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2 COUNCIL OF THE CITY OF PHILADELPHIA
3 COMMITTEE ON FISCAL STABILITY AND
4 INTERGOVERNMENTAL COOPERATION
5
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7 Room 400, City Hall
Philadelphia, Pennsylvania
8 Tuesday, October 26, 2010
1:30 p.m.
9
10

PRESENT:

11 COUNCILMAN DARRELL CLARKE, CHAIR
COUNCILMAN FRANK DiCICCO
12 COUNCILMAN W. WILSON GOODE, JR.
COUNCILMAN BILL GREEN
13 COUNCILMAN CURTIS JONES, JR.
COUNCILMAN JAMES KENNEY
14 COUNCILWOMAN JOAN L. KRAJEWSKI
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16 RESOLUTION 100524 - Resolution authorizing the
Committee on Fiscal Stability and
17 Intergovernmental Cooperation to hold hearings
regarding the City's Operating Budget for
18 Fiscal 2011.
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2 COUNCILMAN CLARKE: Good
3 afternoon. This is the hearing of the
4 Committee of Fiscal Stability and
5 Intergovernmental Cooperation based on a
6 resolution introduced on the last day of
7 Council this particular year.

8 Mr. Carter, please read the
9 title of the resolution.

10 THE CLERK: Resolution No.
11 100524, a resolution authorizing the
12 Committee on Fiscal Stability and
13 Intergovernmental Cooperation to hold
14 hearings regarding the City's Operating
15 Budget for Fiscal 2011.

16 COUNCILMAN CLARKE: Thank you.

17 Mr. Dubow, would you please
18 come forward.

19 (Witness approached witness
20 table.)

21 COUNCILMAN CLARKE: Good
22 afternoon, sir. I just wanted to say a
23 couple of words, and I'll be very brief.

24 First, I want to -- as the
25 Committee Chair, I would like to

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2 apologize to the Committee members. When
3 we did our rules for this particular term
4 of Council, part of the responsibility of
5 the Committee on Fiscal Stability was to
6 have quarterly budget briefings to give
7 us an opportunity to have a snapshot of
8 where we stood fiscally. There were a
9 number of reasons why we weren't in the
10 position to do that. One, because of the
11 financial challenges that caused us to
12 have a number of rebalancing throughout
13 the course of the fiscal year, and it
14 seems like we were always responding to
15 the challenges associated with the
16 current recession. But I will make sure
17 that we continue to have these in a
18 reasonable timeframe, because I think
19 it's important given what has actually
20 happened over the last couple of years,
21 the uncertainty and some of the changes
22 that we in Council were asked to do both
23 during the budget and throughout -- and
24 during the interim timeframe as it
25 related to fees, both increases and

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2 additional fees.

3 I want to say, not necessarily
4 speaking for my colleagues but at this
5 point speaking for myself, and I assume
6 some will concur, that this has been a
7 very difficult time for members of
8 Council, understanding the challenges
9 associated with the City and our
10 dwindling revenues, but unfortunately,
11 what's happening to the City is also
12 happening to individuals. There are
13 dwindling revenues within their own
14 budgets at home. So any fee increase or
15 any new fee imposed or any tax, be it
16 sales or real estate, has been a
17 significant burden as it relates to those
18 individuals who they were imposed on and
19 has been extremely challenging and very
20 difficult votes for us.

21 I say all that to say to the
22 Administration -- and I believe that you
23 are equally challenged in terms of some
24 of the decisions that you all have had to
25 make -- that at this particular time,

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2 it's important for us to ensure as a
3 result of this hearing that we get a
4 clear sense prior to the budget, the FY11
5 budget -- I'm sorry, the FY12, that we
6 have a clear sense of where we are
7 fiscally so we don't fall in a pattern of
8 having to replicate what we did last year
9 at the last minute, imposing a
10 significant either fee increase or a tax
11 increase. Because I can speak for this
12 particular Councilperson, I am personally
13 not in the mood to vote for any
14 additional increases on the residents of
15 the City of Philadelphia, be it business,
16 on a personal note. I'm just -- I think
17 we are taxed out and fee'd out. So I
18 think it's important for us to make sure
19 at this point we try as best possible to
20 live within our means.

21 And I do want to say -- and I'm
22 going to be as nice as possible -- I am a
23 little concerned that given what we did
24 last year -- and, believe me, there were
25 some very difficult votes, particularly

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2 the real estate tax vote, where we in our
3 minds delivered what we believed to be a
4 balanced budget with a fund balance, and
5 I believe during the course of the
6 discussions leading up to that final
7 vote, we worked in the true spirit of
8 cooperation based on the information that
9 was provided to this Council, and when we
10 passed the final budget, it was done with
11 the sincerity that we had actually given
12 the City the ability to move forward in
13 FY11. But I'm a little concerned, as
14 I've spoke to you earlier, about some of
15 the references that Council didn't raise
16 enough revenue, that Council put the City
17 in a position where they had to make
18 dramatic cuts. And you may disagree, and
19 I'm sure you will, in terms of what the
20 final two days were during the course of
21 the discussion, but I just don't concur.

22 I think that we passed a budget
23 that was responsible. And I'm not trying
24 to relive the past, but I just want to
25 for the record, because we were out of

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2 session and we didn't have an opportunity
3 to respond to some of the comments that
4 were made with respect to, quote/unquote,
5 our unwillingness to give the City enough
6 money to operate. And I think that we
7 did what we can do, and even that was
8 very difficult on our behalf.

9 So, sir, with that, you are on.

10 MR. DUBOW: I have some
11 testimony. I'll read through that, and
12 then I wanted to address what you just
13 said, which I'll do at the end of the
14 testimony.

15 Good morning. Actually, good
16 afternoon. Sorry. And thank you for
17 this opportunity to update you on the
18 status of the City's finances.

19 The hearing is actually well
20 timed, because it comes during the same
21 week as our annual financial report for
22 FY10. That will be released later this
23 week. The report will show that the City
24 ended FY10 with a negative fund balance
25 of about \$115 million. That's an

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2 improvement over FY09's \$137 million
3 negative balance, but far worse than the
4 \$51.6 million deficit projected in the
5 FY11 to FY15 Plan.

6 While, as I'll discuss a little
7 later, that change from what was
8 projected in the Five-Year Plan and the
9 actual deficit is caused entirely by
10 delays in state payments, the negative
11 fund balances show that some fundamental
12 weakness in our budget remain. Perhaps
13 the best way to explain how that weakness
14 developed is to look at what's happened
15 to our tax revenues since the beginning
16 of the recession. As you know, the
17 recession led to job losses, weaknesses
18 in the real estate market and reduced
19 business activity. All of those
20 translated into reduced tax collections.

21 Before the recession began, the
22 BPT was generating about \$435 million
23 annually. Last year it generated under
24 365 million. That's a drop-off of 70
25 million.

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2 Before the recession, the
3 transfer tax generated over \$215 million.
4 Last year, it generated about 120
5 million, a falloff of 97 million.

6 And before the recession began,
7 the wage tax generated \$1.167 billion,
8 while last year it was generating \$53
9 million less a year.

10 So in total, those three taxes
11 generated \$220 million less in revenue in
12 FY10 than they generated just three years
13 earlier. To put that in context, \$220
14 million could fund the salaries and
15 benefits of over 2,700 police officers.

16 Those rapid declines in tax
17 revenues and increases in our pension
18 costs -- our FY11 pension costs will be
19 the highest in our history even though
20 we're deferring a substantial amount of
21 our payments until 2015 -- help explain
22 why Council and the Administration have
23 spent the last two years looking at the
24 painful decisions that you were talking
25 about, Councilman, and those included

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2 almost a billion dollars in cuts and a
3 billion dollars in new revenues.

4 Unfortunately, as we look at
5 the budget and where it is now, there's
6 really no prospect of a return to
7 revenues to their pre-recession levels.
8 So we will need to continue to live with
9 the fewer resources that we now have.

10 And as we discussed, FY10 will
11 end with an approximately \$115 million
12 deficit. The entire variance between
13 that and the roughly 51 million that we
14 had in the Five-Year Plan is caused by
15 delays in reimbursement received from the
16 Commonwealth. In fact, if the impact of
17 those late reimbursements were
18 eliminated, the fund balance would have
19 been slightly better than the amount
20 included in the Plan. The reason that
21 negative fund balance would have been
22 smaller than anticipated if the state
23 payments had actually been received on
24 time is the tax amnesty program. That
25 program generated about 12 million more

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2 than the amount included in the '11 to
3 '15 Plan.

