

1
2 COUNCIL OF THE CITY OF PHILADELPHIA
3 BEFORE THE COMMITTEE OF THE WHOLE
4 OPERATING BUDGET HEARINGS - CONTINUED

5 - - -
6 Room 400, City Hall
7 Philadelphia, Pennsylvania
8 Wednesday, 2/16/00
9 9:40 p.m.
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11
12 BILL 000005 - An ordinance adopting the Operating
13 Budget for Fiscal Year 2001.

14 PRESENT: COUNCIL PRESIDENT ANNA C. VERNA, Chair
15 COUNCILWOMAN JANNIE L. BLACKWELL
16 COUNCILWOMAN BLONDELL REYNOLDS BROWN
17 COUNCILMAN DARRELL L. CLARKE
18 COUNCILMAN DAVID COHEN
19 COUNCILMAN FRANK J. DICICCO
20 COUNCILMAN W. WILSON GOODE, JR.
21 COUNCILMAN JAMES F. KENNEY
22 COUNCILMAN RICHARD T. MARIANO
23 COUNCILWOMAN DONNA REED MILLER
24 COUNCILMAN MICHAEL A. NUTTER
25 COUNCILMAN FRANK RIZZO
COUNCILWOMAN MARIAN B. TASCO

- - -

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I N D E X

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Page

5

Department of Human Services

Commissioner Alba Martinez. 844

6

Maxine Tucker, Deputy Commissioner. 853

Joyce Burrell, Deputy Commissioner. 856

7

Russell Cardamone, Deputy Commissioner. 884

Estelle Richman, Director of Social Services 892

8

Jean Hunt, Executive Director 896

Children and Families Cabinet

9

John Zanier, Fiscal Officer 912

Margaret Holtzman, Superintendent, Riverview 929

10

Department of Public Health

John Domzalski, Acting Commissioner 951

11

Mike Lucas, Assistant Health Commissioner . . 961

Mark Bencivengo, Assistant Health Commissioner 972

12

Ellen Steiker, Deputy Health Commissioner . . 979

Richard Tobin, Director 985

13

Mike Covone, Deputy Health Commissioner . . . 995

Sue Lieberman, Maternity Care Coalition . . . 1010

14

Department of Emergency Shelter and Services

15

Michael Nardone, Deputy Managing Director . . 1039

Sally Fisher, Director. 1047

16

Richard Shaeffer, Admin. Services Director. . 1066

17

Department of Recreation

William Carapucci, Acting Commissioner. . . . 1068

18

Thomas Fox, Maintenance Director. 1092

Jo Ann Mangano, Admin. Services Director. . . 1102

19

Jane Golden, Mural Arts Program 1106

Warren Haskins, Dell East Manager 1201

20

Finance Department

21

Robert Dubow, Acting Budget Director. 1171

22

Camp William Penn

Roland Chandler, Director 1180

23

William Carapucci, Acting Commissioner. . . . 1200

24

Atwater Kent Museum

David Rasner, President, Board of Trustees. . 1219

25

Nancy Moses, Executive Director 1226

1	OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00	
2	(Index, cont'd.)	
3		Page
4	Fairmount Park Commission	
5	William Mifflin, Executive Director	1231
6	James Donaghy, Director of Operations	1270
7	Art Museum	
8	Anne D'Harnoncourt, Director, CEO	1317
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 P R O C E E D I N G S

3 COUNCIL PRESIDENT Verna: Good morning,
4 everyone. This is the continued public hearing of
5 the Operating Budget, Bill No. 005.

6 Our first witness this morning will be
7 the Department of Human Services.

8 (Witnesses come forward.)

9 COUNCIL PRESIDENT Verna: Good morning,
10 Commissioner. Congratulations.

11 COMMISSIONER MARTINEZ: Thank you very
12 much.

13 Good morning, Madam President and
14 Members of City Council. My name is Alba
15 Martinez, and I am the new commissioner for the
16 Department of Human Services. With me today to
17 present our Fiscal Year 2001 Operating Budget
18 are: Maxine Tucker, Deputy Commissioner for
19 Children and Youth; Joyce Burrell, Deputy
20 Commissioner for Juvenile Justice Services;
21 Margaret Holtzman, Superintendent of Aging
22 Services; and Russell Cardamone, Deputy
23 Commissioner for Administration and Management.

24 Since this is my first time before you
25 as commissioner, allow me to briefly share my

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 background with you. I was born and raised in
3 Puerto Rico and moved to Philadelphia in 1985,
4 after graduating from Georgetown Law School. I
5 practiced law with Community Legal Services for
6 seven years, specializing in welfare employment,
7 domestic violence, and child welfare issues. For
8 sometime, I managed the domestic violence and
9 dependency units at CLS. In 1992, I was appointed
10 executive director of Congreso de Latinos Unidos,
11 a human services nonprofit dedicated to meeting
12 the wide range of social and economic needs of
13 low-income children and families in North
14 Philadelphia.

15 By appointing me commissioner of the
16 Department of Human Services, Mayor Street has
17 offered me a wonderful opportunity to apply my
18 skills and experience on behalf of all
19 Philadelphia's children and families who are at
20 risk. It is a privilege and an honor to lead this
21 department and I am looking forward to working
22 with you as we move this critically important work
23 forward.

24 DHS's budget request for Fiscal Year
25 2001 is \$448,574,802, which represents an increase

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 of 8 percent over last year's appropriation. The
3 Department expects that \$396,425,963 of the
4 appropriation will be offset by federal and state
5 revenues, and that the City's share of the 2001
6 General Fund expenditures will be \$52,148,839,
7 which is 12 percent of the total and the same
8 percentage as for Fiscal Year 2000. The
9 divisional allocation of this appropriation is the
10 following:
11 Children and Youth, \$319,204,000 -- and
12 I'm rounding the numbers off.
13 Juvenile Justice Services,
14 \$112,999,000.
15 Ages Services, or Riverview Home,
16 \$5,368,000.
17 And Administration and Management,
18 \$11,003,000.
19 DHS is making significant progress
20 towards achieving the strategic goals it has
21 articulated and in strengthening and preserving
22 families in the communities in which they live.
23 For example, we are reducing the growth rate in
24 the number of children entering our system, we are
25 increasing the number of delinquents served in

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Truancy Unit to provide comprehensive assessment
3 and planning services for children and families
4 referred to us from family and truancy courts.
5 This initiative complements our Juvenile Justice
6 Division's truancy prevention efforts in
7 collaboration with the School District and
8 community organizations which focus on preventing
9 elementary school truancy in the northwest and
10 Allegheny west areas.

11 In addition, a major truancy reduction
12 program was launched through the community family
13 centers, which have provided case-management
14 services and support for students and families
15 referred to seven new cluster-based truancy
16 courts.

17 From August '93 to December '99, the
18 Mayor's Children and Families Cabinet, under the
19 leadership of DHS, coordinated the work of City
20 agencies, departments, and quasi-governmental
21 agencies serving Philadelphia's families and
22 children. It established a network of 19
23 community- and school-based family centers. It
24 also initiated a wide range of comprehensive
25 programs involving health care, educational

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 readiness and achievement, child safety, and
3 family economic security, among many other
4 initiatives.

5 Mayor Street has now established an
6 Office of Social Services, directed by Estelle
7 Richman, and he has created the Philadelphia
8 Commission on Children. Through these vehicles,
9 our city will continue to advance an agenda of
10 system reform, which is child- and family-
11 centered. Cabinet efforts are currently being
12 assessed, and a plan will be developed to continue
13 this important work under the new City structure.
14 In the interim, oversight for certain Cabinet
15 activities will continue to be provided by DHS.

16 For DHS, strengthening our role in
17 neighborhood and family development will continue
18 to be a high priority. The Department has already
19 launched or is developing plans for a number of
20 structural, operational, and programmatic changes
21 that will further strengthen our service delivery
22 capacity. Examples of these initiatives include
23 the following:

24 Children and Youth is actively involved
25 in an outcome measurements project that will

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 ultimately make both CYD and its private and
3 public providers of services more accountable for
4 demonstrable improvements in the lives of children
5 and families. Since Fiscal Year '97, outcomes
6 have helped Children and Youth to better
7 understand which programmatic interventions work
8 best for clients at a given point in time.
9 Philadelphia is the first major metropolitan area
10 in the country to undertake this challenge. The
11 American Humane Association, a leader in national
12 outcomes movement in child welfare, was selected
13 by the Children and Youth Division to guide this
14 process, which brings together the division, its
15 agencies, families, and the community.

16 Specific outcomes or results that are
17 anticipated in this project include: decreases in
18 subsequent child abuse and placement after SCOH
19 has been provided, reduce duration of SCOH
20 services, more focused assessments and
21 evaluations, development of outcome data for
22 specific interventions and providers that will
23 eventually better inform contracting
24 decision-making, and improved communication
25 between all project participants.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 DHS will make some physical
3 improvements to the Youth Study Center, including
4 the installation of a video conferencing system,
5 which will increase the amount of contact between
6 the residents and their probation officers,
7 parents, and distant juvenile placement
8 facilities. We will also make building
9 renovations and equipment overhauls, security
10 enhancements, and the programmatic changes needed
11 to ensure full compliance with recently updated
12 State regs.

13 The Department will ensure that the
14 current Youth Study Center meets health and safety
15 standards for the protection of the youth, staff,
16 and visitors. DHS will reconvene a collaborative
17 work group to discuss the feasibility and
18 development of a new Youth Study Center, a project
19 which clearly must be given priority by all of us.

20 In closing, the challenges DHS
21 confronts are great, but so are our opportunities.
22 We are clear that our department's work is
23 critically important to the lives and futures of
24 thousands of our most vulnerable City residents.
25 At its essence, DHS is Philadelphia's public

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 agency, committed to advocating and pursuing
3 better opportunities for children, their families,
4 and the elderly.

5 As commissioner, my vision for DHS can
6 be summarized simply: The Department must be a
7 model government agency. We cannot settle for a
8 lesser goal, because thousands of children are
9 counting on us at one of those vulnerable times in
10 their life. We must help them have a healthy,
11 safe, and nurturing childhood, which will pave the
12 way for a promising future.

13 I thank Council for its support and
14 commitment to our department's work over the
15 years, and we welcome your questions and comments.

16 COUNCIL PRESIDENT VERNA: Thank you,
17 Commissioner.

18 On Page 6 of your testimony, in the
19 second bullet point, you stated that your
20 department has "requested State needs-based
21 funding for certain new initiatives," and that
22 "these initiatives will serve approximately 560
23 children."

24 Does your department have any
25 contingencies in place if the funding is not

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 approved by the State?

3 COMMISSIONER MARTINEZ I will ask my
4 colleagues to help me answer that question.

5 MS. TUCKER: Maxine Tucker, Deputy
6 Commissioner. Good morning.

7 COUNCIL PRESIDENT VERNA: Good
8 morning.

9 MS. TUCKER: By and large, these
10 positions and these services have been in our
11 needs base budget and, usually, the budget for our
12 services are based on what the State is willing to
13 participate in funding. Which means that without
14 the State funding, this would purely General Fund
15 funding.

16 COMMISSIONER MARTINEZ: I would like to
17 add to that answer that my vision as commissioner
18 is that the Department of Human Services will
19 aggressively pursue other streams of funding that
20 may be available to us, whether it's the federal
21 government or private foundations and
22 corporations. And in addition to that, under the
23 new Department of Human Services structure, going
24 after money like this will be a coordinated
25 approach, and Director Estelle Richman will be a

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 part of coming up with the strategy to do that.

3 At this point, though, we are hoping
4 that the State will support us in our request.

5 COUNCIL PRESIDENT VERNA: Thank you.

6 On Page 7 of your testimony, you stated
7 that a courtroom will be open at 1515 Arch in
8 order to save travel and waiting time. What is
9 the scheduled opening for the courtroom?

10 COMMISSIONER MARTINEZ: Well, as I've
11 already made many mistakes on my two weeks on the
12 job, but one mistake was that I indicated that it
13 will be opened, and what we should really say --
14 and thank you for asking the question -- is that
15 it may be opened.

16 The Department of Human Services has
17 set aside some space for this, but obviously, it
18 is a joint decision between the Family Court and
19 the Department of Human Services, and so the
20 Family Court, I believe, is reviewing the
21 feasibility of this and whether it's something
22 that fits within their agenda.

23 Maybe Deputy Commissioner Tucker would
24 like to add to that question.

25 MS. TUCKER: Maxine Tucker, Deputy

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Commissioner. The discussion with Judge Panepinto
3 and Judge -- --

4 COUNCIL PRESIDENT Verna: I'm sorry,
5 I'm having difficulty hearing you. Thank you.

6 MS. TUCKER: Better?

7 COUNCIL PRESIDENT Verna: Yes.

8 MS. TUCKER: The discussion with Judge
9 Panepinto and Judge Ransom have been looking at
10 those particular cases which simply are status
11 review hearings as opposed to hearings that are
12 contested or involved. And what looking they're
13 looking at is if they could put a master instead
14 of a judge to just hear those, what they call,
15 "routine cases," it would save a lot of time in
16 terms of the scheduling and also in terms of
17 families, as well as social workers have to sit
18 over at 1801 for long period of time.

19 And they're looking if it's a go, it
20 would probably be in the fall of this year.

21 COUNCIL PRESIDENT Verna: Thank you.

22 Commissioner, on Page 9 of your
23 testimony, you have a paragraph entitled
24 "Maintaining Appropriate Population Levels at the
25 Youth Study Center." What programs are now in

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 place to control the population, and do thee
3 programs result in violent offenders being
4 released that should have otherwise remained in
5 custody?

6 COMMISSIONER MARTINEZ: I will ask
7 Deputy Commissioner Burrell to address this
8 question.

9 MS. BURRELL: Good morning. I'm Joyce
10 Burrell, Deputy Commissioner of Human Services.

11 COUNCIL PRESIDENT VERNA: Good morning.

12 MS. BURRELL: Currently, we use a
13 review process every Tuesday morning to look at
14 children who are appropriate and have orders for
15 other than the Youth Study Center. We also assure
16 that youngsters who are violent offenders are not
17 released to the community or to cause risk by
18 having the participation of the Defender
19 Association. The DA's Office, as well as Human
20 Services and Family Court, is a part of a
21 stakeholder group to talk about who is appropriate
22 for the Center and who is not.

23 We are also meeting with and talking to
24 our out-of-state and southern county providers to
25 make sure that youngsters are being taken in a

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 timely way to court-ordered placements, and Judge
3 Panepinto and I have come to an agreement that
4 financial sanctions need to be put in place for
5 those providers who do not take children in a
6 timely way and who insist that they have space.

7 We have come to the conclusion that the
8 biggest problem is bed space in those private
9 facilities, and even though providers say they
10 don't have space -- that they do have space, the
11 waiting time backs up the Youth Study Center
12 because they actually do not have beds.

13 So we are looking to develop additional
14 placements for our young people.

15 COUNCIL PRESIDENT VERNA: Thank you.

16 On Page 10, Commissioner, of your
17 testimony, in the second paragraph, you talk about
18 hiring 34 new positions for Juvenile Justice
19 Services in order to maintain compliance with
20 State-mandated staffing ratios.

21 Is your department currently in
22 compliance with these staffing requirements?

23 COMMISSIONER MARTINEZ: We are
24 currently in compliance with the State-mandated
25 staffing ratios. However, we are doing this

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 through an extraordinarily high use of overtime;
3 and so, therefore, this will allow us to do it in
4 a way that is more cost-efficient to all of us and
5 also that will improve the quality of service.

6 And I'd like to ask Deputy Commissioner
7 Burrell to help us in answering this question.

8 MS. BURRELL: Yes. Joyce Burrell,
9 Deputy Commissioner of Human Services.

10 In the new 3800 regulation, there's a
11 requirement that there not be more than 12
12 children on any living unit at any one time, which
13 causes us to have to reconfigure how we house
14 children in the Youth Study Center. We have a
15 year to do some structural things and initially,
16 DPW had said there would be absolutely no waivers
17 for those structural changes. Last Thursday,
18 Sylvia Wright, who does the inspection of the
19 Youth Study Center was in and said there had been
20 so many complaints about this new requirement that
21 DPW is now going to consider waiver requests for
22 that restructuring.

23 At this point, though, there are two
24 other things that drive our numbers. The
25 Operation Sunrise initiative, as well as the Youth

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Violence Reduction Initiative, which are very
3 important to the City, arrests are up about
4 9 percent, which means that those held overnight
5 for the 8 to 14 days in the Youth Study Center are
6 also up considerably. So even with the changing
7 of the 3800 regulation, we will have increased
8 population in the Youth Study Center, that
9 staffing would still be required, and I wanted to
10 talk about the fact that every day, three shifts a
11 day, we have 11 children who are on one-on-one
12 coverage, and that is a court order that says that
13 this child's mental health or this child's risk
14 factor is so high that he or she needs one person
15 with them 24 hours a day every day, and the cost
16 of that coverage is about \$6,000 a day, which is a
17 cost of about 42,000 a week, which is a
18 \$2.4 million cost in a year.

19 COUNCIL PRESIDENT VERA: Does that
20 include the overtime that you're talking about?

21 MS. BURRELL: That is part of what
22 really drives - it is the biggest driver in the
23 overtime right now, the coverage for those
24 children.

25 COUNCIL PRESIDENT VERA: Well, what is

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 the figure of the overtime?

3 MS. BURRELL: It's about \$5 million.

4 We projected \$5 million. With the additional
5 staffing, we still think we would have overtime
6 for increases and decreases in this one-on-one
7 coverage, increases in escort and travel, of about
8 \$2 million, under the best circumstances.

9 COMMISSIONER MARTINEZ: In our proposed
10 2001 budget, however, we are proposing a decrease
11 in overtime of a total of \$2 million.

12 COUNCIL PRESIDENT VERA: Okay, I don't
13 want to dominate this hearing.

14 The Chair recognizes Councilman Rizzo.

15 COUNCILMAN RIZZO: Thank you, Madam
16 Chair.

17 Commissioner, you are spending
18 approximately -- and correct me if this number
19 isn't right. You plan to spend \$315,000-plus
20 meals, for resident meals and other meals. Do you
21 have a program -- are you involved in the
22 Recreation Department's program in providing the
23 meals at Recreation centers?

24 COMMISSIONER MARTINEZ: Could you
25 clarify what division you're asking about? Is it

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Children and Youth, Juvenile Justice, which is it?

3 COUNCILMAN RIZZO: The entire --
4 whatever.

5 COMMISSIONER MARTINEZ: Okay.

6 COUNCILMAN RIZZO: Whatever meals you
7 provide.

8 COMMISSIONER MARTINEZ: Okay. I think
9 that the meal budget is divided among the
10 different divisions, so why don't the different
11 folks talk about it.

12 COUNCILMAN RIZZO: Let's talk about the
13 one that would be provided at a recreation
14 facility.

15 COMMISSIONER MARTINEZ: Okay, well, my
16 understanding is we do not provide meals at
17 recreation facilities. We provide meals at
18 Riverview for the seniors that reside there, we
19 provide meals at the Youth Study Center for the
20 young people that are detained there, and that is
21 the extent of the meals that the Department of
22 Human Services has responsibility for providing,
23 so they're both provided within facilities.

24 The meals that would provided with DHS
25 funding, however, recreation centers would fall

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 within the \$300 million of the DHS -- that DHS
3 lets out in contracts annually, or the
4 \$300 million plus.

5 COUNCILMAN RIZZO: So DHS money is
6 funding a lunch program at recreation centers?

7 COMMISSIONER MARTINEZ: Well,
8 I. . .

9 MR. CARDAMONE: We contract with a
10 number of providers --

11 COUNCIL PRESIDENT VERNA: Excuse, me
12 sir.

13 MR. CARDAMONE: I'm sorry.

14 COUNCIL PRESIDENT VERNA: You're going
15 to have to identify yourself for the record.

16 MR. CARDAMONE: My name is Russell
17 Cardamone, I'm Deputy Commissioner for
18 Administrative and Management.

19 We find a number of providers, but in
20 fact, those providers do not provide lunch
21 services with DHS funds. There are other separate
22 programs out there that might avail themselves of
23 to provide meals but they don't use City dollars
24 or DHS funds to provide meals -- other than
25 children, of course, that are in facilities that

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 we're responsible for on a 24 hour/7 basis.

3 COUNCILMAN RIZZO: So there's no DHS
4 funds to -- so I understand the answer to my
5 question, there are no DHS funds used for meals
6 for recreation facilities?

7 MR. CARDAMONE: That is correct.

8 COMMISSIONER MARTINEZ: No.

9 MR. CARDAMONE: That is correct.

10 MS. TUCKER: Maxine Tucker, Deputy
11 Commissioner.

12 We are also providing for MANA (ph.)
13 some dollars to provide meals for children who are
14 living in their own homes with their parents who
15 are either HIV-involved or the parents are
16 HIV-involved, but this is basically the only way
17 in which they are going to get nutritional meals
18 during the day, so some of that is also reflected
19 in there.

20 COUNCILMAN RIZZO: Sounds like a good
21 program.

22 You've hired 456 social workers -- at
23 least this the information I have and, again, if
24 this not correct, please tell me, I know you will.
25 What exactly are these 456 social workers doing?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 And that seems like a significant increase in
3 personnel, 456 people.

4 MS. TUCKER: What page are you citing
5 in the budget?

6 COUNCILMAN RIZZO: I'm quoting from
7 information -- I don't -- I cannot refer right at
8 the moment to any page. This is from some
9 research that was done and provided me.

10 Then I'll ask the question. How many
11 social workers do you presently have? And how
12 many have you increased? What's the increase from
13 the last fiscal budget?

14 MS. TUCKER: Maxine Tucker, Deputy
15 Commissioner.

16 As of December, we had on staff 463.9
17 social workers who are responsible for 10,043
18 cases. The average number of cases per social
19 worker range from 15 in intake to 26 in the
20 ongoing serviceregions.

21 COUNCILMAN RIZZO: So that number of
22 social workers provide the service to those cases,
23 to that number of cases that you just described.

24 MS. TUCKER: Yes.

25 COUNCILMAN RIZZO: Has there been a

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 significant increase in that number? I could look
3 back and see a number, but how many have you
4 increased in the last fiscal budget, how many
5 social workers?

6 MS. TUCKER: Just a moment.

7 Councilman, that's about a 50-staff
8 increase. It includes social workers, which
9 represent about 35, and then the support services
10 for the supervision and clerical supports for
11 those staff.

12 COUNCILMAN RIZZO: Okay. The number
13 that I'm looking at, Human Services - Fiscal Year
14 1999, it's 1567, and for proposed Fiscal Year
15 2001, it's 1,896. So it doesn't add up.

16 MR. CARDAMONE: My name is Russell
17 Cardamone, Deputy Commissioner for Administration
18 and Management.

19 The numbers, Councilman, refer to the
20 total personnel allocation for the Department of
21 Human Services -- all of the divisions, Riverview,
22 Youth Study Center, Children and Youth,
23 Administration and Management, and the Family
24 Centers.

25 So those increases are correct, but

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 they're for the entire Department of Human
3 Services.

4 COUNCILMAN RIZZO: I understand, so
5 you're telling me that there's 50 new social
6 workers? Is that the number that you gave?

7 MR. CARDAMONE: Mrs. Tucker mentioned
8 about 35 social workers, but each 5 social workers
9 require 1 social work supervisor to each 5
10 supervisor and 1 administrator, and then
11 appropriate support staff.

12 COUNCILMAN RIZZO: Okay, thank you.
13 Thank you, Madam Chair.

14 COUNCIL PRESIDENT VERNA: You're
15 welcome.

16 The Chair recognizes Councilwoman
17 Tasco.

18 COUNCILWOMAN TASCO: Thank you. Good
19 morning.

20 COMMISSIONER MARTINEZ: Good morning.

21 COUNCILWOMAN TASCO: And welcome.

22 COMMISSIONER MARTINEZ: Thank you.

23 COUNCILWOMAN TASCO: Congratulations
24 and all that good stuff. We wish you well.

25 COMMISSIONER MARTINEZ: Thank you.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN TASCO: And relative to
3 the staffing, we notice that there has not been a
4 full complement of staff in the last two budgets.
5 Why aren't those positions filled? Have you had
6 problems recruiting social workers or what's --

7 COMMISSIONER MARTINEZ: I'm going to
8 defer part of this answer to the deputies who have
9 been in the Department longer than me, but I will
10 say this, Councilwoman: It is definitely an issue
11 of grave concern --

12 COUNCILWOMAN TASCO: Mm-hmm.

13 COMMISSIONER MARTINEZ: -- to this
14 administration and certainly to me, as the
15 commissioner, that we have such a high number of
16 vacancies in the Department of Human Services.

17 And we have already discussed that it
18 will be a priority for this year, and we're going
19 to start very quickly engaging in an aggressive
20 campaign to recruit people because the City
21 provides wonderful employment opportunities.
22 These are incredibly essential jobs to City
23 government, because many of them are State-
24 mandated. And as we discussed earlier, there are
25 some ratios that could lead to the agency, and

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 therefore the City, being in noncompliance.

3 So I am very aware of the gravity of
4 the issue. And ultimately, it affects quality, it
5 affects quality of service.

6 So I understand that there have been
7 some efforts to improve recruitment with the
8 Personnel Department and also, you know, with
9 other partners, but that will be a very, very high
10 priority issue for the future in any event.

11 And now I'd like to ask my colleagues
12 to address what we have been doing in the
13 situation as it actually exists.

14 MR. CARDAMONE: Yes, Russell Cardamone,
15 Deputy Commissioner, Administration and
16 Management.

17 Just to echo Commissioner Martinez's
18 comments, this is a high priority for the
19 Department. We have been working for a number of
20 years with our Central Personnel Department and
21 have been somewhat successful in prioritizing our
22 hires. We have, with Central Personnel,
23 established continuous testing for our social work
24 series, clearly a high priority for the
25 Department.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 But we have had some difficulty in
3 hiring other classifications. Part of it's
4 recruitment and part of it is available tests and
5 part of it is competition among other City
6 departments and among private industry for
7 critical support kinds of staff -- clerical and
8 administrative staff.

9 But we made this a high priority with
10 the Department and with Central Personnel, and we
11 have been successful in hiring social workers,
12 almost as many as we need. And we're going to
13 continue those efforts with Commissioner Martinez
14 in Central Personnel.

15 COUNCILWOMAN TASC0: Well, you said
16 that so quickly. Did you say that you haven't had
17 a good track record or a -- I couldn't hear --

18 MR. CARDAMONE: Sorry.

19 COUNCILWOMAN TASC0: -- in hiring
20 social workers? That's what I'm really interested
21 in.

22 MR. CARDAMONE: We have prioritized,
23 and we've worked with Central Personnel over the
24 last couple of years to make sure that we can hire
25 social workers.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN TASC0: Okay. Could you
3 tell me what methods Central Personnel, at your
4 request, have used to recruit staff.

5 MR. CARDAMONE: One of the things that
6 we have done is, we have been successful in
7 developing what we call "continuous testing," so
8 that we don't have to wait for a test to be given
9 when there's eligible candidates.

10 We also have developed a number of
11 mechanisms where our staff go over and interview
12 the candidates right after they've taken the test
13 to speed up the process.

14 We've also rewritten, with the Central
15 Personnel's support, the social worker trainee
16 specification, which the Department did not find
17 valuable prior to its revisions. And with those
18 revisions, we now have two civil services titles
19 to draw upon for entry-level positions -- Social
20 Worker Trainee and Social Worker I.

21 And there are a number of other
22 initiatives, but those are the main ones we've
23 worked with in terms of making sure we can hire
24 more social workers.

25 COUNCILWOMAN TASC0: Has anyone from

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 your department ever been asked to go to colleges
3 and universities with the Personnel Department to
4 recruit social worker staff?

5 MR. CARDAMONE: Yes. In fact, we have
6 in final draft form a new recruitment policy with
7 which we've worked with the Central Personnel
8 Department. And one of the initiatives is that we
9 will be more aggressive in reaching out to the
10 local-area colleges and universities. We've even
11 asked for waiver of residency requests so that
12 people who go to school in surrounding colleges
13 outside of Philadelphia and Pennsylvania would be
14 eligible to take these tests as well.

15 COUNCILWOMAN TASCO: I believe they can
16 take the test; they just have to move within the
17 City within a year.

18 MR. CARDAMONE: Yes, but that wasn't
19 always the case. You used to have to be a
20 Philadelphia resident, but we have now waiver
21 requests in place for these positions so that
22 people can take the test and, in fact, have six
23 months after they're hired to move into the City.

24 COMMISSIONER MARTINEZ: Some of the
25 issues that we -- or strategies that we are

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 discussing and hopefully will be able to implement
3 with Personnel is to advertise on the radio,
4 especially in communities like the Latino
5 community, radio is the most powerful vehicle to
6 get people's attention, and the Department
7 definitely needs diversity in terms of language
8 ability. And so it will not only be recruitment
9 in the Latino community; it will be in every
10 community where we have candidates that could come
11 and enhance our, you know, language diversity. So
12 radio advertising is something that I believe
13 could really lead us to where we need to go.

14 Second of all, I think we need to
15 improve our marketing materials. I think that --
16 we want to work with City personnel to see how
17 much creativity and how many leeway we can have to
18 develop our own marketing materials.

19 And, thirdly, I think that the
20 Department of Human Services needs to be very
21 aggressive at communicating its message and its
22 vision and what we are about to motivate people to
23 want to join the Department of Human Services,
24 because the employment market is so hot that
25 people have a lot of options.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 And unless we can convince people that
3 this is the place to be, given the legitimate
4 delays that exist in hiring people because of the
5 civil-service system, which, you know, I support,
6 we're not going to get employees because they get
7 picked up by our providers much more quickly than
8 we can pick them up.

9 So we are actually not competitive.
10 The City of Philadelphia right now really needs to
11 be more competitive, but I can speak only for the
12 Department of Human Services, and we hope to have
13 Council's support in coming up with creative ideas
14 like the ones you're mentioning, Councilwoman
15 Tasco, and we want to do anything -- we got to
16 fill these positions. This is critical.

17 COUNCILWOMAN TASCO: Are your salaries
18 competitive with your providers and other agencies
19 that might hire social workers?

20 COMMISSIONER MARTINEZ: I believe they
21 are. And salaries, as we know, in the City, get
22 determined through a, you know, market-driven
23 process, but Commissioner Tucker may have some
24 other --

25 MS. TUCKER: Maxine Tucker, Deputy

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Commissioner.

3 The salaries are certainly
4 competitive. I think that it is the work that's
5 required: it's much easier to work with the aged,
6 it's much easier to work with other populations
7 than the work with, as folks see it at times, with
8 children and families who are in trouble.

9 And the other point I wanted to make --
10 and it's good news -- is that as of I think about
11 two weeks ago, we have a new class of 28 social
12 workers who are in training, so we're very excited
13 about that.

14 COUNCILWOMAN TASC0: Good.

15 The next question I have is maybe the
16 lack of staff, adequate staff would have an impact
17 on the this case Neil versus Casey, Baby Neil
18 versus Casey, and the report of the Monitoring
19 Committee and some of the items that they pointed
20 out in that report. I know you haven't had a lot
21 of time to review this, but they make a number of
22 points in their report relative -- as to what the
23 Department needs to do.

24 Have you read the case, and what are
25 you doing to address the issues that have been

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 pointed out in the monitoring report?

3 COMMISSIONER MARTINEZ: Well, I have
4 certainly read up on Baby Neil and have been
5 briefed -- on many other issues begun to be
6 briefed by the staff and leadership of the
7 Department of Human Services on the issues, and
8 there is a scheduled meeting with the parties this
9 week as a matter of fact.

10 I think that Baby Neil raises some very
11 important issues. There is a settlement agreement
12 that was entered into by the Department and the
13 plaintiff's lawyers. And essentially to me, the
14 case -- to summarize it in layperson's terms -- is
15 about best practices. It's about, you know, are
16 we following the procedures and the standards and
17 delivering the kinds of services that we need to
18 deliver to protect the most vulnerable people in
19 the City, and we will work with the community
20 advocates that have brought this lawsuit, because
21 we have the same interests at heart, and I think
22 that the question is how we get there.

23 I am finding a department,
24 Councilwoman, that is doing a lot of things
25 really, really well. It doesn't mean that we

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 don't have room for improvement, and I think that
3 we will work closely with the advocates and be
4 open to their strategies. They may think about
5 things or point us to models elsewhere in the
6 country that we might be willing to try.

7 So going back to your point about
8 hiring, if we want to reduce caseload, we must
9 have the staff to assign cases to. If we want to
10 accelerate adoptions, we must have the staff to
11 move this forward.

12 We also need to work more
13 collaboratively with other systems that control
14 some of the pieces of the action, like Family
15 Court, like the School District, like, you know,
16 all of our other partners, like the Police
17 Commissioner, like the District Attorney's
18 Office. And I have met with all of the leaders of
19 those departments already and expressed to them
20 that we want to work together, we want to develop
21 one system on behalf of kids and families, and I
22 know that this doesn't answer directly the points
23 in the Baby Neil case because I'm not prepared to
24 deal with the one-on-one.

25 COUNCILWOMAN TASCO: Oh, no.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COMMISSIONER MARTINEZ: But I will tell
3 you that that is a high priority, and it simply
4 raises issues that all of us are concerned about.

5 COUNCILWOMAN TASC0: Thank you very
6 much.

7 My time may be up so I may need to come
8 back.

9 COUNCIL PRESIDENT VERNA: Thank you.
10 The Chair recognizes Councilman
11 Mariano.

12 COUNCILMAN MARIANO: Thank you, Madam
13 President.

14 Good morning, Commissioner.

15 COMMISSIONER MARTINEZ: Good morning.

16 COUNCILMAN MARIANO: This is the first
17 time I've ever called you "Commissioner."

18 The 34 new positions that are going to
19 be at the Juvenile Justice Center that's going to
20 allow you to hire 17 additional youth detentions,
21 you said that you're hiring those people because
22 the people that are working there are working a
23 lot of overtime. And knowing you like I know you
24 from Congreso, you probably got it all figured out
25 math-wise.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 What's the average, without any
3 overtime, the average salary for a starting
4 position there?

5 MS. BURRELL: \$26,000.

6 COUNCILMAN MARIANO: And how much is a
7 person that's been there for a little bit with
8 this overtime making?

9 MS. BURRELL: Twice their salary, two
10 and a half times their salary.

11 COUNCILMAN MARIANO: So they're making
12 close to 50,000.

13 MS. BURRELL: They'll make as much as
14 -- very close to 100,000.

15 COUNCILMAN MARIANO: And then have you
16 factored in -- you probably factored in the health
17 and welfare.

18 MS. BURRELL: That's correct.

19 COUNCILMAN MARIANO: And all the
20 benefits they get for working for this great city,
21 so it's actually cheaper to hire 17 new people.

22 MS. BURRELL: Absolutely.

23 COUNCILMAN MARIANO: Now commissioner,
24 have we thought about hiring some of the problems
25 that Councilwoman Tasco talked about, getting

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 competent people and qualified for these
3 entry-level positions? Have you checked with any
4 of the agencies like Congreso? Because I know
5 you've done that with me with the building trades,
6 and we've got electricians and plumbers and steam
7 fitter jobs. I'm sure there's some people up
8 there that may be on the road to be social
9 workers. Have you looked into that yet?

10 MS. BURRELL: We have looked into it.
11 We have also created a trainee position to the
12 Youth Detention Counselor so that they could have
13 a year to get any additional skills they need to
14 move into the Youth Detention Counselor I and then
15 up to Youth Detention Counselor II.

16 We've also looked at incentivizing
17 (sic) joining us in Juvenile Justice Services, as
18 opposed to going to a private provider or going to
19 somewhere else in the private sector.

20 COUNCILMAN MARIANO: Now, my other
21 question is, in order to be as competitive with
22 some of the private providers for these same
23 positions, especially the Councilwoman talked
24 about the actual social worker positions, but the
25 support services. If we're looking to interview a

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 secretary being bilingual, you know, someone who
3 speaks Spanish or Vietnamese or Cambodian, is
4 definitely a plus.

5 Is there anything that can be done with
6 the Civil Service Commission that could actually
7 help us recruit people that are bicultural or
8 bilingual, you know, maybe a thousand dollars
9 extra?

10 COMMISSIONER MARTINEZ: I want to
11 preface every question -- every answer by saying
12 that I've been here two weeks so I do not know all
13 the rules.

14 COUNCILMAN MARIANO: Right.

15 COMMISSIONER MARTINEZ: But my limited
16 understanding of the civil service system is that
17 if we can demonstrate that there is a need for
18 language diversity, that they will work with us to
19 set up, you know, categories that are related to
20 the category like Bilingual Youth Detention
21 Counselor.

22 COUNCILMAN MARIANO: Mm-hmm.

23 COMMISSIONER MARTINEZ: Already -- I
24 don't need to look at data to know that in the
25 Department of Human Services, we need to do more

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 in terms of adding language diversity from all
3 communities in this city. This city has a very
4 large Russian population, multiple Asian
5 populations. We are not going to be able to serve
6 these families and these children unless we are
7 able to communicate with them.

8 Now, the Department has made progress
9 on this but, Councilman, you're right absolutely
10 right, you know, we have to -- we will find a way.
11 And the point you made about reaching into
12 providers, we got to be careful 'cause the
13 providers won't be happy if we try to raid their
14 staff.

15 What I'm thinking about is just
16 becoming competitive. You know, it's a free world
17 economy, let people choose where they want to
18 work. The City of Philadelphia is an incredible
19 place to work, and our materials and our campaigns
20 must begin to reflect that.

21 COUNCILMAN MARIANO: And my final
22 question is, with these support service jobs, that
23 \$26,000 to start was for a social worker? What do
24 we start with, say, is receptionist or a secretary
25 with light-typing skills?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MS. BURRELL: About 18 to 20,000.

3 COUNCILMAN MARIANO: 18? So that's
4 pretty competitive with the market, right?

5 MS. BURRELL: Yes, it's competitive.

6 COMMISSIONER MARTINEZ: And the Youth
7 Detention Counselor positions do not require a
8 bachelor's degree. I mean we -- there are
9 tremendous opportunities, and they're really good
10 jobs, and the training is intensive because we're
11 required by state law to provide continuous
12 training to our workers.

13 So people can grow. I mean, one thing
14 that I'm seeing at DHS is people grow and move up
15 the ranks pretty rapidly if they're, you know,
16 motivated.

17 COUNCILMAN MARIANO: And I think it was
18 the Council President that asked this question or
19 maybe it was Councilwoman Tasco. Are we doing
20 anything with like Community College? I'm sure
21 there's people in Community that would be working
22 on an associate's degree. Are we doing anything
23 with that, where they can come in and maybe intern
24 and then go right into that?

25 MS. BURRELL: We currently don't have a

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 program with Community College. We have a
3 proposal with them to work on a specific Juvenile
4 Justice training program that would be open to all
5 staff who might have interest in becoming a
6 Juvenile Detention counselor.

7 COUNCILMAN MARIANO: 'Cause I could see
8 Commissioner Martinez teaching a class in her
9 spare time, 'cause I know she has a lot of spare
10 time.

11 (Laughter.)

12 COUNCILMAN MARIANO: Thank you. Thank
13 you for your answers.

14 Just kidding about that.

15 COMMISSIONER MARTINEZ: No, I'm going
16 to do it.

17 COUNCILMAN MARIANO: I know you have no
18 spare time.

19 COMMISSIONER MARTINEZ: Anything you
20 say, I'm going to do.

21 COUNCILMAN MARIANO: Thank you.

22 COMMISSIONER MARTINEZ: Thank you.

23 COUNCIL PRESIDENT VERNA: Thank you.

24 The Chair recognizes Councilwoman
25 Miller.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN MILLER: Thank you, Madam
3 President.

4 Good morning, DHS. Let me see where I
5 want to start.

6 COMMISSIONER MARTINEZ: And I'm also a
7 constituent of Councilwoman Miller, I' proud to
8 say.

9 COUNCILWOMAN MILLER: Yes, an 8th
10 District constituent.

11 Okay. On Page 4 of your testimony,
12 Paragraph 1, you mentioned that Mayor Street has
13 established an Office of Social Services and has
14 created the Philadelphia Commission on Children.

15 Question: Will the Philadelphia
16 Commission on Children take the place and serve
17 the same or similar function as did the Mayor's
18 Children and Families Cabinet?

19 COMMISSIONER MARTINEZ: I would like to
20 ask Director Estelle Richman to answer this
21 question.

22 (Estelle Richman comes forward.)

23 MS. RICHMAN: Hi. I'm Estelle Richman,
24 Director of Social Services for the Managing
25 Director's Office.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 No, the Commission for Children will be
3 very different from the Cabinet. The Cabinet
4 primarily was composed of all the commissioners
5 and directors within City government. The
6 Commission, by and large, will have people from
7 the private sector, the commercial sector, the
8 religious sector, plus some people from City
9 government.

10 But what we're really trying to do is a
11 much broader, much more inclusive process than the
12 Cabinet had been, although the activities of the
13 Cabinet will all be included in the activities
14 that we will be doing.

15 COUNCILWOMAN MILLER: Okay. So then
16 technically, there will be no more Children's and
17 Family Cabinet.

18 MS. RICHMAN: Yes, technically.

19 COUNCILWOMAN MILLER: Right, right.

20 MS. RICHMAN: But all the activities
21 and programs will be there.

22 COUNCILWOMAN MILLER: Right, will be
23 included in the Commission.

24 Okay, will family centers be funded at
25 the same level in FY 2000 or will there be an

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 increase or a decrease in funding levels for the
3 upcoming year?

4 MS. RICHMAN: At this point in time, we
5 will be maintaining the funding of the family
6 centers the same. We may be looking at the
7 services, the scope, the activities with those
8 family centers. The direction and operations of
9 the family centers will stay within the Department
10 of Human Services at this point in time and be
11 operated by them.

12 We see the concept as one we want to
13 continue. And from our child policy directive,
14 we'll be looking at how do we get them to be more
15 effective, what additional neighborhoods should
16 they be in, and how we in general can have a just
17 more effective child policy.

18 COUNCILWOMAN MILLER: Okay. You know,
19 for a few years now, we keep hearing the term
20 "system reform" as being one of the goals of DHS,
21 or of the Cabinet, Family and Youth Cabinet.

22 Can you explain what systems need to be
23 reformed, or what systems are you looking at for
24 reform? Is it a collaboration?

25 MS. RICHMAN: I think this is one that

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 all of the departments that I will be working with
3 will be looking at, but "system reform" means that
4 we're going to move from crisis operation to
5 prevention and looking at how we can be more
6 effective in prevention. It looks at how we can
7 work with neighborhoods a little bit more closely
8 to be able find out what that neighborhood and the
9 families in that neighborhood need to remain
10 intact. It means looking at more population-based
11 services as opposed to looking at services after
12 the fact and plugging holes.

13 It means that we're going to actually
14 begin to look at what happens to this child in the
15 long run. Do they get an education, are they able
16 to work effectively and live in the community as
17 opposed to being out of their homes, in treatment
18 facilities, or in jail?

19 COMMISSIONER MARTINEZ: And I would
20 like to add that my vision of system reform
21 includes having government agencies that are
22 willing to innovate, to take risks, to toss out
23 the old and begin trying new things, to be more
24 business-oriented in the sense that if we are
25 clear about the results that we want to achieve,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 that we align our systems and rework our systems
3 to meeting those results, as opposed to, you know,
4 having a vision over here and antiquated operating
5 models over there.

6 And it's painful sometimes and it's
7 hard and, you know, there's resistance to it, but
8 we have to have the courage to keep moving in that
9 direction.

10 COUNCILWOMAN MILLER: Right. And now
11 that you're coming to outcome-based measurements
12 initiative, can you give an example of the old
13 versus the new in terms of -- and I would imagine
14 you're assessing providers around the outcome of
15 the specific contract. Is it more defined, is it
16 more quantitative?

17 For example, let's use issues in the
18 family reunification department. What would be
19 their outcome system? This is just a hypothetical
20 question.

21 MS. TUCKER: Maxine Tucker, Deputy
22 Commissioner.

23 In developing an outcome system, what
24 we're trying to determine is, how do we measure
25 the results of the effectiveness of the programs

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 we offer? For example, in the first phase of the
3 outcomes project, we are now able to collect data
4 with regard to the services to children in their
5 own home, known as "SCOH."

6 Right now, we've been able to take a
7 look at, for example, how many children do we get
8 additional abuse reports on? How many children,
9 for example, reenter the system? So we're
10 beginning to believe -- and what agencies they are
11 coming from, what kinds of services are they
12 having? Which gives us an opportunity to begin to
13 say, are these the right services for these
14 children? Because, by and large, X-percentage of
15 children are coming back into the system, or
16 X-percentage of children are staying out of the
17 system and don't come back to the system in the
18 first year.

19 So those are the kinds of specific
20 things we're looking at is, how do we get a sense
21 of the qualitative nature of the programs. And
22 with that information, informed decision-makings
23 about which agencies provide service and the right
24 service and whether or not we have the right mix
25 of service to be able to sustain families in their

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 own homes and make sure children are safe.

3 COUNCILWOMAN MILLER: So it wouldn't
4 have to be -- a social worker wouldn't have to be
5 sort of like a parking enforcement officer who how
6 has a certain amount of quota that they have to
7 meet because each family situation would be
8 totally different and just might not be able to
9 happen within a certain timeframe.

10 MS. TUCKER: Absolutely.

11 COUNCILWOMAN MILLER: Okay, that's
12 good. I have another question I have to just
13 remember.

14 Oh, just in terms of keeping children
15 within the home. You know, we've had constituents
16 who have actually tried to have their children
17 placed outside of the home because of a variety of
18 issues. And it's good, I think, that you have an
19 effort to try and keep the family together.
20 However, when that effort to keep them there does
21 not work, what would be the next step for those
22 parents? Would you then go through the procedures
23 of trying to place that child outside of the
24 home?

25 MS. TUCKER: Maxine Tucker, Deputy

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Commissioner.

3 Children come to us in a number of
4 ways. They come to us because we have determined,
5 based on our investigation and assessment, that
6 the child is at risk and unsafe to be able to live
7 at home. That's how most of our children come to
8 us.

9 Children also come to us through Family
10 Court, where, by and large, either truancy,
11 incurability, and there's been a real effort
12 for that parent, through some of the services that
13 the court provides and we fund, to be able to keep
14 this child at home. If that all fails, then we do
15 work out with the parents a voluntary arrangement
16 to bring the children into placement.

17 But we just don't automatically -- with
18 the exception of when there's a risk factor with
19 the child -- just say, Everybody just bring your
20 children on down here, we'll take 'em. What we
21 try to do is to provide the services to support
22 them, to stabilize the family.

23 If it does not work and the family's
24 unable to use those services, or the services are
25 just not being effective because either the child

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 won't cooperate or either the parent won't
3 cooperate, then, yes, that child is removed from
4 the home through a sanctioning by the court.

5 COUNCILWOMAN MILLER: Okay, thank you.

6 Thank you, Madam President.

7 COUNCIL PRESIDENT Verna: Thank you.

8 The Chair recognizes Councilwoman
9 Brown.

10 COUNCILWOMAN BROWN: Good morning.

11 COMMISSIONER MARTINEZ: Good morning.

12 COUNCILWOMAN BROWN: Good morning,
13 Commissioner. I have a series of questions. If
14 we could first start with a follow-up to President
15 Verna's question regarding State funding. Is
16 there anything this body could or should do to
17 assist you in ensuring that State funding
18 continues to be a reality?

19 COMMISSIONER MARTINEZ: Definitely.

20 And I'm going to ask some of the deputies to help
21 answer that question.

22 MR. CARDAMONE: Well, obviously, State
23 funding is a very complicated issue, but in terms
24 of the Department of Human Services specifically,
25 this department developed what is called "a

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 needs-based budget," which we submit to the State
3 about 11 months before the beginning of the Fiscal
4 Year. So last August, we submitted our
5 needs-based budget to the State for the year that
6 begins this coming July 1st. So this budget that
7 we've submitted to Council essentially mirrors
8 that needs-based budgeting submission.

9 So perhaps one of the most important
10 things is that the City shows its willingness to
11 parallel the needs-based budget submission of last
12 August.

13 COUNCILWOMAN BROWN: What's the status
14 of the State application?

15 MR. CARDAMONE: We don't normally hear
16 about our final allocation until perhaps April,
17 this coming April. So we'll here in about April
18 about what our final numbers are for the year
19 beginning July 1st.

20 COMMISSIONER MARTINEZ: But we did read
21 in the newspapers, at least, you know, very
22 generally, that the Governor's budget does include
23 a modest increase for child welfare services for
24 the State.

25 COUNCILWOMAN BROWN: So is there a

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 favorable history with regards to support from the
3 State?

4 MR. CARDAMONE: I would say that
5 overall, there has been a favorable history in
6 terms of the State supporting the Department's
7 efforts, but not necessarily a smooth history. So
8 we've been very vigilant in working with the State
9 and we've been very careful in analyzing the
10 information that comes down the pike, and we've
11 been very thorough in assuring ourselves that we
12 claim all the money possibly.

13 So overall, I think the history has
14 been positive. It's difficult to predict into the
15 future whether it will stay that way, and I
16 believe that it's been positive because of the
17 vigilant efforts of the Department and other
18 agencies in the City working very closely and
19 making sure that we keep each other on our toes
20 about this. It's a very complicated process.

21 COMMISSIONER MARTINEZ: And I would
22 like to emphasize that recognizing that the
23 Department of Public Welfare in the State is a
24 major supporter of these services, I have reached
25 out to Secretary Feather Houstoun, Deputy

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Secretary Joanne Lauer (ph.) and our local
3 connection and Schimberger (ph.) and have had a
4 number of conversations with them, and I'm pleased
5 to say that I've had a working relationship with
6 Secretary Houstoun from the past. We've done
7 great things together, and they are very
8 interested in supporting the Department of Human
9 Services as it continues to move our work forward.

10 COUNCILWOMAN BROWN: Okay. The only
11 group I would add to that, when you anticipate a
12 bumpy road, is to factor in the Philadelphia
13 delegation.

14 COMMISSIONER MARTINEZ: Absolutely.

15 COUNCILWOMAN BROWN: So that they, too,
16 are informed directly and don't read it in the
17 paper when the crisis happens.

18 COMMISSIONER MARTINEZ: That's a very
19 good recommendation. Thank you.

20 COUNCILWOMAN BROWN: Okay, sure.

21 Moving now to the Truancy Unit, I
22 learned from the Police Commissioner's testimony
23 yesterday that their primary role is to pick up
24 and drop off. And I'm trying to get a better
25 sense and understanding of the way the Truancy

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Unit works. Right now, two sections of
3 Philadelphia are a part of that, so I'm curious to
4 know when and if that might become citywide.

5 And secondly, describe for me the level
6 of success that you've experienced already.

7 COMMISSIONER MARTINEZ: I'd like to ask
8 the Executive Director of the Children and
9 Families Cabinet, Jean Hunt, to begin answering
10 this question.

11 COUNCILWOMAN BROWN: Great.

12 (Jean Hunt comes forward.)

13 MS. HUNT: Good morning.

14 COUNCILWOMAN BROWN: Good morning.

15 MS. HUNT: My name is Jean Hunt.

16 The primary responsibility that we've
17 had within the Mayor's Children and Families
18 Cabinet was for the community-based truancy
19 courts, which are based in community settings,
20 primarily in schools. We now have 19 out of the
21 22 clusters in the City reporting to Truancy
22 Court.

23 COUNCILWOMAN BROWN: That's good.

24 MS. HUNT: This effort is an effort to
25 get intervention with children much earlier in

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 their truant history. Previous to this, kids
3 would go up to 180 days before there was an
4 effective intervention. We're now calling
5 children into Truancy Court at 25 days, and our
6 goal is to get it down to less than 10.

7 COUNCILWOMAN BROWN: Excellent.

8 MS. HUNT: We're working on an
9 evaluation of the first three months of Truancy
10 Court, which were the first three months of -- it
11 will be almost a year ago so that we will have
12 some operating data that will tell you whether
13 these interventions are as effective as we believe
14 they are anecdotally.

15 But our experience with working with
16 the schools and the courts is that this
17 intervention is making a real difference in
18 returning kids to school and reattaching them to
19 their schools.

20 COUNCILWOMAN BROWN: And the role of
21 parents in this equation is . . . ?

22 MS. HUNT: Parents are required to come
23 to court with their children, and they're part of
24 the process of defining a contract between -- the
25 master from the Family Court works out a contract.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 There may be support from a family center, there
3 may be referrals for deeper problems, such as drug
4 and alcohol problems, problems of food in the home
5 or inadequate income to get the child to school,
6 whatever.

7 Parents are asked to -- or guardians
8 are an integral part of the solution to the
9 problem.

10 COUNCILWOMAN BROWN: My follow-up
11 question is related to Page 2, the last paragraph,
12 around parents. We know that the reality for many
13 of our parents is that they simply don't have the
14 skills to be good parents, and that's relative.
15 So within the Department, what kind -- and you
16 speak to it generally, but I'm interested in some
17 specifics.

18 What kinds of programmatic preventive
19 initiatives are in place specifically to aid
20 parents?

21 MS. HUNT: Let me start with what is
22 happening within the family centers, and there are
23 other programs within the Department as well.

24 There are 19 community-based family
25 centers, and they're in 14 of the clusters now

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 existing. And each of these family centers
3 represent an effort to help build capacity in
4 neighborhoods, both within families and within
5 neighborhoods to support children and families in
6 a better way.

7 They do a variety of programs. They
8 vary from neighborhood to neighborhood, depending
9 on the concerns and interests and strengths of
10 that neighborhood. But all of them do programs
11 which are aimed at helping families achieve the
12 goals they have for themselves and their children.

13 Many of them do early-childhood work,
14 they do parents as teachers, they do parent
15 training and parent support. Many of them do
16 after-school programs, many of them do case-
17 management and outreach. Many of them do all
18 kinds of workshops. They've done a lot of very
19 creative welfare-to-work initiatives in West
20 Philadelphia. There's a very interesting
21 welfare-to-work collaboration that is operating
22 out of the family centers in that area and other
23 provider agencies.

24 They're really designed to try to help
25 families to get to the goals families want to get

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 to and to see families as having strengths and
3 then having needs where they need additional
4 support.

5 COUNCILWOMAN BROWN: So the involvement
6 or the participation, is that optional or is it
7 required by those parents of truants?

8 MS. HUNT: Family centers are not
9 mandated services; family centers are voluntary.

10 COUNCILWOMAN BROWN: Okay.

11 MS. HUNT: No one mandates that you
12 must go to a family center.

13 COUNCILWOMAN BROWN: Okay, then.

14 MS. TUCKER: Maxine Tucker, Deputy
15 Commissioner.

16 I just want to also share the
17 additional pieces that are within the Children and
18 Youth Division. And that is, we support programs
19 at court called "Reasonable Efforts at Assessment
20 and Placement Prevention," in which we fund
21 several programs that work directly with parents
22 and children in terms of trying to help them deal
23 with those issues and negotiate the systems that
24 they must negotiate.

25 The other piece of it also is at the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 point at which parents may simply choose not to
3 support or be involved, sometimes we have to ask
4 court to intervene and order cooperation, as
5 opposed to just yanking the kids out and putting
6 them into placement, because that doesn't solve
7 the problem.

8 COUNCILWOMAN BROWN: Sure, sure.

9 MS. TUCKER: But there are a number of
10 programs in terms of trying to support parents a
11 way that they can better parent their children.

12 COUNCILWOMAN BROWN: You mentioned that
13 there are 19 community-based centers in 14 of the
14 clusters.

15 MS. HUNT: That's correct.

16 COUNCILWOMAN BROWN: Is it funding that
17 drives that, or is there some strategic plan that
18 drives that where now there are 19 -- well, there
19 14 versus the 22. How did those 14 become so
20 lucky?

