

COUNCIL OF THE CITY OF PHILADELPHIA
COMMITTEE ON PUBLIC SAFETY

Room 400, City Hall
Philadelphia, Pennsylvania
Tuesday, December 11, 2012
11:45 a.m.

PRESENT:

COUNCILMAN CURTIS JONES, JR., CHAIR
COUNCILWOMAN JANNIE BLACKWELL
COUNCILMAN DENNIS O'BRIEN
COUNCILWOMAN BLONDELL REYNOLDS BROWN

RESOLUTION 120679 - Resolution authorizing the
Committee on Public Safety to hold hearings to
investigate Human Trafficking in the City of
Philadelphia.

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COUNCILMAN JONES: Good

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afternoon. The City Council Committee on

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Public Safety will open the hearings. I

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will note that a quorum is present of the

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Committee, and we have temporarily -- we

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would be honored to keep her -- appointed

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Councilwoman Blondell Reynolds Brown, who

9

has championed this most important issue

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today.

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I note for the record to my

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right is Councilwoman Blondell Reynolds

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Brown. To my left is Councilwoman

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Blackwell, and to my far right is

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Councilman O'Brien, all on the Public

16

Safety Committee.

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Will the Clerk please read the

18

title of the resolution.

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THE CLERK: Resolution 120679,

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resolution authorizing the Committee on

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Public Safety to hold hearings to

22

investigate Human Trafficking in the City

23

of Philadelphia.

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COUNCILMAN JONES: I would like

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to yield the mic to allow the author of

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 this resolution to give opening remarks.
3 Councilwoman Blondell Reynolds
4 Brown.

5 COUNCILWOMAN BROWN: Thank you
6 very much, Mr. Chairman.

7 Good morning, and a huge thank
8 you to all of those who have showed up
9 with an interest in this matter, as is
10 evidenced by your attendance.

11 What is human trafficking?
12 Human trafficking is the illegal trade
13 and modern-day slavery enslavement of
14 humans, mostly women, and children for
15 the purposes of commercial sexual
16 exploitation or forced labor. Human
17 trafficking constitutes the
18 fastest-growing business of organized
19 crime and, a fact, the third largest
20 criminal enterprise in the world.

21 When we watch investigative
22 stories on the news about human
23 trafficking, it always seems that it
24 happens some place else. However, when
25 the FBI tells you that your own

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2 backyard -- in our backyard is a high
3 incidence area for such a horrific,
4 unnerving practice, we believe it is
5 certainly incumbent upon members of this
6 body to not only look at it but take
7 action.

8 We intend to pull back the
9 layers of secrecy surrounding human
10 trafficking in Philadelphia by working
11 with police, community leaders,
12 organizations, and individuals who have
13 an expertise on this issue as well as
14 those who simply are moved by its
15 ugliness.

16 During this hearing, we will
17 discuss strategies to combat human
18 trafficking, instituting stronger human
19 trafficking laws, and increasing support
20 for victims of human trafficking. This
21 measure is the third resolution I
22 authored on human trafficking and, to my
23 knowledge, the first legislative measures
24 introduced in this legislative body.

25 What is the back story, the

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 history? Resolution 120038, recognizing
3 January as National Human Trafficking
4 Awareness Month in Philadelphia, was
5 adopted January 26th of this year. That
6 was followed by Resolution 120240,
7 calling on the Pennsylvania General
8 Assembly to pass Senate Bill 338, the
9 National Human Trafficking Resource
10 Center Hotline, adopted March 22nd, 2012.
11 Then Resolution 120696, authorizing this
12 Committee on Public Safety, chaired by
13 Councilman Jones, to now hold hearings to
14 investigate human trafficking in the City
15 of Philadelphia, later adopted September
16 2012.

17 These resolutions are the
18 result and the outcome of an initial
19 meeting I had with Amanda Aronoff,
20 President of our local Women's Way, in
21 fall 2011. She and I just met for
22 breakfast talking about what can we work
23 on together. Thank you, Amanda.

24 At this meeting, she brought
25 this issue to my attention and asked my

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2 office to work with Women's Way in
3 helping to raise the awareness of this
4 issue. That was followed by a more
5 informal meeting, conversation, and
6 discussion that I had with the Chair of
7 this Committee, who reassured me of its
8 relevance and the appropriateness of
9 facing it head-on.

10 So today we look forward to
11 hearing testimony on this most compelling
12 issue. We ask that all media outlets and
13 members of the gallery do not -- I
14 repeat, do not -- take pictures of any
15 victims of human trafficking. Their
16 attendance alone is a sign of bravery and
17 just sheer courage to come here and speak
18 about this ugly issue.

19 I want to thank Mr. Chairman
20 Jones again for underscoring the
21 importance of facing this, and we will
22 now move to public testimony.

23 Thank you, Mr. Chairman.

24 COUNCILMAN JONES: Thank you,
25 Councilwoman, for bringing this issue to

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 the forefront. I recall recently having
3 a conversation with you and Pastor
4 Waller's wife, Mrs. Waller, on the issue,
5 and I'll be perfectly candid, that I was
6 stunned as to, A, the passion in which
7 you and her talked about the issue, but
8 also stunned as to the reality of it. So
9 in my ignorance, I thought I would
10 educate myself and came up with some
11 startling statistics as well, that human
12 trafficking during the 2012 Clinton
13 Global Initiative, President Obama called
14 human trafficking the modern-day slavery
15 and one of the greatest human rights
16 causes of our time; that human
17 trafficking, including sex trafficking
18 and forced labor, represented the
19 fastest-growing criminal industry in the
20 world, generating an estimated \$32
21 billion in annual profits, more than
22 Major League Baseball, the NBA, the NHL,
23 and the NFL. This industry is big
24 business and is bad news. But it's not
25 just bad news in some other continent

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2 around the world, but I found out through
3 your research that it's bad news in
4 Philadelphia, right here in our City of
5 Brotherly Love, and if that's the actual
6 case, not much sisterly affection. And
7 it impacts kids disproportionately, so,
8 therefore, takes on a greater priority of
9 this Committee, this Council by way of
10 public safety.

11 So with that, will the Clerk
12 read the -- would you like to make a
13 comment?

14 COUNCILWOMAN BLACKWELL: Yes.
15 Thank you.

16 Good morning, everyone. As a
17 co-founder and member of the Mayor's
18 Commission on African and Caribbean
19 Immigrant Affairs, let me say we've dealt
20 with as an issue. I've just asked them
21 to pull some of the information that we
22 passed out during the Commission meeting.
23 I will make it available to members of
24 the Committee and anybody else who would
25 want it. And let me also give credit in

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 our Commission meetings to Makuta Keita
3 Doe, who is a teacher at Tilden Middle
4 School and who has been involved in this
5 issue in our country and beyond for many,
6 many years.

7 Thank you.

8 COUNCILMAN JONES: Thank you,
9 Councilwoman Blackwell.

10 Are there any other comments
11 from members of the Committee?

12 (No response.)

13 COUNCILMAN JONES: Hearing
14 none, will the Clerk please read the
15 first panel.

16 THE CLERK: Captain John Darby,
17 Special Victims Unit; Vanessa
18 Garrett-Harley, Deputy Commissioner
19 Department of Human Services; Shea
20 Rhodes, Assistant District Attorney,
21 Philadelphia District Attorney's Office;
22 and Hugh Organ, Associate Executive
23 Director, Covenant House, Pennsylvania.

24 (Witnesses approached witness
25 table.)

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2 COUNCILMAN JONES: Thank you.

3 And once again welcome to City Council.

4 Would you please state your name for the
5 record and begin your testimony.

6 What we'd like to do is allow
7 for each of the first panel to give their
8 testimony and then we'll open up for
9 questions from the Committee.

10 MR. HEALY: Good morning,
11 Chairman Jones. My name is Francis
12 Healy. I'm Special Advisor to Police
13 Commissioner Ramsey. On his behalf,
14 thank you for allowing us to testify on
15 this important subject. It is such an
16 important subject that crosses a lot of
17 different boundaries even between in our
18 departments, between Special Victims and
19 Vice Unit. So what I've done is, I've
20 had Captain Darby. I'm going to
21 introduce Captain Darby here. He'll read
22 as to the testimony, being the lead
23 presenter, but for the record, I wanted
24 to let you know that we had a lot of
25 other people in the audience prepared to

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2 answer any questions you may have.
3 Specifically, I have Chief Inspector
4 Heath, who oversees the Major
5 Investigations Unit of the Department.
6 Captain Darby obviously oversees the
7 Special Victims Unit. And along with him
8 is Lieutenant McFadden from the Special
9 Victims Unit as well. I also have
10 Sergeant Lanciano from the Citywide Vice
11 Unit to talk about their side of this
12 issue as well.

13 Interestingly enough, I also
14 have Lieutenant Pace from our Law and
15 Procedure Unit. Last year Lieutenant
16 Pace was chosen to do the Rotary
17 International Fellowship, for lack of a
18 better word, in Thailand. As part of
19 that study, he actually was involved in
20 some of the international aspects of
21 human trafficking. So I also brought him
22 along to answer any questions that you
23 may have on the international level he
24 may be able to provide.

25 So with that, I'd like to

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 introduce Captain Darby from the Special
3 Victims Unit.

4 COUNCILMAN JONES: Captain
5 Darby, how are you? Good morning.

6 CAPTAIN DARBY: Good morning,
7 almost afternoon. To all the members of
8 the Committee on Public Safety, in
9 introduction, I am Captain John Darby,
10 commanding officer of the Special Victims
11 Unit, Philadelphia Police Department.
12 The Special Victims Unit, or SVU as it's
13 commonly known, under the Police
14 Department's Special Investigations
15 Bureau assumes citywide responsibility
16 for the investigation of all adult sexual
17 assault, child sexual assault, and child
18 abuse reports and allegations and related
19 crimes, including child abductions and
20 child pornography. The unit conducts
21 approximately 5,000 investigations each
22 year.

23 Originally formed in 1980 to
24 maximize the effectiveness and
25 sensitivity in handling these challenging

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2 cases, SVU has undergone a number of
3 changes. Developments in forensic
4 science, improved collaboration between
5 investigative partners, and interagency
6 linkages have resulted in better, more
7 thorough investigations and improved
8 service to the community.

9 Given the repetitive nature of
10 sexual offenses, serial crime pattern
11 identification is a critical focus of
12 SVU, whether the acts are occurring
13 inside of a household where the offender
14 is known to the victims, as is often the
15 case in child sexual abuse, or total
16 stranger incidents on our streets.

17 An evolving challenge for law
18 enforcement is in the area of human
19 trafficking, a modern-day practice of
20 slavery. The trafficking of women,
21 children, and men for sexual
22 exploitation, general labor or domestic
23 servitude has become of increasing
24 concern for all of us.

25 Obviously the attention of the

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2 Special Victims Unit is drawn to victims
3 of sexual exploitation. Unfortunately,
4 similar to all sexual assault victims, in
5 the best of circumstances, there is
6 hesitancy to report. As a result, our
7 experience has been that direct reporting
8 of sex trafficking to police, especially
9 by adult victims, is almost
10 non-existence. SVU investigators,
11 supervisors, and a full-time victim
12 assistance officer, who conducts
13 follow-up contacts with adult victims out
14 of my unit, are mindful of the human
15 trafficking potential. Historically,
16 however, disclosure involves single
17 incidents with single perpetrators.

18 Locally, and dating back to
19 2005, SVU established lines of
20 communication internally with Center City
21 Patrol District, Divisional Detective,
22 and Citywide Vice Unit commanders,
23 federal agency representatives as well as
24 certain outside victim service groups to
25 ensure awareness and to promote

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2 coordinated reporting and response by
3 all.

4 More recently, SVU participates
5 formally with an Anti-Human Trafficking
6 Law Enforcement Working Group, sponsored
7 by our District Attorney's Office. In
8 conjunction with our department's
9 Citywide Vice Unit, City prosecutors,
10 Pennsylvania State Police, Homeland
11 Security, U.S. Attorney's Office, and
12 advocacy groups regular meetings are held
13 to maintain awareness and to discuss
14 ongoing SVU or Citywide Vice
15 investigations.

16 In addition, and in pursuit of
17 successful investigation and prosecution
18 of individuals and groups responsible for
19 serious crimes, including the trafficking
20 of sexually exploited children, the
21 Philadelphia Police Department,
22 specifically SVU, has entered into a
23 Memorandum of Understanding, an MOU,
24 signed by Police Commissioner Ramsey on
25 September the 5th, 2012. That's with the

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2 Federal Bureau of Investigation and
3 several local townships.

4 This latest effort, identified
5 as the Philadelphia Crimes Against
6 Children Task Force, will have a positive
7 impact on the SVU efforts in this area,
8 enhanced information sharing,
9 coordination, and resources.

10 All of the above is in the face
11 of a criminal element that is
12 geographically far reaching; that is, is
13 domestic as well as international in
14 scope. It's organized and which has
15 increasingly utilized technology,
16 including social media sites, to
17 facilitate contacts with victims of all
18 ages.

19 Briefly, two recent human
20 trafficking cases, the first involving
21 adult victims, the second a teenager,
22 were initially reported to and
23 investigated by Special Victims Unit.
24 Both cases received media attention. In
25 the first incident, two 20-year-old

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2 unrelated females from out of town, one
3 from Pittsburgh area, were lured via an
4 online relationship to the North
5 Philadelphia home of an adult husband,
6 his wife, and an adult male friend.

7 There the victims were held captive
8 through threats and violence for up to
9 two years, while the offenders sexually
10 assaulted them, stole their money, ID,
11 payroll and Social Security checks. The
12 physical assaults included beatings and
13 the burning of parts of the body with an
14 iron and flammable liquids which were
15 ignited. The offenders were successfully
16 identified, apprehended, and prosecuted
17 at the state level for human trafficking
18 and other pertinent crimes.

19 In the second case involving a
20 juvenile escort service, a prostitution
21 ring operating out of a Northeast
22 Philadelphia hotel, two adults were
23 arrested, including a civilian First
24 Judicial District court employee, who
25 impersonated a police officer. The SVU

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2 case was adopted at the federal level.

3 Evident in the above cases is
4 the immediate, decisive, and effective
5 response by SVU investigators, which
6 ultimately led to successful conclusions.
7 My message to you today is that the
8 Special Victims Unit, with a history, a
9 track record of taking all reports
10 seriously, of consistently working
11 towards gaining the trust of victims of
12 all ages, of working within and outside
13 of law enforcement is prepared to
14 continue these efforts in this emerging
15 crime problem.

16 Clearly called for is continued
17 emphasis on awareness, information flow,
18 training, collaboration, victim outreach
19 and support, as well as enhanced
20 resources to effectively combat what has
21 been described as the most heinous of
22 crimes.

23 I appreciate the opportunity in
24 my capacity to testify before you on this
25 important topic today and would be glad

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 to answer any questions to the best of my
3 ability.

4 COUNCILMAN JONES: Thank you.
5 We are going to allow for all testimony
6 and then we're going to open up, and the
7 reason we're doing that is time. We want
8 to try to get as many of these comments
9 on the record. But we're chomping at the
10 bit to ask you questions.

11 Thank you.

12 DEPUTY COMMISSIONER
13 GARRETT-HARLEY: Good morning,
14 Councilmembers. My name is Vanessa
15 Garrett-Harley. I'm the Deputy
16 Commissioner for the Children and Youth
17 Division of DHS, and I'm here on behalf
18 of Commissioner Ambrose, who
19 unfortunately is in Washington, DC today
20 and could not be here.

21 DHS currently provides services
22 to approximately 4,149 children that we
23 have who are in out-of-home care or are
24 currently in placement. Approximately
25 991 families are receiving services in

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2 their own homes. In addition, many other
3 children and families receive
4 community-based prevention services
5 through the Department of Human Services.
6 Since January 1, 2012, DHS has received
7 3,366 Child Protective Services reports
8 for investigation. We are the largest
9 child welfare agency within the
10 Commonwealth of Pennsylvania.

11 I am here today to testify
12 regarding Resolution No. 120679,
13 authorizing the Committee on Public
14 Safety to hold hearings to investigate
15 Human Trafficking in the City of
16 Philadelphia. DHS's commission is to
17 provide and promote safety, permanency,
18 and well-being for children and youth at
19 risk of abuse, neglect, and delinquency.
20 While we do not currently collect data
21 specifically about human trafficking,
22 protecting children from human
23 trafficking by their caregivers is part
24 of our work. By law, DHS investigates
25 potential abuse and neglect by a child's

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2 caregivers. Where DHS receives a report
3 involving a child who is abused by
4 someone who is not the child's caregiver
5 as defined by the law, we refer that case
6 to the Police Department. Because of the
7 specialized nature of sex abuse
8 investigations, DHS has a sex abuse
9 investigation section that is a specialty
10 unit that deals with children sexually
11 victimized by their caregivers and
12 others.