4 Assuming that the late
5 reimbursements that drove down our FY10
6 fund balance are received in FY11, the
7 City will be entering FY11 in roughly the
8 same budgetary position as anticipated in
9 the Plan.

10 And during the first quarter,
11 our revenues remain fairly consistent
12 with the projections we included in the
13 Plan, but they also show that the economy
14 is still showing signs of weakness. The
15 City's nearly 12 percent unemployment
16 rate will continue to inhibit any strong
17 growth in the wage tax, and the transfer
18 tax collections continue to be much
19 weaker than they were before the
20 recession.

21 The first quarter's fairly
22 stable tax revenues make it less likely
23 that we will have to impose a new round
24 of severe budget cuts during this year,
25 but the lack of real strength in those

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2 revenues will mean that we will continue
3 to tightly control all costs to ensure
4 that we can end this fiscal year with a
5 positive fund balance. We are not in a
6 position to allow us to assume new costs
7 without making corresponding cuts
8 elsewhere.

9 If revenues continue on their
10 current trajectory and we carefully
11 contain our costs to ensure they remain
12 within the FY11 budget, we should be able
13 to avoid having a third straight year end
14 with a negative fund balance. There are,
15 however, some substantial risks that
16 threaten both FY11 and the '11 to '15
17 Plan.

18 The first major risk facing the
19 City is the economy will weaken again.
20 If the economy weakens, that could
21 translate into lower-than-anticipated tax
22 revenues, which in turn could force a new
23 round of painful budget balancing
24 actions.

25 A second major risk is the

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2 potential that the fiscal crisis facing
3 the Commonwealth could lead the new
4 Governor to propose cuts that could have
5 very significant impacts on the City's
6 budget.

7 The Commonwealth is projecting
8 a multi-billion-dollar deficit in 2012.
9 If the new administration in Harrisburg
10 attempts to eliminate that deficit
11 through expenditure reductions, there's a
12 strong possibility those cuts would
13 severely damage the City.

14 With labor costs comprising
15 about 60 percent of the City's budget,
16 any increase in those costs beyond the
17 amounts included in the Five-Year Plan
18 could present significant challenges to
19 the City's budget. So as you can see,
20 while we're not suffering the same kind
21 of downward budgetary spiral that we had
22 been enduring this time last year and the
23 year before, we're not close to the
24 strength we showed just three years ago,
25 and some very real threats could make our

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2 situation much worse very quickly.

3 That concludes my testimony.

4 I'd be happy to answer any questions you
5 might have.

6 COUNCILMAN CLARKE: Thank you.

7 Thank you, Mr. Dubow.

8 Mr. Dubow, a couple of quick
9 questions, and I know my colleagues have
10 a number of questions. I want to talk
11 about the recession and its impact on the
12 City of Philadelphia, because I just want
13 to get an accurate picture of why our
14 revenue production was dramatically
15 decreased over the last three years given
16 the type of economy that we have, and is
17 that reflected in the increase in the
18 unemployment rate in the City of
19 Philadelphia, which normally in the City
20 of Philadelphia we are the last to
21 experience the uptick in the national
22 economy because of the type of industry,
23 and it's said that we are the last to
24 experience the downturn in the economy
25 because we have an economy that's

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2 significantly dependent on institutional
3 healthcare, the type of industry that is
4 not affected by a lot of the factors that
5 affect the national economy.

6 And when you're looking at the
7 reduction in revenue, what exactly do you
8 think caused that on a local level in
9 such dramatic fashion? I mean, was it
10 just the national economy or was it
11 anything else that was going on?

12 MR. DUBOW: I think it really
13 was the national economy. You could see
14 the impact pretty directly. Our
15 unemployment rate, I believe, was under
16 six percent when the recession began.
17 Now it's close to 12 percent. Sales of
18 real estate really just dove. You could
19 see the transfer tax going down by a
20 third, and obviously businesses suffered
21 too, both on their amount of sales and on
22 their profits. So you could see our
23 major taxes taking substantial hits.

24 I mean, I think we did get a
25 little protection in healthcare and

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2 education. I don't think they went down
3 as much as other places in the economy.
4 So it may have been worse for us if we
5 didn't have that strength, but I think
6 we --

7 COUNCILMAN CLARKE: So you
8 think that if we had industry that was
9 more directly impacted as in another
10 locales, we would have been much worse
11 off?

12 MR. DUBOW: Well, I think if we
13 were -- for example, Phoenix is really
14 dependent on the sales tax. So when
15 sales went down, they got hit really
16 dramatically. There are other
17 jurisdictions that are really dependent
18 on property tax and their property values
19 went down really quickly, so they got hit
20 a little faster than we did.

21 It also hits us differently
22 because we have a Five-Year Plan. So a
23 lot of governments tried to do one-time
24 things to get through a year or two. We
25 can't do that with our Five-Year Plan.

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2 So we kind of have a difficult set of
3 circumstances.

4 But I think the other thing
5 that this recession shows in the way it
6 hit us is that our economy has evolved
7 over time. We're more service oriented
8 than we were 20, 30 years ago. So I
9 think that it hit us differently than a
10 recession would have the 1982 recession,
11 for example.

12 COUNCILMAN CLARKE: Okay. A
13 couple of things with respect to my
14 earlier statements, and I notice you
15 haven't responded yet.

16 MR. DUBOW: I will.

17 COUNCILMAN CLARKE: In your
18 testimony, you reference the fact that
19 there were delayed reimbursements. And
20 correct me if I'm wrong, the budget that
21 we passed, did it have those numbers
22 factored into our final version?

23 MR. DUBOW: Yeah. There were
24 some changes. One of the big changes and
25 difference between the budget passed in

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2 May and what we presented to PICA a
3 couple of months later was some of the
4 timing of state payment. We spent a lot
5 of time working with them. So if you
6 compare the two cash flows, you'll see
7 that the later cash flow assumes that we
8 get more of the state payments that are
9 due in '11 by June. That was based on
10 some conversations we had with the state.

11 So I think that's one of the
12 big differences between the two
13 documents, is the timing of payments from
14 the state.

15 COUNCILMAN CLARKE: So that
16 sounds to me that if we had anticipated
17 those reimbursements and you simply add
18 those reimbursements to the budget that
19 we adopted, we would have been where you
20 ultimately were as it relates to the
21 PICA-approved budget.

22 MR. DUBOW: Well, you have to
23 remember, one big difference between
24 where we were in May and where we were
25 when we submitted the final budget to

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2 PICA is we had a state budget.

3 COUNCILMAN CLARKE: I
4 understand.

5 MR. DUBOW: So without a state
6 budget, it's hard to make good
7 assumptions about when you're getting
8 state payments.

9 COUNCILMAN CLARKE: I
10 understand that.

11 MR. DUBOW: It makes a
12 substantial difference.

13 COUNCILMAN CLARKE: But given
14 what happened, my question is -- and I
15 hate to keep belaboring this issue, but I
16 kind of took offense to the fact that we
17 were criticized about the budget we
18 passed.

19 Had we anticipated those
20 reimbursements, worst case/best case,
21 simply added those numbers to the budget
22 that we adopted, we would have been
23 pretty much where you were, not to
24 mention the fact that we had during the
25 course of those negotiations, we had

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2 talked about making certain reductions in
3 the budget, the expenditures in certain
4 departments, which we were told during
5 the course of those conversations that
6 they were untouchable, we couldn't do
7 that, and subsequently that in fact is
8 what you did in your budget, in your
9 PICA-approved budget.

10 MR. DUBOW: Let me go back to
11 where the discussions were then.

12 During the discussions that led
13 towards the adoption of the budget, we
14 said we needed a specific level of
15 revenue. We said that -- your
16 consultants, Econsult, said basically the
17 same thing. We said if we didn't get
18 those level of revenues, we'd have to do
19 additional cuts because we were worried
20 about cash flow.

21 We didn't get the level of
22 revenues we wanted. I understand and
23 agree with what you said before, that
24 Council made a series of really hard
25 decisions, including raising the property

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2 tax. And I know it wasn't easy for
3 anybody. But we still didn't get the
4 level of revenue that we had been
5 requesting, and so we needed to make
6 additional cuts.

