RICHMAN: I saw a draft this morning
12 that I could sign off on so it's been prepared at
13 this point for transmittal over to Council President
14 and to yourself that begins to look at the various
15 properties within both Recreation and Fairmount
16 Park. We basically ended up beginning to describe
17 the different kinds of facilities under each one and
18 what should be considered possible to be
19 transferred. I stayed short of making
20 recommendations because I do believe it's a
21 definitional issue what's a park, what's a rec
22 center. That really needs to be part of the broader
23 commitment to look at definitions within the
24 strategic planning effort. Literally, I think,
25 impossible to do a good strategic plan for Fairmount

1 4/23/02 - WHOLE - 020001, 020028, 020029
2 Park without looking at some of those properties
3 that cross both Fairmount Park and Recreation. So
4 we're prepared to transmit, which becomes really a
5 look at the kinds of facilities, whether they have
6 activities in them, whether -- how they're being
7 used and which department they currently are part of
8 and the rationales of why we believe they may be
9 candidates to be transferred. So you should be
10 getting that within the next couple of days.

11 COUNCILMAN DICICCO: Madam President.

12 COUNCIL PRESIDENT Verna: The Chair
13 recognizes Councilman DiCicco.

14 COUNCILMAN DICICCO: Thank you, Madam
15 President. I need to be out of the Chambers about
16 an hour. If a vote should occur, I'd like to have
17 my vote on all bills and amendments to be recorded
18 in the affirmative.

19 COUNCIL PRESIDENT Verna: Thank you.

20 COUNCILMAN DICICCO: Thank you,
21 Councilman.

22 COUNCILMAN Nutter: Managing Director
23 Richman, can you on this issue do me one last favor?
24 Could you provide a certain level of reassurance --
25 and I'd like to make my position very clear. While

1 4/23/02 - WHOLE - 020001, 020028, 020029

2 I was the person that has continually asked about
3 this issue and you've made a commitment to work on
4 the issue, if you could provide reassurance to the
5 various Friends groups whether individually or the
6 larger Friends of Philadelphia Parks or Pennsylvania
7 Horticultural Society that this examination does not
8 mean that transfer of jurisdiction is of an
9 immediate nature. The only immediacy here, at least
10 from my perspective, is that we look at this issue
11 and try to get to the bottom of it, but that
12 facilities or structures are not in some current
13 process of moving anywhere. And as I said at the
14 hearing back at that time, I think both
15 Councilmembers as well as park groups and park
16 stakeholders should have a role in this conversation
17 and in any assessment of what facility should be
18 where before any transfer is made. And so there is
19 nothing imminent to happen here other than the fact
20 that we are finally, quite frankly, starting to take
21 a look at the issue.

22 MS. RICHMAN: Councilman Nutter, I have
23 talked to these groups. That was part of the holdup
24 in getting this completed. I assured them at that
25 time that we would be working within the strategic

1 4/23/02 - WHOLE - 020001, 020028, 020029
2 planning process and nothing would happen without
3 their involvement within the full strategic
4 planning. Incidentally, they did come in my office
5 preparing to chain themselves both to trees and to
6 my desk for fear that we were going to be doing
7 something precipitous and were assured that that
8 would not happen and that we would be working
9 through a process in which they would be included as
10 community members. As you described, these are
11 folks that have put in a lot of time and energy into
12 the areas of either parks or recreation that they
13 are very, very committed to. So we want to see a
14 fair plan that takes in their opinions and the
15 activities that they have supported. So they are
16 anxious to take part in this, which is, again, part
17 of the reason that we didn't want to go further than
18 making some recommendations as to what we may see
19 changing until after we have true definitions of
20 what's a park and what's a rec center.

21 COUNCILMAN NUTTER: Thank you.

22 I have two last questions, Madam
23 President.

24 With regard to the LEAP Program, you're
25 saying that the six programs that are going to lose

1 4/23/02 - WHOLE - 020001, 020028, 020029

2 their private funding, funding is going to be
3 provided for those libraries in FY '03 and on a
4 going-forward basis?

5 MR. DUBOW: That's correct.

6 COUNCILMAN NUTTER: And in your
7 testimony earlier, Mr. Dubow, I guess your testimony
8 was on the capital side, you're making a transfer
9 for the George Institute branch of some state
10 funding to finish the renovation work?

11 MR. DUBOW: There's some state funding
12 and some Library Foundation money.

13 COUNCILMAN NUTTER: Can you tell us --
14 give me a sense of the timetable on youth access
15 centers and team centers? I understand that you
16 want to do it in a more strategic fashion, and I
17 certainly understand that. When Commissioner
18 Richard was in, I had conversation with him about
19 both of these issues and I've had at least one tour
20 of a recreation facility under consideration for, I
21 believe, a teen center, although I could be wrong,
22 and a possible other location in the 4th District
23 for a youth access or vice versa. Do you have a
24 sense of timing on that?

25 MS. RICHMAN: Councilman Nutter, we have

1 4/23/02 - WHOLE - 020001, 020028, 020029
2 tried to do some strategic planning around where to
3 place youth access centers and teen centers, and
4 we've been doing it within both our Child Policy and
5 Children's Investment Strategy. And that is
6 basically lead by our entity Safe and Sound. Let me
7 have Naomi Post address that issue.

8 COUNCIL PRESIDENT VERNA: Good morning.

9 MS. POST: Good morning. It's so good
10 to be here back with you again. I am Naomi Post and
11 I am the President and CEO and Philadelphia Safe and
12 Sound, which is providing technical assistance to
13 the City in connection with the Children's
14 Investment Strategy.

15 Just as a refresher, the Children's
16 Investment Strategy is the City's commitment to
17 expand youth development opportunities and after
18 school opportunities to a minimum of 100,000
19 children over the next three to five years. That
20 will cost the City approximately \$150 million. Some
21 of that will be public redirected dollars, some of
22 that will be private dollars, some of that will be
23 federal and state funds that we access.

24 What Ms. Richman was referring to in
25 connection with our strategic investment is the GIS

1 4/23/02 - WHOLE - 020001, 020028, 020029
2 mapping that has been developed by Safe and Sound
3 for the City. We are at a point of sophistication
4 now where we can take a look at risk factors,
5 concentrations of population, resources, and other
6 issues related to neighborhood. Our mapping has
7 been developed to the extent where we can go down to
8 a four- or six-square-block area. We can look at
9 our census data for concentrations on numbers of
10 kids in different age groups. We can look at our
11 law enforcement data on felonies and crimes and
12 shootings and homicides. We can look at issues
13 related to early care such as prenatal care, lead
14 poisoning, infant mortality, immunization. We can
15 look at and overlay resources as well so we know
16 where our family centers are, our after school
17 programs, our libraries, our rec centers, our youth
18 access centers. That is data that drives the
19 decision-making in terms of where and how to
20 strategically advance this effort.