13 The Pennsylvania Child
14 Protective Services law defines sexual
15 abuse as, one, the employment, use,
16 persuasion, inducement, enticement or
17 coercion of a child to engage in or
18 assist another individual to engage in
19 sexually explicit conduct; or the
20 employment, use, persuasion, inducement,
21 enticement or coercion of a child to
22 engage in or assist another individual to
23 engage in simulation of sexually explicit
24 conduct for the purpose of producing
25 visual depiction, including

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2 photographing, videotaping, computer
3 depicting and filming; or a criminal
4 offense committed against a child
5 including rape, sexual assault,
6 involuntary deviate sexual intercourse,
7 aggravated indecent assault, molestation,
8 incest, indecent exposure, prostitution,
9 sexual abuse, and sexual exploitation.

10 As part of our efforts to
11 investigate the sexual abuse of children,
12 DHS has developed a very strong working
13 relationship with the Police Department,
14 particularly the Special Victims Unit,
15 and the District Attorney's Office. This
16 relationship is memorialized in an
17 interagency protocol. Whenever possible,
18 DHS and the Police jointly investigate
19 and interview victim children to avoid
20 the trauma of multiple interviews and
21 ensure that our efforts are coordinated
22 when making determinations. DHS
23 currently has a contract with the
24 Philadelphia Children's Alliance to
25 conduct forensic interviews to help DHS

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2 to make the best decisions about whether
3 abuse has in fact occurred. In many
4 instances, our determinations result in
5 the arrest of perpetrators of sexual
6 abuse.

7 We are thrilled that the
8 longstanding goal of co-locating DHS, the
9 Police, the PCA and DA is on the verge of
10 becoming a reality. The location has
11 been identified, and we expect that the
12 doors will open in April of 2013.
13 Co-location will further enhance our
14 capacity to provide state-of-the-art
15 services to child victims of sexual
16 abuse.

17 DHS understands that these
18 children and youth need critical
19 services. We partner with many local
20 hospitals, mental health agencies, and
21 other providers to ensure that children
22 and youth who are the victims receive
23 necessary services to address their
24 physical, mental, and other needs,
25 including the Children's Hospital of

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2 Philadelphia, Saint Christopher's, Joseph
3 J. Peters Institute, and the Children's
4 Crisis Treatment Center. Together, we
5 can help children who have endured abuse
6 begin to heal.

7 Thank you for your
8 consideration of my testimony, and I'm
9 available to answer any questions that
10 the Committee may have.

11 COUNCILMAN JONES: Thank you so
12 much for that testimony and thank you for
13 the orientation when I first came. You
14 raised this, along with so many other
15 issues. I really appreciate it. It was
16 helpful to me and my staff. So thank you
17 publicly.

18 State your name for the record
19 and good -- it's still morning. Good
20 morning.

21 MS. RHODES: Good morning. My
22 name is Shea Rhodes and I am an Assistant
23 District Attorney in the Philadelphia
24 District Attorney's Office. I appreciate
25 the opportunity to speak to you about

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 Resolution No. 120679 and about the crime
3 of human trafficking in general.

4 Human trafficking is the
5 harboring or transporting of people to be
6 used in forced labor. Most of the
7 victims of human trafficking are women.
8 Overwhelmingly, these women are used as
9 prostitutes and sex slaves. Most are
10 between the ages of 18 and 24, but the
11 victims are not always adults. An
12 estimated 1.2 million children are
13 trafficked each year.

14 Often these victims are poor
15 and vulnerable. Many are running away
16 from dangerous or destitute situations.
17 Still others are seeking legitimate
18 employment, only to find themselves
19 ensnared in a very different and
20 dangerous situation.

21 The effects of human
22 trafficking are both profound and
23 devastating. Victims become totally
24 dependent on their traffickers and end up
25 isolated, with little access to the

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2 outside world. They lose their identity,
3 both literally and figuratively. Often
4 they are beaten, sexually abused, and
5 housed in inhumane conditions. This
6 leads to lasting psychological damage.
7 In a sense, these victims become
8 modern-day slaves. And the problem is so
9 extensive that we are beginning to see
10 cases where whole generations of families
11 have been trafficked.

12 These effects are all
13 compounded by the fact that victims of
14 human trafficking often struggle with
15 substance abuse addiction. Some victims
16 are given drugs or alcohol by their
17 traffickers to induce their cooperation.
18 Others turn to substance abuse as a way
19 of coping with the psychological trauma
20 of their situation. I have seen the
21 devastating effects of these crimes
22 firsthand.

23 In the course of my duties as
24 an Assistant DA, I administer a
25 specialized diversionary program known as

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2 Project Dawn Court. The primary
3 objective of this program is to
4 rehabilitate women with a history of
5 prostitution. Not infrequently a woman
6 enters Project Dawn Court as a defendant
7 in a prostitution case, but it quickly
8 becomes clear she is in fact a victim of
9 human trafficking.

10 Let me tell you about one
11 common scenario. JL was sexually abused
12 by a family member beginning at age 9.
13 She was placed in the custody of her
14 grandparents, and after both of them
15 died, JL went into the foster care
16 system. She was placed in a group home,
17 but ran away. She met a man who promised
18 to take care of her. Instead he took
19 photos of her and posted them on the
20 Internet offering her for sexual
21 services. When she refused to comply, he
22 repeatedly raped her. He then began
23 selling her to customers. In the course
24 of these activities, she was repeatedly
25 raped, once at gunpoint. She is

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2 currently in therapy for drug and alcohol
3 abuse as well as sexual trauma.

4 Cases like this are not
5 uncommon, and in fact, Philadelphia, with
6 its international airport, bus and train
7 stations, busy harbor and intersections
8 with major national highways, is poised
9 to become a major hub of human
10 trafficking, and that is why preventative
11 efforts such as this hearing are so
12 important.

13 Awareness and training are the
14 single most important ways to stop this
15 unspeakable crime. Proper training is an
16 important part of recognizing and
17 responding to human trafficking cases.
18 The secretive nature of human trafficking
19 means that law enforcement officers are
20 not always the first responders.
21 Instead, first responders may be
22 emergency room workers, rape crisis
23 treatment center staff, immigration
24 authorities or school teachers. It is
25 important that training in human

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2 trafficking reflect this fact and not be
3 confined to law enforcement.

4 Perhaps no case better
5 illustrates this point than the case of
6 Calvin Freeman, a kingpin of human
7 trafficking who was apprehended in
8 Philadelphia. In August 2011, he beat
9 and strangled one of his victims. At
10 gunpoint, he forced her to go back to
11 work on the street. She managed to
12 contact authorities, and Freeman was
13 arrested and charged with assault and
14 related charges. Law enforcement
15 debriefed the woman and put her on a bus
16 bound for her hometown of Milwaukee later
17 that same night.

18 Although several telltale signs
19 were there, the victim was beaten, under
20 the influence of drugs, and traveling
21 with her boyfriend and five other women,
22 the assigned investigator did not
23 recognize the woman as a victim of human
24 trafficking. Ultimately this led to her
25 disappearance and made it impossible to

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2 bring Freeman to trial. To make matters
3 worse, we now believe that Freeman had
4 many other victims in and around
5 Philadelphia, but without the assistance
6 of the first woman, it was impossible to
7 identify and assist those other victims.

8 Raising awareness will help
9 ensure cases such as this do not repeat
10 themselves. And we are making strides.
11 There is now a law enforcement working
12 group on human trafficking consisting of
13 county, state, and federal prosecutors
14 and representatives of all major law
15 enforcement agencies in the City. The
16 working group facilitates proactive
17 investigations of human trafficking. It
18 coordinates efforts of all involved
19 agencies, and it helps to identify and
20 spread awareness of human trafficking.

21 In addition, there are
22 legislative efforts to combat human
23 trafficking. This fall, the Legislature
24 passed a National Human Trafficking
25 Resource Center Hotline Notification Act.

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2 The Act goes into effect two weeks from
3 now and requires certain businesses,
4 which are often frequented by victims of
5 human trafficking, to post signs
6 advertising the phone number for the
7 National Human Trafficking Resource
8 Center Hotline. While only some
9 businesses are required to post the
10 signs, we should encourage other
11 businesses, City agencies, and public
12 places to voluntarily post them as well.

13 These efforts are invaluable in
14 spreading awareness of this issue among
15 the public. The greater the awareness,
16 the more difficult it is for perpetrators
17 to commit this crime. By shining light
18 on this important issue, the day is near
19 when these victims and this crime will no
20 longer be hidden in the shadows.

21 Thank you for the opportunity
22 to present testimony today. I am happy
23 to answer any questions that you may
24 have.

25 COUNCILMAN JONES: Thank you so

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 very much for your testimony. So we're
3 going to -- there's another person to
4 testify on this panel? Okay. And we'll
5 start at exchanging questions and
6 answers.

7 MR. ORGAN: Good afternoon,
8 members of City Council. My name is Hugh
9 Organ. I'm the Associate Executive
10 Director for Covenant House Pennsylvania.

11 COUNCILMAN JONES: Can you pull
12 the mic closer to you, sir.

13 MR. ORGAN: Covenant House
14 Pennsylvania is the largest non-profit
15 shelter provider for runaway, homeless
16 and trafficked youth in the Philadelphia
17 area. Covenant House Pennsylvania is the
18 lead agency for the Philadelphia
19 Anti-Trafficking Coalition. The
20 Coalition was formed in 2005 to combat
21 human trafficking in all its form in the
22 Philadelphia area. I currently serve as
23 the Chair for the Philadelphia
24 Anti-Trafficking Coalition. During my 13
25 years of service at Covenant House

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2 Pennsylvania, I have encountered many
3 victims of trafficking in the
4 Philadelphia area through our Street
5 Outreach program and our Crisis Shelter.

6 Today, I will be speaking about
7 the trafficking of United States citizens
8 for the purpose of commercial sexual
9 exploitation. I would like to begin by
10 telling you about a young woman that I
11 met at Covenant House. This 17-year-old
12 young lady, who I will call Liz for
13 confidentiality purposes, grew up in
14 Philadelphia in the care of the child
15 welfare system and, at 17, was returned
16 to the care of her mother. While her
17 mother struggled with a mental health
18 disorder and drug addiction, Liz's basic
19 needs went unmet. Liz met a man who
20 bought her food, clothing, and other nice
21 things. He promised to care for her and
22 give her a good life and a better life if
23 she came with him. Liz eventually and
24 finally agreed to go with him. He took
25 Liz to an abandoned building in New York

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2 City. She was beaten, raped, and held in
3 the building until she agreed to work for
4 him. He placed a gun in her mouth and
5 told her she must bring in \$400 a night,
6 and if she tried to run, he would kill
7 her. Liz had been forced into
8 prostitution by this man and had to work
9 a corner in New York City.

10 Congress defines severe forms
11 of trafficking as sex trafficking in
12 which a commercial sex act is induced by
13 force, fraud, coercion or in which the
14 person induced to perform such an act has
15 not attained the age of 18 years of age.

16 Liz was a victim of human
17 trafficking. Domestic sex trafficking in
18 United States often takes the form of
19 pimp-controlled prostitution.

20 While it may be easy to believe
21 that this does not happen in our city,
22 the truth is, every day in Philadelphia
23 people, mostly women, are being sold on
24 street corners and on the Internet. This
25 past Thursday, in one night, just one

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2 Internet site had over 230 ads
3 advertising women for sale across the
4 City. Our Street Outreach team on the
5 same night in just a few hours
6 encountered 12 women who are working on
7 street corners in Philadelphia.

8 Determining the extent of the
9 human trafficking problem in Philadelphia
10 is extremely difficult due to its
11 underground nature. If we are to have
12 any success in the fight against human
13 trafficking, we as a city must make two
14 paradigm shifts.

15 First, we must learn how to
16 identify the signs of human trafficking,
17 since most human trafficking victims do
18 not identify as victims. We must learn
19 how to identify them.

20 The second shift is to actually
21 see these individuals as victims and not
22 see them and treat them as criminals, to
23 see them as human beings, not commodities
24 or properties to be bought, sold, and
25 discarded.

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2 Thank you for your time and for
3 the opportunity to give voice to the
4 plight of trafficking victims who suffer
5 in silence every day.

6 Thank you.

7 COUNCILMAN JONES: Thank you
8 for your testimony. We deal with a lot
9 of issues in City Council, but there's no
10 preparation for these kinds of reality
11 checks. And so what I want to do is ask
12 a couple of questions and then I'm going
13 to turn it over to the author of this
14 resolution.

15 Give me some scope -- we know
16 the national figure is about 12 billion
17 and someone gave us the scope of
18 trafficking by definition in
19 Philadelphia. Just for the record,
20 clarify what that is here, number of
21 cases, documented cases, estimated cases.

22 CAPTAIN DARBY: Quite
23 frankly -- Captain Darby.

24 Quite frankly, I don't have
25 figures. As I indicated, the numbers are

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2 minimal in regards to direct reporting to
3 the Police Department. And I cited two
4 recent cases. They are -- that's a
5 sampling. One in February of 2012; the
6 other in June of 2012. The reports are
7 not frequent.

8 So, quite frankly, I don't have
9 those numbers. We don't have a way of
10 tracking that data at this particular
11 time, because it's so minuscule.

12 COUNCILMAN JONES: By way of
13 the District Attorney's Office, how does
14 one make the distinction between an abuse
15 case, a trafficking case, a prostitution
16 case or all of the above? I mean, how do
17 we codify so that we at least put our
18 arms around how big is big?

19 MS. RHODES: Shea Rhodes on
20 behalf of the District Attorney's Office
21 again.

22 To answer your first question,
23 I know that we have one active
24 prosecution in our office that is still
25 open. The preliminary hearing was held,

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2 and the defendant was bound over for
3 trial. We had two active cases, but
4 Captain Darby has already told you that
5 that one resolved itself, I believe, last
6 week, if I'm not incorrect.

7 These cases present as rape
8 cases or as promoting prostitution cases,
9 and the distinction comes in when the
10 victim in that case or the woman or child
11 who has been prostituted by the pimp
12 actually realizes or begins to
13 self-identify as a trafficking victim.
14 It's a lot easier to come forward and
15 say, He punched me, he kicked me, he
16 raped me, he wouldn't let me go, but it's
17 not until after asking additional
18 questions does she then begin to come
19 forward with more information and it
20 becomes clear that she was trafficked.

21 COUNCILMAN JONES: Okay. And
22 in this issue we're not doing a gotcha
23 thing. We're just trying to get it. So
24 it seems to me that the first step is
25 what you said, which is to assist in

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2 identification of what trafficking is and
3 to have clear guidelines or a matrix that
4 says involuntary servitude, check;
5 transport of the individual victim,
6 check; monetary consideration, check,
7 that kicks into an automatic kind of
8 category so that we can begin to take a
9 look at this. And all of these are
10 heinous crimes, every absolute one of
11 them, but as we start to look at a
12 criminal enterprise, that should take on
13 a certain heinous nature and a priority
14 in our eyes, and I'm wondering if that
15 task force that you mentioned kind of has
16 that matrix.

17 CAPTAIN DARBY: Well, as I
18 said, certainly in the viewpoint of
19 Special Victims, we've got a history. We
20 got a background of collaborating with
21 our various partners. That's probably --
22 that goes a long way to helping to
23 identify these cases. As Ms. Rhodes
24 indicated, they don't present as clearly
25 as one would like them to, and often

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2 times what the report involves is a
3 single incident involving a single
4 perpetrator. It is well down the line
5 before, you know, any implications beyond
6 that are identified and followed up, and
7 that's why all the parties are important
8 to work together, because the Police
9 Department working by itself, we'll never
10 get a clear sense of that. We've
11 continued to investigate --

12 COUNCILMAN JONES:
13 Interdepartmental cooperation to solve
14 major issues like this is critical, but
15 one of the things that if I find that
16 there is a red flag pushed up by DHS,
17 child runs away, child comes back and is
18 reported to have been abused, abuser
19 happens to have a history, abuser has a
20 number of open cases. Does in your mind
21 it kick up to trafficking?

22 I mean, I don't understand the
23 charging and the degrees of severity and
24 consequence by way of conviction, but it
25 would seem to me that if this is an issue

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2 that is pervasive, that we need to kind
3 of evolve in our thinking and our capture
4 of data to push things towards a higher
5 priority of prosecution. That's just me.

6 I'm going to turn it over to my
7 colleague for a second and then I'll come
8 back to that thought.

9 COUNCILWOMAN BROWN: Good
10 morning, everyone. Quick story. I
11 worked very, very early in my career at
12 Family Court and then to Slayton Farm
13 School, and I only lasted seven months
14 because as a young professional right out
15 of graduate school, I simply could not
16 handle the types of cases that you've
17 spoken about today. So I want to say
18 thank you for having all of what it takes
19 to do this on a daily basis, trying to
20 make a difference in the lives of these
21 young women, children, and sometimes as I
22 heard men. The work is exceedingly
23 important, and as Councilman Jones said,
24 we get to talk about many more issues
25 than we'll ever be able to read all

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2 about, and I will say to in the 12 years
3 I've been here, I don't know if there's
4 been any other issue that has retouched
5 me in a way it did very, very early in my
6 career. So I thank you for your
7 testimony and for the important work that
8 you are doing and clearly evidence more
9 work to be done.

10 To that end, how well are we
11 doing working across systems? I did hear
12 in the testimony that come April 2013, we
13 will be able to say finally, because I've
14 watched that ball go down the road over
15 the last couple of years with the
16 participating agencies, will finally be
17 all housed in one place, and we know the
18 enormous amount of work that took on all
19 levels. How well are we doing?