21 MS. HUNT: Well, they developed -- a
22 lot of them developed out of an emerging movement
23 in neighborhoods in order to create family
24 centers, and I think that the task going forward
25 is to figure out a way to -- how to help support

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 the remaining clusters so that they have centers.
3 But the ones that have been developed thus far, by
4 and large, came up out of activity at the
5 neighborhood level, where people reached out and
6 asked for the assistance.

7 COUNCILWOMAN BROWN: Was it suggested
8 that there has to be some level of cooperation
9 amongst the various worlds in that particular
10 neighborhood?

11 MS. HUNT: It's required. I mean, you
12 can't do a family center if there's not a strong
13 collaborative interest in the neighborhood.

14 COUNCILWOMAN BROWN: Can you provide a
15 list of the participating clusters to the Chair,
16 if you would.

17 MS. HUNT: Sure, be glad to.

18 COUNCILWOMAN BROWN: We would like to
19 get a read on where they are. Should I assume
20 that they're in high-need areas?

21 MS. HUNT: Yes.

22 COUNCILWOMAN BROWN: Okay. Girls,
23 young women, the population is increasing. And
24 Councilwoman Miller spoke about quote, system
25 reform, and Secretary Estelle Richman responded to

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 that, citing a number of preventive measures.
3 What kind of preventive measures are in place
4 specifically for young women so that we -- so that
5 there is a leveling off, if you will, of that
6 population just growing and growing through the
7 roof?

8 MS. BURRELL: Under the Juvenile
9 Justice budget, you will see SCOP support.

10 COUNCILWOMAN BROWN: Sure, sure.

11 MS. BURRELL: SCOP (ph.) provides
12 prevention services particularly for girls, as
13 well as other children. But with the increases in
14 Juvenile Justice in the numbers of girls, we have
15 last year funded three just talking groups for
16 girls at Miller, Boone, and Shallcross so that
17 those young women could have opportunities to be
18 together with other young women and with adult
19 females who are healthy and functioning well in
20 society, so that they could learn some different
21 behaviors about how to respond to just what we
22 consider girls' issues or female issues.

23 All of the providers are receiving some
24 training through the advisory committee at SCOP to
25 work with girls and help to identify early the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 issues which they present that are different from
3 boys.

4 COUNCILWOMAN BROWN: That's for sure.

5 MS. BURRELL: Right. In Juvenile
6 Justice, many of our programs were originally
7 designed for boys because our court system had for
8 many, many years kept girls out, but as the
9 numbers increase, what we're learning and what
10 many have known for some time is that they don't
11 fit in normal boys' programs. You have some very
12 specific program components.

13 Nationally, a group was charged last
14 year to develop guidelines for girls' programs
15 through the Office of Juvenile Justice and
16 Delinquency Prevention. We have circulated those
17 guidelines to all of our providers and staff who
18 have reason to serve girls, so that we are
19 fine-tuning what we are offering and can better
20 measure the outcomes based on the needs of this
21 particular population.

22 COUNCILWOMAN BROWN: The three sites
23 that you mentioned, how did they become so lucky?
24 What I'm getting to is how you arrived at the
25 decision that "X" gets the opportunity and "B"

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 does not.

3 MS. BURRELL: Okay. In Shallcross,
4 Miller, and Boone, we found that in those
5 alternative sites were girls who were not making
6 it all the way into the Youth Study Center or into
7 residential placement, but they were girls with
8 high probability of penetrating the system
9 further. It was critical to get to those young
10 women and begin to develop some options for them
11 to help them to explore some other options and
12 ways of dealing with their problems so that they
13 did not penetrate the system further.

14 COUNCILWOMAN BROWN: So the mentors you
15 talked about are actually employees of the --

16 MS. BURRELL: Volunteers, employees,
17 staff.

18 COUNCILWOMAN BROWN: Okay.

19 MS. BURRELL: We have two groups who
20 are developing mentors PAAN, which is the
21 Anti-Crime, Anti-Violence Network, which has
22 developed some 100-and-some mentors, some of which
23 are for girls. PAAN has a program where they have
24 developed mentors through a program called UGIMA
25 (ph.).

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN BROWN: "PAAN" is an
3 acronym for what?

4 MS. BURRELL: Philadelphia
5 Anti-Violence Anti-Crime Network.

6 COUNCILWOMAN BROWN: Oh, sure, sure.

7 MS. BURRELL: And they have a program
8 that's called "UGIMA" that develops mentors for
9 youngsters who have hit the detention center but
10 are going home; they're not going to placement,
11 they're not going to a community-based placement,
12 but certainly, they need some hand-holding and
13 someone to set some -- to model some appropriate
14 behaviors and provide support for them.

15 COUNCILWOMAN BROWN: Sure, sure.

16 COMMISSIONER MARTINEZ: I also wanted
17 to add to the answer that the vision of the
18 Department of Human Services, under the new City
19 structure of social services as an umbrella,
20 assumes that we will be a part of the solution,
21 but not the entire solution.

22 And so I wanted to speak to
23 after-school programs as a incredible strategy
24 that this city has to, you know, continue to push
25 as a preventive mechanism for girls, because in my

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 experience as Executive Director of Congreso,
3 girls took advantage of after-school programs much
4 more readily than boys at a certain age, after a
5 certain age point.

6 COUNCILWOMAN BROWN: Sure, sure.

7 COMMISSIONER MARTINEZ: And so that is
8 a tool, it is a vehicle. Mayor Street is
9 committed to moving that forward, and the
10 Department of Human Services will contribute to
11 the pot for after-school programs. But really, it
12 has to be with Recreation, Health, you know,
13 Director Estelle Richman, the School District.

14 COUNCILWOMAN BROWN: The District.

15 COMMISSIONER MARTINEZ: We have a lot
16 of resources in this city -- not enough, but we
17 need to align them and use them more
18 strategically. And ultimately, we need to make
19 these decisions based on data and based on needs.
20 Just like Commissioner Timoney moves resources
21 where the risk is at, our social services and
22 human services departments must move resources to
23 where the risk is the highest.

24 COUNCILWOMAN BROWN: I couldn't agree
25 with you more.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Let me suggest this, as well, when
3 you're thinking about mentors and volunteers.
4 There are a number of active committed women
5 organizations here in the city who look for
6 opportunities to connect with government-driven
7 initiatives, and they are a valuable resource
8 that, if asked, would respond. So consider them
9 and factor them into it when you're looking to
10 volunteers who want to help be a part of the
11 solution.

12 On Page 9 of your testimony, with
13 regard --- I believe that's under "Enhancements"
14 -- no, "Major Challenges," Page 9, third
15 paragraph. Could you please forward to the Chair
16 a copy of this report after March 2000 that speaks
17 to the model court you're talking about here?

18 COMMISSIONER MARTINEZ: Absolutely.

19 Is it on track? March 2000, we'll have
20 the evaluation of model court?

21 MS. TUCKER: Maxine Tucker, Deputy
22 Commissioner.

23 The evaluation is on target at this
24 particular point, in terms of trying to look at
25 the effectiveness, because what the future vision

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 is, it's to increase the number of model courts as
3 a way of doing business in terms of reviewing
4 cases in the court system. So we are right on
5 target about now.

6 COUNCILWOMAN BROWN: Very well.

7 COUNCIL PRESIDENT VERNA:

8 Councilwoman? Councilwoman?

9 COUNCILWOMAN BROWN: Yes.

10 COUNCIL PRESIDENT VERNA: Do you mind
11 holding some of your questions so that we can have
12 another go-round.

13 COUNCILWOMAN BROWN: Actually, Madam
14 President, I have concluded my questioning.

15 COUNCIL PRESIDENT VERNA: Okay.

16 COUNCILWOMAN BROWN: Thank you very
17 much.

18 COUNCIL PRESIDENT VERNA: Do you have
19 another one? Do you have another question?

20 COUNCILWOMAN BROWN: I'm done. Thank
21 you.

22 Thank you, too.

23 COUNCIL PRESIDENT VERNA: Thank you.

24 The Chair recognizes Councilman Kenney.

25 COUNCILMAN KENNEY: Thank you, Madam

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Chair.

3 Good morning.

4 COMMISSIONER MARTINEZ: Good morning.

5 MS. BURRELL: Good morning.

6 COUNCILMAN KENNEY: I have a couple
7 questions about the budget in detail. On Page
8 42-55 and 42-57 and 42-64, there are three items
9 which indicate an increase in Class 200 for, I
10 think, on 42-64, what's listed as "Professional
11 Services." On the 42-55, the increase is
12 35 million; on 42-57 indicates an increase of
13 30 million; and 42-64 indicates an increase of
14 18 million in professional services.

15 Could you give me a description as to
16 what it is those particular items are being
17 increased at that level, what they are, what we
18 hope to accomplish?

19 Do you have the items there? Do you
20 see which one I'm talking about? It's 42-55, at
21 the top of the page.

22 MR. CARDAMONE: Okay.

23 COUNCILMAN KENNEY: Unless I'm reading
24 it wrong.

25 MR. CARDAMONE: Okay. Councilman,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Russell Cardamone, Deputy Commissioner of

3 Administration.

4 COUNCILMAN KENNEY: When you say an
5 increase, it's the last -- it's like Line 4. It
6 says "Purchase of Services," and it's \$35,877,000.

7 MR. CARDAMONE: Right. We're looking
8 at this division summary for one of the divisions,
9 the Children and Youth Division of the Department
10 of Human Services. And that increase falls into
11 the 200 classification, as you can tell. And the
12 vast majority of that money goes into what we call
13 "290 contracts," which are per diem services.
14 They are out-of-home placement services and
15 in-home SCOH services.

16 COUNCILMAN KENNEY: Right.

17 MR. CARDAMONE: And we, of course,
18 could give you a detailed breakdown on how that
19 \$35 million is allocated over a variety of
20 contracts.

21 COUNCILMAN KENNEY: I guess the
22 question I have is not the detailed breakdown or
23 it's how it's allocated, but what the policy is on
24 what seems to be a substantial increase over last
25 year's allocation, both -- I mean -- again, as I

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 go down this increase and decrease column, the
3 stuff that pops out is either a major decrease in
4 something or what seems to be a reasonably major
5 increase in something, and that's a \$35 million,
6 almost a \$36 million increase in services on Page
7 42-57. On the same line -- I guess it's the same
8 type of services -- there's an increase of
9 \$30.2 million. And then on 42-64, there is a
10 professional service line, Line 250, which
11 indicates an \$18.5 million increase.

12 And, again, I'm not looking for a
13 breakdown of what's spent or what's attached; I
14 just want to know what the policy shift is that
15 we're increasing substantially in those three
16 areas.

17 MR. CARDAMONE: We have our Fiscal
18 Officer John Zanier, but the \$36 million is
19 cumulative, and John can --

20 COUNCILMAN KENNEY: Okay.

21 MR. CARDAMONE: Some of the numbers you
22 mentioned are subcategories of that 36 million.

23 COUNCILMAN KENNEY: Okay.

24 (Mr. Zanier comes forward.)

25 MR. ZANIER: Hi. I'm John Zanier of

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 DHS Fiscal --

3 COUNCILMAN KENNEY: Before you start,
4 I'm sorry, I don't mean to interrupt you, but am I
5 misreading the fact that there's an increase of
6 that amount?

7 MR. CARDAMONE: No. It is an increase.

8 COUNCILMAN KENNEY: Okay, fine. Thank
9 you.

10 MR. ZANIER: Yes. I'm John Zanier,
11 Fiscal Officer.

12 The \$35 million that you're seeing on
13 Page 42-55 includes the \$30 million increase on
14 Page 57. The 55 pages are -- increases all funds.

15 COUNCILMAN KENNEY: Okay.

16 MR. ZANIER: And the 57 is just general
17 City dollar funds.

18 COUNCILMAN KENNEY: So that's the
19 cumulative number?

20 MR. ZANIER: Right.

21 COUNCILMAN KENNEY: Okay, fine. How
22 about the 18 million in the "Professional
23 Services" line on 42-64? What professional
24 services are being increased to that level?

25 MR. ZANIER: Is that the --

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN KENNEY: It's right in the
3 middle of the page, 250.

4 MR. ZANIER: Most of the -- there's two
5 categories that are increased in that column. One
6 is an artificial increase of the Children and
7 Families Cabinet that's being included in the
8 Children and Youth Division now.

9 COUNCILMAN KENNEY: So that money was
10 being spent where last year?

11 MR. ZANIER: In the Children and
12 Families Cabinet. You'll see that further in the
13 budget, under the Children and Families Cabinet.

14 COUNCILMAN KENNEY: So that's not an
15 actual \$18 million increase?

16 MR. ZANIER: No.

17 COUNCILMAN KENNEY: Is there any
18 increase included in there at all?

19 MR. ZANIER: There is an increase in
20 there for adoption services --

21 COUNCILMAN KENNEY: And what --

22 MR. ZANIER: -- For, I believe,
23 \$7 million.

24 MR. CARDAMONE: Yes. There's the
25 actual increase that John mentioned. And, of

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 course, there are some regular rate increases that
3 are a result of rate studies that caused that
4 number to go up as well.

5 COUNCILMAN KENNEY: Okay. So some of
6 it has to do with just the increase in the
7 services that are being charged. People are
8 charging for those services, having general
9 increases in the industry.

10 MR. CARDAMONE: And those increases are
11 things that we determine based on rate studies.

12 COUNCILMAN KENNEY: All right. And
13 going back now to 42-55 and 57, so that I
14 understand the explanation, it is not a cumulative
15 \$65 million increase, it a -- probably a -- could
16 you tell me what the increase is?

17 I mean, you can imagine how difficult
18 this is for us. This is my ninth budget, and I
19 still have a little difficulty understanding it,
20 so I mean, the average person who gets this on
21 line is totally lost.

22 It would seem to me to be a \$65 million
23 increase that obviously isn't, so how much of an
24 increase is it?

25 MR. ZANIER: The total in all funds is

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 35 million.

3 COUNCILMAN KENNEY: Okay.

4 MR. ZANIER: It's made up of a
5 combination of what we said earlier. There's the
6 shift from the Children and Families Cabinet to
7 the Children and Youth Division, and that's around
8 11 million. There's an increase in adoption
9 services in our Class 250.

10 COUNCILMAN KENNEY: Right.

11 MR. ZANIER: There's an increase in
12 adoption subsidies. There's a 2 percent COLA
13 increase, there's an increase in our service to
14 children in their own homes, and there is some
15 dollars in there for targeted rate increases for
16 services.

17 COUNCILMAN KENNEY: Okay. On Page
18 42-67 and 42-68, there is a two-page list of
19 organizations and contracts that amount to about
20 \$39.5 million that deal with various types of
21 services. Some of them are clear in what it is
22 that they're doing. I mean, second -- on Page
23 42-67, Line 2, is \$286,000 for outpatient
24 evaluation and treatment of sexually abused
25 victims. I mean, to me, that's a pretty clear

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 explanation of what it is those services are that
3 are being provided.

4 But there are others, for example, that
5 for -- like the \$510,000 down at the bottom,
6 there's an "Outcomes Project." And underneath
7 that, I'll have a "Transition Housing for Youths,"
8 \$514,000. On the next page, we'll have an item
9 for a half a million dollars for "Youth Violence
10 Reduction," and then another half million dollars
11 for "School Readiness," a \$900,000 item for
12 "School Performance Improvement."

13 Now, they all sound great, but what are
14 they, who determines the level that they're
15 funded? What are the criteria that we judge them
16 on annually, how do we judge this particular
17 program spending almost a million dollars, whether
18 it's accomplishing what it is we're intending them
19 to accomplish? And how do we judge their
20 performance.

21 Because, again, my concern is that
22 we're spending, 39, almost \$40 million in various
23 contracts that the average person, and even the
24 average Councilperson, would have a difficult time
25 understanding their purpose, which, I'm sure, is

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 well intentioned and what it is they're
3 accomplishing.

4 MS. RICHMAN: This is Estelle Richman,
5 Director of Social Services.

6 The primary reason to integrate both
7 budget and policy for social services is to answer
8 that specific question is, are we getting money's
9 worth, are the programs doing what we need to do,
10 and are we getting the outcomes that we thought we
11 were going to get when we went into these
12 programs?

13 Under Social Services, we will have
14 someone dedicated to both quality management and
15 quality improvement that will go across budgets
16 and across departments, because I'm not sure I
17 could answer today that, one, we're getting our
18 money's worth -- in other words, we know what the
19 outcomes are -- and is the money working for us,
20 and if any of that is being duplicated by any
21 other department.

22 So one of the things that will be very
23 clearly delineated as we move forward is the
24 quality piece of this, the outcomes piece, and the
25 integration piece across the seven departments

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 that are now falling within Social Services.

3 So we should be able, hopefully, by
4 next year, when you ask that question, to be able
5 to tell you, yes, we increased that budget because
6 we were getting the outcomes that we needed and
7 it's different than it has been before, and we
8 aren't engaged in what I always call "historical
9 funding," where we do it just because we've done
10 it before.

11 COUNCILMAN KENNEY: I moved -- I moved
12 -- I mean, when I first came here, when I looked
13 at numbers like this, I would kind of just rub my
14 eyes and shake my head and say, God, we're just
15 overwhelmed with the amount of money it costs for
16 Social Services, Children and Youth.

17 MS. RICHMAN: Right.

18 COUNCILMAN KENNEY: And one of the
19 concerns I have is the amount of money -- and I'm
20 not doubting that we have a responsibility to deal
21 with these problems 'cause if we don't deal with
22 them in one way, we're going to deal with them in
23 another, and I recognize that.

24 But at the same time, what I have to do
25 is translate to those taxpayers who are

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 increasingly leaving the City at a rate that's far
3 above what any of us want, is that what is it that
4 they're getting out of their tax dollars?

5 MS. RICHMAN: Yes.

6 COUNCILMAN KENNEY: This Social
7 Services portion of our budget is a huge portion
8 of our budget, and I mean everything. Juvenile
9 Justice, the Courts, Children and Youth, the
10 Health Department, it's just a large Titanic of
11 the section of our budget.

12 MS. RICHMAN: Yes.

13 COUNCILMAN KENNEY: And I'm always
14 trying to understand what we're trying to
15 accomplish and whether or not we're exactly
16 getting our money's worth.

17 COMMISSIONER MARTINEZ: Well, in terms
18 of the fundamental question of what results we're
19 getting for our investment, that's a very basic
20 business question that sometimes government asks
21 itself, but our systems are not set up in order to
22 hold, you know, ourselves accountable once we find
23 out the answer. So that is one issue that I think
24 we're all going to struggle with.

25 That being said, however, that's a

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 fundamental issue and is central to systems
3 reform. I did want to give briefly an opportunity
4 for the deputy commissioners to speak about work
5 that is actually happening in the Department right
6 now, which is quite cutting-edge. It's not the
7 entire answer, but just so that Council is assured
8 that this is not a new question for DHS. And I'd
9 like to --

10 COUNCILMAN KENNEY: I'd just like to
11 make a -- before the deputy commissioners begin,
12 I'd just like to make a request. At least on
13 these two particular pages 42-67 and 68, at
14 sometime in the future -- not next week or -- at
15 sometime in the reasonable future, if I could get
16 just kind of like a short paragraph explanation of
17 what "School Readiness" means, what their mission
18 is, who does it, where the money goes, just so
19 that at this time next year, when we have this
20 same conversation, I'll have something at least
21 that I'll know what I'm talking about when it
22 comes to those services.

23 MS. RICHMAN: Councilman, we will be
24 able to do that. That is clearly part of where
25 we're going.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN KENNEY: Okay.

3 MS. RICHMAN: They had previously been
4 a part of the Cabinet, and integrating them as we
5 reorganize at this point. So we will be able to
6 answer and give you the update on that.

7 COUNCILMAN KENNEY: Please. I'm sorry.

8 MS. BURRELL: As you may be aware or
9 not, ProDES, Program Development and Evaluation
10 System, has been a big investment from Juvenile
11 Justice Services over the last five years. And
12 the intention was to look at several sets of
13 scales that would measure what was happening in
14 programs for Philadelphia children -- which
15 programs worked best for them, what kinds of
16 services existed in some programs that were
17 effective with kids and may have been absent in
18 other programs that were not yielding as effective
19 outcomes.

20 ProDES was recognized by Harvard's
21 Kennedy School of Government as one of the 25
22 innovative programs in government this year. It
23 did not make the top-ten finalists, but what it
24 tells us is whether or not our programs are
25 working. What it provides for our providers and

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 our monitors of services is information for
3 fine-tuning their operations. In some cases, it
4 has resulted in the closing of programs because
5 folks are not meeting the outcomes that they
6 clearly said they could deliver if we awarded them
7 contracts for certain kinds of services. Children
8 and Youth is going to that model in their
9 performance-based contract.

10 It's expensive to evaluate programs,
11 but it is critical if we want to achieve outcomes
12 that keep kids from penetrating the systems
13 further.

14 COUNCILMAN KENNEY: Could I just move
15 to one other issue, and I know I'll have to come
16 around again, 'cause I have a few more questions.

17 It seems that -- and this may be saying
18 it simply -- a lot of the problems that we deal
19 with as the result of juvenile delinquency and
20 truancy and family dysfunction and sexual abuse
21 and all the things that come about from that is
22 the fact that people are having children when
23 they're not capable of having or raising them or
24 they're too young and are having children, and
25 we're dealing right now probably with the second

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 generation of children having children, and we're
3 moving towards the third generation of children
4 having children.

5 What do we do overall, in all of our
6 programs, as it relates to family planning, birth
7 control, abstinence, or other types of issues that
8 would reduce the numbers of teenage pregnancies,
9 the number of single-mother pregnancies? I mean,
10 do we have a -- do we have a comprehensive to try
11 to reduce the number of children coming into our
12 city, into the world that have parents that aren't
13 prepared?

14 MS. BURRELL: Abstinence and pregnancy
15 prevention, fathering skills, parenting skills are
16 a part of every program in the Juvenile Justice
17 contracted services program and in the Youth Study
18 Center that we run ourselves, and I would think
19 that Maxine Tucker would respond for the CYD
20 Program.

21 COUNCILMAN KENNEY: And I know it's a
22 very sensitive issue from a social, religious,
23 other types. I mean, I have two children
24 primarily because I can't afford three, and that's
25 a part of what my discussion process is within our

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 family when it comes to how many kids you're going
3 to have, what you're going to do, how you pay for
4 education. And that's in a stable family with
5 skills.

6 How do we -- how do we translate that
7 into the reduction of the number of kids that are
8 coming here that aren't with parents that aren't
9 prepared?

10 MS. TUCKER: Maxine Tucker, Deputy
11 Commissioner.

12 One of the ways on the Children and
13 Youth side is, we have a program called "the
14 Adolescent Initiative Independent Living Program,"
15 and we subcontract with Family Planning to also do
16 some counseling to young people, both male and
17 female, with regard to that. We also, through our
18 private agencies, there are counseling services
19 going on through our purchase of service
20 arrangement in terms of trying to work with young
21 people in terms of our preventing planned or
22 unplanned pregnancies.

23 COUNCILMAN KENNEY: But you believe
24 that this is a continuous thread that goes through
25 all of our programs and all of our approach?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Because it seems to be the crux of the problem in
3 many ways -- in addition to the drug-abuse issues
4 and unemployment and poverty. But that thread of
5 children unwanted, wanted, not capable, all that
6 seems to be the common denominator.

7 COMMISSIONER MARTINEZ: Well, I mean, I
8 think that, obviously, it's an issue that is
9 critical to the future of this city and to the
10 future of the people that live here and are
11 committed to staying in this city. And I will say
12 that the City of Philadelphia, from my experience
13 even as a provider and prior to that, as a legal
14 services lawyer, has been addressing this issue,
15 but I can't say that we should be satisfied with
16 what we're getting.

17 And so I think that it goes back to the
18 discussion of results. You know, are we getting
19 what we paid for, who is in charge? I believe
20 that, you know, by having Estelle Richman being
21 Director of Social Services, it means that this
22 city is going to be better organized to deliver a
23 unified message. And I think that it is critical
24 people must have information to make informed
25 decisions about, you know, when they want to have

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 kids and if they want to have kids, and the
3 message has to be effective, because we have
4 multiple audiences that we need to reach. This is
5 very complex work.

6 So I will say that I believe that we
7 are doing things, and it's an issue that's
8 recognized. I am not satisfied with the results
9 we're getting, and I don't think any of us should
10 be.

11 COUNCILMAN KENNEY: Thank you, Madam
12 Chair. I'll come around again. I'm sorry.

13 MR. CARDAMONE: I just wanted to add to
14 what my colleagues have already said, and it sort
15 of touches on your previous question as well.

16 We have a sophisticated contracting
17 process in the Department of Human Services, which
18 includes a set of performance standards. So all
19 of our services have expectations -- explicit --
20 which are monitored against in terms of the very
21 issues you just mentioned, not just the special
22 programs we've talked about, but all of our
23 services address the various issues you just
24 talked about, Councilperson, and we'd be happy to
25 talk to you more.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN KENNEY: Yeah. I just think
3 part of the problem is from an individual who's
4 responsible for voting on the budget and for
5 citizens who may be interested in understanding
6 what's going on, that type of explanation --
7 granted, the space constraints -- really just
8 doesn't tell you anything. And, again, it doesn't
9 tell you whether or not the program's effective.

10 COMMISSIONER MARTINEZ: Mm-hmm.

11 COUNCILMAN KENNEY: So I'll be looking
12 forward to talking to you guys next year on what's
13 going on.

14 Thank you. I'd like to come around
15 again when you're done, Madam President.

16 COUNCIL PRESIDENT VERNA: Thank you.

17 The Chair recognizes Councilman Rizzo.

18 COUNCILMAN RIZZO: Thank you, Madam
19 Chair.

20 I'd like to get back to the discussion
21 that I had early about meals and food. With Mayor
22 Street's initiative in trying to have a better
23 lifestyle, better nutrition for the residents of
24 Philadelphia, what does DHS do in that area? Do
25 we have some quality control, a dietary program

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 that when you feed people with DHS funds, that
3 it's a good quality, that it's of the right
4 nutrition for the children and adults?

5 And now that the Mayor is really
6 focussing on a better diet for Philadelphians, are
7 you going to coordinate your programs with that
8 office to assure that we in government are doing
9 what the Mayor wants the residents of the City to
10 do?

11 COMMISSIONER MARTINEZ: Well, I will
12 answer your last question first, which is, we will
13 definitely coordinate, and we are the healthiest
14 agency in the whole city already, for the record.
15 But we will be healthier.

16 Anyway, I would like Peggy Holtzman the
17 Superintendent of Riverview, to answer the
18 question about our standards in relation to our
19 services to the elderly, to begin there.

20 MS. HOLTZMAN: Good morning. My name
21 is Margaret Holtzman. I'm Superintendent at
22 Riverview.

23 We recently revised the menu under
24 which we serve our residents. It was done by a
25 registered dietitian whose experience is in

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 designing menus for nursing homes all up and down
3 the East Coast. We're required, under State
4 regulations, to meet U.S. nutritional guidelines
5 for residents, and I must say that our food is
6 really delicious. Every staff member at Riverview
7 eats at Riverview every day also, which is a
8 pretty good sign if people who can choose to eat
9 elsewhere choose to eat there. It's a pretty good
10 sign that the menu is what it's intended to be.

11 We also, sometimes when very elderly
12 residents are declining and deteriorating to the
13 point where -- it's fairly predictable as people
14 decline toward a natural passing, if they are
15 still at Riverview rather having been transferred
16 to a nursing home at that point, they begin to
17 lose their appetite. And so what we do is learn
18 what their preferences are so that if it is
19 something -- for example, an unusual kind of food
20 that isn't normally on our menu, we will just go
21 to the Superfresh and buy it for them, for
22 example.

23 COUNCILMAN RIZZO: So what you're
24 telling me is that a certain culture would require
25 a certain diet that you, on occasion, can

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 accommodate that request?

3 MS. HOLTZMAN: That's exactly right.

4 COUNCILMAN RIZZO: Now, what about --

5 I'll guess we'll leave Riverview now, and I'm glad

6 to hear that. But what about children, what about

7 the kids? The Frosted Flakes and all that, are --

8 MS. BURRELL: At the Youth Study

9 Center, a registered dietitian also reviews our

10 cycle menus, and those cycle menus are based on

11 the guidelines for adolescent population. There

12 are special menus for those youngsters who have

13 medical needs -- diabetes, those few who have

14 hypertension, or other medical conditions that

15 require special diets. The Medical Unit reviews

16 them for every child coming into the Youth Study

17 Center and updates that in their chart and works

18 with Dietary to make sure that those needs are

19 met.

20 COUNCILMAN RIZZO: It's good to hear

21 and it sounds as though there will be even more

22 coordination in an effort to have the elderly and

23 our young people eat healthier, more -- do they

24 get fruit and vegetables, like bananas and

25 apples?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MS. BURRELL: They get it every day,
3 every day.

4 COUNCILMAN RIZZO: That's good. Thank
5 you.

6 Thank you, Madam Chair.

7 COUNCILWOMAN BLACKWELL: The Chair
8 recognizes Councilwoman Tasco.

9 COUNCILWOMAN TASCO: Just a couple of
10 questions.

11 Councilwoman Miller asked about family
12 preservation and permanent placement. Are we
13 finding more and more families not being able to
14 maintain the family preservation atmosphere? Are
15 you finding that more and more children have to go
16 into placement?

17 MS. TUCKER: Maxine Tucker, Deputy
18 Commissioner.

19 Actually, our placements, our overall
20 placements, are substantially down, probably at
21 minus 1.9 percent. Family preservation, I might
22 add, which I think is a good thing and has
23 produced great results, is a part of a continuum
24 of services.

25 For example, after that 12-13-week of

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 very intensive services, as opposed to just
3 turning families loose, saying, "Okay, we've done
4 this emergency shot and you can go on your way,"
5 we step them down into a less intensive SCOH
6 services, and we do that until we are able to
7 either step them out of the system through levels
8 of services, or if they are not working in the
9 circumstances which brought them to our attention
10 and are not ameliorated, then we may have to
11 remove them.

12 But the continuum of services really
13 gives families an opportunity to be weaned away
14 from us, as opposed to just suddenly we leave
15 them.

16 COUNCILWOMAN TASC0: Thank you very
17 much. You know I care a lot about family
18 preservation.

19 MS. TUCKER: Yes, you do.

20 COUNCILWOMAN TASC0: And we talk a lot
21 about that here in Council, and I'm really
22 concerned that we try and keep families together,
23 and I appreciate the services that you all do
24 provide.

25 My other interest is the Kinship Care.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MS. TUCKER: Yes.

3 COUNCILWOMAN TASC0: And the Grand
4 Central Program that's working to support families
5 who are taking care of other's children. Are the
6 numbers increasing where you find family members
7 taking care of children that are not their
8 children?

9 MS. TUCKER: Yes. Maxine Tucker,
10 Deputy Commissioner.

11 We are seeing a slow rise in terms of
12 the number of children who are in Kinship Care
13 families. I think we're probably about at 1300
14 children at this particular point.

15 It is still a viable alternative to
16 removing children from their family system. So if
17 I looked at what I would do with those children if
18 they were not with Kinship Care, they would be in
19 out-of-home placement because they absolutely
20 cannot remain with parent and remain safely.

21 So we are seeing some slow growth.
22 It's not a phenomenal growth but it is some slow
23 growth.

24 COUNCILWOMAN TASC0: Just for the
25 record, would you let me know how some of the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 problems we discussed earlier about Kinship Care
3 families having problems with the schools,
4 physicians, and services that we found early on,
5 how are they improving access to service?

6 MS. TUCKER: We are improving them in
7 two ways. One, some of the support services, like
8 Grand Central, Kids in (unintelligible), we are
9 looking at in terms of not only continuing to
10 support those kinds of services, but even looking
11 at where the expansion needs to be as a part of
12 our assessment of what services we need to buy and
13 at what level for the coming Fiscal Year. We are
14 also looking at the population of Kinship families
15 and the services in the right neighborhoods
16 together.

17 So what we're looking at is where our
18 children are coming from and are there services
19 that need to support them at a level that can
20 sufficiently do that. So we definitely believe
21 that we need to, and will, expand those support
22 services.

23 COUNCILWOMAN TASC0: One of the areas
24 cited in this monitoring report was the absence of
25 -- and, again, this is subject to discussion, I

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 understand that -- the lack of medical services
3 once a child is initially given a medical exam,
4 ongoing medical services for these children.

5 MS. TUCKER: Maxine Tucker, Deputy
6 Commissioner.

7 There are some areas in which the
8 report that has been put out in which we dispute
9 some of the findings, and we are in the process of
10 trying to look at where those differences are and
11 what have you.

12 Basically, children are getting the
13 medical services that they need. Children are
14 covered under HealthChoices. There are times that
15 there may be a delay in a service, child-specific,
16 not life-threatening, or affect their health.
17 When a child moves from one health-care provider
18 to another, in other words, where he lived prior
19 to going with his grandmother, for example, may
20 have been with another primary-care physician in
21 another health maintenance organization.

22 What we're trying to do, through work
23 with our managed care unit as well as with the
24 administration and management's medical
25 eligibility unit, is as quickly as possible try to

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 make sure that, at a minimum, if a child needs an
3 evaluation, to be able to get that evaluation and
4 let the payment and the transfer to a more
5 appropriate HMO catch up with them.

6 So sometimes, there is a delay in
7 getting perhaps a routine evaluation, but I want
8 to stress that no child is ever at risk of a
9 health problem or an existing health problem is
10 not treated because there has been a change in HMO
11 or a primary-care physician.

12 COMMISSIONER MARTINEZ: And I want to
13 emphasize on behalf of the Department that the
14 children that are under our supervision and in our
15 care should get the best health care that's
16 available to them, both in terms of life-
17 threatening situations, as well as preventive
18 health care, and to the extent that we can find
19 new ways and better ways to make sure that they
20 get what they need, and we're going to have to
21 work very closely with the agencies we contract
22 with as well, because there are limits to what the
23 Department staff can do when a lot of the services
24 that are provided to these children are provided
25 by other, you know, other entities.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 And so we're talking about what, 300
3 agencies? I mean, we -- there's a lot to
4 coordinate here. But I guess I just want to speak
5 to the principle of the issue that you're raising,
6 which is, it's definitely a priority, and we will
7 continue to make sure that, you know, we move to
8 the ultimate goal of everybody getting what they
9 need.

10 COUNCILWOMAN TASCO: Thank you.

11 COUNCILWOMAN BLACKWELL: Thank you,
12 Councilwoman.

13 The Chair recognizes Councilman Rizzo.

14 COUNCILMAN RIZZO: I'm okay, Madam
15 Chair.

16 COUNCILWOMAN BLACKWELL: Thank you,
17 Councilman.

18 Councilwoman Brown?

19 COUNCILWOMAN BROWN: Yes, thank you.

20 I have a follow-up to Councilman
21 Kenney's inquiries, one with regards to the
22 tremendous increase in adoptions, which is
23 encouraging -- putting young people in a permanent
24 home versus tossing them around in foster care.
25 Why that significant jump? What are the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 contributing factors? In terms of the detail,
3 it's on Page 42-69, but it's also spoken in the
4 narrative, Page 3, top paragraph.

5 MS. TUCKER: Maxine Tucker, Deputy
6 Commissioner.

7 Certainly the significant increase in
8 the number of children who have been adopted as a
9 permanent plan, and I want to stress that adoption
10 is just one permanent plan.

11 COUNCILWOMAN BROWN: Okay.

12 MS. TUCKER: That by and large, other
13 permanent plans, like children going back to their
14 parents, children going with relatives.

15 COUNCILWOMAN BROWN: Sure.

16 MS. TUCKER: But in relation to your
17 question about adoption, I think a number of
18 things have occurred. One, in terms of staffing
19 at a level that has been sufficient, I believe
20 just the funding of the program by the State, and
21 certainly there's been a reorganization at the
22 State level and in the Department. The
23 reorganization at the State level is that they
24 developed a statewide adoption network system,
25 which, by and large, allowed agencies to purchase

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 out but purchase through the State contract and
3 manage by the State contract, as opposed to the
4 Department and the agency trying to do adoptions
5 directly themselves, and did not have the ability
6 to do recruitment, home studies, post-adoption
7 services. It was kind of like they were trying to
8 do everything.

9 COUNCILWOMAN BROWN: Sure.

10 MS. TUCKER: As opposed to how they're
11 doing now. So I think some organizational
12 changes, some staffing increases, certainly some
13 sufficient dollars to bear, have all resulted in
14 the adoptions. As a matter of fact, we anticipate
15 this fiscal year that we're in now completing 700,
16 and 750 in the 2001. We're right on target for
17 this year -- we are at 310 adoptions so far this
18 year, and we expect by June 30th to hit the 700
19 mark.

20 COUNCILWOMAN BROWN: That's wonderful.

21 Another follow-up to Councilman
22 Kenney's inquiries with regard to teenage
23 pregnancy. Commissioner, you indicated that we're
24 never pleased or satisfied, and we shouldn't be.
25 Has there been a decrease as a result of the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 programs that you have in place that specifically
3 address that?

4 MS. HUNT: Jean Hunt, Mayor's Children
5 and Families Cabinet.

6 There's been a national decrease in
7 teen pregnancy, which has been mirrored by a local
8 decrease in the City of Philadelphia, but I think
9 it would be a mistake to be able to say that we
10 could directly attribute our efforts to that
11 decrease. There are a number of factors that are
12 involved, probably one of which is a strong
13 economy.

14 COUNCILWOMAN BROWN: That's a good
15 thing.

16 MS. HUNT: It's a very good thing, but
17 in the presence of a weaker economy, I don't know
18 that we could guarantee you that our efforts could
19 stem the tide. And I think that Alba's commitment
20 and Estelle Richman's commitment to measuring
21 outcomes of programs is really going to be
22 required.

23 Teen pregnancy is a very knotty problem
24 and an extremely difficult problem. It has many,
25 many, many causes. It is not a single-bullet

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 theory. And the effort to change the behavior of
3 young women is extremely complex -- and young men.

4 COUNCILWOMAN BROWN: And because it is
5 a knotty problem, is there a layering of the
6 message? meaning, is there a coordination with the
7 School District, activity in the rec. centers, so
8 that young people here are not just one entity, in
9 addition to hopefully getting the message at home,
10 but in the various worlds that they travel, a
11 layering of the message, 'cause we know young
12 people got to hear it over and over and over again
13 before it's --

14 MS. HUNT: The message to young people
15 is to "have hope for your future and to go for
16 your goals." That's the message that makes the
17 most difference. Young women, for instance, who
18 are engaged in athletics postpone pregnancy and
19 sexual activity at a much higher rate than young
20 women that are not. So that it's a very complex
21 piece, it has lots of parts to it.

22 MS. RICHMAN: Estelle Richman, Director
23 of Social Services.

24 This is another good example where it's
25 more than one department. The Health Department

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 also has major initiatives for teenage pregnancy
3 through the Office of Early Childhood and the
4 activities that have been in place for many years
5 in maternal and child health. So the School
6 District has to be resolved, the recreation center
7 has to be involved.

8 COUNCILWOMAN BROWN: Right.

9 MS. RICHMAN: Again, this is some of
10 the reasoning behind the Mayor's creation of the
11 position of Director of Social Services, so that
12 we can get all of these initiatives working
13 together. It can't lie in one place. They all
14 have to -- the policy has to apply across the
15 board.

16 So we will be working -- I will be
17 working with the Department of Human Services, the
18 Department of Health, Recreation -- and including
19 homelessness services 'cause we have many teenage
20 girls within those programs -- all to be able to
21 focus on what we want as our outcome and to be
22 able to do it together.

23 COUNCILWOMAN BROWN: Thank you very
24 much.

25 Thank you, Madam Chair.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN BLACKWELL: You're
3 welcome.

4 Councilman Cohen? You have no
5 questions?

6 COUNCILMAN COHEN: No. They've been
7 answered in the process of other Councilmembers'
8 questions.

9 COUNCILWOMAN BLACKWELL: Thank you.

10 COUNCILMAN COHEN: Thank you.

11 COUNCILWOMAN BLACKWELL: The Chair
12 recognizes Councilwoman Miller.

13 COUNCILWOMAN MILLER: Okay, thank you,
14 Madam Chair.

15 COUNCILWOMAN BLACKWELL: You're
16 welcome.

17 COUNCILWOMAN MILLER: I just have a
18 couple other questions.

19 It's good to read, and we're all
20 talking about outcomes and performances that the
21 family initiative is working so well, as you state
22 on the second page, at the bottom of your
23 testimony.

24 I used to be a member of one of the
25 first family-to-family initiative groups up in

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Germantown, and the base of information that I can
3 remember, that program was put together because
4 there was a very high incidence of children going
5 into foster care in zip code 19144. So it's
6 really refreshing to read that five years later,
7 it's working, in terms of foster care, decreasing
8 the number of homes that children have to go into
9 foster care.

10 So when you assign your social workers
11 geographically, I guess what I'd really like to
12 know, because it really feels good for me to read
13 the results of something that's been happening and
14 something good that's been happening. Could you
15 give us data -- not today, but in the future, give
16 us data on, for example, foster care -- extra
17 foster care was needed in 19144, what else is
18 needed, according to the sections of the City or
19 by zip code?

20 'Cause sometimes that can help us.
21 When I go out and when I was a part of
22 family-to-family, everywhere I went, I tried to
23 recruit people to become those mentors in those
24 neighborhoods. If we have that information and we
25 know that there's the problem and we're out all

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 the time all over, we could actually be a part of
3 trying to help with the success.

4 COMMISSIONER MARTINEZ: Mm-hmm.

5 COUNCILWOMAN MILLER: And one other
6 question I have. When you described the young
7 person that needed someone to be with them, I
8 guess, during their working hours, is that the
9 wrap-around service? Is that what it's called?
10 'Cause the School District says they have
11 something called "wrap-around," and I was
12 wondering if that was the same thing.

13 MS. BURRELL: No. I described
14 youngsters in the Youth Study Center who need
15 one-on-one services 24 hours a day. But
16 wrap-around services are services that extend into
17 the community to support a youngster's needs,
18 whatever they are, once he or she returns home and
19 is living at home but may still have needs that
20 were being met by a residential placement or an
21 institutional setting. But it doesn't stop the
22 services. They are often at a lesser degree but
23 they are available all of the time with that
24 youngster. It's based on need.

25 COMMISSIONER MARTINEZ: I would say

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 that -- and correct me if I'm wrong -- that the
3 one-on-one that we're talking about is more of a
4 security measure and to prevent, you know, harm to
5 themselves or others, and wrap-around is about
6 treatment and rehabilitation.

7 COUNCILWOMAN MILLER: Okay.

8 COMMISSIONER MARTINEZ: So, I mean,
9 that's just the harsh reality of what we do at the
10 Youth Study Center.

11 COUNCILWOMAN MILLER: Okay, thank you.

12 Thank you, Madam Chair.

13 COUNCILWOMAN BLACKWELL: Thank you very
14 much.

15 Are there any further questions from
16 DHS from members of the Council?

17 COUNCILMAN COHEN: Madam Chair?

18 COUNCILWOMAN BLACKWELL: Councilman
19 Cohen?

20 COUNCILMAN COHEN: To the new
21 commissioner, I just think this field is such an
22 important field that it needs thorough new
23 examinations from time to time just to review
24 things. The Department seems to be much more
25 stabilized than it has been over many years.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 We heard stories of impossible
3 caseloads. That does not seem to be a problem at
4 this time?

5 COMMISSIONER MARTINEZ: We will
6 continue to work on that issue. It's better, but
7 we have more work to do.

8 COUNCILMAN COHEN: The caseloads are
9 lower, in fact, are they not?

10 MS. TUCKER: Yes, they are. Maxine
11 Tucker, Deputy Commissioner the caseloads are
12 lower.

13 The caseloads are large. In intake,
14 they are probably around 15 per social worker, as
15 a maximum. In the ongoing services calls, the
16 family service regents, they are around 26. And
17 we are requesting dollars in our needs-based
18 budget as well to further reduce those caseloads.

19 But they are, considering how we have
20 sat here a couple of years ago, they are quite
21 different.

22 COUNCILMAN COHEN: All right thank you
23 very much. We hope the progress continues -- in
24 fact, intensifies. Thank you.

25 Thank you, Madam Chair.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN BLACKWELL: Certainly.

3 In fact, they were double that, if I'm
4 not mistaken, if my memory serves me right.

5 MS. TUCKER: Yes.

6 COUNCILWOMAN BLACKWELL: And then that
7 didn't necessarily mean in individual, it could be
8 -- you have to treat the family, so that number
9 could be multiplied many, many times over, which
10 is part of the issue. And it makes it very, very
11 difficult to deal with maybe a family of six, and
12 that's one case, and that still exists. Is that
13 still a part of it?

14 MS. TUCKER: Maxine Tucker, Deputy
15 Commissioner.

16 Absolutely. When we talk about a
17 caseload, we talk about two things. When you look
18 at workload, you look at the actual number of
19 families, so that 26 that I identified, for
20 example, is the number of families. Conceivably,
21 the number of children in that particular caseload
22 for that social worker could be anywhere from 45
23 to 60 children. And each of the children's
24 service needs have to be addressed as a child in
25 the context of a family.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN BLACKWELL: Yes, and I
3 wanted our colleagues to be aware of that. That's
4 still quite a big caseload. And even though it's
5 100 percent better than it was, it's still a
6 tremendous caseload to deal with.

7 And, certainly, we look forward to the
8 days when we won't have to hear horror stories
9 because there are not enough people to really deal
10 with the preventive and supportive services that
11 our children need.

12 Are there any other questions?

13 (No further questions.)

14 COUNCILWOMAN BLACKWELL: Thank you very
15 much.

16 COMMISSIONER MARTINEZ: Thank you for
17 your time. Thank you.

18 MS. TUCKER: Thank you.

19 MS. BURRELL: Thank you.

20 COUNCILWOMAN BLACKWELL: And, again,
21 congratulations to our new commissioner. And
22 thank you, all the others, for all of that you've
23 done over the years. Thank you.

24 We're now going to ask the Health
25 Department, if you will come forward.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN BLACKWELL: We're only an
3 hour behind. We just ask that you be quiet as you
4 leave in the back for us, please.

5 (Health Department witnesses come
6 forward.)

7 COUNCILWOMAN BLACKWELL: Thank you very
8 much. We certainly greet you. We want to say
9 good morning, Commissioner Domzalski, and let me
10 personally thank you for all that you have done --
11 not only with the School District issues that
12 we've worked on in the past from McMichael School
13 and up, but on any issue where we've called,
14 you've been very, very supportive, and we thank
15 you.

16 MR. DOMZALSKI: Thank you, Councilwoman
17 Blackwell.

18 COUNCILWOMAN BLACKWELL: Certainly.
19 All right, now we'll ask you to identify yourself
20 for the record and proceed with your testimony.

21 MR. DOMZALSKI: Thank you.

22 COUNCILWOMAN BLACKWELL: Thank you.

23 MR. DOMZALSKI: Good morning,
24 Chairwoman Blackwell and Members of Council. I am
25 John Domzalski, acting Commissioner for the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Department of Public Health, and I'm pleased to be
3 here this morning to present the Department of
4 Public Health's Fiscal Year 2001 Operating Budget.

5 With me is Ellen Steiker, the Deputy
6 Commissioner for Finance and Administration. The
7 full text of my testimony has been provided, and I
8 will summarize that testimony.

9 COUNCILWOMAN BLACKWELL: Thank you.

10 MR. DOMZALSKI: The Fiscal Year 2001
11 Budget contains a total request of \$995.2 million,
12 of which 6 percent, or 58.5 million, comes from
13 City-tax supported funds. To accomplish its
14 mission, the Department administers a range of
15 programs and services. These include:

16 Disease (unintelligible) system, which
17 enables us to identify and respond to the
18 occurrence of communicable diseases in the city;

19 The provision of personal and public
20 health services in our health centers;

21 Services directed to combatting HIV and
22 AIDS;

23 And services targeted to the special
24 needs of women and children.

25 Environmental regulatory and direct

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 services are also provided within the Department.
3 In addition, the Department operates the Medical
4 Examiner's Office, maintains oversight of the
5 Philadelphia Nursing Home, monitors health
6 services at the Riverview Home for the Aged, and
7 performs quality oversight of the health services
8 provided within the Philadelphia prison system,
9 the Youth Study Center, and the Main Offender
10 Processing Unit at the Police Administration
11 Building.

12 The investments in our public health
13 programs have borne measurable results. For
14 example, there has been a continued decline in
15 AIDS-related deaths and in the prevalence of
16 elevated blood lead in children.

17 COUNCILMAN COHEN: Could I ask you to
18 please speak more directly into the microphone.

19 MR. DOMZALSKI: I'm sorry.

20 COUNCILMAN COHEN: Just pull the
21 microphone a bit closer to you, yes.

22 MR. DOMZALSKI: Oh, I'm sorry. Thank
23 you.

24 COUNCILMAN COHEN: Very good. Thank
25 you.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MR. DOMZALSKI: Thank you, Councilman.

3 And the prevalence of elevated blood
4 lead in children has also declined.

5 There's been an increase in number of
6 the women receiving prenatal care and in the
7 number of children who are immunized. And our
8 capacity to provide regulatory and direct
9 environmental services has improved.

10 Mayor Street has declared this "The
11 Year of the Child," with a goal of coordinating
12 and more effectively directing resources and
13 attention to the needs of Philadelphia's most
14 promising and vulnerable asset -- its children.
15 We know from a number of studies that many of the
16 factors that interfere with a child's ability to
17 succeed in school are health-related.

18 In furtherance of the Mayor's goal and
19 to promote school-readiness, the Department has
20 created an Office of Early Childhood. The intent
21 of this action is to bring health-related programs
22 and services for children together, under one
23 organizational umbrella.

24 Lead poisoning causes brain damage and
25 is the most preventable environmental risk to

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 children. As a result of aggressive screening,
3 education, and prevention activities, we expect
4 the number of children with confirmed elevated
5 blood lead levels to be fewer than 1,000 in Fiscal
6 Year 2001. Now, this is 1,000 too many, but it's
7 a significant improvement over numbers as high as
8 3,000 a few years ago.

9 With regard to childhood immunizations,
10 Philadelphia was found to be one of only nine
11 cities nationwide with immunization rates over 80
12 percent. Our rate now is 82 percent, a
13 significant improvement over the 68 percent level
14 reported in Fiscal Year '96.

15 In recent years, there have also been
16 improvements in our infant mortality rate and in
17 the number of women receiving prenatal care, and
18 the number of women who do not smoke during
19 pregnancy. We must work to make additional
20 improvements in these important indicators.

21 With regard to HIV AIDS programs,
22 Philadelphia continues to experience a decline in
23 AIDS-related deaths, and the number of newly
24 reported AIDS cases dropped by 11 percent between
25 Fiscal Year 1997 and Fiscal Year 1999. To support

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 these efforts, Philadelphia continues to
3 successfully compete for AIDS funding. A
4 \$2 million increase in Ryan White funding was
5 received for Fiscal Year 2001, bringing that total
6 to \$18 million, and we have received a \$700,000
7 increase in CDC funds, which will bring that total
8 to 6.2 million for Fiscal Year 2001. Because this
9 epidemic impacts minority communities most
10 severely, the Department will continue to target
11 more resources for service provision in the
12 minority communities.

13 The City Health Care Centers continue
14 to make a major contribution to the Department's
15 capacity to deliver public health services
16 throughout the city. In Fiscal Year 1999, the
17 health centers provided care to more than 86,000
18 individuals, who made over 320,000 visits.
19 Sixty-three percent of those visits were made by
20 individuals who are uninsured. In Fiscal Year
21 2000, the centers expect total visits to remain
22 unchanged, and a percentage of those visits, which
23 are unreimbursed by health insurance to increase
24 slightly, to 64 percent. This percentage of
25 unreimbursed visits is up from 49 percent in 1996.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 We face the challenge of a growing
3 fiscal imbalance resulting from the increase in
4 number of uninsured patient visits. Compounding
5 the pressure on our health center budget is the
6 steady increase in pharmacy costs, an increase of
7 16 percent per year since 1996, while the number
8 of prescriptions filled at the centers has
9 increased by 30 percent during the same period.
10 These increases have driven up City funding of the
11 pharmacy program for the past three years.

12 As a result of an increasing rate of
13 uninsured visits and increased pharmacy costs, the
14 total unreimbursed cost of health center care,
15 that cost, which is fully supported by City tax
16 dollars, has increased from 8.8 million in Fiscal
17 Year 1996 to a projected 13.4 million in Fiscal
18 Year 2001.

19 The Department of Public Health also
20 provides a number of services that have a direct
21 impact on the quality of life of those who reside
22 in, work in, or visit our city. These consist of
23 regulatory and directly provided services, which
24 range from monitoring the safety of food sold at
25 local establishments to monitoring businesses and

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 industries that release pollutants into the air.
3 Our objective in carrying out these wide-ranging
4 responsibilities is to ensure that the public
5 health purpose of the applicable laws and
6 regulations is achieved, while conducting these
7 activities in a way that is clear, understandable,
8 and as business-friendly as possible.

9 The creation in 1997 of an integrated
10 mechanism for the management of all publicly
11 funded substance-abuse prevention and treatment
12 and mental-health treatment programs in
13 Philadelphia has brought about significant
14 improvement in the accessibility, responsiveness,
15 accountability, and cost-effectiveness of those
16 programs and services.

17 In addition, the significant amount of
18 medical assistance funds for behavioral-health
19 services, which previously went into profit for
20 the private sector, are now available for
21 reinvestment in related public-health services.
22 The amount of reinvestment funds resulting from
23 program savings has totalled \$20.2 million. The
24 improved coordination and integration achieved
25 through the creation of a unified behavioral-

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 health system has enabled the Department to work
3 with other City agencies and with the private
4 sector to better address previously unmet needs,
5 such as enhanced behavioral-health services for
6 children in the City's public schools and expanded
7 outreach and residential services for homeless
8 persons who also have mental illness and/or
9 substance addictions.

10 In concluding the summary, it's
11 appropriate to recognize that the new
12 organizational structure put in place by Mayor
13 Street offers exciting opportunity for improved
14 coordination, integration, and efficiency among
15 City health and social services. Within this new
16 structure, the Department of Public Health will be
17 a major contributor to a more responsive social
18 service delivery system. Eliminating neighborhood
19 blight, improving the lives of Philadelphia's
20 children, helping to make our regulatory
21 environment more business-friendly all are
22 initiatives to which the Department can make a
23 considerable contribution. The people who make
24 this department work are optimistic and committed
25 to work aggressively to meet the challenges that

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 lie ahead.

3 I thank you for the opportunity to
4 present this testimony, and I will be pleased to
5 respond to your questions now.

6 COUNCILWOMAN BLACKWELL: Thank you very
7 much.

8 Before we do, let us pause to recognize
9 the student council 4th and 5th graders from
10 Daroff School and certainly my friend and a
11 teacher when I was in elementary school.

12 Thank you. Welcome.

13 (Applause.)

14 COUNCILWOMAN BLACKWELL: All right.
15 Mr. Commissioner, as always, there are always
16 concerns about the health centers. For a while,
17 we had to focus on lowering the wait time, and
18 then we heard there were issues of individuals
19 with toothaches, for example, who had to wait four
20 or five weeks to get treated, and that sort of
21 thing.

22 Where are we with that? And are we
23 focusing on that? Given the explosion and the
24 need, where are we with that? And is that a focus
25 of yours?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MR. DOMZALSKI: That continues to be a
3 focus of concern for us in terms of ensuring that
4 our health center services are delivered as
5 efficiently and effectively as possible. We do
6 continually look at waiting times and attempt to
7 find areas where there are inefficiencies in that
8 and try to remove those barriers.

9 One of the things that has helped us
10 somewhat in that area has been the ability to
11 provide some child-care services in the centers,
12 which has helped make the visit to the health
13 center a better experience for the parents who are
14 trying to concentrate either on their own care or
15 on the care of siblings that are brought to health
16 centers.