21 In connection with the teen centers in
22 particular, because I think they are an extremely
23 valuable resource, targeting a particular type of
24 population. You know that there are two in North
25 Central Philadelphia at this point in time and that

1 4/23/02 - WHOLE - 020001, 020028, 020029
2 the plan is to expand to the West Philadelphia area
3 opening one new center in July of this year and a
4 fourth center in September of this year. Part of
5 the strategic investment relates to the data, part
6 of it relates to the need within the community, part
7 of it relates to the infrastructure that is critical
8 to ensure a level of quality. I don't think anybody
9 wants to support a proliferation of programs just to
10 have more programs. We are building slowly and
11 deliberately to ensure a level of quality and at the
12 same time Safe and Sound has contracted with Public
13 Private Venture to conduct evaluation. Our
14 investments are designed to reduce risk behavior
15 such as teen pregnancy and juvenile crime, but also
16 to enhance academic improvement as well. So there's
17 a very detailed evaluation for all of our after
18 school teen centers to ensure that we're getting
19 what we intend to get as a result of that
20 investment, Councilman.

21 COUNCILMAN NUTTER: Thank you. The one
22 center that we had some discussion about, I guess,
23 two, maybe three weeks ago in a tour with
24 Commissioner Richard out at the Shepard Recreation
25 Center which was also the recipient of some funding

1 4/23/02 - WHOLE - 020001, 020028, 020029
2 from the National Basketball Association tied into
3 the all-star game, that center was being looked at
4 for the possibility, I guess, of a teen center. And
5 I'm also aware that the Daroff School is proposed to
6 be one of the beacon schools I guess starting up in
7 September?

8 MS. POST: Well, the original start date
9 was April 1st. We are prepared to go forward and
10 have awarded the contracts. The dilemma is our
11 negotiations with the SRC to get access to the
12 building, which are ongoing.

13 COUNCILMAN NUTTER: You could not be
14 having problems with the SRC. I'm amazed. I'm
15 shocked.

16 I guess lastly, just from a location
17 standpoint, I mean, optimistically hoping that
18 things go forward with the beacon school at Daroff,
19 Daroff is directly across the street from Shepard,
20 and I'm going to mess these numbers up, but the
21 center's tracks I think are like '93, '94, and '95,
22 somewhere in that neighborhood, but in the 19th
23 District and literally by -- well, anyway, by
24 coincidence I saw a map of some crime issues that
25 were actually in the Mayor's Office, that area, if

1 4/23/02 - WHOLE - 020001, 020028, 020029
2 you look at anything from about 54th Street up to
3 maybe 60th, Market to about Vine is an area that, I
4 guess in this circumstance, unfortunately probably
5 meets some of the criteria that you would need. And
6 all I can ask is that if some additional attention
7 can be directed based on -- I understand you have
8 criteria and we're not asking anybody to go outside
9 the bounds, but it very well may qualify. And if
10 there's an opportunity to do something at that
11 particular center, given both its history, its size,
12 proximity of Daroff School, there is a library down
13 the street, the Haverford Library. It has a number
14 of assets in that particular area that might work
15 well in the framework of the program.

16 MS. POST: I certainly will take a look
17 at that, Councilman. And just to make sure I have
18 it right, you think that census track '93, '94, '95,
19 54th Street to 60th, Market to Vine, 19th District?

20 COUNCILMAN NUTTER: It's the 19th Police
21 District, yes. That is an area that, as I said, has
22 a lot of issues going on.

23 MS. POST: One of the things I do want
24 to be clear about so that we're not mistaken about
25 how the strategy is rolling out, certainly some of

1 4/23/02 - WHOLE - 020001, 020028, 020029
2 the areas that we're prioritizing are those areas
3 which we might categorizes as most distressed. In
4 other respects, we're looking to strengthen
5 neighborhoods that have some existing resources. So
6 we've tried to divide the investments between the
7 most distressed and those where risk behaviors are
8 beginning to encroach and we can build up and
9 support those neighborhoods in a meaningful kind of
10 way. So we certainly will take a look at that,
11 Councilman.

12 COUNCILMAN NUTTER: Okay, I appreciate
13 that. Thank you.

14 Madam President, I have one last
15 question for Mr. Dubow, but there may be others who
16 have questions for Managing Director.

17 Mr. Dubow, this is a Capital Budget
18 issue. The question arose with regard to the
19 Streets Department about a Lancaster Avenue
20 streetscape revitalization project. It's my
21 understanding that there apparently funding in what
22 is essence the current Capital Budget FY '02 for
23 design work. The question was, how would it get
24 rolled over into FY '03 so that activity can
25 actually go forward. Can you tell me what's going

1 4/23/02 - WHOLE - 020001, 020028, 020029

2 on with that?

3 MR. DUBOW: That funding was rolled
4 forward to '03.

5 COUNCILMAN NUTTER: That's already been
6 taken care of?

7 MR. DUBOW: Yes.

8 COUNCILMAN NUTTER: Thank you.

9 Thank you, Madam President.

10 COUNCIL PRESIDENT VERNA: Thank you.

11 The Chair recognizes Councilman Mariano.

12 COUNCILMAN MARIANO: Has anyone been in
13 touch with the child advocacy groups?

14 MS. RICHMAN: Not that I know of at this
15 point, but I'm sure that we will. These decisions
16 were made late yesterday afternoon so I just don't
17 think anybody -- I haven't had a chance to talk to
18 anyone in my office yet.

19 COUNCILMAN MARIANO: If I'm reading this
20 right, they're putting the 150,000 that we wanted
21 which makes it \$300,000?

22 MS. RICHMAN: Right.

23 COUNCILMAN MARIANO: Thank you.

24 COUNCIL PRESIDENT VERNA: Thank you.

25 I would like my colleagues to also note

1 4/23/02 - WHOLE - 020001, 020028, 020029
2 that in the Mayor's letter, the Victim Neighborhood
3 Services at testimony we did hear that they were
4 seeking an additional \$114,000. The Administration
5 will provide that additional funding. I note many
6 of you did share concerns about that.

7 At this time, the Chair recognizes
8 Councilwoman Blackwell.

9 COUNCILWOMAN BLACKWELL: Thank you,
10 Madam President. I visited one of the teen centers
11 that are about to come. And certainly to Ms. Naomi
12 Post Street and to the Recreation Department and all
13 involved in that funding project, they're absolutely
14 wonderful. It's certainly visionary for our City,
15 and I wanted to say thank you, thank you, thank you.

16 Thanks, Madam President.

17 COUNCIL PRESIDENT VERNA: The Chair
18 recognizes Councilman Rizzo.

19 COUNCILMAN RIZZO: Thank you, Madam
20 Chair. I want to thank the Administration for
21 reconsidering the environmental educators positions.
22 I know we got three, but it's not clear to me
23 exactly what we've gotten here. Does this include
24 salaries, equipment? Could you just make sure that
25 we understand what has been plugged back in here?

1 4/23/02 - WHOLE - 020001, 020028, 020029

2 MR. DUBOW: We've plugged back in the
3 salaries number. The benefits number gets paid out
4 of Finance so that we wouldn't need to go to the
5 Fairmount Park budget. So we would plug back in the
6 salaries.