20 CAPTAIN DARBY: Well, I'll
21 respond as commanding officer of the
22 Special Victims Unit for over ten years.
23 I agree it's been a long time in coming,
24 and the idea of us sharing underneath one
25 roof the idea of not only adult sexual

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2 assault investigation and related crimes
3 but, more specifically, child abuse, both
4 sexual abuse and physical. To have the
5 various entities under one roof is
6 certainly one way to promote
7 communication, coordination, and
8 collaboration. And I guess, as I said,
9 my message is, we've got all the pieces
10 in play. We've got all the partners
11 together. Obviously the idea of human
12 trafficking, although it's been around,
13 is something -- it's emerging in regards
14 to our realization of the fact that we
15 need more information. Awareness at all
16 levels, from the viewpoint of the Police
17 Department, at the level of the uniformed
18 officer, who may be the first one to come
19 in contact, might get a clue that the
20 report that he or she is taking goes way
21 beyond a simple act for the
22 investigators. The idea of us all
23 coordinating our efforts goes a long way.
24 So we've got the partnerships.
25 We got a history. We got a traffic

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2 record of working together. It's the
3 idea of just focusing more in this
4 particular area.

5 COUNCILWOMAN BROWN: Have we
6 overcome in the medical profession the
7 HIPAA laws, sharing information across
8 systems about victims? Has that been
9 resolved, if you will? Because I know
10 ten, eight years ago when I came here,
11 that was a major discussion point for
12 those on the social service side of this.
13 Where are we with that?

14 DEPUTY COMMISSIONER
15 GARRETT-HARLEY: If I may, Vanessa
16 Garrett-Harley again for DHS.

17 The HIPAA laws, no, we have not
18 totally overcome them, but we've come a
19 very long way in terms of the sharing of
20 information. We have entered into an
21 interagency protocol between DHS, the
22 Police Department, and the District
23 Attorney's Office, which is something
24 we've been trying to do for years. That
25 has been done in terms of the way that we

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2 handle at DHS all cases that involve
3 police, but the sex abuse cases in
4 particular. We have established special
5 protocols. Any case that comes in that
6 we believe is a crime or is sex abuse
7 related, it's automatically at the time
8 that the call even comes in, the report
9 comes in at the hotline, even before we
10 begin our investigation, we are
11 automatically electronically sending a
12 copy of that report to the Police
13 Department vis-a-vis a CY-104. That has
14 been working wonderfully, because the
15 police are then able -- often they come
16 in with us and we kind of do almost like
17 a parallel investigation early on.
18 Sometimes it's the DHS investigating
19 worker who actually finds evidence, calls
20 the police once they get there and things
21 of that nature. So that has helped
22 tremendously.

23 With regards to the HIPAA laws,
24 while the medical community is still not
25 able to just open up their books and

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2 release all records, we have found ways
3 to be able to get the records in a
4 different way. We do it vis-à-vis a
5 consent by the, if it is a minor child,
6 the parent of the child. If it is a
7 child that's over the age of 18 or a
8 young adult, they can sign for
9 themselves. If we cannot get the
10 consent, and the medical records
11 obviously are very germane to what we do,
12 then we go to court and we get a court
13 order to allow us access to the record.
14 The other thing that has happened us, DHS
15 has added to its employment rolls a
16 medical director, Dr. Cindy Christian,
17 who was one of the leading pediatricians
18 particularly at CHOP on the child abuse
19 area, and we also have a series of DHS
20 nurses, we call them, who are utilizing
21 in cases where there may be. And so
22 they've been able to help us get access
23 to a lot of the medical information.

24 COUNCILWOMAN BROWN: Very well.
25 You speak about training, particularly in

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2 the School District. What is the level
3 of connect with the School District as it
4 we sit here today? Where is there some
5 interface with training principals and/or
6 teachers and school counselors as it
7 relates to the signals that professionals
8 can see around this? Is there any?
9 Because if not, then that's an
10 opportunity for us to figure it out. And
11 if it is, then we need to look to see how
12 we take it to scale.

13 So where are we with that?
14 Please.

15 MS. RHODES: Shea Rhodes again
16 on behalf of the District Attorney's
17 Office.

18 I can't speak to any training
19 that's been offered for principals or
20 teachers, but myself, along with an FBI
21 agent who works crimes against children,
22 Rose Vesci, at the beginning of this
23 school year, we went and trained all of
24 the school police officers on the
25 indicators of child prostitution and

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2 those particular victims of trafficking.

3 COUNCILWOMAN BROWN: Was that a
4 first?

5 MS. RHODES: Yes.

6 COUNCILWOMAN BROWN: Okay. And
7 is that going to become
8 institutionalized, a tradition, a
9 standard operating procedure going
10 forward annually, every year?

11 MS. RHODES: I certainly hope
12 so.

13 COUNCILWOMAN BROWN: And that
14 was initiated by whom? The District
15 Attorney's Office.

16 MS. RHODES: No. The School
17 District reached out to us.

18 COUNCILWOMAN BROWN: Okay.
19 Because I think one of the -- there are a
20 number of things we want to look for, and
21 one is what can we institutionalize in
22 terms of practices to deal with the
23 notion of prevention.

24 So now let's move to victim
25 outreach. What does that look like?

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2 That was mentioned in the testimony of
3 Captain, the Captain. At the bottom on
4 Page 2 of your testimony, you talked
5 about emphasis on awareness,
6 collaboration, victim outreach and
7 support.

8 CAPTAIN DARBY: Well, as I
9 said, within the Special Victims Unit
10 itself, I have a victim assistance
11 officer, who basically reaches out to
12 the -- if it's an adult victim, the adult
13 victim himself or the family if a child
14 is involved. And the reason for that is
15 the victim assistance officer acts as a
16 liaison, a second effort to make sure
17 that the victim and/or family, that we've
18 got their confidence, we've got their
19 trust.

20 We're all aware of the low
21 reporting rate of sexual assaults and
22 sexually based crimes, and as a result,
23 we make every attempt to reach out. The
24 victim outreach side is not only -- we
25 have a Victim Services area within the

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2 Police Department. There are victim
3 assistance officers in literally every
4 patrol district in the City.

5 COUNCILWOMAN BROWN: Is that
6 right?

7 CAPTAIN DARBY: We have a
8 centralized unit for that to help
9 coordinate that. The idea of bringing
10 human trafficking, as I said, the idea of
11 exposure of this issue really goes down
12 to the level of the individual patrol
13 officer.

14 COUNCILWOMAN BROWN: Those on
15 the front line.

16 CAPTAIN DARBY: So to the
17 degree that patrol districts are brought
18 on board. I am aware there's efforts to,
19 in the area of training, to bring video
20 clips into the roll call rooms, for
21 instance, so that the police officers get
22 a better sense of what they're walking
23 into, what they're meeting.

24 Also, I'm aware there's at
25 least a recommendation or some effort to

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2 include a segment on human trafficking in
3 the municipal police officers training
4 program at the state level. That's a
5 training program that every police
6 officer has to have certification in the
7 state as a municipal officer. Certainly
8 the exposure would be there. Literally
9 every member of the Police Department,
10 the Philadelphia Police Department, would
11 be exposed to this issue.

12 COUNCILWOMAN BROWN: Just a
13 couple of more questions. Covenant
14 House, is it like most agencies in our
15 city where there are many, many, many
16 more clients than there are beds?

17 MR. ORGAN: When you're dealing
18 with human trafficking victims?

19 COUNCILWOMAN BROWN: Yes.

20 MR. ORGAN: Again, most do not
21 identify as victims. So the issue of
22 beds at this point I don't think is a
23 huge issue at this point in time. There
24 still could be problems with that.

25 The thing I would like to also

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2 just to follow up about victim outreach,
3 that is something that we do on a regular
4 basis, five nights a week. We have a
5 Street Outreach team that goes out into
6 the street and we contact women who are
7 on the street who are may be involved in
8 human trafficking, who may be under pimp
9 control. We start with just basic kind
10 of interactions with them and provide
11 them with food and something to eat and
12 really try to develop trust with them
13 about what's going on and see if they'll
14 be willing to come in and get help from
15 us. So we do that on a regular basis, as
16 well as reaching out to the School
17 District. We also do hotel outreach. We
18 reach out to hotel managers throughout
19 the City of Philadelphia, because often
20 this happens inside of hotels, and they
21 may either know what's going on there or
22 not know what's going on there or not
23 even recognize the signs of human
24 trafficking. So we reach out to hotel
25 owners as well throughout the City, but

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2 more predominantly in the airport area
3 right now.

4 COUNCILWOMAN BROWN: Have you
5 presented to the Hotel Association as a
6 body?

7 MR. ORGAN: No, we haven't. We
8 have identified individual hotels and
9 have -- we have a system in which we
10 identify hotels, and we specifically
11 approach certain hotel owners.

12 COUNCILWOMAN BROWN: Very well.
13 And then, lastly, you brought with you a
14 professional that deals with
15 international trafficking; did you not?

16 MR. HEALY: Yes. That's
17 correct.

18 COUNCILWOMAN BROWN: Could you
19 please ask him to come to the witness
20 table.

21 MR. HEALY: That would be
22 Lieutenant Pace.

23 COUNCILWOMAN BROWN: Please,
24 Lieutenant Pace.

25 I just have one other question

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2 on Project Dawn Court too before we
3 finish.

4 (Witness approached witness
5 table.)

6 COUNCILWOMAN BROWN: Good
7 morning.

8 LIEUTENANT PACE: Good morning,
9 Madam Councilman. Lieutenant D.F. Pace
10 from the Philadelphia Police Department.

11 COUNCILWOMAN BROWN: So with
12 the work that you do out at the airport,
13 just briefly tell us what that looks
14 like.

15 LIEUTENANT PACE: Madam
16 Councilwoman, the work that I did in
17 2011-2012 consisted of me going over to
18 Southeast Asia to study the issue of
19 human trafficking, and through that, I
20 learned that the whole issue of human
21 trafficking -- and if I can just echo
22 some of the comments that were made by
23 the other panelists. Victims of human
24 trafficking are often times conditioned
25 from a very young age and even in some

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2 cases from infancy to see their lot in
3 life as a sort of reality. So that they
4 themselves do not even recognize their
5 situation as one that warrants reporting
6 to the police as an injustice. And I
7 think that probably is one of the reasons
8 why it's very difficult to quantify on
9 the part of government officials how many
10 of them there are out there, because many
11 of them just simply see themselves as
12 members of society that just happen to be
13 serving this role. And through abuses
14 and through mental conditioning and abuse
15 and manipulation, they just simply accept
16 their lot in life. So it's very rare
17 that the brave, strong person comes
18 forward to police and says, This is not
19 right and I want to report what's
20 happening to me and cooperate with you.

21 And in addition to just having
22 that fortitude, there's also tremendous
23 fear; in fact, terror, in the minds of so
24 many. If I can just give you an example.
25 While I was in Northern Thailand -- and

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2 there are many other problems in that
3 part of the world that unfortunately lead
4 to what we see here. There are many
5 individuals that are born in those
6 countries which are not as sophisticated
7 as our form of government, that are born
8 into conditions where they are not
9 recognized by any particular status being
10 citizens of that state. It's a state of
11 statelessness. So they're born into
12 desperation to begin with, and as a
13 result of that, predators and persons
14 that choose to exploit that will go to
15 the families and say, Listen, I can, as
16 was mentioned, I can offer your child a
17 better life in, say, Bangkok or one of
18 the larger cities in Southeast Asia as a
19 chamber maid or working at a restaurant,
20 and the parents are duped into giving
21 their children to these individuals. And
22 they'll drive up in a nice suit, a
23 Mercedes, and even will sometimes present
24 a contract saying, Just to make sure that
25 you understand that this is all legit,

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2 we'll sign to this.

3 And then what happens is, the
4 persons arrange for transport into the
5 larger city, and the transporter, one of
6 many that will probably transport them
7 down, will say something like this to the
8 children -- and this is information that
9 I got from being there -- Young lady,
10 just so you know, on our little trip
11 through checkpoints -- and there are
12 police that are trained to identify and
13 can usually spot human traffickers from a
14 mile away. They'll say to the young
15 lady, Listen, there are some bad people
16 out there, the police, and they're going
17 to try to take you away from me and put
18 you back into that situation of
19 desperation rather than that nice job,
20 say, in Bangkok. So when they stop us,
21 they're probably going to separate us.
22 They're going to ask you questions. Tell
23 them that I'm your uncle. Tell them that
24 you're on your way to visit family
25 members in Bangkok. And then they defeat

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2 the efforts of law enforcement. The
3 young lady is then duped into cooperating
4 with her exploiter to get them into
5 Bangkok into a position where thereafter
6 it's too late.

7 So that's one of the issues. I
8 think the victims themselves are often
9 manipulated into cooperating with those
10 that they see initially as the people
11 that are there to help them until it's
12 too late.

13 COUNCILWOMAN BROWN: Amazing.
14 Okay. Thank you for your testimony. And
15 I'm reflecting here on the movie "Taken,"
16 which I'm sure all of us saw that, and it
17 just takes me back to the experience that
18 those two American girls had when they
19 traveled overseas.

20 Tell about Project Dawn Court.
21 How is that funded? How old is it and
22 the like?

23 MS. RHODES: Project Dawn Court
24 I believe is a little bit over two years
25 old. It began with a pilot group of

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2 women. There were 28 in that initial
3 group. Last February, so February of
4 2011, the First Judicial District
5 received a grant. I believe it's a BJA
6 grant, Bureau of Justice Assistance
7 grant, to formalize the program and which
8 is now been accepting new women into
9 Project Dawn since May. I believe
10 between 38 and 44 new women have been
11 accepted into the program.

12 The way a woman enters Project
13 Dawn Court is if she has at least three
14 convictions for prostitution,
15 prostitution-related offense, such as
16 obstruction of the highway, and has an
17 open prostitution-related crime, either
18 prostitution or obstruction of the
19 highway or knowingly -- or K&I, a simple
20 possession of narcotics.

21 She enters the program and
22 tenders a no contest plea, which the
23 President Judge, Marsha Neifield
24 presides. She holds that plea under
25 advisement for a period of one year. The

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2 woman then goes through a four-phase
3 program of drug and alcohol counseling;
4 sexual trauma therapy, both group and
5 individual therapy; assistance with
6 housing; getting a job. And if she's
7 successful upon completion of all four of
8 those phases -- sometimes it takes a
9 little bit longer than a year, maybe
10 there's been a relapse or something like
11 that -- that case will then be dismissed
12 with prejudice and expunged from her
13 record if she remains arrest-free and
14 drug-free for one year.

15 If she's entering the court
16 with violations of probation cases, say
17 she has three convictions and she's on
18 probation with three different judges,
19 those judges have graciously agreed to
20 relinquish their probation to Judge
21 Neifield, who then terminates those
22 probation cases. So the woman just has a
23 clean slate with that no contest plea on
24 her current open matter.

25 COUNCILWOMAN BROWN: So it

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2 really is an opportunity to give them a
3 second chance.

4 MS. RHODES: Absolutely. And I
5 think that looking at prostitution a
6 little bit differently is assisting these
7 women. Instead of just thinking, Oh,
8 they have a drug problem, they have
9 severe sexual trauma in their history and
10 their background.

11 I read statistics that between
12 55 and 90 percent of women in the
13 business of selling sex for a living were
14 sexually abused when they were
15 adolescents, and it just -- the drug use
16 becomes a way of coping with that trauma
17 that they have suffered.

18 COUNCILWOMAN BROWN: Surely.

19 Well, thank you all again.

20 Councilman, do you have any
21 questions for this panel?

22 COUNCILMAN O'BRIEN: I do have
23 one question, but, again, I would just
24 like to thank the four panelists for
25 exposing to everyone in our listening

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2 audience that's beyond this Chamber with
3 wonderful expertise that you possess, and
4 that the training protocols, the
5 sensitivity to the fragility of these
6 victims, and the expression that these
7 individuals have to see themselves first
8 as victims in order to be able to move it
9 forward. I congratulate you on exporting
10 those training modules all up and down
11 the East Coast through the Children's
12 Alliance and other wonderful protocols
13 that you've developed over the years.

14 The one question that comes to
15 mind -- and you can answer this
16 parenthetically -- is, how can we -- the
17 purpose of your testimony today just
18 amplifies the need for education and
19 awareness, which you are accomplishing
20 through the ranks of the Police
21 Department, the DAs and the health and
22 human services and other agencies. How
23 can we help you get that word out more
24 comprehensively? I know that you have it
25 in restaurants and other protocols.

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2 Perhaps our friends in the media that
3 were here earlier could exercise their
4 generosity in providing public service
5 announcements.

6 But the one question I will ask
7 is, do you have any contact -- and any or
8 all of you can answer this -- with ICE to
9 help those victims perhaps gain visas?
10 This might take away the fear of
11 reporting for fear of deportation because
12 of their illegal immigrant status. Would
13 you like to comment on that?