7 COUNCILMAN CLARKE: Correct,
8 but the question I asked you was this
9 whole issue about delayed reimbursements,
10 and where I'm trying to understand is,
11 how do those reimbursements factor into
12 the PICA-approved budget versus the
13 budget that we approved?

14 MR. DUBOW: By the time -- as I
15 said, by the time we had a PICA-approved
16 budget, we had an approved state
17 budget --

18 COUNCILMAN CLARKE: Right.

19 MR. DUBOW: -- that gave us
20 additional information about when we
21 could expect revenue. And we worked with
22 DPW quite a bit around that budget that
23 was approved. And, yes, if we had had
24 that information in May, things would
25 have looked different, but we didn't have

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2 it and that's not where the state was.

3 COUNCILMAN CLARKE: Well, have
4 we ever not gotten reimbursements from
5 the state?

6 MR. DUBOW: We've gotten them
7 at different pays. Remember, we were
8 talking about where we'd be at the end of
9 June, not whether we'd get them ever, but
10 just whether we'd get them at the end of
11 June. And there have been lots of years
12 that we don't get them by the end of
13 June, including the year that just ended.

14 COUNCILMAN CLARKE: So I see
15 you're not going to answer it the way I
16 want you to answer it.

17 MR. DUBOW: I mean, I think --

18 COUNCILMAN CLARKE: I'm just
19 trying to recall, because --

20 COUNCILMAN KENNEY: It's not
21 his first time at the table.

22 COUNCILMAN CLARKE: You're a
23 true veteran --

24 COUNCILMAN KENNEY: On both
25 sides.

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2 COUNCILMAN CLARKE: -- of many
3 Administrations.

4 Okay. I think those of us who
5 are here get the point, that the reality
6 is is that our assumption -- because just
7 like you've been here for a while, we've
8 been here for a while, and we anticipated
9 that there would in fact at some point be
10 reimbursements coming forth. We didn't
11 know what the number was, we didn't know
12 what the timing was, but based on what we
13 did, we believed that, no, we would not
14 be in the best shape imaginable, but we
15 would be in a position to reasonably move
16 forward as it relates to the fiscal year.

17 MR. DUBOW: I think we're
18 just --

19 COUNCILMAN CLARKE: I think
20 that's the point I'm trying to make.

21 MR. DUBOW: Right. I think
22 we're just not going to agree on that.

23 COUNCILMAN CLARKE: Okay.

24 COUNCILMAN KENNEY: Bill was
25 first.

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2 COUNCILMAN CLARKE: I see my
3 colleague over here is sitting up in the
4 chair. Councilman Green.

5 I'm going to defer to
6 Councilman Green right now. I'll come
7 back to you, Mr. Dubow.

8 Sir.

9 COUNCILMAN GREEN: Thank you,
10 Mr. Chairman.

11 Good afternoon, Rob.

12 MR. DUBOW: Good afternoon.

13 COUNCILMAN GREEN: Just to pick
14 up on -- I have some questions here, but
15 to pick up on Councilman Clarke's point,
16 why didn't the City know what its
17 reimbursement from DPW would be?

18 MR. DUBOW: Because there
19 wasn't a state budget.

20 COUNCILMAN GREEN: Well, isn't
21 it also because we submitted forms in a
22 very different way than we had in the
23 past and that cost us tens of millions of
24 dollars in DPW reimbursement?

25 MR. DUBOW: No. There was a

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2 change in the statewide billing system.

3 So it wasn't an issue that was specific
4 to Philadelphia. It was a statewide
5 issue, and there were problems with
6 counties throughout the state as they
7 went to this new billing system. It
8 wasn't that we came up with new forms
9 that we decided to submit.

10 COUNCILMAN GREEN: Well, our
11 level of reimbursement dropped from like
12 in the 80's to we were potentially being
13 told it was going to be in the 60's.

14 MR. DUBOW: There were also --
15 one of the things -- I think you're
16 talking about Title IV-E, which is a
17 federal reimbursement. The reimbursement
18 is tied to poverty rates, but the poverty
19 rate -- they're using an index that's
20 maybe like 20 years old. So each year
21 the reimbursement rate is going down.
22 That, again, is not specific to
23 Philadelphia. That's a federal issue.

24 So there are a lot of issues
25 around billing. Some of them are

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2 statewide, some of them are federal. We
3 also did have a change in who -- we had a
4 change at DHS, because the old person who
5 was kind of in charge of our billing
6 died, so we had someone new. So there
7 was a transition there, too. So that was
8 a little piece of it, but there were a
9 few things going on with billing.

10 COUNCILMAN GREEN: And it's my
11 understanding that a large part of the
12 delay and a large part of the loss in
13 funds was due to the fact that we had not
14 trained somebody to do things -- there
15 was no redundancy in the ability to
16 submit those bills the way they've been
17 done in the past, and so --

18 MR. DUBOW: I want to correct
19 one thing. You're saying that there's
20 not a loss of revenue. It's a timing
21 issue.

22 COUNCILMAN GREEN: Okay. Which
23 relates to what?

24 MR. DUBOW: Which relates to --

25 COUNCILMAN GREEN: Which

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2 relates to the discussion you were just
3 having with Councilman Clarke.

4 MR. DUBOW: Well, no, because
5 that was timing of bills coming in in '9
6 and '10, and we're talking about '11.

7 COUNCILMAN GREEN: Okay. So I
8 understand that the Administration
9 doesn't make mistakes.

10 MR. DUBOW: We make a lot of
11 mistakes, and I think we've acknowledged
12 that. I just think there are legitimate
13 differences here.

14 COUNCILMAN GREEN: Okay. So on
15 Page 14 of the PICA report --

16 MR. DUBOW: When you say "the
17 PICA report," which report are you
18 talking about?

19 COUNCILMAN GREEN: The PICA
20 staff report on the Five-Year Plan.

21 MR. DUBOW: Okay.

22 COUNCILMAN GREEN: PICA -- and
23 this is once again, I guess, a timing
24 issue or an execution issue. PICA said
25 that it is problematic, that basically in

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2 each of the past two years, the City has
3 not been able to identify a comprehensive
4 solution to closing the budget gap prior
5 to the year's end when the gap has been
6 identified in mid year or later. In
7 other words, if you identify a gap early
8 in the year, as you did, in your own
9 minds, right after we passed the budget,
10 you take corrective action. If a gap
11 comes in October, November, December,
12 later in the year, according to PICA, you
13 have been unable to take corrective
14 actions, thus sort of compounding the
15 size of the fund balance deficit at the
16 end of the year, and I'm just wondering
17 if you've changed any processes to make
18 sure that that doesn't happen again this
19 year.

20 MR. DUBOW: Well, we took a
21 number of actions during the course of
22 last year, including stopping purchases
23 of materials and supplies, tightening or
24 hiring freeze, but clearly they weren't
25 enough, because we still had a deficit.

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2 So we have changed our
3 processes. We're starting actually next
4 week, we're sitting down with each
5 department, going through where they are
6 compared to budget. If they're over
7 budget, seeing why and seeing what we can
8 do to correct it.

9 So, yes, we are taking actions
10 next week, as early as next week.

11 COUNCILMAN GREEN: That are
12 different than actions you took in the
13 past or that are the same?

14 MR. DUBOW: Different. I mean,
15 we're meeting with departments a little
16 earlier.

17 COUNCILMAN GREEN: So next week
18 you'll have the projected spend -- you'll
19 have the actual spend of each department
20 compared to budget and projected spend
21 for each department through the end of
22 the year?

23 MR. DUBOW: We are meeting with
24 them to go through that. I wouldn't say
25 they will have them finalized by next

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2 week. We'll have them finalized by the
3 time we do the quarterly report in
4 November, but that's part of the process
5 of getting --

6 COUNCILMAN GREEN: Okay. Would
7 you please provide the results of that
8 analysis to the Chair.

9 MR. DUBOW: Right. We will.
10 That will be the quarterly report.
11 You'll see it in that quarterly report
12 that comes out on the 15th of November.

13 COUNCILMAN GREEN: On the 15th
14 of November? Okay.

15 And in that quarterly report,
16 you'll be identifying the very things you
17 discussed which --

18 MR. DUBOW: Yeah. It shows
19 each department, what their budget was,
20 what their projected spend is, what the
21 difference is.