7 COUNCILMAN RIZZO: Equipment, all of
8 that is a factor?

9 MR. DUBOW: Yes, we'll provide
10 equipment, too.

11 COUNCILMAN RIZZO: So there's basically
12 no loose ends here?

13 MR. DUBOW: For those three positions,
14 that's correct.

15 COUNCILMAN RIZZO: Thank you.

16 Thank you, Madam Chair.

17 COUNCIL PRESIDENT VERNA: Thank you.

18 The Chair recognizes Councilman Ortiz.

19 COUNCILMAN ORTIZ: During the hearing we
20 spoke about eliminating the backlog. This first
21 sentence that you have here doesn't speak about
22 eliminating the backlog, but more or less that
23 you're going to maintain the status quo. Are you
24 going to let it grow any bigger? The backlog will
25 not be diminished.

1 4/23/02 - WHOLE - 020001, 020028, 020029

2 MS. RICHMAN: We did not commit to
3 eliminate the backlog in one year. We said that we
4 would prevent it from getting any larger and we
5 would stay on top of it to the future and would
6 continue to look for grant money to be able to cut
7 into the backlog as much as we could.

8 COUNCILMAN ORTIZ: The backlog of lead
9 paint -- we're constantly discovering new houses
10 with lead paint problems in Philadelphia.

11 MS. RICHMAN: That's right. So we
12 wouldn't add to it any longer. We would stay on top
13 of whatever becomes to the future and we wouldn't
14 let the backlog grow at all which means we need to
15 be able to address the current 500 that would have
16 been added to the backlog plus make sure nothing
17 else ever gets in, and as money allows, begin to cut
18 into the backlog.

19 COUNCILMAN ORTIZ: It was our sense, at
20 least the sense of this Council, that we were going
21 to add new teams to eliminate and really begin
22 active elimination of the backlog. And that doesn't
23 sound like -- it sounds like we're just trying not
24 to let it grow and taking care of things but not
25 going after it aggressively.

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2 MS. RICHMAN: To be able to eliminate
3 the current 500 that would have gone into backlog
4 has cost us to add a sizable number of teams. I
5 think we added six teams. We've added a large
6 number of teams just to keep that 500 which normally
7 would have gone into the backlog and to stay on top
8 of all of the new ones that would come in we've
9 taken a very aggressive approach, so adding a
10 sizable number of staff to be able to do this.

11 COUNCILMAN ORTIZ: I think Councilman
12 Nutter and myself were talking about perhaps adding
13 three-some-odd million dollars into this in order to
14 begin --

15 MS. RICHMAN: Our understanding was it
16 was going to be 1.5 million. First time I've heard
17 3 million.

18 COUNCILMAN ORTIZ: That's the figure
19 given that would take care of problem.

20 MS. RICHMAN: I'm not sure 3 million. I
21 think it's more like 3 billion. But it's not 3
22 million --

23 COUNCILMAN ORTIZ: Would that add enough
24 teams in order to be able to begin really putting a
25 dent on this?

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2 MS. RICHMAN: 1.5 billion is what we've
3 planned for at this point in time.

4 COUNCILMAN ORTIZ: Thank you, Madam
5 Chair.

6 COUNCIL PRESIDENT Verna: You're
7 welcome.

8 Any other questions from Members of
9 Council?

10 The Chair recognizes Councilman Clarke.

11 COUNCILMAN CLARKE: Thank you, Madam
12 President.

13 Good morning. Just a couple of quick
14 questions. I just want to get some clarity on this
15 lead paint abatement issue. Is this 1.5 in
16 reoccurring years or is it just for one year, one
17 fiscal year?

18 MS. RICHMAN: Reoccurring.

19 COUNCILMAN CLARKE: So it's up to 1.5,
20 right?

21 MS. RICHMAN: Yes.

22 COUNCILMAN CLARKE: I want to reference
23 the letter that the Mayor forwarded to the Council
24 President with respect to the \$290 million in cuts
25 in the budget over the next five years. You

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2 mentioned \$118 million in a line item called "Future
3 Government Efficiencies." Explain that to me, can
4 you, please?

5 MR. DUBOW: Yes. There's a line in the
6 plan -- there's a schedule in the plan that shows
7 the City's expenditures, obligations and fund
8 balance every year. One of the lines in that plan
9 is called future efficiencies. And what it says is
10 that as we go forward, we will find ways to either
11 reduce our cost with minimum impact on service or
12 enhance revenues. That line in last year's plan and
13 in the plan that was originally proposed this year
14 was \$60 million. What we've done here is increased
15 that line over four years to \$178 million.

16 COUNCILMAN CLARKE: That's 118 on top of
17 the 60 million.

18 MR. DUBOW: That's right. And what that
19 means is that we have to go out and find those
20 budget adjustments to make sure that we can afford
21 the reduction in revenues.

22 COUNCILMAN CLARKE: Did the 60 million
23 in the earlier projection include personnel
24 decisions, reduction in personnel, or was it just
25 simply doing things more efficiently with the same

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2 amount of personnel or other cost-cutting measures?

3 MR. DUBOW: It would include any type of
4 cost-cutting measures that we can come up with. So
5 it could be reducing work force size, primarily
6 through attrition. It could be finding ways to cut
7 the cost of contracts. It could be finding ways to
8 do things with less materials. It's just a range of
9 ways.

10 COUNCILMAN CLARKE: The 60 million could
11 have included personnel?

12 MR. DUBOW: It could.

13 COUNCILMAN CLARKE: So more than likely
14 the additional 118 will definitely include
15 personnel?

16 MR. DUBOW: That's right.

17 COUNCILMAN CLARKE: Do we have a sense
18 of the process? Will it be on a yearly basis or
19 will it be projected over a five-year period in
20 terms of personnel reductions or other efficiencies
21 associated with the 290?

22 MR. DUBOW: We're in the process of
23 trying to put together a list that would show those
24 savings by initiative and show what they would do in
25 their first year and what they would do over five

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2 years. So that would tell us what it would mean in
3 terms of personnel, it would tell us what it would
4 mean in terms of if we could find revenue
5 enhancements. So it would break it out by type of
6 initiative.

7 COUNCILMAN CLARKE: Will this all be an
8 internal process with the Administration or will you
9 work in conjunction with the labor organizations or
10 other elected officials or other departments? How
11 is this going to be done?

12 MR. DUBOW: We would like it to be an
13 inclusive process so that while we're developing
14 initiatives, we can consult with people to go
15 through what we're planning to do and see whether
16 people think it works or people have other ideas.

17 COUNCILMAN CLARKE: How are you going to
18 initiate that inclusive type of a process?

19 MR. DUBOW: I think as we develop
20 things, we'll reach out to the Council, for example,
21 and say, "Look, here are the initiatives that we're
22 thinking of" in an attempt to get feedback on them.

23 COUNCILMAN CLARKE: And other
24 departments, labor union heads?

25 MR. DUBOW: Right.

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2 COUNCILMAN CLARKE: Will that be on a
3 yearly basis or will that be projected over five
4 years?

5 MR. DUBOW: We started off projecting
6 over five years, and then update it quarterly as we
7 go through.

8 COUNCILMAN CLARKE: Thanks.

9 Thank you, Madam President.

10 COUNCIL PRESIDENT VERNA: The Chair
11 recognizes Councilman Cohen.

12 COUNCILMAN COHEN: Thank you, Madam
13 President.

14 There's been an increase agreement by
15 the Administration to \$300,000 from the original
16 figure of \$150,000 from the Health and Safety Fund;
17 is that correct?