14 DEPUTY COMMISSIONER

15 GARRETT-HARLEY: DHS does have some
16 involvement. We do have a contract with
17 HIAS, which is run by Judith Bernstein
18 Baker, where we -- when children come --
19 and we do have at different times a
20 relatively fair number of young people
21 who are not U.S. citizens who have been
22 brought here sometimes in situations like
23 this, sometimes in situations just
24 because one parent took the kid from the
25 other parent or whatever. We do have a

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2 contract with them and we do try to
3 obtain special immigrant juvenile status
4 for them so that they are allowed to stay
5 here. We do give them all of the
6 services that we would give any other
7 child.

8 We have made some inroads and
9 the education laws have changed some so
10 that they can be enrolled in school even
11 if they don't have all of the requisite
12 identification. At one time it was
13 difficult to get them in school, because
14 you didn't have the birth certificate and
15 other things, but we now have that as
16 well. And so we work closely with our
17 Law Department Child Welfare Unit who
18 helps us, and they sort of act as a
19 liaison with us and HIAS to get these
20 children that special immigrant juvenile
21 status.

22 COUNCILMAN O'BRIEN: Thank you
23 very much.

24 MS. RHODES: I do know that
25 Juliane Ramic is here to speak on behalf

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2 of the Nationalities Services Center, and
3 she could answer that question at greater
4 length. They have lawyers, immigration
5 lawyers, on staff to assist with
6 obtaining T visas and U visas and also
7 petitioning for continued presence on
8 behalf of victims of trafficking as well
9 as other crimes.

10 COUNCILMAN O'BRIEN: Thank you
11 very much.

12 CAPTAIN DARBY: From the
13 viewpoint of the Police Department, when
14 you start getting into the international
15 scope of this, international victims or
16 victims brought over from other
17 countries, often times the Police
18 Department at the local level defers to
19 the federal level. But what I can tell
20 you is that there are representatives of
21 Homeland Security, as I indicated, on
22 these task forces. So, of course,
23 they're very much aware. And, again, to
24 our Victim Services area, they're very
25 much aware of the availability of avenues

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2 of visas, and obviously that's all part
3 of that cooperative, coordinated effort
4 in response.

5 MR. ORGAN: Just following up
6 too as well. As Shea said, we have
7 contact as well with ICE, and they've
8 been a part of the Philadelphia
9 Anti-Trafficking Coalition I think since
10 the very beginning as far as being
11 available and liaisons for victims as
12 long as the Coalition has been around, as
13 far as I understand it. And as Shea
14 brought up, one of the other speakers
15 will talk more in-depth about the T visas
16 and the continued presence that victims
17 can be offered if they're cooperating
18 with ICE as well.

19 So I'd like to make that point
20 as well, but I'd also like to make a
21 point that you brought up, what else
22 could be done. The hotline number, it's
23 the national human trafficking hotline
24 number, and it's 1888-3737-888. Anyone
25 can call that hotline 24 hours a day,

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2 seven days a week and report human
3 trafficking, anonymously or use their
4 name, but they can call the hotline any
5 time of day or night and leave
6 information about human trafficking,
7 because often it will be members within
8 the community who know this is going on,
9 who can leave tips. And while a law was
10 just passed to have the hotline posted in
11 areas of transit and bus stations and
12 hotels, things like that, the more places
13 we can get this up and the more languages
14 we can get it up, it gives people a way
15 out and it gives someone a place to call
16 to get assistance as well.

17 COUNCILMAN O'BRIEN: Thank you
18 very much.

19 MR. HEALY: Councilman, if I
20 can add one thing with respect to the U
21 visas from the -- Fran Healy for the
22 Police Commissioner's Office again.

23 With respect of the U visas, to
24 ensure consistency across the Police
25 Department, I handle all U visa requests.

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2 And if you're not familiar with what that
3 is, that's illegal immigrants who have
4 been a victim of certain specified
5 crimes. We help facilitate. We go
6 through -- I make sure they're done as
7 quickly as humanly possible. I'm the one
8 handling them. But for consistency
9 purposes, they'll come to me. And there
10 hasn't been any that I've rejected, let's
11 put it that way. Usually it may be an
12 issue that they're not -- the underlying
13 crime, they're not an appropriate victim
14 of, but we see this as a very big
15 opportunity where victims need the help
16 of the Police Department, so we step in.
17 And there are very little or very few
18 that we've ever objected to. Often times
19 I've helped facilitate and I've actually
20 worked with the Nationalities Center and
21 some of the other major law firms in the
22 City to facilitate the U visa process.
23 Sometimes a lot of victims aren't aware,
24 so I've actually referred them to
25 different people that could help them in

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2 like a lot of non-profits. So a lot of
3 things come to me indirectly, but we try
4 to coordinate as best as possible for the
5 victims. These are all victims of
6 crimes.

7 COUNCILMAN O'BRIEN: Thank you.
8 I think your testimony today helps us as
9 Councilmembers reflect on unique
10 expertise that you've created on this
11 very important issue. I thank you for
12 your testimony.

13 COUNCILWOMAN BROWN: Indeed.
14 We thank you all for your
15 testimony. And know that this is the
16 first chapter of work that we have to do.
17 The hearing is important, but it lays the
18 foundation for recommended action steps.
19 So as we're listening, we want to hear
20 what the recommendations are to
21 strengthen what's in place and to execute
22 new practices.

23 Thank you very much all for
24 your testimony.

25 Could the next panel please

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2 come forward. Donna Sabella -- forgive
3 me if I mispronounce your name --
4 Director of Project Phoenix, Assistant
5 Dean, Health Sciences for Arcadia
6 University will be joined by Francina
7 Pendergrass, registered nurse, and
8 Frances M. Jones representing Dr. Ellyn
9 Jo Waller, who is the First Lady of Enon
10 Tabernacle Baptist Church, and the
11 important work they've started up there
12 on this issue.

13 (Witnesses approached witness
14 table.)

15 COUNCILWOMAN BROWN: We thank
16 you all, and if you would please state
17 your name for the record and proceed with
18 your testimony, starting with Ms. Donna
19 Sabella.

20 DR. SABELLA: Good afternoon.
21 My name is Donna Sabella. Thank you,
22 City Council, members of the Public
23 Safety Committee, Councilman Jones and
24 Councilwoman Reynolds Brown. It is a
25 pleasure to be here this afternoon and

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2 share with you some of my thoughts on
3 this important subject.

4 I'm a mental health psychiatric
5 nurse who teaches courses on human
6 trafficking, both at a university level
7 and at an informal level. I also work
8 with women who have been trafficked in my
9 role as a mental health nurse.

10 In addition, I am the Assistant
11 Dean of Health Sciences at Arcadia
12 University in the College of Global
13 Studies, where part of my job is to look
14 at human trafficking. I do research on
15 human trafficking. I'm involved in
16 setting up some international centers.
17 Recently I just got back from a
18 fact-finding trip to South America. My
19 research looks at some of the victim
20 issues, mental health issues. I also
21 have a history of publication. We have a
22 book coming out now for nurses and
23 healthcare professionals on sex
24 trafficking and how to recognize it and
25 what to do about it. So I thank you for

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2 the opportunity to come before you this
3 afternoon.

4 I first became aware of human
5 trafficking as a mobile psychiatric nurse
6 for the Mental Health Association of
7 Southeastern Pennsylvania, which is right
8 here in Philadelphia. My job was to
9 cover three drop-in centers and work with
10 people who had primarily mental health
11 issues, but also physical things that
12 they needed counseling with. While a
13 number of the women I was working with
14 would come to me about a whole history of
15 mental health issues, they were very
16 reluctant and for some of them it took
17 them two years to recognize or share with
18 me the fact that they had been forced
19 into prostitution, they had been
20 trafficked. Many of the women were
21 adults at this time, but quite a few of
22 them had been forced into this as
23 youngsters and as young women.

24 I realized that Philadelphia
25 had a lot at that time to help them with

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2 drug and alcohol, with mental health
3 issues, but in looking around for
4 anything that would actually come out and
5 let them talk about these issues of
6 sexual assault or being trafficked or
7 being abused, there's a lot of shame that
8 goes along with this, and in my search
9 several years back, I couldn't find
10 anything that advertised being able to
11 deal with these issues, and it's
12 important for anyone in their road to
13 recovery to be able to speak out about
14 these things without feeling stigmatized,
15 without feeling censored, without the
16 shame that goes along with it. And that
17 takes a while for them to be able to do
18 that.

19 So in my search, I kept
20 expanding the area and I found a number
21 of programs, one of which was in Phoenix,
22 Arizona, the Dignity Program, which I
23 worked with them. I also go out to
24 Phoenix, Arizona and do some work when
25 they do outreach.

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2 At this point, I have several
3 suggestions that I would like to offer to
4 you for your consideration. I have some
5 articles here, which I'm going to ask
6 Ms. Gilmore to share with you. So I
7 think that will be a lot of background
8 information, which I'm going to skip and
9 in the panel before me sort of went over
10 a number of things.

11 I'm not going to offer
12 definition of what human trafficking is
13 since we've already mentioned that
14 several times.

15 I'm also not going to go beyond
16 talking about the numbers, because in
17 retrospect and in my research, we
18 realized that we don't know numbers. We
19 don't really have numbers. And it
20 depends on if you're talking about human
21 trafficking, sex trafficking, child
22 labor, organ trafficking, which was taken
23 off the list, but that still happens. We
24 really don't know.

25 We can say that it does happen

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2 here and it does happen abroad, and a
3 colleague of mine in Arizona at Arizona
4 State University recently did a study on
5 Backpage and found, of course, it's no
6 surprise that there are a number of ads
7 for adult women and prostitution, but
8 they also found what they were looking at
9 to be possibly minors. And domestic
10 minor sex trafficking is on the increase
11 everywhere.

12 So we know -- although we don't
13 know the numbers, we know that one victim
14 is one victim too many.

15 I'm not going to talk about
16 either how we need more groups to sort of
17 show movies and go out and do things. I
18 think we have enough of that already.
19 And that's important to raise awareness,
20 but we need to move beyond what the
21 coalitions are doing and look at some
22 things that I'm going to suggest.

23 And I'm not going to talk
24 about -- other people have mentioned and
25 I have seen as a mental health nurse --

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2 some of the most horrific stories from
3 the women I've worked with, which
4 involves being involved in snuff films,
5 being forced to turn their own children
6 out, looking at physical disorders,
7 diseases. I think you get the idea
8 behind that.

9 And I don't want to
10 sensationalize this, which is often the
11 case with the people who give some
12 testimony toward this. So the challenge
13 I've put forth to us this morning is what
14 are some other ways that we can deal with
15 this and what are some other things that
16 we can do to work towards eliminating, if
17 possible, or certainly reducing human
18 trafficking.

19 I think it's very appropriate,
20 number one, that we're looking at the
21 Committee of Public Safety, because I
22 think it's important to look at public
23 health issues here. I think human
24 trafficking has become -- and it is
25 recognized now more and more -- as a

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2 public health issue, because it affects
3 all of us. Even if we're not directly
4 involved, it has an impact on many layers
5 of society.

6 And I also ask that toward that
7 end of looking at it as a public health
8 issue, that we move away some from
9 realizing that the criminal law framework
10 isn't everything that is necessary.
11 Penalizing people and focusing on just
12 criminal law hasn't been necessarily a
13 successful approach of itself toward
14 eliminating this.

15 Our current approach,
16 therefore, is really one of punishment,
17 of victim protection and assistance, and
18 of prevention, which all are important,
19 but the public health approach would have
20 us do four of the following things:

21 I think we need -- and you're
22 starting here -- to conduct
23 evidence-based research, to look at the
24 who, what, why, where, when, and how,
25 because it's only through that

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2 information that we're able then to
3 intelligently address ourselves and focus
4 on what needs to be done and specifically
5 what needs to be done in Philadelphia.
6 So that's the first thing in public
7 health would do.

8 Secondly, looking at ways and
9 researching ways to prevent this from
10 happening in the first place. Again, I
11 don't think we're ever going to eliminate
12 this, but I think if we know what drives
13 people and what they need and what causes
14 them to get involved in this, we can
15 certainly try to be more proactive
16 instead of reactive. And we can look at
17 what in healthcare looks at, primary
18 prevention, stopping it or keeping things
19 from happening.

20 I think the third thing is, we
21 need to examine and address the behavior
22 and social views that society holds that
23 increases this in the first place - girls
24 will be girls; boys will be boys; this
25 is, you know, natural; this is

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2 inevitable; if I don't pay her, if I
3 don't use this child, you know, someone
4 else will and I'm doing them a favor.
5 People tend to spend more time -- and I'm
6 a dog lover, but I see more ads up for
7 saving puppies and puppy mills than I do
8 for saving children, and I think that's
9 part of our framework.

10 And I also think that we need
11 to engage everyone. Things are more
12 successful when we have buy-in from all
13 levels of society, because eventually we
14 all have a stake in this.

15 I think also it's important
16 that we realize that prevention is the
17 key, but in cases where that is not
18 possible, how do and can we provide
19 support and services to those who have
20 been impacted. I think we're sort of
21 lacking on that side. In Philadelphia,
22 we're fortunate enough to have Dawn's
23 Place, of which I was the initial program
24 director for Dawn's Place, but if we look
25 out in the suburbs what do we do, the

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2 Coalition in Chester County that I'm a
3 part of. What do you do if you find
4 someone? We have nowhere to put anybody.
5 You can't put them in a domestic violence
6 center. It's a little different. So I
7 think we need to focus on some services
8 that can be pulled up at a moment's
9 notice for victims. And we're looking
10 here at this, secondary and tertiary
11 prevention.

12 I think we need to focus on the
13 causes of harm and ways to reduce and
14 prevent harm, because it's long-lasting.
15 Many of the women I've worked with -- and
16 in my research I asked them what helped
17 them, what hurt them. They say that the
18 physical indignities they can live with.
19 It's the mental health issues that are
20 with them for many, many, many years and
21 for some of them the rest of their lives.
22 So that is a very serious harm. Often
23 times mental health gets short-tripped
24 across the board in general.

25 And I think that another thing

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2 in terms of public health, we can look at
3 what's being done in some other places
4 that would fit well with what we're doing
5 here and that would complement. Again, I
6 speak from personal experience. I know
7 that Phoenix has a number of good
8 initiatives that they're looking at. And
9 there's also a program in Dallas that was
10 actually started by a Dallas police
11 officer in terms of doing outreach, which
12 has statistically and factually some good
13 evidence to support it.

14 So how do we do all of these
15 things? I think this is a wonderful
16 start, and I think it's important to
17 establish a task force consisting of
18 people who are capable, able,
19 knowledgeable, willing, and have the
20 experience to deal with these issues.
21 And I think what we need to do is -- we
22 do that already, but to do it some
23 more -- interdisciplinary, because often
24 times part of what I'm doing, I teach
25 courses and I train healthcare

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2 professionals, but we've also included --
3 when I was teaching courses at Kutztown,
4 we had criminal justice majors in there,
5 we had business majors, we had law
6 enforcement. I will also be teaching
7 courses again this semester in
8 Philadelphia for healthcare professionals
9 and others, for social workers. I
10 trained school nurses in forensic nursing
11 courses on how to identify this in
12 children. So there's room for everybody
13 at the table, and I think that is a very
14 good thing that we need to do.

15 And I think that we need to
16 make it happen, which you're doing here.
17 I think this is a very good start.

18 So I would like to, in closing,
19 say that let's make Philadelphia the City
20 of not just Brotherly but Sisterly Love
21 for all of its people, for all of the
22 right reasons. And toward that end, I'm
23 happy to offer any services.

24 So I thank you this morning,
25 and I urge you to continue the good work

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2 that you've started here.

3 Thank you.

4 COUNCILMAN JONES: Thank you.

5 And thank you, Councilwoman,
6 for assuming the chair while I briefly
7 had to step away.

8 We're going to follow the order
9 of allowing people to testify, the entire
10 panel, and then we'll engage in questions
11 and answers.

12 So please state your name for
13 the record and good afternoon.

14 MS. PENDERGRASS: Good
15 afternoon. My name is Francina
16 Pendergrass and I'm a forensic nurse
17 examiner and I am here in support of the
18 resolution on human trafficking in the
19 City of Philadelphia, Resolution No.
20 120679.

21 As a forensic nurse examiner,
22 my responsibility is to collect evidence
23 from victims of sexual assault. The
24 evidence can be used in the prosecution
25 of sexual predators. I have completed

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2 over 300 forensic medical examinations on
3 victims of sexual assault and I reviewed
4 over 1,000 cases. I am the coordinator
5 of the Sexual Assault Response
6 Team/Sexual Assault Nurse Examiners
7 program in Camden County, New Jersey.
8 Because of the proximity of Philadelphia
9 and Camden, we have provided services,
10 medical services, from victims from
11 Philadelphia.

12 I'm here to attest that sex
13 trafficking is occurring and has been
14 occurring, but not properly identified.
15 I'm here to attest that in Camden County,
16 New Jersey, we have provided forensic
17 medical examinations for young women who
18 were held against their will and forced
19 to provide sex for pay. I personally
20 recall victims stating that they were
21 kidnapped and forced to have sex as part
22 of a gang initiation. One young lady,
23 who I actually did the forensic medical
24 examination on, explained how she worked
25 as a dancer at a Philadelphia club. She

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2 recalls taking a ride from three men.
3 She was driven from Philadelphia to New
4 York, where she had no memory of
5 occurrences for three days. She was
6 awakened in the streets of New York naked
7 and afraid. Temporary amnesia is common
8 for victims of drug-facilitated sexual
9 assaults. A stranger provided clothing
10 for her and assisted her return to Camden
11 City where she resided.