22 COUNCILMAN GREEN: Okay. The
23 quarterly report has often overstated the
24 number of employees that you intend to
25 hire or created confusion at least

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2 between my office and your office.

3 MR. DUBOW: Right.

4 COUNCILMAN GREEN: Are you
5 going to be addressing those issue?

6 MR. DUBOW: Yeah. And if you
7 noticed, we tried to get to that in the
8 budget document this year by showing what
9 we anticipated to actually fill during
10 the year and showing what that would look
11 like on that percent. So, yeah, that's
12 something we're addressing.

13 COUNCILMAN GREEN: The, I
14 guess, 125 million Five-Year Plan IT
15 investment, 25 million was allocated for
16 this year. What's been spent and what is
17 on the table to be spent?

18 MR. DUBOW: Well, we don't have
19 authorization yet. I think that's on the
20 ballot November 4th, I guess, whenever
21 the Election Day is. So we can't start
22 spending until after we get that
23 authorization. So nothing has actually
24 been spent yet.

25 One of the kind of key steps in

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2 that, as you know, is the ERP process,
3 and we have posted for a position for
4 someone to be in charge of that and to
5 help us implement that. So that's kind
6 of the next big step. The next two big
7 steps are getting someone on board and
8 getting authorization to start spending.
9 And there's other spending other than
10 that, but we haven't been able to start
11 yet.

12 COUNCILMAN GREEN: So do you
13 have a list of how we're going to spend
14 the 25 million this year?

15 MR. DUBOW: I think there's a
16 prioritization list that DOT has put
17 together. We can get something to you.

18 COUNCILMAN GREEN: If you'd
19 please provide that to the Chair.

20 With respect to the person that
21 you're hiring, is this going to be what
22 happens when the Administration makes a
23 transition, and, that is, the person will
24 come in, want to put together their own
25 plan, it will be six months more before

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2 we actually have any action taken, or are
3 we going to build on what we've created?

4 MR. DUBOW: We're going to
5 build on what we've created. As you
6 know, we've been trying to work with the
7 Private Sector Outreach Board on this
8 process to make sure that it goes
9 smoothly, and we'll continue to do that.

10 COUNCILMAN GREEN: Well, on
11 Page 52 of the PICA report, what PICA
12 suggests is that a major shortcoming of
13 the Plan is that it makes no assumptions
14 about likely personnel reductions that
15 will occur over the Plan period. It also
16 does not set goals with respect to cost
17 services and taxes. The Plan falls short
18 somewhat in this regard, because it does
19 not recognize the potential for savings
20 that exist as a result of the various
21 initiatives of the City. Future Plans
22 should incorporate reasonable estimates
23 of the impact of management initiatives
24 on personnel levels and costs. Such a
25 change would allow the Plan to be a

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2 clearer statement of policy priorities,
3 an instrument for clarifying financial
4 and management goals, and a mechanism for
5 holding City agencies and the City as a
6 whole accountable for progress towards
7 these goals.

8 Has the City done any planning
9 in terms of what the savings will be from
10 our \$25 million technology spend, and do
11 you plan to incorporate savings in the
12 Five-Year Plan next time, as requested by
13 PICA?

14 MR. DUBOW: Right. We've had a
15 number of conversations with PICA about
16 that issue, and where we have kind of
17 come down is that we'll include savings
18 so long as we can show them that the
19 savings are reasonable. So we hope to be
20 able to do that in the Plan.

21 COUNCILMAN GREEN: So I have a
22 simple question for you. What is the
23 City's return on investment for the first
24 \$25 million in technology spend, which
25 should take place this year? In other

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2 words, how much --

3 MR. DUBOW: I don't -- given
4 the fact that we're not going to start
5 spending until December or whenever the
6 results are certified, I don't think
7 we'll be spending 25 million this year,
8 and because we want to get someone in
9 place to actually run the ERP.

10 COUNCILMAN GREEN: Fair enough.
11 When you spend it, what's the ROI?

12 MR. DUBOW: I don't have that
13 with me. As we kind of get you the
14 details of the Plan, we can --

15 COUNCILMAN GREEN: When you
16 spend the \$125 million over the next five
17 years, what is the return on investment
18 to the City of that capital expense?

19 MR. DUBOW: And we don't have
20 the 125 million laid out. We don't know
21 what that all is yet, so we can't give
22 you an ROI.

23 COUNCILMAN GREEN: So you plan
24 to spend \$125 million and it may or may
25 not have a positive return on investment

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2 for taxpayers?

3 MR. DUBOW: We won't spend it
4 until we've developed a plan, and as we
5 develop that plan, we'll know what the
6 return is.

7 COUNCILMAN GREEN: But the plan
8 will specify the term over five years?

9 MR. DUBOW: Will specify what
10 our return is, our investment. I don't
11 think we'd limit it to five years,
12 because it will take longer than that.

13 COUNCILMAN GREEN: Sure.
14 Right. Of the five-year spend.

15 So you will be able to give us
16 essentially an internal rate of return
17 for what you're going to spend in
18 technology over the next five years?

19 MR. DUBOW: Right, but it may
20 not all be that it translates into dollar
21 savings. So, for example, if we're
22 improving our HR system, one of the
23 benefits might be that we have more
24 predictability on when people come on
25 board or we might be able to develop our

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2 workforce so that it's more effective.

3 That's all not just straight dollars.

4 COUNCILMAN GREEN: Absolutely
5 correct. If we eliminate --

6 MR. DUBOW: So -- can I finish?

7 COUNCILMAN GREEN: Yeah.

8 MR. DUBOW: So that just
9 looking at an ROI really won't tell you
10 the whole story of what we're getting
11 from our \$125 million.

12 COUNCILMAN GREEN: I couldn't
13 agree more. Really what we're talking
14 about is what will we achieve through
15 that spending and whether it's freeing up
16 people who now push paper to serve
17 citizens in a different way as employees
18 of the City. That's something that
19 you'll be prepared to lay out?

20 MR. DUBOW: Yeah. Yeah.
21 That's right. We have to -- when we
22 develop that plan.

23 COUNCILMAN GREEN: So I have
24 two bills that I understood the
25 Administration was opposed to that call

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2 for just this sort of thing. One is a
3 five-year IT plan where we're asking the
4 Administration to specifically lay out
5 exactly what you described you're going
6 to deliver to us, and the other is a bill
7 to require program-based budgeting, which
8 is something the Administration said they
9 would do since 2008 and which I called
10 for in my election in 2007.

11 Do we now have agreement on
12 those bills?

13 MR. DUBOW: We don't have
14 agreement on the bills. We have an
15 agreement that it makes sense for us to
16 put together a plan and show you what
17 we're getting for it. I don't think that
18 needs to be in legislation. I think it's
19 something we should give you.

20 On program budgeting, as you
21 know, I mean, we want to kind of sit down
22 with you and go through what we think we
23 can do and when we can do it.

24 COUNCILMAN GREEN: But we'll
25 get something that looks like that for

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2 this year's budget?

3 MR. DUBOW: We'll get something
4 that moves us in that direction.

5 COUNCILMAN GREEN: So today we
6 learned that there's a continued
7 reduction in the prison population
8 because of policies implemented by the
9 courts, the DA, the Administration and
10 with, I would argue, a lot of push and
11 help from Council, and the population is
12 basically 7,975, consistent with 2003
13 levels in the prison system, and it
14 appears to me that this will result over
15 the course of the year in savings in
16 excess of those the Administration
17 expected in the prison system, especially
18 if we continue on this trend through the
19 rest of the year.

20 Do you currently have an
21 estimate of how much additional savings
22 we're going to have from the prison
23 system and how that will affect the fund
24 balance at the end of the year, and if
25 not, can we expect to see that kind of

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2 answer in the November 15th quarterly
3 manager's report?

4 MR. DUBOW: Yes, it will be in
5 the November 15th report.

6 COUNCILMAN GREEN: Okay. So
7 the Five-Year Plan continues to project
8 in each year -- and I know we had this
9 debate during last year's budget cycle.
10 In each year the Five-Year Plan shows a
11 growth in the cost of the prison system
12 rather than a reduction in the cost of
13 the prison system.

14 In this year's Five-Year Plan,
15 can we now expect to see a reduction in
16 the cost of the prison system, as many of
17 us on Council tried to have put in the
18 budget last year, which would have
19 prevented some of the tax increases that
20 we had to undertake?