18 MR. DUBOW: That's correct.

19 COUNCILMAN COHEN: Where will that money
20 come from? How many health centers are we closing
21 in order to receive \$150,000 extra?

22 MS. RICHMAN: Councilman Cohen, I can't
23 describe to you right now exactly every place those
24 dollars will come from. We will take them from
25 within the social services area and we will look for

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2 whatever efficiencies that we can come with and
3 where we can do that and not create any other
4 problems.

5 COUNCILMAN COHEN: Somehow it seems that
6 whenever the Administration is going provide money,
7 nobody ever raises any questions about the
8 difficulty for all other programs may exist. But
9 whenever something is initiated by a Member of this
10 Body, then immediately the question becomes, what
11 are you going to shut down in order to provide the
12 money. I think that's a totally nonsensical
13 approach...

14 (Inaudible, not speaking in microphone.)

15 COUNCILMAN COHEN: What is the total
16 Operating Budget effort?

17 MR. DUBOW: The General Fund Operating
18 Budget is approximately \$3 billion.

19 COUNCILMAN COHEN: And how much in the
20 request being offered today is the total number?
21 Tell me how much money is involved if the
22 Administration were to say yes to every proposal
23 amended today, how much money is involved?

24 MR. DUBOW: On the operating side, it's
25 probably about \$10 million.

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2 COUNCILMAN COHEN: Tell me what is the
3 percentage of \$10 million of \$3 billion.

4 MR. DUBOW: I believe about .3 percent.

5 COUNCILMAN COHEN: How much?

6 MR. DUBOW: About .3 percent.

7 COUNCILMAN COHEN: .3 percent?

8 MR. DUBOW: That's correct.

9 COUNCILMAN COHEN: That's less than 1
10 percent?

11 MR. DUBOW: Yes.

12 COUNCILMAN COHEN: And yet the
13 Administration sits here through its representatives
14 and acts if a great calamity has struck because
15 Members of City Council are asking, based upon their
16 much greater knowledge in many cases than the
17 Administration representatives because of the
18 closeness of Councilmembers to the community, it
19 just makes no sense to set off all these alarms
20 what's going to happen and how hard it is to find
21 the money. I think the Administration --

22 MR. DUBOW: I don't think we've said
23 that today. I think we've come here and said that
24 you have a list of requests we've gone through and
25 said here are places where we're going to find money

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2 to meet your requests. I don't think we said
3 anything today that anything in this letter will
4 lead to any calamity.

5 COUNCILMAN COHEN: Why environmental
6 educators request seven positions that are being
7 filled successfully, why does the Administration
8 feel it's necessary to act very tough and say, Well,
9 out of the goodness of our heart, we'll provide
10 enough money for three, somehow we're not in a
11 position to say where the money is coming from but
12 by God we're going to labor long and hard to deal
13 with the question of funding three positions when
14 they're necessary and they're useful. Why doesn't
15 the Administration embrace the entire seven people?

16 MR. DUBOW: Well, let me give a couple
17 answers to that. First of all, it's not just three
18 positions that we've given Fairmount Park this year.
19 We've committed to funding the five volunteer
20 coordinators that private funding was asking for.
21 We've committed to funding the park ranger program
22 on an ongoing basis. And we've committed to doing a
23 strategic plan to see how the park should move going
24 forward. The reason that we have three positions
25 funded is that when people from the park testified,

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2 they said that that's what they needed to keep the
3 program going.

4 COUNCILMAN COHEN: And the other four
5 would be wasteful today? Is that what you're
6 saying.

7 MR. DUBOW: Well, their testimony was to
8 keep the program going they needed three positions.
9 And we're funding three positions.

10 COUNCILMAN COHEN: Why environmental
11 matters be funded in such a thin level of support
12 while other problems and such are funded at
13 overwhelmingly supportive amount? I just don't
14 understand the priorities of the Administration.

15 MR. DUBOW: Well, I actually think that
16 in this budget we've shown -- over the last couple
17 of years we've shown a commitment to the park.
18 We've increased tree removal by \$3 million. We've
19 agreed to fund a strategic plan to see what
20 direction the park should go in.

21 COUNCILMAN COHEN: There's so many dead
22 trees all over the City that haven't been begun to
23 be dealt with yet.

24 MR. DUBOW: Well, given have begun to be
25 dealt with. That's exactly what we're doing by

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2 increasing the funding for tree removal.

3 COUNCILMAN COHEN: They've begun to be
4 dealt with, that's all. It's just a tiny beginning.
5 We have resources.

6 MR. DUBOW: Actually, the way it's
7 projected by the park, the whole backlog of
8 dangerous trees will be gone in three more years.

9 COUNCILMAN COHEN: Tell me, is the lead
10 paint poisoning problem less important than the
11 blight program? Taking care of our kids making sure
12 that given don't suffer from deformities
13 attributable to lead paint poisoning less important
14 so we've got to be satisfied with maintaining the
15 present level of danger rather than making
16 substantial progress? I don't know why we can't
17 have the same vision on lead paint poisoning that we
18 have on the blight program.

19 MS. RICHMAN: Councilman --

20 COUNCILMAN COHEN: Excuse me, Managing
21 Director. You know the high regard with which I
22 place you. But it just seems awful when I made my
23 first speech in 1938 it dealt with -- it seems like
24 1938, but it was in 1968. My first speech in my
25 first term in City Council was on lead paint

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2 poisoning and the answers were pretty much the same
3 as given are today: "Well, we're working hard,
4 we're going to cope with the problem, we're not
5 going to let it get worse." That's true, but it
6 hasn't gotten very much better either.

7 Why don't we attack lead paint poisoning
8 that threatens our youth? We say this is the decade
9 of the youth. Why don't we really go after this?
10 We're going after blight. Why do we do pinch penny
11 approaches whenever we consider the problems of poor
12 people, the problems the children have and their
13 needs, why do we always adopt such a pinch penny
14 program? Why can't we find money to eliminate lead
15 paint poisoning in one year? I don't understand
16 why. We have plenty of unemployed workers around to
17 do the job. Why can't we develop the same kind of
18 program for handling all lead paint poisoning
19 problems as we did on used cars?

20 Excuse me, Managing Director for
21 interfering with your answer, but I thought you
22 might want to incorporate in your answer some
23 answers to this question I raise. Why can't we have
24 a one-year program to eliminate every vestige of
25 lead paint poisoning that exists in the City?

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2 MS. RICHMAN: Councilman Cohen, we're
3 trying to do both. Dangerous trees, as you know,
4 can be just as deadly. We did have someone -- I
5 think we had two people killed last year by trees
6 falling on them that should be taken down. We hope
7 to be able to remove dangerous trees in three years
8 and we should be able to move the lead paint danger
9 in three years. I wish we could do both all in one
10 year. But we can't do both all in one year. But
11 we're trying to aggressively tackle both of them as
12 quickly as we can. And, indeed, part of the reason
13 for the neighborhood transformation is to also bring
14 down those houses that are continuing to poison
15 children. It has to be get rid of the houses that
16 are dangerous as well as just removing lead from a
17 house that's dangerous. The lead becomes dangerous
18 again. And if we can begin to eliminate those
19 houses which the blight plan is geared to do and to
20 bring down those dangerous trees that also create a
21 life and death situation, the issues is to try to do
22 both at the same time.