12 Recently I cared for a young
13 woman who was sold for sex from
14 Philadelphia to Camden City. She was a
15 runaway from Philadelphia who was taken
16 in by a neighborhood couple. She stated
17 that her and several other girls age 14
18 were forced to have sex with as many as
19 eight men per day. She would shower, go
20 into her assigned room and wait for the
21 men. She was threatened when she tried
22 to leave the home. The male trafficker
23 beat her, inserted a broom into her
24 vagina and forced her to perform oral sex
25 on him. According to her statement, all

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2 of the girls were permitted to leave the
3 room to perform sex at a party held at a
4 hotel in Philadelphia.

5 She was later driven to another
6 home in Philadelphia where she was sold
7 to a man. They had sex all night. The
8 following morning she was handed over to
9 a man from Camden City.

10 I was the forensic nurse
11 examiner called to conduct the forensic
12 medical examination on this victim. She
13 was unable to sit, walk, lay or even wear
14 panties. On examination, she has several
15 genital and anal abrasions. She was
16 treated for a sexually transmitted
17 infection. This case is an open
18 investigation, and there is a strong
19 suspicion from the investigators that the
20 woman who accompanied this victim to the
21 hospital was one of the sex traffickers.

22 Public awareness is essential
23 for reporting and identifying victims of
24 human trafficking. These persons need to
25 be correctly identified as victims of sex

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2 trafficking who are forced into
3 prostitution and not prostitutes
4 themselves.

5 Thank you.

6 COUNCILMAN JONES: Thank you
7 for your testimony. And, again, we will
8 ask questions upon the completion of all
9 testimony of this panel.

10 MS. JONES: Good afternoon,
11 members of City Council's Committee on
12 Public Safety. I am Frances Jones and
13 I'm here today to provide testimony for
14 Dr. Ellyn Jo Waller on Resolution 120679.

15 Dr. Waller was introduced to
16 the issue of human trafficking in 2005
17 and has been actively involved in
18 awareness, training, and rescue and
19 restoration efforts since then. In early
20 2005, she was asked to participate as a
21 member of a task force for the Lott Carey
22 Foreign Mission Convention investigating
23 the issue of human trafficking around the
24 globe. She joined two other pastor's
25 wives in the investigation of how the

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2 Convention could join the fight against
3 modern-day slavery. They researched the
4 issue of human trafficking via the
5 Internet and available print resources.
6 Much of what they found focused on the
7 use and abuse of women and girls across
8 the oceans that were captured, tricked,
9 and forced into participating in
10 commercial sex work. They were charged
11 to educate the Lott Carey Women's
12 Auxiliary and themselves about the
13 atrocity, and they presented their
14 findings at their annual meeting in
15 Charlotte, North Carolina in August of
16 2005.

17 Following their initial
18 research and subsequent presentation,
19 Dr. Waller attended a Sharing the Hope
20 Weekend convened by Shared Hope
21 International in Washington, DC. It was
22 at that event that the seeds for her
23 international work were planted.

24 With the support of her
25 husband, the Reverend Dr. Alyn E. Waller,

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2 Senior Pastor of Enon Tabernacle Baptist
3 Church, she joined a small group of
4 travelers on a human trafficking
5 awareness trip and traveled to Amsterdam
6 in the Netherlands and Cape Town, South
7 Africa and actually witnessed the tragedy
8 with other own eyes. She watched our
9 sisters from Nigeria, Ghana, and South
10 Africa, who have been trapped in
11 modern-day slavery, attempting to regain
12 their lives with the help of caring
13 people.

14 It has been said that once you
15 witness something, you can never act as
16 if you ever saw it again.

17 Additionally, scripture
18 reminded her that to whom much is given,
19 much is required. It was on the trip
20 that she vowed, really vowed, to use
21 influence afforded her by the grace of
22 God to open the eyes of others to this
23 horrific tragedy.

24 Upon her return, she began
25 partnering with Shared Hope International

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2 and availing herself for training and
3 deeper understanding of the issue.
4 Dr. and Pastor Waller attended meetings
5 and awareness sessions in our nation's
6 capitol which highlighted the commercial
7 sexual exploitation of women and girls
8 around the globe. At one such meeting
9 she listened to a heartbreaking testimony
10 of a federal agent as he shared several
11 domestic stories of human trafficking.
12 Through her training, continued research,
13 and exposure, she learned that human
14 trafficking, sexual exploitation is not
15 only an international issue; it is a
16 domestic issue as well. Over 100,000
17 children, boys and girls, in this country
18 are introduced to commercial sex.
19 Average age of entry is 13 years of age.
20 At the time of her initial involvement,
21 her daughters were 13 and 14 years old.
22 As a mother, she was incensed by the
23 notion that grown men and women were
24 regularly and systematically taking
25 advantage of children of ages of her own

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2 girls. As a christian, Dr. Waller felt
3 compelled to rise up against evildoers on
4 behalf of our Lord and Savior Jesus
5 Christ. This knowledge has fueled her
6 desire to join the fight against human
7 trafficking by any means necessary.

8 She remains involved in
9 national awareness, rescue, and
10 restoration efforts and has joined
11 domestic efforts as well. She is an
12 active member of the Philadelphia
13 Anti-Trafficking Coalition and is leading
14 the Enon Tabernacle family in
15 establishing an anti-trafficking mission
16 called "She is My Sister."

17 Over the years, Dr. Waller has
18 learned much about this multi-billion
19 dollar industry which plagues our
20 society. Let's make it known that
21 Philadelphia will not be a welcoming
22 place along the I-95 corridor for
23 traffickers and pimps. And, yes, we say
24 pimps. Let's live up to the title City
25 of Brotherly Love and Sisterly Affection

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2 and love, protect and value our brothers
3 and sisters. There is much to be done,
4 and together we will make a difference.

5 Dr. Waller would like to thank
6 City Councilwoman Blondell Reynolds Brown
7 and the members of the Public Safety
8 Committee for inviting her to have
9 someone provide testimony in her absence.

10 Thank you so much.

11 COUNCILMAN JONES: Thank you
12 all.

13 As a housekeeping, we have
14 access to a Spanish interpreter and so
15 we're going to move that panel up when we
16 finish asking you questions. So anyone
17 that has scheduling issues, the reason
18 why we're changing the order is, we only
19 have that individual for another 20
20 minutes.

21 Again, thank you for your
22 testimony. I've asked this of the other
23 committee. If it isn't measured, it
24 isn't managed, and we don't seem to know
25 how to correctly codify all of the

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2 different aspects of human trafficking.
3 I guess one of the questions that I would
4 ask is, what percentage of them -- is it
5 imported, immigration oriented? How many
6 cases do you see like that, or whether
7 they're predominantly generated
8 domestically through maybe the shelter
9 systems or through -- I was told that
10 foster care is a lot of issue and
11 connectivity there.

12 In your experience, domestic
13 versus international, in Philadelphia
14 what are we experiencing?

15 State your name again, please.

16 MS. PENDERGRASS: Francina
17 Pendergrass. I'm a forensic nurse
18 examiner.

19 Personally I've seen more
20 domestic cases than international cases.
21 The ladies that I see in my connection to
22 Philadelphia is that they're being
23 trafficked from Philadelphia to Camden
24 City because of the proximity, from
25 Camden City to Atlantic City, from

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2 Atlantic City to New York.

3 I think one of the issues and
4 one of the problems why we don't have
5 numbers --

6 COUNCILMAN JONES: Why Camden?
7 I'm sorry. I get New York and I get
8 Atlantic City. Where is the Camden
9 connection?

10 MS. PENDERGRASS: Camden City?

11 COUNCILMAN JONES: Yes.

12 MS. PENDERGRASS: A lot of gang
13 affiliation. I mean, it's really a
14 multi-billion dollar business, and these
15 girls are commodities. So they come from
16 Philadelphia. This one girl in
17 particular was sold from Philadelphia to
18 Camden, where she was trafficked in
19 Camden City. And that case in particular
20 is still under investigation, and just
21 from a conversation that I've had from
22 one of the agents handling it, they've
23 tracked this young girl as far as Atlanta
24 where, from what I understand, she's
25 incarcerated for prostitution.

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2 So I think one of the big
3 issues and concerns is that how are we
4 going to capture the numbers. Well, we
5 can't capture the numbers until we begin
6 to educate the people. I was tricked
7 myself by the young lady who brought from
8 Philadelphia to Camden, the young lady
9 who accompanied her was one of the sex
10 traffickers, but I didn't identify her as
11 that, you know, because they stay close
12 to the victim. It's just a lot of things
13 that they do. So it's really important,
14 even I believe before we can get into how
15 to treat them, we got to be able to
16 identify them.

17 COUNCILMAN JONES: So as a
18 matter of course in your investigations,
19 do you separate even the seeming
20 supported person so that you can get a
21 true account from the victim?

22 MS. PENDERGRASS: Absolutely.
23 And what we do is, I work with an
24 advocate, and she does a counseling piece
25 and she will take that other person

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2 outside of the exam room and give me the
3 opportunity to ask the victim questions
4 that will give me an idea. And I'll say,
5 you know, can you -- do you have -- if
6 they're foreign, do you have a passport?
7 Do you have any ID? Do you have any
8 money on you? It's certain questions
9 that you can ask that will sort of like
10 reveal if this person is being held
11 against their will. And when you're
12 talking about girls as young as 12 and
13 13, well, that's non-consenting sex. You
14 know, that's statutory rape. So that
15 right there is a red flag.

16 COUNCILMAN JONES: I'm going to
17 let the next panel get up, because we're
18 having interpreter issues.

19 Councilwoman Blackwell.

20 COUNCILWOMAN BLACKWELL: Thank
21 you.

22 Thank you all for your
23 excellent testimony.

24 DR. SABELLA: May I address the
25 question?

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2 COUNCILMAN JONES: Yes.

3 DR. SABELLA: I was also -- I
4 was an emergency room nurse, and we would
5 do the same thing. I would tell people,
6 anyone coming in, that we had separate
7 folks and ask questions. I'm going to
8 leave you -- and I'm going to ask Ms.
9 Gilmore, I have some articles here that
10 explain some of that from a healthcare
11 perspective.

12 Most of the victims that I've
13 seen and worked with also happen to be
14 domestic, simply because that's who we're
15 trained to look at and that's who --
16 there's more need for that here. It's
17 easier to capture more domestic victims,
18 because they're already here. But I have
19 seen smaller numbers of international and
20 foreign traffic victims. But, again,
21 sometimes they don't know. If they don't
22 speak the language, they don't know how
23 to come forward. So what we're doing is
24 putting soap in some of the hotels, bars
25 of soap in different languages to also

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2 help with that.

3 COUNCILMAN JONES: Excellent.

4 DR. SABELLA: Thank you.

5 COUNCILWOMAN BLACKWELL: Thank
6 you all for all that you do on this
7 issue. Special thanks to Frances Jones.
8 We know the work of the Wallers and what
9 they've done on the continent of Africa
10 and various African countries. And also
11 as we've said, we have reports available.
12 The Mayor's Commission on African
13 Caribbean Immigrant Affairs chaired by
14 Stan Straughter has also dealt with this
15 issue, and this Council some years ago
16 passed a related issue, a female
17 genitalia mutilation resolution and went
18 to the finance -- went to a meeting with
19 the Finance Committee, and our city
20 divested because of that work. And we're
21 also working on the immigration issue
22 with people, and one of our main leaders
23 is a woman who has been a victim of that
24 and who has had to fight her way back and
25 finally has been sent back and is back

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2 again in our country.

3 So we've been fighting for her
4 and many others to certainly get their
5 citizenship. So we understand the
6 importance of this here and abroad, and
7 thank you all for your efforts.

8 COUNCILMAN JONES: Thank you.

9 Will the Clerk please call the
10 up the next panel.

11 I'm sorry.

12 THE CLERK: Sister Teresita
13 Hinnegan and Yadira.

14 COUNCILWOMAN BROWN: Know that
15 you'll get invitations from my office and
16 the office of Councilman Jones to
17 participate in the subsequent task force
18 on this issue. Please share that, if you
19 will.

20 MS. JONES: I will. Thank you.

21 COUNCILWOMAN BROWN: Thank you
22 very much.

23 (Witness approached witness
24 table.)

25 COUNCILMAN JONES: Thank you

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2 very much. Good afternoon, and thank you
3 so much for your patience. Would you
4 state your name.

5 SISTER TERESITA: I'm Sister
6 Teresita.

7 COUNCILMAN JONES: Do you want
8 to come here?

9 SISTER TERESITA: No. She's
10 going to say there.

11 COUNCILMAN JONES: She's going
12 to stay there? Fine.

13 SISTER TERESITA: Because she
14 will not be photographed.

15 COUNCILMAN JONES: Okay. All
16 right.

17 THE INTERPRETER: We are
18 keeping the victim's identity.

19 COUNCILMAN JONES: You got it.

20 THE INTERPRETER: So I'm here
21 with Joan Isabel.

22 COUNCILMAN JONES: Please state
23 your name for the record and begin your
24 testimony.

25 SISTER TERESITA: My name is

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2 Sister Teresita Hinnegan and I'm the
3 President of Dawn's Place.

4 COUNCILMAN JONES: Pull your
5 mic closer to you, please. Thank you so
6 much.

7 SISTER TERESITA: Dawn's Place
8 was founded in 2007. It is a nine-bed
9 residence and therapeutic program
10 structured to assist recovery for
11 international and American women who have
12 been trafficked for sexual exploitation.
13 Women may stay for one year on their
14 journey to recovery, and Yadira shared, I
15 think, about nine months with us at
16 Dawn's Place.

17 We have received referrals for
18 international women trafficked from
19 Poland, Indonesia, Ecuador, and Mexico.
20 These referrals have come from
21 Immigration Customs Enforcement, known as
22 ICE, from the U.S. Department of State,
23 and from the FBI. Referrals for American
24 women come from the Riverside
25 Correctional Facility, from drug and

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2 alcohol treatment programs, from the FBI,
3 from the Philadelphia domestic violence
4 shelter; that is, Women Against Abuse,
5 and other human service programs, as well
6 as self-referral.

7 Through our case management
8 program, a plan of treatment and
9 activities is developed for each woman
10 based on her individual needs. They may
11 include housing, family contacts, trauma
12 recovery services, physical and mental
13 health, legal assistance, educational
14 services including English as a second
15 language, GED for the American women,
16 life skills, job training and searching,
17 and post program support. That is, after
18 they leave Dawn's Place, if they're in
19 need of any kind of assistance, they are
20 very welcome, you know, to come back and
21 we will help them through whatever needs
22 that they are going after.

23 International women need
24 special assistance with obtaining
25 identity papers, because traffickers have

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2 taken them or they have lost them. These
3 personal identity documents are really
4 important when applying for any public
5 service programs, and until we procure
6 those identity papers, we cannot apply
7 for Medical Assistance or other services
8 which women need early in their rescue.
9 And mostly this is -- the great need is
10 for physical and mental health services.

11 Problems that affect Dawn's
12 Place operations and success are twofold.
13 First, prostitution, pornography, and
14 violence against women are culturally
15 accepted and embedded in our society.
16 Pimping lifestyle has been glorified and
17 given special status. The entertainment
18 industry has even given an award for a
19 pimp song.

20 The Internet has made
21 pornography and access to encounters with
22 prostitutes as easy as buying any other
23 commodity, whether shoes or purses or
24 whatever. And, of course, we have
25 Kensington and other areas of our city

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2 where solicitations for sex is
3 concentrated.

4 Until the social demand
5 changes, we will be forever rescuing
6 women and girls from traffickers and
7 pimps and also from an entertainment
8 industry such as pornography that has few
9 restraints. And the adult pornography,
10 as you well now, is protected by our
11 Constitution.

12 The second problem is
13 sustainable funding to care for American
14 women. We have partial funding for
15 international women through a subcontract
16 with the United States Committee for
17 Refugees and Immigrants. International
18 women who are trafficked for prostitution
19 and related activities are seen as
20 victims. American women who are
21 trafficked for the same
22 prostitution-related activities are
23 prosecuted as criminals. And, of course,
24 prostitution is degrading and all women
25 who work in prostitution are victims,

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2 whether they're international or they're
3 American.

4 There is very little or no
5 public funding available for recovery
6 services for women who spent time in
7 prison for prostitution-related
8 activities. A majority of the American
9 women who come to Dawn's Place have been
10 incarcerated seven to ten times or more.
11 In other words, in order to receive the
12 help out of prostitution, women almost
13 need to be arrested in the City. There
14 is no one place where a woman who is on
15 the street and working in prostitution
16 that she could go and say, I need help,
17 without the fear of getting arrested.