21 MR. DUBOW: Well, in the end,
22 we did -- the costs came way down in the
23 Plan. So a substantial amount of the
24 savings we took were from prisons.

25 COUNCILMAN GREEN: But then

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2 each year it goes up instead of each year
3 going down.

4 MR. DUBOW: But obviously we
5 will work with the people in the prison
6 system and the criminal justice system to
7 get their best estimate of where the
8 census is going to figure out what we'll
9 put in the Plan.

10 COUNCILMAN GREEN: Do you have
11 any estimate of what mothballing the
12 Cannery will save the City of
13 Philadelphia?

14 MR. DUBOW: I don't have that.

15 COUNCILMAN GREEN: It appears
16 we're now in a position to do so.

17 MR. DUBOW: I don't have that.

18 COUNCILMAN GREEN: Okay. I
19 guess, finally, when I look at your
20 testimony, it clearly says if the economy
21 gets worse in the City or if we get less
22 funding from the state government, that
23 we have two choices. We can cut
24 revenue -- I mean, we can raise
25 additional revenue or we can cut services

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2 to citizens or face severe reductions.
3 That's basically the gist of what you're
4 saying.

5 MR. DUBOW: I think actually
6 what it said is a new round of painful
7 budget balancing actions.

8 COUNCILMAN GREEN: Which are
9 what?

10 MR. DUBOW: Well --

11 COUNCILMAN GREEN: What is a
12 painful budget balancing action?

13 MR. DUBOW: It will be most
14 likely based on what the Councilman was
15 saying before, most likely it would be
16 more cuts in expenditures.

17 COUNCILMAN GREEN: Cuts in
18 expenditures? So we've learned through
19 three years that the Administration knows
20 how to do one of two things, raise
21 revenue or cut services. Is there --

22 MR. DUBOW: Well, we've also
23 done a number of other things in terms of
24 finding efficiencies, improving
25 delinquent collections, but if there's a

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2 substantial falloff in what we get from
3 the state or what we get in terms of tax
4 revenues, I mean, we're going to have to
5 make some additional decisions. It's not
6 going to be pain free.

7 COUNCILMAN GREEN: But it's one
8 or the other things, right? It's either
9 cuts or raising revenue?

10 MR. DUBOW: Yeah. You either
11 cut your expenditures or increase your
12 revenues. Those are the two choices.

13 COUNCILMAN GREEN: And those
14 are your two solutions for how to deal
15 with this?

16 MR. DUBOW: Yeah. It's going
17 to be one or the other. You have to cut
18 your expenditures or increase your
19 revenues.

20 COUNCILMAN GREEN: Well, can we
21 make government more efficient?

22 MR. DUBOW: That would be
23 cutting expenditures, wouldn't it?

24 COUNCILMAN GREEN: Well, in
25 part, potentially, but that's part of

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2 what the technology investment is all
3 about.

4 MR. DUBOW: Right, but that
5 won't --

6 COUNCILMAN GREEN: And planning
7 for it.

8 MR. DUBOW: That won't be
9 something that happens in two months or
10 three months. That's going to take a
11 little time.

12 COUNCILMAN GREEN: Is there
13 anything else you can think of that we
14 could do to avoid painful -- I don't
15 remember your exact quote.

16 MR. DUBOW: Well, like I said,
17 there are always ways you can find
18 efficiencies. We can improve our
19 collections, but if there is a
20 substantial falloff, it's going to --
21 there's going to be pain involved.

22 COUNCILMAN GREEN: In May, I
23 sent the Mayor a letter asking him to
24 appoint a commission to look at the
25 strategic utilization of the assets owned

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2 by the City of Philadelphia. And
3 basically we take our assets, such as our
4 parking garages, our airport, et cetera,
5 that are essentially not core municipal
6 functions and we would potentially
7 investigate what they would be worth to
8 the City of Philadelphia.

9 Now, I would not ever propose
10 to use sale of those funds or asset sale
11 money for operating expenses. So one of
12 the simplest ways to put hundreds of
13 millions of dollars into the General Fund
14 every year is to fix our pension problem,
15 and we can fix our pension problem,
16 Mr. Dubow, very simply. We can raise a
17 billion dollars from selling parking
18 garages. We can raise several billion
19 from getting Congress to change the law
20 to allow another hub airport to be part
21 of the pilot program. And for each
22 billion dollars we add into the pension
23 system, we get a hundred million dollars
24 less from the General Fund that we have
25 to contribute, and it's good for

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2 everybody, because the employees then
3 know they have a secure pension system
4 and we're not doing this through service
5 cuts or on the backs of our employees and
6 we're not doing this through raising
7 taxes on the backs of our citizens.

8 Why can't we get creative
9 thinking like that out of the
10 Administration, moving assets that are
11 doing us no good into assets that are
12 going to shore up our pension system and
13 create hundreds of millions of dollars in
14 free cash flow for the City of
15 Philadelphia every year?

16 MR. DUBOW: We look at asset
17 sales on an ongoing basis. I mean, there
18 are particular challenges with the two
19 that you mentioned. One is, we don't
20 own our -- the Parking Authority actually
21 owns the parking. And it's really the
22 parking meters that would generate the
23 most money for us. We don't own them.

24 COUNCILMAN GREEN: The garages
25 at the airport would generate a billion

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2 dollars in and of themselves.

3 MR. DUBOW: But the airport, as
4 you said, that requires a change in
5 federal legislation.

6 COUNCILMAN GREEN: Not for the
7 garages, because our ten-year agreement
8 with the FCC expires in a few years where
9 we agreed for a period to allow that to
10 be airport revenue. It's my position and
11 should be the position of the City of
12 Philadelphia that when that agreement
13 expires, we will not renew it, and that
14 if they want to take us to court, they
15 can.

16 We built those garages. And we
17 would have to pay off some airport
18 revenue bonds, I'm sure, in connection
19 with the sale, but we can take that
20 money, shore up our pension fund and put
21 a hundred million dollars in the General
22 Fund.

23 That's the way we have to be
24 thinking, creatively, not just cut or
25 raise taxes. I guess that's not really a

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2 question, but I just wanted it on the
3 record, that there are many other options
4 available to us than cutting or raising
5 taxes.

6 MR. DUBOW: And I just say --

7 COUNCILMAN GREEN: Thank you.

8 MR. DUBOW: -- those are things
9 that are not real simple to get done and
10 may be impossible and --

11 COUNCILMAN GREEN: A journey of
12 a thousand miles begins with a single
13 step. Let's do, not talk.

14 COUNCILMAN CLARKE: Thank you,
15 Councilman.

16 Councilman Kenney.

17 COUNCILMAN KENNEY: Thank you,
18 Mr. Chairman.

19 Just one question. We are
20 sitting here mystified. Councilman
21 Green, what is the Cannery?

22 COUNCILMAN GREEN: I believe
23 it's a holding facility that is near
24 Hunting Park in Councilwoman
25 Quinones-Sanchez's district.

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2 COUNCILMAN KENNEY: That's what
3 it's called, the Cannery?

4 COUNCILMAN GREEN: It's a
5 prison facility. It's a nickname.

6 COUNCILMAN KENNEY: Oh, it's a
7 nickname. All right. Thank you.

8 Mr. Dubow, just let me real
9 quickly, every time I get a chance to
10 have this discussion with either you or
11 L&I or Revenue, somewhat on a different
12 scope than Councilman Green's line of
13 questioning relative to airport garages
14 and the like, we seem to be always
15 reacting to what we're getting from the
16 state or not getting from the state, what
17 the state budget foretells for us and
18 what our revenue projections are, sales
19 tax, real estate tax. We seem to be
20 oftentimes necessarily reactionary,
21 because it's just kind of part and parcel
22 of being in municipal government.

23 I keep on bringing up this
24 ongoing and extensive underground economy
25 in the City that is here now. It's not

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2 some projection. It's not some possible
3 budget deal with the state or the feds.

4 I mean, I have continually raised the
5 issue of unlicensed contractors, nail
6 salons, cash businesses, valet parking
7 operations, parking garages, unlicensed
8 parking lots. I mean, just a plethora of
9 unregulated and untaxed businesses. And
10 while every time I raise the issue I get
11 a nod of the head of agreement, there
12 seems to be no strike force, flying
13 squad, group of consultants with City
14 employees who get together and try to
15 figure out a strategy to identify the
16 revenues that these businesses are
17 bringing in, tax them, bring them into
18 compliance and have an ongoing, solid
19 group of taxpayers that the City will
20 then have a reputation as to not being a
21 place to go to to do underground
22 business.