17 COUNCILWOMAN BLACKWELL: Do you know
18 what the average length of time is now?

19 MR. DOMZALSKI: I think I can help with
20 that. I invite Mike Lucas, our Assistant
21 Commissioner for Ambulatory Health Services, to
22 maybe help with us that information.

23 MR. LUCAS: Certainly. Good morning.
24 I'm Mike Lucas, Assistant Health Commissioner in
25 the Department of Public Health.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN BLACKWELL: Good morning.

3 MR. LUCAS: The waiting time varies by
4 program, if you look at adult care versus
5 pediatrics versus family planning, prenatal and
6 dental. Generally speaking, about 70 percent of
7 all patients can get an appointment within a
8 three-week period. But as I said, it does vary by
9 program.

10 COUNCILWOMAN BLACKWELL: What if you
11 have an emergency toothache, what happens then?

12 MR. LUCAS: If it's any type of urgent
13 type of situation, you can walk into the health
14 center and access care that day. You'll be
15 triaged by a professional staff member, who will
16 make the determination as to whether or not you
17 need to be seen that day by a health center
18 person, go to a hospital, or be seen the next day
19 or at a later time.

20 COUNCILWOMAN BLACKWELL: Okay.

21 Councilman Cohen, do you want to follow
22 up before I continue?

23 COUNCILMAN COHEN: Please move much
24 closer to the mike.

25 MR. DOMZALSKI: Okay.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN BLACKWELL: Okay, all
3 right. I --

4 COUNCILMAN COHEN: I'm missing the
5 tail-end of all of your statements. Your voice
6 lowers, drops.

7 MR. DOMZALSKI: I'm sorry. We'll do
8 better with this, Councilman.

9 COUNCILWOMAN BLACKWELL: All right.
10 Well, that's a good answer. If emergency care can
11 be accessed immediately, that's a good answer.

12 In terms of lead paint, do we have a
13 handle on the groups that complain? I see
14 Mr. Vernard Johnson -- that's always his issue and
15 I know that's why he's here, one of them, lead
16 paint.

17 Do we have a handle on focussing on the
18 need for a program in communities where you get
19 complaints and where you see the need to do that
20 level of investigation, and in schools?

21 MR. DOMZALSKI: Yes, Councilwoman. We
22 can also share with you some maps that we've made
23 about where lead poisoning is occurring most
24 frequently across the City. Essentially, the hot
25 spots for lead continue to be North and West

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Philadelphia, with some extension into South
3 Philadelphia.

4 We think that the efforts around
5 education, educating parents and families about
6 how to live in a lead environment have paid
7 dividends in terms of being able to get our lead
8 levels, the prevalence of children with elevated
9 lead levels down in Philadelphia.

10 As you know, Philadelphia has a very
11 old housing stock, and it's those houses that are
12 occupied that were built prior to 1978, when lead
13 paint was prohibited from being used after that
14 date, that are most at risk. So those community
15 education programs, particularly the programs that
16 we were able to get assistance from community-
17 based organization with, are extraordinarily
18 important.

19 COUNCILWOMAN BLACKWELL: Absolutely.

20 Where are we with immunizations as you
21 see it in terms of these new young mothers making
22 sure when children start school that they're fully
23 immunized?

24 MR. DOMZALSKI: Well, there are a
25 couple pieces with that, Councilwoman Blackwell.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 I think one of the things that is the main factor
3 that has helped us the immunization rates that we
4 have in Philadelphia, 82 percent, being only one
5 of only 9 cities that has a rate of over 80
6 percent, is our immunization database, where we
7 can track the immunization status of children.
8 And we focus on children 19 to 35 months, and that
9 is a continuing issue with educating new mothers.

10 One of the things, in terms of
11 coordination of services across the board, as we
12 look at service coordination, we look not only at
13 our immunization program but also at some of the
14 outreach services that are being done through the
15 Office of Early Childhood and the wisdom of
16 brining immunization into that office, is to be
17 able to capitalize on programs such as the one we
18 do have in maternal and child health of "Welcome
19 New Baby," where every new mother in Philadelphia
20 will be getting a packet of information about care
21 for the newborn, including the all-important
22 immunization piece.

23 COUNCILWOMAN BLACKWELL: Very good.

24 And finally, my last question.

25 Virginia Brown always been excellent in working

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 with our community out there in West Philadelphia.
3 In terms of infant mortality, you know, Mantua in
4 my area, has always broken records. And do we
5 continue to focus programs? You know, I know some
6 funding programs start and stop, and then we've
7 got to come at it another way. Do we continue to
8 focus on programs in that area to deal with those
9 terrible records?

10 MR. DOMZALSKI: Yes, we do,
11 Councilwoman Blackwell. And the infant mortality
12 rate does vary across the city. And while we've
13 noted our progress of being able to go from
14 13.4 per 1,000 live births to 12.2 in Fiscal Year
15 2001, that's still far too high. And it just
16 focuses on the need to redouble our efforts about
17 improving the health care of women, improving the
18 health care and services that are available to
19 women who are pregnant.

20 I think one of the most astounding
21 figures that I saw was in a recent survey in one
22 of our health centers that the Office of Early
23 Childhood conducted, which identified that a
24 whopping 80 percent of the women in that center in
25 that survey were smokers -- either were smoking or

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 were in a household or in an environment in which
3 they were taking on board environmental smoke,
4 which is one of the most serious matters affecting
5 women.

6 But it's a constellation of services,
7 ranging from community-based organization support
8 to services that occur in our health centers. So
9 we've got to continue to focus on that. And while
10 12.2 is an improvement, it is nowhere near where
11 we need to be.

12 COUNCILWOMAN BLACKWELL: Absolutely.

13 Thank you.

14 The Chair recognizes Councilwoman
15 Brown.

16 COUNCILWOMAN BROWN: Thank you.

17 COUNCILWOMAN BLACKWELL: Certainly.

18 COUNCILWOMAN BROWN: Good morning.

19 MR. DOMZALSKI: Good morning,
20 Councilwoman.

21 COUNCILWOMAN BLACKWELL: Councilwoman,
22 would you begin again. Your mike wasn't on.

23 COUNCILWOMAN BROWN: Sorry, sorry.

24 COUNCILWOMAN BLACKWELL: Thank you.

25 COUNCILWOMAN BROWN: Good morning.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MR. DOMZALSKI: Good morning,
3 Councilwoman.

4 COUNCILWOMAN BROWN: Okay, I'd like to
5 follow up on Councilwoman Blackwell's inquiry
6 around lead in the schools, a few specifics, if we
7 could. First of all, are all children getting
8 screening for lead?

9 MR. DOMZALSKI: Our recommendation is
10 that every child in Philadelphia be screened for
11 lead. There is no acceptable level for lead, so
12 that is the standard of care across the community,
13 that every child get screened for lead.

14 And we focus on not only the screening
15 that the Health Department does but the screening
16 that can take place in organized systems of care
17 delivery from our EPSDT system to the health
18 centers to the private practitioner.

19 COUNCILWOMAN BROWN: Okay, well, you
20 answered the follow-up question then.
21 Procedurally what does that mean? So at whatever
22 point young people are being touched, that becomes
23 a part of the itinerary of services that focus
24 should be given.

25 MR. DOMZALSKI: Absolutely.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN BROWN: Correct?

3 MR. DOMZALSKI: Absolutely.

4 COUNCILWOMAN BROWN: Okay. You say in
5 your testimony that there will be fewer than 1,000
6 children confirmed for this fiscal year, correct?

7 MR. DOMZALSKI: That's correct.

8 COUNCILWOMAN BROWN: What kind of
9 treatment is done once that happens, once you
10 identify a young person or a child who has
11 that? Procedurally, in terms of the system, what
12 happens?

13 MR. DOMZALSKI: What I'd like to do,
14 first of all, as I'm answering the piece of this,
15 I'll ask Dick Tobin, our Director of Lead
16 Poisoning, to come up and join us.

17 But just in general, the level of
18 intervention, it escalates from, say, 0 to 9. The
19 way it's measured is in micrograms of lead per
20 deciliter of blood. And the action level in
21 Philadelphia at this point is -- we're using the
22 15 microgram-per-deciliter level. But even at the
23 1 or 2 microgram-per-deciliter of blood, our
24 recommendation is that there be anticipatory
25 guidance being provided by either the nurse or the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 pediatrician in relation to the kinds and the
3 sources of lead that may be in the household and
4 in the community for people to look at. As the
5 level increases, there is more significant medical
6 intervention that's sometimes required.

7 COUNCILWOMAN BROWN: You mentioned West
8 Philadelphia and North Philadelphia as hot areas,
9 if you will?

10 MR. DOMZALSKI: That's correct.

11 COUNCILWOMAN BROWN: Should we assume
12 from that that the other areas of the City are
13 pretty much covered, rescued?

14 MR. DOMZALSKI: No. Some of it has to
15 do with the age of the housing there and the
16 sources of lead.

17 COUNCILWOMAN BROWN: Okay, let's move
18 on. Again, a follow-up to Councilwoman
19 Blackwell's question regarding the immunization.

20 MR. DOMZALSKI: Yes, ma'am.

21 COUNCILWOMAN BROWN: And hats off to
22 the dramatic improvement that you have experienced
23 there.

24 On Page 7 of your testimony about
25 health centers being what we would like to think

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 as customer-friendly?

3 MR. DOMZALSKI: Yes, ma'am.

4 COUNCILWOMAN BROWN: Most parents
5 work. You have families where both parents work,
6 so getting to health centers before 6 o'clock is
7 virtually impossible 'cause they have to make
8 difficult decisions -- putting food on the table
9 and/or taking care of the needs of their
10 children. And currently, there is one half day on
11 Saturday in one center. What kind of
12 consideration, if any, has been or should be given
13 to evening hours and expanding that to all the
14 centers across the city?

15 MR. DOMZALSKI: That's -- that's.

16 COUNCILWOMAN BROWN: Funding, of
17 course, is an issue, is it not?

18 MR. DOMZALSKI: I'm sorry?

19 COUNCILWOMAN BROWN: Funding.

20 MR. DOMZALSKI: It is, it is, but our
21 ambulatory health services have been fairly
22 creative in doing some shift modification and
23 other interventions that are not necessarily
24 budget-impacting, and we now do have evening hours
25 in all of our centers.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN BROWN: Okay.

3 MR. DOMZALSKI: And it's not across the
4 week, but each center has one evening session per
5 week.

6 COUNCILWOMAN BROWN: On Page 9 of your
7 testimony, young people who have parents who are
8 involved with the community behavioral health,
9 specifically drug and alcohol addiction.

10 MR. DOMZALSKI: Yes, ma'am.

11 COUNCILWOMAN BROWN: Please touch on
12 the kinds of things you're for doing that, those
13 type of youngsters who are in such an unforgivable
14 circumstance.

15 MR. DOMZALSKI: Yeah, I think this is
16 an area that -- just in terms of getting you
17 accurate information and complete, I'd like to ask
18 Mark Bencivengo, our Assistant Commissioner for
19 the Coordinating Office of Drug and Alcohol
20 Programs, to help me out with this.

21 (Mark Bencivengo comes forward.)

22 MR. BENCIVENGO: Mark Bencivengo,
23 Assistant Health Commissioner.

24 There are a number of activities that
25 target young people -- those who are at risk for

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 drugs and those who are already using drugs and
3 have demonstrated, through their actions, that
4 they're using drugs.

5 Prior to actually showing drug abuse,
6 there is a portion of monies that the Health
7 Department receives in the Coordinating Office for
8 Drug and Alcohol Abuse, which is for prevention of
9 substance abuse, so that there are drug and
10 alcohol prevention programs in the majority of
11 public and parochial schools in Philadelphia and
12 also something that the Department calls "The
13 Youth Risk Reduction Project."

14 COUNCILWOMAN BROWN: Restate that
15 again. What is that?

16 MR. BENCIVENGO: It's called "The Youth
17 Risk Reduction Project." It involves
18 approximately nine community-based organizations
19 that perform after-school prevention activities
20 and do prevention work during the summertime. We
21 have monies that come that we must spend on
22 prevention, and that's the way that we elect to
23 spend the prevention money, both school- and
24 community-based.

25 On the treatment end of things, it

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 becomes actually considerably more problematic,
3 and we're having discussions about it within the
4 Department now that we know that large numbers of
5 people appear and attempt to access treatment in
6 their early 20s and in their 30s. Invariably,
7 when we ask them when they began to use drugs,
8 they report they began to use drugs at 11, 12, 13,
9 14. However, they don't access treatment at that
10 age in the kinds of numbers that they do when
11 they're older.

12 Nevertheless, we have residential
13 opportunities in place for young people and
14 something that we call "the Juvenile Intensive
15 Program," which offers outpatient treatment
16 services for youngsters who have a substance abuse
17 problem and are looking to attempt to do something
18 about that substance abuse problem.

19 So there are treatment opportunities,
20 but one of the issues that we're facing is that
21 the youngsters don't avail themselves of those
22 treatment opportunities at the same rate that
23 adults do.

24 COUNCILWOMAN BROWN: In your reply, I
25 heard you mention -- well, first of all, the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 public schools are somewhere in this equation, but
3 I heard you say "the majority of the Philadelphia
4 public schools." So I'm curious to know, A, why
5 not all? And, B, what kind of assurances do you
6 have in place that these drug and alcohol abuse
7 programs for kids are working?

8 MR. BENCIVENGO: Well, the answer to
9 why not all schools? is an issue of money.

10 COUNCILWOMAN BROWN: Okay.

11 MR. BENCIVENGO: We have prevention
12 specialists, as I said, in a number of schools.
13 We do not have prevention specialists in all of
14 the schools, and it is a funding issue.

15 As far as the efficacy of the programs,
16 we look at this in two ways. We have groups that
17 talk with the young people, both on the street and
18 in programs, those who are in programs, to ask
19 them what it is they like about the program, what
20 aspects of the program they find most acceptable
21 to them. And also, we provide both pre- and
22 post-test instruments to the young people about
23 their attitudes towards drug use prior to the time
24 they start treatment and then when they're ready
25 to leave.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Now, there's a real gap between
3 attitudes and behavior.

4 COUNCILWOMAN BROWN: Sure.

5 MR. BENCIVENGO: And we know that, and
6 I think everybody who's looked at knowledge,
7 attitudes in behavior studies point to the fact
8 that attitudes and behavior, there's a real
9 variance there.

10 COUNCILWOMAN BROWN: Mm-hmm.

11 MR. BENCIVENGO: Nevertheless, we are
12 able -- if a youngster has gained some information
13 and some different views regarding drug abuse as a
14 result of participating in a program, we think
15 that that youngster has a better chance of staying
16 away from drugs on into the future.

17 So that we're trying to measure the
18 effectiveness of the programs by doing knowledge,
19 attitude, and behavior studies.

20 COUNCILWOMAN BROWN: A couple follow-up
21 questions. How do you arrive at the list of
22 schools that participate? Do schools say, "Yes, I
23 want to participate?" or the Health Department has
24 a strategy that says, We will deal with X-
25 schools? I'm always curious to how the agencies

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 arrive at the decision on which schools, which
3 constituency gets the benefit of the service.

4 MR. BENCIVENGO: Actually, our
5 participation of schools goes back a number of
6 years, when we selected some schools that we
7 worked with to see how accepting they would be to
8 having prevention specialists.

9 COUNCILWOMAN BROWN: Okay, okay.

10 MR. BENCIVENGO: Did they want folks in
11 there, were they going to work with them, were
12 they going to allow them classroom time?

13 COUNCILWOMAN BROWN: Okay, sure.

14 MR. BENCIVENGO: And because the
15 dollars haven't increased significantly over a
16 number of years, we haven't gone into new schools
17 to ask about that.

18 I would say that I do frequently get
19 letters from principals asking, could they have a
20 prevention specialist? but because of the
21 shortfall in our revenues, we're not able to
22 supply that.

23 COUNCILWOMAN BROWN: That's
24 understandable. I would like, if you would, to
25 present or submit a list of the participating

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 schools to the Chair.

3 MR. BENCIVENGO: Certainly.

4 COUNCILWOMAN BROWN: And is it middle
5 schools, high school, or a combination of both?

6 MR. BENCIVENGO: We will provide you
7 with a list of schools.

8 COUNCILWOMAN BROWN: Thank you very,
9 very much.

10 Thank you, Madam Chair.

11 COUNCILWOMAN BLACKWELL: Thank you very
12 much.

13 The Chair recognizes Councilman Rizzo.

14 COUNCILMAN RIZZO: Thank you, Madam
15 Chair.

16 COUNCILWOMAN BLACKWELL: Certainly.

17 COUNCILMAN RIZZO: Commissioner, you
18 have a modest increase of eight employees
19 planned? You have eight employees planned for the
20 next fiscal year to hire, eight additional
21 people?

22 MR. DOMZALSKI: Okay.

23 COUNCILMAN RIZZO: And then you're
24 asking in your Personnel Services Budget increase
25 \$1,200,000. Can you explain 8 new people and a

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 request for 1.2 million.

3 MR. DOMZALSKI: Go ahead.

4 MS. STEIKER: This is Ellen Steiker,
5 Deputy Health Commissioner for Finance and
6 Administration.

7 The budget contains a \$1.1 million
8 increase for the wage increases that are in the
9 contractual agreement, so that's one major
10 source. The other thing is, even though when
11 looked at the exhibit and you saw just a small
12 increase, there actually are vacancies. And when
13 there are vacancies in the current year going to a
14 more fully-funded level in the budget, you also
15 have an increase for that.

16 COUNCILMAN RIZZO: How many vacancies?

17 MS. STEIKER: I believe -- I will
18 double-check this, but I believe it's 39 vacancies
19 in the General Fund from the time that the budget
20 was developed.

21 COUNCILMAN RIZZO: Is that an unusually
22 high number of vacancies or is that about a norm
23 that you deal with, 39 vacancies?

24 MS. STEIKER: That's a rather normal
25 number for us.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN RIZZO: Okay, good. Thank
3 you very much.

4 Thank you, Madam Chair.

5 COUNCILWOMAN BLACKWELL: Thank you.
6 You're welcome.

7 The Chair recognizes Councilwoman
8 Tasco.

9 COUNCILWOMAN TASCO: Thank you.

10 COUNCILWOMAN BLACKWELL: You're
11 welcome.

12 COUNCILWOMAN TASCO: Some time ago
13 during budget hearings, we talked about the Health
14 Department billing -- collecting money from
15 clients who have insurance, or billing the State
16 for Medicare.

17 MR. DOMZALSKI: Yes.

18 COUNCILWOMAN TASCO: How is that coming
19 along? Could we get a little status report on
20 that? Are we up, are we down, are we keeping in
21 step with the number of clients, are we billing in
22 a timely fashion to capture the reimbursement?

23 MR. DOMZALSKI: We -- I'll get you some
24 specific detail on that, Councilwoman Tasco. But
25 in general, we have an aggressive program to

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 capture all third-party revenue that might be
3 available to us. We're particularly focused on
4 that with the -- given the fact that the number of
5 uninsured who are turning to the health centers
6 for care is going up so substantially.

7 COUNCILWOMAN TASCO: How is the welfare
8 reform impacting on our health centers? Is that
9 what where you're getting the increase of
10 uninsured?

11 MR. DOMZALSKI: Yeah. I think all of
12 the aspects of welfare reform help to contribute
13 that. Clearly, we have fewer -- about 50,000
14 fewer people in Philadelphia now on assistance
15 than we had some years ago. And in addition to
16 that, there's been the confusion around the issue
17 of insurance and who has it and who doesn't, and
18 the issue that the State had about a year ago,
19 where they inadvertently -- some people who were
20 eligible for assistance were dropped and then they
21 were placed back on, that created a huge amount of
22 confusion.

23 So under the direction -- with the
24 support of the Director of Social Services, we've
25 been able to deploy some benefit counselors in our

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 centers to help people turn to us for care and
3 navigate the confusing terrain of medical
4 assistance and health insurance in general.

5 They've been successful. Right now,
6 we've got 1,000 more people back on assistance,
7 back on health insurance that we didn't have
8 before, and we've got about another 2500 that are
9 just about to be returned to the rolls because of
10 that intervention.

11 COUNCILWOMAN TASC0: Mm-hmm. We talked
12 earlier about the pharmacy and the increase in
13 costs of medication. Has that had an impact on
14 the Health Department's pharmacies to provide
15 medicine? Is there a backlog in ordering
16 medication that we probably didn't have this
17 problem before?

18 MR. DOMZALSKI: We don't have a backlog
19 in ordering medication. We've got a good
20 procurement system, we're able to get the
21 medications, which is a dramatic improvement over
22 the situations, say, about eight or nine years
23 ago.

24 COUNCILWOMAN TASC0: Right, mm-hmm.

25 MR. DOMZALSKI: But the impact is

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 substantial in the number of people who turn to us
3 for care. For example, this year, we expect to
4 fill about 465,000 prescriptions in the health
5 centers.

6 COUNCILWOMAN TASC0: How much of the
7 money for the Sidewalk Behavior Bill is coming
8 from CBH?

9 MR. DOMZALSKI: Do you know?

10 MS. STEIKER: In FY 2000, the current
11 year, there's about \$4 million going into the
12 Sidewalk Ordinance, and that's all coming from the
13 reinvestment dollars from the behavioral health
14 system. In the FY 2001 budget, we have about
15 2 million coming from the behavioral health system
16 and about 2 million in the General Fund.

17 So we have 4 million ongoing budget for
18 this project.

19 COUNCILWOMAN TASC0: Do you think that
20 you will continue to appropriate money from CBH to
21 the Sidewalk Behavior Bill in the future? Or will
22 it come from the General Fund, or you don't know?

23 MS. STEIKER: We will look at our
24 options on that as we go forward, I would say.

25 COUNCILWOMAN TASC0: Okay. One other

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 question about the lead paint. How are we -- are
3 we getting cooperation from our landlords in
4 treating their properties when they -- when a
5 family moves out and a new family moves in? Is
6 there any (unintelligible) in treating the
7 properties for lead paint?

8 MR. DOMZALSKI: Yes, with some guidance
9 and nudging from us. When we do find a child with
10 an elevated blood lead and it's sufficiently
11 elevated to require remediation of the property,
12 we issue orders for that property to be remediated
13 by certified a contractor to do that, and then we
14 go in and clear the property afterward.

15 COUNCILWOMAN TASCO: You know, on
16 rental properties, you mentioned that the highest
17 level of lead -- of incidence of lead in children
18 is in North Philadelphia and West Philadelphia,
19 where you have the oldest properties. A lot of
20 these properties are rental properties, and in
21 order to rent those properties, the homeowner has
22 to apply to L&I for a license.

23 Is there any coordination between the
24 request application for a license and prior to
25 that license being issued, the Health Department

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 does an inspection, or L&I does an inspection for
3 lead?

4 MR. DOMZALSKI: Okay, I need to have
5 Mr. Tobin join me here on that issue, but while
6 he's arriving, we have increased our coordination
7 with L&I in relation to the permitting and
8 licenses of many establishments in Philadelphia.
9 And it's because of our close working relationship
10 there on other issues that we've been able to
11 identify new businesses coming in that require
12 both an L&I license as well as a Health Department
13 license and/or permit with regard to the lead.

14 Dick?

15 (Richard Tobin comes forward.)

16 MR. TOBIN: Thank you, John.

17 Richard Tobin, I'm Director of the
18 Childhood Lead Poisoning Program.

19 COUNCILWOMAN TASCO: Yes, hello.

20 MR. TOBIN: There is no requirement
21 that a homeowner or the property owner get that
22 inspected prior to licensing. However, under the
23 Disclosure Act, which was passed by Council
24 several years ago, a renter does have a right to
25 get an inspection of the property prior to

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 finalizing the lease.

3 I frequently tell people working in old
4 neighborhood that you can almost assume there's
5 lead and you need to take the precautions that
6 will protect your child from lead poisoning,
7 because lead paint, in many of our older
8 neighborhoods, was the rule and not the exception.

9 COUNCILWOMAN TASC0: What would be your
10 -- is there anything wrong with us passing an
11 ordinance to require an inspection prior to
12 issuance of the rental license?

13 MR. TOBIN: I see problems in that.
14 Mainly because of the cost of the inspection and
15 the cost of remediation, it could cause some
16 problems with housing.

17 But I think it would be doable, I think
18 there are private inspection companies around the
19 city sufficient to make those inspections
20 available, and there are certified contractors by
21 the State now that would enable homeowners to have
22 that work safely done.

23 COUNCILWOMAN TASC0: Do you see a
24 decline in the number of rentals to families with
25 children because of the lead paint issue?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MR. TOBIN: Not really. And, in fact,
3 when we look at properties that are in the
4 enforcement process, we find that probably more
5 than 50 percent of those properties that are
6 backlogged in that process are owner-occupied
7 properties, not tenant-occupied, and only about 30
8 percent are owner-occupied when we go out and do
9 the inspection. So we probably get better
10 compliance from owner-renters than from
11 owner-occupants across the city.

12 We haven't seen it because when we go
13 out, there already is a child in the property, but
14 we're running about the same percentage of our
15 caseload in tenant-occupied as in owner-occupied
16 that we've had for the last ten years.

17 COUNCILWOMAN TASC0: Okay, thank you.

18 COUNCILWOMAN BLACKWELL: Thank you,
19 Councilwoman.

20 I see that Councilman Cohen is out of
21 the room.

22 Councilwoman Reynolds Brown, would you
23 like to follow up?

24 COUNCILWOMAN BROWN: Yes, yes, yes, I
25 would, on the lead poisoning question.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN BLACKWELL: Okay.

3 COUNCILWOMAN TASC0: Councilwoman Tasco
4 raised the question on whether or not this body
5 has an opportunity or a responsibility to speak to
6 homeowners -- rental -- landlords having lead
7 inspections done, and you spoke about the cost.
8 What are you referring to, the cost of. . .?

9 MR. TOBIN: I was referring, I think,
10 to the overall cost of doing such a program.
11 There are actually thousands and thousands of
12 rental properties across the city, and there would
13 be, I think, a great deal of probably difficulty
14 right at the beginning trying to get them all
15 inspected.

16 MR. DOMZALSKI: I think in terms of --
17 if I may, Councilwoman, in terms of when we're
18 dealing with lead poisoning and we're dealing with
19 issues that can help prevent a child from becoming
20 lead-poisoned in the first place or for the
21 disease to progress, you know, the costs that
22 we're talking about really are, while they're
23 important from a budget standpoint, they wouldn't
24 be the basis on whether we would decide to do or
25 not to do something as important as that.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 I mean, a larger issue is how we most
3 effectively interface, from a regulatory
4 standpoint, with the landlord-tenant unit so that
5 we don't end up taking -- creating -- so we do it
6 in a way that doesn't reduce the availability of
7 housing, you know, for people in the city.

8 I think it's an area that we need to
9 look at a little bit more closely and maybe get
10 back to you with a more analytic and thoughtful
11 analysis on this.

12 COUNCILWOMAN BROWN: Okay, my follow-up
13 rhetorical answer or reply is: What costs more,
14 getting landlords to do the right thing or saving
15 young people from lead poisoning? And that's a
16 rhetorical statement.

17 What are we doing to educate landlords
18 about their responsibility with regard to lead?

19 MR. DOMZALSKI: Dick?

20 MR. TOBIN: We've had an active
21 outreach program for landlords across the city,
22 and we've sent out mailings over the past year to
23 every licensed landlord in Philadelphia, advising
24 them of what their responsibilities are in terms
25 of housing upkeep and in terms of disclosure to

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 their tenants of potential hazards. And we have
3 offered, and continue to offer, a monthly course
4 to landlords on safe lead hazard remediation.

5 COUNCILWOMAN BROWN: So measures are in
6 place to help them understand that they've got a
7 role in this?

8 MR. TOBIN: Absolutely.

9 COUNCILWOMAN BROWN: An additional
10 follow-up question again around the health
11 centers. Again, there are eight, if my memory
12 serves me correctly from reading the testimony,
13 eight health centers?

14 MR. DOMZALSKI: Yes. We have eight
15 health centers and an additional center located at
16 Broad and Lombard that is a specialized center
17 that provides sexually-transmissible disease
18 services on a specialty clinic basis.

19 COUNCILWOMAN BROWN: And by this time
20 next year, all of them will have play areas for
21 children?

22 MR. DOMZALSKI: Well, in terms of play
23 areas, what we're --

24 COUNCILWOMAN BROWN: No, forgive me,
25 I'm misreading the testimony here.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 By this time next year, all of them
3 will have expanded hours?

4 MR. DOMZALSKI: Yes.

5 COUNCILWOMAN BROWN: Okay. On the play
6 areas, what's the status of play areas in the
7 health centers, 100 percent? Where are we with
8 that?

9 MR. DOMZALSKI: Well, if I can just
10 refer to a note on this in terms of where we have
11 the supervised play areas.

12 In Health Centers 2, 4, 5, 6, and 10 in
13 Strawberry Mansion, we do have play areas that are
14 supervised. These are not full-day sessions.
15 However, in Health Center 6, we do have full-day
16 supervised play areas in that facility, at Third
17 and Girard.

18 COUNCILWOMAN BROWN: Okay, I'm just
19 trying to make sense of what you just said. So,
20 one, can we draw the conclusion that there's no
21 uniformity yet amongst all the health centers
22 getting the same kind of treatment when it comes
23 to supervised play areas?

24 MR. DOMZALSKI: Yes.

25 COUNCILWOMAN BROWN: Okay, all right,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 then. Thank you very much.

3 MR. DOMZALSKI: Yes, ma'am.

4 COUNCILWOMAN BROWN: Thank you, Madam
5 Chair.

6 COUNCILWOMAN BLACKWELL: You're
7 welcome.

8 Councilwoman Tasco, you had a
9 follow-up?

10 COUNCILWOMAN TASCO: I'm sorry, no.

11 COUNCILWOMAN BLACKWELL: All right.
12 Councilman Rizzo?

13 COUNCILMAN RIZZO: Thank you, Madam
14 Chair. I'd like to follow up about the lead so I
15 think I need the. . .

16 The Delaware River Port Authority has
17 just announced that they are going to repaint the
18 Ben Franklin Bridge, and there's going to be a big
19 lead abatement project going on on that bridge.
20 I'm fairly confident that the contractors that do
21 that contain that and what the airborne
22 consequences are, but has there been any critique
23 with them on what effect that possibly could have
24 on nearby residents in the summer recreational
25 activity that goes on in river? Is there any kind

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 of interaction to critique exactly what that
3 project's going to entail and what effects it
4 could have?

5 MR. DOMZALSKI: You're correct that a
6 project of that magnitude does require extensive
7 environmental controls for that very reason.

8 MR. TOBIN: I haven't heard from the
9 Port Authority in terms of the bridge, and this is
10 the first I've heard that the project was going
11 on.

12 But we have been involved in bridge
13 projects in the past and we have done sampling in
14 the neighborhoods while they're being worked on.
15 We haven't found a major problem. The
16 protections, at least that they've put up, have
17 been sufficient to keep a very large percentage at
18 least of the blow-by and thing off the area, but
19 we will be more than glad to work with them on
20 this.

21 COUNCILMAN RIZZIO: I'd appreciate your
22 reaching out to them 'cause this is going to be
23 the biggest project that they've ever undertaken,
24 and this is the first time, I believe, that all of
25 the lead-based paint is going to be removed from

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 the structure and primed and repainted, and I'm
3 confident that there's going to be some effect on
4 Philadelphia and also on New Jersey.

5 So it would be good that we do make
6 contact with them to find out what exactly they
7 plan to do and how we're planning to deal with
8 it. And that monitoring is very important,
9 especially with the recreation that goes on
10 beneath that bridge in the summer.

11 MR. DOMZALSKI: Absolutely, and we'll
12 in touch with them this afternoon, Councilman.

13 COUNCILMAN RIZZO: Tomorrow's okay.
14 Thank you very much.

15 MR. DOMZALSKI: You're welcome.

16 COUNCILMAN RIZZO: Thank you, Madam
17 Chair.

18 COUNCILWOMAN BLACKWELL: Thank you very
19 much.

20 Councilman Cohen, did you have your
21 light on, sir?

22 COUNCILMAN COHEN: (Nods.)

23 COUNCILWOMAN BLACKWELL: The Chair
24 recognizes Councilman Cohen.

25 COUNCILMAN COHEN: Thank you, Madam

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Chair.

3 COUNCILWOMAN BLACKWELL: You're
4 welcome.

5 COUNCILMAN COHEN: First, with respect
6 to a specific budgetary item, I just don't
7 understand it and I'd just like clarification.
8 Apparently, in the Grants Revenue Fund, for mental
9 retardation, there seems to be an increase of
10 \$40 million this coming year. Could you tell us
11 what that's about?

12 (Witness comes forward.)

13 MR. COVONE: Mike Covone, Deputy Health
14 Commissioner for Mental Health and Mental
15 Retardation.

16 Part of the Governor's budget that was
17 announced last week included a major expansion in
18 the mental retardation field to begin to address
19 what has been called "the waiting list."

20 COUNCILMAN COHEN: The what?

21 MR. COVONE: The waiting list
22 initiative, so that a large portion of that
23 \$40 million increase is the portion that
24 Philadelphia would anticipate receiving since,
25 obviously, Philadelphia has the largest waiting

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 list of any of the counties throughout the state.

3 COUNCILMAN COHEN: A waiting list?

4 MR. COVONE: Waiting list, individuals
5 who are living at home with their families, who
6 heretofore haven't received services.

7 COUNCILMAN COHEN: You mean who are
8 waiting for services?

9 MR. COVONE: Waiting for services,
10 that's correct. So we anticipate major expansion
11 occurring not only next year, but over the course
12 of the next five years.

13 COUNCILMAN COHEN: Is it expected that
14 those services would involve any change in the
15 status of the individual that's living at home
16 now?

17 MR. COVONE: It would --

18 COUNCILMAN COHEN: Would it be expanded
19 services to the person living at home?

20 MR. COVONE: That's exactly what the
21 bulk of those dollars would do.

22 COUNCILMAN COHEN: Does it provide for
23 greater opportunities for working --

24 MR. COVONE: It should provide not only
25 for some in-home supports but also for some day

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 activities, including employment activities, and
3 for those individuals who would require it,
4 out-of-home placements.

5 COUNCILMAN COHEN: What is the current
6 budget for those kinds of services?

7 MR. COVONE: About 187 million, I
8 believe, in Philadelphia.

9 COUNCILMAN COHEN: Currently.

10 MR. COVONE: Yes.

11 COUNCILMAN COHEN: So this would be
12 about a 25 percent increase?

13 MR. COVONE: That's correct.

14 COUNCILMAN COHEN: Well, that sounds
15 very positive.

16 MR. COVONE: It actually is.

17 COUNCILMAN COHEN: Has the money been
18 appropriated by the federal government?

19 MR. COVONE: No. It was included in
20 the Governor's budget so we should hear by -- when
21 the Governor's budget is approved, we'll get some
22 sense of what portion Philadelphia will receive
23 for this initiative by late spring.

24 COUNCILMAN COHEN: And this 40 million
25 in the current figures that I see, that's our

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 approximate estimate of what will come.

3 MR. COVONE: That's correct.

4 COUNCILMAN COHEN: That's very good.

5 While you're on, I'll go on to my third
6 question and I'll hold the second for later. A
7 third. I'm interested -- as you know, we've had
8 many discussions on community health, particularly
9 with reference to the Warren E. Smith Community
10 Health Center, but not just limit to do that in
11 concept.

12 Has there been a change away from
13 community board thinking in the professional
14 field? When did the concepts begin developing
15 about the advantage of having community boards and
16 the importance of having them? Instead of, you
17 know, just having mental health treatment centers
18 like, you know, doctor's offices.

19 MR. COVONE: I think in origin, that
20 dates back to late '60s early '70s, the issue of
21 community mental health and mental retardation
22 organizations. And that was originally
23 established with a variety of federal grants that
24 were available back in the '70s.

25 I think that's evolved over time as the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 funding of these services has evolved to both a --
3 to more of a managed care environment, but the
4 organizations have had to change as they've moved
5 forward through the '80s and into the '90s as
6 well.

7 COUNCILMAN COHEN: And so to what
8 extent does the concept of community boards remain
9 an acceptable and sort of a forward-looking
10 concept in the professional field, among
11 professionals?

12 MR. COVONE: I think the concept of
13 community involvement in both the mental
14 retardation field and in mental health field, many
15 of the organizations, since organizational
16 structures have changed over the years, still
17 maintain family advisory committees or consumer
18 advisory committees, even though, you know, it may
19 not be in the same format that it existed in 10
20 and 15 and 20 years ago.

21 But family and consumer involvement is
22 in all the services, I think, throughout the
23 Health Department, has continued to be an
24 important health aspect.

25 COUNCILMAN COHEN: It's still felt that

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 community involvement is important.

3 MR. COVONE: Mm-hmm.

4 COUNCILMAN COHEN: To the concept of
5 treatment in this area.

6 MR. COVONE: Sure, sure.

7 COUNCILMAN COHEN: And that the
8 involvement of different groupings in the
9 community, in addition, I assume, in addition to
10 the family? Or is that merely a technique for
11 getting families involved?

12 MR. COVONE: Well, clearly, the initial
13 outreach are to families who may be receiving
14 services, who may be on waiting lists. Many
15 families have been involved for years that weren't
16 receiving services but knew at some point in time
17 they may need services, so they had been involved
18 in a number of the advisory committees in our
19 planning efforts at the county office as well.

20 COUNCILMAN COHEN: Now, has -- whatever
21 has happened over the last 30 years, how has that
22 changed the focus of the City's mental health
23 office with respect to the question of community
24 involvement? Has it meant more attention, less
25 attention, or about the same amount of attention?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MR. COVONE: I think clearly from the
3 City's perspective, there's been more involvement
4 with both consumers and family members being
5 involved both with the county office and also with
6 the agencies we contract with in a variety of
7 feedback loops.

8 For example, within the office, we have
9 planning advisory committees that aren't only
10 represented by professional staff, but do include
11 family and consumer involvement. There's a
12 variety of both children and adult organizations
13 who provide feedback on everything from the mental
14 health service that is we operate to our mental
15 retardation plan that was submitted that may yield
16 that \$40 million that you requested previously.

17 COUNCILMAN COHEN: Mm-hmm. And does
18 the City still play some role in how the centers
19 operate? Does the City accept any kind of a
20 financial oversight role.

21 MR. COVONE: The City has a financial
22 oversight role for all of the agencies with whom
23 we contract, yes. And they're required to submit
24 annual audits to us for the services that are
25 we're purchasing.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN COHEN: There's been no
3 change in that responsibility of the City? I'm
4 raising that because I had raised a question with
5 respect to certain financial matters in a mental
6 health center and got a reply back saying that
7 it's not the City's responsibility.

8 MR. COVONE: Well, there are two
9 pieces. These organizations will have contracts
10 with the City's Department of Health, and some of
11 them may also have contracts with community
12 behavioral health who are performing the services
13 previously done by the Medical Assistance Office
14 at the State, and perhaps that's what you're
15 referencing. There is a contractual relationship
16 that's changed over the years relative to the
17 medical assistance funding.

18 COUNCILMAN COHEN: Well, I don't
19 believe it involves the medical assistance fund,
20 but I brought to the attention of the Health
21 Department what I regard as a financial
22 irregularity of a conflict of interest of a
23 principal sort of dealing with his own family in a
24 contractual arrangement and received back a letter
25 which seemed to indicate that the City said,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 That's not our responsibility, that's the
3 responsibility of the mental health center.

4 And so I just wondered because I've
5 never seen that before in any other kind of
6 financial situation. And I was wondering whether
7 there were changes.

8 MR. COVONE: I would be happy to look
9 again into the specific of that situation.

10 COUNCILMAN COHEN: All right, okay.
11 Thank you.

12 MR. COVONE: Sure.

13 MR. DOMZALSKI: I will just say,
14 Councilman, that in our other services in relation
15 to community involvement and consumer involvement,
16 oftentimes, some of the most valuable information
17 we get is from the consumer's point of view of
18 people who commonly use some of our services who
19 have either not had a good experience or could
20 have had a better one, and that helps us to look
21 at our services clearly from their perspective and
22 then make adjustments accordingly.

23 COUNCILMAN COHEN: Well, I would have
24 thought so but it seemed to me that the Health
25 Department was moving away from that concept and,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 instead, was moving in the direction of, We make a
3 contract with an agency to operate this mental
4 health center, and then that's the mental health
5 center's -- you know, the people with whom we've
6 contracted, everything is their responsibility,
7 and if they choose on their own to expel the
8 community from involvement and just take over its
9 own involvement, that's okay, and the health
10 center -- the Health Department has no interest in
11 it.

12 And I've just been very concerned and
13 have hoped that it was only a short-term
14 aberration from a long-standing policy, but I've
15 actually been involved about a year and a half or
16 two years, and that policy seems very firmly
17 entrenched.

18 MR. COVONE: And I think the situation
19 you're referring to is that of a debate between a
20 community advisory board and part of a community
21 operating board.

22 COUNCILMAN COHEN: Yeah, there's no
23 community involvement at all.

24 MR. COVONE: Well, there clearly is
25 through a community advisory board, Councilman, in

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 the situation that you're referencing with Warren
3 Smith.

4 COUNCILMAN COHEN: Well, we want to
5 discuss that.

6 MR. COVONE: Okay.

7 COUNCILMAN COHEN: Because maybe I
8 missed it, but I don't know how one misses the
9 existence of a community involvement. I find no
10 community involvement -- in the sense that I know
11 community involvement to be, I see none whatever.
12 And then on top of that, I saw the City seemingly
13 taking a hands-off position in what seemed clearly
14 to me to be a financial impropriety, and I just
15 couldn't understand it. It seemed so foreign to
16 the usual way in which the City looks at these
17 things.

18 All right, you will look at it?

19 MR. COVONE: Yes.

20 COUNCILMAN COHEN: And we can talk
21 further.

22 MR. COVONE: Yes.

23 COUNCILMAN COHEN: All right, that's
24 the only question I wanted to raise with you.
25 Since you were here, I raised it at that time

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 instead of later.

3 With you, sir, if you were asked, is
4 there anybody in the City of Philadelphia who
5 cannot get medical care without respect to whether
6 they have health insurance or not? what would your
7 answer be?

8 MR. DOMZALSKI: I think that there is a
9 lot of care available. I think, clearly, our
10 health centers, having served 86,000 individuals,
11 making some 320,000 visits, makes significant
12 contributions.

13 COUNCILMAN COHEN: No question about
14 that.

15 MR. DOMZALSKI: I'm sorry?

16 COUNCILMAN COHEN: I said there's no
17 question about that. And I think it's a wonderful
18 system.

19 MR. DOMZALSKI: And I think that it's
20 getting increasingly challenging with regard to
21 the services available for the uninsured, and I
22 think that there does need to be a coordinated
23 planning approach as to how we address the needs
24 of the uninsured, and I think that one of the
25 activities that we may be able to engage in is if

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 the Governor gets his plan through with regard to
3 the tobacco money, he's earmarked 40 percent of
4 that to do some planning around providing
5 insurance for those people who are now presently
6 uninsured. And I know the Director of Social
7 Services has been very focused on this issue and
8 trying to address it through an envisioning
9 process in Philadelphia in terms of looking at all
10 of the agencies as to how we might collaborate
11 together, understand what each other's doing, and
12 seeing what the gaps are and how we might
13 creatively respond to them.

14 COUNCILMAN COHEN: What would you think
15 of the application of the phrase "world-class
16 city" to dealing with issues of, say, child care,
17 adult care, health care in general? Wouldn't you
18 think that a world-class city, or some city that
19 wanted to be considered a world-class city, would
20 want to take special pride in seeing that the
21 health care needs of its residents are met?

22 MR. DOMZALSKI: Yeah, and I think that
23 what we've done in Philadelphia, which pretty much
24 separates us from a lot of other cities,
25 world-class and domestic-class, is pretty

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 commendable in relation to the extensive amount of
3 health care that we do deliver, particularly to
4 the uninsured.

5 COUNCILMAN COHEN: All right. Now,
6 having led you along this path, let me say, why do
7 we have such difficulty in getting basic services
8 like mom-mobiles all throughout the city? Why is
9 there such a struggle to get them? And then when
10 we get them in an area where we don't have them
11 and we finally get it, and I sit back feeling
12 good, then I learn that two other districts that
13 had them before didn't get them, then it makes me
14 feel sad again that we really haven't accomplished
15 anything.

16 MR. DOMZALSKI: Yeah, the mom-mobiles
17 are an important part of our ability to do
18 community outreach. In terms of just trying to
19 get myself up to speed as to the mom-mobiles and
20 the contribution that they make, a couple of weeks
21 ago, I spent a Friday afternoon with the people
22 who operate the mom-mobiles, and I've learned a
23 lot about them, I've learned about where they're
24 deployed, I know we have a fleet of six of them, I
25 have a better understanding about some of the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 services that we provide, particularly those
3 services that are neither, you know,
4 health-specific or social services-specific, but a
5 combination of all of them -- everything from
6 helping people to get an appointment, to helping
7 with child care, to unbelievably helping with home
8 repair.

9 So they're a very important piece of
10 our community outreach and we're going to continue
11 to try to make the best use of the resources that
12 we have in terms of doing that community
13 outreach. They're important.

14 COUNCILMAN COHEN: Well, what
15 additional funding would be involved in it if
16 every health district were able to have a
17 mom-mobile available?

18 MR. DOMZALSKI: Well, I think if I can
19 ask Sue Lieberman to join me with this. I think
20 part of the answer to that is to, you know, just
21 look at the organizations that we now work with to
22 see, you know, how much of the services that we
23 can generalize, that we can work in a coordinated
24 way to support what we've been doing with the
25 mom-mobiles.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 (Sue Lieberman comes forward.)

3 MS. LIEBERMAN: Good morning.

4 COUNCILMAN COHEN: Good morning.

5 MS. LIEBERMAN: Or good afternoon.

6 The average cost of the mom-mobile is
7 about \$210,000 a year to run. So if we were to
8 increase from 6 to 10 mom-mobiles, it would be
9 about 4 times \$210,000 or, I guess, over \$800,000.

10 COUNCILMAN COHEN: To cover the whole
11 city?

12 MS. LIEBERMAN: That's the whole city.

13 COUNCILMAN COHEN: And isn't it true
14 that the City is asked to only contribute about a
15 third of that?

16 MS. LIEBERMAN: I was just going to add
17 that one of the things that the Maternity Care
18 Coalition who runs the mom-mobile has done an
19 excellent job in is leverage additional money so
20 that, for example, at compression Health Center
21 10, the City provided \$70,000, and the Health
22 Center 10 Board was able to work with the
23 Maternity Care Coalition and leverage another
24 \$70,000 from Parkview Hospital and another \$70,000
25 from Einstein Hospital.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 So that MCC does an excellent job in
3 taking money and really leveraging it and using it
4 to expand services.

5 COUNCILMAN COHEN: Well, in discussions
6 we've had from time to time with the folks from
7 the outside that seem to work with them very
8 actively in the mom-mobile field, they seem to
9 feel they can leverage that money just about
10 everywhere.

11 MS. LIEBERMAN: Yes.

12 COUNCILMAN COHEN: Because they get
13 often citywide agencies to be supportive. I would
14 just strongly urge -- I think that that's just a
15 wonderful program from every aspect and so
16 important to the health of pregnant women and
17 often of single mothers, and reaches people and
18 does in an outreach way what I don't see any other
19 group matching in the scope. I know there are
20 other groups that are trying and are working very
21 hard, but they seem to be very outstanding in the
22 outreach.

23 Is there any outreach for ordinary
24 adults? Suppose there's an old person, say,
25 somebody like me sitting around in a little house,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 having maybe outlived, maybe lived too long so
3 that most people known to me might not be there?
4 Is there anybody going around checking on those
5 folks? Is this any --

6 MR. DOMZALSKI: Well, there are a
7 variety of things we do in term of checking. As
8 you know, our Environmental Heat Program and the
9 buddy system in the summer, where, you know, we've
10 worked with the news media, we've worked with
11 community groups work, we work with Philadelphia
12 Corporation of the Aging on their help line to get
13 the word out about protecting our senior citizens
14 from the ill effects of extreme environmental
15 heat. That's been effective.

16 The other ways in which do this is, we
17 get called in perhaps on an environmental
18 investigation of an unsanitary condition in a
19 living arrangement, and we'll find that it may be
20 occupied by an older person who just lacks the
21 ability, the physical strength maybe just to do,
22 you know, do the necessary cleaning and those
23 kinds of things, and our environmental health
24 staff are service-integrated focus so that they
25 can make appropriate referrals either to the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Philadelphia Corporation of Aging or other
3 agencies to help with that.

4 In our health centers, the health
5 center staff has been creative to design some
6 programs specifically focused on our older
7 consumers. For example, our Star 65 Program at
8 Health Center 5, has been -- not only do we
9 believe that its been successful from the
10 standpoint of a care delivery system, but the
11 overwhelming proof of it, in my view, is the fact
12 that it's almost an oversubscribed program by
13 senior that participate in it.

14 So we're constantly looking at that --
15 as well we should, because of the increasing
16 percentage that senior citizens occupy in our
17 society.

18 COUNCILMAN COHEN: Well, but there's
19 also a whole bulk of people, say, in the range of
20 maybe 50 to 65 who need care of various kinds and
21 often don't get it. I'm wondering, is there any
22 kind of service like a mom-mobile for the adult
23 population generally, you know, some vehicle going
24 out, capable of administering medical service,
25 just checking on people in the area, or being

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 available in the same kind of way with the same
3 kind of outreach?

4 MR. DOMZALSKI: And maybe some of my
5 colleagues know, but what I would say about that
6 in general is that there's -- there is a need to
7 provide more services in communities and to be
8 supportive of people who are older and to be able
9 to keep them in their homes. We have a waiver
10 program where we're able to bring some services
11 through Philadelphia Corporation of the Aging to
12 bring some attendant care and some assisted-living
13 services into the community.

14 As far as whether we have a van and
15 outreach, maybe that does exist. I'm not aware of
16 it, but clearly the need to relate to the specific
17 social and health needs of senior citizens is very
18 evident. And for a lot of reasons, I find them a
19 pretty strong advocate of that.

20 COUNCILMAN COHEN: One last question.
21 Is there any emergency health center that's open,
22 say, at night? Or do we depend on the general
23 hospital system?

24 Suppose somebody gets very ill at 9,
25 9:30, 10:30, 11 o'clock at night, somebody in a

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 poor neighbor in the City of Philadelphia, no
3 insurance at all, maybe somebody just passed by
4 and hears moaning outside or something, what do we
5 do then?

6 MR. DOMZALSKI: For our health centers,
7 we do have an ability for people to call and speak
8 to patient-care provider for people who are
9 enrolled in our health centers 24 hours a day, 7
10 days a week. Other than that, our health centers
11 are not open beyond regular hours.

12 (Estelle Richman comes forward.)

13 COUNCILMAN COHEN: I knew I was going
14 to make the -- I don't know how to refer to you
15 because you're not a commissioner anymore, right?

16 MS. RICHMAN: Right.

17 COUNCILMAN COHEN: What's the title
18 higher than that?

19 MS. RICHMAN: Director.

20 COUNCILMAN COHEN: Director.

21 MS. RICHMAN: Let me just comment on
22 the aging. There has been an aging transition
23 plan. We are interested in looking at how the
24 aging services are going to work in the city. We
25 have aging services that exist in the Department

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 of Human Services and in the Department of Health.
3 We have seen an increasing amount of people aging
4 in a variety of different environments, including
5 homeless and in prisons that are in that age range
6 that you're speaking about.

7 We will be doing -- just as we're
8 beginning to look at policy for children and how
9 to effect that going into the future on an
10 integrated basis, we will also be looking at
11 policies around aging.

12 And I'm saying "aging" very
13 generously. In other words, we're not looking at
14 just people who are 65 and older; we're looking at
15 people who are beginning to age and need that
16 level of support of services.

17 So I think as we move forward in social
18 services and begin to look at more integrated
19 services, we will certainly include people who are
20 aging as well as children.

21 COUNCILMAN COHEN: And I think that age
22 group of sort of maybe 45 to 65 is becoming
23 increasingly needy because of the mergers and
24 being forced out of jobs.

25 (Laughter.)

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MS. RICHMAN: Councilman, I think 45 is
3 a little young for aging, especially to some of us
4 who are significantly older than that.

5 COUNCILMAN COHEN: I see Councilman
6 Rizzo's getting very sensitive over there.

7 MS. RICHMAN: There's a whole group of
8 us who still believe that 45 still young. In
9 fact, I believe 55 is very young.

10 (Laughter.)

11 COUNCILMAN COHEN: Yes, okay. I yield.

12 COUNCILWOMAN BLACKWELL: Councilman
13 Rizzo?

14 COUNCILMAN RIZZO: Yes. Do you have a
15 feel for how many very senior citizens we either
16 have, husbands and wives that live alone? Or do
17 we know that there's Mrs. Murphy that's 90 and
18 still living in Kensington all by herself? Do we
19 have a feel for a population that --

20 What motivated that question was this
21 terrible epidemic we had with the flu, a perfect
22 example. My God, if someone came down with the
23 flu and they lived alone, to me it would be very
24 troubling to see a person not have -- if they
25 didn't have a neighbor that cared or a family

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 member, would the Health Department be able to
3 provide some level of services just to make sure
4 that they're not in dire need?

5 MS. RICHMAN: Councilman, at this point
6 in time, the Philadelphia Corporation for Aging
7 does provide some of those services, and we try to
8 work very closely with them. And there is a
9 Mayor's Commission on Aging at this point that we
10 will beginning to try to work with.

11 Many of these services aren't
12 coordinated well. The Health Department, of
13 course, welcomes anyone into the health centers
14 who doesn't have insurance or needs a
15 collaborative process. But the follow-up of that
16 is often left to PCA, and the relationship between
17 City services and PCA is often undefined and needs
18 to be better defined.

19 So I think as this new administration
20 begins to reorganize and look at integration of
21 services in a different way and in a more
22 effective way, I would expect to be able to answer
23 that question in the future in a more cohesive
24 manner.

25 COUNCILMAN RIZZO: As you can imagine,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 I get calls and we get the various letters from
3 our seniors that are 92, 95 and are still living
4 alone, and sometimes I wonder what we can do to
5 make sure that they're okay, other than a personal
6 phone call occasionally to check on them, but
7 that's great to hear that those services will get
8 better coordinated to look at after those folks.
9 Thank you.

10 Thank you, Madam Chair.

11 COUNCILWOMAN BLACKWELL: Thank you very
12 much.

13 The Chair recognizes Councilman Nutter.

14 COUNCILMAN NUTTER: Thank you, Madam
15 Chair.

16 Councilman Cohen, it's my understanding
17 that the next level above commissioner is actually
18 empress.

19 (Laughter.)

20 COUNCILMAN NUTTER: So "Empress
21 Richman" is the appropriate way to address the
22 former health commissioner.

23 Councilman, I also wanted to let you
24 know that Councilman Clarke and I have agreed that
25 we will jointly and periodically check up on you

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 from time to time.

3 (Laughter.)

4 COUNCILMAN NUTTER: And just see how
5 you're doing up there in the 17th Ward. I don't
6 think we'll be making many trips up there.

7 COUNCILMAN COHEN: Please include
8 Councilman Longstreth.

9 COUNCILMAN NUTTER: Councilman
10 Longstreth, okay. No, we'll get a different team
11 for Councilman Longstreth because Councilman
12 Clarke and I have to stay focussed.

13 COUNCILMAN RIZZO: I got Councilman
14 Longstreth covered.

15 COUNCILMAN NUTTER: You got it, okay.
16 All right, very good.

17 Mr. Domzalski, I wanted to raise an
18 issue with you. It's somewhat of a sensitive
19 topic. It involves the community living
20 arrangements and those kinds of issues. And I've
21 supported many of those developments, the few that
22 I've been made aware of. It's really more of a, I
23 guess, a process procedure and protocol issue
24 where, first and foremost, people have a right to
25 live wherever they want to live, and to the extent

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 that agencies contract with the City and purchase
3 property.