18 So maybe what we need in the
19 City of Philadelphia is a local hotline
20 for women who want to get out of
21 prostitution and that there would be no
22 fear of arrest that they could get the
23 services and the, what do you call it,
24 the recovery services that they need. As
25 you know, there is a national hotline,

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2 but this is geared mostly towards
3 international victims of trafficking. So
4 maybe we should think of how can a woman
5 on the street who wants to get out of
6 prostitution -- and many do -- you know,
7 where could she go or do we need a new
8 department, do we need a new program,
9 whether in our Health Department or in
10 the Mental Health Department.

11 So anyhow, I hope that this
12 hearing is a beginning to seriously look
13 at the problem be of prostitution in our
14 City of Philadelphia, so that fewer women
15 and girls fall prey to traffickers and
16 pimps.

17 Thank you for listening to this
18 testimony.

19 COUNCILMAN JONES: Thank you so
20 much for your testimony. Would you
21 remain at the table. We are going to
22 allow other testimony and then ask
23 questions.

24 Again, I will remind members of
25 the audience and also the media that we

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2 will not be taking pictures because of
3 the sensitive nature of the testimony and
4 the protection of those who are brave
5 enough to come and testify. Thank you.

6 State your name for -- well,
7 begin your testimony.

8 Take your time.

9 THE INTERPRETER: It's very
10 difficult for me. Thanks to Sister
11 Teresita and everyone who has something
12 to do in the house. They gave me the
13 necessary help for me to be here. What
14 happened to me was very, very bad. I
15 never thought -- and I thought that I
16 wasn't going to be able to be here today
17 and tell what happened to me, but I came
18 out. I came out of the situation. I'm
19 not a victim anymore. But even though
20 time had go by, I can never forget that.

21 What I can say and the little
22 bit I understood, that it's true we get
23 arrested. In the meantime, the people
24 who do this to us are free, and they are
25 the ones that should be arrested and

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2 locked away.

3 I came out of the situation,
4 but what happened to me, I was there
5 under threats. I was helped, okay, and I
6 was able to get a visa, thanks to Sister
7 Teresita. And this visa is only good for
8 a few years, and in my case and in the
9 case of all the women, that we have to go
10 back home, and when we get home, the same
11 thing will happen, because these people,
12 people who are near us.

13 COUNCILMAN JONES: Take your
14 time.

15 THE INTERPRETER: In my case,
16 it's very different. The threats are
17 real threat, and everything have to do
18 with a daughter, a daughter I have. And
19 it's very difficult to understand why
20 would a person will do this, but when it
21 happen, you know, and your children are
22 involved -- and any woman will do what
23 they have to do to keep their children
24 safe, it doesn't matter what.

25 COUNCILMAN JONES: Do I

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2 understand her to say that her children
3 were held hostage in this process?

4 THE INTERPRETER: No. They
5 threatened me to kidnap my daughter. And
6 we, the women, sometimes we do bad things
7 because of the threats that are done
8 against our children.

9 COUNCILMAN JONES: I'm glad she
10 understands that she is no longer the
11 victim, but was victimized, and that as a
12 mother, as a father, I would understand
13 the extreme duress that you would be
14 under to protect your daughter.

15 If we could, how did you come
16 to meet Sister Teresita and get
17 assistance?

18 THE INTERPRETER: Because I was
19 arrested by Immigration. While I was
20 there, a person came to me and asked if I
21 wanted some help because I was a victim,
22 but they wanted me to tell her all.

23 SISTER TERESITA: Could I
24 give --

25 COUNCILMAN JONES: Yes, please.

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2 THE INTERPRETER: Even though I
3 have no options.

4 COUNCILMAN JONES: Yes, please,
5 interject.

6 SISTER TERESITA: Yes.
7 Actually, Immigration raided brothels in
8 Norristown and --

9 COUNCILMAN JONES: Did you say
10 Norristown?

11 SISTER TERESITA: --
12 Immigration brought them to us. We
13 received five women from those brothels
14 who were trafficked, you know, from
15 Mexico and Ecuador, and these women were
16 brought directly to us. And so it began
17 a journey of healing, recovery, you know,
18 helping them to learn about American
19 culture, about what happened, to help
20 them just through that journey to
21 healing. And Yadira now, you know, she
22 got a job. She has a T visa, which will
23 help her on the road to citizenship, and
24 she is working to get her daughter back
25 from Ecuador. So she's getting legal

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2 help to do that. And so for Yadira, it's
3 a happy ending. For many women who
4 cannot testify against their traffickers
5 because of fear, you know, what will
6 happen to their families back in their
7 own country, out of 14 international
8 women that we have helped at Dawn's
9 Place, only one had agreed to testify
10 against her traffickers, and I believe
11 the others it was mostly because of fear
12 of retribution to their families that
13 they would not testify.

14 COUNCILMAN JONES: I'm going to
15 open this up to the panel, but what I'm
16 hearing is that the victims are the ones
17 that are prosecuted. The perpetrators
18 are seemingly alluding the law because of
19 the retribution aspect. And then the
20 third question I have of this triangle is
21 that the folk who further victimize and
22 seek out these individuals and use them
23 in that way, they're getting slapped on
24 the hands as well, because if there was
25 no demand, there would be no need for a

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2 supply. And so these individuals that
3 are apprehended, what happens to them? I
4 mean, are they getting prosecuted to the
5 full extent of the law? Because this is
6 kidnap. This is hostage. These aren't
7 minor crimes. These are horrific
8 felonies. And anybody, you know, if
9 you -- in other areas of the law, if I'm
10 in a car and somebody goes and robs the
11 car, it's my robbery as well. If that
12 bank robber -- I was sitting in that car,
13 you're a part of the bank robbery. If
14 you are the, quote, John and you are
15 going and engaging in this and this woman
16 is being held against her will, that's
17 kidnap. That's hostage. Why aren't we
18 focusing on those individuals who make
19 this whole trade financially work? I'm
20 not -- that's rhetorical. That is not
21 directed just at you.

22 Yes.

23 SISTER TERESITA: Could I have
24 Jamie to come over here and help me with
25 your question. I do have a hearing

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2 disability.

3 COUNCILMAN JONES: Oh, I'm
4 sorry.

5 SISTER TERESITA: That's all
6 right. I heard most of it. I just want
7 to make sure I have the correct question.

8 (Witness approached witness
9 table.)

10 COUNCILMAN JONES: State your
11 name, please.

12 SISTER TERESITA: Traffickers
13 certainly are getting prosecuted. I
14 believe two years ago in January down in
15 South Philadelphia, there were two
16 brothels raided by ICE, and from that
17 raid -- I believe over a period of six or
18 seven months, they had used something
19 like 80 women who were brought in from
20 New Jersey and New York. Most of them
21 were from South American countries.
22 Actually, we got one woman from that
23 raid, but the traffickers -- I believe
24 two of the traffickers were prosecuted,
25 but they were tried under, I believe,

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2 Pennsylvania's prostitution laws, not
3 under trafficking laws, and the one
4 trafficker received something like three
5 years in prison after doing so much harm
6 to so many women.

7 Hopefully that will change when
8 new law comes to Pennsylvania, which we
9 hope will be introduced again in January
10 and it is -- which I say, it has -- the
11 prosecution for traffickers is
12 strengthened and help for the women who
13 have been -- women or others in labor,
14 men who are trafficked for labor, you
15 know, that they will be able to receive
16 many more services. Senator Greenleaf
17 will be introducing that trafficking law.
18 So hopefully in Pennsylvania, you know,
19 traffickers can be prosecuted more
20 strongly than they are now.

21 COUNCILMAN JONES: Councilwoman
22 Blackwell.

23 COUNCILWOMAN BLACKWELL: We're
24 happy to work with you -- I'm speaking of
25 our Commission -- in your efforts. And

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2 many of you already know Stan Straughter.
3 He's also an Honorary Consul to Guinea in
4 organization.

5 I want to know, how old is the
6 young lady and how old is her child?

7 SISTER TERESITA: Her child I
8 believe is six years old, seven years
9 old.

10 COUNCILMAN BLACKWELL: And how
11 old is she?

12 SISTER TERESITA: The one in
13 Ecuador, the child in Ecuador.

14 COUNCILWOMAN BLACKWELL: Yes.
15 How old is she?

16 SISTER TERESITA: She's about
17 seven years old.

18 Would you ask Yadira about --

19 THE INTERPRETER: 28 years old.

20 COUNCILWOMAN BLACKWELL: And
21 how long was she involved in this traffic
22 thing?

23 THE INTERPRETER: Three or four
24 months.

25 COUNCILWOMAN BLACKWELL: Thank

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2 you. Thank you.

3 COUNCILMAN JONES: Thank you.

4 COUNCILWOMAN BLACKWELL: Keep
5 in mind, we're here to support this case
6 individually and all of you and all that
7 we can do.

8 COUNCILWOMAN BROWN: Are there
9 any other residences like Dawn's Place in
10 the City, to Sister Teresita Hinnegan?

11 SISTER TERESITA: No. Dawn's
12 Place is the only residence that focuses
13 on assisting trafficked women, whether
14 international or American. In fact,
15 we're the only residence of this type in
16 the three-state area. And we will hear,
17 you know, well, you know, women are out
18 there on the streets to feed their drug
19 habit. They don't want to be out there.
20 I mean, they probably started
21 prostitution -- research has shown that
22 about 70 percent of women in prostitution
23 started when they were in their early
24 teens because they've been abused at home
25 or have been, you know, thrown out of

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2 their homes.

3 COUNCILWOMAN BROWN: Yes.

4 SISTER TERESITA: So the drug
5 habit comes second. And, again, many
6 women come out of prison, go directly
7 into drug rehab programs, but the part
8 that really sent them into prostitution
9 is not generally addressed. And there
10 are only two programs in the City, the
11 Peter's Institute and ATA, who do
12 treatment for prostitution-related
13 problems. And then Dawn's Place, of
14 course, is mainly, you know, only for
15 women who have been trafficked for sexual
16 exploitation. The American women may
17 have a secondary drug problem. Presently
18 we have two women who have been working
19 in prostitution only and do not have a
20 drug problem.

21 So to say that all women in
22 prostitution are drug addicts and need
23 drug treatment, you know, it's not the
24 right thing to say.

25 COUNCILWOMAN BROWN: Well,

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2 you've certainly given us another action
3 step that I've made note of, and we will
4 just simply add to this growing list of
5 recommendations as we move to a task
6 force.

7 Thank you.

8 COUNCILMAN JONES: Thank you
9 for your testimony and, more importantly,
10 thank you for your courage, and may your
11 future be bright.

12 THE INTERPRETER: You're
13 welcome.

14 COUNCILMAN JONES: Thank you.
15 Thank you for your testimony.

16 Will the Clerk please call the
17 next panel.

18 THE CLERK: Jamie Johns, MSW,
19 Social Service Program Director, the
20 Salvation Army; Jen Horwitz, Director,
21 Public Policy, Women's Way; Julianne
22 Ramic, MSW, Director of Social Services,
23 Nationalities Service Center.

24 (Witnesses approached witness
25 table.)

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2 COUNCILMAN JONES: Thank you so
3 much again. Would you state your name
4 for the record and begin your testimony.

5 MS. JOHNS: Jamie Johns of the
6 Salvation Army.

7 So today I'm going to talk
8 about a drop-center that we run in
9 Kensington. Nearly two years ago, social
10 service and community-based agencies came
11 together to respond to women being
12 exploited in Kensington, neighborhood of
13 North Philadelphia, where sex trafficking
14 and sexual exploitation are in high
15 demand. Today I'd like to talk about the
16 work I've been involved with through the
17 Beacon of Hope Drop-In Center. The
18 drop-in center seeks to meet the needs of
19 sexually exploited women in two key
20 locations in Kensington. The drop-in
21 center is run by and through a
22 collaboration of four non-profit agencies
23 that include Salvation Army, Covenant
24 House, the Center for the Empowerment of
25 Women, which is actually Sister Teresita,

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2 and the Visitation Community Outreach
3 Foundation. I'd like to briefly
4 highlight the vision of the drop-in and
5 our functions.

6 The center was founded upon the
7 vision to provide a constant, consistent,
8 safe presence on Kensington Ave that
9 meets the needs of so many valuable women
10 who in my ways have been forgotten by our
11 city and society. We operate the drop-in
12 center three days a week. Two of the
13 days are late nights, from 9:00 p.m. to
14 midnight, and the one day at the
15 Salvation Army from 12:00 to 5:00 p.m.
16 At the two locations, we offer women an
17 opportunity for safety and refuge from
18 the streets, tangible resources, which
19 include food, clothing, hygiene products,
20 a shower and linkages to services. In
21 addition to the center's physical space,
22 Covenant House's Street Outreach team has
23 been instrumental in helping us make
24 connections with women on the Ave. The
25 drop-in center has adopted a

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2 trauma-informed approach to caring for
3 the women and training volunteers and
4 staff. Many, if not all, the women we
5 serve in the community are exploited by
6 the commercial sex trade, suffering from
7 homelessness, hunger, poverty, and abuse.
8 The drop-in center has opened my eyes and
9 many of our dedicated volunteers to the
10 issue to modern-day slavery and sexual
11 trafficking. The life these women face
12 on a daily basis is in no way glamorous.
13 Many stories reflect physical,
14 psychological, and sexual abuse, lack of
15 social support and trauma.

16 I would like to leave you with
17 one story of a woman who I encountered
18 recently who has touched me deeply. Her
19 name has been changed.

20 I had seen Megan once before
21 this particular night and she struck me
22 as a young girl. Her eyes seemed to be
23 fraught with emptiness and expressed
24 hopelessness. This particular night it
25 was the night of her 24th birthday, and

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2 here she was at the drop-in center

3 sharing with me her story of abuse, fear,

4 and pain of being trapped in the life of

5 forced prostitution. Although she would

6 not consider herself a victim, I could

7 see it very clearly. She'd been in

8 Kensington for many years now and stated

9 to me as she looked up from the table at

10 the food she was slowly picking away at,

11 You know, you just never think your life

12 would end up like this. You never would

13 have thought it would be this horrible.

14 She shook her head and looked down. She

15 was so young seeming and fragile, and

16 said again, Man, it's like a dark trap

17 down here.

18 There are so many factors it

19 takes for someone to exit the life and

20 also to be able to escape the forces of

21 psychological and physical control. I do

22 not want to forget Megan's story or the

23 hundred more like her from girls, women,

24 and boys who are victimized by human

25 trafficking.

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2 There are many complex factors,
3 as you've heard and will continue to hear
4 about today, that contribute to make up
5 the issue. This is not a quick fix, and
6 we have a lot of work to keep doing to
7 grow the drop-in center, fight for key
8 legislation, training of law enforcement
9 and service providers, and public
10 awareness. But I have hope that we can
11 fight to break the cycle of violence and
12 exploitation in our neighborhoods. We
13 must remember that no one person is
14 disposable, no one should be enslaved,
15 and we must never forget anyone.

16 Thank you.

17 COUNCILMAN JONES: Thank you
18 for your testimony. I'll remind you, we
19 will ask questions at the conclusion of
20 this panel's testimony.

21 Please grab the mic, and good
22 afternoon. Please state your name for
23 the record and begin your testimony.

24 MS. HORWITZ: Good afternoon.
25 My name is Jen Horwitz. I'm the Director

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 of Public Policy for Women's Way.

3 On behalf of Women's Way, I
4 would like to thank the members of the
5 Committee for your consideration of this
6 issue.

7 Women's Way is the leading
8 non-profit, non-partisan, grant-making,
9 education, advocacy organization for
10 women in the Greater Philadelphia area.
11 Our organization also serves as the Chair
12 of the advocacy subcommittee of the
13 Philadelphia Anti-Trafficking Coalition.
14 Human trafficking is an important issue
15 for our organization due to its direct
16 link to women and girls and to violence
17 against women. Over 80 percent of
18 victims of human trafficking are women
19 and girls, and in many cases, victims of
20 human trafficking experience sexual or
21 physical violence at the hands of their
22 perpetrators, as we've heard from other
23 people today.

24 I'm not going to talk
25 extensively about the fact that human

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2 trafficking is both international and
3 domestic. It's the victims as well as
4 the perpetrators. The thing I would
5 really like to emphasize is that we have
6 partnered with many of the other
7 organizations represented to work on both
8 state-level initiatives as well as local
9 initiatives, and we really see now is the
10 time to focus on what we can do as a city
11 to assist victims and make sure that
12 perpetrators are being prosecuted the way
13 that they should be. According to many
14 different international organizations as
15 well as domestic organizations who work
16 on this issue, there are what they call
17 the four P's of trafficking in persons,
18 and they're prevention, protection,
19 policy, and prosecution. And so from the
20 Women's Way perspective, we really see
21 that there is a need for focusing on
22 pressing public policy issues at the
23 local level that would help to prevent
24 human trafficking in the first place as
25 well as increasing public education on

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 the issue.

3 So we thank you for your
4 consideration at this time.

5 COUNCILMAN JONES: Thank you.
6 Final panelist on this group.

7 MS. RAMIC: My name is Julianne
8 Ramic and I am the Director of Social
9 Services at Nationalities Service Center,
10 and I want to thank all of you for
11 allowing us to be here to testify on the
12 issue. I'm very humbled to be part of an
13 incredible panel, those who have spoke
14 before. There's a great deal of passion
15 and interest of this issue in
16 Philadelphia.