23 COUNCILMAN COHEN: I'd like to yield to
24 Councilman Clarke.

25 COUNCIL PRESIDENT VERA: The Chair

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2 recognizes Councilman Clarke.

3 COUNCILMAN CLARKE: Thank you, Madam
4 President.

5 Thank you, Councilman Cohen. Councilman
6 Cohen, I just wanted to reference your point about
7 having an aggressive strategy on lead paint removal.
8 I was going to make this suggestion. My
9 understanding in your reference to NTI because I
10 think NTI should also include strategies on a social
11 nature, on a health and welfare nature. My
12 understanding is that under NTI that there's going
13 to be a portion of funding provided for basic
14 systems grants. I know neither of you are the NTI
15 people, but there's going to be a section in that
16 that will allow us to give basic systems grants and
17 loans to facilities across the City private
18 individuals. My understanding that there is
19 currently a process in place where we actually do
20 lead paint encapsulation as opposed to removal. And
21 I would like for you all to investigate the
22 possibility as a part of since we're doing
23 encapsulation as a part of the NTI initiative, could
24 we look into the possibility of as the NTI
25 encapsulation include lead paint encapsulation in

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2 some of these facilities.

3 MS. RICHMAN: I believe it does include
4 as we go into neighborhoods and have addressed those
5 neighborhoods that we're looking as we look at
6 blocks that those houses are not being demolished
7 because they're dangerous, then we will be looking
8 what it takes to preserve them. If that is removing
9 the lead, then that will also be included.

10 COUNCILMAN CLARKE: So there's a
11 possibility that we can access NTI funding to
12 accelerate the lead paint issue?

13 MS. RICHMAN: Where we're working with
14 those communities around those issues.

15 COUNCILMAN CLARKE: Thank you.

16 COUNCIL PRESIDENT VERNA: Do we have any
17 indication at all as to the amount of properties
18 that are occupied, how many of them will be
19 demolished under the NTI program that have lead
20 paint? We throw out figures and I just don't how we
21 come to the figure.

22 MS. RICHMAN: You're outside of my
23 knowledge base now, so I would need to go back and
24 see if they have an estimate on the number. Let me
25 make sure I have the question. The number of houses

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2 that are within the NTI designated communities that
3 have lead?

4 COUNCIL PRESIDENT Verna: How many of
5 them are actually occupied. And I'm certain if
6 they're vacant that probably the greater the
7 majority of them under the NTI program would be
8 demolished. So we get figures and I don't know how
9 they calculate most of these figures.

10 Councilman Cohen, did you still want to
11 be recognized?

12 COUNCILMAN COHEN: Thank you. I started
13 a question and got enmeshed in other questions
14 before I got an answer. That is, this increase from
15 150,000 to 300,000 for the Health and Safety Fund
16 and the day care centers, when will the additional
17 money be made available?

18 MS. RICHMAN: January.

19 COUNCILMAN COHEN: So that there can be
20 adequate planning for the use of the money. When
21 will the money be made available?

22 MS. RICHMAN: January 2003.

23 COUNCILMAN COHEN: January 2003. Is
24 there any reason it could not be made available
25 earlier than that?

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2 MS. RICHMAN: We usually try to spread
3 it across the entire year. So 150 would be made
4 available in July, in the second half of it in
5 January so it's spread throughout the year.

6 COUNCILMAN COHEN: As subject to later
7 information indicating that that might not be
8 satisfactory that otherwise would seem to be a
9 fairly reasonable response.

10 Now, there's in my area Dignity Housing
11 has played a very important role, in fact, one of
12 the finest new very small apartment houses that is
13 serving as a model for private apartment buildings
14 in our area. I'm referring specifically to the 17th
15 Ward in Northwest Philadelphia. That property at
16 the corner of 17th and Nedro has been available for
17 occupancy since the beginning of the year, but it
18 hasn't moved at all and we we'd like to understand
19 why. We'd also like to understand why is it not
20 possible to restore the \$50,000 that was cut from
21 Dignity Housing by OHCD, why can't that other
22 \$50,000 be made up? It's a wonderful program. It's
23 creating stability in the housing market. Why is it
24 necessary to deny the additional 50,000 to Dignity
25 Housing? Seems to me that's one of the few programs

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2 in housing that literally over the years has shown
3 that it works.

4 MR. DUBOW: I think this is actually a
5 new issue for both of us, so we'd have to look into
6 that. I didn't hear anything about before you just
7 mentioned it.

8 COUNCILMAN COHEN: Could you look into
9 it and could I request a response to that? That
10 \$50,000 additional for Dignity Housing would be
11 repaid to the City and benefits over many years
12 many, many times. And it seems very shortsighted --
13 OHCD may have financial problems because of their
14 dependence on specific statutory funding. But it
15 certainly seems to me that the City of Philadelphia
16 ought to be able to make that up so that that
17 program can go ahead. It seems wrong to permit this
18 fine building that's built and that's a model to
19 stand vacant when there's such a great need for
20 housing. May I ask the Managing Director if she
21 would look into that situation?

22 MS. RICHMAN: The Budget Director and I
23 will look in. This is an area we just aren't
24 familiar with. We will look at OHCD and the CDBG
25 grant as to what the status of it is and where the

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2 problems are.

3 COUNCILMAN COHEN: All right, thank you.

4 And will also, I hope, attempt to determine what the
5 delays are that are preventing the building, this
6 brand-new building from being occupied. There are
7 all kinds of City problems that we've not been able
8 to determine what they are, but all we know is that
9 housing is desperately needed in the area and this
10 wonderful building has been mightily improved but is
11 standing vacant because of various administration
12 impediments. Would you look at that, too, Madam
13 Managing Director?

14 MS. RICHMAN: Yes, Councilman.

15 COUNCILMAN COHEN: Thank you very much.

16 Thank you, Madam President.

17 COUNCIL PRESIDENT VERA: Thank you.

18 Are there any other questions from Members of the
19 Committee?

20 COUNCIL PRESIDENT VERA: The Chair
21 recognizes Councilwoman Brown.

22 COUNCILMAN COHEN: Madam President.

23 COUNCIL PRESIDENT VERA: Councilman
24 Cohen.

25 COUNCILMAN COHEN: One final question.

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2 I would like to know why the other four
3 environmental positions are being rejected. I heard
4 nothing in the Fairmount Park testimony. They may
5 have -- Fairmount Park I'm sure is very sensitive to
6 Administration feelings about the budget. But why
7 is it seven useful positions are now determined to
8 require only three positions? It seems to me
9 Fairmount Park needs a lot of help in a lot of
10 areas. It's the main vacation land, main recreation
11 site for the vast majority of Philadelphians. And
12 it seems to me that the poor mouth policy of
13 starving Fairmount Park does not pay dividends, it
14 hurts the City's stability, it hurts the City's
15 chances of growth. So I would like to have the
16 Administration reconsider and find a way to fund all
17 seven existing positions absent the ability of the
18 Administration to show that one or more of those
19 positions are just wasteful. And so I ask the Madam
20 Managing Director and the Budget Director to review
21 the Administration recommendations in that area.