4 I mean, I've had discussions with
5 people that go something like, Well, they should
6 tell us when they are coming and who they are and
7 who's going to live here; to which my usual
8 somewhat sarcastic response is, Did you ever have
9 to tell anybody who you were or what you were
10 about when you bought your house to live on
11 whatever block you live on?

12 Notwithstanding that, because the City
13 ends up oftentimes in a contractual relationship
14 with organizations and they go out often on the
15 market and buy product in certain neighborhoods
16 because of style of property or maybe it's a
17 rancher where everybody can be on one floor as
18 opposed to some of the other properties in the
19 other neighborhoods, which are two-story,
20 three-story, we see often a kind of a
21 congregating, if not a saturation, in some
22 neighborhoods of these particular home-living
23 kinds of arrangements.

24 The question is, how do we both respect
25 the rights of the people in need of service and

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 their ability to live where they want to live
3 and. In every case that I know of, with more than
4 adequate supervision, while at the same time, not
5 creating a sense of panic and scare in the
6 neighborhood, but respecting, I guess, the general
7 inquiring mind that people have of what's going on
8 on the block?

9 The system is such that we don't have
10 to tell the neighbors that somebody wants to be
11 here, and if we tell them somebody's going to be
12 here potentially, I have massive opposition to it
13 and then it ends up in a fight. So then in an
14 effort to avoid a fight, we just don't tell
15 anyone, and then we end up with a block that has
16 really kind of a bad attitude about what has
17 happened.

18 I naturally get the calls subsequent to
19 this activity taking place, and people are asking,
20 Why can't you do something about it? Well,
21 they're not in violation of the zoning code and
22 they have what they need to live where they want
23 to live. Somewhere between all of that, a
24 mechanism allows some level of rational discussion
25 among people who want to have rational decisions

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 and get a better sense from the Health Department
3 of what the game plan is going forward.

4 So my question is, how many of these do
5 we anticipate having? I'm not trying to hold you
6 to anything today, but how do we make it a more
7 positive experience for everyone at every level?

8 MR. COVONE: That communication is not
9 a request of permission, but prior to moving in,
10 our expectation is that the agencies are at least
11 notifying the immediate neighbors and are
12 providing phone numbers where a person in
13 responsibility can be reached. But in the vast
14 majority of cases, it's the stupid things that
15 folks miss that set off the neighborhood more than
16 the big things -- things like leaving the trash
17 cans out, parking in someone else's parking
18 space. So we're trying to move them to be
19 sensitive to that.

20 COUNCILMAN NUTTER: I'm primarily
21 talking about the period before the move-in. A
22 lot happens from the day the house either goes on
23 the market, or maybe the previous owner has died,
24 and so maybe it's vacant for some period of time,
25 the Realtor's around, sign up, no sign up,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 whatever. But people on the block know that
3 something has changed in that particular
4 household.

5 And then when they hear that there's a
6 potential sale to an agency to have certain
7 individuals in the home, again, who they may not
8 know, the rumor mill on that stuff takes off. And
9 so it's not maybe a couple people who are either
10 older or maybe have some mental-health issues.
11 It's, you know, they're moving three recently
12 released ax murderers from upstate Pennsylvania,
13 and they're going to live right in that house.

14 MR. COVONE: Mm-hmm.

15 COUNCILMAN NUTTER: Now -- I mean, of
16 course, that's absurd, but after all of the
17 whisper down the lane, you know, it's hard to put
18 all of that back in the bottle.

19 MR. COVONE: And I think it becomes
20 that dilemma of, do you ask for permission on the
21 front end, or generally what we've advised
22 agencies and what we've been advised to do is that
23 there needs to be discussion with the neighbors
24 after an agreement of sale but prior to anyone
25 moving into that house or any work beginning on

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 that home.

3 COUNCILMAN NUTTER: Well, what would be
4 helpful to me, though, to be honest with you --
5 and I mean, all of us, I mean, we actually ran for
6 these jobs -- is if I get some pre-notification
7 that this may be in the works, then at some level
8 -- I mean, I have to -- I mean, I'm going to get
9 the calls anyway, and I generally would always
10 rather be on the front end than on the back end,
11 when I actually can't do anything.

12 MR. COVONE: Right.

13 COUNCILMAN NUTTER: And someone, I
14 guess, could take a chance based on both some
15 level of confidentiality as well as sensitivity to
16 say, Councilman, we're taking a look at that
17 particular property for this use. Do you know the
18 people up there, do you know what the mood and
19 attitude of the folks are? Is there a civic
20 organization, a block group, anything? Do you
21 know a sane, rational person that we could talk to
22 about this particular issue and see if we can work
23 through the steps that get us to, again, the more
24 positive experience?

25 I mean, I need a certain level of

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 information before the moving van pulls up, and
3 then, you know, it's kind of over at that point.

4 MR. COVONE: And I think that's the
5 process that "the Empress" will be implementing on
6 this.

7 (Laughter.)

8 COUNCILMAN NUTTER: Oh, boy. Now, you
9 know, I have to live with Estelle, so don't start
10 a new (unintelligible). This will be the new
11 thing back at the shop today.

12 MS. RICHMAN: This is Estelle Richman,
13 Director.

14 (Laughter.)

15 COUNCILMAN NUTTER: She's already taken
16 herself down.

17 MS. RICHMAN: Within the previous
18 administration, the policy was to notify the Chief
19 of Staff's Office of any requests for housing
20 coming in the neighborhood. That's being modified
21 at this point in time. I will be notifying
22 personally all Councilpeople at that point to do
23 just what you said -- not asking for permission
24 but to give you a heads-up that there is an agency
25 that will be looking in your neighborhood. This

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 will apply to all of the seven departments that
3 work with me and primarily will include Health,
4 DHS, and OESS, that are the primary folks that go
5 into the neighborhoods.

6 COUNCILMAN NUTTER: And within those
7 agencies, is there any level of a strategic plan
8 that says, We have a certain population to serve,
9 these are some of, these are many of, these are
10 all of the areas where we -- you know, in a
11 perfect world if properties were available and the
12 size and the space and the other needed things to
13 make it work, this is what we plan to do this year
14 or next year or over the next few years, if we
15 have to place, you know, pick a number. Five
16 hundred people need to be placed across those
17 seven agencies, and this is where we would look to
18 try to make that happen.

19 MS. RICHMAN: That's one of the things
20 we're going to be working on. I think you heard
21 the question earlier about the \$40 million going
22 into the mental retardation system. A lot of that
23 will be for community living arrangements and the
24 like, so we will be trying to put together a
25 plan. As we continue to expand and work within

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 the Sidewalk Ordinance, one of the basics of that
3 is housing, so we'll be looking for that.

4 So, indeed, part of what we need to
5 move to now is a much better coordinated way of
6 looking at housing and at neighborhoods. One, so
7 that we don't violate people's rights, but also so
8 we don't saturate neighborhoods and continue to
9 have the rumor mill be out there before we are in
10 beginning to make sure that people who live in
11 Philadelphia can live in safe, affordable housing
12 in neighborhoods.

13 COUNCILMAN NUTTER: Okay, thank you.
14 Thank you very much.

15 COUNCILWOMAN BLACKWELL: Thank you very
16 much.

17 Is Councilman Clarke in the room?

18 COUNCILMAN CLARKE: I'm right here.

19 COUNCILWOMAN BLACKWELL: The Chair
20 recognizes Councilman Clarke.

21 COUNCILMAN CLARKE: Thank you, Madam
22 Chair.

23 COUNCILWOMAN BLACKWELL: You're
24 welcome.

25 COUNCILMAN CLARKE: Councilman Cohen, I

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 may subcontract out some of my work so on some of
3 those days, there may not be me appearing, so I'll
4 notify you ahead of time of who it's going to be.

5 (Laughter.)

6 COUNCILMAN CLARKE: All right, thank
7 you.

8 I kind of want to follow up on
9 Councilman Nutter's questioning with respect to
10 the community living arrangements. And one of the
11 things I needed to get a sense of is, when we
12 enter into these agreements with various
13 organizations to provide these services, I need to
14 get a sense of who monitors the actual living
15 arrangement from the City. Too often, I go to a
16 lot of these facilities and you see varying
17 degrees of conditions. I mean, sometimes you have
18 some very nice facilities, and sometimes, frankly
19 speaking, you just have a bed thrown in a corner.
20 I know with the Housing Authority, there are
21 certain Section 8 regulations associated to have a
22 person that comes out and reviews it and inspects
23 the facility.

24 What do we have with the arrangements
25 that we have in this?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MR. COVONE: There are three different
3 layers, at least three different layers of
4 monitoring that exists. The first is from a
5 licensing perspective. The State Department of
6 Public Welfare licenses all of the community
7 living arrangements prior to any individuals
8 moving into them. So that's the first piece.

9 Each of the individuals living in the
10 home has an assigned case manager, and while the
11 case management responsibilities may vary
12 somewhat, the case managers are responsible to
13 visit the home monthly and visit the individuals
14 and make some assessment of what's going on there
15 on a monthly base. And in addition to that,
16 there's a program analyst who's a monitor
17 responsible for the agency providing those
18 services as well.

19 If there are incidents which occur
20 within that home, they are investigated
21 independently. We have a separate investigation
22 unit so that if there's allegations of abuse or
23 neglect that come about with these particular
24 individuals, we will actually do an investigation
25 on that.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN CLARKE: What about the
3 physical conditions; is that the responsibilities
4 of the licensing?

5 MR. COVONE: That's the licensing end
6 of things, but it also can be raised by the case
7 manager.

8 COUNCILMAN CLARKE: Right.

9 MR. COVONE: And that's community
10 living arrangements, being the small three-person
11 residences. They are similar, although larger
12 facilities that are operated on the mental-health
13 side, called "community residential facilities,"
14 which also have similar licensing requirements,
15 which the State Department of Public welfare is
16 also required for licensing.

17 COUNCILMAN CLARKE: All right, and what
18 are the -- I mean, are there certain guidelines
19 associated with that?

20 MR. COVONE: Yes.

21 COUNCILMAN CLARKE: I mean, I've seen
22 some instances where 20 people live in a 3-bedroom
23 house.

24 MR. COVONE: Mm, I hope not. There
25 would be no one under contract with us -- there

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 shouldn't be anyone under contract with us with 20
3 individuals. What you may be referring to are
4 some boarding homes, that aren't contracted or
5 licensed.

6 COUNCILMAN CLARKE: No, I'm not talking
7 about boarding homes.

8 MR. COVONE: Okay.

9 COUNCILMAN CLARKE: I mean, I'm not
10 saying they're legally doing this.

11 MR. COVONE: Yeah.

12 COUNCILMAN CLARKE: But my concern is
13 -- I mean, who's checking the store?

14 MS. RICHMAN: This is Estelle Richman,
15 Director of Social Services.

16 They have a variety of different ways.
17 I think people use community living arrangements
18 very generically, and I think you're talking about
19 where people with special needs are living in the
20 community. Probably -- CLA, I think, to Mike and
21 other people, means a very specialized living
22 arrangement, just for people with mental
23 retardation.

24 COUNCILMAN CLARKE: Mm-hmm.

25 MS. RICHMAN: There are also very

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 specific monitored living arrangements for people
3 who have mental illness. There is recovery
4 housing, which is a group-living situation for
5 people who have drug and alcohol addictions. And
6 then there is a whole range of housing for people
7 who are homeless, who may have mental illness or
8 drug and alcohol problems. That's also monitored.

9 COUNCILMAN CLARKE: Right.

10 MS. RICHMAN: All the rules and
11 regulations for all of those kinds of City-funded
12 housing have rules. They may not all have case
13 managers and they may not all be inspected by DPW,
14 but they are all under contract with the City, and
15 in any of those situations, the City monitors
16 what's going on.

17 In addition to that, however --

18 COUNCILMAN CLARKE: When you say "the
19 City," who in the City?

20 MS. RICHMAN: What part of the City?

21 COUNCILMAN CLARKE: Yeah.

22 MS. RICHMAN: Frequently, they may be
23 under the Department of Health. There are group
24 homes that are set up under the Department of
25 Human Services, there are living arrangements in

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 group-home setup under the Office of Emergency
3 Shelter, there are group homes that are operated
4 by the State for people who are released from
5 prison. So there's a whole variety of those.

6 All of those right now will be funneled
7 through the Managing Director's Office to be able
8 tell the Councilmatic District person that there's
9 a group home that will be coming somewhere within
10 your area.

11 In addition to that, all of those that
12 we tried to contract with or control, there are
13 personal-care boarding homes. In the personal-
14 care boarding home, there's a license that comes
15 through L&I for safety, but otherwise, there's no
16 contractual relationship with the City. And those
17 are the ones we hear about most frequently that
18 are problematic to communities.

19 COUNCILMAN CLARKE: So are there
20 different guidelines for every individual
21 department in terms of the living arrangements,
22 the physical characteristics of the buildings? I
23 mean --

24 MS. RICHMAN: To some degree, yes.

25 COUNCILMAN CLARKE: Because there are

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 different types of clientele? I mean --

3 MS. RICHMAN: There are different kinds
4 of clientele and different rules that may apply
5 from the State licensing agency. In other words,
6 when we say CLA with mental retardation, those
7 rules are frankly different than the ones for
8 community CRRs, which are community residential
9 programs that are funded and licensed through the
10 Department of Mental Health at the State. The
11 rules there are somewhat different.

12 The monitoring from the City may be
13 very similar, but the rulings around a 3-person
14 site versus is a 16-person site can be very
15 different. What we have to do for homeless is
16 still different between the Office of Emergency
17 Shelter and Services than it would be for Mental
18 Health, and the rules followed by recovery housing
19 is still another definition in there.

20 What we're going to try to do is set up
21 some guidelines and some benchmarks around what
22 that monitoring has to be so that we can reduce
23 significantly complaints from the community. But
24 that's on the housing that the City subcontracts
25 for.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 So for personal-care boarding homes
3 where the City is not a funder directly or
4 indirectly, it presents another range of problems.

5 COUNCILMAN CLARKE: Okay, thank you.

6 Thank you, Madam Chair.

7 COUNCILWOMAN BLACKWELL: Let me say,
8 Councilmen, that in my district, we have formed a
9 Group Homes Task Force, so if there's somebody
10 from your community -- about three years ago now
11 -- who wants to talk with people who have done
12 some research on that, I'm sure that the group
13 head would be available for that. We did some
14 research and found out, and we have about 100, at
15 least 100 in my district.

16 And, you know, the same problems exist
17 for all of us. Some blocks feel "Why do I have
18 ten and somebody else has none?" So I'm sure we
19 all have the same common issues.

20 COUNCILMAN CLARKE: Thank you.

21 COUNCILWOMAN BLACKWELL: Thank you.

22 Are there any other questions for the
23 Health Department?

24 (No response.)

25 COUNCILWOMAN BLACKWELL: The Council

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 President, Commissioner, is interested in knowing
3 how many beds are filled at the Philadelphia
4 Nursing Home, as well as the status of your
5 contract with the Episcopal Long-Term Care for the
6 running of the nursing home. When is it up, and
7 do you plan on bidding this out again anytime
8 soon?

9 MR. DOMZALSKI: The census today is
10 436, and we presently have an agreement with
11 Episcopal Long-Term Care that runs through June
12 30th. And in terms of the planning for the
13 facility, it's an area that we continue to discuss
14 as to what is the best way of providing that
15 service.

16 And, presently, the facility has been
17 making good progress. We've had an unprecedented
18 State survey in October, in which, for the first
19 time in the history of the facility, we had a
20 completely deficiency-free survey. So we're very
21 happy with that progress, but we know that it's an
22 area that we need to continue to pay attention to.

23 COUNCILWOMAN BLACKWELL: So you said
24 there are 436 beds?

25 MR. DOMZALSKI: Yes, Councilwoman.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN BLACKWELL: What about
3 vacancies?

4 MR. DOMZALSKI: The -- our budget, I
5 think, approved the rate. At this point, it's
6 451. So with the 436, we're about at 95 percent
7 occupancy.

8 COUNCILWOMAN BLACKWELL: Okay, thank
9 you very much.

10 Are there any other questions?

11 (No further questions.)

12 COUNCILWOMAN BLACKWELL: Thank you.

13 MR. DOMZALSKI: Thank you, Madam Chair
14 and President Verna.

15 COUNCILWOMAN BLACKWELL: You're
16 welcome, our pleasure.

17 We will now move on to of the Office of
18 Emergency Shelter and Services.

19 (Office of Emergency Shelter and
20 Services witnesses come forward.)

21 COUNCILWOMAN BLACKWELL: Thank you very
22 much.

23 Could you please, those of you who are
24 leaving, keep your conversations low so that we
25 can continue on with our hearing. Thank you very

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 much.

3 We're glad to have you, Mr. Nardone and
4 Miss Fisher. Would you identify yourself for the
5 record and proceed with your testimony.

6 MR. NARDONE: Good afternoon,
7 Chairwoman Blackwell and members of City Council.
8 My name is Michael Nardone, and I am Deputy
9 Managing Director for Special Needs Housing. I am
10 joined today by Sally Fisher, the Director of
11 OESS. Other representatives from OESS are also
12 present, as is Estelle Richman, "the Empress of
13 Social Services."

14 (Laughter.)

15 COUNCILWOMAN BLACKWELL: As presented
16 to Council, the proposed FY 2001 budget for the
17 Office of Emergency Shelter and Services is
18 \$36.573,000, of which 15.2 million represents City
19 General Fund dollars and 21.3 represents Grant
20 Revenue Funds.

21 I would like to begin my testimony by
22 summarizing some of the progress we have made in
23 the development of the City services for homeless
24 individuals and families over the past year.
25 Thanks to resources made available to support the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Sidewalk Behavior Ordinance, we have made great
3 strides implementing a plan to enhance behavioral
4 health services for chronically homeless
5 individuals.

6 We have more than doubled the number of
7 contracted staff dedicated to providing outreach
8 and case management on the street and have
9 expanded the hours outreach is available,
10 including a new overnight shift. These outreach
11 efforts are being supported by a new computerized
12 management information system that is now being
13 implemented.

14 The City is also well on its way to
15 developing more than 160 new residential
16 placements for chronically homeless individuals
17 with mental-health and substance-abuse problems.
18 This includes the development of entry-level
19 facilities of approximately 50 beds, 2 additional
20 25-bed Safe Haven sites, and 50 additional
21 placements in supported independent-living
22 situations for people ready for the transition to
23 permanent housing. Additional behavioral-health
24 services have also been added to the OESS system
25 as part of the Sidewalk Behavior implementation

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 plan.

3 While there is clearly much work to
4 being done -- in particular seeing to completion
5 the planned Safe Haven sites -- censuses performed
6 independently by the police and by Project HOMES
7 Outreach Coordination Center indicated a decline
8 in the number of people living on Center City
9 streets. We hope to build on this positive
10 momentum in the year ahead as we bring the
11 remaining residential services on line.

12 We have also begun over the past year
13 implementing initiatives to increase employment
14 and training-related services for individuals and
15 families in emergency shelter and transitional
16 housing. We received a three-year HUD grant of
17 \$1.3 million to support employment and training
18 initiative targeted at homeless individuals and
19 eligible for Temporary Aid to Needy Families
20 (TANF), primarily single men and women. OESS
21 began implementation of this program this year and
22 hopes to enroll approximately 475 people in Fiscal
23 Year 2001.

24 This initiative complements services
25 developed by Greater Philadelphia Works for

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 homeless families on TANF employment, including
3 specialized employment advisors and life-skills
4 classes with a job-readiness focus. The programs
5 available through GPW as well as the OESS
6 initiative for non-TANF homeless clients provides
7 an employment and training infrastructure to
8 assist homeless individuals and families in
9 emergency shelter and transitional housing.

10 The City also learned this past
11 December that the Department of HUD was awarding
12 18.9 million in federal McKinney Homeless
13 Assistance Funds to Philadelphia this fiscal year,
14 an increase of 1 million grant funds over the last
15 year's level. This award will support development
16 of 111 units of new housing as well as continued
17 funding for more than 300 units for homeless
18 individuals and families.

19 Finally, consistent with the Mayor's
20 recent announcement proclaiming the year 2000 "The
21 Year of the Child," OESS is implementing several
22 initiatives related to children, including
23 establishment of an Office of Children's Programs
24 within OESS and renovations to the family intake
25 area, which were completed in collaboration with

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 the Please Touch Museum, to provide a more
3 child-friendly environment.

4 With respect to the FY 2000 budget, it
5 represents a carry-forward of the spending plan
6 for the current fiscal year. It will support
7 services at the heart of the OESS mission and
8 provide for continued implementation of the
9 important priorities initiatives outlined earlier
10 in my testimony.

11 The budget assumes funding for 2450
12 shelter beds, an assumption comparable to the one
13 made for this budget for FY 2000. However, as in
14 FY 2000, estimated bed levels are predicated on
15 full funding of the \$2.2 million in State
16 Supplemental Homeless Assistance Funds provided in
17 prior fiscal years. Reduced levels of State
18 assistance could impact the ability of OESS to
19 meet shelter demand within budgeted resources in
20 the upcoming fiscal year.

21 In addition to emergency shelter, the
22 FY 2001 budget continues investment and other
23 important components of the homeless services
24 system, including case-management, employment and
25 training, homeless prevention, as well as the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 continued development of transitional and
3 permanent housing needed to break the cycle of
4 homelessness.

5 As demonstrated by this mayor's
6 leadership in development of the City Sidewalk
7 Ordinance Plan, the Administration is deeply
8 committed to the development of a continuum of
9 services for homeless individuals and families
10 designed to help people move from the streets to
11 self-sufficiency. As the Mayor's transition team
12 continues its work, we will have an opportunity to
13 fully evaluate the homeless services continuum and
14 recommend changes to move the existing system
15 forward.

16 In the interim, the budget before you
17 today continues the programmatic direction,
18 building on the progress made on homelessness
19 issues during the previous administration, with
20 the strong support of City Council. Of course,
21 the federal and State governments will have to
22 continue to step up to the plate if we are to
23 continue to make progress. Full restoration of
24 the 2.2 million in State Homeless Assistance Funds
25 would be a very positive step.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 The Sidewalk Ordinance Task Force
3 established by Mayor Street and cochaired by
4 Chamber of Commerce head Charles Pizzi and Sister
5 Mary Scullion have made this a top priority of
6 theirs in Harrisburg, and I would respectfully
7 that Council may likewise wish to support this
8 effort to restore these funds.

9 Thank you very much for giving me this
10 opportunity to testify before you today, and I
11 would be happy to answer any questions that you
12 have.

13 COUNCILWOMAN BLACKWELL: Thank you,
14 Mr. Nardone.

15 Certainly, we are happy to support in
16 any way we can any initiatives for more funding.
17 We support and look forward to working with you
18 and Joan Kromer for more transitional housing. We
19 do have groups who are interested.

20 And, finally, a few years ago, we had a
21 program for all of the children in the shelters,
22 where we had dinner and gave certificates to all
23 of those kids who are on the honor roll, and it
24 worked out real well. We brought them all here to
25 the caucus room, and they were very pleased and

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 they got all dressed up and all of that. So
3 certainly, in working with you and in the Mayor's
4 new Children and Youth Program, we're happy to
5 list that as a program that we're willing to try
6 to sponsor to help the youngsters who are in the
7 shelter system.

8 MR. NARDONE: That would be great.

9 COUNCILWOMAN BLACKWELL: Thank you.

10 The Chair recognizes Councilwoman
11 Brown.

12 COUNCILWOMAN BROWN: Thank you, Madam
13 Chair.

14 COUNCILWOMAN BLACKWELL: You're
15 welcome.

16 COUNCILWOMAN BROWN: Good morning.

17 MR. NARDONE: Good morning --
18 afternoon.

19 COUNCILWOMAN BROWN: It is afternoon,
20 isn't it?

21 MR. NARDONE: It's afternoon.

22 COUNCILWOMAN BROWN: I have a few
23 questions. I made note in your testimony that
24 there's no discussion of interaction with the
25 Philadelphia public schools while children are in

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 homeless care, and I'm sure there's very
3 legitimate reasons for that.

4 But what kinds of consideration are
5 given to the gap that happens during that place in
6 their lives?

7 MR. NARDONE: Well, we work very
8 closely with the School District, and there is a
9 liaison for homeless children that's employed by
10 the School District.

11 And one of the things that we hope to
12 be able to do is, with the establishment of the
13 children's services coordinator, to kind of look
14 at the gaps that there may be in terms of services
15 provided so that the School District and OESS can
16 work together in terms of the services that we
17 provide.

18 COUNCILWOMAN BROWN: Currently what do
19 you do?

20 MR. NARDONE: I'm going to defer to
21 Sally Fisher.

22 COUNCILWOMAN BROWN: Sure.

23 MS. FISHER: Good afternoon. This is
24 Sally Fisher, Director of OESS. Good afternoon,
25 Councilwoman.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN BROWN: Good morning --
3 afternoon.

4 MS. FISHER: We do have -- there are a
5 number of things that are happening with the
6 school-aged children and with the School
7 District. Mike had mentioned the liaison with the
8 School District, that we work very closely with
9 around the homeless initiatives. There is
10 currently a full-time school teacher in our intake
11 office that has a class every day during the
12 school year. When the school is open, he runs a
13 classroom for the school-aged children that are in
14 the waiting room that particular day with the
15 families who are waiting to get an assigned
16 shelter placement.

17 In addition to that, the School
18 District is also coordinating a Head Start Program
19 for one of our larger shelters at Stenton. So for
20 the families at Stenton, they could go to Martin
21 Luther King High School, the three- to
22 five-year-olds, Head Start Programs.

23 These are a few of the initiatives that
24 we're currently in process, and we still want to
25 develop more, and we want to develop more for all

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 of the children.

3 But there is the liaison with the
4 School District, and the School District of
5 Philadelphia is required to provide special
6 assistance to children, school-aged children
7 living in shelter, in that they can have access to
8 tokens if they wish to continue to go to their
9 school of origin while they're in shelter
10 placement and other services such as that.

11 COUNCILWOMAN BROWN: Okay, you say it
12 is required. Is that happening?

13 MS. FISHER: Yes, it is.

14 COUNCILWOMAN BROWN: Okay, thank you.

15 It's clear in your testimony that you
16 recognize that homeless children have different
17 added special needs. And in addition to the
18 computer labs that are currently in place, what
19 other kinds of things are you doing for children
20 in homeless shelters?

21 Let me be more specific. What is the
22 relationship with the Department of Recreation?
23 And anecdotal calls tell me that children in
24 homeless shelters are not treated with the same
25 level of dignity than children who are not in

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 homeless shelters.

3 And the same question will be posed to
4 the Department of Recreation.

5 MR. NARDONE: I think the what the
6 establishment of the children's services
7 coordinator position allows us to do is to begin
8 to do that full-scale assessment of what are the
9 services available currently in the system, and
10 she's been on board for about two months, and
11 she's beginning to put that together in terms of
12 what are the services that are presently available
13 and what are the gaps. The whole rationale for
14 developing this position was to be able to
15 identify what those gaps were and then work with
16 the existing systems and make better linkages.

17 I think you're pointing to something
18 that we definitely need to do, and what my hope
19 is, is that the children's services coordinator
20 will be the catalyst to help us do that because,
21 absolutely, one of the things she needs to do is
22 make sure that in terms of the Rec. Department,
23 that the children in our shelters are maximizing
24 the use of the resources that are currently
25 available.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 We don't -- we didn't think there was a
3 need to necessarily establish a parallel system of
4 children's programs within the Office of Emergency
5 Shelter and Services, but I think what we did feel
6 is that we needed to provide a position for a
7 person who would provide leadership in terms of
8 making those linkages.

9 COUNCILWOMAN BROWN: Sure, and to
10 ensure coordination --

11 MR. NARDONE: Exactly.

12 COUNCILWOMAN BROWN: -- with existing
13 services.

14 MR. NARDONE: And I think that this
15 would not be -- this would not be in a vacuum with
16 the other initiatives that are going on that
17 Director Richman mentioned in terms of children's
18 services across all the agencies.

19 COUNCILWOMAN BROWN: It's a neat fit,
20 if you will.

21 MR. NARDONE: Exactly.

22 COUNCILWOMAN BROWN: A request, and you
23 may already be on your way to doing this, but I
24 would be curious to know or see if you're looking
25 at a map, the homeless shelters and where they're

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 located, with dots, and then how close they are to
3 rec. centers, so that we can see the big view, the
4 potential for those relationships.

5 So could you honor that, please, and
6 forward it to the Chair?

7 MR. NARDONE: That's something we'd be
8 happy to provide.

9 COUNCILWOMAN BROWN: On the end of the
10 last paragraph, Page 4 of your testimony, top of
11 Page 5, you indicate that there has been a loss in
12 State funding. What was that attributed to? And
13 recognizing how the funding process goes and
14 works, knowing all the kind of variables that you
15 have no control over that impact into a loss of
16 funding, what were the causes here?

17 MR. NARDONE: This is funding that's
18 provided by the State. The Commonwealth provided
19 a supplemental appropriation of 2.2 million. I
20 believe it was in State Fiscal Year '95 and '96.
21 It was eliminated in '97 and '98. It was restored
22 fully in '99, and in this fiscal year, it was
23 reduced to 1 million.

24 COUNCILWOMAN BROWN: What reason were
25 you given for that by the State?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MR. NARDONE: Well, what the State has
3 historically said is that that was a one-time
4 appropriation of funds and that the original
5 2.2 million was to cover the added costs of
6 welfare reform changes made that primarily
7 impacted single adults.

8 And what we've made the case and tried
9 to make the case is that with the welfare reforms
10 being enacted, that that's a funding source that
11 should be continued in the current fiscal year, in
12 FY 2000. And then rather than restoring the full
13 2.2 million, the legislature chose -- I should say
14 that the Governor had not provided any additional
15 support for that particular supplemental
16 appropriation in this fiscal year, but then the
17 legislature provided \$1 million in supplemental
18 funds.

19 COUNCILWOMAN BROWN: On the last page
20 of your testimony, Page 7, the middle paragraph,
21 quote, it says, "Although some have been lulled
22 into a false sense of complacency on the issue, as
23 you are well aware, welfare reform still looms on
24 the horizon, threatening much of the good that has
25 already been achieved."

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 So given that reality, what proactive
3 measures are you considering, given that eventual
4 reality?

5 MR. NARDONE: Well, I think it's -- I
6 think that what we've tried to do is put in place,
7 using the resources that are available with
8 respect to Greater Philadelphia Works, the
9 specialized employment advisors as well as the
10 life skills that are funded through Greater
11 Philadelphia Works. I think that's our primary
12 mechanism.

13 But I think that, you know, we -- at
14 this point, it's difficult to really predict what
15 will happen in terms of the shelter population. I
16 mean, in a way, what happened -- and a lot of that
17 is how aggressively will the State implement
18 sanctions related to welfare reform.

19 We don't necessarily feel the -- when
20 sanctions are implemented, we might not feel the
21 impact immediately. It's more of something that
22 over time, people will come into the shelter
23 system after they've exhausted all other
24 resources. So it might not be something that
25 happens immediately. At least at this point in

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 time, we are not seeing that impact in terms of
3 shelter population.

4 And the thing that we're trying to do
5 proactively is to get the \$2.2 million restored so
6 that if there is some impact, we as a city are in
7 a better position to at least respond in terms of
8 having the shelter beds available.

9 COUNCILWOMAN BROWN: Very well. Page
10 3, middle paragraph, you speak about enrolling 450
11 people by the end of the Fiscal Year 2000, and 475
12 people in FY 2000. And I'd just like to mention
13 that enrollment is one thing, that's good, it's a
14 first step. But graduation and successful
15 completion is another.

16 MR. NARDONE: Absolutely. We are
17 following -- with this initiative, we will be
18 following people not only at placement but also
19 for intervals up to a year after placement.

20 We -- we hope that there's a lot we can
21 learn from this. We're contracting with nine
22 different providers at this point to provide
23 employment and training services, and it's really
24 our intent to really stay on top of the providers
25 and make sure that they are achieving the goals

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 that we've set out for them and making funding
3 decisions accordingly in terms of as we go forward
4 with this initiative.

5 COUNCILWOMAN BROWN: That's important,
6 because we have a history back in the early '80s,
7 where employers would hire young people, knowing
8 full well that there was no intention on their
9 part to retain them after X-number of years, based
10 on the contract.

11 So your future report should reflect as
12 well the number of people that replace the full
13 and part-time jobs and then those who are retained
14 over X-period of time.

15 MR. NARDONE: It's part of our service
16 measures that we follow very closely.

17 COUNCILWOMAN BROWN: And my closing
18 comment is, Congratulations on the public-private
19 partnership with the Please Touch Museum.

20 MR. NARDONE: Thank you.

21 COUNCILWOMAN BROWN: And making that
22 world happen over there for the children.

23 MR. NARDONE: I appreciate your being
24 able to come to our opening, and I would invite
25 other members of City Council to come and see the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 new intake area.

3 COUNCILWOMAN BROWN: Thank you, Madam

4 Chair.

5 COUNCILWOMAN BLACKWELL: Thank you very

6 much.

7 The Chair recognizes Councilwoman

8 Miller.

9 COUNCILWOMAN MILLER: Thank you, Madam

10 Chair.

11 Good afternoon, Mr. Nardone.

12 MR. NARDONE: Good afternoon.

13 COUNCILMAN MARIANO: And good

14 afternoon, Sally. I just have a couple of

15 questions.

16 Our office keeps getting calls and

17 complaints about the lack of cleanliness at

18 certain facilities, and I just don't want to say

19 what facility; we can talk about that later.

20 MR. NARDONE: Fair enough.

21 COUNCILWOMAN MILLER: Short of

22 terminating a contract, how does your office

23 address these kinds of complaints which seem to go

24 on for years?

25 MR. NARDONE: Well, we have a quality

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 assurance unit, which is made up of a -- has a
3 supervisor and seven quality-assurance analysts.
4 And what their role is to do is to take complaints
5 like this and to basically follow up with the
6 individual provider and respond to those
7 complaints. So if there are -- we should speak
8 after this session, and I should take the names of
9 those places and have our quality-assurance team
10 go out there and try to identify the problems.

11 Short of shutting the facility down,
12 what we try to do is work with them to identify
13 what are the practices that they should put in
14 place to get their program up to speed with the
15 standards that we are setting for them. So, I
16 mean, that's the typical approach that we would
17 take.

18 And so, you know, I would be happy to
19 take any lists or providers that you've been
20 getting complaints about.

21 COUNCILWOMAN MILLER: Just a follow-up
22 on a question that I heard Councilman Nutter and
23 Councilman Darrell Clarke ask in terms of the
24 community living in neighborhoods. And I know
25 last year you developed a good-neighbor policy as

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 a pilot. How long has that been going on now, and
3 do you have any results? Is that going to expand
4 to other parts of the city, the good-neighbor
5 policy?

6 MR. NARDONE: I think what you're
7 referring to is the Health Department Good
8 Neighbor Policy, which in West Philadelphia.

9 COUNCILWOMAN MILLER: Is that -- I
10 thought it was your department. It's not?

11 MR. NARDONE: I think it's the Health
12 Department that takes the lead, but with respect
13 to a couple of the facilities that have opened
14 recently in West Philadelphia, they are
15 participating in that process. I mean, I think
16 generally, it's a good mechanism to try to
17 identify problems and deal with some of the
18 day-to-day things that might come up in terms of
19 facilities in a particular area.

20 COUNCILWOMAN MILLER: Mm-hmm, okay. I
21 thought we got that from your office but, you
22 know, we can call the Health Department and get
23 the results of that, 'cause we were interested in
24 having that implemented in our area.

25 MR. NARDONE: Right.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN MILLER: Because, you
3 know, we have an abundance of different types of
4 facilities with more than single-family living up
5 in our neighborhood.

6 MR. NARDONE: Right.

7 COUNCILWOMAN MILLER: How many families
8 are in the shelter system? Just families.

9 MR. NARDONE: We have approximately 400
10 families and 1200 family members. I can tell you
11 that as of yesterday, it was 1249 family members.

12 COUNCILWOMAN MILLER: Okay. And right
13 now, do you have a shortage of beds? At one
14 point, there was a shortage or an anticipated
15 shortage due to welfare reform.

16 MR. NARDONE: There has been some
17 moderation in terms of the family shelter demand.
18 And so presently, we're in pretty good shape in
19 terms of meeting the demand, and there are some --
20 there's at least one new facility that we will be
21 opening very shortly that will further help us to
22 meet any anticipated family shelter demand.

23 COUNCILWOMAN MILLER: Okay, I have one
24 more question.

25 There has been a drastic reduction in

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 from shelter to permanent housing, are you doing
3 workshops? Are, you know, people kind of being
4 oriented to the responsibility of being a renter
5 or a homeowner? 'Cause some of the problems --
6 there's a program that's right near my mother, and
7 there's a Catholic church that owns properties
8 right near my mother, and I happen to know them.
9 And she was having problems 'cause these people
10 were new neighbors, new habits. And I called the
11 priest and we kind of resolved them, but is that
12 all a part of the transitioning program back out
13 into the neighborhoods?

14 MS. FISHER: Yeah. If I could answer
15 that or address that issue, we have the -- the
16 mission of OESS is to move people from
17 homelessness and into permanent housing,
18 independent living, and to be self-sufficient. In
19 that process, people from shelter -- I mean, our
20 primary objective is to get people off the streets
21 or to provide a place for them to stay that's warm
22 and is clean and safe.

23 In the process, though, after shelter,
24 there are a number of contracted transitional
25 housing providers, and that provides yet another

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 step towards independence. And the expectation of
3 those programs are that individuals in that
4 process, that they learn life skills, they learn
5 budgeting, they learn home management, they learn
6 how to prepare meals, and also how to be
7 responsible community members.

8 COUNCILWOMAN MILLER: Mm-hmm.

9 MS. FISHER: So it's kind of bits and
10 pieces as people stay in the shelter system. And
11 that's provided that the individuals follow that
12 continuum.

13 COUNCILWOMAN MILLER: So that's
14 provided for maybe a year into placement? Or is
15 there a cutoff date? I guess the question is --

16 MS. FISHER: Transitional housing
17 programs usually from anywhere from six months to
18 two years, depending on which program.

19 COUNCILWOMAN MILLER: You know, 'cause
20 we happen to know the priest at the Catholic
21 church, but it doesn't mean that a neighbor would
22 know who to contact if they were having some type
23 of problem with that particular tenant. And if
24 you're still doing counseling, or if an agency is
25 contracted to do counseling, then, you know,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 people would need to know who to contact.

3 So I guess the best thing is -- I don't
4 know how we would find out who was the owner of
5 the property or what contractor had that
6 particular contract to -- so I guess I want to
7 know if it's a one-shot deal or is it ongoing?

8 MR. NARDONE: With respect to the
9 transitional housing programs, it's definitely
10 ongoing. There's a case manager that follows the
11 person for the full -- up to two years that they
12 might be in transitional housing.

13 COUNCILWOMAN MILLER: That's good.

14 MR. NARDONE: And if there's a name --
15 I mean, if there's a name or an address, we could
16 always check it against the transitional housing
17 program just to see if it fits into that
18 category. And I think that in that case, the
19 appropriate step would be to have that case
20 management agency go out and meet with the family
21 and try to work to remediate the problems that are
22 out there.

23 COUNCILWOMAN MILLER: Okay, all right.

24 Thank you.

25 MR. NARDONE: Thank you, Councilwoman.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN MILLER: Thank you, Madam

3 Chair.

4 COUNCILWOMAN BLACKWELL: Thank you.

5 The Chair recognizes Councilman Rizzo.

6 COUNCILMAN RIZZO: Thank you.

7 In your budget request, you're
8 requesting \$16.5 million for purchases of
9 service. Could you point me to a document that
10 would list the services that you're purchasing for
11 \$16.5 million?

12 MR. NARDONE: The bulk of that money
13 can be found in the budget detail for the OESS
14 budget on Page 44-55.

15 COUNCILMAN RIZZO: So all of the
16 \$16.5 million is detailed on those pages?

17 MR. NARDONE: Most of it. Now, that
18 would be for those providers we're contracting
19 with this fiscal year. We don't -- I mean, there
20 isn't necessarily an expectation that we would
21 contract with those same providers going forward
22 so that -- in other words, we renew contracts
23 every year for shelter providers based on their
24 performance and based on the level of bed need, so
25 the thing is that there might be providers on that

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 list we might not fund fully at the same level as
3 this fiscal year, but that gives you a general
4 picture of what are the providers that we're
5 currently contracting with. And generally, those
6 are continued going forward.

7 COUNCILMAN RIZZO: So that, again, most
8 of -- for this fiscal year, how much is -- forgive
9 me for not knowing the number for this fiscal
10 year. How much is the number for this fiscal
11 year, the budget, the one we're year in now?

12 MR. NARDONE: For Class 200?

13 COUNCILMAN RIZZO: For the purchases of
14 services.

15 MR. NARDONE: Hold on a second, okay.

16 It's 13.8 million.

17 COUNCILMAN RIZZO: 13.8. Well, can you
18 explain the increase.

19 MR. NARDONE: I'm going to defer to the
20 Budget Director on that question, okay.

21 (Richard Shaeffer comes forward.)

22 MR. NARDONE: This is Richard
23 Shaeffer.

24 MR. SHAEFFER: Good afternoon,
25 Councilman. My name is Richard Shaeffer,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Administrative Services Director for OESS.

3 And the bulk of that increase is
4 attributed to the inclusion of the \$2.2 million
5 that was referred to in Mr. Nardone's testimony as
6 the funds that we hope to get back from the State
7 in the next fiscal year.

8 COUNCILMAN RIZZO: Okay. And if I look
9 in this year's budget, I'll be able to see the
10 dollar amount that you have budgeted this year and
11 what all those services are for, detailed?

12 MR. NARDONE: Yes.

13 MR. SHAEFFER: Yes.

14 COUNCILMAN RIZZO: Because sometimes
15 they're just thrown in there -- and I'm not going
16 to pretend that I read that carefully, but
17 sometimes they're just thrown in there with not
18 detail, and I'm pleased to hear that there's
19 detail, because in some other budgets that we've
20 listened to today, that they weren't detailed. So
21 if you're telling me they are, that's great.

22 MR. NARDONE: They are provided in
23 excruciating detail.

24 COUNCILMAN RIZZO: Excruciating
25 detail. Thank you very much.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Thank you, Madam Chair.

3 COUNCILWOMAN BLACKWELL: Thank you.

4 Are there any more questions for OESS?

5 (No further questions.)

6 COUNCILWOMAN BLACKWELL: We thank you
7 for your work.

8 MR. NARDONE: Thank you.

9 COUNCILWOMAN BLACKWELL: Enjoy your
10 afternoon.

11 MR. NARDONE: Thank you.

12 COUNCILWOMAN BLACKWELL: The next
13 department is the Department of Recreation.

14 (Department of Recreation witnesses
15 come forward.)

16 COUNCILWOMAN BLACKWELL: Are you
17 ready? Please identify yourself for the record
18 and continue.

19 MR. CARAPUCCI: Good afternoon.

20 COUNCILWOMAN BLACKWELL: Good
21 afternoon.

22 MR. CARAPUCCI: Councilperson Jannie
23 Blackwell.

24 COUNCILWOMAN BLACKWELL: Thank you.

25 MR. CARAPUCCI: And City

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Councilmembers. I am Bill Carapucci, the acting
3 Recreation Commissioner.

4 To my right is Jo Ann Mangano,
5 Administrative Services Director. And to my left
6 is Tom Fox, Maintenance Director.

7 I would like to present to you the
8 Recreation Department's FY 2001 Operating Budget
9 request of \$38,279,762 in General Fund
10 appropriations.

11 FY 2000 Funding Increases. In its FY
12 2000 budget appropriation request, the Recreation
13 Department is asking for \$612,669 in additional
14 funds over the FY 2000 estimated obligations to
15 fund increased staff services and supplies for an
16 expanded after-school child-care program. This
17 increase will help improve the quality and
18 services of children's out-of-school care.

19 The Commission on Children will be
20 reviewing the Recreation Department's plan for
21 after-school program expansion to ensure that the
22 additional funds are put to the best use. Our
23 goal in FY 2001 is to enhance the quality of care
24 provided for children in the after-school programs
25 by providing dependable supervisor care on a

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 year-round basis.

3 The FY 2001 budget appropriation
4 request also reflects a transfer of funding and
5 positions from the Mayor's Office of Community
6 Services to fully fund two additional full-time
7 positions in the Recreation Department's budget, a
8 mural arts director and a mural arts assistant
9 director. In our testimony scheduled for February
10 23rd, Jane Golden, the director of the Mural Arts
11 Program, will discuss this increase in more
12 detail.

13 Recreation Department Mission. The
14 Recreation Department's mission is to maintain and
15 professionally staff safe, clean, and fully
16 functional recreation facilities throughout the
17 city in order to develop, coordinate, implement,
18 and encourage recreation programs. The programs
19 are responsive to neighborhood goals enjoyed by
20 participants of all ages and create positive
21 learning experiences. The Department operates
22 approximately 161 staffed centers and playgrounds
23 5, ice rinks, the Dell East, 5 older-adult
24 centers, 77 outdoor and 8 indoor pools, 130
25 after-school programs, 5 youth access centers, 34

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 district parks, Veterans Stadium, and various
3 other facilities and programs.

4 FY 2000 Accomplishments. Development
5 and implementation of standards. In FY 2000, the
6 Recreation Department expanded the range of
7 dedicated custodial services at rec. centers. Not
8 only do the 46 larger A sites have full-time
9 custodial care, 72 midsize B sites each have a
10 full-time custodian assigned to keep it clean and
11 perform minor repairs on a daily basis. The 32
12 small C sites have dedicated part-time coverage.

13 Thanks to the support of City Council
14 and the additional FY 2000 funding, the Rec.
15 Department developed maintenance and programming
16 standards for each of the full-time permanently
17 staffed 150 rec. centers and 34 district parks.
18 The Buildings Trades Division Standards outline
19 inspection schedule of major facility heating
20 mechanical, air-conditioning, electrical, and
21 plumbing systems, including 77 outdoor pools and 5
22 ice rinks. With an emphasis on preventive
23 maintenance and attention to seasonal priority,
24 the Maintenance Division strives to protect the
25 City's capital investment in rec. facilities and

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 minimize the frequency and extent of emergency and
3 major repairs.

4 The Food Program and Reinventing
5 Government Initiative. The Rec. Department,
6 because of its success in expanding the summer
7 food program, is now providing snacks funded by
8 the State to children enrolled at rec. centers'
9 after-school programs. In 1997, the Rec.
10 Department, in cooperation with District Council
11 47, launched the Reinventing Government Initiative
12 aimed at improving the Department's summer meal
13 program for eligible children. The summer food
14 program is State funded with a grant from the U.S.
15 Department of Agriculture. Through the efforts of
16 both labor and management to promote and improve
17 the service, Recreation increased the number of
18 meals by 36 percent -- from 2.4 million in FY '97
19 to a projected 3.27 million meals and snacks in
20 FY 2000 and FY 2001.

21 Maintenance of Rec. Centers.
22 Recreation's Maintenance Division plays a critical
23 role in program expansion as well as its efforts
24 to protect the City's capital investment in our
25 systems. In the last five years, with the support

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 of City Council, the City invested \$61 million in
3 capital funding in recreation facilities. We were
4 able to upgrade roofs, heaters, field lighting,
5 courts, play equipment, and parks. They completed
6 major renovation efforts at five youth access
7 centers and significantly upgraded conditions in
8 three of our oldest and most active facilities --
9 Vare, Waterview and Cruz Recreation Centers. We
10 are currently upgrading two additional centers --
11 the Athletic and the Cecil B. Moore Recreation
12 Centers.

13 The Maintenance Division also converted
14 an old, empty, deserted stone building into a
15 well-equipped and attractive neighborhood health
16 center that is part of the Francis J. Meyers Youth
17 Access Center.

18 Recreation's Maintenance Division also
19 engaged in new approaches to service. The
20 Department began to work closely with the
21 Pennsylvania Horticultural Society and various
22 Friends groups to upgrade the infrastructure,
23 maintenance, and programs in our parks and
24 squares. The Maintenance Division, working with
25 Friends groups, PHS, and dedicated neighborhood

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 volunteers, installed major play equipment at
3 Carol Park, rehabilitated the park building, and
4 installed new play equipment at Gorgus Park and
5 installed a storage shed and drainage system at
6 Elmway Park.

7 With additional funding the Council
8 provided in FY 2000, the Rec. Department now
9 provides custodial service on a part-time basis to
10 34 parks during the months of May to October.

11 Expansion of Core Services. In pursuit
12 of the Department's mission, we dedicate ourselves
13 not only to investing in the development of our
14 employees, but also challenge ourselves to expand
15 and upgrade our core services throughout the city,
16 with a particular emphasis on under-served
17 communities. The Rec. Department has radically
18 expanded the outdoor pool season. With the help
19 of many Philadelphia corporations, we are
20 expanding our Swim for Life Program to ten
21 facilities. This is a competitive and
22 developmental swim program that now has
23 participants from every part of the city.

24 For the last two years, the Rec.
25 Department had the longest pool season in the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Department's history. In FY 2001, the Department
3 will continue the service-friendly schedule and
4 start opening its pools the first week in June and
5 keep many open until Labor Day.

6 The Department focuses on expanding our
7 sports programs across the city and reintroducing
8 them to neighborhoods where they had disappeared.
9 We enlisted the support of our professional sports
10 teams, local companies, and a cadre of volunteers,
11 and expanded the support of our longtime adult
12 volunteers to provide more organized sports
13 opportunities for our young people.

14 Through a corporate community alliance,
15 we expanded our ice rink season from 9 to 14
16 weeks, and substantially increased both free
17 skating and organized sports opportunities. We
18 expect 70,000 participants to use the ice-skating
19 facilities in FY 2000 and in FY 2001.

20 New Directions. The After-School
21 Programs. With the vision and support exercised
22 by City Council, the Rec. Department established
23 over 130 after-school programs in the last three
24 years. The after-school program enrolled 3200
25 participants in FY '99 and expects to enroll the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 same number in FY 2000. To enhance the quality of
3 care provided in the after-school programs, the
4 Rec. Department sought and received a grant from
5 the State to provide snacks for eligible children
6 enrolled in the after-school program. The FY 2000
7 proposed operating budget includes more than
8 600,000 in additional funds for the Department's
9 after-school program.

10 Before the start of the next new fiscal
11 year, the Mayor's Commission on Children will be
12 looking at the City's after-school programs to
13 ensure quality programs throughout the city and to
14 determine the best way of using the additional
15 funds to enhance our current programming.
16 After-school programs operate three hours per day,
17 from 3 to 6 p.m., at recreation centers, churches,
18 schools, and community centers. After-school
19 programs have a strong anti-violence component.
20 They offer school-aged children a safe environment
21 in which to play and learn as an alternative to
22 unsupervised activities.

23 Included in the FY 2000 budget request
24 of \$612,669, the City will have invested
25 \$1.98 million in general funds dedicated to

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 after-school programs administered by the
3 Recreation Department since FY '98.

4 Specialty Camps. In FY 2000, the Rec.
5 Department continued its special program to
6 involve girls from economically distressed
7 neighborhoods in sports programs. We plan to
8 increase FY 2000 participation to 220, up from 155
9 participants.

10 Last summer, the Department established
11 the first neighborhood summer golf camp, with golf
12 instruction and short courses at centers
13 throughout the city. The summer golf camp
14 provided instruction and practice for 307
15 participants in FY 2000, and is expected to enroll
16 325 in FY 2001.

17 The Rec. Department introduced a
18 baseball camp in FY 2000, and plans to begin a
19 girls introductory basketball camp this year. The
20 baseball camp offered a one-week instructional
21 camp that accommodated 60 children. Because of
22 its success, the Rec. Department plans to add
23 another baseball camp at Cobbs Creek Rec. Center.
24 This will double the baseball camp participation
25 to 120 participants in FY 2001.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 This summer, the Rec. Department plans
3 to conduct one-week instructional basketball camps
4 for a total of 150 girls between the ages of 10
5 and 12 years old at 4 to 5 rec. centers.

6 Our department will continue to conduct
7 and enhance our ongoing visual arts, performing,
8 arts, soccer, and environmental caps.

9 Automation. The Rec. Department is
10 automating the way it does business. The
11 Department has a local-area network of computers
12 located in the One Parkway Building. It also has
13 six maintenance district offices and ten program
14 district offices connected to the Department's
15 network.

16 The Rec. Department's attempting to
17 automate maintenance and program activities at the
18 rec. centers. A computer-based work order system
19 will record, assign, schedule, and monitor
20 custodial and skilled craft work orders for
21 requested and preventive maintenance for
22 facilities. The Department plans to implement the
23 automated work order system in FY 2001.

24 The department is starting to automate
25 the scheduling of recreation center usage in the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 registration of participants for program
3 activities. The automation of program
4 registration is in its pilot stage. With further
5 training, we will be able to register participants
6 for activities administered on a central basis,
7 such as after-school, Camp William Penn,
8 performing and visual arts programs. Connecting
9 the 150 staff facilities to the Recreation's LAN
10 is a Recreation Department initiative in FY 2000
11 and in FY 2001.

12 In conclusion, I believe the Rec.
13 Department has accomplished much over the last few
14 years. We have used our increased operating
15 budget to deliver tangible gains to the youth of
16 city and the neighborhoods we serve. We have been
17 a good partner with corporations and major
18 institutions in meeting our shared mission of
19 service and youth development. We have built a
20 relationship of trust and respect with our union
21 representatives, and we are currently involved in
22 redesigning government initiatives with District
23 Council 47. We have joined with our advisory
24 councils to approve the level of programs and
25 service at all of our centers.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 That concludes my testimony, Honorable
3 Council President Verna and other members of
4 Council.

5 COUNCIL PRESIDENT VERNA: Thank you,
6 Mr. Carapucci.

7 The Chair recognizes Councilman Rizzo.

8 COUNCILMAN RIZZO: Thank you, Madam
9 Chair.

10 Commissioner, I hate to be repetitive,
11 but I don't believe you were here when this
12 discussion occurred earlier. In reference to the
13 food program, with the Mayor's initiative in
14 wanting a healthier Philadelphia, and I see that
15 your program is subsidized by the State and also
16 the Food and Drug Administration, and I'm sure
17 that there's very stringent guidelines on the
18 treats and snacks that you give to young people.

19 But I would hope there would be some
20 coordination between the new health person that we
21 have in the Administration with that program just
22 to make sure that we're, you know, we're doing
23 what we should do in that particular area.

24 So just wanted to repeat that comment
25 again because I know that you have a very good

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 program and plan to expand it, so that's something
3 that I would hope that you would do.

4 MR. CARAPUCCI: Thank you, Councilman
5 Rizzo. We are already looking at the summer food
6 program and are trying to aim it towards food
7 that's considered very healthy for the kids.

8 COUNCILMAN RIZZO: Yeah. Maybe some of
9 them would be surprised to see what an apple is,
10 you know, something that's not in a wrapper.

11 Okay, thank you.

12 Thank you, Madam Chair.

13 COUNCILWOMAN VERNA: Thank you.

14 Mr. Carapucci, the Mayor has indicated
15 that one of his initiatives for FY 2001 is the
16 KIDS Program. Do you remember at this point in
17 time what role your department will play in that
18 program?

19 MR. CARAPUCCI: As for after-school
20 programs, we have requested over \$600,000, and
21 that's being reviewed by the Commission on
22 Children, and they will be able to guide us in the
23 best way to expand our program. That's with
24 Estelle Richman and Naomi Post-Street.

25 COUNCIL PRESIDENT VERNA: Thank you.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 The Chair recognizes Councilman Clarke.

3 COUNCILMAN CLARKE: Thank you, Madam
4 Chair.

5 Good afternoon, gentlemen. I have a
6 couple of quick questions. One is an issue about
7 the use of a facility and the responsibility for
8 opening and closing a facility. Over the years,
9 we have had varying degrees, as it related to the
10 policy, as to some instances, if you had a strong
11 advisory council, sometimes that member had the
12 key and could open it without a staff person
13 somewhat unofficially.