17 Nationalities Service is a
18 non-profit organization with a 91-year
19 history of serving some of Philadelphia's
20 most vulnerable immigrants. Since 2009,
21 Nationalities Service Center has provided
22 services to 18 victims of human
23 trafficking. Of that, 13 were victims of
24 labor trafficking and five were victims
25 of sex trafficking. None of those

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2 victims, I think except one, were
3 identified in Philadelphia. They were
4 identified and provided with initial hope
5 and services in other cities. They came
6 to Philadelphia because they may have had
7 a contact or a friend or they felt that
8 this might be a place where they might be
9 able to find safety and might be able to
10 rebuild their lives.

11 We have seen, in working with
12 our foreign national victims of human
13 trafficking, that there is a
14 disproportionate high number of victims
15 of labor trafficking. In 2010, the
16 Department of State reported that 82
17 percent of foreign national were adult
18 victims of labor trafficking with --

19 COUNCILMAN JONES: Excuse me.
20 I don't mean to interrupt you, but for
21 the record, define labor trafficking.

22 MS. RAMIC: It's the same kind
23 of coercion, but rather engaging in sex,
24 they're engaging in -- might be
25 agriculture work, it might be cleaning,

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2 it might be domestic servitude, but the
3 same kind of coercion and things like
4 that are there.

5 Immigrant victims of human
6 trafficking that were served by NSC face
7 very intense challenges. They endure not
8 only the trauma of their trafficking
9 situation but also barriers, including
10 struggling to navigate new systems in a
11 new country, limited access to benefits
12 and resources, and language and cultural
13 barriers. Our program employs a
14 bilingual and culturally sensitive staff
15 to begin working in partnership with
16 these clients to help them rebuild their
17 lives.

18 It's important to note that
19 very few victims served by NSC's program
20 have been identified by law enforcement
21 here, and that's why we're engaged in
22 working with the Task Force here in
23 Philadelphia and we're committed to
24 working with law enforcement.

25 Philadelphia by population is

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 the sixth largest city in the country,
3 and if we were to look at the top ten
4 countries by population, all of those
5 cities have a federally funded
6 collaborative where they partner law
7 enforcement and social service providers,
8 like those here, to address the issue of
9 enforcement and identification and
10 prosecution. Philadelphia needs to be
11 placed in that list too where we are able
12 to access that federal funding.

13 COUNCILMAN JONES: Currently we
14 are not?

15 MS. RAMIC: We are not.

16 That's all I have.

17 COUNCILMAN JONES: Well, that's
18 a lot.

19 A couple of questions. So in
20 that Task Force, the challenges of
21 accurately codifying cases of
22 trafficking, prostitution, in that
23 regard, how are we struggling to kind of
24 get a real accurate picture of what's
25 going on, whether it's domestic, whether

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 it's an immigration issue? Of course,
3 they're both, but to what extent? And
4 how are people -- and also, is there a
5 city trail that is in the northeast
6 corridor that is proliferating this kind
7 of activity?

8 MS. RAMIC: I think this is an
9 incredibly difficult issue to wrap our
10 heads and minds around. It affects
11 children, it affects women, it affects
12 men. It involves criminal elements that
13 are very scary, to be honest. And so it
14 is very difficult. We compare data to
15 other cities that are similar to
16 Philadelphia. We look at city size. We
17 look at others who have a little bit of a
18 head start on us in being able to address
19 this issue. So we're looking at places
20 like Miami. We're looking at places like
21 Baltimore. We're looking at -- that
22 include both an immigrant and kind of a
23 domestic issue.

24 It's incredibly complicated,
25 but what gives us hope is that there are

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2 such incredible individuals within the
3 City who are really ready to take this
4 on. We need additional policy efforts,
5 both at the local, state level. We need
6 additional resources to really make this
7 happen.

8 Of the 18 that we have served,
9 I mean, just because they haven't been
10 identified in Philadelphia, I do have to
11 say that they've been welcomed. They've
12 been -- we've referred them for mental
13 health services, medical services. They
14 are renting apartments now from private
15 landlords. Many of them are now working.
16 They're wanting to give back. And so I
17 think we have to look at this both as a
18 victim and an opportunity to help provide
19 restoration and support so that they can
20 become the contributing members of our
21 community that they so want to be.

22 COUNCILMAN JONES: By way of
23 the fourth P, prosecution, how are we
24 doing, and what do we do to assist in the
25 successful prosecution effort, and then

1 12/11/12 - PUBLIC SAFETY - RES. 120679

2 how successful have we been to put these
3 individuals in jail?

4 MS. HORWITZ: I think to start
5 with --

6 COUNCILMAN JONES: Please state
7 your name again.

8 MS. HORWITZ: Jen Horwitz from
9 Women's Way.

10 I think to start with, as some
11 of the area speakers have alluded to, at
12 times cases are treated under
13 prostitution law rather than human
14 trafficking, and it can be very hard to
15 define if it is indeed a human
16 trafficking situation, as other speakers
17 have noted. It's very hard to quantify
18 and, as the last speaker was saying, that
19 data on how we are doing is still
20 missing. So the data is not only what is
21 happening and what does it look like at
22 both the state level and the local level,
23 but how are we doing overall. We're
24 missing some of those pieces of
25 information to be able to build a

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 comprehensive picture at this time.

3 COUNCILMAN JONES: So we have
4 to figure that out.

5 As a male, I'm struggling not
6 to sound stupid and to learn as we go
7 along. So I know all of these cases are
8 exploitation, every single one of them,
9 but what I'm struggling with is, when we
10 start to elevate to human trafficking,
11 are there common denominators that we can
12 tag these individuals with, such as -- I
13 mean, when I hear about someone
14 threatening another person's child or to
15 take their documents against their will
16 and hold them in lieu of forcing them
17 into this life, how do we clearly define
18 a demarcation point that says this is
19 exploitation, but now you've graduated to
20 trafficking? How do we define that?

21 MS. JOHNS: I'll take a stab at
22 that. So there's acts, means, and
23 purposes for trafficking laws. I think
24 part of the challenge is, one of the
25 means, so an act, can be transporting,

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2 harboring, obtaining or provisioning a
3 person, keeping that person. You only
4 have to have one of those elements. You
5 need to also have an element of force,
6 fraud or coercion.

7 I think something that makes
8 trafficking incredibly challenging for
9 prosecution purposes -- and I'm on the
10 social service side of things, but from
11 what I've noticed in the field is that
12 coercion is a really difficult thing.
13 Psychological coercion is a very
14 challenging thing to identify, and it's
15 also very hard for victims to identify.
16 We've all emphasized that. And I guess
17 one recommendation I would have from just
18 working in the field and seeing some
19 challenges we face at the drop-in center
20 with women who are prostituting is
21 working with law enforcement and working
22 with law enforcement on the ground. So
23 working with the actual officers who are
24 up and down Kensington Ave, training
25 them. And also I think to emphasize what

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2 Hugh talked about, is really this is
3 going to be a paradigm shift toward the
4 City, and that's very challenging, but I
5 think -- I mean, personally, that's what
6 I'd like to have emphasis is a very key
7 step in getting victims identified and
8 really changing the notion of how we pick
9 them up so then we can then work with
10 them.

11 Train interviewers. I know we
12 have some really fantastic folks from the
13 FBI, on our Coalition, and other law
14 enforcement who have good interviewing
15 skills, but getting more folks who are
16 going to encounter victims, knowing how
17 to interview them, saying not, Who is
18 your pimp. Because a girl is going to
19 identify that guy as her boyfriend, her
20 caretaker, her daddy, whoever it is, and
21 she's not going to say, Oh, that's my
22 pimp. And if you start off with that,
23 then you've just lost everything.

24 So there's a lot of education.
25 We need kind of those people to be on

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 board who have the power to then take it
3 to prosecution.

4 COUNCILMAN JONES: So you have
5 extensive experience in this. The
6 average foot patrolman may not. My
7 question becomes, as you work with this
8 task force that works with law
9 enforcement, is there a matrix that's
10 being developed that automatically
11 elevates the charge to this trafficking
12 charge, and then is that trafficking
13 charge a significant punishment
14 commensurate to some of the heinous
15 nature of trafficking? Is that -- I
16 mean, this is not -- the question doesn't
17 have to be answered, but is it being
18 worked on?

19 MS. JOHNS: I believe it is,
20 yeah, and I think there's still a lot of
21 work to bridge kind of the Philadelphia
22 Anti-Trafficking Coalition's work and the
23 Task Force that has been started, and
24 kind of bridging those worlds as well
25 will probably and hopefully happen to

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 then work on some of the issues that
3 you're talking about, creating a matrix.
4 So, yes, I think it's in the works.

5 COUNCILMAN JONES: So I'm going
6 to turn it over to members of the panel.
7 My ask of you would also be that it
8 involve somehow the John, for lack of a
9 better terminology, because that is not a
10 victimless crime. At the end of it, it's
11 like -- it enables the trafficker to do
12 what he does. So if we elevate that
13 charge as well, you create a better
14 deterrent so that they're not getting a
15 slap on the wrist and sent home.

16 MS. JOHNS: Yeah. So something
17 that I know the Coalition and the City is
18 interested in is looking at creating some
19 sort of an elevation of the Johns and a
20 John school, which is being done around
21 the country in a number of cities and can
22 help to elevate looking at the
23 perpetrator -- or the purchasers of
24 commercial sex.

25 COUNCILMAN JONES: Thank you.

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2 Are there any questions on
3 behalf of the members of the Committee?

4 COUNCILWOMAN BROWN: Only that
5 I want to underscore how -- it was a very
6 surfaced learning issue for me. The
7 scale now has steeped in terms of the
8 depth of the issue, and the Task Force
9 all will be invited to participate again
10 as we look to develop an inventory of
11 recommendations and then about the
12 business of executing them throughout
13 government. So the work -- this
14 testimony informs our next steps.

15 Thank you very much.

16 COUNCILMAN JONES: Thank you
17 for your testimony, and it is helpful.

18 Will the Clerk please read the
19 next panel of witnesses.

20 THE CLERK: Jamila Hall, Omega
21 Omega Chapter; Mary Houston, President,
22 Rho Theta Omega.

23 (Witnesses approached witness
24 table.)

25 COUNCILMAN JONES: Thank you so

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 much for your patience, and please be
3 seated. Good afternoon, and you can
4 begin in whatever order. State your name
5 for the record and begin your testimony,
6 please.

7 MS. HALL: I am Jamila Hall.
8 Mr. Chairman, members of the Committee on
9 Public Safety and other distinguished
10 guests, good afternoon.

11 COUNCILMAN JONES: Good
12 afternoon.

13 MS. HALL: Thank you for this
14 opportunity to testify in support of
15 Resolution 120679, authorizing the
16 Committee on Public Safety to investigate
17 Human Trafficking in the City of
18 Philadelphia.

19 I am a member of Alpha Kappa
20 Alpha Sorority, Incorporated, Omega Omega
21 Chapter. I have held various positions
22 on the local and international levels. I
23 served as the International Undergraduate
24 Member at Large on the International
25 Board of Directors from July 2010 until

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 July 2012. I'm a current member of the
3 International Leadership Fellows
4 Committee and the Social Justice and
5 Human Rights Committee of the Omega Omega
6 Chapter.

7 Alpha Kappa Alpha is an
8 international service organization that
9 was founded on the campus of Howard
10 University in Washington, DC in 1908. It
11 is the oldest Greek letter organization
12 established by African American college
13 educated women just one generation
14 removed from slavery.

15 We are comprised of over
16 260,000 members in undergraduate and
17 graduate chapters in the United States,
18 the U.S. Virgin Islands, Canada, Japan,
19 Germany, Korea, and on the continent of
20 Africa.

21 Under the leadership of
22 Attorney Carolyn House Stewart, the
23 current International President, we have
24 implemented program initiatives centered
25 on global leadership through timeless

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2 service. The Social Justice and Human
3 Rights initiative addresses gender
4 equality issues, including human
5 trafficking, domestic violence, services
6 for children with incarcerated parents,
7 youth aging out of foster care, and
8 children in homeless shelters.

9 We know that human trafficking
10 is a crime against humanity regardless of
11 age, gender, race, ethnic background and
12 socioeconomic status. Human trafficking
13 has become a global epidemic that occurs
14 even in this city.

15 The Omega Omega Chapter has
16 been dedicated to serving the Greater
17 Philadelphia region since 1926. In June
18 2012, members of the Omega Omega Chapter
19 traveled to Harrisburg, Pennsylvania to
20 participate in "AKA Day at the Capitol."
21 Members were educated and empowered on
22 many social and political issues that
23 plague our community. We are pleased
24 that the National Human Trafficking
25 Resource Center Hotline Notification Act,

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2 House Bill 235, was signed into law in
3 October.

4 The Omega Omega Annual Day of
5 Sharing event provides monetary awards to
6 exemplary community-based organizations
7 that render service to all mankind.
8 Dawn's Place and the Covenant House of
9 Pennsylvania were recognized for their
10 efforts in fostering awareness and
11 advocacy for victims of human
12 trafficking.

13 Omega Omega hosted "Dine for a
14 Cause," where we partnered with local
15 restaurants to raise awareness and funds
16 to end human trafficking. Members of the
17 Social Justice and Human Rights Committee
18 attended a screening and discussion of
19 "Very Young Girls" sponsored by the
20 Philadelphia Anti-Trafficking Coalition.
21 We are committed to using our resources
22 and talents to enhance the lives of those
23 who are unable to fight for themselves.

24 Thank you for your leadership
25 and for your commitment to this matter.

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2 We look forward to forming an integrated
3 approach in efforts to bring awareness,
4 advocacy, and action to the issue of
5 human trafficking in the City of
6 Philadelphia.

7 COUNCILWOMAN BROWN: We'll hear
8 from both of you and then offer comment
9 or questions.

10 MS. HOUSTON: Good afternoon,
11 Mr. Chairman and members of the
12 Committee. My name is Mary Houston. I'm
13 the President of Alpha Kappa Alpha
14 Sorority, Incorporated, Rho Theta Omega
15 Chapter and also the wife of Pastor
16 Gordon S. Houston, the Christian Church
17 in Philadelphia.

18 I appear before you today to
19 present brief comments on Resolution
20 120679 investigating human trafficking as
21 it affects the City of Brotherly Love,
22 Philadelphia, Pennsylvania. I would like
23 to thank Councilwoman Reynolds Brown for
24 introducing this legislation and for
25 allowing us to have this important

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 conversation. As a concerned citizen,
3 educator, pastor's wife, life member of
4 Alpha Kappa Alpha Sorority, Incorporated
5 and President of Rho Theta Omega Chapter,
6 I join other social advocates such as the
7 Covenant House in shouting the chorus let
8 freedom ring, end human trafficking now.
9 Human trafficking is a modern-day slavery
10 to be exposed for the heinous crime that
11 it is.

12 As Resolution 120679 notes,
13 it's happening right here in
14 Philadelphia. Alpha Kappa Alpha
15 Sorority, with a membership of over
16 260,000 women worldwide, including the
17 nearly 230 members of Rho Theta Omega
18 Chapter here in Philadelphia, has social
19 justice and human rights as one of its
20 global initiatives in the Global
21 Leadership Through Timeless Service
22 International Program. The goals of this
23 initiative are to raise awareness of and
24 advocacy against human trafficking and to
25 be supportive of legislation that stops

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2 this horrendous crime.

3 Recently, Rho Theta Omega
4 Chapter partnered with the Barristers'
5 Association of Philadelphia to sponsor
6 "Modern-Day Slavery: Human Trafficking
7 Exposed," an awareness forum to inform,
8 discuss, and present the film "Very Young
9 Girls" about human trafficking, and we
10 presented it on September the 26th, 2012
11 at the Free Library of Philadelphia in
12 the Sky-Line Room. The film "Very Young
13 Girls" documented how these young victims
14 are forced to provide labor and
15 commercial sex. They are predominantly
16 female, but can be male. The panelists
17 for the event were Hugh Organ, as you
18 heard from today, the Covenant House;
19 Rose Vesci, Special Agent from the FBI;
20 and Pearl Kim, the Assistant District
21 Attorney from Delaware County Office of
22 District Attorney.

23 Approximately 60 persons
24 attended, including -- in addition to
25 members from both organizations attended,

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2 including First Lady Dr. Ellyn Jo Waller
3 of the Enon Tabernacle Baptist Church.
4 This forum format was the precursor for a
5 similar broader-based 3,000-member
6 audience at the same congregation. These
7 are the type of awareness campaigns
8 needed to get the word out about human
9 trafficking. Collaborations,
10 partnerships among fraternal, and
11 faith-based organizations as well as
12 other civic groups and City government
13 can have an integral part in this fight.

14 Many people in the community
15 think that human trafficking is a problem
16 in Thailand or Cambodia or some place
17 outside of the United States. It is
18 happening right here on the Main Line, as
19 we see in the Legal Guide to Human
20 Trafficking: A Guide for Sexual Violence
21 by Beth Lawson or described in the July
22 16th article about a Pennsylvania man
23 sentenced to life for operating a human
24 trafficking operation.