23 I mean -- and this is not this
24 Administration's creation. This is
25 something that's gone on for years, but

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2 it seems to me that if we were as
3 diligent as the IRS in going after what's
4 owed -- and I don't mean what's been owed
5 on real estate taxes 35 years ago. I'm
6 talking about the stuff that's going on
7 on a regular basis, where unlicensed
8 panel trucks are coming in and doing
9 construction business, where people are
10 doing cash businesses, where parking lots
11 are operating and not paying the parking
12 tax. All these things not only reduce
13 our ability to maximize revenues, but
14 gives the City a reputation as a place
15 where it's a little loose and maybe we
16 can go over and hang out there a little
17 bit and make some money and then bring it
18 back to our suburban and New Jersey
19 communities.

20 I need to know what
21 conversations or do we need to have a
22 meeting about putting together a serious
23 group of folks who will go after the
24 commerce that's going on now, not
25 projected commerce, not asset sales, not

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2 budgetary deals, but what goes on day to
3 day in the streets of the City?

4 One of the things I raised with
5 L&I a while ago is this issue of
6 unlicensed contractors throughout our
7 City and using entities like the Parking
8 Authority to help us enforce these
9 things.

10 I mean, isn't it beyond the
11 time that we need to squeeze every corner
12 of revenue that's due to us, and what are
13 we doing to get there?

14 MR. DUBOW: I know that in the
15 Revenue Department they're going out to
16 parking lots and going out to
17 construction sites and checking, but
18 you're right, we need a more coordinated
19 approach to it. So I think we're getting
20 people on kind of a spot basis now, but
21 we need a better, more comprehensive --

22 COUNCILMAN KENNEY: For
23 example, not only on the unlicensed small
24 contractor business, I'm talking about in
25 the larger scale contracting business

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2 where they are paying people as
3 individual contractors and giving them
4 their 1099's, or whatever the tax form
5 is, and they just pay them as a kind of
6 an individual -- not as an employee on
7 their books, but as an employee just for
8 the day or for -- I mean, all that stuff
9 is rampant, and I'm sad that we're having
10 discussions about tax increases or
11 service cuts and asset sales, and this
12 might -- this is not hundreds of millions
13 of dollars, as Councilman Green alluded
14 to relative to potential parking lot
15 sales, but this could be tens of millions
16 of dollars that has just gone out there
17 uncollected, and I don't sense -- not on
18 your part, but on the Revenue
19 Department's part, on L&I's part -- any
20 sense of urgency in trying to find these
21 folks and figure out a way to hold their
22 feet to the fire.

23 MR. DUBOW: I mean, I think
24 they understand how important it is. I
25 think it's the coordination that we

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2 haven't done a good enough job of that we
3 need to do.

4 COUNCILMAN KENNEY: I mean, is
5 it regulatory changes in the way we
6 utilize our employees? Is there civil
7 service changes we need? Is there
8 consultants that we need to bring on? I
9 mean, can we hire a slew of ex-IRS agents
10 and pay them as consultants? I mean,
11 these are the folks who know how people
12 hide money. And I just think that we
13 kind of allow this free flow of
14 underground commerce without really going
15 after it in a real sense, and I think not
16 only do we not collect the money, but we
17 perpetuate the image that the City is
18 kind of lax on its collections.

19 This is another opportunity to
20 say something to someone in the
21 government about it.

22 MR. DUBOW: Okay. Thanks.

23 COUNCILMAN KENNEY: Thanks.

24 COUNCILMAN CLARKE: Thank you,
25 Councilman.

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2 Real quick, I actually want to
3 piggyback a little bit on Councilman
4 Kenney's reference to the underground
5 economy. I actually think in addition to
6 finding a way to ensure that people do
7 meet their obligations as it relates to
8 taxes, I actually think we should, in a
9 very aggressive way, work with people to
10 help formalize their operations, because
11 there are large portions throughout the
12 City where people, frankly speaking, but
13 for that opportunity, they would have no
14 wherewithal to live, and, frankly
15 speaking, I thought with a little
16 assistance, that they wouldn't mind
17 actually having a formal barber shop. I
18 mean, I know a bunch of guys, they cut in
19 the basement. If they had the ability to
20 formalize it and build their business --
21 and I don't think -- and this is not just
22 saying this Administration, but I don't
23 think any of the Administrations -- and
24 we have to take responsibility as a
25 Council -- have aggressively gone after

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2 that, formalizing this underground
3 economy that would have a twofold
4 approach: One, make sure that the City
5 gets the necessary revenues, but, two,
6 put people in business so they can be a
7 productive part of their community and
8 actually employ people. So I --

9 COUNCILMAN KENNEY: And I
10 agree. I agree with Councilman Clarke
11 about bringing people from the basement
12 up into the above-ground economy. I'm
13 not even talking about those folks. I'm
14 talking about the guy who's got the panel
15 truck up on street level who we don't
16 even ask.

17 I mean, there's two sides to
18 this. One is bringing people into the
19 mainstream economy, and that's a good
20 thing, because they'll pay taxes and they
21 can work above board, but another thing
22 is, I got the guy sitting right in the
23 middle of the street, I don't even bother
24 asking him whether he's got a
25 contractor's license. And it's just -- I

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2 know I sound -- this is like a one-night
3 song for me in this particular subject
4 matter, but it doesn't seem to ever get
5 to the point where we're going to
6 formalize this, again, flying team or
7 strike force or something to go after our
8 money. Because it sends a message -- and
9 I get these letters or e-mails from
10 people who are actually in the
11 above-ground economy and paying their
12 taxes and paying all their employees'
13 benefits who think they're fools, because
14 the guy doing the same work next door to
15 him is laughing at him because he's
16 taking his cash and going back across the
17 bridge.

18 All right? Thanks.

19 COUNCILMAN CLARKE: Thanks,
20 Councilman.

21 Councilman Goode.

22 COUNCILMAN GOODE: Thank you,
23 Mr. Chairman.

24 To continue this discussion but
25 taking a slightly different direction,

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2 the Chairman said -- and I think we all
3 concurred -- that we're not looking
4 forward to and don't expect to raise
5 taxes and fees on Philadelphia businesses
6 and residents. We may want to look at
7 legalizing some businesses to capture
8 that revenue that we should be capturing.
9 But in June as we were ending budget
10 discussions -- or actually in May when we
11 were ending budget discussions, I floated
12 an idea about actually raising the fee,
13 the business privilege license fee, for
14 out-of-town businesses that do business
15 inside of Philadelphia. Where are we on
16 that idea?

17 MR. DUBOW: I have to check. I
18 don't know. I have to check.

19 COUNCILMAN GOODE: What do you
20 think of the idea in general?

21 MR. DUBOW: If I remember
22 correctly, when we looked at it --

23 COUNCILMAN GOODE: We did come
24 up with a number -- I forget what the
25 number was.

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2 MR. DUBOW: Wasn't that -- it
3 was a modest number, if I remember
4 correctly, right?

5 COUNCILMAN GOODE: It was
6 hundreds of businesses. It may have been
7 up to a few thousand businesses. I
8 forget the specific number.

9 MR. DUBOW: Right. I think we
10 were talking about --

11 COUNCILMAN GOODE: But that's
12 not particularly relevant. It may have
13 been 3,000, but that's not particularly
14 relevant when you can decide whatever fee
15 you want it to be to begin with. In
16 other words, we could do a
17 thousand-dollar fee. There are a number
18 of different -- or higher. There's a
19 number of different things we could do.

20 Is that an idea that the
21 Administration could support, and, if
22 not, why not?

23 MR. DUBOW: I think it's
24 something that's worth pursuing.

25 COUNCILMAN GOODE: So are we

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2 going to be ready by the time budget time
3 comes around to discuss the idea in
4 reality?

5 MR. DUBOW: Yes.

6 COUNCILMAN GOODE: Second
7 question --

8 MR. DUBOW: I knew that was the
9 answer.

10 COUNCILMAN GOODE: That was the
11 easy question. The second question is,
12 in your testimony you say with labor
13 costs comprising about 60 percent of the
14 City's budget, any increase in those
15 costs beyond the amount included in the
16 Five-Year Plan could present significant
17 challenges to the City budget.