14 Where are we going to go in that
15 direction? 'Cause I know too often we have
16 situations in some centers where we can't gain
17 access because there's not a staff person
18 available at that particular time.

19 MR. CARAPUCCI: Well, we try to work
20 with the community. And when you have a strong
21 local advisory council and you have a strong
22 community group there, we've opened our facilities
23 beyond our regular hours. And if you have a
24 particular, you know, case, we'll work with you on
25 that.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN CLARKE: So we'll continue
3 to have that?

4 MR. CARAPUCCI: Yeah, we'll continue to
5 work. Where there's a need and where you have a
6 local group that wants to work with us, we'll work
7 something out.

8 COUNCILMAN CLARKE: Okay. In your
9 advisory council meetings, could you possibly
10 emphasize that liberal policy so we can make sure
11 that all these centers have operating and
12 functioning advisory councils.

13 MR. CARAPUCCI: Our supervisor at the
14 site -- if something comes up where there's a
15 particular problem, then the district manager for
16 that area will usually intervene and we'll work it
17 out.

18 COUNCILMAN CLARKE: All right.

19 MR. CARAPUCCI: We've done that many
20 times.

21 COUNCILMAN CLARKE: Okay. Another
22 question. Rec. centers -- particularly A centers
23 and B centers to some degree -- are probably one
24 of the few public facilities where people from all
25 age ranges frequent, particularly in the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 summertime. I mean, we may have basketball
3 leagues with older adults, younger adults
4 involving concerts. I mean, there's just all
5 kinds of people.

6 And I've always felt -- and this is
7 kind of a recommendation or, I guess, a suggestion
8 that we look into the potential of providing
9 services above and beyond recreational type
10 services. This is -- you know, the reason I say
11 that is that too often when we have community
12 meetings, we don't get all of the people that we
13 want, or at a school, as an example, too often, we
14 have Parents Night and you might have three
15 parents there, but then if you go to a rec. center
16 and there's a league, you might have 150 parents
17 there.

18 And I would like to see the possibility
19 of coming up with some strategy to maybe have some
20 adult education programs in the facilities. I
21 know we talk about computers for kids, but the
22 reality in today's world is if we don't get of
23 these adults acclimated to computers, you know,
24 their job opportunities will not be enhanced.

25 So I would like to -- if at all

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 possible, I would like to talk to you about
3 furthering other operations in some of these rec.
4 centers, if at all possible.

5 MR. CARAPUCCI: We could definitely
6 work with you. If the facility's there and we
7 have the computers at the center and you have the
8 people that want to use the computers, we could
9 work this out with you.

10 COUNCILMAN CLARKE: Okay. But it's not
11 necessarily -- and I appreciate you saying you'll
12 work it out with me, but I would like to kind of
13 see some policy developed where, generally, we
14 would come up with a program, where we do an
15 outreach to the adults across the city in getting
16 them involved with computer employment
17 initiatives, because these the adults do come to
18 rec. centers when they may not come anywhere else
19 as it relates to city --

20 MR. CARAPUCCI: Well, we would have to
21 have somebody that could teach them how to use the
22 computer. We're trying to ourselves, with our own
23 staff, to train our own staff in the use of
24 computers.

25 COUNCILMAN CLARKE: Okay.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MR. CARAPUCCI: And possibly when we
3 finish that, some of our employees could then
4 teach the neighborhood people how to use the
5 computer better.

6 COUNCILMAN CLARKE: Okay, thank you.

7 COUNCIL PRESIDENT VERNA: Thank you.

8 The Chair recognizes Councilman Nutter.

9 COUNCILMAN NUTTER: Thank you, Madam
10 Chair.

11 Good afternoon.

12 MR. CARAPUCCI: Good afternoon.

13 COUNCILMAN NUTTER: I got the yellow
14 folder, which is a kind of a plethora of material
15 here. You were obviously very prepared for
16 today. You must have known I was going to ask a
17 question or two about this.

18 (Laughter.)

19 COUNCILMAN NUTTER: I'll go through
20 these material, but I just want to at least
21 acknowledge the -- is this the first time this
22 booklet has been printed or presented? I don't
23 believe I've seen this material before.

24 MR. CARAPUCCI: We just -- about three
25 months ago, Tom Fox and his unit set the standards

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 for building trades and for the custodial and
3 grounds.

4 COUNCILMAN NUTTER: Okay, all right.

5 MR. CARAPUCCI: And this is the first
6 time I could ever remember this being done.

7 COUNCILMAN NUTTER: All right. I
8 appreciate that and I'll come back to that.

9 The other thing I didn't see either in
10 our package, nor did I see much of, and I know
11 that I missed the beginning of your testimony.
12 Other than at the back with this service-level
13 impact statement, I didn't see any particular
14 material regarding the Mural Arts Program. Is
15 there testimony that I missed somewhere?

16 MR. CARAPUCCI: Yeah. The Mural Arts
17 Program, they're going to have detailed testimony
18 next week, February 23rd.

19 COUNCILMAN NUTTER: Great.

20 MR. CARAPUCCI: I could answer some of
21 the questions on Mural Arts, but the detailed
22 material, Jane Golden's going to handle.

23 COUNCILMAN NUTTER: No problem.

24 What I'd like to talk a little bit
25 about is the facilities classification system.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 With the previous commissioner, I had had a number
3 of discussions about a couple of facilities in the
4 4th District, and I wanted to get a little better
5 understanding of why certain facilities are
6 classified the way they are based on my knowledge
7 that your classification then determines what
8 level of service and maintenance and how many
9 people you have at that particular facility.

10 So, for instance, at the Venice Island
11 Playground, there is a swimming pool, a basketball
12 court, a roller-hockey court, a tot lot, and a
13 building, all situated on a very narrow island,
14 and that's considered a C classification
15 facility. And it seems to me that the only thing
16 it doesn't have is either a baseball field or a
17 football field. I mean, there's not much left to
18 our facility.

19 So why is it a C versus a D, with that
20 level of activity?

21 MR. CARAPUCCI: In most cases,
22 Councilman, they're clear-cut. There's As, based
23 on large buildings with fields and swimming pools.
24 There's Bs, based on the same thing -- the size of
25 the building, ballfields, a swimming pool, an

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 affiliated school gym that we oversee.

3 The Cs sometimes are not as clear.

4 Most of the times, they are. Like, for instance,
5 you have a small little building, with no
6 ballfield, they obviously would be a C or possibly
7 even a D.

8 Venice Island has always been one that
9 could swing either way.

10 COUNCILMAN NUTTER: Right.

11 MR. CARAPUCCI: And over the years, for
12 the last 15 years that I know of, it's always been
13 considered a C facility.

14 COUNCILMAN NUTTER: Right.

15 MR. CARAPUCCI: And it's because you
16 don't have any ballfields, there's no school
17 affiliated with it.

18 COUNCILMAN NUTTER: Well, what I would
19 like to do -- I mean, we don't have to go into all
20 of the programmatic activities over there. I
21 mean, there are a couple known facts. One, the
22 City recently put upwards of \$200,000 worth of
23 improvement at that particular facility. Two, as
24 a result of that -- and I appreciate the
25 Department's support and Eric Iffrig and all the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 people that get that done.

3 There has been an explosion of activity
4 at essentially a newly renovated facility, both in
5 the building, outside the building, roller-hockey
6 activity, their relationship with North Light, and
7 a whole host of groups and organizations have now
8 put the facility in a position perfectly situated
9 that more and more people want to use it but it
10 stays at the C classification. I mean, we don't
11 have enough bodies over there to properly support
12 what it is that we claim we want to do, which is
13 provide recreational activity.

14 I mean, that kind of discussion leads
15 to a larger discussion about the early years of
16 the Administration. I mean, when I first got
17 here, we really didn't have that much money for
18 capital improvements. We had no City tax
19 supported dollars in the first few years.
20 Actually, it was all PICA money. We won't get
21 into the split between Recreation and Vets
22 Stadium. I won't torture you with that today.

23 But the Recreation Department has
24 benefited tremendously from long overdue capital
25 improvements because we, as a government, to some

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 extent had neglected the facilities and then
3 didn't have money to do anything with them.

4 My present concern is, we've made them
5 much better -- some are wonderful. The question
6 is, do we have the maintenance staff and
7 programmatic people to support and keep in good
8 running order our facilities, given the level that
9 we've taken them to in terms of capital
10 improvement?

11 And at the same time, if we're going to
12 make these kinds of improvements and encourage
13 use, we have to have people there to staff these
14 places. Otherwise, folks will start to not come
15 to the facility because it's not being kept up,
16 and you get that vicious cycle going on where you
17 have less people, then you say, Well, we don't
18 need to put people there, then the place starts to
19 get trashed, and you end up in the same exact
20 situation. You can't put the level of investment
21 that we make in these facilities and not support
22 it with program and staff.

23 So I'm concerned about the
24 classification of this particular facility and a
25 couple of others, but I use that because you and I

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 know that facility well, but that there is a
3 larger argument and issue about how well we're
4 maintaining and staffing our facilities, given the
5 capital improvements that we've made.

6 Now, with the maintenance level
7 standards -- and I will read through all of the
8 materials -- who checks on the cleanliness and the
9 safety of our facilities with any regularity?

10 MR. CARAPUCCI: Tom Fox will answer
11 that.

12 MR. FOX: Yes, Councilman. I'm Tom
13 Fox, Director of facilities for the Recreation
14 Department.

15 I would say the first line of check or
16 a look at hazards would be our custodian or
17 caretaker at a facility. Also, the program staff
18 does, I would -- I'm surmising that they do walk
19 around the facility almost on a daily basis.

20 COUNCILMAN NUTTER: Well, I mean, I
21 walk around City Hall every day, but I'm not
22 responsible for what it looks like.

23 Whose job is it, or is it a part of
24 that person's job and responsibility to not only
25 walk around the place, see what's going on, and

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 either fix it, clean it, repair it themselves, or
3 call someone else?

4 And who checks -- I mean, who knows at
5 2 o'clock in the afternoon -- I mean, we're doing
6 after-school activities now and now we're really
7 going to really get into after-school activities.
8 Whose job is it? I mean, unfortunately, you get
9 down to this level of detail. Who makes sure that
10 the bathrooms are clean, towels, toilet paper,
11 faucets are working, not leaking and running all
12 over the place at 2 o'clock in the afternoon?

13 And then who has the responsibility to
14 make sure the place is decent at 6 o'clock in the
15 evening or 8 o'clock in the evening, when all the
16 kids start running in and out of the place?

17 I mean, I have gone in some rec.
18 centers that neither I, a member of my family,
19 certainly not my daughter, and some people I don't
20 like would suggest that they go into some of these
21 facilities.

22 Now, I want to know whose
23 responsibility it is to make sure that they are at
24 least in a decent condition. Now, I know they
25 can't check after every person goes in -- that's

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 impossible. But there has to be a regular sweep,
3 and someone downtown also needs to know on a
4 regular basis what's going on with these
5 facilities.

6 MR. FOX: As a result of the increased
7 funding that we received last year, we could put
8 additional staff, especially in the B centers, to
9 complement the staff that was in the A centers.
10 Actually, that's part of what's in these booklets,
11 is that their first priority for the caretakers is
12 when they arrive at a site, they are supposed to
13 take a little walk around the facility to see what
14 the general conditions are and if there's
15 something hazardous. If it's an electrical
16 situation or something, they would call the
17 electricians.

18 COUNCILMAN NUTTER: Do the supervisors
19 do spot inspections or unannounced inspections of
20 the facilities?

21 MR. FOX: Again, as a result of this,
22 you know, enough staffing, where we can actually
23 say, Look, we have enough to make people
24 responsible, we have district caretaker
25 supervisors for each district. Part of their

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 duties are at least twice a week to visit the site
3 and to fill out a, a sheet that says what are the
4 present conditions in the site.

5 COUNCILMAN NUTTER: And what happens to
6 that sheet?

7 MR. FOX: That gets collected, and then
8 it's given to the building -- the grounds
9 maintenance superintendent, who, in turn, if he
10 sees something, he'll bring it to my attention,
11 but I think, for the most part, he'll handle most
12 of those, correcting them.

13 COUNCILMAN NUTTER: Is there a monthly
14 analysis of what's going on at different
15 facilities throughout the city?

16 MR. FOX: Could you repeat that,
17 please.

18 COUNCILMAN NUTTER: Is there a monthly
19 review or an analysis of all of this paper that's
20 flying around or emails or any other level of
21 communication?

22 MR. FOX: We anticipate certainly that
23 that that will be the case, yes.

24 COUNCILMAN NUTTER: Okay. How many
25 outstanding work orders are there at rec.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 facilities throughout the city?

3 MR. FOX: The system was started in --
4 this computerized work order system that we have
5 was started in 1991. So the backlog in the
6 system, which over time was something like 80,000
7 work orders, is presently about 1900.

8 COUNCILMAN NUTTER: How long are they
9 outstanding?

10 MR. FOX: Some of them might go beyond
11 a year, but for the most part, they might be two
12 or three months.

13 COUNCILMAN NUTTER: Is that the average
14 length of time it takes to get a work order
15 completed?

16 MR. FOX: Hopefully, we'll at least
17 finish them within one month.

18 Very often, it's -- it is dependent on
19 the availability of the materials, vehicles, and
20 whatever -- especially materials. Usually things
21 that are in the system for a long period of time
22 are usually the result of something special, like
23 a door that had to be special-ordered or a window
24 that had to be special order or something.

25 COUNCILMAN NUTTER: Okay. On page 4 of

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 the testimony, the after-school program, the
3 numbers seem to work out that -- the past three
4 years, we have now upwards of 130 after-school
5 programs, we have 3200 participants in FY '99.
6 That seems work out to somewhere around 30 or so
7 kids a site, 3200 kids.

8 How many kids do we have in
9 Philadelphia?

10 MR. CARAPUCCI: I don't know how many
11 children we have, but we have a situation where we
12 have a limited capacity based on what we can
13 handle for the staffing of it. When you have an
14 after-school program with 25 children in the
15 program, you really can't go much beyond that with
16 one teacher.

17 COUNCILMAN NUTTER: Mm-hmm.

18 MR. CARAPUCCI: So you really have to
19 limit how many kids you could put in the program.

20 COUNCILMAN NUTTER: Well, you're
21 requesting an additional \$600,000 for after-school
22 programs, right? I assume that must mean that
23 you're going to expand the number of sites. And
24 how many kids do we think that's going to serve?

25 MR. CARAPUCCI: We're looking -- our

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 plan still has to be reviewed by the Commission on
3 Children. Our plan is to expand our summer day
4 camps. So that way, the kids that are in the
5 after-school program, when it ends in June, will
6 then be able to go into the day camping program.
7 There wouldn't be that break.

8 COUNCILMAN NUTTER: I'm sorry, you
9 confused me. I thought that we were expanding our
10 after-school programs.

11 MR. CARAPUCCI: We are expanding our --
12 it's all going to be a component of after-school
13 programs because it's going to be on a year-round
14 basis. In other words, the sites that have
15 after-school, when that program would end, say, in
16 the second week of June, we would then be able to
17 have those kids put into the day camp program.

18 COUNCILMAN NUTTER: Yeah, I understand
19 that. Let me talk about September to June, after
20 school. Now, I don't want to talk about the
21 summer.

22 MR. CARAPUCCI: Right.

23 COUNCILMAN NUTTER: What is the
24 expansion -- when the news accounts report or the
25 Mayor says that we're tripling the amount of money

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 for after-school programs, I always took
3 "after-school" to mean sometime between September
4 and June.

5 MR. CARAPUCCI: I --

6 COUNCILMAN NUTTER: What does that mean
7 and how are we expanding them and where are people
8 going to be? And what impact does that have on
9 the Recreation Department if you're telling me
10 that at 25, 30 or so kids a site, you've already
11 maxed. I then have to assume to that the only way
12 you can expand is by going to non-rec. sites. And
13 how many people -- I mean, are we going from 3200
14 to 9600? Are we going to 10,000, 8,000? How are
15 you going to do all of this?

16 MR. CARAPUCCI: Estelle Richman could
17 probably answer that question better because she's
18 one of the co-chairs of the Commission on
19 Children, and they're guiding us in the
20 after-school initiative.

21 (Estelle Richman comes forward.)

22 MS. RICHMAN: This is Estelle Richman,
23 Director of Social Services.

24 Councilman, because of the way the City
25 budget works in some ways, in that we actually

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 began preparing some of these dollars and moving
3 them forward, we really do need to look at the
4 comprehensive approach.

5 And while we've added some of these
6 dollars in the Recreation budget and some of these
7 dollars in the Library budget, the overall impact
8 is going to be to look at how we're going to spend
9 the after-school dollars, without precommitting
10 them to any one given area.

11 The Recreation Department had requested
12 to expand their summer camp program. That
13 certainly will be considered, but the primary
14 focus at this point in time for the Mayor is to
15 look at all after-school summer programs in
16 entirety to be able to see how we can fit in the
17 most children and which ways we can do that.

18 So while the Recreation requests will
19 be considered, we're also looking at proposals
20 from Mural Arts, proposals from the Library,
21 proposals from DHS, to make sure we can serve as
22 many children as possible in an innovative way,
23 and to be able to get outcomes from those projects
24 in a way we haven't measured before.

25 So this is to leave it somewhat open,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 to be able to give the process that is going to
3 look at giving it a chance to work with as much
4 input into that and make it as inclusive as
5 possible. But it isn't pre-described right now in
6 the budget testimony.

7 COUNCILMAN NUTTER: Okay, all right.
8 Let's just talk a little bit about the budget
9 history of the Recreation Department.

10 Mr. Carapucci, are you aware of what
11 the budget for the Recreation Department may have
12 been five, six, seven years ago, at the beginning
13 the Rendell Administration, as compared to what it
14 is now?

15 MR. CARAPUCCI: I couldn't give you an
16 exact number, but I know it has increased.

17 COUNCILMAN NUTTER: Well, that's in the
18 right direction.

19 Somewhere in this morass of paper --

20 MR. CARAPUCCI: Our Administrative
21 Services Director, Miss Mangano, has informed me
22 that it's gone up about \$4 million since the
23 beginning of the Rendell Administration.

24 COUNCILMAN NUTTER: I think you
25 actually might be shortchanging yourself a little

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 bit. I think the Department, since 1992, has
3 received about a 31, 32 or so percent increase in
4 its budget since 1992; is that correct?

5 MS. MANGANO: Hi. My name is Josephine
6 Mangano. I came to the Department in --

7 COUNCILMAN NUTTER: Can you get a
8 little closer into that microphone.

9 MS. MANGANO: Hi. My name is Josephine
10 Mangano.

11 I came to the Department in 1996, and
12 since that time, our budget has increased
13 approximately about 1.7 million for after-school
14 programs. And last year, we got a \$2 million
15 increase for maintenance enhancements.

16 The budget probably has increased more
17 than that, but those increases have probably been
18 for pay raises and for full funding of positions.

19 COUNCILMAN NUTTER: Well, I mean I'm
20 not complaining.

21 MS. MANGANO: No, no, we're happy with
22 it too.

23 COUNCILMAN NUTTER: It's actually a
24 credit to the Department, and I just actually
25 wanted to get a sense of how you were able to do

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 that. And, I think, what you've been doing with
3 the increase has been very helpful to the City of
4 Philadelphia. Under tight budgetary
5 circumstances, the Recreation Department, you
6 know, has been able to post some very decent
7 numbers in terms of increases -- certainly as
8 compared to some other departments or agencies of
9 the city. So it's not a criticism for a change.

10 Now, the FY '92 budget for the
11 Recreation Department, excluding Veterans Stadium,
12 was about \$24.2 million, and in FY 2000, you're at
13 32.3.

14 MS. MANGANO: Is that grants funds
15 also, general grants?

16 COUNCILMAN NUTTER: It seems to be
17 everything except Veterans Stadium.

18 MS. MANGANO: Yes (inaudible), which
19 we're happy about.

20 COUNCILMAN NUTTER: Very good. All
21 right, thank you.

22 Thank you, Madam Chair.

23 COUNCIL PRESIDENT VERNA: Thank you.

24 The Chair recognizes Councilwoman
25 Brown.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN BROWN: Thank you, Madam
3 Chair.

4 Good afternoon, officers of the
5 Department. On Page 3 of your testimony, you
6 cited -- in the third paragraph, you cited a
7 couple of successes that spoke to the value of
8 working with the Friends group and local
9 neighborhood volunteers to bring life back to a
10 couple of recreation centers, namely Mifflin
11 Square and Carol Park.

12 Are there any similar initiatives on
13 line to employ that same approach? Any other
14 additional rec. centers on line to employ the same
15 approach that have proved to work?

16 MR. CARAPUCCI: Well, right now, we're
17 working with volunteers to rehabilitate Cecil B.
18 Moore Recreation Center and Athletic Rec. Center.

19 COUNCILWOMAN BROWN: What was the
20 second one?

21 MR. CARAPUCCI: Athletic.

22 COUNCILWOMAN BROWN: Okay. Mural Arts
23 Program, you indicated in your response to
24 Councilman Nutter that we'll get further details
25 later this month. Please speak to your impression

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 of the Mural Arts Program.

3 MR. CARAPUCCI: The Mural Arts Program
4 has been an excellent addition to our department.
5 And, recently, they've been trying to get involved
6 more and more in the after-school programs and
7 depending on what the Commission on Children
8 decides to do, if they're going to be involved, I
9 think we could make very good use of the Mural
10 Arts staff and their expertise.

11 COUNCILWOMAN BROWN: Your testimony
12 indicates that there's been a \$1.25 million
13 increase. Those dollars will be specifically and
14 strictly for Mural Arts? I'm looking at Page 4 of
15 your testimony, third paragraph.

16 MR. CARAPUCCI: That was in private
17 money raised. The Rec. Department raised
18 approximately 1.25 million in private money, and
19 then usually that's dedicated towards a particular
20 project.

21 COUNCILWOMAN BROWN: And so since this
22 says 1.25 million for Mural Arts, those dollars
23 will go for Mural Arts, correct?

24 MR. CARAPUCCI: Since Mural Arts has
25 been our department, which is around four years

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 now, that's the cumulative number of dollars that
3 have been raised, not just in one year.

4 COUNCILWOMAN BROWN: Oh, okay, all
5 right then, but that clarification is helpful.
6 How many staff are currently dedicated or devoted
7 to Mural Arts?

8 MR. CARAPUCCI: We have four -- well,
9 we have seven part-time staff, seasonal staff, and
10 we have four full-time staff.

11 COUNCILWOMAN BROWN: And they handle
12 this tremendous level of productivity that's been
13 cited in that same paragraph.

14 At one point this was a site on North
15 Broad Street devoted to Mural Arts activity; is
16 that still real?

17 MR. CARAPUCCI: I'll let Jane Golden
18 answer that.

19 MS. GOLDEN: Good afternoon. My name's
20 Jane Golden, with the Mural Arts Program.

21 That was 808 North Broad you're
22 referring to, and that is now under the Mayor's
23 Office of Community Service. They've had that
24 site since 1996, when we were transferred to the
25 Department of Recreation.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN BROWN: Okay the. My
3 questions around the after-school programs have
4 been adequately addressed at this hour, knowing
5 that there's much work to be done in a positive
6 way.

7 On Page 5 of the testimony, the first
8 sentence: "In FY 2000, the Recreation Department
9 continued its special programs to involve girls
10 from economically distressed neighborhoods in
11 sports programs." Earlier this morning, the
12 Health Department testified, and it was an
13 enlightenment for me that to the extent that girls
14 are involved in athletic programs, they tend --
15 the data suggests that they tend not to become
16 pregnant, if you will, not to become teenage
17 mothers. So just speak to what that means,
18 "special programs for girls" in detail.

19 MR. CARAPUCCI: Well, what we
20 discovered over the last couple years when we
21 looked at our programs was that there weren't a
22 large number of girls in the athletic area of our
23 department.

24 COUNCILWOMAN BROWN: Oh, okay.

25 MR. CARAPUCCI: So that's when we

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 started to see what can we do to bring more girls
3 in.

4 COUNCILWOMAN BROWN: I see.

5 MR. CARAPUCCI: And then that's why
6 this year, we're going to begin these one-week
7 basketball camps for girls ages 10 to 12 years-old
8 so that they could, you know, get introduced to
9 basketball, and hopefully they'll stay with the
10 sport.

11 COUNCILWOMAN BROWN: Or with some other
12 -- well, right now, the focus is basketball.

13 MR. CARAPUCCI: Yeah, but we've done
14 other sports too -- softball.

15 COUNCILWOMAN BROWN: Okay.

16 MR. CARAPUCCI: But this year, we're
17 trying to begin -- we've always had specialty
18 camps for cultural programs. We're trying to do
19 more specialty camps --

20 COUNCILWOMAN BROWN: For girls.

21 MR. CARAPUCCI: -- in other areas that
22 we normally didn't do.

23 COUNCILWOMAN BROWN: Very well. You
24 have your first neighborhood summer golf camp?

25 MR. CARAPUCCI: We have a summer golf

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 camp. We've had that for a few years, and last
3 year, we tried to expand it on a basis throughout
4 the city. We set up little miniature golf courses
5 in some of the centers.

6 COUNCILWOMAN BROWN: The Recreation
7 Department has a lot of good things happening.
8 I'm always interested in knowing how that good
9 information gets into the hands of parents and
10 teachers and schools so that they can be an added
11 voice box, an added microphone, informing young
12 children and youth that they have a place to go.
13 So how does that happen with the Rec. Department?

14 MR. CARAPUCCI: Well, we're normally --
15 there's a few ways. We've been trying to get --
16 put more of our programs out on the Web site.

17 COUNCILWOMAN BROWN: Right.

18 MR. CARAPUCCI: We're putting our stuff
19 on the cable, we try to get into the local
20 newspapers. We have a public relations person
21 that's directed. For instance, they're going to
22 start a new program to make sure the area
23 newspapers in the community that we're addressing
24 has this in the paper.

25 Plus we have a -- we have our staff.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 We have 150 facilities with supervisors. And in
3 most centers where they're active, that word gets
4 out.

5 So we are trying to do all of that --
6 through the newspapers, through cable TV, and
7 through some of the local schools. Like for
8 instance, in my next testimony, we're going to
9 talk about Camp William Penn, and we're going to
10 start sending people to the local schools to visit
11 the counselors.

12 COUNCILWOMAN BROWN: Great.

13 MR. CARAPUCCI: So that they could get
14 -- the counselors could get these applications in
15 hand so we can increase the number of kids that go
16 away to Camp William Penn.

17 COUNCILWOMAN BROWN: Yes, that kind of
18 linkage, again, has value.

19 MR. CARAPUCCI: Right.

20 COUNCILWOMAN BROWN: Does the
21 department produce a catalog listing all
22 summer-camp activities?

23 MR. CARAPUCCI: Yes, we do, and we'll
24 have that in about a month or so.

25 COUNCILWOMAN BROWN: Okay. And could

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 you make sure that all Councilmembers receive that
3 information through the Chair?

4 MR. CARAPUCCI: Absolutely.

5 COUNCILWOMAN BROWN: And then lastly,
6 you mention in your testimony, on Page 3, that you
7 have computers, about 400. What will be the
8 process internally for the distribution of those
9 computers?

10 MR. CARAPUCCI: Some of them are
11 already dedicated, but we're going to try to put
12 them in after-school sites.

13 COUNCILWOMAN BROWN: So you're going to
14 reserve them, for the most part, until the --

15 MR. CARAPUCCI: That's really our focus
16 with the computers, and the Mayor helped us get
17 some of these computers, my understanding, and
18 which we wanted to do anyway, was make sure to put
19 them at the sites that have a viable after-school
20 program.

21 COUNCILWOMAN BROWN: Yes.

22 MR. CARAPUCCI: And also, we have to
23 make sure that they're safe.

24 COUNCILWOMAN BROWN: Yes.

25 MR. CARAPUCCI: So that's what we're

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 trying to do.

3 COUNCILWOMAN BROWN: Thank you very
4 much.

5 Thank you, Madam Chair.

6 COUNCIL PRESIDENT Verna: Thank you.

7 The Chair recognizes Councilman Kenney.

8 COUNCILMAN KENNEY: Thank you, Madam
9 Chair.

10 There's a couple items in the budget in
11 detail that I need some clarification on. The
12 first is on Page 35-39, which indicates a
13 reduction in 51 semiskilled workers. I'd like to
14 get an idea as to what they -- what kind of
15 semiskilled workers -- what do semiskilled workers
16 do, and how will the district absorb the work
17 which was being performed by those individuals?.

18 MR. FOX: Yes, Councilman.

19 Excuse me, Tom Fox, Director of
20 Facilities for the Recreation Department.

21 We're doing a reclassification, I guess
22 you call it, to make the recreation facility's
23 caretaker class more appropriate for what is
24 happening. It was done, I guess, in the mid-'80s,
25 and it was really focussed on the person staying

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 in the rec centers. We've redesigned it so that
3 it encompassed the person having training, and
4 also these individuals could work in a rec center,
5 they could work in a park, and they could also
6 work in a --

7 COUNCILMAN KENNEY: So this is not a
8 reduction in people.

9 MR. FOX: No, it's not.

10 COUNCILMAN KENNEY: It's just a
11 reclassification.

12 MR. FOX: It's just a reclassification,
13 yes.

14 COUNCILMAN KENNEY: Secondly, on 35-64,
15 there is a 610-person increase for temporary or
16 seasonal employees. Could you tell me what the
17 bulk of them would be expected to be doing in the
18 summer?

19 MS. MANGANO: Yes. We had considered
20 expanding our summer camps in the summer so that
21 we could provide continuous out-of-school care for
22 our children year-round, and that's what the
23 expansion of most of those temporary jobs are.

24 COUNCILMAN KENNEY: So this is related
25 to the overall City initiative of after-school,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 summer-camp kind of children --

3 MS. MANGANO: Yes, it is.

4 COUNCILMAN KENNEY: Okay. And then one

5 other item. In 35-69 is a \$204,000 increase --

6 35-69, \$204,000 increase in purchase of services,

7 but there's nothing specific as to what that

8 increase would be or what it would be spent on.

9 MS. MANGANO: That is under our Grants
10 Revenue Fund.

11 COUNCILMAN KENNEY: Right.

12 MS. MANGANO: And I believe that that
13 is an increase for -- I'll have to check that out.

14 COUNCILMAN KENNEY: Okay, we can get
15 back to that.

16 In your testimony, Commissioner, you
17 indicated -- you've used the terms "underserved"
18 and "economically distressed." Could you give me
19 an idea of what the Department's definition of
20 "underserved" and "economically distressed"
21 communities are.

22 MR. CARAPUCCI: Generally speaking, it
23 was the -- we took a look at our program, areas
24 within our own program where the numbers weren't
25 adequate.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN KENNEY: Numbers in programs
3 or just --

4 MR. CARAPUCCI: The number of children
5 using our facility.

6 COUNCILMAN KENNEY: Where the
7 facility's there but the participation's not
8 there, okay.

9 MR. CARAPUCCI: Exactly. In other
10 words, we have a large facility and it's not being
11 used to the extent that it should be used. And we
12 tried to focus the last few years on having those
13 neighborhoods use our facilities to a greater
14 degree.

15 COUNCILMAN KENNEY: So it's not
16 necessarily underserved but underutilized. I
17 mean, "underserved" indicates a neglect on the
18 part of the Department.

19 MR. CARAPUCCI: I think it's
20 underutilized, I agree with you.

21 COUNCILMAN KENNEY: It's underutilized,
22 okay.

23 And what is the Department's definition
24 of an economically distressed community?

25 MR. CARAPUCCI: I guess it's where you

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 have a high unemployment -- you have an area of
3 high unemployment.

4 COUNCILMAN KENNEY: I guess my concern
5 is that I wanted to ensure that all of these new
6 recreation programs are put into place fairly
7 across the board. One of the complaints -- and
8 this goes to underutilized and underserved. One
9 of the complaints I hear from mostly middle-class,
10 working-class neighborhoods is that they take a
11 lot of effort in conjunction and cooperation with
12 the Recreation Department to provide recreational
13 activities, athletic and non-athletic, for the
14 kids in their neighborhood, but that somehow or
15 another, they believe that in going to Washington
16 Township or going to Delaware County, they're
17 getting more of their tax money's worth in
18 recreation and in other services that that
19 particular township or municipality provides.

20 I don't want to get lost in the -- I
21 don't want the active neighborhoods to suffer
22 because they're active when it comes to the new
23 resources that may be available to recreate and to
24 deal with the kids in every neighborhood.

25 And, for example, in South Philadelphia

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 where I live, in Councilman DiCicco's district,
3 you may have very active, stable working-class
4 neighborhoods of all colors, and then in the
5 middle, have an economically distressed new ethnic
6 cultural group that really isn't in tune
7 language-wise or cultural-wise with what all of
8 our programs have been.

9 Now, is that neighborhood economically
10 distressed, or is it considered as part and parcel
11 of the whole of that particular 19148, for
12 example, zip code that may not be considered
13 economically distressed?

14 And how do we ensure that any new money
15 we're spending in after-school programs,
16 summer-camp programs are being integrated fairly
17 throughout the entire community, you know
18 including, middle class, upper mill class, and
19 more poverty-stricken areas? 'Cause I think
20 that's a real complaint that I hear from people
21 who are making a decision whether to continue
22 living here or not.

23 MR. CARAPUCCI: Well, it's our
24 obligation to offer all of our recreation programs
25 throughout the city. And I know, like, for

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 instance, this year, when we do the girls
3 basketball camp, it's going to be spread out
4 throughout the city. They're going to be -- I
5 think we're going to have five or six different
6 sites so that most parts of the city -- not all
7 parts of the city -- will have access to enroll
8 their children in the camp.

9 COUNCILMAN KENNEY: The other thing I
10 would suggest, and I know you guys have moved in
11 that direction when it comes to roller hockey, ice
12 hockey, and some of the other basketball programs
13 we kind of tend to concentrate our resources and
14 our programs in a specific geographic-defined
15 area, and then leave those people there.

16 I have found the most success in
17 dealing with the athletic programs I'm involved in
18 through the Recreation Department and through
19 private athletic associations is, when we start
20 moving kids from one neighborhood to another,
21 having a league that encompasses West Philadelphia
22 and South Philadelphia and the Northeast and North
23 Philadelphia. I mean, I find that we get more
24 benefit for the money we spend when we start to
25 bring kids together through athletics, through

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 cultural activity, as opposed to just
3 concentrating one neighborhood.

4 And I think you've seen that in our ice
5 program. I mean, we've had tremendous success at
6 Cobbs, Scanlon, Simons, Tarkins, Rizzo in kind of
7 having all those kids compete with each other and
8 get to know each other's and get into each other's
9 neighborhoods, more importantly, to see that
10 there's not really that much difference than maybe
11 in the color of their skin or their ethnic
12 background. So I would just urge that kind of
13 expansion in that regard.

14 I just want to move to one other area,
15 Veterans Stadium. Does there exist a list of
16 maintenance and improvement needs that have been
17 determined by the Department of Recreation for
18 Veterans Stadium over the next one, two, three, or
19 five years? Is there a capital plan or a
20 program?

21 In lieu of the decision -- I mean, in
22 spite of the discussion of all the new potential
23 facilities, does the Recreation Department, whose
24 facility that is, have a comprehensive list of
25 minimal and desirable improvements or maintenance

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 needs for that particular facility?

3 MR. CARAPUCCI: Greg Grillone will be
4 able to answer that, from the Veterans Stadium.

5 COUNCILMAN KENNEY: Sure, I figured he
6 would. Thank you.

7 (Greg Grillone comes forward.)

8 MR. GRILLONE: Hi, Councilman.

9 COUNCILMAN KENNEY: Hi.

10 MR. GRILLONE: Greg Grillone from
11 Veterans Stadium.

12 Separate and apart from the whole
13 process that's going on relative to the new
14 stadium --

15 COUNCILMAN KENNEY: Yeah, just imagine
16 we're not even talking about new stadiums.

17 MR. GRILLONE: Right. We commissioned
18 a study back in late summer, early fall by an
19 architectural and engineering firm in the city to
20 kind of give us some guidelines and give us some
21 guidance relative to where we go from here
22 relative to the structure and its useful life.
23 And we've digested that report and we're using
24 that as a basis and as a guideline to formulate
25 some of our capital programming needs -- again,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 separate and apart from the --

3 COUNCILMAN KENNEY: Are you familiar
4 with the report?

5 MR. GRILLONE: Yes.

6 COUNCILMAN KENNEY: How much is the --
7 how much is that consultant's -- what's the name
8 of the consultant, by the way?

9 MR. GRILLONE: Ewing, Cole, Cherry,
10 Brott.

11 COUNCILMAN KENNEY: And what are they
12 recommending that we be doing as far as an amount
13 of money is concerned?

14 MR. GRILLONE: Well, first of all, the
15 format that we gave them or the context within
16 which we gave them their charge was that at the
17 time, it appeared clear to most people that we
18 would have new stadiums within three or four
19 years. So with that kind of conservative
20 approach, I think that they formulated a program
21 of three to four years' worth, about 23 or
22 \$24 million.

23 COUNCILMAN KENNEY: 23, 24.

24 MR. GRILLONE: Right.

25 COUNCILMAN KENNEY: Okay. And that's

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 -- could you give me an idea of what some of
3 those, you know, I believe there's some --
4 waterproofing was one of the major -- may have
5 been one of the major items? And what else, what
6 else were they recommending?

7 MR. GRILLONE: There was some
8 waterproofing reapplications because, as you know,
9 we did a lot of work in the early '90s, so it's
10 coming up on its useful cycle to have some more
11 application of waterproofing.

12 There was some recommendations relative
13 to some of the HVAC systems as well as a look-see
14 to possibly some electrical, although we've done a
15 lot of electrical in the last few years.

16 And, again, this did not include any of
17 the kind of big-ticket items that you would expect
18 if we were going to be there, you know, for 10 or
19 12 years, such as, for example, replacement of a
20 field.

21 COUNCILMAN KENNEY: Replacement of the
22 surface.

23 MR. GRILLONE: Right, playing surface.

24 COUNCILMAN KENNEY: But as far as
25 minimal structural, safety, comfort issues, the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 consultant's recommending about a minimum of

3 23 million?

4 MR. GRILLONE: Right.

5 COUNCILMAN KENNEY: So when we hear

6 numbers from the teams, that we're talking -- you

7 don't need to comment -- numbers from the teams of

8 upward of 150 or 160 or 200 million that they

9 could start working on tomorrow and billing the

10 City for because we're in violation of our lease

11 seems to perhaps be -- and this is my editorial

12 comment -- a bit exaggerated.

13 Just one other tongue-in-cheek question

14 for you. How much time do you spend down there?

15 MR. GRILLONE: Personally?

16 COUNCILMAN KENNEY: Yeah, personally.

17 I know you've been there for a number of years,

18 but how much time do you spend most of your --

19 MR. GRILLONE: In a week?

20 COUNCILMAN KENNEY: Yeah.

21 MR. GRILLONE: 50, 60, 70 hours,

22 depending on --

23 COUNCILMAN KENNEY: Do you see many

24 rats?

25 MR. GRILLONE: No.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN KENNEY: Okay.

3 MR. GRILLONE: I've never seen any
4 rats.

5 COUNCILMAN KENNEY: I know you'd tell
6 me if you did, and I know you'd be concerned, but
7 you haven't seen many, right? Or any?

8 MR. GRILLONE: No, I haven't.

9 COUNCILMAN KENNEY: Okay, all right. I
10 just wanted to make sure we had some clarification
11 on comments made by one of our team's owners
12 lately. He termed it as "a rat-infested
13 facility," which I thought was a bit unfair. Much
14 overexaggerated and a bit unfair.

15 MR. GRILLONE: I just want to make a
16 comment about this discussion about 80 million. I
17 think, in fairness to them, I think that supposes
18 that they will be there, obviously, until the end
19 of their existing leases.

20 COUNCILMAN KENNEY: I mean, I --

21 MR. GRILLONE: No, I just want to
22 clarify that.

23 COUNCILMAN KENNEY: Yeah.

24 MR. GRILLONE: So in fairness to them,
25 if you're going to be there for 10 or 11 years,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 it's a big difference than the charge that we gave
3 Ewing, Cole, Cherry, Brott, which was much more
4 than --

5 COUNCILMAN KENNEY: But also, from an
6 editorial comment standpoint, we're being asked
7 potentially to spend \$80 million in two years, so
8 I -- I mean, my wife, for example, she likes
9 Jaguars but she drives a '97 Sable. She likes her
10 '97 Sable but she'd really like to have a Jaguar.

11 So, I mean, I'm just trying to put some
12 kind of rationality and some practicality in our
13 discussion as it relates to stadiums because I
14 think sometimes we get -- not you. We get and the
15 media and teams get a little far afield as to what
16 it is we're talking about, but I just wanted to
17 try to get on the record some of those issues.

18 MR. GRILLONE: I need to get your wife
19 to meet my wife.

20 (Laughter.)

21 MR. GRILLONE: Thanks.

22 COUNCILMAN KENNEY: I'd like to come
23 back again, I want to get back in line.

24 COUNCILWOMAN BLACKWELL: All right.

25 COUNCILMAN KENNEY: Thank you.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN BLACKWELL: The Chair
3 recognizes Councilwoman Miller.

4 COUNCILWOMAN MILLER: Thank you, Madam
5 Chair.

6 COUNCILWOMAN BLACKWELL: You're
7 welcome.

8 COUNCILWOMAN MILLER: Good afternoon.
9 The Recreation Department's -- the
10 Bellfield Recreation Center has been under repair
11 for mechanical renovations for a fire that
12 occurred before I was even elected Councilperson.
13 There really seems to be a major problem
14 coordinating the various building trades -- the
15 painters couldn't paint because the electricians
16 weren't done, the dry wall couldn't go up because
17 the plumbers weren't done, and so on.

18 Who coordinates these various trades?
19 Because I'm really disappointed of how long
20 Bellfield has been out of commission. So I guess
21 the bottom-line question is, who coordinates
22 that? So that work can flow smoother.

23 MR. CARAPUCCI: Well, if it's a capital
24 repair, that comes under Eric Iffrig. He could
25 give us a better discussion on that. If it's

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 regular maintenance, it would come under Tom.

3 COUNCILWOMAN MILLER: Well, it was a
4 fire, so what does it come under?

5 MR. CARAPUCCI: I'm pretty sure that
6 comes under Eric Iffrig, Capital Budget. And he
7 has a long history of working with Bellfield.

8 (Eric Iffrig comes forward.)

9 MR. IFFRIG: Good afternoon. My name
10 is Eric Iffrig, Director of Planning and
11 Construction, Recreation Department.

12 The Bellfield Recreation Center is now
13 under its second renovation contract. The
14 original contractor who had the project was not
15 completing the job anywhere near on schedule, and
16 then we experienced the fire.

17 In a settlement with the surety company
18 and with that contractor, they were released from
19 the contract, and fees were settled between the
20 City and that contractor. The project was rebid,
21 and a new contractor was put on. In the interim,
22 we did let an emergency contract for the roof
23 replacement. The new contractor now is also
24 experiencing some problems.

25 As far as the coordination of the work

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 between the separate subcontractors, that's the
3 responsibility of the prime general contractor.

4 COUNCILWOMAN MILLER: So what are the
5 new problems with the new contractor? The bottom
6 line is, when is this job going to be done? I
7 mean, do you have any idea?

8 I constantly get calls, letters, calls,
9 letters, calls from people. You go in a store,
10 they stop you. When is it going to be finished?

11 MR. IFFRIG: In a word, it is not my
12 business to say it because it is literally not my
13 business, but we do believe that the prime
14 contractor is having cash flow problems. As a
15 matter of fact --

16 COUNCILWOMAN MILLER: He's having cash
17 flow problems?

18 MR. IFFRIG: Cash flow problems, which
19 is the classic problem with a construction
20 contractor trying to complete a job. His credit
21 starts to dry up, and he's unable to pay people
22 promptly, they lose confidence in him.

23 For instance, this Saturday, we had
24 scheduled overtime for our inspectors because we
25 had scheduled the installation of the epoxy

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 flooring, which is one of the last steps on this
3 job. The subcontractors did not show this
4 weekend, and we believe, again, that there's a
5 problem on payment, and that's why that
6 subcontractor was called out.

7 We're -- we can't say we're as
8 frustrated with the progress at Bellfield, not
9 nearly as much as the community is, but this
10 contract is bringing us very close to completion.
11 We have some heating ventilating duct work to
12 complete, the floors and, I believe, the doors,
13 and that's the principal work to be completed on
14 this job now.

15 COUNCILWOMAN MILLER: Well, maybe we'll
16 talk later too, 'cause if there's anything we can
17 do to help, we'd be willing to do that, okay?

18 A couple of other questions. I'd like
19 to have a copy of the program's division facility
20 usage minimum standards. And is that produced by
21 a general one for all playgrounds and then one for
22 playgrounds that are either A, B, C or D?

23 MR. CARAPUCCI: The staffing is
24 according to what they're classified. If you're
25 classified, for instance, as an A center, you have

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 a full-time supervisor, a full-time what we call
3 "Leader I" at 40 hours, and then you have an
4 assistant rec. leader. So the staffing there
5 should be in that pattern.

6 For a B-type facility, which is a
7 midsize facility, you have a supervisor and a
8 part-time employee.

9 For a C facility, depending on the size
10 of the C facility -- and I went over this before,
11 where there are various -- some of them are larger
12 C facilities, some are very small. They will have
13 at least a supervisor, and some will have a
14 supervisor and a part-time employee.

15 So I could break it -- I could send you
16 specific material on all of that.

17 COUNCILWOMAN MILLER: Actually --

18 MR. CARAPUCCI: And we'll get that to
19 you, but in a nutshell, that's how we determine
20 the programming staff, based on the determination
21 of a facility.

22 COUNCILWOMAN MILLER: Okay. And that
23 is in regard to the facility-usage minimum
24 standards? I have a very large facility in our
25 district that we believe is very much

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 underutilized, and if you have something in
3 writing, then I'd like to see that.

4 MR. CARAPUCCI: Absolutely.

5 COUNCILWOMAN MILLER: And I think you
6 know what facility I'm talking about. If you
7 don't know, some of the other staff members know,
8 and we can talk about it later and I'll tell you
9 that.

10 MR. CARAPUCCI: Absolutely.

11 COUNCILWOMAN MILLER: Okay. Now, what
12 is the average amount that a recreation center
13 receives to put together an after-school program?
14 What is the average grant? Someone said it's
15 \$5,000.

16 I was at a recreation center advisory
17 council meeting one evening, and people raised the
18 issue that the money that they're getting really
19 doesn't allow them to put together, you know, a
20 good after-school program, particularly as it
21 relates to staffing.

22 MR. CARAPUCCI: Well, we provide for
23 each after-school site a staff person. We also
24 will provide supplies. That's of no cost to the
25 local center. If the local center would want

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 additional staff, then possibly they could
3 supplement what we do through grants, through, you
4 know, charging the kids a small stipend, things --
5 but we do provide for every facility that's in the
6 after-school program a staff person.

7 COUNCILWOMAN MILLER: What type of
8 person is that?

9 MR. CARAPUCCI: It's call a "rec.
10 specialty instructor," and 95 percent of them come
11 from the neighborhood where the after-school site
12 is located. And the site supervisor then goes out
13 and will recruit a person to work in the program.

14 COUNCILWOMAN MILLER: Are there any
15 minimum work or educational requirements for that
16 position?

17 MR. CARAPUCCI: Well, we try to -- you
18 know, we like to have a high-school graduate,
19 which is pretty easy to be in these days. But,
20 you know, we try to get some of the college kids.
21 Now, if you have a particular site, you could let
22 me know about that particular site because we seem
23 not to have a problem in finding staff.

24 COUNCILWOMAN MILLER: Well, I don't
25 think you have a -- I don't think this site has a

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 problem finding staff. It's just the quality of
3 staff because -- what is the salary or hourly
4 wage?

5 MR. CARAPUCCI: The salary is \$8 an
6 hour, which is, I agree with you, could be low,
7 considered low. But, you know, that's living
8 within our budget and trying to make maximum use
9 of our funds.

10 COUNCILWOMAN MILLER: Okay. I just
11 want to say one more thing. I don't want to --

12 We sit and talk about after-school
13 programs, after-school programs, and your programs
14 with the girls basketball and all those other
15 sports and activities for girls, I think, is a
16 good idea, but even at that, that goes up to age
17 12. And there's a whole population out there of
18 13 to 18 that at some point needs to be wound into
19 this whole after-school piece.

20 So I just want to keep reminding the
21 different departments not to forget those pre-teen
22 and teenage girls and boys that need to come out
23 -- that will hopefully come out and participate
24 in some level of activity that's more age-specific
25 for them than the other traditional, normal kind

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 of after-school programs.

3 MR. CARAPUCCI: Thank you. We
4 understand, and I know, like, for instance, in the
5 cultural program, we've expanded that, and the
6 vast majority of our kids will go, like, for
7 instance to the performing arts camp, are
8 teenagers and we -- and our dance program, we have
9 24 sites that we didn't have a couple years ago,
10 and that's mostly teenagers.

11 So we are trying to address it.

12 COUNCILWOMAN MILLER: Okay. And what
13 do the Youth Access Centers do?

14 MR. CARAPUCCI: There's a myriad of
15 activities there. In other words, they get a
16 little grant, and the supervisor at the site then
17 can set up programs -- like I'll give you one for
18 an example. Down at 58th and Kingsessing, Meyers,
19 the supervisor there established a preschool
20 program where they were able to hire neighborhood
21 people, and it really helps in that community with
22 the kids. So they have a lot of freedom on what
23 they can do.

24 COUNCILWOMAN MILLER: Okay.

25 MR. CARAPUCCI: And they have -- for

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 instance, Meyers has a health center component to
3 it. So there's a difference, depending on the
4 area, but we have now, I think, six Youth Access
5 Centers.

6 COUNCILWOMAN MILLER: Okay. Thank you.

7 Thank you, Madam Chair.

8 COUNCIL PRESIDENT VERNA: You're
9 welcome.

10 The Chair recognizes Rizzo.

11 COUNCILMAN RIZZO: Thank you, Madam
12 Chair.

13 Commissioner, maybe you can just go
14 over some process with me, because it will have a
15 lot to do with my question. The Recreation
16 Department, like other departments, are, from what
17 I understand, not responsible for their utility
18 bills. The Department of Public Property pays the
19 electric bill for all the recreation centers; is
20 that correct?

21 MR. CARAPUCCI: Correct.

22 COUNCILMAN RIZZO: I understand there's
23 some movement to change that to put that money in
24 your budget, so then you have some motivation,
25 might I say, to try to conserve energy.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 I'll give you an example. I ride
3 throughout the city, and we had a snowfall, and I
4 ride through ballfields, I ride around where
5 there's football fields totally covered with snow,
6 with every light in the recreation facility at
7 full brilliancy, every one. I was told that
8 because of the antiquated system that we have,
9 that we have no way to do a minimum of lighting
10 for security purposes; that it's either they're
11 all on, or they're all off.

12 I would hope that we would -- and I get
13 a lot of questions from constituents that when
14 they get their electric bill and they live in the
15 area of rec center -- and granted now, they don't
16 want the lights all out, but they want some
17 management of that lighting if it requires every
18 other standard to be on, or just enough to secure
19 the facility. But you can imagine a constituent
20 riding through a neighborhood and looking at a
21 field that's ice-covered and seeing every light on
22 in the facility.

23 And part of the problem is, it's just
24 -- it's something where you don't have to pay the
25 bill, you don't have to pay the bill, and I'm sure

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 that you're concerned and you don't want to see
3 the taxpayers' money wasted, but I think you'd be
4 more motivated -- or at least the department would
5 be more motivated -- if you had to pay that bill
6 every month for all that energy.

7 Again, it's just an observation that
8 our taxpayers have and have asked me to
9 communicate that to you. And I've seen it myself
10 too.

11 MR. CARAPUCCI: Thank you, Councilman
12 Rizzo.

13 In some of the neighborhood, some of
14 the people want us to keep the lights on for
15 security. But if we can -- in some places where
16 we can separate it, where we can have a minimal
17 number of lights on, we're going to do that.

18 I understand what you're saying and
19 I've seen that myself. But in some of the places,
20 if we shut one off, we have to shut them all off.
21 So we're going to look into that.

22 COUNCILMAN NUTTER: And I understand
23 that to make those changes, it would be very, very
24 expensive to separate some of that lighting. But
25 you can imagine the impression, the message it

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 sends to people when -- for example, I forget the
3 facility, and I'm not even sure if it's a
4 Recreation Department facility, up in Mt. Airy
5 Allens Lane, the field is just coated -- it's not
6 yours, but it's just coated completely with ice,
7 and every light in the place is on.

8 Thank you. Thanks for looking into
9 that.

10 MR. CARAPUCCI: Thank you, sir.

11 COUNCILWOMAN BLACKWELL: Thank you very
12 much.

13 The Chair recognizes Councilman Cohen.

14 COUNCILMAN COHEN: Thank you, Madam
15 Chair.

16 Could you tell me, Bellfield Recreation
17 Center, is that an A or a B?

18 MR. CARAPUCCI: Bellfield's an A.

19 COUNCILMAN COHEN: Is A.

20 MR. CARAPUCCI: Yes, sir.

21 COUNCILMAN COHEN: How about the Morris
22 Estate?

23 MR. CARAPUCCI: That's also an A.

24 COUNCILMAN COHEN: Also an A.

25 And back to Bellfield. Is Bellfield --

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 is it ever going to be finished, or do you pass it
3 on from commissioner to commissioner so you always
4 want to be sure there's a lot left to do?

5 MR. CARAPUCCI: We certainly hope it's
6 finished soon. We've had a lot of complaints, and
7 Eric's been working with that.

8 COUNCILMAN COHEN: I know there have
9 been a lot of contractor problems. When do you
10 anticipate that it will be fully completed?

11 MR. IFFRIG: Councilman, we would have
12 expected that we would have had it completed
13 shortly. As I said, apparently the
14 (unintelligible) contractor is having problems
15 with some of his subs, and we can't predict what
16 the completion is going to be, if he, in fact,
17 will complete the contract.

18 His surety is involved early in this
19 process with him. That's usually a big asset to
20 preventing a contractor from defaulting on a job.
21 So I believe the main items left are some
22 mechanical work that's separate from this
23 contractor's work, doors and flooring.

24 Hopefully, we'll be able to complete
25 this by the end of March. And as soon as I can

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 get an update, I will give it to you, Councilman.

3 COUNCILMAN COHEN: All right. Well, we
4 ask you again to at least permit it to be in --
5 get it in a condition to be used for Election Day
6 purposes on April the 4th.

7 MR. IFFRIG: Councilman, it has been
8 open for Election Day and Primary Day use
9 practically since the fire.

10 COUNCILMAN COHEN: But the community is
11 ceasing to believe me. They kind of yawn or laugh
12 when I say that someday it will be done, 'cause
13 they don't -- it's about four or five years now
14 too.

15 Councilwoman Miller, it's like Lonnie
16 Young -- not maybe quite as bad as that, but not
17 far behind it.

18 COUNCILWOMAN MILLER: I raised the same
19 question prior to you coming into the room about
20 Bellfield Recreation Center, so. . .

21 COUNCILMAN COHEN: Good, good. Maybe
22 between all of us, we will get it done.

23 MR. IFFRIG: We agree and we
24 understand.

25 COUNCILMAN COHEN: All right. Now, you

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 know, it's strange when you think of the
3 recreation centers and all of the other parts of
4 the Recreation Department and the Vets Stadium
5 both being in the same department and how we treat
6 the different levels at the recreation center. We
7 scruff around with usually inadequate custodial
8 staffing because -- even those that are staffed
9 well are usually the very heavily utilized
10 centers, and it's difficult often to keep up with
11 the cleaning facilities and so forth there because
12 of the heavy usage, and then you think of the Vets
13 Stadium.