25 This man was from the -- a

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 Ukrainian man who smuggled young
3 Ukrainian immigrants into the United
4 States and forced them to work for little
5 or no pay.

6 Human trafficking is heinous.
7 The women of Alpha Kappa Alpha Sorority,
8 Incorporated in general and Rho Theta
9 Omega Chapter specifically care about the
10 well-being, education, and safety of
11 young girls and women. It is part of our
12 sorority's mission. We care about
13 whether they are treated as victims or
14 criminals. We care about whether our
15 city and our lawmakers of our city will
16 help to increase the number of safe
17 harbors for these victims. We care about
18 young girls, some as young as 10 or
19 younger, who may be homeless and have
20 nowhere to go or no one to care about
21 them. Runaways and homeless teens are
22 prime feeding grounds for pimps and
23 traffickers.

24 Alpha Kappa Alpha Sorority
25 cares. Rho Theta Omega cares. That's

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2 why I'm here today, because we care. We
3 care what happens to those who remain
4 faceless and nameless to many and who are
5 voiceless.

6 What can we do? A more
7 aggressive law enforcement against
8 perpetrators is needed. More program
9 sites like Covenant House to provide
10 shelter, training, and counseling for the
11 victims are needed. More awareness
12 outreach initiatives and massive
13 advertising campaigns are needed to flood
14 the City in search of victims, as well as
15 to illuminate the cracks and crevices of
16 our city to expose human trafficking
17 predators and slave masters.

18 We need our lawmakers, law
19 enforcement agencies, and citizens to see
20 these young women and girls and young men
21 as victims -- many of them are -- rather
22 than indiscriminately viewing them as
23 criminals.

24 The Word says "love ye one
25 another." These girls, women, and boys

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2 need love. They need those who can make
3 a difference to show how much they care
4 and how much they love by positive
5 action. Hopefully Resolution 120679 will
6 be the game changer.

7 Human trafficking is a crime
8 that is hidden in the shadows of our
9 cities and towns. Alpha Kappa Alpha
10 sorority is a willing partner, ready to
11 help in this fight. We trust that the
12 outcome of these hearings will ring the
13 bell of freedom for many and will be the
14 random act of kindness for the masses.

15 I thank you for this
16 opportunity to speak today on this very
17 important subject.

18 COUNCILWOMAN BROWN: We thank
19 you for your testimony and especially
20 appreciative your sorority to have a
21 presence, a real tangible presence and
22 active engagement on this issue, and will
23 welcome the participation of your
24 sorority at some level on the pending
25 task force that will be the next step.

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2 Thank you so much, ladies, and
3 for all the good work that the women of
4 Alpha Kappa Alpha provide for our city.

5 (Thank you.)

6 COUNCILWOMAN BROWN:

7 Councilwoman Blackwell.

8 COUNCILWOMAN BLACKWELL: Thank
9 you. We just want to reiterate our
10 thanks as well. Thank you. Thank you
11 both.

12 (Thank you.)

13 COUNCILWOMAN BROWN: I'm
14 presuming that my staff has your contact
15 information?

16 (Yes.)

17 COUNCILWOMAN BROWN: Terrific.

18 Okay, then. If we could all up
19 our final panel, and we thank you for
20 your patience and tolerance as we walked
21 our way through this. That includes Greg
22 Bucceroni, Crime Victim Advocate; Malik
23 Aziz, Chairman and CEO of the National
24 Exhodus Council and Exhodus Networks;
25 and John Rafferty.

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2 (Witnesses approached witness
3 table.)

4 COUNCILWOMAN BROWN: Thank you
5 all, gentlemen. That captures all the
6 three of you?

7 MR. AZIZ: Yes, ma'am.

8 COUNCILWOMAN BROWN: Very good.
9 How you doing?

10 MR. AZIZ: Good, Councilwoman.
11 How are you?

12 COUNCILWOMAN BROWN: Welcome to
13 these proceedings and thank you for
14 staying, and thank you as well for your
15 consistent, persistent advocacy on issues
16 of this matter.

17 So state your name for the
18 record and proceed with your testimony.

19 MR. AZIZ: Greg was going to go
20 first.

21 COUNCILWOMAN BROWN: Good
22 afternoon.

23 MR. BUCCERONI: Good afternoon,
24 members of City Council. My name is Greg
25 Bucceroni. In 1976, I was an 11-year-old

1 12/11/12 - PUBLIC SAFETY - RES. 120679
2 runaway poster child for juvenile
3 delinquency running the tough streets of
4 Philadelphia. My mother, in an effort to
5 saving me from the streets, enrolled me
6 into the South Philly Boys Club, which
7 advocated for at-risk adolescent boys
8 located at Broad and Shunk Streets.
9 There I was introduced to Philadelphia
10 philanthropist Ed Savitz. We became very
11 friendly and spent a lot of time together
12 as he showered me with gifts, money,
13 special treatment, drugs and alcohol. By
14 1977, Ed Savitz slowly groomed me into
15 child prostitution and pornography,
16 traveling between Philadelphia, New
17 Jersey, and New York City, where I was
18 introduced to wealthy men who had a
19 sexual taste for young boys. Some of the
20 men associated with this tri-state
21 pedophile ring, headed by Ed Savitz, was
22 Philadelphia real estate developer Sam
23 Rappaport, Wharton School of Business
24 Professor Lawrence Scott Ward,
25 Philadelphia Daily News reporter Bill

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2 Conlin, and Second Mile founder Jerry
3 Sandusky. Included with them was several
4 members of the New York City-Philadelphia
5 Gambino crime family's illegal
6 pornography establishments. By April
7 1980, due to my victimization, I
8 developed extremely violent criminal
9 juvenile behavior, which caused a violent
10 encounter between myself and Ed Savitz,
11 requiring the Philadelphia Police
12 Department's involvement, investigation,
13 and my arrest, which ended my child
14 prostitution involvement and association
15 with Ed Savitz.

16 In closing, my adolescent years
17 of sexual exploitation and victimization
18 has caused me great hardships and
19 behavior concerns over the years,
20 including taking on a position as a
21 violent mob enforcer for the Gambino
22 crime family from 1980 to 1982.
23 Fortunately with the assistance of
24 Philadelphia community activist C.B.
25 Kimmins and David Fattah, I was steered

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2 away from a life of crime and enlisted
3 into the United States Army. Today I
4 volunteer my spare time advocating for
5 victims of crime.

6 Thank you.

7 COUNCILWOMAN BROWN: Let's hear
8 from Malik and then we'll entertain
9 questions.

10 MR. AZIZ: Good afternoon,
11 Councilman Jones coming in the room. My
12 name is Malik Aziz and I am the Chairman
13 and CEO of the National Exhoodus Council
14 and Exhoodus Networks, Incorporated, and
15 we're located in 24 states across
16 America. Our mission statement revolves
17 around prevention, intervention, and
18 extraction of gangs and their members.
19 One of our outreach efforts is to assist
20 victims of modern-day slavery, also known
21 as human trafficking, which is gaining
22 ground here in the Philadelphia region.
23 Our gangs are using social media and
24 Internet to lure and enslave young
25 females to a life of pain and horrible

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2 suffering. The community, law
3 enforcement, and clinicians can and must
4 work together. These gangs have been
5 accustomed to prostituting females across
6 the country for profits, offering
7 membership in "homie-hood," which turns
8 out to be a false dream. These young
9 females are forced into slavery, with all
10 the proceeds going to the gangs. This
11 kind of sexual abuse from gangs has
12 traumatic effects on the female victims
13 in terms of serious damage to their
14 emotional, physical, and social function.

15 I hope this testimony will
16 enhance and enlighten Council as
17 politicians, therapists, law enforcement
18 investigators, and prosecutors about how
19 to effectively work together in the best
20 interest of these victims of predatory
21 sexual violence and exploitation for
22 gangs. This collaboration will help
23 community safety and encourage grassroots
24 participation to provide much-needed
25 support for these victims and stop the

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2 cycle of sexual exploitation.

3 Thank you.

4 COUNCILMAN JONES: Malik,
5 historically I've seen you involved in a
6 great many causes over the decades now,
7 but explain for me the human trafficking
8 aspect of gangs. I think I kind of get
9 it, but can you elaborate a little bit.
10 What's going on?

11 MR. AZIZ: Well, as you heard
12 in previous testimony today that the word
13 "gang" had came up several times in the
14 form of initiations and fear tactics.
15 Well, the truth of the matter is that in
16 this lucrative business of human
17 trafficking, there are gangs that are
18 controlling the operations in this
19 region. When I say "this region," I'm
20 talking from Delaware, Pennsylvania, New
21 Jersey, and New York, where a lot of the
22 gangs are making millions of dollars
23 transporting victims across country as
24 well internationally from across the
25 oceans here, mainly Hispanic and Asian.

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2 You do have some involvement with the
3 Blood gang, the Crip gang in the region
4 in this, more so with the Blood gang in
5 Camden in New Jersey, which is a Blood
6 stronghold. But most of the
7 Pennsylvania, Delaware, and New York are
8 the Asian and Hispanic gangs. To mention
9 a few names is the Dominicans, MS-13,
10 Flying Dragons, Tiny Rascal Gang here in
11 Philadelphia, which has a stronghold on
12 the Asian part of this with the human
13 trafficking, as well as Haitian gangs as
14 well. That's Southwest Philly area.

15 Why we got involved with it,
16 because it kept coming across our plate
17 when we deal with the gang stuff, about
18 how they're involved -- how their
19 initiation of women and sometimes young
20 men and sometimes, a lot of times,
21 children are being victimized by the
22 gangs and sold into this modern-day
23 slavery. So that is why in our region at
24 the National Exhodus Council that we got
25 involved with this human trafficking.

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2 I spoke with Hugh Organ, who
3 was on the previous panel here and works
4 with Covenant House, and I went to
5 several of the meetings they were having
6 at the Salvation Army, and we even put a
7 DVD together and a PowerPoint
8 presentation to show how complex and how
9 integral these gangs are working in human
10 trafficking in this region.

11 COUNCILMAN JONES: We would
12 request that you submit that to the
13 Chair. We will distribute it to the
14 members of the Committee and the sponsor
15 of the resolution.

16 Any questions from members of
17 the Committee?

18 COUNCILWOMAN BROWN: One
19 question.

20 Thank you both for your
21 testimony. And so it appears that you've
22 taken your horrific experiences and found
23 a silver lining in that you're now doing
24 these types of presentations, if you
25 will.

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2 MR. BUCCERONI: Following the
3 steps of community activist David Fattah
4 and C.B. Kimmins. If it wasn't for them,
5 I definitely would either have been
6 murdered by the mob or continued as a
7 member of the Gambino crime family,
8 probably in jail, but more likely so
9 dead.

10 So they helped me, and then in
11 return, I carry the torch and continue
12 what the teachings of David Fattah and
13 C.B. Kimmins did to help me get away from
14 a life of crime.

15 COUNCILWOMAN BROWN: I would
16 say all of us on this panel know well of
17 the work of those two gentlemen and
18 know -- you're just another example of
19 the lives that they've turned around.

20 So we thank you for staying
21 with us throughout this hearing and for
22 your contribution.

23 MR. AZIZ: Another point,
24 Councilman. I'm also a facilitator and
25 presenter with the National Gang Crime

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2 Research Center, which is based in
3 Chicago, Illinois, and they have an
4 immense database of what we're talking
5 about through the years of investigation
6 and years of getting information from
7 around the country. The head of that is
8 Dr. George Knox, who I was introduced to
9 back in 2001 when I was trying to get
10 certified to do what I do. And they took
11 me in out there, and now I am one of
12 their facilitators and presenters, which
13 we have connections to the FBI, to
14 Homeland Security, to DEA, to all the
15 major crime, all the major law
16 enforcement in the country.

17 So like I said, the information
18 that they have on record that you can get
19 is immense about this issue, and that's
20 coming from the National Gang Crime
21 Research Center, who deals with the gang
22 problem and also organized crime in the
23 country.

24 COUNCILMAN JONES: Councilwoman
25 Blackwell.

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2 COUNCILWOMAN BLACKWELL: Thank
3 you.

4 Thank you, Greg, for your
5 remarks. Remember when you came -- we
6 first met you when you came to Philly.

7 And Malik Aziz, what can we
8 say? But thank you for everything. Many
9 of you know he began the year Lucien
10 Blackwell passed, and every year we have
11 the Lucien E. Blackwell Guiding Light
12 Awards where we honor people who have
13 made -- ordinary people who have made
14 significant contributions to make life
15 better for others.

16 So we thank Malik and his
17 family for all that he has continued to
18 do. We love you, Malik. We see C.B.
19 back there. We're glad C.B. got here
20 before our hearing ends.

21 COUNCILMAN JONES: And where do
22 you live, Malik? I'm sorry.

23 MR. AZIZ: In your district.

24 COUNCILWOMAN BLACKWELL: You
25 know that's a shame. This man is trying

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2 to steal Malik from me.

3 MR. AZIZ: Yeah, that's it.

4 Can I say this too, though.

5 Once again, we're at a situation where --

6 my comments -- who have changed their

7 lives and want to give back to the

8 community and help, there is a reluctance

9 from law enforcement and from social

10 service agencies to involve us in this.

11 Now, mind you, the National Exhoodus

12 Council and Exhoodus Network, we have

13 extracted ten women. We have rescued ten

14 women from these gangs in the City and

15 relocated them -- and we're

16 self-supporting -- to other locations.

17 And that's important, the work we done,

18 but I don't understand -- I don't

19 understand and I'm going to say in this

20 Police Department, because we do have

21 friends that work with us, that when we

22 call, they respond. But I'm just saying,

23 there is a reluctance because of being

24 formerly incarcerated and convicted and

25 those kind of things. But the redemption

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2 part of -- even we have gentlemen that's
3 part of NEC that are in New York, in the
4 Bronx, and Queens who used to be in
5 trafficking who are no longer in
6 trafficking, but helping to remove the
7 stem of trafficking and help young women
8 and men and children get out of being
9 held hostage and bondage.

10 COUNCILMAN JONES: Real quick,
11 Malik. Is there any correlation,
12 relationship to some of the strip clubs
13 and/or bars that have dancing? Is that
14 in any way involved in this?

15 MR. AZIZ: Well, some of the
16 bars and the clubs are under the gang
17 rule. And I hear the word "pimp" being
18 said a lot, but that's really no longer a
19 situation where it's one person, like The
20 Mack and all those movies that came out
21 years ago have girls working the street.
22 It's not like that. These are organized
23 gangs who have fear tactics who have
24 infiltrated a lot in the City, especially
25 in the bars, especially in the strip

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2 clubs and those kind of things and
3 downtown. Now, the ones downtown is the
4 Asians, especially in Chinatown with the
5 Flying Dragons and Tiny Rascal Gang. And
6 it's not that we have a bravado or we're
7 fearless about this, but we're speaking
8 from what we know, and what we know is
9 going on in the street with these young
10 ladies and young people around this
11 issue.

12 MR. BUCCERONI: Councilman, I'd
13 like to address that. As a former member
14 of the Gambino crime family that was
15 operating out of the Philadelphia, New
16 York, and New Jersey, a lot of them -- if
17 you remember in the '70s, the Gambino
18 crime family operated a lot of the adult
19 burlesque peep shows on Chestnut Street.
20 And going from a child prostitute in the
21 '80s developing into one of the mob
22 enforcers for the Gambino crime family
23 under Tony Trombetta, one of the things
24 we learned, that it still continues
25 today. A lot of the clubs that are

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2 supposed to be gentlemen clubs that are
3 somehow under the umbrella of organized
4 crime, meaning whether it's associated
5 with the Philadelphia mob or more
6 associated with the Gambino crime family,
7 that continues today with the -- not so
8 much with the juveniles, but with the
9 adult trafficking of girls between New
10 Jersey, New York City, and Philadelphia.
11 It originates in the gentlemen clubs that
12 you see that are supposed to be prestige.

13 COUNCILMAN JONES: I appreciate
14 that input, and it's duly noted. Duly
15 noted.

16 Would you like to have closing
17 remarks, please.

18 COUNCILWOMAN BROWN: Thank you,
19 Mr. Chairman.

20 Thank you all. For the record
21 again, I will be asking Mr. Chairman to
22 recess the hearing on this issue, as we
23 will do an inventory and catalogue all of
24 the recommendations that have been raised
25 and move to convene a task force in late

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2 winter, with the goal, I'll say goal and
3 not expectation, with the goal to release
4 those recommendations 2013.

5 Thank you very much,
6 Mr. Chairman.

7 MR. BUCCERONI: Thank you.

8 COUNCILMAN JONES: Thank you.
9 Thank you for your testimony, and thank
10 you, Councilwoman, for bringing this to
11 light and making this a priority of this
12 Committee.

13 The Chair will recess at the
14 call of the Chair the Committee on Public
15 Safety.

16 Thank you.

17 (Committee on Public Safety
18 recessed at 2:25 p.m.)

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CERTIFICATE

I HEREBY CERTIFY that the
proceedings, evidence and objections are
contained fully and accurately in the
stenographic notes taken by me upon the
foregoing matter, and that this is a true and
correct transcript of same.

MICHELE L. MURPHY
RPR-Notary Public

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