18 I'm sort of confused by that
19 statement. I understand what it means.
20 I understand that it probably means that
21 you're not necessarily anticipating or
22 don't want new costs within this budget
23 year, but when you use the term
24 "Five-Year Plan," we know there's going
25 to be a new Five-Year Plan.

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2 MR. DUBOW: Right.

3 COUNCILMAN GOODE: And so
4 you're referring to this Five-Year Plan?

5 MR. DUBOW: We're referring,
6 yes, to the '11 to '15 Five-Year Plan.

7 COUNCILMAN GOODE: And you're
8 actually, to some extent, just referring
9 to this fiscal year?

10 MR. DUBOW: No. It's really
11 the whole Five-Year Plan.

12 COUNCILMAN GOODE: The
13 Five-Year Plan will change, though.

14 MR. DUBOW: That's right. The
15 Five-Year Plan will change, but until
16 then, we're still living with this Plan.

17 COUNCILMAN GOODE: So as we
18 approach a new budget season and a new
19 Five-Year Plan, what does that statement
20 mean in that context?

21 MR. DUBOW: It means that we
22 still need to live within the costs that
23 are in our Plan and will be in our new
24 Plan, that what we've assumed is that
25 there will be labor savings, that there

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2 will be change in the pension plan that
3 will control benefit costs, and we need
4 to achieve that to hit the numbers in our
5 Plan.

6 COUNCILMAN GOODE: And the
7 additional revenue that was requested by
8 the Administration last spring, that
9 would have covered additional labor
10 costs?

11 MR. DUBOW: No. That would
12 have -- this is going to get Councilman
13 Clarke. That would have meant that that
14 last round of cuts didn't happen.

15 COUNCILMAN GOODE: So as we
16 approach next year's budget and Five-Year
17 Plan, that statement will hold true?

18 MR. DUBOW: Yes.

19 COUNCILMAN GOODE: In terms of
20 the Administration's position?

21 MR. DUBOW: Yes.

22 COUNCILMAN GOODE: Thank you.

23 Thank you, Mr. Chairman.

24 COUNCILMAN CLARKE: Councilman
25 Jones.

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2 COUNCILMAN JONES: Thank you,
3 Mr. Chairman.

4 And good afternoon, Mr. Dubow.
5 First of all, let me give kudos to the
6 Chairman for being consistent with his
7 pledge to have a quarterly fiscal
8 evaluation, which gives us some time,
9 some runway before we have to land a
10 budget, and even in discourse, we can at
11 least come up with some general
12 directions where we want to be in the
13 discussions. So I applaud you for that.

14 At some point, Bill, myself and
15 Maria, God willing and the creek don't
16 rise, won't have to be called freshmen
17 again and that at some point we'll have
18 to figure out some other moniker, but
19 while we still have it --

20 COUNCILMAN CLARKE: Sophomore.

21 COUNCILMAN JONES: Sophomore?
22 Okay.

23 While we still have it, I'd be
24 interested in looking at and what I heard
25 consistently among the testimony, which

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2 is a result of the budget process, that
3 each of us, freshmen and senior members
4 alike, have asked about, alluded to,
5 recommended changes that might increase
6 our efficiency. Some of them were
7 scoffed at, like the Freshman 15, as
8 amateuristic attempts to do those things,
9 and that's okay.

10 MR. DUBOW: I actually don't
11 think that's what happened. I think
12 there were some of those things that we
13 actually did.

14 COUNCILMAN JONES: That's where
15 I'm going. I'd be interested in --

16 MR. DUBOW: And it was the
17 Freshman 30 when you were done.

18 COUNCILMAN JONES: Yeah. By
19 the time we got done, it was 30.

20 I'd be interested as we
21 approach the budget cycle again looking
22 at how many of them were vetted, how many
23 of them were actually implemented, how
24 many of them were discarded and for what
25 reason. And I think that's true for each

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2 member of Council as we struggle with
3 this thing.

4 No one likes to raise taxes.

5 No one likes to cut services, but all of
6 us can agree at a place called efficiency
7 and if indeed we are in earnest trying to
8 do them. I can remember a couple of
9 them. One of them was the bail
10 collection and that with the transition
11 from the Clerk of Quarter Sessions into
12 the mainframe of the court system, how
13 that aggressive collection effort is
14 doing.

15 So at the point that we come
16 back and reconvene, progress reports on
17 what those savings actually mean would be
18 at least helpful to me and possibly the
19 rest of the members of Council.

20 Specifically, what I want to know about
21 this year is that but for the slowdown at
22 the state level of our reimbursements,
23 pretty much are our revenues on track?

24 MR. DUBOW: Yeah. The first
25 quarter of '11 tax revenues have been

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2 pretty much where we projected they would
3 be.

4 COUNCILMAN JONES: And once the
5 ferreting loose of our payments from the
6 state actually hit our coffers, we will
7 be ahead of, slightly ahead of?

8 MR. DUBOW: Just a little
9 because of amnesty, and it's one-time
10 money, but, yeah, just a little bit.

11 COUNCILMAN JONES: And are we
12 considering -- and I want to commend
13 Councilwoman Krajewski for her initiative
14 to do that, which resulted in \$12 million
15 more that we had --

16 MR. DUBOW: Than we had
17 budgeted.

18 COUNCILMAN JONES: And so if
19 that trend continues, we won't be at
20 crisis mode, if indeed the state did not
21 do anything drastic by cutting us. And I
22 understand they have their budget woes,
23 but we will probably be right on par
24 where we said we would be.

25 MR. DUBOW: Yes. That's right.

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2 If there's nothing -- if we don't get hit
3 by the state, if there's no other
4 downturn in the economy, we should be for
5 this year around where we thought we were
6 going to be, which is much better than,
7 you know, seeing revenues fall off the
8 cliff like they had two years ago.

9 COUNCILMAN JONES: That's light
10 at the end of the tunnel that may not be
11 a train coming to hit us.

12 MR. DUBOW: Right.

13 COUNCILMAN JONES: Now, with
14 that, we've taken a posture where we've
15 slowed down in a cautious manner on some
16 of the hirings that we could have done,
17 and I'm not going to try to guess the
18 motivations of that, whether it is in
19 anticipation of some uptick of expense or
20 some reduction in revenue. I don't know
21 what those are, but at some point, we're
22 going to have a reconciliation of those
23 dollars and it will come in the form of
24 transfer ordinances that will be put
25 before us.

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2 MR. DUBOW: Right.

3 COUNCILMAN JONES: In that
4 regard -- and I'll piggyback off what
5 Member Goode said -- that we aren't
6 anticipating any settlement of the union
7 contracts? I mean, does this --

8 MR. DUBOW: We're anticipating
9 that if they're settled, they'll be
10 within the framework laid out in the
11 Five-Year Plan.

12 COUNCILMAN JONES: All right.
13 And specifically, that has nothing to do
14 with the slowdown of hirings?

15 MR. DUBOW: No.

16 COUNCILMAN JONES: Okay. But
17 in --

18 MR. DUBOW: The slowdown in
19 hirings is to ensure that we actually
20 stay within our budget.

21 COUNCILMAN JONES: Okay. For
22 example, in the EMS -- well, no; in the
23 black-out situation --

24 MR. DUBOW: Brown-out.

25 COUNCILMAN JONES: Brown-out.

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2 Black-out, brown-out, they're not in
3 business. We could -- if my memory
4 serves me correctly, would 25 new hires
5 there solve that whole \$3 million
6 problem?

7 MR. DUBOW: I wasn't at the
8 hearing, but if that's what came out at
9 the hearing, then I'll --

10 COUNCILMAN JONES: So, I mean,
11 as we start to approach this -- and I'm
12 going to anticipate at our next meeting,
13 I'm going to ask that question a little
14 harder. I don't need an answer right
15 now, but as we start to realize these
16 savings, as our plane is coming to at
17 least stable airspace, anticipated
18 revenues are there and some favorable
19 surprises like amnesty, I know there's
20 going to be something that kicks us in
21 the shins, but pretty much I would be
22 looking for us to solve some of the
23 service problems, which the brown-outs
24 are a problem, that we can anticipate
25 that we've realized certain amount of

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2 savings due to late hirings, that we can
3 hire out of -- what was the number of
4 unfilled positions that we had, Charlie?
5 What was that?