14 And so there are a few questions I
15 would like to ask. The Recreation Department,
16 does it, in fact, supervise the operations, the
17 facilities of Vets Stadium?

18 MR. CARAPUCCI: Yes, sir.

19 COUNCILMAN COHEN: We do that. Were
20 there any plans by the Recreation Department with
21 respect to the impending \$6 million increase in
22 income from the superboxes, that which was told us
23 as the reason why we ought to approve the last
24 lease? Because even though we were giving out a
25 lot of money and not getting much back in, the day

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 would come when the City of Philadelphia would get
3 increased income that would help the whole
4 Recreation Department as well as the City budget
5 in general.

6 MR. GRILLONE: Councilman, I didn't
7 hear the beginning of your question. I think
8 you're referring to the --

9 COUNCILMAN COHEN: Were there ever any
10 plans for the use of the \$6 million a year that
11 was anticipated to come in additional payments to
12 us by the Eagles, beginning, I think, next year?
13 Wouldn't it begin in 2001?

14 MR. GRILLONE: Any of -- I'm sorry.

15 COUNCILMAN COHEN: Have there been any
16 plans made for how that \$6 million of increased
17 income, or did all of you really know that it
18 would never be paid to the City, that somehow or
19 the other, the Eagles would find a way to prevent
20 that clause from becoming effective?

21 Because there was a lot of cynicism.
22 There were a lot of people at that time that said,
23 you know, we'll never see that \$6 million a year,
24 and those of us then in Council had to bravely
25 stand up and say, Oh, no, you're wrong. That's,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 you know, it's in steel, that 6 million will
3 absolutely come 'cause the team can't get away.

4 MR. GRILLONE: Councilman, let me just
5 say, first of all, I didn't negotiate the lease
6 extensions back in 1984 and 1985, but any of the
7 revenues that's generated at the stadium goes
8 directly into the General Fund and it's used for,
9 you know, the general purposes of the City, to
10 fund all the --

11 COUNCILMAN COHEN: No, I understand
12 that, but it --

13 MR. GRILLONE: So it doesn't go
14 directly back to the Recreation Department or to
15 the stadium, for that matter.

16 COUNCILMAN COHEN: But it just seems to
17 me that in the course of events, if I were an
18 employee working one area of the government that
19 was going to be producing additional income, I and
20 other coworkers would be saying, Well, we sort of
21 have first claim to that money 'cause we're
22 helping to produce it, so let's -- what would we
23 do with it?

24 And the Recreation Department could
25 find lots of uses for it. They could increase the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 custodial staffs, they could do cleanups, they
3 could finally do the Lonnie Young Recreation
4 Center, they could do Bellfield, they could do a
5 whole lot of things. But there were no
6 discussions like that in your time? You were all
7 realists; you knew the money would never come.

8 MR. GRILLONE: Well, it's General Fund
9 money. I mean, the stadium's not set up as an
10 enterprise fund, for example, similar to the
11 Airport, with the Aviation Fund. It's just not
12 set up that way. You know, it was always set up
13 as part of the main of city government, and the
14 revenues and the expenses are a part of the
15 General Fund.

16 COUNCILMAN COHEN: Yeah. Well, if it
17 were set up like the Airport fund, it wouldn't be
18 in the Recreation Department. So somebody had
19 some idea of entwining both in the concept of
20 Recreation. And it just seems to me it's a -- the
21 Department shows it's a tremendous contrast.

22 And like Councilman Kenney and, I'm
23 sure, many others, I was very offended by the
24 comment made by Jeff Lurie about the stadium.
25 Maybe I don't go as often as many others do, but

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 I've been there many, many times with family
3 members over the years, and I never thought of it
4 as a rat-infested place. He might as well have
5 said "dump" instead of "stadium" when he said it
6 was a "rat-infested stadium," and it just seemed
7 to me that -- why didn't he change it? I've never
8 heard him use that language before about the
9 stadium. Has he, have we missed it here in the
10 City?

11 And I'm concerned about that because if
12 we're putting in all of this money into
13 recreation, I question whether the wiser use is
14 putting it into professional sports teams, where,
15 at most, a very tiny percentage of Philadelphians
16 ever really get to the Vets Stadium on any regular
17 kind of basis. I don't know whether you have any
18 figures or not, but I think even on one-time
19 users, it's probably only 20 percent, or maybe
20 even less than that, of Philadelphians who get to
21 see it. So we're building a stadium for the use
22 of others, when I think we have such a
23 demonstrated need among the young people of
24 Philadelphia for recreational services.

25 The other questions were kind of

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 related to it. This hearing brings out the heavy
3 contrast in the use of money. Spending a few
4 million for the recreation for the youngsters in
5 the city, making that available would do so much
6 more to make the city a world-class city, I think,
7 because it would have a positive impact with
8 respect to crime, with respect to the educational
9 level of the students, with respect to what we
10 could do for the schools.

11 It seems to me very questionable that
12 we should be spending all of this time and energy
13 and the potential for spending City money in the
14 large amounts we're talking about for the
15 stadiums.

16 I'm going to stop the questions at this
17 point, Madam Chair. Thank you.

18 COUNCILWOMAN BLACKWELL: Thank you,
19 Councilman.

20 The Chair recognizes Councilman Kenney.
21 (Councilman Kenney responds off mike.)

22 COUNCILWOMAN BLACKWELL: Certainly,
23 certainly, come back to you.

24 The Chair recognizes Councilman Nutter.

25 You want me to come back to you as

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 well?

3 COUNCILMAN NUTTER: Yes, Madam Chair.

4 COUNCILWOMAN BLACKWELL: All right.

5 The Chair recognizes Councilwoman Brown
6 -- she's not in here chair.

7 The Chair recognizes Councilwoman
8 Tasco.

9 COUNCILWOMAN TASCO: At least
10 somebody's here. We'll let Councilwoman Miller --
11 I'll yield to her on one question then I'll come
12 back.

13 COUNCILWOMAN BLACKWELL: Councilwoman
14 Miller?.

15 COUNCILWOMAN MILLER: Thank you. Thank
16 you, colleague.

17 What is the snow removal plan for
18 playgrounds and parks? Because there are a few in
19 my neighborhood that I drove by pretty much every
20 day that didn't get shoveled.

21 MR. FOX: Again, I'm Tom Fox,
22 Recreation Facilities Director.

23 We have to kind of take it in steps
24 'cause of the staffing levels we have. So the
25 first priority is the older-adult centers, and if

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 know that there's after-school programs or tot
3 programs in the centers, we try to do those
4 first. Then we go to A, B, C, D class centers,
5 and then we'll move into the parks. Then
6 breezeways and cul-de-sacs.

7 If you would -- if you'd give me the
8 center, I will address the one that was not done.

9 COUNCILWOMAN MILLER: Okay. I just
10 want to make one comment. You know, I just want
11 to thank the cooperation of the people from the
12 Recreation Department, the commissioners and their
13 staff.

14 You know, prior to this term, I served
15 as Chair of Recreation, and I really did enjoy
16 working with you, and I thought we had a good
17 working relationship. So now that I'm back to the
18 district, we have to get those projects in my
19 district completed.

20 Thank you.

21 MR. CARAPUCCI: Thank you.

22 COUNCILWOMAN BLACKWELL: Councilwoman
23 Tasco?

24 COUNCILWOMAN TASCO: I just have, I
25 guess, more of a statement. I, too, want to thank

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 you, the Rec. Department. We've had a good
3 relationship.

4 But what is very, very frustrating for
5 me, and it began when I first came into Council,
6 is the problem we have in getting these projects
7 done. And there seems -- there ought to be some
8 way, and I would imagine that these projects are
9 bid through the City Procurement Department.

10 One, I would imagine there ought to be
11 a statement of financial capability from the
12 contractor, that they can do the work. And that
13 there ought to be some way to remove the
14 contractor and allow the project to go on in
15 another fashion.

16 Because it took -- when I came on board
17 in 1998, it had taken -- it took ten years to add
18 on to Finley Rec. Center. And what happened, the
19 money would be appropriated in the budget for the
20 center, the bid would go out and come in over
21 bid. Then the next year, you had to put more
22 money in the budget. The bid is submitted, it
23 comes in over budget, so it's just a constant,
24 never catching up, until I just said, Hold it, all
25 the money goes in, and we get this project done.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 What I think we need from the
3 Recreation Department is some strong advocacy to
4 complete these projects and for you to come up
5 with a solution to this problem 'cause it a
6 problem. No recreation facility or any facility
7 should wait two, three, five years to get
8 completed because of some contractor that can't --
9 and I understand the contracting business is a
10 tough business and that people do run into
11 financial problems, but that's their problem.

12 You've got to find a way to complete
13 the project for us 'cause we are held accountable
14 by our constituents. They're waiting for the
15 project. And it is very frustrating for us have
16 to deal with this.

17 So I want to I want stronger advocacy
18 from the Rec. Department to whomever, whether it's
19 the Procurement Department or the Capital Projects
20 Department, to make sure that these projects are
21 given a timeline and that they are completed.
22 It's just very, very, very difficult.

23 MR. CARAPUCCI: We understand because
24 it's frustrating for us too at times.

25 COUNCILWOMAN TASCO: And you know you

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 have the problem to make the change.

3 MR. CARAPUCCI: I don't know about
4 that, we'll look into it.

5 COUNCILWOMAN TASC0: Well, maybe we'll
6 find a way to make the change.

7 I've been requested by a group, what is
8 the rules -- what are the rules and regulations
9 governing easements on Recreation property? You
10 may not have an answer because it's probably a
11 legal issue. I have a request from a church whose
12 back is to a recreation center, and they want some
13 easement on that land.

14 MR. CARAPUCCI: Yeah, we'd have to
15 refer that to the Law Department.

16 COUNCILWOMAN TASC0: Yeah, okay, all
17 right.

18 In terms of the after-school programs,
19 I will just share this with you. I don't know --
20 and we will probably have some input with this
21 whole new after-school program committee that's
22 going to be put together. I will share with you
23 the same issue that Councilwoman Miller raised
24 about the quality of programs, the kind of
25 programs for teenagers.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 They -- I was in a meeting with a group
3 of young people and they said -- all of them don't
4 play basketball, all of them are not into sports,
5 and they want someone to ask them what kind of
6 programs they want, after-school programs they
7 want. We have to confer with them if we expect
8 them to use the facilities so that we have
9 programs that can meet their needs.

10 MR. CARAPUCCI: We're also very
11 interested in the coming years now with improving
12 the quality of these programs. I know for a fact
13 that's one of the things we're looking into.

14 But, again, Miss Richman is going to
15 oversee what -- how the future of our programs are
16 going to grow.

17 COUNCILWOMAN TASC0: Okay. How many
18 people work with Mr. Iffrig's department in his
19 department, Eric's department? He basically is in
20 charge of all of these construction projects?
21 Does he have enough staff?

22 MR. CARAPUCCI: Eric has a staff of 15
23 people.

24 COUNCILWOMAN TASC0: Okay. And so what
25 do they do generally?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MR. CARAPUCCI: I know he has an
3 engineer, he has a landscape architect, he has a
4 number of inspectors.

5 (Eric Iffrig comes forward.)

6 MR. IFFRIG: The planning construction
7 division is set up to implement capital projects
8 for the Recreation Department, much as the Public
9 Property Department or the Capital Program Office
10 does for many other departments in the city.

11 The Department is empowered by the
12 Charter to initiate the design and manage the
13 construction of the capital projects and its
14 facilities. Bidding, of course, is through
15 procurement. And in addition, we do, of course,
16 make budget requests.

17 COUNCILWOMAN TASC0: Now, once you
18 submit a project to the Procurement Department for
19 bid, what monitoring do you provide for that
20 request?

21 MR. IFFRIG: What's supplied to
22 Procurement for bid, the procurement process is
23 the same for Recreation as for every other
24 department. The procedures are that the capital
25 project will be publicly advertised, documents

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 made available, a sealed single-bid opening will
3 be held. And the Department will, after review by
4 Procurement, Controller's Office, other offices,
5 receive the results of the bid, with the prices
6 from the contractors in the order that they're
7 deemed responsible to the requirements of the
8 City. The Department at that point recommends an
9 award of contract.

10 So specifically in the bid process,
11 once we turn it in for initiation to bid, we get
12 the official results after the bid opening and
13 recommend award. It then gets contracted. It
14 goes through the contracting process through
15 Procurement, Law, Finance, Controller.

16 The whole process, once we turn the job
17 over, takes about four months, and that's all
18 according to procedure. That's from the day we
19 initiate the bid practically -- it's out of our
20 direct supervision, except for the recommendation
21 of award.

22 COUNCILWOMAN TASCO: Now, this
23 contractor that you had problems with on
24 Bellfield, will he be allowed to bid again on a
25 Recreation project?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MR. IFFRIG: The standard qualification
3 for a contractor in the City of Philadelphia is
4 different from any other place, as it is not
5 annually or any other means. It's a job by job.
6 So for this project, this contract, every
7 contractor, everyone who want to bid a job, must
8 submit for each bid a five-page qualification
9 statement, with additional information if needed.

10 On that, they show their financial
11 position. We try to evaluate from the information
12 that we know on accounting principles what we
13 should be looking for in their funding review. We
14 review their previous experience, we look at how
15 long they've been in business, and we check their
16 references occasionally.

17 When they're new to us, when they're
18 new contractors to us, we're usually a little more
19 careful, and we talk to the contractors to make
20 sure that they're not going to have any special
21 problems by not being familiar with the City
22 processes.

23 This particular contractor is a
24 successful private contractor, he's experienced in
25 major renovations and, I believe, won awards for

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 -- he completed a major project, a very hard
3 project for us at another site.

4 As I said, I believe it's specifically
5 a business problem that he's having at this
6 point. And the fact that he has his surety
7 involved now, he's not avoiding the issues, not
8 avoiding his responsibilities, and he's continuing
9 to work through it, that I really believe we'll
10 get this project finished at last.

11 Trust me.

12 COUNCILWOMAN TASCO: Okay, I still
13 state my -- I'm just flabbergasted.

14 Well, the process just takes too long,
15 too long. And I'm asking that you all find a
16 faster way to get these projects completed.

17 Thank you.

18 COUNCILWOMAN BLACKWELL: Thank you,
19 Councilwoman.

20 The Chair recognizes Councilman
21 DiCicco.

22 COUNCILMAN DICICCO: Thank you, Madam
23 Chair.

24 Good afternoon. And I, too, want to
25 compliment the Recreation Department for all the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 hard work that you do during the year, and you're
3 very responsive to my requests, I know, in my
4 district, and I appreciate all of that.

5 The issue on scaffolding. I know, on
6 Page 35-65 and 35-68, it references the
7 scaffolding rental. Primarily I believe it's used
8 for the Mural Arts program, and Jane Golden and I
9 have had some discussion about this. And I
10 believe at the time when I spoke to Jane about
11 this, we were renting the scaffolding, primarily
12 because we didn't have anyplace to store it if we
13 were to buy it.

14 Is that still the reason we are
15 renting, or are there other reasons for that? I
16 mean, it's a considerable amount of money, which I
17 obviously would like to see put back into the
18 program or programs and do the one-time purchase
19 of the scaffolding, as opposed to renting.

20 MS. GOLDEN: Initially, it was a
21 problem because we needed to transport the
22 scaffolding, and we have on loan a truck, which
23 has been helpful.

24 We have -- we were able to -- in last
25 year's budget, we received some scaffolding from

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 the equipment pool, and as of today, it has not
3 been purchased yet. But I hear good news -- that
4 we should be getting it any day now, and that
5 would be great, and we'll be able to use that on
6 some projects. Tom Conway, from the Graffiti
7 Abatement Program, has informed me that we can use
8 part of his warehouse to store the scaffolding.

9 Fiscally, obviously, it makes good
10 sense for us to own scaffolding, so I hope that we
11 can continue to have this truck and some space,
12 and with this new purchase of scaffolding, we'll
13 be able to make a dent in the rental bill.

14 But also, we have at any given time 10
15 to 15 projects going on, so it still necessitates
16 that we rent some scaffolding 'cause it's just an
17 enormous amount of scaffolding that we would have
18 to purchase.

19 COUNCILMAN DICICCO: I understand that,
20 but I think there would be a basic number that you
21 could -- of scaffolding, pieces of scaffolding
22 that you can use as the base for all of the other
23 projects, and that that would reduce the debt,
24 'cause I'd rather see that money get put back
25 into the program, as you would also. And you and

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 I have spoken about that.

3 MS. GOLDEN: Absolutely, yes, I would.

4 And I'm quite excited that the scaffolding --
5 we'll be getting the scaffolding really soon.

6 COUNCILMAN DICICCO: Okay, thank you.

7 And as I mentioned to you privately, if
8 there's anything I can do about finding some space
9 for a -- maybe not a large amount but a small
10 amount of scaffolding, I do have a facility which
11 we can share, all right? I mean, that offer's
12 still on the table.

13 MS. GOLDEN: Thanks.

14 COUNCILWOMAN BLACKWELL: Excuse me,
15 Councilman. This is a councilman who has snow
16 removal machines and all of that, so I guess he
17 does have storage space.

18 COUNCILMAN DICICCO: Don't advertise
19 that. Yeah, I know, I have the facilities, I have
20 a lot of storage space. Thank you, thank you.

21 Rental of parking spaces. What is
22 that? Parking spaces?

23 MS. MANGANO: This is Josephine Mangano
24 again.

25 We have in our budget money for the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 rental of parking spaces. The Recreation
3 Department is highly decentralized department.
4 So, therefore, we have employees who supervise
5 districts, and they have maybe about 15 rec.
6 centers, staff rec. centers under their
7 supervision and other facilities, and they're
8 assigned a vehicle.

9 It used to be that the Department of
10 Public Property would pay for all the parking
11 charges, but a couple of years ago, they changed
12 their policy, and they kept as a base anybody that
13 had included -- whose payments had been included
14 and any requests we have above that base, we
15 request rental of parking spaces.

16 It's not only for employees who are
17 assigned vehicles; it's for employees who use
18 their own car to coordinate programs, such as our
19 after-schools program, where we have 10
20 coordinators and they go around center to center.
21 They use their own cars but we do provide them
22 with parking spaces when they do have to come into
23 Center City for meetings.

24 COUNCILMAN DICICCO: If I understand
25 that, as it relates to the Recreation Department

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 vehicles, the employee private vehicles aside for
3 the moment, is this for overnight parking? Is
4 that what we're paying for? I'm missing the
5 point.

6 MS. MANGANO: Well, some of it is for
7 overnight parking if it's -- but a lot of it is
8 for daytime parking. When we have our district
9 managers come in for their periodic meetings, we
10 have a parking pass for them that's on a daily
11 basis, a daily rate.

12 COUNCILMAN DICICCO: Okay, I understand
13 now. I just was curious as to whether we were
14 still paying for overnight parking outside of
15 Center City. All right, I can understand that,
16 all right.

17 The only other question I had was as it
18 relates to Veterans Stadium. It was testified
19 today -- I believe Mr. Grillone?

20 MR. GRILLONE: Yes.

21 COUNCILMAN DICICCO: Grillone, okay.
22 Councilman Kenney had asked some questions about
23 the condition of Veterans Stadium, and I believe
24 the other morning you were here and you testified
25 to some extent as to what we had either budgeted

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 or had spent over the course of about ten years,
3 and it was somewhere in the vicinity of 64 or
4 \$65 million, if I recall correctly?

5 MR. GRILLONE: Correct. That was
6 capital money.

7 COUNCILMAN DICICCO: Right. So if you
8 break that number down over the course of 10
9 years, it would be roughly 6.4 million a year. If
10 you took the 8 years -- because it was a question
11 of 8 to 10 years -- it would be roughly 10 million
12 a year -- or 8 million a year, I'm sorry,
13 \$8 million a year.

14 So when we look at the number of
15 40 million and 80 million which are being tossed
16 around as it relates to the maintenance of
17 Veterans Stadium going forward, whether we build
18 new stadiums or not, and you condense that, what
19 is typically an average of 8 million a year, for
20 the sake of this conversation, and you squeeze it
21 into 2, you get to the 80 million.

22 What I'm getting at is if the report
23 that you got from the engineers or the
24 consultants, those were for minimal repairs or to
25 keep us up to code going forward, with the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 anticipation of building new stadiums?

3 MR. GRILLONE: Correct.

4 COUNCILMAN DICICCO: And that came to
5 23 to 24 million over 3 or 4 years, so we're back
6 around that 6 to 8 million a year cost for
7 maintaining the facility?

8 MR. GRILLONE: Yes.

9 COUNCILMAN DICICCO: So if we said
10 \$80 million and we spread it out over 10 years, as
11 opposed to condensing it into 2 years, barring any
12 unforeseen major structural problems, electrical
13 problems to the facility, we would be basically
14 spending about what we have been appropriating for
15 the last ten years anyway.

16 MR. GRILLONE: Generally.

17 COUNCILMAN DICICCO: Generally.

18 MR. GRILLONE: With the exception - as
19 I said before, unless you get to the point where
20 some of these big-ticket items have to be
21 replaced.

22 COUNCILMAN DICICCO: I understand that,
23 and we all go through those things with our house
24 know. We know we have certain built-in expenses,
25 but when the roof goes and we don't anticipate it,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 it becomes a bigger-ticket item, and I can
3 appreciate that.

4 'Cause I'm just trying to still deal
5 with this whole issue on the 40 to 80 million, and
6 I'm trying to figure out a way of justifying that
7 number somehow in my mind.

8 And the only other question as it
9 relates to stadiums, I know in the summer we hired
10 temporary employees, they're called "Recreation
11 Attendant Trainees."

12 MR. GRILLONE: Correct.

13 COUNCILMAN DICICCO: But more typically
14 are called --

15 MR. GRILLONE: We call 'em "RATs."

16 COUNCILMAN DICICCO: RATs. Do they
17 work in the stadium, by any chance? Do any RATs
18 work in the stadium?

19 (Laughter.)

20 MR. GRILLONE: No comment.

21 COUNCILMAN DICICCO: No, I'm serious.

22 I mean, do Recreation Attendant Trainees work in
23 the stadium? Are they assigned to the stadium,
24 any of them?

25 I thought I could crack the case on the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 rats here, you know, and put this to rest once and
3 for all. No?

4 MR. CARAPUCCI: They get a junior rat.

5 COUNCILMAN DICICCO: Okay, thank you.

6 No further questions.

7 Thank you, Madam Chair.

8 COUNCILWOMAN BLACKWELL: Thank you,
9 Councilman.

10 The Chair recognizes Councilman Cohen.

11 COUNCILMAN COHEN: Thank you, Madam
12 Chair.

13 COUNCILWOMAN BLACKWELL: You're
14 welcome.

15 COUNCILMAN COHEN: There was one study
16 made by somebody about what repairs might be
17 needed over the next few years, about three or
18 four years ago, the one that some of us have
19 talked about, that we understood called for about
20 \$23 million in repairs that were there then
21 needed.

22 MR. GRILLONE: It was done late last
23 summer, early fall, and it --

24 COUNCILMAN COHEN: Last summer.

25 MR. GRILLONE: And early fall, and it

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 included roughly three to four years out.

3 COUNCILMAN COHEN: Into the future.

4 MR. GRILLONE: Yes. Now and into the
5 future, yes.

6 COUNCILMAN COHEN: Right. And was that
7 done in connection with the requirement of the
8 lease that the City maintain the stadium? In
9 other words, was it done to see what was needed as
10 a requirement of the lease, or was it done just as
11 a study of what the stadium needs? From time to
12 time, do you have stadiums made like that?

13 MR. GRILLONE: Right, it was just done
14 as part of our normal management of the facility.
15 I mean, we needed some guidelines and a blueprint
16 going forward as to, you know, what we're going to
17 need.

18 COUNCILMAN COHEN: Mm-hmm.

19 MR. GRILLONE: That was my initial
20 reason for, you know, asking for it. Initially,
21 we didn't know about the new stadiums. When it
22 finally came time to engage these engineers, there
23 was a lot of, obviously, information out there
24 that the likelihood of new stadiums was on the
25 horizon. So, therefore, we kind of narrowed their

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 focus.

3 COUNCILMAN COHEN: And --

4 MR. GRILLONE: So, therefore, you'll
5 see nothing in the report that goes out six,
6 seven, eight, nine, ten years.

7 COUNCILMAN COHEN: But it goes out
8 three or four years.

9 MR. GRILLONE: Yeah, right, based on a
10 set of priorities that are relatively
11 conservative.

12 COUNCILMAN COHEN: What does
13 "conservative" mean in that view?

14 MR. GRILLONE: It means that, for
15 example, if we get into three years from now and
16 there is a new stadium on the horizon about to be
17 built, the normal useful life, life-cycle
18 information would tell you that we probably should
19 replace the playing surface, for example.

20 But in light of new stadium coming on
21 board, it doesn't really make sense to make that
22 significant of an investment in a new field if
23 we're only going to be there for another year.

24 COUNCILMAN COHEN: And at that point
25 when you say we'll make that decision, would you

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 refer to not putting on a new field as maybe

3 "deferred maintenance"?

4 MR. GRILLONE: We would do what we
5 could in the way of maintenance to get us through
6 that final year, let's say, in this theoretical
7 example that I'm giving you.

8 COUNCILMAN COHEN: What does "deferred
9 maintenance" really mean? Is that a term of art?
10 What would you --

11 MR. GRILLONE: In my mind, it means,
12 you know, making kind of minor repairs that can
13 kind of get you through the next period of time,
14 rather than making a full-scale replacement or a
15 rehabilitation.

16 COUNCILMAN COHEN: But as of now, we're
17 doing maintenance, right?

18 MR. GRILLONE: Yes. We have a staff
19 down there that does maintenance, yes.

20 COUNCILMAN COHEN: And you're
21 comfortable that we're doing the maintenance that
22 we're supposed to be doing under the terms of the
23 lease, right?

24 MR. GRILLONE: Yeah, I'm comfortable,
25 but I'm not going to give you a legal conclusion,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 obviously.

3 COUNCILMAN COHEN: No, I'm not going to
4 ask you for a legal conclusion.

5 MR. GRILLONE: -- because I'm not --

6 COUNCILMAN COHEN: But in the normal
7 working time, do you think we're meeting our
8 requirements?

9 MR. GRILLONE: Yeah. I think we're
10 doing okay. I think there's probably a difference
11 of opinion.

12 COUNCILMAN COHEN: There always is
13 between owner-landlord and tenant.

14 MR. GRILLONE: They probably would like
15 to see a higher level of maintenance, but
16 generally, I think we're doing okay.

17 COUNCILMAN COHEN: It's always easier
18 to spend somebody else's money than your own,
19 isn't it?

20 MR. GRILLONE: Yes.

21 COUNCILMAN COHEN: And that's why we
22 traditionally have landlord-tenant disputes, even
23 amongst people who agree on everything else. But
24 if the landlord and tenant, they'll have different
25 ideas as to what they ought to get.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 But we have, as a policy, have been
3 deferring maintenance, haven't we? We've been
4 doing what we've felt we had to do under the terms
5 of the lease from a -- not -- I don't want a legal
6 decision. I mean, from the people in charge. If
7 you felt something had to be done so that the
8 place could be useful to use, you would deal with
9 it, right?

10 MR. GRILLONE: I think that's true,
11 yes.

12 COUNCILMAN COHEN: Incidentally, are
13 there any outstanding loans on the Vets Stadium
14 now based upon any building that's ever occurred
15 before? Are there still City bonds which we owe
16 money for the Vets Stadium?

17 MR. GRILLONE: I think the original
18 bonds are just about completed. But, obviously,
19 throughout the years, as we've done capital
20 improvements, they've become a part of our
21 general, you know, debt service, so I think there
22 are outstanding bonds.

23 I think somebody from the Finance
24 Department could -- is probably more of an expert.

25 COUNCILMAN COHEN: Is there somebody

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 here from the Finance Department? Could anybody
3 answer the question?

4 (Rob Dubow comes forward.)

5 COUNCILMAN COHEN: The question is, is
6 there any money owed now? Are there any bonds
7 issues?

8 MR. DUBOW: Rob Dubow.

9 Yes, there's a little bit left, as Greg
10 said, on the original bond, I think just a couple
11 of million. And then there is debt outstanding on
12 bonds floated to finance repairs to the stadium
13 over the last 30 years.

14 COUNCILMAN COHEN: Over the what?

15 MR. DUBOW: Over the last 30 years,
16 we've continued to do repairs. For instance, we
17 talked about the repairs done over the last eight
18 years. There were bonds issued to fund those
19 repairs, and the bonds are still outstanding.

20 COUNCILMAN COHEN: Can tell us what the
21 total amount of bonds -- of money now owed on the
22 old stadium?

23 MR. DUBOW: I'd have to get back to you
24 on that. I can get you that information, but I
25 don't have it with me today.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN COHEN: All right. I would
3 like to get that information.

4 MR. DUBOW: Okay.

5 COUNCILMAN COHEN: Now, the Recreation
6 Department also has the responsibility for the
7 senior-citizen centers throughout the City?

8 MR. CARAPUCCI: The older-adult
9 centers, correct.

10 COUNCILMAN COHEN: The older-adult
11 centers. There has been a matter for a long time
12 being discussed up at the Northeast with respect
13 to -- the Northeast Older Adult Center, on Castor
14 Avenue. I'm not sure what the -- is it Fanshawe?
15 Something like that. Is it Shellmire? Shellmire
16 that's been talking about feeling the need to move
17 somewhere else? Are you familiar at all with
18 that?

19 MR. CARAPUCCI: I haven't really heard
20 that, Councilman.

21 COUNCILMAN COHEN: Because I've been
22 there, and they seem to feel that they've outgrown
23 the place. The field is kind of inadequate now,
24 it doesn't have an elevator to go up to the second
25 floor, and so a lot of people that use the ground

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 floor can't fully use the facilities.

3 Secondly, they're talking about wanting
4 to go to some spot near a park or in a park. I'm
5 just not sure exactly what it is. I was wondering
6 what's the state there now?

7 MR. IFFRIG: This is Eric Iffrig.

8 COUNCILMAN COHEN: It's a very heavily
9 utilized one. I know that from my visits there.

10 MR. IFFRIG: The center -- the
11 Northeast Older Adult Center is very heavily
12 used. And by its usage, it does recommend itself
13 to being expanded. The existing space is within a
14 strip shopping mall and does not have physical
15 space available to it.

16 Councilman Mariano's deeply involved
17 with identifying a new site, and more importantly,
18 with identifying funding. The final site's not
19 fixed, the full funding is not fixed, but the
20 program is very well along toward being funded.

21 Again, until a capital project fully
22 funded, we really can't commit to what the final
23 --

24 COUNCILMAN COHEN: Where would the
25 funding come from?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MR. IFFRIG: Mostly from City capital
3 funding.

4 COUNCILMAN COHEN: Mostly City capital
5 funding.

6 MR. IFFRIG: Other outside funding
7 sources are being sought. I don't have any
8 further information on that, though.

9 COUNCILMAN COHEN: Doesn't the State
10 have special funding programs for recreational
11 activities?

12 MR. IFFRIG: I believe they're mostly
13 for operations. I don't recall know that.

14 COUNCILMAN COHEN: Well, I would just
15 like to suggest that we explore it, but it's my
16 understanding that all counties except
17 Philadelphia have State parks fully funded by
18 State government. Now, Philadelphia is a county
19 as well as a city, and in other areas of
20 government, I think we receive funding based upon
21 the fact that we're a county and not a city
22 because we have responsibilities that only
23 counties have. And we have it as a city and we
24 also have the double responsibility for the State.

25 I would like to urge that because I

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 think we have strong claims to make upon the State
3 because we're the only would ones -- only county,
4 as I understand it, of the 67 in Pennsylvania that
5 get no direct support in the nature of funding as
6 a State park would get. And I would urge that
7 that be looked upon.

8 All right, thank you, Madam Chair.

9 COUNCILWOMAN BLACKWELL: Councilman
10 Rizzo?

11 COUNCILMAN RIZZO: Thank you, Madam
12 Chair.

13 COUNCILWOMAN BLACKWELL: You're
14 welcome.

15 COUNCILMAN RIZZO: I have two questions
16 in reference to the stadium. And I know
17 Councilman Cohen covered this territory, but I
18 just want to make sure that I got it right.

19 I know there's a lot of controversy,
20 there's differences of opinion in reference to the
21 condition of Veterans Stadium. But what I'd like
22 -- and again, I'm not asking, Mr. Grillone, for
23 you to make a legal opinion here, but based on the
24 lease, which expires at '10 or '11? 2010, 2011?

25 MR. GRILLONE: At the end of 2010.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN RIZZO: At the end of 2010.

3 Based on your knowledge, are you providing the
4 maintenance required based on the lease, the legal
5 document that you have? And does the condition of
6 the stadium meet requirements of that lease?

7 MR. GRILLONE: Yes. In my opinion,
8 yes.

9 COUNCILMAN RIZZO: So for the record,
10 you're stating that you believe that the
11 maintenance that you're providing conforms to the
12 agreement of the lease.

13 MR. GRILLONE: Yes.

14 COUNCILMAN RIZZO: Also that -- okay, I
15 got the answer that I was looking for.

16 I want to ask you another question, and
17 it has to do with -- not Veterans Stadium, but you
18 being in the stadium business, you know a lot
19 about, I would assume, other stadiums throughout
20 the country. At least you have some knowledge of
21 other stadiums around the United States.

22 MR. GRILLONE: Yes.

23 COUNCILMAN RIZZO: Yes. Do you know of
24 any other football-only stadiums in the United
25 States that have the practice facility

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 incorporated into the stadium? My question is,
3 we're going to build the Eagles a brand-new
4 stadium. And, again, someday we're going to build
5 them a brand-new stadium. Do you know of any
6 other stadium in the United States that has that
7 practice facility incorporated in a football-only
8 stadium complex?

9 MR. GRILLONE: When you say
10 "incorporated" --

11 COUNCILMAN RIZZO: Part of it. In
12 other words, on the same parcel, whether it's
13 connected to it or it stands alone at the same
14 site.

15 MR. GRILLONE: There are a couple that
16 are in the proximity of the stadium, yes. And
17 then there are others that are somewhat removed.

18 COUNCILMAN RIZZO: Like where?

19 MR. GRILLONE: Remote, they're remote.

20 COUNCILMAN RIZZO: The practice
21 facility that we're hoping that gets built.

22 MR. GRILLONE: Right. Except that ours
23 is a little closer, obviously -- just divided by
24 Broad Street.

25 COUNCILMAN RIZZO: But there are some

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 stadiums that have a practice facility that's
3 incorporated with the stadium.

4 MR. GRILLONE: Yes.

5 COUNCILMAN RIZZO: Okay.

6 MR. GRILLONE: Yes.

7 COUNCILMAN RIZZO: Okay, that's it
8 that's. What I wanted to know, and you were to
9 the point.

10 Thank you, Madam Chair.

11 COUNCILWOMAN BLACKWELL: Thank you very
12 much, Councilman.

13 Councilwoman Brown?

14 COUNCILWOMAN BROWN: Thank you, Madam
15 Chair.

16 I want to go back to the William Penn
17 testimony and the attachment that speaks to
18 enrollment numbers. The first paragraph of your
19 testimony indicates that you're requesting a \$5200
20 increase. Yet the numbers reflect that, for
21 reasons that I'd like for you to share with us,
22 the goals in terms of young people attending the
23 program have not yet been achieved. When you
24 compare your 1999 original goal with the actual
25 goal, there's a shortfall of 400 young people.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 And then you have a goal in FY 2000 of 850 for the
3 current estimate, which I can understand because
4 we're not there yet.

5 But help us understand what reasons
6 contributed to your not being able to achieve the
7 goal of FY '99.

8 MR. CARAPUCCI: Last year, there was a
9 problem at the camp, in the very first week of the
10 camp with some of the staff.

11 COUNCILWOMAN BROWN: With what?

12 MR. CARAPUCCI: Some of staff that was
13 working there.

14 COUNCILWOMAN BROWN: Okay.

15 MR. CARAPUCCI: And the director,
16 Roland Chandler, had to dismiss a few of the
17 staff.

18 COUNCILWOMAN BROWN: I see.

19 MR. CARAPUCCI: And, therefore, we
20 didn't feel it would be safe to continue to
21 recruit children into the camp when our number of
22 workers was down.

23 COUNCILWOMAN BROWN: Sure.

24 MR. CARAPUCCI: And it was like the
25 second week of July at this point, and it would be

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 too late to recruit new staff. And that's why we
3 had a low enrollment for us.

4 COUNCILWOMAN BROWN: That year. So
5 given the circumstance behind those staff, have
6 they been rectified so that that bridge, we won't
7 cross again?

8 (Roland Chandler comes forward.)

9 MR. CHANDLER: Councilwoman, my name is
10 Roland Chandler. I'm the Director of Camp William
11 Penn.

12 COUNCILWOMAN BROWN: Good afternoon.

13 MR. CHANDLER: Thank you.

14 One of the things we're going to be
15 doing is a redoubled effort i trying to recruit
16 qualified staff. One thing we're starting earlier
17 -- have already started, we have an announcement
18 on cable television, we currently have a Web page
19 under construction by MOIS. So we're going to be
20 out there earlier.

21 COUNCILWOMAN BROWN: So what things are
22 you doing differently in terms of recruitment?
23 Have you revised the criteria of the type of
24 professionals you're looking for or what?

25 MR. CHANDLER: We're still looking for

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 college students.

3 COUNCILWOMAN BROWN: Okay.

4 MR. CHANDLER: And this group largely
5 that was dismissed last year didn't meet the
6 criteria.

7 COUNCILWOMAN BROWN: They were college
8 students?

9 MR. CHANDLER: They were all college
10 students, yes.

11 COUNCILWOMAN BROWN: I see.

12 MR. CHANDLER: We're just going to try
13 to look deeper and to -- like I said, starting
14 earlier and trying to create a bigger pool of
15 applicants is what I'm looking for this year to
16 select from.

17 My first priority at camp is the safety
18 and the well-being of the campers, and keeping
19 these folks on board would have compromised that,
20 and I didn't want to do it. And to try to
21 continue to have the camp enrollment with reduced
22 staff would have also compromised that as well.

23 COUNCILWOMAN BROWN: Was this a first?

24 MR. CHANDLER: It was a first.

25 COUNCILWOMAN BROWN: In all the years

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 of Camp William Penn?

3 MR. CHANDLER: Never seen it before.

4 COUNCILWOMAN BROWN: Wow. Okay, then
5 thank you. My final question.

6 MR. CHANDLER: Thank you,
7 Councilwoman.

8 COUNCILWOMAN BROWN: You're welcome.

9 COUNCILWOMAN BLACKWELL: If my other
10 colleagues have questions on Camp William Penn,
11 they're next on our list. So we technically
12 haven't gotten to them yet.

13 COUNCILWOMAN BROWN: Very well.

14 COUNCILWOMAN BLACKWELL: So could we do
15 any other areas dealing with Recreation before we
16 focus on Camp William Penn? If that's okay?

17 COUNCILWOMAN BROWN: My final question
18 is not related to Camp William Penn.

19 COUNCILWOMAN BLACKWELL: Fine. All
20 right, Councilwoman.

21 COUNCILWOMAN BROWN: It's really an
22 acknowledgment. You state Page 4 of your
23 testimony that with the athletic programs, you
24 draw on and enlist professional sports teams, a
25 good thing. And then in the Mural Arts Program,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 you draw on professional artists, so that young
3 people get a chance to see the long view from
4 where they are from an amateur's standpoint and
5 what opportunities lie ahead at the professional
6 end.

7 So if you're not doing it already --
8 and I'd be curious to know if you are -- with the
9 dance program, is there any outreach linkage with
10 the Pennsylvania Ballet or the Philadelphia Dance
11 Company?

12 MR. CARAPUCCI: Yes, there is. The
13 dance program across the city is exploding. Leo
14 Dignam (ph.) and Ruth Butler, two of our
15 employees, have 24 additional sites this year, and
16 we'll be able to get you the information and we'll
17 send it over to you.

18 COUNCILWOMAN BROWN: On where they are
19 and where they're located. I would be interested
20 in that.

21 MR. CARAPUCCI: Absolutely. That's not
22 a problem.

23 COUNCILWOMAN BROWN: Okay, that
24 concludes my questioning.

25 COUNCILWOMAN BLACKWELL: Thank you,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Councilwoman.

3 Councilman Goode?

4 COUNCILMAN GOODE: Thank you, Madam
5 Chair.

6 COUNCILWOMAN BLACKWELL: Certainly.

7 COUNCILMAN GOODE: I have questions for
8 the stadium manager. I forget your name.

9 MR. GRILLONE: Greg Grillone.

10 COUNCILMAN GOODE: Thank you.

11 Let me first commend you for your
12 honesty this afternoon. Let me ask you a
13 question. At what point did you know there were
14 going to be new stadiums?

15 MR. GRILLONE: At what did I know there
16 was going to be new stadiums?

17 COUNCILMAN GOODE: Yes, at what point
18 were you informed that there were going to be new
19 stadiums?

20 MR. GRILLONE: Just the general, you
21 know, information in the newspapers and the
22 desires of the teams and the -- forgive the word
23 -- the arenas within which they, you know,
24 compete in terms of the economics of the
25 business. It was obvious that they were going to

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 push for new stadiums, and I think it was common
3 knowledge, for example, that the ---

4 COUNCILMAN GOODE: So at what point was
5 that?

6 MR. GRILLONE: It was a goal of the
7 former administration to try to get those things
8 done.

9 COUNCILMAN GOODE: Well, I recognize
10 the former administration, through the auspices of
11 the Philadelphia Industrial Development
12 Corporation, began studying stadiums back in 1997
13 and paid \$50,000 in Economic Stimulus Funds for an
14 Arthur Anderson report.

15 Have you been aware of new stadiums
16 since 1997?

17 MR. GRILLONE: Have I been aware of a
18 new stadium or --

19 COUNCILMAN GOODE: Of new stadium
20 proposals since 1997?

21 MR. GRILLONE: Just the ones that were
22 made public throughout the last several months
23 that --

24 COUNCILMAN GOODE: But you've continued
25 to plan for stadium renovations at the level that

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 you've been planning?

3 MR. GRILLONE: Right now, as I said, we
4 have a good bit of information that was generated
5 from the engineering report. Unless, you know, we
6 hear differently, you know, we will continue to
7 use it as we formulate our plans.

8 COUNCILMAN GOODE: So at what point
9 have you ever believed that new stadiums would be
10 a reality? Will they be a reality in 2002, 2003,
11 2004? Is there any point at which you've decided
12 that new stadiums will be a reality, therefore,
13 there's no need to continue to plan renovations at
14 the level at which you've been planning
15 renovations.

16 MR. GRILLONE: I think that's still to
17 be determined, Councilman. I don't know that we
18 can predict that.

19 COUNCILMAN GOODE: Actually
20 Councilwoman Reynolds Brown asked me to ask you to
21 speak a bit more into the mike.

22 MR. GRILLONE: Sorry.

23 COUNCILMAN GOODE: So if you are not
24 anticipating any specific point where there are
25 new stadiums, then it would be your responsibility

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 to plan for what those renovations should be for
3 the next two- or three-period, and that's what you
4 have done.

5 MR. GRILLONE: Yes.

6 COUNCILMAN GOODE: For the record, who
7 else will be responsible for planning those
8 renovations in case there were not new stadiums by
9 a certain standpoint?

10 MR. GRILLONE: We're part of an
11 overall, you know, capital budgeting process. And
12 we would use, you know, our knowledge and
13 experience, along with input from the teams to get
14 some ideas as to what they think would be
15 necessary. And I think as testified before that
16 it's really a collaborative effort.

17 COUNCILMAN GOODE: So in the planning
18 of stadiums, were you ever consulted on how the
19 stadiums should be planned?

20 MR. GRILLONE: No. I haven't been
21 directly involved in the process stadiums.

22 COUNCILMAN GOODE: Okay, even though
23 you're the current stadium manager. In addition
24 to that, were you consulted on what the
25 improvements should be to those stadiums -- to the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 stadium in case there were not new stadiums.
3 MR. GRILLONE: Not directly, no.
4 COUNCILMAN GOODE: Okay, thank you.
5 Thank you, Madam Chair.
6 COUNCILWOMAN BLACKWELL: Thank you.
7 The Chair recognizes Councilwoman
8 Tasco.
9 COUNCILWOMAN TASCO: Yes. I keep
10 forgetting my question.
11 COUNCILWOMAN BLACKWELL: Well, I'll
12 come back.
13 COUNCILWOMAN TASCO: No, I have a
14 question. I forgot my question.
15 COUNCILWOMAN BLACKWELL: Do you want me
16 go to Michael and then come back to you?
17 COUNCILWOMAN TASCO: Mm-hmm, go to
18 Michael.
19 COUNCILWOMAN BLACKWELL: The Chair
20 recognizes Councilman Nutter. Would you or
21 Councilman Kenney like to speak on this issue?
22 You move from that end of the room to this end of
23 the room, so I assume that your focus is somewhere
24 else at the moment.
25 COUNCILMAN NUTTER: But, Madam Chair,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 don't take me out of the queue, all right?

3 COUNCILWOMAN BLACKWELL: Okay.

4 COUNCILWOMAN TASCO: Oh, I remember my
5 question.

6 COUNCILWOMAN BLACKWELL: Councilwoman
7 Tasco?

8 COUNCILWOMAN TASCO: I want to go back
9 to -- I asked a long question about easement and I
10 want to ask Mr. Iffrig while he's here, just for
11 the purpose of the record. There is an attempt to
12 provide entrance to the Barrett Recreation Center
13 from the Fifth Street side. Right now, we can
14 only enter from the Eighth Street side, I believe,
15 and we put in a request, and there has been some
16 discussion about obtaining easement from the
17 railroad or someone so that we could build this
18 opening, which we have appropriated money for.

19 Are you familiar with that?

20 MR. IFFRIG: Yes, ma'am. There are
21 actually two requests for easements -- our one for
22 us and one from us. They are separate.

23 The one from the church on the Lindsay
24 Avenue side is separate from the one that we're
25 engaged with EPOP, and hopefully very soon,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Thurgood Marshall School management to create an
3 access through the school property through the
4 former railroad right-of-way, which is now school
5 property and into our eastern side of our
6 property.

7 I had talked to Mr. Pertillo (ph.) of
8 the Eastern Philadelphia Organizing Project, who
9 was involved with the neighborhood, in trying to
10 get the access through the Marshall school. We
11 had talked in December, he was going to call me
12 back to arrange a meeting with the principal and
13 with people from the community to discuss the
14 exact location and nature of the access.

15 I imagine that he's waiting out the
16 weather right now. I will check back with him and
17 see where they are with the scheduling of a
18 meeting.

19 COUNCILWOMAN TASC0: Okay, thank you.

20 MR. IFFRIG: You're welcome.

21 COUNCILWOMAN BLACKWELL: If you think
22 if another question, just let us know.

23 Councilman Nutter, are you ready?

24 COUNCILMAN NUTTER: Thank you, Madam
25 Chair. I thought you'd never call on me.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 (Laughter.)

3 COUNCILMAN NUTTER: Councilwoman Miller
4 raised an issue, I think, when Mr. Iffrig was at
5 the table about a particular recreation facility
6 and a contracting issue. I don't remember the
7 location, but your response had to do with a
8 problem with the contractor either not having
9 adequate funds or some look of availability of
10 personnel or something.

11 Do you remember that exchange between
12 yourself and Councilwoman Miller?

13 MR. IFFRIG: The question has revolved
14 today somewhat around the problems at the
15 Bellfield.

16 COUNCILMAN NUTTER: Right. I don't
17 know anything about the center, but the part I
18 picked up in that discussion was an issue that has
19 been discussed on a couple occasions here in the
20 past, which is the contractors bid on multiple
21 recreation and sometimes even Fairmount Park work
22 all at the same time. They win the bid or bids.

23 They now literally either don't have
24 enough financial resource of their own to buy all
25 of the material and equipment that they need to

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 complete the job, or they don't have enough people
3 to do all of this work simultaneously, and then
4 what they do is do our work based on their
5 timetable of how they can best utilize their
6 personnel to get the maximum number of bids, one,
7 and slow down everybody's project, or we
8 essentially become their bank because they don't
9 have the resources to do what needs to be done,
10 and then wait for us to pay them from previous
11 jobs so they can keep the work going on the
12 current work.

13 Are you familiar with those kind of
14 situations, Mr. Iffrig?

15 MR. IFFRIG: Well, those situations
16 have happened over the years, and some of the most
17 reliable contractors that this department's ever
18 had did work from check to check.

19 One of the points about the Recreation
20 Department's projects are, is they tend to be very
21 small. Therefore, they don't attract large
22 contractors, and that's large, well-financed, and
23 well-funded contractors that have large lines of
24 credits or large amounts of assets. That's
25 historical within the Department.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 That is the reason that we've
3 aggregated as many projects as we can. We've done
4 1200 for \$120 million, but the medium-sized
5 project is only \$60,000.

6 COUNCILMAN NUTTER: Are there any
7 opportunities, I guess, then to somehow widen
8 somehow the pool of contractors? You and I went
9 through a terrible time out at Venice Island with
10 a particular contractor who could not do any of
11 the things that person claimed that they were
12 going to do at the particular time because they
13 had too much work either with the Recreation
14 Department or Fairmount Park or some other agency
15 of the government, and slowed that project down,
16 either due to general incompetence, lack of funds,
17 or inability to manage their workforce in a way
18 that allowed that project to proceed forward in a
19 quick fashion for the amount of work that needed
20 to be done.

21 Now, I mean, at some level, it seems to
22 me that we have to -- and I'm not accusing you of
23 anything, certainly. But by way of the system, we
24 have to better manage our contractors and develop
25 protocols and procedures that say, you know, you

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 have five jobs with the City. How are you going
3 to get all this work done? I mean, you've got,
4 you know, ten people that work for you. Now,
5 you're either going to jerk us around and you're
6 going to do this project now and then you're going
7 to do someone else's later and get to the other
8 one and, you know, by the end of the year, you
9 actually will have all the work done, but if
10 individual contractors were doing jobs, it would
11 have been done much quicker.

12 It is not fair to the citizens of this
13 city, who oftentimes have to miss a rec. season
14 because someone has overcommitted in their zeal to
15 do big business. I love people doing business,
16 I've lived check to check. I mean, I know about
17 that. And what you do if you're living check to
18 check, you don't go out and make a whole lot of
19 commitments on a lot of stuff.

20 And what I want to know is -- and you
21 may or may not have an answer for the moment and
22 we don't have to beat it too long -- is there any
23 process or procedure that the Department is able
24 to develop, possibly through Procurement or any
25 other entity, that requires someone to lay out all

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 of their activity and demonstrate their ability to
3 perform? It's not just winning the bid. The bids
4 go to the lowest responsible bidder. And it seems
5 to me in that phrase "responsible," there has to
6 be some element of can you do the work in a timely
7 fashion? You don't win a bid in January and hope
8 that it gets done two Januarys later for some of
9 these small contracts. That's my first thing.

10 Second, we've heard a lot about -- and
11 I'm sure we'll continue to hear about --
12 discussions regarding Veterans Stadium. You'll
13 all appreciate that I don't want to talk about
14 Veterans Stadium for the moment. What I do want
15 to talk about is another major facility in our
16 city that gets nowhere near the level of
17 attention, time and just due, which is the Dell
18 East.

19 What I'd like to know is, what is the
20 current status, the physical plan over at the Dell
21 East? There was discussion, I believe, last week
22 about capital dollars, the amount appropriated
23 versus the amount needed. But I'd also like to
24 know about the operating costs and operation of
25 the Dell East, which is one of the great

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 facilities in the city but certainly doesn't get
3 the support, in my opinion at least, that it
4 needs.

5 What's going on at the Dell East?

6 MR. IFFRIG: Starting with the first
7 question on the contracting issues, I could go on
8 for quite a time on the contracting issues.

9 COUNCILMAN NUTTER: Do me a favor:
10 don't.

11 MR. IFFRIG: I don't want to, either.

12 COUNCILMAN NUTTER: Get back to me on
13 that.

14 MR. IFFRIG: Thank you.

15 COUNCILMAN NUTTER: Thank you.

16 MR. IFFRIG: There are a number of
17 things that have to be done. Management of the
18 contractor starts with selection. We reject a lot
19 of contractors before the bid's open. It's based
20 on our best ability to read their assets and
21 experience.

22 Even if we knew what other projects
23 they were working on in other departments of the
24 city, we are not going to know what other private
25 business they're doing or what other pitfalls

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 might run into. It is a risky business.

3 COUNCILMAN NUTTER: Right.

4 MR. IFFRIG: We have had some problems,
5 but if you count the number of problem projects
6 against the number of projects successfully
7 completed, I think we've got a better ratio than
8 the general public experiences, very frankly,
9 because of the number of checks and balances in
10 the contracting procedures, some of which are
11 there to protect the contractor.

12 COUNCILMAN NUTTER: Right.

13 MR. IFFRIG: Which do make it hard to
14 move against them to replace them. Some of those
15 are accounting issues.

16 I do want to stretch it out and say
17 that one issue that's always raised is whether or
18 not we do rewards and punishments, whether we have
19 liquidated damages on projects to assess
20 contractors. It usually requires a concomitant
21 reward for early finishes. We are not funded to
22 do rewards, we do not have additional money to pay
23 rewards.

24 COUNCILMAN NUTTER: I understand.

25 MR. IFFRIG: If that's going to be

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 established, that would be great.

3 Other issues we have talked to the
4 Procurement Department in a lot of detail about
5 these things, and we expect to continue to.

6 COUNCILMAN NUTTER: Okay.

7 MR. IFFRIG: Right now, the public
8 standards for public works specifications are
9 being rewritten.

10 COUNCILMAN NUTTER: Great.

11 MR. IFFRIG: On the Dell East --

12 COUNCILMAN NUTTER: Let's talk about
13 the Dell.

14 MR. IFFRIG: A written response has
15 been repaired (sic) and will be supplied by the
16 Administration.

17 COUNCILMAN NUTTER: I'm sorry?

18 MR. IFFRIG: A written response has
19 been prepared and will be delivered by the
20 Administration.

21 COUNCILMAN NUTTER: Based on the
22 discussion from last week?

23 MR. IFFRIG: Yes.

24 COUNCILMAN NUTTER: Okay. That was on
25 capital. Talk to me about operating.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MR. IFFRIG: (Unintelligible.)

3 COUNCILMAN NUTTER: I didn't see in the
4 testimony any real mention of the Dell East, and I
5 don't see anything in here that talks about
6 personnel, operating budget, which, I'm sure, is
7 in the big book, but I was looking for something
8 here in the testimony.

9 MS. MANGANO: I can provide the basic
10 numbers for the Dell East.

11 COUNCILMAN NUTTER: Would you get that
12 mike a little closer?

13 MS. MANGANO: Sure.

14 COUNCILMAN NUTTER: Sorry.

15 MS. MANGANO: For our summer of 1999,
16 our revenues were approximately \$581,000. Of that
17 we, counted as revenues the City's contribution of
18 \$388,000.

19 Their expenses so far for this fiscal
20 year, Fiscal Year 2000, and the majority of the
21 season for calendar year '99 fell under Fiscal
22 Year 2000. We have expenses of approximately
23 \$646,000 to date, and we were anticipating
24 approximately \$100,000 in expenses for start-ups
25 prior to the end of this fiscal year.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN NUTTER: How many people are
3 out there?

4 MS. MANGANO: On the Dell East
5 payroll? They function with -- all year-round
6 with two full-time people and one temporary
7 person, who helps out substantially. And during
8 the season, they have approximately 38 seasonal
9 staff down there. Those salaries come out of the
10 Department's General Fund. The salary costs come
11 out of a different pot of money, the money I'm
12 discussing here for expenses. The expenses I just
13 quoted were net of the payroll expenses.