22 Is the answer yes or no that they will
23 be reviewed or do I need to make another speech?
24 And that's a threat.

25 MR. DUBOW: I don't think you need to

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2 make another speech. But I will say while we will
3 review it -- I want to go back to the question of
4 treatment of Fairmount Park. I think that doing the
5 strategic plan and looking at what the park really
6 needs is really the important part of what we're
7 doing in the long-term. Again, the reason that we
8 settled on the three is that's what they said they
9 needed to continue their program.

10 COUNCILMAN COHEN: But you're moving
11 backward, you're not moving forward. When we say
12 Fairmount Park needs help, we say continuing
13 everything they now have, begin to add more. But
14 what you're doing in this case is detracting from
15 what they now have. That's why this is such a
16 serious question.

17 MR. DUBOW: What we want to do is get a
18 comprehensive understanding of what they need so we
19 can look at it from a park-wide system. And that's
20 what we're pledging to do.

21 COUNCILMAN COHEN: Madam President, I
22 would request that as soon as that information is
23 made available so we know whether there has to be a
24 further hearing on the subject or not.

25 COUNCIL PRESIDENT VERNA: Thank you.

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2 The Chair recognizes Councilman Nutter.

3 COUNCILMAN NUTTER: Thank you, Madam
4 President. First, Managing Director Richman, if I
5 can ask if you would after the hearing -- we don't
6 have to try to figure it out today, but I do feel
7 fairly strong in my recollection. I can't remember
8 that much, but the little bit that I can remember I
9 feel fairly strong about it. I would like to make
10 sure that we have captured the universe on the
11 number of houses in the backlog with regard to the
12 lead paint issue. I do have a very strong
13 recollection that it was 1400. But if you could
14 touch base with both people in the Health Department
15 as well as many of the advocates --

16 MS. RICHMAN: I'm trying to get hold of
17 them.

18 COUNCILMAN NUTTER: Okay. I know that
19 Shelly Yanoff and a number of people worked on this
20 particular issue, so I quite honestly relied on
21 their data. I don't personally know how many houses
22 there are.

23 Secondly, with regard to the
24 conversation we were having earlier about the
25 facilities jurisdiction issue, given that there was

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2 a date that had been given, and I know you said
3 you're on about your fourth iteration of the
4 document, I would need to ask that whatever you have
5 at the time, and I don't know what your current
6 timetable is but originally we were looking at April
7 2nd, somewhere I'm assuming in the next couple weeks
8 we're actually going to vote on the budget. Could
9 you at lease ensure that some preliminary or draft
10 document can be forwarded to us prior to passage of
11 the budget?

12 MS. RICHMAN: You should have that
13 possibly within 24 hours. I just need to go back
14 sign the transmittal a bill at this point.

15 COUNCILMAN NUTTER: I don't need to be
16 that quick.

17 Mr. Dubow, lastly, there's an item that
18 you and I have had some discussion about over the
19 years. And I know you've been trying to keep a
20 handle on it. We've had a switch not too long ago
21 in personnel directors. This is about the prospect
22 of a tuition reimbursement program specifically for
23 the Police Department. We've had a broader
24 discussion about all public employee, and I know
25 different departments have different programs. But

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2 this issue is about some level of parity between the
3 Police Department and Fire Department. The Fire
4 Department has a program. Obviously, they have
5 fewer uniform personnel than the Police Department
6 do. But if you could find out any additional
7 information about that, I would appreciate it.

8 MR. DUBOW: Okay.

9 COUNCILMAN NUTTER: In the earlier
10 questioning, we had some discussion about this
11 much-discussed Appendix 3, Page 1, and I think maybe
12 there's been a slight change in some of the
13 terminology from past plans to the current plan, and
14 I understand that. In the plan that was introduced,
15 that item was called "future target reductions," and
16 I believe the total for years '04, '05, '06, '07 was
17 \$60 million; is that correct?

18 MR. DUBOW: That's correct.

19 COUNCILMAN NUTTER: And what were the
20 future target reductions of the plan that was
21 introduced?

22 MR. DUBOW: The future target reductions
23 and it's now called future government efficiencies,
24 are initiatives that we need to identify in future
25 years to reduce the cost of the government or to

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2 enhance revenues.

3 COUNCILMAN NUTTER: And when the plan
4 was introduced, was it your anticipation that those
5 items or those -- again, at the time when you called
6 it future target reductions, that that was going to
7 result in a decrease or a lessening of service or
8 was your plan to try to reduce the cost the
9 government through various efficiencies?

10 MR. DUBOW: It was the latter.

11 COUNCILMAN NUTTER: You know, I was
12 never completely good with former and latter, so why
13 don't you tell me specifically what it is.

14 MR. DUBOW: It's always our intention to
15 try to figure out ways to do more with less, to
16 figure out how to run the government more cheaply so
17 to find ways to reduce costs without impacting
18 service.

19 COUNCILMAN NUTTER: And so in the plan
20 before us, just to make sure I understand, in that
21 \$60 million, you had not identified what those
22 reductions or efficiencies were going to be; is that
23 correct?

24 MR. DUBOW: That's correct.

25 COUNCILMAN NUTTER: And I guess the

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2 purpose of it is to some extent set a goal for the
3 government to try and figure out how to meet that
4 figure and, in your words, always seeking to do more
5 with less but trying to maintain a certain base
6 level of service.

7 MR. DUBOW: That's correct.

8 COUNCILMAN NUTTER: And what would we
9 have, if anything, anticipated seeing different by
10 way of service delivery when this plan was
11 introduced in Fiscal Years '04, '05, '06, '07?
12 Would we have noticed a decrease in government
13 service?

14 MR. DUBOW: No, no, we would not.

15 COUNCILMAN NUTTER: And the efficiencies
16 or the reductions had not been identified?

17 MR. DUBOW: That's correct.

18 COUNCILMAN NUTTER: Now, in earlier
19 questioning I thought I took down a statement by you
20 that in the \$60 million, again in your words, did
21 you say that some of those reductions would
22 definitely include personnel?

23 MR. DUBOW: Yes.

24 COUNCILMAN NUTTER: What does that mean?

25 MR. DUBOW: That means that one of the

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2 ways that we'll reduce the cost of government is
3 finding out how to do things with fewer employees.

4 COUNCILMAN NUTTER: Does that mean you
5 have less service?

6 MR. DUBOW: No. But -- I mean, we don't
7 anticipate having less service. There comes a point
8 where if you reduce your spending by a certain
9 amount then there could be reductions in service.
10 Our goal is to figure out how to make reductions
11 without having an impact on service.

12 COUNCILMAN NUTTER: Well, in the plan
13 that was introduced on January 25, 2000, on that
14 same line in FY '92 you anticipated that the future
15 target reductions would be \$12 million; do you
16 recall that?

17 MR. DUBOW: Yes.

18 COUNCILMAN NUTTER: And have you been
19 able to meet that target?

20 MR. DUBOW: Our budget situation has
21 changed completely since '00, so expenditures are
22 different, revenues are different. But the bottom
23 line is that, yes, we're able to have a positive
24 fund balance at the end of this year.

25 COUNCILMAN NUTTER: Have we reduced

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2 services since that plan was introduced back in
3 2000?