6 MR. McPHERSON: 675.

7 COUNCILMAN JONES: Out of 675
8 unfilled positions, that we can manage to
9 breathe easy and hire 25 more to solve a
10 problem that has gotten so much attention
11 from the public and one that concerns me
12 deeply when we start talking about first
13 responders and the safety of the public.

14 So as we move from this quarter
15 to the next quarter and we have this good
16 news, I want to be also looking for us to
17 do good things to pass that good news on,
18 like maybe hire 25 firefighters to solve
19 a major problem like that.

20 MR. DUBOW: I wouldn't actually
21 call this good news. I would say it's
22 the first time in a while we haven't had
23 bad news, which is a significant
24 difference. I don't think we're in a
25 place where we can start adding

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2 expenditures, because we're kind of where
3 we thought we would be. It's not like we
4 have more money than we thought we were
5 going to have when we --

6 COUNCILMAN JONES: No. I
7 wouldn't classify it as adding
8 expenditures. It would just be doing
9 what we said we were going to do in the
10 Five-Year Plan and hiring the people that
11 we have budgeted for. So, I mean --

12 MR. DUBOW: The Five-Year Plan
13 assumes we don't incur those costs. So
14 what we're doing now is consistent with
15 the Plan.

16 COUNCILMAN JONES: All right.
17 I'll give you until the next quarter for
18 us to come to common ground on that, but
19 if the trend continues -- and I pray and
20 knock on wood that it does -- we're going
21 to look to see public relief in some
22 areas as well, so that that good news
23 gets translated into good services. All
24 right?

25 Thank you, Mr. Chairman.

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2 COUNCILMAN CLARKE: Thank you,
3 Councilman.

4 Mr. Dubow, let me understand
5 this, in your most recent questioning.
6 The PICA-approved budget and the
7 positions not filled, 675, and let me
8 understand, where is that money as it
9 relates to our fiscal year?

10 MR. DUBOW: There is always in
11 every budget, there's an assumption that
12 positions won't be filled for the entire
13 year. So if you have a General Fund
14 that's 22,500 people, there's always
15 going to be some turnover. So if you
16 didn't have any vacancies, you would wind
17 up going over budget. I mean, just
18 because the way our process works, we
19 always are going to have vacancies. So
20 it's not surprising that you would find a
21 large number of --

22 COUNCILMAN CLARKE: Is this
23 number consistent with the prior years,
24 675?

25 MR. DUBOW: I'd have to kind of

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2 go back and look, but it's probably
3 consistent with the last few years. I
4 think we probably have a large number of
5 vacancies each year.

6 COUNCILMAN CLARKE: Okay.

7 Following on the theme of getting
8 creative -- and you're probably not the
9 person to talk to this about, but you're
10 sitting here. I personally had some
11 issues with respect to the pace of an
12 issue that I think affects two of these
13 problem areas -- one is wage tax; the
14 other is the transfer tax -- is the pace
15 of development in the City, be it
16 supported by the government, be it RDA,
17 OHCD, PHDC, or simply allowing
18 individuals who are willing to build in
19 the City of Philadelphia, and it's
20 unfortunately not as many that we are
21 used to in the past. But I have a real
22 concern because I think that, one, from a
23 fiscal perspective, that our inability to
24 generate activity has been diminished,
25 because there seems to be this

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2 process-driven policy within the
3 government that it sometimes bogs down
4 the private sector's willingness to
5 continue with a development project.

6 I'm all for transparency, you
7 know, support it, in some cases probably
8 in retrospect regret, every imaginable
9 ordinance that relates to creating
10 transparency, but my concern is when it
11 then turns into paralysis, because I've
12 seen too often where people submit
13 projects or they come in and requesting
14 publicly owned land, be it RDA, Public
15 Property or some other agency, and they
16 are "formed" to death. By that I mean,
17 you get to a stack of forms and you can't
18 even be guaranteed that you will end up
19 with the property. And you're asking
20 people to go out and hire a lawyer, go
21 out and hire an architect, submit a
22 proposal for a parcel of land that you
23 have to pay fair market value for, and
24 you may not even get the property.

25 I think there needs to be some

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2 serious consideration -- we've referenced
3 that in an earlier conference that we
4 had, that if we're serious about creating
5 construction activity, because I think
6 that is -- and I think you will concur
7 that that is a very important part and
8 component as it relates to our budget,
9 because construction breeds purchases of
10 service, it breeds employment, and then
11 those people will spend money during the
12 workday in their local communities.

13 That's on the private side.

14 On the public side, we have
15 been sitting on \$50 million of NTI bonds
16 for the last year. And I'm only saying
17 the last year because that's the time
18 that the audit was completed, where
19 essentially all of the issues with
20 respect to whatever concerns were had by
21 either the RDA or the Administration as
22 it relates to the type of bonds, the
23 amount of bonds, any issues with respect
24 to some potential criminality, because I
25 believe that it was -- actually, at one

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2 point there was an attempt to hire a
3 forensic criminal auditor to determine if
4 there was some criminal activity. But
5 given what's happening in the City and
6 the ability for us to have leverage --
7 and I think that window of opportunity
8 has passed -- the significant stimulus
9 dollars that came to the City, because
10 contrary to what most people believe,
11 that the Obama Administration has
12 probably put more federal money into
13 municipalities across the country than
14 any administration in the last 50, 60
15 years, and I don't think that we have
16 adequately taken an opportunity to
17 leverage our resources and put that money
18 in play in a very aggressive way.

19 The most recent round of
20 funding from the state, I think we got
21 the lowest amount of developments funded
22 in most recent history, and the reality
23 is is that a city in the western
24 county -- and I don't know if that
25 reflected on the fact of who might

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2 ultimately be the governor -- got more
3 funding for a town of approximately a
4 quarter of the size of the City of
5 Philadelphia for development projects,
6 simply because, in my interpretation, we
7 weren't aggressive enough and we didn't
8 put our resources on the table.

9 So if we want to talk about
10 creative ways, other than cutting
11 services and raising more taxes, which I
12 said earlier, I don't think there's any
13 appetite for that, we got to get, frankly
14 speaking, a little more aggressive in
15 these opportunities. And I'm just
16 putting that on the table to add to some
17 of the other things creative and ideas
18 that my colleagues have put on the table.

19 We in Council are always
20 prepared to work with the Administration,
21 because at the end of the day, as the
22 Mayor actually likes to say, there are 18
23 people who drive this particular train,
24 and we want to be a part of that train in
25 a very meaningful way. And while we're

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2 prepared, if need be, to make those very
3 difficult decisions -- trust me, that 9.9
4 percent real estate tax was a very
5 difficult vote -- we also want to be as
6 aggressive and in the position to
7 participate in a meaningful way in
8 creating some of these ideas and some of
9 these mechanisms that are going to drive
10 revenue, other than simply putting our
11 hands in people's pockets. And I mean
12 that. And I understand that you're not
13 the person from that end of it, but, like
14 I said, you're the person sitting here
15 and we're talking about revenue.

16 MR. DUBOW: Right.

17 COUNCILMAN CLARKE: And at the
18 end of the day, our ability to create and
19 generate revenue on a local level is very
20 important, and not simply being subject
21 to the national recession. Okay? So
22 that's pretty much that on that one.

23 Any other questions by members
24 of the Committee for this witness?

25 (No response.)

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2 COUNCILMAN CLARKE: Mr. Dubow,
3 thank you very much. That was pretty
4 painless, wasn't it, sir?

5 MR. DUBOW: Yes. Thanks.

6 COUNCILMAN CLARKE: Anyone else
7 to testify on this resolution?

8 (No response.)

9 COUNCILMAN CLARKE: There being
10 none, thank you very much.

11 This concludes the hearing on
12 the Committee of Fiscal Stability and
13 Intergovernmental Cooperation. Thank you
14 all very much.

15 (Committee on Fiscal Stability
16 and Intergovernmental Cooperation
17 concluded at 2:40 p.m.)

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1
2 CERTIFICATE

3 I HEREBY CERTIFY that the
4 proceedings, evidence and objections are
5 contained fully and accurately in the
6 stenographic notes taken by me upon the
7 foregoing matter on October 26, 2010, and that
8 this is a true and correct transcript of same.

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15 RPR-Notary Public
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