14 Do you understand what I said?

15 COUNCILMAN NUTTER: You took me into a
16 place from which I'm not sure I can escape.

17 MS. MANGANO: When I discussed expenses
18 that we've incurred so far, they were expenses to
19 run the Dell, exclusive of the payroll expenses of
20 the manager and the --

21 COUNCILMAN NUTTER: Okay, right, I
22 understand. How does that compare with last year?

23 And aren't we always looking to both upgrade the
24 facility, have more activities and more programs
25 and the like? I mean, what are we doing and what

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 are we not doing that we could be doing but for
3 lack of funding?

4 MS. MANGANO: Comparison to last year
5 is that we have incurred more expenses this year
6 and have gotten -- well, incurred about the same
7 amount of expenses, maybe a little more, but our
8 revenue gone down about 25,000, 35,000 from the
9 last previous season.

10 As far as programming is concerned,
11 here is Warren Haskins, and he's the Director of
12 the Dell East.

13 (Warren Haskins comes forward.)

14 COUNCILMAN NUTTER: He knows a little
15 bit about the Dell East, all right.

16 MR. HASKINS: Hello, City Council.
17 Warren Haskins, Manager.

18 Presently, the Department is in the
19 process of requesting \$130,000 additional
20 appropriation for the Dell, which is sorely needed
21 to get us up and running throughout this season
22 and for next season, bottom line.

23 COUNCILMAN NUTTER: I'm sorry, say that
24 again. These are start-up costs?

25 MR. HASKINS: Correct, yeah. We have a

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 deficit from last season, which we've brought over
3 to this fiscal year. And at the moment, we don't
4 really have all of our present start-up monies, so
5 we're looking for an appropriation, which would
6 allow to us start up and allows us to have a
7 feasible operating budget for Fiscal Year 2001,
8 which would be July 1.

9 COUNCILMAN NUTTER: All right. Well,
10 let me go back to the young lady, or maybe Warren
11 knows it. What is the anticipated budget for FY
12 '01?

13 MS. MANGANO: The anticipated budget
14 for the Dell East is, the City makes a
15 contribution to the Dell East out of its General
16 Fund and it's stayed at the same level of --

17 COUNCILMAN NUTTER: Well, wait a
18 minute, hold on, hold on, for a second.

19 MS. MANGANO: Mm-hmm.

20 COUNCILMAN NUTTER: We own the Dell
21 East, right?

22 MS. MANGANO: Yes.

23 COUNCILMAN NUTTER: Is that right?

24 MS. MANGANO: Yes.

25 COUNCILMAN NUTTER: So why do you

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 characterize it as "a contribution"? We own the
3 place.

4 MS. MANGANO: I characterize it as a
5 contribution because it's the way we account for
6 the monies that help to support the Dell East.
7 Part of the monies are, in fact, from the City's
8 Operating Budget, but there's another pot of money
9 that they generate through the revenues that they
10 generate.

11 COUNCILMAN NUTTER: Right. What's our
12 contribution to the Veterans Stadium?

13 MS. MANGANO: Our contribution to the
14 Veterans Stadium is their whole operating budget.

15 COUNCILMAN NUTTER: What it is it?

16 MS. MANGANO: Approximately .4 million
17 dollars (sic).

18 COUNCILMAN NUTTER: I'm sorry, how
19 much?

20 MS. MANGANO: Of approximately
21 \$4 million, but they also generate revenue of --
22 we're anticipating \$11 million for next year for
23 Veterans Stadium.

24 COUNCILMAN NUTTER: They probably have
25 a few more people than the Dell, right?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MS. MANGANO: It's a different purpose,
3 right, yeah.

4 COUNCILMAN NUTTER: All right. So
5 what's the issue with the start-up costs and level
6 of contribution or additional contribution? I
7 mean, how do you make -- I mean, we want the place
8 to work. I mean, we're obviously not doing as
9 good a job as anyone of us would particularly like
10 in terms of having a world-class facility out
11 there. We've got a \$4.5 million need, we're
12 trying to stretch a half million dollars to cover
13 \$4.5 million.

14 You know, maybe if the place looked
15 better, maybe if the accommodations were a little
16 nicer, maybe if it was a place that people thought
17 that the City actually cared about, people might
18 actually come out there, right?

19 MS. MANGANO: I remember it from my
20 childhood.

21 COUNCILMAN NUTTER: Good memory.

22 MS. MANGANO: Right, it's a very good
23 memory.

24 COUNCILMAN NUTTER: So what are we
25 going to do about it?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MS. MANGANO: Well, we'll have to work
3 on a plan for that. We can approach that from
4 various angles of what we can do to make the place
5 as viable and vibrant as it should be.

6 COUNCILMAN NUTTER: I understand that,
7 that's on the capital side. Now we're talking
8 about the operating side. I mean, we don't need
9 to plan for \$130,000. We need to transfer some
10 money into the appropriate budget class and end
11 that discussion, right?

12 MS. MANGANO: I --

13 COUNCILMAN NUTTER: There's only one
14 answer.

15 MS. MANGANO: Yes, we can.

16 COUNCILMAN NUTTER: Okay.

17 MS. MANGANO: Whether it's in my
18 purview, that's another thing.

19 COUNCILMAN NUTTER: I understand, all
20 right.

21 Mr. Carapucci, could you shed some
22 light on all of this?

23 MR. CARAPUCCI: I would refer that
24 question to the budget director.

25 COUNCILMAN NUTTER: Smart move.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 (Laughter.)

3 COUNCILMAN NUTTER: Mr. Dubow?

4 Mr. Carapucci, I've always said that
5 you're a brilliant man.

6 (Laughter.)

7 (Rob Dubow comes forward.)

8 COUNCILMAN NUTTER: Mr. Dubow, I
9 haven't had opportunity to ask you a question all
10 day. Welcome.

11 MR. DUBOW: Hello.

12 COUNCILMAN NUTTER: Hello.

13 You've heard the discussion around the
14 table. And what can we do with regard to Dell
15 East start-up costs and making this an upgraded
16 facility that ensures that, you know, in the
17 summer, that we're going to do our best to dazzle
18 the Republican National Convention? What can we
19 do over in North Philadelphia to make 'em maybe
20 come out to a concert or two?

21 MR. DUBOW: I think we need to talk to
22 the Dell so we can understand what the start-up
23 costs are. And then, you know, work out a funding
24 scheme, if we think those costs are appropriate.

25 COUNCILMAN NUTTER: Okay. Do you think

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 you'll be able to put that together before we get
3 out of budget season and certainly specifically
4 before March 17th?

5 MR. DUBOW: Yes.

6 COUNCILMAN NUTTER: Thank you.

7 MR. DUBOW: Sure.

8 COUNCILMAN NUTTER: And somewhere in
9 the course of the budget season, you'll report
10 back what happened?

11 MR. DUBOW: Yes, we'll get a response
12 to you.

13 COUNCILMAN NUTTER: All right, thank
14 you very much. I appreciate it.

15 MR. DUBOW: Sure.

16 COUNCILMAN NUTTER: Thank you, Madam
17 Chair.

18 COUNCILWOMAN BLACKWELL: Thank you, Mr.
19 Nutter.

20 If Lucien Blackwell were here, he would
21 talk about the Lions, and every time we mention
22 the Dell, how they took them from Dell East and
23 put 'em in Dell West. He complains every time.

24 But certainly, we agree that Dell East
25 is a great neighborhood place, and we certainly

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 think it deserves its proper attention.

3 COUNCILMAN NUTTER: Madam Chair, I'm
4 fortunate enough to actually have both facilities
5 in the district and maybe we can see if we can get
6 some additional --

7 COUNCILWOMAN BLACKWELL: You have
8 both?

9 COUNCILMAN NUTTER: Yes, I have both.

10 COUNCILWOMAN BLACKWELL: All right, we
11 certainly support you in that regard.

12 Thank you. Are there any other
13 questions for Recreation?

14 (No further questions.)

15 COUNCILWOMAN BLACKWELL: Maybe we need
16 to find about ten more questions and keep you here
17 a little longer.

18 (Laughter.)

19 COUNCILWOMAN BLACKWELL: No, thank you
20 very much, thank you.

21 Camp William Penn, you're next.

22 MR. CARAPUCCI: That's me.

23 COUNCILWOMAN BLACKWELL: Oh, boy. I
24 guess that seat has your name on it.

25 MR. CARAPUCCI: City Council President

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Verna and City Councilperson Blackwell, I am Bill
3 Carapucci, Acting Recreation Commissioner, and I'm
4 requesting -- I want to present the Camp William
5 Penn FY 2001 Operating Budget.

6 Camp William Penn is requesting a total
7 of \$328,053 in General Fund appropriations for FY
8 2001, which is \$5,200 more than in FY 2000
9 estimated obligations. It provides for full
10 funding for negotiated pay raises. The FY 2001
11 request supports 3 full-time employees and 63
12 temporary workers to staff Camp William Penn
13 during the camping season, which, this summer,
14 will extend from July 10th to August 15th.

15 In FY 2000, 653 children attended Camp
16 William Penn. The Recreation Department
17 anticipates 960 will attend one five-day and three
18 eight-day encampments in the summer of 2000.

19 Located in the heart of the Pocono
20 Mountains on a 671-acre site, Camp William Penn
21 introduces urban youngsters to the myriad outdoor
22 activities enjoyed during a resident camping
23 experience. Campers may row and swim on the
24 seven-acre Springfield Lake, hike through the
25 woods, and participate in sports, crafts, and

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 outdoor activities.

3 The campers learn a series of
4 self-reliance by participating in camping
5 activities such as pitching their tents and
6 cooking around a camp fire. They also experience
7 the ultimate camping experience, sitting around a
8 camp fire and exchanging stories.

9 Youth of all neighborhoods of
10 Philadelphia attend Camp William Penn. It is an
11 especially attractive summer activity for children
12 who otherwise might not have the opportunity to
13 attend a summer camp.

14 Camp William Penn plans to reinvigorate
15 recruitment efforts to attract campers and staff
16 for the summer 2000 season. Camp staff will send
17 press releases announcing the opening, the camping
18 opportunity to community newspapers, provide
19 brochures to elementary and middle schools, visit
20 school counselors, and develop a Web page to
21 advise of the overnight camping opportunity.

22 Camp William Penn staff must pass a
23 child line check, which investigates their
24 background for their appropriateness for caring
25 for children. Staff also receive a week of

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 orientation and training at the campsite prior to
3 the opening of the camp. Training includes CPR
4 certification, a review of the camp schedule,
5 information on how to handle fire, accident and,
6 other emergencies, tips on counseling campers, and
7 guidelines on maintaining camp discipline.

8 Efforts are made to keep the cost of
9 the camp operation as low as possible while
10 providing the full benefit of a residence camping
11 experience.

12 This concludes the Camp William Penn
13 testimony for FY 2001, and we will be glad to
14 answer any questions.

15 COUNCILWOMAN BLACKWELL: Thank you very
16 much.

17 The Chair recognizes Councilwoman
18 Brown.

19 COUNCILWOMAN BROWN: Good afternoon. I
20 wanted us to revisit with the recruitment for
21 staff this year to ensure that we don't have a
22 deja vu. So in addition to starting early, are
23 there any other amendments or revisions in the
24 criteria of the professionals that you're looking
25 for or college students that you're looking for?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MR. CHANDLER: I think our criteria's
3 okay. One of the things we require is that they
4 have that degree of education, and I'm also
5 looking for experienced staff this year,
6 preferably -- maybe not in a residential setting,
7 but some experience in working with children,
8 perhaps in a day camp or in some capacity like
9 that.

10 COUNCILWOMAN BROWN: So with the
11 exception in 1999, you've never had a problem with
12 the recruitment on the college student end, and,
13 therefore, never had problem with enrollment on
14 the other end?

15 MR. CHANDLER: No. Generally, when we
16 recruit, generally, we will have more applicants
17 than we -- qualified applicants than we can
18 accommodate. Our practice is to have a waiting
19 list, and very often, we do go through the waiting
20 list, as we did through last year.

21 Some of the staff that we did bring up,
22 we waited too late because a lot -- we lost a lot
23 because they had already taken employment
24 elsewhere.

25 COUNCILWOMAN BROWN: Are there

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 residential requirements of the counselors that
3 you hire?

4 MR. CHANDLER: Actually, Camp William
5 Penn is probably the only City agency that does
6 not have a residency requirement.

7 COUNCILWOMAN BROWN: Okay.

8 MR. CHANDLER: So we can recruit
9 anywhere in the country. And, in fact, we have
10 internationals that are from Europe.

11 COUNCILWOMAN BROWN: That is certainly
12 a plus when it comes to exposing young people,
13 children and youth, to folks who don't look like
14 them, if you will.

15 MR. CHANDLER: Exactly.

16 COUNCILWOMAN BROWN: My thinking is,
17 for those who are taxpayers in the city, for young
18 people whose parents are taxpayers in the city, is
19 there some consideration to giving that group of
20 college students first priority, first pick?

21 MR. CHANDLER: I haven't considered it,
22 but I could. When you mention residence
23 requirement, you're talking specifically --

24 COUNCILWOMAN BROWN: Philadelphia.

25 MR. CHANDLER: Staff?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN BROWN: Yes.

3 MR. CHANDLER: Okay.

4 COUNCILWOMAN BROWN: Yes.

5 MR. CHANDLER: Probably 80 percent of
6 our staff is from Philadelphia.

7 COUNCILWOMAN BROWN: Very well. Okay,
8 thank you.

9 MR. CHANDLER: You're welcome.

10 COUNCILWOMAN BLACKWELL: Are you
11 finished, Councilwoman?

12 COUNCILWOMAN BROWN: Yes, I am. Thank
13 you.

14 COUNCILWOMAN BLACKWELL: Councilman
15 Rizzo?

16 COUNCILMAN RIZZO: Thank you, Madam
17 Chair.

18 Commissioner, I heard Councilman Nutter
19 discuss the condition of the rec. centers, the
20 cleanliness, etc. I want to talk more about Camp
21 William Penn itself. A year ago, I expressed
22 concern that the camp meet local codes in the area
23 that it's housed -- fire, sanitary, and all those
24 things. Some day I'd like to really go. I'm
25 embarrassed to say that I've never been there.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 I'd hope you'd want to us visit.

3 MR. CHANDLER: Sure.

4 COUNCILMAN RIZZO: I'm concerned about
5 smoke detectors and alarms and all those things.
6 Even if they are above and beyond what the local
7 codes in the Poconos requires, could you just
8 elaborate on the condition of the facility? Would
9 it be something that we'd be not happy about if we
10 visited? Do you need -- what do you need there to
11 bring it up to code if it's not?

12 Just tell us a little bit about the
13 condition of the camp.

14 MR. CHANDLER: To answer a couple of
15 your questions, Councilman, we are always in
16 need. Yes, we do need. Not smoke detectors, no.

17 As I stated earlier, safety is always
18 my number-one priority. We have two full-time
19 caretakers at camp, who are -- they're local and
20 they live there year-round. They do it all, the
21 plumbing, roofing, the whole nine yards,
22 carpentry, everything.

23 And I think that given the tools that
24 they have to work with and the supplies, they do a
25 tremendous job, a really tremendous job. I am

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 proud of the facility myself.

3 COUNCILMAN RIZZO: Good.

4 MR. CHANDLER: In the last couple
5 years, we've placed -- at our lake front, we have
6 a crib that we use for -- it's a protected swim
7 area. We replaced it, it's quite nice, and it's
8 going to outlast most of us here. We replaced our
9 boating dock. One of our caretakers has a saw
10 mill. We're in the process of rebuilding some of
11 the older cabins with our lumber, and it's not
12 costing us anything.

13 As it relates to safety a and fire
14 detectors, we're an accredited camp by the
15 American Camping Association, and one of their
16 safety standards mandates that every building that
17 houses campers and staff must have a working
18 detector. And they do.

19 Every day, we have an inspection of the
20 living quarters for cleanliness and this type
21 thing, and detectors are tested at least two or
22 three times a week.

23 COUNCILMAN RIZZO: Are they battery-
24 powered?

25 MR. CHANDLER: They're battery-powered.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN RIZZO: They're not
3 hardwired?

4 MR. CHANDLER: No, they're battery-
5 powered, and they're nine-volt batteries. We
6 purchase them from the Philadelphia Fire
7 Department. Part of our safety procedure is that
8 from their safety unit, we've had a firefighter to
9 come up maybe ten years running now --

10 COUNCILMAN RIZZO: Good.

11 MR. CHANDLER: -- to do fire safety
12 orientation. Every unit that is occupied also has
13 in close proximity a working fire extinguisher.
14 They are charged and tested prior to start-up,
15 prior to campers arriving every summer.

16 COUNCILMAN RIZZO: It sounds like
17 you've got that under control.

18 I asked again this question a year ago,
19 and I don't think it was ever followed up on
20 'cause I never heard anything and I'm going to
21 ask it again and this year, I'm going to follow up
22 on it.

23 Are we entitled to any type of
24 subsidies from the State or federal government
25 based on this environment that we have considered

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 a campsite? I understand that some facilities
3 like this do get some help from some federal funds
4 and some State funds. We get no help at all with
5 this facility, right?

6 MR. CHANDLER: I'm not aware of that.
7 I'm not knowledgeable in that area.

8 COUNCILMAN RIZZO: Well, I think,
9 Commissioner --

10 MR. CARAPUCCI: We will certainly look
11 into that, Councilman.

12 COUNCILMAN RIZZO: This facility -- you
13 just mentioned it's not -- you're not -- there's
14 no residency requirement to work there. Is there
15 a residency requirement to participate there?

16 MR. CHANDLER: All our campers must
17 live in the City of Philadelphia, yes.

18 COUNCILMAN RIZZO: Okay, thank you.

19 MR. CHANDLER: Thank you.

20 COUNCILMAN RIZZO: Glad you're keeping
21 it safe.

22 MR. CARAPUCCI: Thank you, Councilman.

23 COUNCILWOMAN BLACKWELL: Thank you very
24 much.

25 Are there any other questions?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 (No further questions.)

3 COUNCILWOMAN BLACKWELL: Are you sure?

4 All right, thank you very much.

5 MR. CARAPUCCI: Thank you.

6 COUNCILWOMAN BLACKWELL: Our pleasure.

7 Next we have the Atwater Kent Museum, I
8 believe.

9 (Break taken.)

10 - - -

11 (Proceedings resume.)

12 COUNCILWOMAN BLACKWELL: To our
13 colleagues coming into the chamber, we are ready
14 to resume our hearings. Thank you very much.

15 (Atwater Kent Museum witnesses come
16 forward.)

17 MR. RASNER: May I begin?

18 COUNCILWOMAN BLACKWELL: Please begin.
19 Identify yourself for the record and begin.

20 MR. RASNER: City Council President
21 Verna and Acting President Blackwell and Members
22 of Council, my name is David Rasner, President of
23 the Board Trustees of the Atwater Kent Museum.
24 Joining me at my side is Nancy Moses, our
25 Executive Director.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 I am pleased to present this testimony
3 in support of the proposed FY 2001 Operating
4 Budget of \$225.988 to the museum. This represents
5 a roughly 3 percent increase over the original
6 appropriation for FY 2000.

7 What I intend to do is keep my comments
8 brief, I think you have the description, I think
9 you're running out of time and you --

10 COUNCILWOMAN BLACKWELL: Thank you.

11 MR. RASNER: Whatever.

12 Atwater Kent is Philadelphia's official
13 history museum. It is dedicated to protecting the
14 City's treasures, interpreting its heritage, and
15 educating generations of its children and adults.

16 City support for Fiscal Year 2001 will
17 help Atwater Kent Museum accomplish a four-part
18 strategic agenda:

19 1. To continue expansion of its
20 education programs for youth in school and during
21 the summer;

22 2. To create winning exhibits and
23 programs for residents and tourist; and

24 3. To save and preserve the City's
25 significant artifacts; and

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 4. To move forward on our plan and to
3 expand into a museum that can really tell and
4 display the entire Philadelphia story.

5 And at this point I'll digress from the
6 script.

7 The Atwater Kent Museum, which is the
8 City's history Museum, has, I think, during the
9 past several years, really put its place on the
10 map. We are now sandwiched between Independence
11 Park to the west and what I hope to be DisneyQuest
12 on the east, or vice versa. And we have a little
13 role to play in play displaying and portraying the
14 City's history. We are the official museum for
15 the City of Philadelphia.

16 Recently, as a result of hard effort,
17 we have negotiated a contract with the Historical
18 Society of Pennsylvania, hopefully to ensure that
19 their 10,000 objects of significance for
20 Philadelphia history comes to our museum. And
21 included in the 10,000 objects is the famous
22 wampum belts, many paintings, and other
23 Philadelphia memorabilia.

24 We now have to become a museum of
25 importance, a museum of first class, and that

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 requires expansion, it requires hard work, and it
3 requires the museum to develop itself in a very
4 professional way.

5 We have a very committed board. When I
6 came on board to the Museum, which is now is about
7 eight years, I was initially Mayor Rendell's
8 select person to be a trustee to the museum. And
9 I think to the Mayor's surprise, I've managed to
10 succeed and make this place survive over the past
11 seven or eight years.

12 I've been board president for the last
13 two, and it's hard work. And we now have a very
14 committed board. Initially, when I came on board,
15 it was a board of six. Now there's a board of 27,
16 and as a result -- we are governed by City
17 Charter and we had to come to you folks and change
18 the City Charter so that we could expand the board
19 as well as charge admission.

20 The Atwater Kent Museum, which is at
21 Seventh and Market Streets, is the original site
22 of the Franklin Institute. And that's how it came
23 to pass, that's how Atwater Kent acquired this
24 facility. And then by City ordinance, the City
25 agreed to make it into a history museum.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 And the space that we have is small, so
3 we're planning to expand into our courtyard and
4 elsewhere into the back and become a part of
5 what's going on at independence park.

6 In addition, because of changes in
7 technology, several years if you had told me that
8 we'd be thinking about Internet Web sits and that
9 kind of stuff, I would say no, that's into the
10 next century. We now find ourselves dealing with
11 those things on a day-to-day basis, so that our
12 concept also is a museum without walls, that
13 people can share what we have by looking at us on
14 the Web and using their computers.

15 Lately, this past -- Nancy Moses, we
16 have really engaged the public, engaged the school
17 children. History, I believe, is required in
18 three or four grades in the Philadelphia public
19 school system. We now have a full-time staff
20 person from the School District who is in place at
21 the Atwater Kent, helping us with hosting various
22 school groups at the institution. If I'm not
23 mistaken, I think last year, onsite, approximately
24 14,000 children came through our facility. And
25 all told, I believe that we had 60,000 tourists

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 in the summer, we intend to put on a kind of
3 knock-your-socks off political memorabilia
4 exhibition. I believe it's called "Campaign
5 Choices and Presidential Voices," and it displays
6 200 years of presidential campaign memorabilia.
7 And we're doing this so it will be open in time
8 for the Republican Convention, and we intend to do
9 it by June 9th of 2000.

10 After that, the next program that we
11 have is really to display some of the treasures
12 that we're getting from the Historical Society of
13 Pennsylvania. Again, that includes the wampum
14 belt and various pieces of furniture and so forth.

15 It is important that museums in the
16 City network with one another, share their
17 resources. We have made linkages to the
18 Constitution Center, which take place, linkages to
19 the Balch Museum, and others. And we intend to
20 really become part of the landscape in
21 Philadelphia that's of significance for tourism
22 and for the public.

23 So I want to invite any questions if
24 you have any. Otherwise. . .

25 COUNCILWOMAN BLACKWELL: Thank you very

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 much.

3 Councilwoman Brown?

4 COUNCILWOMAN BROWN: Thank you very
5 much. Thank you, Madam Chair.

6 Just a couple of questions related to
7 outreach. On the last page of your testimony,
8 there is a line item description of service called
9 "Community Programs Outreach," and starting with
10 FY 1998, there are no figures, but figures do
11 appear for FY 2000. What should one gather from
12 that? Help me.

13 MS. MOSES: Well, basically what
14 happened was that we put in place a new very
15 innovative kind of community outreach activity.
16 It's called "Putting the Me in History." Putting
17 the "me," making kids understand their history.

18 We have staff that spends a semester in
19 a school as an adjunct faculty, adjunct teacher
20 helping the kids, and the teachers work through a
21 community history research project. We've had
22 them in every Councilmatic District and some in
23 the suburbs as well. This is privately funded.

24 COUNCILWOMAN BROWN: Okay.

25 MS. MOSES: And the kinds of project

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 that children come up with are everything from
3 murals to videos to plays to books that they
4 create out of the story that they find in their
5 own community.

6 COUNCILWOMAN BROWN: The schools that
7 are participating, how does the connect happen?
8 Principals hear about it say, I want to
9 participate? Or you reach out and say, Here's an
10 opportunity, buy in?

11 MS. MOSES: We do both. We can only do
12 about ten a year because it's a very intensive
13 experience, both for the teachers and the kids and
14 for us. This isn't like walking into a school
15 classroom one day; this is like becoming a part of
16 the curriculum. So we do ten a year.

17 COUNCILWOMAN BROWN: The grant is for
18 how many years?

19 MS. MOSES: We're just running down our
20 third year of a grant and we've replaced it with a
21 whole bunch of smaller grants. So this is a part
22 of our ongoing activity. We did three of years a
23 pilot to test the program.

24 COUNCILWOMAN BROWN: Okay. So that
25 means though we're in the third year, that the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 initiative itself will continue?

3 MS. MOSES: Yes.

4 COUNCILWOMAN BROWN: And funded by
5 other sources.

6 MS. MOSES: Yeah. We moved it from a
7 special project one-time grant program to
8 something that's central to the operations of our
9 museum.

10 COUNCILWOMAN BROWN: Second question.
11 It's, I think, prudent that given the location of
12 Atwater that you found a relevant way to be
13 connected with the Republican Convention. What
14 connect exists with the school system so that --
15 schools are coming close to closing at June 9th,
16 and so young people may or may not hear about it.

17 MS. MOSES: Right, absolutely. Here's
18 what we thought we would do. We think of the
19 audience for the political exhibit as having sort
20 of three different audiences, and the most
21 important audience to us are the children. So
22 we're continuing this exhibit up and through the
23 general election.

24 COUNCILWOMAN BROWN: Wonderful.

25 MS. MOSES: And we're using it as

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 centerpiece of a specially-developed voter
3 education package for kids, because they're going
4 to hear about the Convention all summer long.

5 COUNCILWOMAN BROWN: That sparks an
6 idea. So community organizations and
7 special-interest groups who have an interest in
8 voter education can link up with you to take the
9 word to the constituency of children that they
10 serve.

11 MS. MOSES: That's right. And we'll
12 also be doing it ourselves when school reopens in
13 the fall.

14 COUNCILWOMAN BROWN: Okay.

15 MS. MOSES: We have an enormously
16 active educational program, and it's -- every
17 single day, we're booked with as many groups as we
18 can deal with at this point. Three years ago, it
19 was 3,000 children we served. Now we don't have
20 room for all of the groups that want to come.

21 COUNCILWOMAN BROWN: Well, that's what
22 you hope for, to be in a capacity where you don't
23 have the room.

24 MS. MOSES: Right.

25 MR. RASNER: We have really evolved in

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 our mission. You know, I'm from the old school
3 that believes that museums were there to show off
4 what they had and you go to see what's there.

5 I've come to now believe that that really is an
6 important role but maybe a secondary role, and the
7 main role is education and outreach. Those are
8 really our two principal goals.

9 COUNCILWOMAN BROWN: I agree with you
10 completely, ditto.

11 I have no more questions, Madam Chair.

12 COUNCILWOMAN BLACKWELL: Thank you.

13 Are there any more questions?

14 (No further questions.)

15 COUNCILWOMAN BLACKWELL: Thank you very
16 much.

17 MS. MOSES: Thank you.

18 COUNCILWOMAN BLACKWELL: Fairmount
19 Park, we're ready for you.

20 (Fairmount Park witnesses come
21 forward.)

22 COUNCILWOMAN BLACKWELL: Welcome.
23 Thank you for your patience. If any other Members
24 of Council are in there chambers and they would
25 like to -- or are in their rooms and they would

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 like to know that Fairmount Park Commission is on,
3 we're ready to begin.

4 MR. MIFFLIN: I'm William E. Mifflin,
5 Executive Director of the Fairmount Park
6 Commission, and I am pleased to be here this
7 afternoon on behalf of the Fairmount Park
8 Commission to present to you the recommended
9 Operating Budget of \$13.3 million for Fiscal Year
10 2001. The Fiscal Year 2001 budget provides an
11 increase of an additional \$265,000 above Fiscal
12 Year 2000's estimated obligations for annualized
13 wage increases implemented in FY 2000.

14 I'm joined here this afternoon by the
15 following senior staff members: Nancy Goldenberg,
16 who is the Project Administrator for the Natural
17 Lands Restoration Environmental Education Program;
18 Dennis Waller, who is the Deputy Director for
19 Business Management and Properties; Paul Nice, who
20 is the Deputy Director for Administration; and Mr.
21 James Donaghy, who is the Director of Operations
22 and Landscape Management for Fairmount Park.

23 I'd like just to paraphrase from my
24 printed and submitted testimony, if I may,
25 Councilwoman, and then move on to the questioning

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 period.

3 COUNCILWOMAN BLACKWELL: Thank you.

4 MR. MIFFLIN: As I know you are well
5 aware, the Fairmount Park Commission has the
6 responsibilities for managing nearly 8,900 acres
7 of City parkland, which includes 50 neighborhood
8 and regional parks managed by the Commission, and
9 it does comprise one of the largest municipal
10 urban operated landscaped parks in the country.
11 Within the 8900 acres, the Park Commission
12 operates 8 recreation centers, 11 day camps, 22
13 playgrounds, hundreds of tennis courts and
14 athletic fields, and over 100 miles of recreation
15 trails.

16 In the area of major accomplishments
17 I'd just like to highlight a few of which we are
18 particularly proud. These have been important
19 initiatives that have improved the delivery of
20 services and to utilize our budgetary resources
21 more effectively. The first, of course, is the
22 William Penn Foundation Grant for the Natural
23 Lands Restoration and Environmental Education
24 Program. This is an unprecedented grant to the
25 Fairmount Park Commission, received in the late

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 fall of 1996. And today, we are now about halfway
3 through our five-year plan period.

4 We've 141 trained park staff in natural
5 land restoration, we've completed three natural
6 lands projects, we've completed three pilot
7 environmental education programs, serving more
8 than 2600 students, we've increased partnerships
9 with 145 different organizations.

10 And, again, now that we are
11 approximately halfway through the grant, we are
12 working on a sustainability with the William Penn
13 Foundation that will -- and an action plan is
14 expected in a -- within a month that will ensure
15 sustainability of the project at the completion of
16 the grant.

17 I know that many of you are familiar
18 with our tree maintenance program, and our program
19 is a comprehensive plan for both park and street
20 trees. Typical examples of work include pruning
21 to alleviate pedestrian and motorist hazardous
22 conditions, as well as removal of dead and
23 dangerous trees.

24 Tree pruning, which is one of the major
25 functions of the tree maintenance plan, has

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 increased since Fiscal Year 1998. The monies
3 available in FY 2000 will provide for 7800 trees
4 to be pruned, and in 2001, we'll continue pruning
5 approximately 7900 trees.

6 Street trees, of course, are a big
7 function for the Fairmount Park Commission, and
8 this year, we will be utilizing both operating and
9 capital funds to remove approximately 1,180
10 trees. In this fiscal year, we will plant 489,
11 and we will be planning an additional 600 with
12 capital and private funds.

13 In park trees in Fiscal Year 2000, we
14 anticipate removing a total of 1,889 trees. And
15 in Fiscal Year 2001, we will come very close to
16 that same number, by utilizing both operating and
17 capital funds.

18 In programmatic improvements, we have
19 established a new division in Fairmount Park,
20 using in-house staff, so we've not expanded the
21 number of total park employees, but we've created
22 an environmental education division. We think
23 it's a very important facet of Fairmount Park.
24 And today, we've accomplished, I think, a great
25 deal, particularly in the areas of programs.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 We have completed an ecology camp, a
3 park explorers after-school program, and we're
4 also interfacing with the School District of
5 Philadelphia in cooperation with the School
6 District of Philadelphia and the Philadelphia
7 Archdiocese schools for their service learning
8 projects. We think the future of the
9 environmental education division is pivotal to the
10 success of Fairmount Park's ability to take the
11 lead in environmental awareness and open space.

12 Under management initiatives, we
13 continue, I believe, to provide a very acceptable
14 park appearance. Since FY '94, we have decreased
15 the time of mowing from four weeks in FY '94 to
16 every 2.7 weeks in Fiscal Year 2000. And, again,
17 I believe that the appearance of our parks and
18 medial islands, of which we are responsible, have
19 seen a dramatic improvement during this period of
20 time.

21 We've been able to accomplish this by
22 contracting out that operation. And,
23 subsequently, the park employees who were
24 previously performing the mowing operation, have
25 now been moved over to perform other equally

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 important functions, such as ballfield renovation
3 and landscape and planning activities.

4 Another important management initiative
5 has been our park-wide master concessionaire.
6 This was started in July of 1998. And, basically,
7 it's a park-wide concessionaire operation
8 providing food and beverages through rental
9 concessions, mobile operations, and catering
10 operations at four major facilities in Fairmount
11 Park. In the next five years, we anticipate
12 \$3.5 million in revenue compared to the projected
13 half a million dollars over the next five years,
14 if we had not implemented the park-wide master
15 concessionaire operation.

16 We are actively working on the
17 restoration of Fairmount Park Water Works, which,
18 I realize, is more of a capital function, but I
19 did want to mention that the Water Works is
20 scheduled to be completed in spring of next year,
21 and will operate as a 200seat restaurant, 200
22 seats under cover, with additional facilities on
23 the decks and pavilions.

24 Another management initiative of which
25 we are quite proud is the Fairmount Park Rangers,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 and I'd like to thank the City Council on behalf
3 of their past support and look forward to their
4 continued support of this important function in
5 the park.

6 Today, the corps is a 24-member
7 organization providing invaluable service to our
8 park users, providing a visible uniformed presence
9 in our park, who are really the eyes and ears of
10 the Philadelphia Police Department as well as our
11 park staff. Our rangers are now more mobile,
12 using bicycles, horses, and even volunteer in-line
13 skaters.

14 I'd like to mention the private support
15 and services that are provided to the Fairmount
16 Park Commission. Probably unprecedented in this
17 country, we have over 80 Friends groups that
18 support Fairmount Park in enhancing the physical
19 appearance of the park, working with us on
20 historic sites, with sports and athletic
21 associations. In fact, there are members here
22 that are today from the Friends of Philadelphia
23 parks, one of the umbrella advocacy groups for
24 Fairmount Park, and they have continued to lead
25 many initiatives in Fairmount Park, and quite

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 frankly, we could not provide the services without
3 the Friends groups, of which we are quite proud.

4 The Fairmount Park Historic
5 Preservation Trust is an initiative of the
6 Fairmount Park Commission that was supported by
7 the Council City of Philadelphia in 1993 by an
8 ordinance creating the opportunity for the trust
9 to draw down houses from the Fairmount Park system
10 and to offer long-term leases to tenants or
11 proposed operators of the houses, thus ensuring
12 that major capital improvements could be provided
13 to the houses on a long-term -- through a
14 long-term lease. Today, the trust manages 20
15 properties for us, and Director Waller is the
16 direct liaison from the park staff, and as he
17 administers over 80 leases for park properties, we
18 enjoy the support of a trust of 20 of those.

19 Let me conclude my remarks this evening
20 by just stating to you that the Fairmount Park
21 Commission will continue to work creatively with
22 parks groups, our private sponsors and
23 foundations, and to all of the users of the park
24 as well as the users of the park, to ensure that
25 that the park resources will be made available to

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 them.

3 And we appreciate greatly the support
4 of the Street Administration and, of course, of
5 City Council in our past efforts, and we certainly
6 look forward to working with you in the future.

7 My service level reports are attached,
8 and I'd be happy to answer any questions you may
9 have of those reports or any questions you may
10 have regarding Fairmount Park.

11 COUNCILWOMAN BLACKWELL: Thank you, Mr.
12 Director, thank you.

13 MR. MIFFLIN: Thank you.

14 COUNCILWOMAN BLACKWELL: Councilman
15 Rizzo?

16 COUNCILMAN RIZZO: Thank you, Madam
17 Chair.

18 First of all, I want to thank Bill
19 Mifflin and the staff of Fairmount Park. I think
20 of all of things that I thank having, is that
21 great park. I grew up in it, and I know you've
22 really been cut back severely in the number of
23 people that work there to keep it, and I want to
24 just let you know that one of the things that I
25 encourage people to do is to use the park, I

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 encourage them to -- when people come to visit the
3 city, I just tell them about how wonderful the
4 park is, and I've gotten so many return calls
5 telling me they were pleased that I told them
6 about it.

7 But let's move on to a controversial
8 issue that's going on right now, and I know
9 there's sensitivity on what we can talk about, but
10 I think now, pretty much all of it has been in the
11 press. Could you just take a few minutes and tell
12 us about the deer cull, tell us about your
13 position on the cull based on the reports in the
14 paper, the permit that you received back from
15 Pennsylvania Game Commission.

16 And also if you could tell me, in this
17 fiscal year, I can't find anywhere in the budget
18 how you paid for Tony DiNicola (ph.) to come to
19 Fairmount Park and shoot the deer. So how much
20 did we spend for his services last year and how
21 much is budgeted and how do you pay for that this
22 year, if in fact, you bring him back to shoot more
23 deer?

24 MR. MIFFLIN: Thank you, Councilman.

25 As I believe you are aware and other

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Councilmembers are as well, we know that that we
3 have a serious overpopulation of white-tailed deer
4 in two of our parks within the system. One is in
5 the Wissahickon and the other is the Pennypack,
6 which is -- one is in the northeast section and
7 the other in the northeast section of the city.
8 Both about equal in size.

9 Last year, we implemented a successful
10 but abbreviated culling of the deer as a result of
11 a successful application of a permit from --
12 offered by the Pennsylvania Game Commission, which
13 has jurisdiction over the deer.

14 After years of analyzing and studying
15 the population and the damage to the park as a
16 result of the deer and as a result of using best
17 practices, we believe the use of a professional
18 sharpshooter is the most effective, humane, and
19 safe manner in which to remove the deer.

20 And our goal, Councilman, is to save
21 the forest. Our goal is not to promote hunting or
22 promote an opportunity for people to remove
23 animals from the Park, but it's to ensure that
24 reforestation will occur. And, quite frankly, it
25 is not occurring, and we have scientific analysis

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 which proves that if we do nothing, quite frankly,
3 the next generation or the future generations will
4 not have forests in those two areas.

5 We have applied and just as recently as
6 yesterday received a permit to again institute a
7 culling in the Wissahickon for this year. We have
8 not applied for the Pennypack, but we would like
9 to do so for next year, quite frankly.

10 The Game Commission has offered the
11 permit unconditionally. However, there was a
12 cover letter associated with the permit, which
13 indicated that the Commission, the Game
14 Commission, would be most interested in seeing the
15 combination of archery hunters through organized
16 sporting groups the opportunity to effect the same
17 results as the sharpshooter.

18 As I'm sure you're aware, hunting is
19 illegal in Fairmount Park, and it has been the
20 position of the Park Commission, and will continue
21 to be the Park Commission's position, that we will
22 not permit hunting of any type -- organized,
23 controlled, open, or of any nature on Fairmount
24 Park property.

25 What is possible is to have hunting

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 occur on private property, and in fact, for the
3 last 50 years -- it may be an exaggeration -- of a
4 couple years, hunting has occurred in Philadelphia
5 County on private property. And, quite frankly,
6 that helps the Fairmount Park Commission
7 significantly as the deer do migrate from park
8 property to private property. So if we have
9 support from private property owners, if in fact,
10 we have support from adjacent counties or
11 townships in some type of controlled -- or
12 reduction, rather, of deer, that will help our
13 problem in Fairmount Park.

14 There are not any -- there is nota line
15 item or any funds identified in our park budget as
16 proposed expenditures of the culling, nor were
17 there last year. All of the funds expended on
18 this process for Dr. DiNicola have been with
19 private funding. We have not utilized City
20 dollars to contract with any service provided in
21 this operation, Dr. DiNicola or any other
22 professionals involved in this process. And it is
23 our intention to continue that diversification and
24 bifurcation of funding.

25 COUNCILMAN RIZZO: Could you identify

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 the private funds?

3 MR. MIFFLIN: We're able to take
4 advantage of the William Penn Foundation funding
5 of the Natural Lands Restoration Grant. We're not
6 able to plant new trees in the Pennypack or the
7 Wissahickon until we can manage the deer
8 population.

9 And as a result of the funding
10 available to us for reforestation through this
11 grant, we have received permission from the
12 foundation to provide funding to eliminate the
13 deer so that we can then go on about the business
14 of reaching the goals of the grant.

15 COUNCILMAN RIZZO: With this cover
16 letter that you received with the permit, do I
17 interpret that for the record that until you
18 resolve this issue about having hunters come
19 physically into the park to hunt, that there will
20 not be a cull?

21 MR. MIFFLIN: No. What I said, I
22 believe, was that the permit is unconditional. We
23 can proceed with the culling for this year.

24 The cover letter indicated that future
25 culling from the aspect of -- or future removal of

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 deer, from the Game Commission's perspective,
3 should include, or will include, archery hunting.
4 So that's future years.

5 So for this year, we are not required
6 to use, nor being asked to use, anything beyond
7 our professional sharpshooter.

8 COUNCILMAN RIZZO: So you're going to
9 have a cull?

10 MR. MIFFLIN: We have not made a final
11 decision yet. The letter is being reviewed by a
12 team of experts. I do not wish to move forward by
13 accepting the permit if, in fact, that would
14 preclude me from future culls. I believe it does
15 not, but we are interpreting and analyzing the
16 correspondence received from the Game Commission.

17 So it is our intention to move forward,
18 but we have not, in fact, set the operation in
19 motion.

20 COUNCILMAN RIZZO: Why is the -- is the
21 problem more severe in the Wissahickon than in
22 Pennypack? Is that the reason, the rationale
23 behind no cull in Pennypack? You indicated you
24 would like to do that next year?

25 MR. MIFFLIN: It's just that we had

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 more statistical analysis and more data on the
3 Wissahickon than we do on the Pennypack when we
4 applied for both permits.

5 We have been supported by the Academy
6 of Natural Sciences, again through the William
7 Penn Foundation grant, and by the Friends of the
8 Wissahickon, who commissioned a wildlife biologist
9 study of the Wissahickon. So until we -- and we
10 will have completed the appropriate and necessary
11 studies of the Pennypack, we did not feel
12 comfortable in applying for a permit.

13 COUNCILMAN RIZZO: Mr. Mifflin, the
14 Fairmount Park Commission, along with the Game
15 Commission, is being criticized for a lack of
16 alternatives. Obviously, you need to get the herd
17 under control to a point where it's manageable,
18 and the track is to keep it down.

19 Why aren't we doing more on PZP -- is
20 that the terminology? -- PZP and other
21 alternatives? The folks that are opposed to this
22 cull believe that there are alternatives.
23 Professionals believe that alternatives work.

24 Is it a matter of money? Do you need
25 additional funds? And, apparently, the William

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Penn Foundation, if they're willing to pay for a
3 cull, I would hope that they would be also willing
4 to support research to determine whether
5 alternatives work. Would the William Penn
6 Foundation, or the Fairmount Park Commission, are
7 you doing anything to explore alternatives?
8 Because just having a cull this year and next year
9 and next year, personally -- and I think you know
10 where I am here. I understand your problem, but I
11 don't understand if there are other alternatives
12 than shooting these deer, why we're not exploring
13 them.

14 Could you just bring me just briefly
15 what we're doing to explore alternatives, and how
16 we can convince the people that there's a sincere
17 effort to avoid killing these deer.

18 MR. MIFFLIN: Thank you.

19 The resolution of the Fairmount Park
20 Commission last year authorizing the application
21 to the Pennsylvania Game Commission included the
22 statement that I'm going to paraphrase -- I can't
23 quote it. That a cull would be the first step in
24 managing the population, and that we would
25 explore, pursue and evaluate and monitor all and

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 any other processes which would give us the same
3 result. And that includes, but is not limited to,
4 immuno-contraception, trap and transfer.

5 Today, the only method that the
6 Pennsylvania Game Commission will approve for the
7 elimination of deer anywhere in the Commonwealth
8 of Pennsylvania is hunting, controlled hunting, or
9 in the case of Philadelphia, a professional
10 culling. So we're precluded from the other
11 examples by virtue of the agency which has
12 jurisdiction over the animals.

13 I have followed closely the work of
14 Dr. Fitzpatrick and others in this area of immuno-
15 contraception, and I believe it does have promise,
16 but no one that I've spoken to in the scientific
17 community has suggested -- given the number of
18 deers that in the Pennypack, and we do know the
19 numbers, and the number of deer we have in
20 Wissahickon, we've taken two different types of
21 counts -- that immuno-contraception would work in
22 that population. It, quite frankly, can work once
23 we reduce the number to a manageable number. So
24 our goal is to do just that -- get it down to a
25 manageable number.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 We certainly don't like doing this,
3 Councilman. This is the last thing I thought I'd
4 be doing as the park director when I took this job
5 12 years ago. But it gives us no pleasure at all,
6 but it's a very difficult and emotional issue, and
7 it's evolving. It's an issue in the entire
8 eastern portion of this country, from Virginia to
9 Maine. The incidence of Lyme's disease, the
10 incidence of automobile accidents with deer, the
11 incidence of damage to farm crops. Something
12 larger, much larger than Fairmount Park, has to be
13 done to solve this white-tailed deer problem. And
14 I think a lot of good people are looking into the
15 issue, but we're just not there yet.

16 The Game Commission is now trapping and
17 transferring elk, as an example, in counties
18 -- obviously not in this county, but in counties
19 in the western part of the state, but that has not
20 been perfected yet for white-tailed deer at this
21 time.

22 COUNCILMAN RIZZO: Well, I appreciate
23 that response because I'm constantly hearing that
24 there's a lack of sincerity on trying to develop
25 an alternative.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 And, Mr. Mifflin, I'm not surprised
3 that the Pennsylvania Game Commission won't
4 authorize other methods of controlling the herd of
5 deer. They're in the business of generating
6 revenue for the State of Pennsylvania by selling
7 hunting licenses.

8 And I think that there are two
9 different scenarios here. We have a municipal
10 park that's within a city. We don't hunt here, so
11 I think the Game Commission should maybe butt out
12 and let us do what we need to do here in Fairmount
13 Park to control this herd 'cause they don't
14 receive any revenues that I know other than when
15 we hunter in the private areas to get this herd
16 under control.

17 I agree with you totally, but I think
18 that we need to show more of what we're doing to
19 try to maintain the herd in using these
20 alternatives.

21 Thank you very much.

22 MR. MIFFLIN: Thank you.

23 COUNCILMAN RIZZO: And again, I thank
24 everyone that works with you for the great they
25 job do in keeping that park in great condition.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MR. MIFFLIN: I appreciate those
3 comments, Councilman.

4 COUNCILMAN RIZZO: Thank you.
5 Thank you, Madam Chair.

6 COUNCILWOMAN BLACKWELL: You're
7 welcome. Thank you.

8 Councilwoman Miller?

9 COUNCILWOMAN MILLER: Thank you, Madam
10 Chair.

11 COUNCILWOMAN BLACKWELL: You're
12 welcome.

13 COUNCILWOMAN MILLER: Good afternoon,
14 Mr. Mifflin and everybody there from Fairmount
15 Park.

16 MR. MIFFLIN: Thank you. Good
17 afternoon, Councilwoman.

18 COUNCILWOMAN MILLER: Mr. Mifflin, we
19 just recently met not long ago to talk about
20 issues concerning the 8th District and Fairmount
21 Park. And, you know, in sitting here reading your
22 budget information, somehow I wish that we could
23 add more money for street-tree removals. In my
24 district, we have a lot of trees, as you're aware
25 of.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 And I guess what I'd like to see is of
3 the 1,00 -- of the 1231 street trees that you did
4 remove in Fiscal Year 2000, I'd like to know where
5 they are by section of the city. And I'm going to
6 do whatever I can, and I'm going to ask you if you
7 can ask someone to give you more money for the
8 removal of street trees. And I'll do what I can
9 to help you get more money.

10 There are lots of people in my district
11 that have been on the waiting for three years to
12 get their trees removed, and I'm going to be
13 advocating for them. And also, some of those
14 people are having problems keeping their
15 homeowners insurance or getting homeowners
16 insurance because of the dead trees that are so
17 close to their property.

18 And Councilman Nutter going to
19 continue. I have to leave because I have a
20 meeting, and Councilman Nutter will be continuing
21 this.

22 MR. MIFFLIN: Sure. I thought he may.

23 COUNCILWOMAN MILLER: This conversation
24 about street-tree removal.

25 MR. MIFFLIN: Thank you.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN MILLER: Okay, thank you,
3 Madam Chair.

4 MR. MIFFLIN: Thank you for the
5 question. Would you like me to begin my answer?

6 COUNCILWOMAN MILLER: Okay.

7 MR. MIFFLIN: I think as you may know,
8 and I don't mean to be presumptuous, given the
9 limited resources that we have for this function,
10 we try to be as correct as we can be in the
11 disbursement of the funds and in the subsequent
12 action of the contractors in removing and
13 replacing those trees.

14 We divide the city up into the 10
15 Councilmatic districts, and we spend the money
16 evenly amongst all 10 districts, so that each one,
17 each district person receives the same level of
18 service. You have a district in which -- all
19 Council people have trees in their district, so we
20 need more money for every district.

21 But you represent a district which has
22 mature trees that need to be removed. Some of
23 them are lifting the sidewalk and have outlived
24 their space, or perhaps even outlived their
25 usefulness as a shade tree on the streets of

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Philadelphia.

3 It's an expensive proposition. The
4 average cost for the removal of a street tree
5 today in Philadelphia is \$750. As you may know,
6 the removal of a street tree must be combined with
7 the planting of a new one to qualify for capital
8 dollars. The planting of a new tree is about
9 \$250. So we have easy figures here. It costs
10 \$1,000 to remove a and plant one, and we just
11 can't remove a tree, we have to plant a new one to
12 qualify for capital dollars.

13 We probably have 5,000 trees on our
14 backlog list for removal, and we do the very best
15 we can each year in whittling away at that list.
16 When trees reach the top of the list, so to speak,
17 if they become dangerous and their limbs are
18 falling or we see where the tree is causing some
19 major safety hazard, we'll do our best. Or if
20 it's been brought to your attention by
21 constituents, we'll do our very best to maneuver
22 that list, but its a list that's established
23 almost a year in advance, and we try to follow the
24 script, so to speak.

25 And it's just a simply a question of

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 supply and demand. We know the demand is there,
3 and we're doing our very best to remove the trees.

4 COUNCILWOMAN MILLER: I don't doubt
5 that you are doing your best. However, it is a
6 public safety issue, and it will also --
7 particularly those trees that are going to fall
8 and that do fall and have been on the list, and
9 here comes a storm, and they're down, hitting cars
10 etc. And it puts the City in a situation where
11 people are filing claims through Risk Management.

12 So, you know, we'll communicate more.

13 MR. MIFFLIN: Sure.

14 COUNCILWOMAN MILLER: And as I said,
15 Councilman Nutter is going to be talking about
16 street-tree removal too, and I do thank you for
17 your response.

18 MR. MIFFLIN: Thank you, Councilwoman.

19 COUNCILWOMAN BLACKWELL: Councilwoman
20 Brown?

21 COUNCILWOMAN BROWN: Good afternoon,
22 Mr. Mifflin. How are you?

23 MR. MIFFLIN: I'm fine, Councilwoman.
24 Thank you. How are you?

25 COUNCILWOMAN BROWN: Very good, thank

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 you.

3 One running theme that we hope has
4 emerged in talking with the various City
5 departments is the need for coordination and
6 linkage, and the Recreation Department and
7 Fairmount Park Commission each operate recreation
8 centers. Speak to coordination amongst those
9 departments, if you would, and any differences
10 that exist as relates to the implementation of the
11 same type of task.

12 MR. MIFFLIN: Thank you, Councilwoman.

13 I believe we have a very effective
14 coordination effort in place. And, in fact, the
15 charter of the City of Philadelphia mandates that
16 there be a Recreation Coordination Board, and that
17 board is to be comprised of the Executive Director
18 of the Fairmount Park Commission, the Commissioner
19 of the Department of Recreation, and the
20 Superintendent of Schools of Philadelphia.

21 COUNCILWOMAN BROWN: Okay.

22 MR. MIFFLIN: And those three offices
23 meet throughout the year and to -- the purpose of
24 the meeting is to ensure that there is not a
25 duplicity of programs or services, to ensure that

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 the state-of the-art equipment and programs are
3 being provided to our constituents.

4 More specifically, the Department of
5 Recreation and the Fairmount Park Commission will
6 jointly share civil service lists for hiring.

7 COUNCILWOMAN BROWN: Okay.

8 MR. MIFFLIN: The Fairmount Park
9 Commission has initiated requirements contracts
10 for mowing and tree removal, of which the
11 Department of Recreation and other City agencies
12 who have need of mowing or tree-removal services
13 can take part of our requirements contract. So we
14 freely share that responsibility.

15 In the areas of training, again, the
16 Fairmount Park Commission has an issue of training
17 seasonal employees to qualify for civil service
18 exams that are now in the Department of
19 Recreation, positions in the Department of
20 Recreation as well as the Fairmount Park
21 Commission. We share lists like lifeguards, and
22 I'll support them at Kelly Pool, as an example,
23 for a PDR swim team, which is at Kelly Pool, which
24 is a Fairmount Park pool.

25 COUNCILWOMAN BROWN: Sure.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MR. MIFFLIN: And the Department of
3 Recreation will provide some opportunities for our
4 park users as well.

5 So I feel as confident as I can, given
6 the resources we have, and I know the Department
7 of Recreation was at this table a couple of hours
8 ago, so they don't -- may not have all the
9 resources and we may not have all the resources
10 but I think we're providing --

11 COUNCILWOMAN BROWN: Maximizing what's
12 available to you.

13 MR. MIFFLIN: Maximizing, yes, ma'am.

14 COUNCILWOMAN BROWN: Part of your
15 comment, as a segue into my next question, the
16 Five-Year Plan shows that the Park Commission has
17 made strong progress and efficiencies as relates
18 to mowing contract and tree removal. Despite
19 these improvement, isn't the Park Commission still
20 struggling to keep pace? And how does
21 Philadelphia stack up with other cities across the
22 country in this area in terms of standards that
23 you use to address that problem?

24 MR. MIFFLIN: Well, you know, each --
25 it's tough to compare a city from one parks

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 department in one city to the next, unless you had
3 a whole bunch of variables in there. I'm not
4 responsible, as an example, for the operating
5 budgets but of the Zoo or the Art Museum or the
6 stadium or of cemeteries. In some cities, the
7 parks department is responsible for those, so you
8 have to kind of weed through that.

9 I think that that, as an example, our
10 mowing cycle, on average of 2.7 weeks for the
11 estimated 2400 mobile acres in Fairmount Park, is
12 a very satisfactory level of service. Some of the
13 acreage gets mowed more frequently than 2.7 acres,
14 and some perhaps not as frequent. It is an
15 average.

16 Some cities have enjoyed a long history
17 of street-tree programs, municipal street-tree
18 maintenance programs, and Philadelphia actually is
19 one of them. In fact, Philadelphia led the nation
20 with a street-tree ordinance that goes to the
21 protection and the enhancement of street trees in
22 Philadelphia as a model ordinance, when enacted in
23 the 1960s.

24 Recently, in the last administration,
25 in the last term of the Rendell Administration, we

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 began to make initiatives with the support of City
3 Council, particularly in street-tree pruning. We
4 had taken probably a 10- to 15 year-hiatus from
5 any routine of street-tree pruning, and we're now
6 playing catchup to that.

7 So I think we're providing a level of
8 service that's -- that may not compare real
9 favorably to other cities in that one particular
10 category, to be perfectly honest, but I think
11 that, as Councilwoman Miller has indicated, she
12 realizes we're doing the best we can, and I know
13 that we'll continue to do that.