4 MR. DUBOW: No.

5 COUNCILMAN NUTTER: Have we reduced
6 personnel?

7 MR. DUBOW: We've reduced personnel
8 during the course of this year, yes, we have.

9 COUNCILMAN NUTTER: During the course of
10 the current Fiscal Year.

11 MR. DUBOW: Yes.

12 COUNCILMAN NUTTER: What was that the
13 result of.

14 MR. DUBOW: We imposed a hiring freeze
15 in November. And since the hiring freeze was
16 imposed -- I don't have the exact number now. I
17 think we have about 200 fewer employees than we did
18 before the hiring freeze began.

19 COUNCILMAN NUTTER: Has there been a
20 noticeable decrease in service as a result of the
21 hiring freeze?

22 MR. DUBOW: Not a noticeable decrease.

23 COUNCILMAN NUTTER: Some decrease?

24 MS. RICHMAN: Just to use this as an
25 example, the Managing Director's Office, we have not

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2 replaced some of staff that have left which means
3 some things take a little bit longer. If you have
4 fewer people doing the same amount of work, the
5 amount of time that work takes is a little bit
6 longer. I'm not sure that is a reduction in
7 service, per se, but on something that you would
8 want to see done, you have fewer people, it takes
9 more time. And I think that as we begin to look at
10 more cuts there will be more of those kinds of
11 activities, I think, that take place which we will
12 try to absorb as administratively as we can so there
13 isn't a cut in service. But there has to be some
14 ability to do those kinds of cuts.

15 COUNCILMAN NUTTER: I understand.

16 Now, Mr. Dubow, are you anticipating any
17 service reductions in FY '03 as a result of the
18 budget or the five-year plan in front of us or as
19 the five-year plan is proposed to be amended today?

20 MR. DUBOW: We don't project any
21 decrease in service in FY '03. The challenge over
22 the long term is to continue shrinking the size of
23 the government without affecting service. And it's
24 one of the things we're pledging to try to do that,
25 we're not guaranteeing it.

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2 COUNCILMAN NUTTER: Have we ever
3 guaranteed it?

4 COUNCILMAN NUTTER: I think we were more
5 confident of it in years past.

6 COUNCILMAN NUTTER: Are you anticipating
7 any service reductions in FY '04?

8 MR. DUBOW: Again, our goal is not to
9 have any service reduction in any year of the plan,
10 but as we go out that gets harder and harder.

11 COUNCILMAN NUTTER: In previous
12 five-year plans, what has been the general size of
13 Line 20.

14 MR. DUBOW: Is Line 20 the future cuts?

15 COUNCILMAN NUTTER: Formerly future
16 target reductions, now future government
17 efficiencies.

18 MR. DUBOW: It's been 60 million over
19 the life of the plan.

20 COUNCILMAN NUTTER: And you've been able
21 to meet that challenge?

22 MR. DUBOW: Yes.

23 COUNCIL PRESIDENT VERNA: Councilman
24 Nutter, excuse me, please. I believe Councilman
25 Goode had a point of order.

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2 COUNCILMAN GOODE: Thank you, Madam
3 President. Madam President, I need to leave the
4 chambers. I'd like to be voted in favor of the
5 Administration's to 020028 to 020029. I'd also like
6 to be recorded as voting in favor of all three
7 bills, 020001, 020128 and 020129.

8 COUNCIL PRESIDENT Verna: Thank you. I
9 would also remind my colleagues that we have a bill
10 signing ceremony at 12:00 noon and I see there are a
11 number of Councilmembers that still want to be
12 recognized. If you're not going to be concise with
13 your questioning, I would suggest then that we
14 recess this hearing until Thursday morning.

15 Councilman Nutter, would you proceed
16 with your questioning?

17 COUNCILMAN NUTTER: Thank you, Madam
18 President.

19 COUNCIL PRESIDENT Verna: Excuse me,
20 Councilman.

21 Councilman Rizzo.

22 COUNCILMAN RIZZO: Madam President, if
23 you don't recess I have to leave, so I would like
24 record my vote as voting yes on all bills and
25 amendments in the event that you don't recess it.

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2 So I'm leaving now.

3 COUNCIL PRESIDENT VERNA: Well, it would
4 appear that just maybe three or four of us are going
5 to be here because everybody is asking to be
6 excused. Councilman Rizzo, you can be excused.

7 COUNCILMAN RIZZO: Thank you.

8 COUNCIL PRESIDENT VERNA: Councilman
9 Nutter, please proceed with your line of
10 questioning.

11 COUNCILMAN NUTTER: Thank you, Madam
12 President. This is my last question.

13 Mr. Dubow, any projected or proposed
14 cuts, do you make those cuts based on what's listed
15 in the five-year plan or from the actual budgets
16 that are produced on a year-to-year basis? As best
17 I can tell, we live in a current budget, not in the
18 future.

19 MR. DUBOW: Well, we live in both
20 because, for example, there are implications for
21 things we do in a budget year for the out years. So
22 we want to make sure that our budget's balanced and
23 that our plan is balanced.

24 COUNCILMAN NUTTER: But notwithstanding
25 what it might be in a five-year plan, the budget is

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2 what governs what actually happens in the
3 government, how much money we have?

4 MR. DUBOW: In the current -- that's
5 right.

6 COUNCILMAN NUTTER: So there are
7 projections or schedules of, for instance, proposed
8 tax cuts both with regard to wage taxes and gross
9 receipts tax?

10 MR. DUBOW: That's correct.

11 COUNCILMAN NUTTER: And in the budget we
12 will have a particular rate set for the gross
13 receipts tax. Any future tax reductions are a
14 function of the receipt by this body in a budget
15 year or at a budget message of new tax bills; is
16 that correct.

17 MR. DUBOW: That's correct. But we're
18 also required to have a balanced five-year plan.

19 COUNCILMAN NUTTER: I understand that.
20 And you've maintained a schedule that shows what you
21 anticipate doing on a going-forward basis?

22 MR. DUBOW: That's correct.

23 COUNCILMAN NUTTER: Thank you.

24 Thank you, Madam President.

25 COUNCIL PRESIDENT VERNA: Thank you.

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2 The Chair recognizes Councilwoman Brown.

3 COUNCILWOMAN BROWN: Thank you, Madam
4 President. I do have one comment in response to
5 Councilman Cohen's concerns regarding the Health and
6 Safety Fund and I just wanted to state this as
7 matter of record. Given the strong and consensus
8 message with regard to our interest in seeing the
9 Health and Safety Fund do all it can do, Members
10 should be advised that a team of individuals have
11 come together, namely, from the Office of Child Care
12 and my office to talk through and develop a strategy
13 on how we can stabilize the Health and Safety fund
14 for the long-term so that we're not back at this
15 place next year trying to figure out where we can
16 get the necessary dollars to do what's required for
17 the program. So I did want to share that with my
18 colleague so that he's aware that the interest is
19 high and we got to get better at thinking long-term
20 and how we fix this particular problem. Thank you,
21 Madam President.

22 COUNCIL PRESIDENT Verna: You're
23 welcome. The Chair recognizes Councilman Cohen.

24 COUNCILMAN COHEN: Thank you, Madam
25 President.

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2 As we get toward the end of the budget
3 process, it strikes me that we only do half the job.
4 We consider the budget as presented by the Mayor and
5 we take it as if the only of concern are those
6 presented by the Mayor. I would suggest a second
7 procedure that follows the regular analysis of the
8 budget and that is to begin questioning about
9 different problems that exist. They may be small,
10 they may be major. For example, we're told in
11 today's Inquirer in the business section that
12 whatever we did on the wage tax, even if we were to
13 eliminate it entirely, would not be enough to make
14 Philadelphia a growing City, that in order to have
15 Philadelphia prosper as a City that people want to
16 come to live to and businesses want to come and work
17 in, we have to deal with many other problems. So
18 I'd just like to raise one or two of those because I
19 think that maybe we need a second round on budgets
20 dealing with the problems that begin to arise in our
21 mind as to whether they've been dealt with in the
22 budget. For example, I'm very concerned about a
23 number of things. Philadelphia, like the rest of
24 the nation, pretty much operates on the theory, and
25 I believe correctly, that small businesses are where

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2 the jobs grow. If you read the news reports day by
3 day, you understand that big business is where you
4 lose jobs by the thousands all at one time. Lucent
5 which originally was part of AT&T, I think, is
6 announcing for almost a third year in a row that
7 it's going to cut about 6,000 workers. Where these
8 workers come from that they cut, I don't know. But
9 it certainly creates havoc. But the growth occurs
10 in small businesses.

11 One of the problems in Philadelphia is
12 that small businesses feel terribly unwelcome in
13 Philadelphia because of the repetitive paperwork,
14 because of the repetitive and often contradictory
15 regulations that exist. And like lead paint
16 poisoning, it was an issue when I first entered in
17 1968 and grows increasingly as an issue how we
18 respond to the needs of small businesses.

19 What in this budget is going to make it
20 possible for the City of Philadelphia to grapple
21 with the problems of small business so that they
22 feel welcome so that they have less paperwork to
23 file so they can concentrate on growing rather than
24 trying on trying to figure out how do we avoid
25 spending a day or two across the street waiting to

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2 be served by somebody in L & I or some other
3 department of government? What are we doing to help
4 small business in this budget and how does it
5 compare with what was done last year?

6 MR. DUBOW: There are a few years. One,
7 the Department of Licenses and Inspections is
8 actually in the middle of a review of fees and
9 licenses to see how that process can be simplified
10 so that there would be far fewer licenses for
11 businesses to need.

12 We also did a survey of businesses,
13 large and small, 300 businesses, to reach out to see
14 what it was that they wanted. So the Commerce
15 Department is looking at the results of that study
16 and then we'll look to see how we can implement
17 that.

18 The other thing that we've done in the
19 plan is proposed accelerating the reduction in the
20 gross receipts tax which is particularly harmful for
21 small businesses.

22 So those are some of the things that
23 this budget and plan does for small businesses.

24 COUNCILMAN COHEN: Well, tell us when
25 the Administration would expect to be able to give a

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2 report to the Council and the people of Philadelphia
3 with respect to the improvements that have occurred
4 in the landscape small businesses.

5 MR. DUBOW: We really need to talk to
6 the Commerce Department about that. But the L & I
7 portion is probably going to be done sometime this
8 summer.

9 COUNCILMAN COHEN: Is that a promise?

10 MR. DUBOW: Yes. We'll promise you'll
11 have something by the end of the summer.

12 COUNCILMAN COHEN: And the summer ends I
13 understand around September --

14 MR. DUBOW: December 31st.

15 COUNCILMAN COHEN: Then let's go to
16 other things. In my area where I have a political
17 responsibility other than just being
18 Councilmember-at-Large, there is beautiful block
19 called Kemble Avenue, K-E-M-B-L-E Avenue. Kemble
20 Avenue begins one block north of Olney Avenue and
21 just joins Olney Avenue at Chew -- I'm sorry, it
22 joins Ogontz not Olney Avenue. It's a beautiful
23 block, series of blocks. Because of a number of
24 reasons which I won't enumerate now, the City
25 reached the conclusion that it was necessary to tear

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2 down two houses right in the center of the block.
3 Everybody on that block is concerned by fact that
4 various City engineers at times have reported that
5 by removing those two center houses they're going to
6 weaken the whole block both to the south and to the
7 north. The people in the community have been unable
8 to get any protective action from the City to do
9 anything about supporting the rest of the homes.
10 That's one of the problems of row houses. If you
11 separate something from the center, you may weaken
12 both sides to the north south or east west. Tell
13 me, does the City have any program? Is that going
14 to be included in NTI, how you stabilize already
15 stable blocks which are being threatened, say, by
16 the removal of one or more houses in the block? Is
17 there any special attention being given to that
18 problem? Where so in the budget? Where can we in
19 City Council go to, what agency, to find out what's
20 happening? We can't do everything by calling the
21 Managing Director's Office. She would love that.

22 MS. RICHMAN: Unfortunately, Councilman,
23 that's what you have to do. You call my office and
24 I'll assign someone to look at it and to try to work
25 with L & I to do it. That's what we got right now.

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2 COUNCILMAN COHEN: Well, we would like
3 to know, though, isn't there an organized approach,
4 because I assume that Kemble Avenue in the 17th Ward
5 is matched by similar streets and avenues probably
6 in every ward in the City. And I'm using Kemble
7 Avenue not just to fight for the 17th Ward area, but
8 b because it's symbolic of a problem, I think,
9 exists everywhere.

10 Similarly, for example, I have raised
11 for a number of years the practice that the City has
12 had, at least in the past, of permitting steps to
13 exist where homes once existed so that you have a
14 nightmarish feeling sometimes as you drive along you
15 find steps to a house but there is no house. Yet it
16 doesn't seem to be anyway of getting relief,
17 although I've been told that contracts of the City
18 always require the removal of the steps. But
19 apparently there's nobody that's in the City
20 assigned to the job of seeing that contractors
21 really perform their duties and scheduled.

22 MS. RICHMAN: The department that's
23 assigned to do that, Councilman Cohen, is the
24 Managing Director's Office.

25 COUNCIL PRESIDENT VERNA: Councilman

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2 Cohen, if you have many more questions that you
3 would like to ask, we're going to recess the hearing
4 until Thursday. As I said earlier, many people have
5 committed to the signing of the bill ceremony. So
6 if you're going to be much longer we're going to
7 have to continue this hearing.

8 COUNCILMAN COHEN: I agree with your
9 comments. I agree with the concept of a recess.

10 COUNCIL PRESIDENT VERNA: I'm sorry,
11 sir. I did not hear a word you said.

12 COUNCILMAN COHEN: I said I agree with
13 what you stated and am agreeable to the idea of a
14 recess to Thursday morning.

15 COUNCIL PRESIDENT VERNA: The Committee
16 will stand in recess until Thursday morning
17 precisely at 9 o'clock. And the same will hold true
18 for the Committee on Fiscal Stability. Thank you
19 all so very much.

20 (Council adjourned at 12:00 noon.)

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C E R T I F I C A T I O N

I HEREBY CERTIFY that the foregoing
proceedings of the Council of the City of
Philadelphia of April 23, 2002, were reported fully
and accurately by me, and that this is a correct
transcript of the same.

RE: COMMITTEE OF THE WHOLE

Lisa C. Bradley, RPR
and Notary Public