14 And I look for ways in which we can
15 maximize our efforts in street-tree maintenance as
16 well. We're not adverse to looking to other
17 levels of government which may fund revitalization
18 projects, as an example, for neighborhoods, which
19 could include streetscape enhancements, or perhaps
20 other departments, which may have funding for
21 street improvements, and finding ways in which we
22 could work with those agencies to get trees
23 removed or planted.

24 So I think there's a couple of ways
25 outside of the direct funding coming from the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Fairmount Park budget that we could perhaps
3 increase our level of services.

4 COUNCILWOMAN BROWN: This is a totally
5 different angle. Avenue of the Arts North is now
6 looking into -- or have been, through the capital
7 budget, allotted money to deal with streetscape.
8 And with new initiatives of that type, might there
9 be an opportunity for a conversation or a
10 discussion with the Fairmount Park Commission?

11 MR. MIFFLIN: Yes.

12 COUNCILWOMAN BROWN: And lend the
13 expertise of your office towards that end?

14 MR. MIFFLIN: We'd be delighted to.
15 And often, the major sponsors of these projects
16 will come to the Park Commission 'cause they
17 realize we have jurisdiction over the street
18 trees, but I appreciate your comment and will make
19 sure that we're a part of that.

20 COUNCILWOMAN BROWN: Moving now to the
21 Environmental Education Centers and knowing that
22 you've made tremendous progress, you have funding
23 in place, but might have you thought about a plan
24 that speaks to sustaining the Environmental
25 Education Centers after the current funding from

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 when William Penn leaves us, dies?

3 MR. MIFFLIN: Yes, Councilwoman. And
4 as I had indicated previously, we have about two
5 -- a little more than two years worth of funding
6 left for the entire project, and that would
7 include that funding which has gone -- has been
8 directed to environmental education. However,
9 over and above that, in 1998, the Fairmount Park
10 Commission created it's own environmental
11 education division, so we took staff within the
12 system and assigned them to this new initiative.
13 Now they're bolstered for the next two years by
14 the William Penn grant.

15 COUNCILWOMAN BROWN: Sure.

16 MR. MIFFLIN: We are working, almost
17 literally as we speak, on a sustainability plan
18 that we must present to the William Penn
19 Foundation that will ensure that some level -- and
20 we hope a very high level -- of services will
21 continue after the grant.

22 There are ways in which we can ensure
23 that these services will continue. We have a
24 number of revenue initiative areas that we are
25 considering, which will bring new dollars to the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 City, which we'd hoped could be earmarked for,
3 among other things, environmental education.
4 We're going to do some fund-raising. We're fairly
5 adept, for a public parks department, at raising
6 private dollars. We're looking for partnerships
7 with other governmental agencies as well as the
8 corporate community, to name just three examples
9 of what the plan will include.

10 And I'd be happy to keep you involved
11 in that planning process.

12 COUNCILWOMAN BROWN: Please do.

13 Neighborhoods and communities talk, and
14 according to the testimony, there are six that are
15 on line or currently operating. What level of
16 uniformity in programs will exist with regards to
17 those various locations around the City?

18 MR. MIFFLIN: I'm sorry, missed the
19 very first part of the question six centers? I'm
20 sorry. Six --

21 COUNCILWOMAN BROWN: Yeah, you a
22 number.

23 MR. MIFFLIN: That's -- you're right.
24 I'm sorry, I just missed your first word, and that
25 threw me off of the entire comment.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN BROWN: That's all right.

3 MR. MIFFLIN: And so your question is
4 what --

5 COUNCILWOMAN BROWN: Uniformity is
6 there in the program?

7 MR. MIFFLIN: Okay.

8 COUNCILWOMAN BROWN: Understanding that
9 you have to have some respect for the community
10 where it sits.

11 MR. MIFFLIN: Yes, ma'am, yes. I'd
12 like to use the phrase that these centers will not
13 be cookie cutter-type centers. As an example, the
14 one in Cobbs Creek is using -- is adaptively
15 reusing a 1930s stable, park stables, masonry
16 stone stable that has been vacant for more than a
17 decade. And one of the major focuses of that
18 initiative, with the support of Councilwoman
19 Blackwell, is the career opportunities for
20 African-Americans in environmental education.

21 So even though the environmental ed.
22 curriculum that will be presented to the students
23 at that center may be similar in its curriculum
24 content to the other four or five centers, one of
25 the things that makes Cobbs Creek, as an example,

11 COUNCILWOMAN BROWN: Yes.

20 So we are making them or attempting, if
21 you will, and even in the planning stages, to make
22 them adaptive and current, if you will, to that
23 particular community, while having a uniform theme
24 of environmental education.

25 COUNCILWOMAN BROWN: Well, many of us

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 are excited about that and are keeping a watch
3 eye.

4 My final question is around the Park
5 Ranger Program. We know about its success are
6 concerned about its future. Where -- the current
7 number you mentioned in your testimony is 24?

8 MR. MIFFLIN: Yes.

9 COUNCILWOMAN BROWN: And with regards
10 to the future, what are you thinking, what is your
11 action plan?

12 MR. MIFFLIN: Okay. I personally have
13 a great affinity for the rangers, and I work
14 pretty strenuously at ensuring that the rangers
15 are a part of the Fairmount Park delivery of
16 service and will continue for the future.

17 Our plans, however, are not to expand
18 the program on the short term. We believe that it
19 is economically feasible if the support from the
20 City, through City Council, continues at its
21 present level of \$500,000 annually, that we can
22 raise the matching \$500,000 to ensure that this
23 current level of 24 can be sustained. There will
24 have to be some increases for raises, cost-of-
25 living increases, and I'm certain that we can

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 locate that funding as well privately. But the
3 challenge is, to the Park Commission, is to match
4 the City funding, and the Commission has accepted
5 that challenge and continues to work to met that.

6 I -- I wish we could do better. The
7 rangers are an important facet of our park
8 operation. And my work at the university in the
9 early '80s suggested that we need about 150
10 rangers to adequately service the park. So with
11 only 24 -- and we do work, depending upon the time
12 of the year -- seven days a week and two shifts a
13 day per day with.

14 So a lot of people ask me, "Where are
15 the rangers?" Well, with 8900 acres, 7 days a
16 week, 2 shifts a day, they are few and far
17 between.

18 COUNCILWOMAN BROWN: And I will close
19 by saying that the rangers become a clear example
20 or a tangible example that the Cobbs Creek
21 Environmental Center is trying to do, and that is,
22 draw a line, if you will, to a career path that
23 can come with that experience.

24 MR. MIFFLIN: Absolutely.

25 COUNCILWOMAN BROWN: Thank you very,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 very much for your testimony.

3 MR. MIFFLIN: Thank you, Councilwoman,
4 for your questions, Councilwoman.

5 COUNCILWOMAN BLACKWELL: Thank you.
6 Councilman Nutter?

7 COUNCILMAN NUTTER: Thank you, Madam
8 Chair.

9 COUNCILWOMAN BLACKWELL: You're
10 welcome.

11 COUNCILMAN NUTTER: Where do I start?

12 Mr. Mifflin, as Councilwoman Miller
13 mentioned, I also had some concerns about street
14 trees and park trees. And on Page 3 of the
15 testimony, you make reference to utilizing both
16 operating and capital funds. And I thought it was
17 my general recollection that we primarily used
18 capital funds for planting and removal of street
19 trees.

20 MR. MIFFLIN: That's correct.

21 COUNCILMAN NUTTER: Is that a generally
22 correct recollection?

23 MR. MIFFLIN: That's correct.

24 COUNCILMAN NUTTER: Why are we using
25 operating dollars also?

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MR. MIFFLIN: We use -- I thought I
3 knew the answer to this. Was there just numbers?

4 Okay, the number reflects trees removed
5 for emergency purposes. That would include the
6 use of operating dollars.

7 May I also add, as a footnote, through
8 the pruning program, which you may wish to speak
9 about, and in part to my answer of Councilwoman
10 Miller's question, I think, on pruning, I don't
11 think I really answered that part of the question,
12 when we list our trees by block, by street block,
13 and when we prune trees in that block, as opposed
14 to pruning individual trees throughout the City,
15 if we come upon a dead tree, we will remove that
16 tree in the block.

17 So we are utilizing the funds from that
18 contractual program.

19 COUNCILMAN NUTTER: And all of those
20 dollars are on the operating side?

21 MR. MIFFLIN: Yes, sir.

22 COUNCILMAN NUTTER: Are we talking
23 about a million dollars?

24 MR. MIFFLIN: Yes, sir.

25 COUNCILMAN NUTTER: Okay. Now, in the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 section on street trees and the section on park
3 trees, if I'm reading this correctly, you say in
4 FY 2000, you anticipate removing 1231 street trees
5 and you expect to plant 489. And that in '01, you
6 expect to remove 1180 and to plant 640.

7 The math on that seems to indicate a
8 net loss of street trees of 750 in FY 2000 and 540
9 in '01.

10 MR. MIFFLIN: Mm-hmm, mm-hmm. We have
11 an answer. May I ask my Director of Operations to
12 explain those numbers.

13 COUNCILMAN NUTTER: Sure.

14 MR. DONAGHY: James Donaghy, Director
15 of Operations.

16 Yes, we do experience a net loss in our
17 street-tree population every year. We have more
18 trees dying than we can replace with the current
19 funding.

20 COUNCILMAN NUTTER: Well, what level of
21 funding would you need to stay at least equal? I
22 mean, if we played this scenario out over an
23 extended period of time, there would be virtually
24 no street trees left in Philadelphia.

25 MR. MIFFLIN: That's correct.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN NUTTER: What's the funding
3 level that you need to at least stay at the
4 current number?

5 MR. DONAGHY: I can get that to you. I
6 can't give you that today but certainly can give
7 you an answer.

8 MR. MIFFLIN: We're at somewhat of a
9 disadvantage in that we are estimating the number
10 of trees in Philadelphia at about 250,000. That's
11 a number that we have used for probably a decade,
12 and we would -- we are working our way through the
13 City with an inventory.

14 COUNCILMAN NUTTER: How long is that --
15 I mean, I seem to recall that a couple years ago,
16 there was an effort and an approach made through
17 U.S. Senator Arlen Specter to get some funding, I
18 believe from the Forestry Service.

19 MR. MIFFLIN: That is correct.

20 COUNCILMAN NUTTER: And if we have been
21 doing pruning -- I believe the million dollars
22 started maybe three fiscal years ago.

23 MR. MIFFLIN: That's correct.

24 COUNCILMAN NUTTER: And we had people
25 all over the City doing this kind of work, I mean,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 shouldn't we know by now better than the
3 decade-old estimate?

4 MR. MIFFLIN: We have completed about a
5 quarter of our tree population from an inventory
6 perspective. We're going to speed up that process
7 with support from sponsors and other individual
8 organizations who are interested and supportive of
9 our street-tree efforts.

10 COUNCILMAN NUTTER: Well --

11 MR. MIFFLIN: And part of the problem
12 is that -- and maybe I should have qualified my
13 statement that we have been using that same number
14 for a decade because we're not quite sure.

15 We're not aware of all of the activity
16 that occurs in street trees; it's unreasonable to
17 think that we could, quite frankly. Individuals
18 plant trees without permission, individuals remove
19 trees without our permission, and when we come
20 upon those locations, we'll add it to the data
21 bank.

22 But short of an ability to be in every
23 neighborhood on an annual basis, as an example,
24 there's always going to be some variation of the
25 number of trees.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN NUTTER: Well, I understand
3 that but, I mean, the net activity by our
4 citizens, I would think, is somewhat negligible,
5 both on the -- certain on the planting side.

6 MR. MIFFLIN: Mm-hmm.

7 COUNCILMAN NUTTER: And on the removal
8 side. I mean, people often talk about taking the
9 tree down but, you know, if you've got a 20-,
10 30footer outside your house, you might take a few
11 whacks at it with a hacksaw, but I don't know of
12 many situations where we have people taking down
13 large tree on residential neighborhoods illegally.

14 MR. MIFFLIN: No, I don't believe
15 that's a --

16 COUNCILMAN NUTTER: So we don't know
17 what the citizens, but we certainly know what are
18 doing.

19 MR. MIFFLIN: Mm-hmm.

20 COUNCILMAN NUTTER: And if we took down
21 the numbers that we took down last year and we're
22 taking down what we're taking down this year, the
23 total over the two years is close to a 1300 net
24 loss of trees.

25 MR. MIFFLIN: Mm-hmm.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN NUTTER: No matter what the
3 inventory is, if you take a net loss of 500 to 700
4 trees or so a year, you will significantly
5 decrease this population, no matter what the
6 number is.

7 MR. MIFFLIN: Yes.

8 COUNCILMAN NUTTER: So my question, to
9 go back on this portion is, I'd like to see a
10 budget or some detailed explanation as to how we
11 get a smaller gap between the number that come
12 down and the number that get planted. I mean, and
13 similarly, I mean, we've been doing the million
14 dollar piece, as I said, I think it's about three
15 years now.

16 MR. MIFFLIN: I believe you're right.

17 COUNCILMAN NUTTER: The number, you can
18 only do so much with that amount of money.

19 MR. MIFFLIN: Yes.

20 COUNCILMAN NUTTER: And we know from
21 the start that we were actually talking about more
22 of a 5 to \$6 million program if we were going to
23 legitimately try to deal with the street-tree
24 population in Philadelphia. You're only going to
25 be able to squeeze, you know, 7900, 8200, 8500,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 somewhere in that neighborhood, at the most, out
3 of the million dollar.

4 And so now my question is, what efforts
5 have been made, or what discussion has taken
6 place, about getting the million-dollar figure up
7 at any level over some time, closer to what we
8 all, I think, generally agreed two, three, four
9 years ago would be a more legitimate street-tree
10 program? I mean, we can't just keep doing it at a
11 million and think we're solving major problems out
12 there for any extended period of time.

13 MR. MIFFLIN: Right.

14 COUNCILMAN NUTTER: Has there been a
15 request for additional for street-tree pruning?

16 MR. MIFFLIN: No, there hasn't been.

17 COUNCILMAN NUTTER: Any particular
18 reason? I mean, does Mr. Dubow not like trees, or
19 I mean, has he got a tree problem, or did he fall
20 out of one time?

21 MR. MIFFLIN: No.

22 COUNCILMAN NUTTER: I mean, is he like
23 an anti-tree element in the budget office?

24 MR. MIFFLIN: Mr. Dubow?

25 COUNCILMAN NUTTER: Mr. Dubow, please

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 come up and defend your character now that I've
3 assailed you.

4 (Rob Dubow comes forward.)

5 COUNCILMAN NUTTER: Mr. Dubow, has
6 there been a request over the past couple years to
7 revisit the street-tree funding issue from a
8 dollar standpoint?

9 MR. DUBOW: No, we haven't received any
10 requests.

11 COUNCILMAN NUTTER: Okay. If you
12 received a request, what would be your response?

13 MR. DUBOW: Whenever we get additional
14 funding requests, we analyze the costs and the
15 need. So without looking at what their request
16 looks like, I can't really tell you that we would
17 analyze it.

18 COUNCILMAN NUTTER: Okay. Well, based
19 on what you know, based on what you know and even
20 on what you've heard today, 200, 225, 250,
21 whatever the number may be, if we're at a million,
22 it's estimated that to have a legitimate
23 street-tree program, it would cost 5 to 5, and we
24 have a tremendous continually decreasing street-
25 tree population based on trees that we take down

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 and trees that we plant, and we don't know what
3 the citizenry is doing out there.

4 But we at least want to look at and
5 legitimately evaluate some level of increase to
6 deal with the street-tree problem within the City
7 of Philadelphia, which any arborist knows and some
8 regular citizens knows, that you can extend the
9 life of the trees, decrease long-term the City's
10 liabilities by keeping the trees healthier because
11 they're not either falling on people, falling on
12 cars, falling on houses.

13 I mean, we actually save money if we do
14 this thing right.

15 MR. DUBOW: We would be willing to look
16 at and totally analyze any requests.

17 COUNCILMAN NUTTER: Okay, thank you. I
18 appreciate it.

19 You'll -- similar to our discussion
20 earlier with Dell East, you'll have that
21 discussion prior to any voting out of the budget
22 bills?

23 MR. DUBOW: Yes.

24 COUNCILMAN NUTTER: Thank you.

25 Now, the budget of the part has

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 seemingly been somewhat -- Mr. Dubow, you might
3 not want to leave -- is seemingly covered in a
4 fairly tight range for the past eight fiscal
5 years.

6 In FY '93, when I started here, the
7 Parks budget was \$11.2 million. The current
8 budget year Parks budget is \$13.1 million, about a
9 17, 18 percent increase, which would seem to be a
10 lot of money.

11 As compared to the earlier testimony
12 with regard to Recreation Department, which,
13 during that same period of time, has seen about a
14 33 percent increase in their budget, can you give
15 us some sense of why there's such a disparity
16 between the Recreation Department -- glad they got
17 the money, happy for them, they have a lot of
18 facilities, but this is the largest municipally
19 owned park system in the United States of America,
20 and what are we doing to maintain it and support
21 it as a regional place?

22 MR. DUBOW: Well, I think there are a
23 few levels of answers. I think Recreation has
24 done a very good job of putting together their
25 requests for programs and explaining how those

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 programs would be of benefit to the City and to
3 their system, and they have had good success at
4 getting those requests funded. I think the Parks
5 has also been able to use outside funding to
6 enhance its services.

7 COUNCILMAN NUTTER: The outside funding
8 is normally targeted for specific purpose and
9 use. And outside funding or no outside funding,
10 we have a responsibility to fund the parks
11 ourselves. You can't penalize someone for being a
12 good fund-raiser for outside sources, nor do we
13 pawn off on the private entities or the
14 foundations our fundamental obligation and
15 responsibility.

16 MR. DUBOW: That's true, and we never
17 -- I mean, as you said, we have increased their
18 funding, and we haven't reduced funding in
19 reaction to their getting large grants, like the
20 William Penn Grant, but it obviously reduces the
21 amount that they'll request from us if they're
22 getting that much outside funding.

23 COUNCILMAN NUTTER: But you're not
24 going to sit there and say that it hasn't maybe
25 affected your judgment, viewpoint, or thought

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 process if somebody gets a large grant from the
3 outside, although it's specifically targeted or
4 was acquired for particular reasons, and if you
5 thought that you might be able to offload some
6 responsibilities, or if they had some special
7 feature that might be interesting to a wide
8 variety of people, I mean, you wouldn't
9 necessarily say, Well, we still need to provide
10 significant City support since they already have
11 significant outside support. I mean --

12 MR. DUBOW: Well, we only factor in
13 what they've requested from us.

14 COUNCILMAN NUTTER: Mm-hmm.

15 MR. DUBOW: And I don't think -- and,
16 Bill, you can correct me if I'm wrong -- that
17 there have been any major operating requests that
18 we've denied them over the last several years.

19 MR. MIFFLIN: No.

20 COUNCILMAN NUTTER: All right. So it's
21 really more of a request. I mean, you at least
22 have to put in a request again and again. You
23 might still get a no but, I mean, if you don't
24 have anything on the table, then it's really no.

25 MR. DUBOW: Right.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN NUTTER: Okay. All right.

3 Let me go back to Director Mifflin.

4 With regard to your budget, I guess I read the
5 increase for this year is \$265,000, and I got the
6 impresses either from the testimony or some
7 documents that that's only for scheduled wage
8 increases. Is that a part of the union contract?

9 MR. MIFFLIN: That's correct.

10 COUNCILMAN NUTTER: From the wage hike
11 from the contract four years ago?

12 MR. MIFFLIN: That's correct.

13 COUNCILMAN NUTTER: We had some
14 discussion a year ago and I got a hold of the
15 notes of testimony from last year's public
16 hearing. And as I was reading through it, getting
17 ready for this upcoming year's budget testimony, I
18 saw where we had some discussion last year about
19 the Environmental Education Centers and the number
20 of centers and the need for personnel to run these
21 centers.

22 Now, your testimony at the time was in
23 the realm of -- I think you planned to staff them
24 by a reorganization, or maybe it was a combination
25 of reorganization or attritioning out of certain

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 positions and maybe you put other people into
3 these slots.

4 Can you give me an update on that? And
5 where do we stand with the funding issue? 'Cause
6 if the dollar increase is only to deal with wage
7 hikes, then I don't get the impression that there
8 is a request for additional personnel to staff
9 these centers.

10 MR. MIFFLIN: Mm-hmm. We did not
11 submit a request for additional personnel in the
12 submission to the Finance Department when called
13 for budget call, if you will, for our documents to
14 move over to the Finance Department. We have
15 subsequently developed a plan that would identify
16 new revenue to the City, that would, in part,
17 support some of the positions in environmental
18 education. I have previously testified that --

19 COUNCILMAN NUTTER: Are the revenue
20 items directly related to what people would be
21 doing in environmental education? Or are the
22 revenue initiatives just park issues, and if you
23 have more money, you can fund more people?

24 MR. MIFFLIN: It's more the latter,
25 Councilman. Although since we last met here last

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 year, we have commissioned a feasibility study for
3 the Environmental Education Centers performed by
4 an outside consultant.

5 COUNCILMAN NUTTER: Mm-hmm.

6 MR. MIFFLIN: And they have made
7 certain recommendations and we actually have --
8 and certain conclusions. And we now have a very
9 clear path identified as to the cost of operating
10 and maintaining these centers once they are built.

11 In addition to that -- and that's in
12 part why we are looking perhaps for additional
13 revenue to sustain positions, but it also suggests
14 that we can do things at the centers, once they
15 are built at well, to help them become
16 sustainable, including staff.

17 COUNCILMAN NUTTER: Now, when the park
18 generates revenue, I don't know if the park is
19 renting items, you know, like bikes to use,
20 whatever, events at the various facilities, does
21 the park keep that revenue or does that revenue go
22 into the General Fund? I didn't realize the park
23 had the ability to capture specific revenues for
24 itself.

25 MR. MIFFLIN: Revenue fees for services

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 are all directed to the City General Fund. We do
3 have the ability --

4 COUNCILMAN NUTTER: Well, okay, I'm
5 trying to --

6 MR. MIFFLIN: So it would be a net
7 increase to the City of Philadelphia.

8 COUNCILMAN NUTTER: Right. But how
9 does that translate into an automatic increase to
10 fund new bodies?

11 MR. MIFFLIN: Well, we would hope that
12 by showing these increases in revenue that a
13 request for additional staff would be offset,
14 where one would offset the other. So rather than
15 go in and just ask for additional staffing,
16 additional programs, we've elected to support that
17 request through suggested new revenues.

18 COUNCILMAN NUTTER: Well, aren't we at
19 the stage where these centers are just about ready
20 to go? I got the impression when I reread last
21 year's testimony that it was estimated that
22 somewhere in the next year and a half or two from
23 that time, these centers would be, I guess, on the
24 verge of being built, and then you would need to
25 put people in them. Based on the scenario that

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 you have at least laid out, I'm assuming that you
3 have to get through at least a year of the revenue
4 enhancements to be able to be able to show any
5 level of track record --

6 MR. MIFFLIN: Yes.

7 COUNCILMAN NUTTER: -- of additionally
8 generated park funding before you'd ever be able
9 to fill the positions or even get to the point of
10 having a, I'm sure, really warm and fuzzy
11 conversation with Mr. Dubow about that request.

12 MR. MIFFLIN: Right. Well, some of the
13 initiatives that we believe are quite capable of
14 occurring are just expansion of existing
15 contracts. So it would not -- there would not be
16 a, you know, a long lead time, we believe, in our
17 ability to increase the revenue. And as an
18 example, that could be at a driving range or on
19 our golf courses. As you may know, we just
20 recently did an (unintelligible) on our golf
21 courses, and we've seen already that revenues are
22 going to increase.

23 We're ready to open a new trolley
24 service to Fairmount Park from the Visitors
25 Center. The contract's signed, and it starts

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 March 15th. So we think that there are a number
3 of revenues that are -- we're as confident as we
4 can be that will actually materialize.

5 In addition to that, we've been taking
6 a strong look, a very hard look, led by Nancy
7 Goldenberg and her staff, on the sustainability
8 plan that I alluded to earlier in my testimony and
9 by questioning Councilwoman Brown that we owe to
10 the William Penn Foundation. And basically the
11 foundation, two and a half years into the grant,
12 has said to us, Put everything on the table and
13 come back to us. And we're not opposed to making
14 some changes in the way that, in 1996, we said we
15 were going to spend that grant.

16 And early on, in this planning process,
17 which has been going on for about the last six
18 weeks, we've made some decisions -- as an example,
19 the staffing of volunteer coordinators and other
20 people that assist in implementing the grant goals
21 are going to be held. We are going to ensure that
22 they will be fully funded through the life of the
23 grant.

24 So whereas some of the staff positions
25 were to leave the grant in a year, we've now,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 through a reorganizing the grant, have secured the
3 funding for those positions for the next two and a
4 half years.

5 COUNCILMAN NUTTER: What happens after
6 that?

7 MR. MIFFLIN: Well, basically,
8 Councilman, I've bought some time, is what I've
9 done. After that we will have to be in a full
10 fund-raising mode or revenue-enhancement mode.

11 It goes to your question of timing.

12 COUNCILMAN NUTTER: Right. I mean, I
13 am deeply concerned, and I continue to be, I was
14 last year, and I would say just for the record
15 that I'm even more concerned now, that this ends
16 up being potentially an even more expensive
17 example of the Ranger Program.

18 MR. MIFFLIN: Mm-hmm.

19 COUNCILMAN NUTTER: And when people
20 come to us, or we go to them, or somehow parties
21 meet up, have great ideas about some grant-funded
22 activity that people want to have, they
23 ultimately, I'm sure, expect for their investment
24 that we, the government, will still do what the
25 government is supposed to figure out how to keep

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 it going.

3 MR. MIFFLIN: Mm-hmm.

4 COUNCILMAN NUTTER: And I guess it's my
5 assumption that during that time, we have a
6 clearly laid-out plan over a period of years,
7 'cause I think I said last year that it's
8 virtually impossible in any one fiscal year to
9 capture all of the people that you need to fully
10 run a program. I mean, I might not even
11 necessarily be for that since you'd see explosive
12 growth in someone's budget in that particular
13 year.

14 MR. MIFFLIN: Mm-hmm.

15 COUNCILMAN NUTTER: But, you know, if
16 get three here and four there and five there, you
17 know in five years, you could actually have
18 something serious going on. And I've just not
19 seen that and I'm getting very concerned about it.

20 And I also need to know, I guess, if
21 you're talking about revaluating what the
22 agreement was in 1996, then what is the status of
23 these Environmental Education Centers? Two of
24 them are designated for the district that I
25 represent, Strawberry Mansion and Wissahickon.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 What's going to happen, when do they start, who's
3 going to run them, and when will they be working?

4 MR. MIFFLIN: Well, we have a number of
5 initiatives underway to answer those questions.

6 One is that at least one of the centers
7 of the six centers may -- in fact, its
8 construction may be delayed. It's a combination
9 of both because the community of support was not
10 identified in that particular geographic area, and
11 the price of these -- construction of these
12 buildings which are, as you may know, about 3,000
13 square feet, for a cost of construction, are
14 coming in a little bit higher than we had
15 anticipated.

16 COUNCILMAN NUTTER: Mm-hmm.

17 MR. MIFFLIN: So this is a part of the
18 planning process that we are going through --
19 evaluating if we should delay something or if we
20 should move made into other areas. So we're not
21 finished that planning process. As I said, an
22 action plan is due within a month to the William
23 Penn Foundation for their consideration.

24 We're not going to abdicate our
25 responsibilities under the grant, nor are we going

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 to saddle the City of Philadelphia with a burden
3 of sustainability when the grant is completed.
4 That's why the plan that we have developed of
5 revenue enhancements is a five-year plan. It does
6 build up to the crescendo that you've suggested
7 over a five-year period of time.

8 And I'm confident as I can be that --

9 COUNCILMAN NUTTER: But you're also
10 talking about five years from now.

11 MR. MIFFLIN: Yes.

12 COUNCILMAN NUTTER: And you're two and
13 a half years into the five-year period of time.

14 MR. MIFFLIN: Well, my five-year plan
15 is --

16 COUNCILMAN NUTTER: I mean, how do you
17 get -- I mean, you've got a gap there.

18 MR. MIFFLIN: Sure. Our five-year
19 plan's pretty aggressive. Our five-year plan goes
20 beyond this grant issue. We're looking at the
21 ability of improving our services in recreation,
22 in helping bolster our budget when we have to
23 respond to storms. We spend a lot of overtime in
24 those categories. So it goes -- it does go well
25 beyond this initiative, which is -- what I'm

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 saying is, we think we can raise enough money to
3 cover the cost of the grant employees.

4 In addition to that, I mentioned a
5 feasibility study that we had completed. And I
6 think we feel fairly comfortable with the numbers
7 that came out from the consultant's report on what
8 it will cost on an annual basis to sustain the
9 buildings and the staff within the buildings.

10 So I think we have the numbers there,
11 and we're not discouraged by the numbers,
12 particularly given the opportunity that we now
13 have with the William Penn Foundation and the fact
14 that we may be able to do some things a little bit
15 differently.

16 Let me further expand. When we last
17 talked here on this project a year ago, the term
18 "Growing Greener" from the Commonwealth of
19 Pennsylvania was not mentioned. Well, Growing
20 Greener's been passed by the state legislation, as
21 you know, with \$650 million over 5 years, and it
22 provides opportunities, among other things, to
23 acquire open space.

24 Well, our William Penn grant had
25 \$1.7 million for acquisition of open space in

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 Philadelphia. There may be an opportunity that we
3 can use State dollars, through Growing Greener, to
4 acquire that --

5 COUNCILMAN NUTTER: Let me give you a
6 little reaction, though. I mean, I will always
7 support and encourage any possible effort to get
8 anyone else's money to do whatever it is that we
9 think is good and appropriate for the park.

10 On the other hand, again, by way of the
11 discussion about the budget and funding levels
12 over an eight-year period of time, I mean, I'm
13 left of field -- I mean, I start with the
14 fundamental premise that Fairmount Park does not
15 have the financial resources that are appropriate
16 to its size, to its importance, to its
17 significance in the City and in the region. It's
18 a basic fundamental premise.

19 And that we are then left to treat it
20 almost as a person who is borrowing from one
21 credit card to pay another credit card. And, I
22 mean, that will get you through next month, it
23 might get you through the whole year. I mean, you
24 know, I get a credit card application like every
25 week. And if I signed up for all of them, I could

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 probably get through the whole year -- I could buy
3 groceries and do all kinds of stuff. But one day,
4 the bill's got to be paid.

5 MR. MIFFLIN: Mm-hmm.

6 COUNCILMAN NUTTER: And I do not
7 believe that this park system has the financial
8 resources as a base to do the things that the
9 citizens of this city and this region deserve.

10 And so then -- you are then forced --
11 and you should be anyway, but you are then forced,
12 because you're not the getting fundamental support
13 at home, to run around and try to get this grant,
14 that grant, and the other grant, all of which
15 generally have some timetable -- two years, three
16 years, five years.

17 MR. MIFFLIN: Mm-hmm.

18 COUNCILMAN NUTTER: And end of
19 discussion.

20 MR. MIFFLIN: Right.

21 COUNCILMAN NUTTER: So, I mean, I go
22 back to -- we saw what happened with the
23 Recreation Department over time, we've seen what
24 has happened with the libraries, and they also had
25 the opportunity to participate in the William Penn

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Grant funding. But their budget has also
3 increased at its base at a higher level than the
4 Park Commission.

5 MR. MIFFLIN: Mm-hmm.

6 COUNCILMAN NUTTER: And some
7 combination of what Recreation did, what the Free
8 library has done, both in the government and
9 exterior to the government, through the various
10 Friends groups and a whole host of people who have
11 lobbied everyone imaginable, I'd like to see that
12 level of aggressive, passionate, dogged pursuit of
13 the core funding that the park system needs, which
14 then allows you to leverage additional dollars but
15 not be fully depend on them.

16 MR. MIFFLIN: Mm-hmm.

17 COUNCILMAN NUTTER: I mean I don't
18 anticipate -- unless we really make some major
19 mistakes in our budgeting process, I mean, I don't
20 think we're going to see the Recreation Department
21 budget go down, notwithstanding whatever grant
22 funding they get for a wide variety of programs,
23 but they set on a particular path and then it
24 began to take off. And we've seen that with some
25 of the other agencies and departments.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 So I'd like encourage more of that,
3 more discussion with Mr. Dubow and other people
4 and with members this Council. I mean people, I
5 believe, in this City Council actually care about
6 this park system but, you know, we need to be more
7 aggressive about what's going on in the system
8 programmatically.

9 You mentioned earlier in response, I
10 think, to either Councilwoman Miller or possibly
11 Tasco, about the park's appearance. I have some
12 concerns about the park's appearance as well, and
13 I guess from some of the discussion earlier with
14 the Recreation Department, their brochures and
15 materials and game plan on how they make sure that
16 rec. centers are clean and what they plan to do
17 going forward, you can forward to us.

18 I'd like to know if we have the same
19 kind of documentation and game plan in place about
20 the cleanliness of Fairmount Park in the various
21 areas. I understand it's spread out all over the
22 City. But, again, we're not going to have people
23 very interested in the park system if it's
24 perceived as dirty, trash-filled, and debris all
25 over the place, or trees, vines, and all that kind

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 of stuff in various states of disrepair.

3 So I'd like to know what the -- kind of
4 the operation and maintenance aspect of the park
5 is, and that may be underfunded as well.

6 MR. MIFFLIN: Mm-hmm.

7 COUNCILMAN NUTTER: I don't know, but
8 I'd like to know how we get the park to the next
9 level of being a premiere place.

10 Lastly, some concerns about actually
11 parking related to the combination of off of the
12 Kelly Drive. The Art Museum, Lloyd Hall and the
13 restaurant at the Water Works.

14 It seems to me that on an average day,
15 there is a bit of a parking issue over there, and
16 if the Art Museum really gets going with a
17 particular exhibit or something, how are we going
18 to park all of those cars over there? What is the
19 parking plan?

20 MR. MIFFLIN: The Water Works
21 restoration plan provides for new parking.

22 COUNCILMAN NUTTER: How much?

23 MR. MIFFLIN: As I'm talking, I'm
24 trying to do the numbers in my head.

25 We'll expand -- our plans include the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 widening of the road going into the Water Works
3 from Kelly Drive to permit perpendicular parking.
4 And the roadway -- we'll refer to it as the
5 forebay of Aquarium Drive going up to the Engine
6 House -- will be widened and will provide for
7 additional perpendicular parking.

8 It's my --

9 COUNCILMAN NUTTER: Well, is it enough
10 to accommodate the various activities over there?

11 MR. MIFFLIN: That will add about 200
12 parking spaces to the present number.

13 COUNCILMAN NUTTER: If you can get to
14 us, through the Chair, some more detailed
15 information that, I would greatly appreciate it.

16 MR. MIFFLIN: Sure.

17 COUNCILMAN NUTTER: Let me just put
18 three things on the record and then I will
19 unburden everyone.

20 In October of last year, I received a
21 letter from Mr. Dubow based on a letter that I
22 sent to Mr. Dubow regarding letters that my
23 constituents were receiving when they would ask
24 about street-tree removal. And the letter would
25 basically say:

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 We inspected the particular location,
3 this tree will be done in the future when the
4 money is appropriated -- and "money" is actually
5 spelled wrong here.

6 Enclosed you will find the total of
7 trees listed for removal that are also backlogged
8 for the same reason. Please call with any
9 questions you may have.

10 I mean, we started getting a bunch of
11 those, and naturally, the citizens reacted very
12 negatively to that. Is that type of response
13 still going out?

14 MR. MIFFLIN: No.

15 COUNCILMAN NUTTER: To the citizens?

16 MR. MIFFLIN: No.

17 COUNCILMAN NUTTER: Can you get me a
18 copy of what response is going out for people when
19 they inquire?

20 MR. MIFFLIN: Yes.

21 COUNCILMAN NUTTER: When we did the
22 street tree ordinance actually a couple years ago,
23 I had sent a request asking if the Park Commission
24 regulations had been amended to incorporate the
25 Council ordinance that was passed. I'm not aware

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 of getting a response on that.

3 Do you know if the Park Commission has
4 amended their regulations to reflect actions by
5 City Council?

6 MR. MIFFLIN: Yes, they did. My
7 recollection is that I had asked the City
8 Solicitor's Office to forward to you that action
9 of the Commission, and I will ask them to do it
10 again.

11 COUNCILMAN NUTTER: And last for the
12 day, which we can talk about later, I need to more
13 fully discuss with you the situation of Chief
14 Buffy Red Feather Brown and their request for
15 access to a park facility for the American-Indian
16 organization with which he is associated. I don't
17 have a clear understanding of where that situation
18 is.

19 MR. MIFFLIN: Mr. Waller is more
20 intelligent on that issue than I am. So you might
21 want to have your discussion with him.

22 COUNCILMAN NUTTER: Okay. Well, if he
23 can give me a call, I'd appreciate it. Thank you.

24 MR. MIFFLIN: Thank you.

25 COUNCIL PRESIDENT VERNA: Councilman,

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 are you finished?

3 COUNCILMAN NUTTER: Yes, ma'am.

4 COUNCIL PRESIDENT Verna: The Chair
5 recognizes Councilman Rizzo.

6 COUNCILMAN RIZZO: Thank you.

7 To follow the questioning about the
8 appearance of the park, I'd like to know a couple
9 of things. Liability, Risk Management, they
10 obviously support your claims. Are we getting
11 many lawsuits? Or since accidents occur out in
12 the park, people accept them as accidents, but do
13 you get many lawsuits because of people being
14 injured in the park?

15 MR. MIFFLIN: I can't give you,
16 Councilman, a specific number. I don't think that
17 the number -- if you're relating it to the
18 appearance of the park, I don't believe the number
19 has dramatically increased or decreased over the
20 years.

21 COUNCILMAN RIZZO: But my point is that
22 yesterday morning, I witnessed a very violent,
23 serious accident on Kelly Drive on the way to
24 work. And the roadway was totally flooded with
25 water, the drainage is just terrible along where

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 the marine unit is.

3 MR. MIFFLIN: Yes, sir.

4 COUNCILMAN RIZZO: It's an appropriate
5 place for the marine unit.

6 MR. MIFFLIN: Mm-hmm.

7 COUNCILMAN RIZZO: And I've noticed
8 lately that the drainage on the drive is just not
9 good, and I'm confident that that standing water
10 yesterday morning contributed somehow to that
11 accident. I'm speculating.

12 MR. MIFFLIN: Yes, sir.

13 COUNCILMAN RIZZO: The Kelly Drive, is
14 that a state highway, a city highway, a park
15 road? Who's responsible for the condition of
16 Kelly Drive?

17 MR. MIFFLIN: Well, it is -- legally,
18 it a state highway. It is the Department of
19 Transportation that has jurisdiction over that
20 highway.

21 The maintenance of the highway is
22 shared amongst departments. The Fairmount Park
23 Commission has, as an example, snow removal and
24 de-icing responsibilities. Flooding
25 responsibilities will probably be the first

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 responder to a clogged inlet.

3 However, I am familiar with the
4 situation that you've just described, and I know
5 that the Water Department is a frequent responder
6 to clogged inlets on Kelly Drive.

7 So in summary, it's the City throughout
8 -- perhaps the Streets Department, the Water
9 Department, and the Parks Department -- that's
10 responsible for the maintenance of Kelly Drive.

11 COUNCILMAN RIZZO: Mr. Mifflin, I would
12 appreciate someone surveying the next time we have
13 a severe rain storm the conditions on Kelly Drive.
14 And also, I recall that there was some attempt to
15 manage the runoff of springs along the drive,
16 which on a day like tonight on the way home, that
17 runoff comes out onto the roadway and freezes up,
18 and there's a patch of ice that could be as much
19 as 100 feet of pure ice there.

20 MR. MIFFLIN: Yes.

21 COUNCILMAN RIZZO: And on many times
22 I've called and asked for the Streets Department,
23 whoever, to get out there and put salt down,
24 de-icing materials. But I remember when the drive
25 was in pretty good shape and you didn't have as

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 many springs running into the drive, even in the
3 summer.

4 MR. MIFFLIN: What has happened is --

5 COUNCILMAN RIZZO: You've got these wet
6 situations that I'm sure -- and I didn't mean to
7 interrupt you -- can contribute to the vehicular
8 accidents along the drive.

9 So if someone could again focus on
10 trying to divert that water away from the roadway,
11 I think we would probably avoid the many accidents
12 that that contributes to.

13 MR. MIFFLIN: Thank you for your
14 comments.

15 It's not unreasonable to expect the
16 Park Commission or other City agencies, you know,
17 to attempt to capture the water before it goes
18 over the curb, and capture it and pipe it to a
19 drain in the roadway. So it's an engineering
20 issue that we somewhat successfully accomplished
21 on Lincoln Drive, and I know you use that drive as
22 well.

23 I think, however, if I could just for
24 60 second time pontificate on the reasons why.
25 This really goes to the heart of the William Penn

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Grant, if you will. There's just been so much
3 development that has occurred in the City that
4 water is running off at higher levels than it was
5 previously. And you just indicated by your
6 remarks when Kelly Drive was in better shape, the
7 water was not coming down there. Well, there's
8 more water cascading down the locks of Kelly Drive
9 today, quite frankly, than there were years ago.
10 And that's the case on most park roads.

11 And it goes a lot to the fact that
12 there's been development. There's been paving
13 that's occurring on the ridge, if you will, and
14 the water is just finding the lowest spot.

15 COUNCILMAN RIZZO: But I do obviously
16 recall a response from Fairmount Park to -- I
17 think I recall you actually dug some --

18 MR. MIFFLIN: We trenched behind it.

19 COUNCILMAN RIZZO: You trenched behind
20 the curbs to capture that water. And if you're
21 coming up there on a night like tonight and then
22 all of a sudden, you encounter glare ice --

23 MR. MIFFLIN: It's a high-maintenance
24 area. It's clogged with leaves and other debris,
25 and then the water cascades over it.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN RIZZO: And going back to my
3 initial question about Risk Management, I know
4 you're probably like any other recreation
5 facility. Lots of things don't happen during the
6 winter months, but as spring comes along, you
7 start an aggressive effort to get the park ready
8 for peak use.

9 An example I'd like to make --
10 Forbidden Drive, and I know the drive was
11 devastated during Hurricane Floyd, and the
12 condition of Forbidden Drive is in pretty bad
13 shape. I walked it about a week ago from
14 Northwestern all the way down to Valley Green, and
15 it wasn't fun negotiating all the holes and
16 puddles and all the things.

17 But I noticed something that I think
18 could cause some consequence to the City. I
19 noticed that there's a tremendous amount of the
20 rail, the wooden rail that would prevent a person
21 from falling off there gone. And, again, it's not
22 -- it's nature's --

23 MR. MIFFLIN: Yes.

24 COUNCILMAN RIZZO: Trees come down, but
25 I don't see any of it being replaced, and I would

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 hope to see that rail along Forbidden Drive
3 restored to protect the people that are using the
4 drive.

5 MR. MIFFLIN: Yes. Thank you,
6 Councilman. For pointing that out to me. It is a
7 somewhat dangerous condition, we are aware of it.
8 Although we've made some emergency repairs and
9 we've had some volunteer efforts to assist us in
10 replacing missing guardrail, we have the ability,
11 again, through this grant, to have a major
12 improvement project, including resurfacing and
13 refencing Forbidden Drive, which will be started
14 this fall.

15 So this summer, we will continue to do
16 somewhat of the emergency repairs, if you will.
17 We've lost a lot of footing where the fence would
18 go. It's just not as simple as going back and
19 placing rails. As you've probably witnessed, the
20 posts have eroded.

21 COUNCILMAN RIZZO: The trees have
22 fallen and --

23 MR. MIFFLIN: Yeah, Hurricane Floyd
24 brought about \$2.5 million worth of damage to the
25 watershed areas of the park.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN RIZZO: My final, you know,
3 ongoing question is -- I should have brought this
4 up when we were discussing Kelly Drive.

5 MR. MIFFLIN: The lights.

6 COUNCILMAN RIZZO: The lights. If we
7 don't do something very soon, and I talked to PECO
8 Energy. And, apparently, that project is on
9 track, but I would appreciate it if --

10 MR. MIFFLIN: It is not my conscience.

11 COUNCILMAN RIZZO: And the rest of this
12 audience knows what I'm talking about. The
13 underground cables on Kelly Drive have failed, and
14 many years ago, PECO Energy, to get the lights
15 back, strapped wires, physical wires to the
16 aluminum fixtures, which are not meant or designed
17 to support that kind of load.

18 MR. MIFFLIN: Mm-hmm.

19 COUNCILMAN RIZZO: And I'm surprised
20 that many of them are even still there.

21 MR. MIFFLIN: Mm-hmm.

22 COUNCILMAN RIZZO: But I'd appreciate
23 it if that would get a top priority because,
24 again, there is a situation where if someone takes
25 out one of those street light standards, with

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 those wires being attached to it, you could take
3 four or five of them out, and I wouldn't want to
4 be in a car when one of those light standards is
5 flying down the highway.

6 MR. MIFFLIN: Yes.

7 COUNCILMAN RIZZO: So I would
8 appreciate --

9 MR. MIFFLIN: It's my understanding
10 that ground will be broken on that project this
11 spring.

12 COUNCILMAN RIZZO: Good.

13 MR. MIFFLIN: It is not a project which
14 we are administering. It is, as you know, from
15 the City Streets Department, but they've been in
16 contact with us and we have had an opportunity to
17 comment on the plans.

18 COUNCILMAN RIZZO: Well, maybe I had
19 something to do that.

20 MR. MIFFLIN: I appreciate that.

21 COUNCILMAN RIZZO: Because every time I
22 see Corbin McNeil out socially, I say, "When are
23 you going to get the underground cable done on
24 Kelly Drive?"

25 MR. MIFFLIN: In spring of 2000.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILMAN RIZZO: I think he
3 accelerated it just to get rid of me.

4 MR. MIFFLIN: Whatever works.

5 COUNCILMAN RIZZO: So that's good to
6 hear, and I think that's all for me.

7 MR. MIFFLIN: Thank you, Councilman,
8 for your questions.

9 COUNCILMAN RIZZO: The Chair recognizes
10 Councilwoman Tasco.

11 COUNCILWOMAN TASCO: This goes back to
12 trees. When you put the RFP out for
13 tree-trimming, is the RFP put out for
14 tree-trimming citywide, or do you ask for bids on
15 various areas of the City?

16 MR. MIFFLIN: It's a citywide basis.

17 COUNCILWOMAN TASCO: Okay. Once the
18 person -- the company is successful in securing
19 the project, how do you determine where the trees
20 -- where dead trees are cut, where trees are
21 trimmed, and where trees are pruned?

22 MR. MIFFLIN: Do you want to answer
23 that?

24 MR. DONAGHY: Yes.

25 MR. MIFFLIN: The Director of

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Operations could provide a more explicit answer
3 than I can.

4 MR. DONAGHY: The list for the tree
5 pruning and tree removal, which is done with those
6 \$1 million line-item operating dollars, is
7 developed in May of the previous fiscal year.
8 That list is sent out with the bid to all of the
9 contractors. So they actually go out and look at
10 almost all of those trees.

11 The way develop that list initially is
12 by reviewing our records and looking where we have
13 the most requests for pruning in areas of the
14 city. We do divide it up. We're pruning 6800
15 trees this year, and we are going to be pruning
16 about 680 trees in each Council District, plus or
17 minus 10 to 15, depending on how it worked out in
18 the geographic area. But the list is developed
19 from our existing records based on requests for
20 services.

21 So this -- within the next -- over the
22 next three months, my staff will be putting
23 together the list to do pruning work and removal
24 work in FY 2001. So that we hope -- I hope to
25 have that completed by the end of April.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 COUNCILWOMAN TASC0: Now, will we be
3 privy to the list?

4 MR. DONAGHY: Absolutely.

5 COUNCILWOMAN TASC0: I'd like to see
6 the list.

7 MR. DONAGHY: I can do that.

8 COUNCILWOMAN TASC0: The other thing is
9 on the removal of dead dangerous trees, how is
10 that determined?

11 MR. DONAGHY: That's determined --

12 COUNCILWOMAN TASC0: Fairmount Park
13 does that work?

14 MR. DONAGHY: Yes. Well, Fairmount
15 Park manages the contract, the contractor, who
16 does the removal work for us, and we develop that
17 list based on the most serious trees.

18 We actually have ratings. We have
19 5,000 dead trees standing out there that we know
20 of, so we evaluate trees, and we have those that
21 are in critical condition, that are dead, and they
22 are the first to make it on the list. And also
23 those that have been there the longest.

24 So we try to balance that out. We know
25 people have been on a waiting list for up to three

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 years.

3 COUNCILWOMAN TASC0: Some longer.

4 MR. DONAGHY: Some longer. And, you
5 know, if we have a tree that we know is -- that
6 our arborists, who are all certified and trained
7 determine to be critical, and now that we're
8 looking at this thing coming over in the next few
9 months. Then we'll try to make sure we put that on
10 the next list. So --

11 COUNCILWOMAN TASC0: Could we see the
12 list of tree-trimming and removal and trimming,
13 tree-pruning, tree-trimming, and I understand you
14 spray trees?

15 MR. DONAGHY: We only spray when there
16 is a need. We haven't sprayed trees in about four
17 years. We had a major infestation of a
18 giant-winged aphid four years ago, which was
19 causing some major problems, and we did spray.

20 We do not make that a practice. We had
21 to identify some additional funding in order to
22 accomplish that work because it's not built into
23 our regular budget. Generally, the infestations
24 of insects or minor. Of course, if you're living
25 under that tree, it may not be minor. But on a

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 whole, we don't do that on a regular basis.

3 COUNCILWOMAN TASC0: Well, how many did
4 you do in your budget year 2000?

5 MR. DONAGHY: Spraying?

6 COUNCILWOMAN TASC0: Trees, just tree
7 removal and trimming -- and tree trimming and tree
8 pruning?

9 MR. DONAGHY: Tree pruning, we did
10 about -- we'll be doing about 7800 trees this
11 year. And for tree removal, it's about 1200
12 trees.

13 COUNCILWOMAN TASC0: Okay, what I'd
14 like to know by number, not necessarily by street
15 or location, but by district.

16 MR. DONAGHY: Sure.

17 COUNCILWOMAN TASC0: How many trees
18 were pruned and sprayed by district in this budget
19 year, in the year 2000, in the current budget
20 year.

21 MR. DONAGHY: Yes.

22 COUNCILWOMAN TASC0: And when you
23 prepare your list, I'd like to see the number of
24 trees that are going to be done by district in the
25 Year 2001, this budget coming up.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MR. DONAGHY: Sure.

3 COUNCILWOMAN TASC0: And are they --
4 does one company do all of the trees? Are you
5 saying they are hired by sections of the City?

6 MR. DONAGHY: No. The bid is released
7 on a citywide basis, so there's one company, but
8 that company does have the minority participation
9 limits that it has to adhere, so this particular
10 contractor we have now, Davy Tree Experts, is
11 doing some subcontracting work to meet that
12 requirement.

13 COUNCILWOMAN TASC0: Will they go into
14 one area first and then another area? Or are they
15 carrying employees throughout the City?

16 MR. DONAGHY: We generally deploy
17 throughout the City. Davy Tree had 15 crews
18 working on a daily basis. There is one crew per
19 Council district beginning the work, and they take
20 the other four crews and they'll send them to one
21 area and concentrate them and then begin moving
22 that -- you know, as that crew finishes that work,
23 they'll continue to move them around the City.

24 The current -- we are doing
25 approximately 6800 trees on pruning, and we have

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 about 4200 of those already completed for this
3 fiscal year. And anticipate that work to be done
4 by mid-March now.

5 COUNCILWOMAN TASC0: Well, I will say
6 to you that last spring, I visited a community in
7 Whittaker Mills, the community association. And I
8 had a lady constituent who told me that she had
9 called the department for a tree to be removed.
10 And they just removed the tree -- I got a letter
11 this that the tree was removed this week.

12 However, she reported that her friend
13 lives in Mayfair, and the friend called the
14 Fairmount Park, they came out the next day,
15 removed the tree, sprayed the tree, and pruned all
16 of the other trees on one phone call. She gave me
17 her report last spring, and they just did the tree
18 this past week.

19 MR. DONAGHY: Well, I can tell you that
20 that type of thing --

21 COUNCILWOMAN TASC0: And that kind of
22 thing is really wrong.

23 MR. DONAGHY: -- doesn't happen. It
24 may have been -- if we did an entire block and
25 were doing pruning, that was work that had already

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 been listed.

3 COUNCILWOMAN TASC0: It may have been a
4 coincidental thing?

5 MR. DONAGHY: Yes, absolutely. Because
6 we can't do that because we can't stand the fire
7 if we begin doing that. We know everyone talks
8 across the City, not just around the
9 neighborhood. So we do the very best we can to
10 stick to our procedure so that people can't say
11 that someone's getting special treatment.

12 If we went down removed the tree and
13 pruned the tree, then that was probably in a
14 pruning grid, because when we set up our pruning
15 grids, we try to do a ten-block area.

16 So this person may have called and it
17 may have just been a coincidence that we were in.
18 And if we probably investigated that particular
19 location, it's probably parked on a larger grid.

20 COUNCILWOMAN TASC0: Okay. I think
21 that's it.

22 Thank you.

23 MR. MIFFLIN: Thank you. Thank you,
24 Councilwoman.

25 COUNCIL PRESIDENT VERNA: Thank you.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Are there any other questions?

3 (No further questions.)

4 COUNCIL PRESIDENT VERNA: Thank you all
5 very much.

6 MR. MIFFLIN: Thank you.

7 COUNCIL PRESIDENT VERNA: The Art
8 Museum.

9 (Art Museum witness come forward.)

10 COUNCIL PRESIDENT VERNA: Thank you for
11 your patience. Kindly identify yourself for the
12 record and proceed with your testimony.

13 MS. D'HARNONCOURT: Good evening, Madam
14 Chair, Madam President. I am Anne D'Harnoncourt,
15 Director and Chief Executive Officer of the
16 Philadelphia Museum of Art.

17 I am pleased to be here, together with
18 my colleagues Gail Harrity, the Museum's Chief
19 Operating, and Robert Marrone, our Director of
20 Facilities and Operations, and until just a moment
21 ago, Cheryl McClenney-Brooker, our Director of
22 Affairs, who had to pick up a child at her school
23 and wishes she were with us but had to leave.

24 COUNCIL PRESIDENT VERNA: Please
25 proceed.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MS. D'HARNONCOURT: I am delighted and
3 I know, given the lateness of the hour and your
4 daunting schedule all day long, that I will be as
5 quick as possible. You have our written
6 submission.

7 We are really thrilled to appear before
8 City Council and Council President Verna to offer
9 testimony on behalf of the Philadelphia Museum of
10 Art and its request for \$2.2 million in operating
11 support for Fiscal Year 2001. And we appreciate
12 also the opportunity to express our vivid
13 gratitude, both to Mayor Street in both of his
14 crucial roles, past and present, and to City
15 Council as a whole, as well as individuals for all
16 their support of the museum.

17 In fact, if I could emphasize three
18 things in my testimony, one would be the year
19 2001, because the calendar year 2001 is the 125th
20 anniversary of the museum, which, as you know, was
21 founded as an outgrowth of the first great
22 international exhibition ever held in Philadelphia
23 in 1876, celebrating the 100th anniversary of the
24 founding of this country. And we look forward to
25 celebrating again with all the citizens of

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Philadelphia, and I will say, we are hard at work
3 devising celebrations, which we hope will reach
4 each and every one of the citizens of this great
5 city, who are we are so delighted to serve.

6 We are also at -- the year 2001 has --
7 is a -- kind of has been a dream for us, and for a
8 long time, we have a long-range plan that is
9 focused on that year and what it means as we enter
10 the new century, and we are thrilled to have
11 acquired, with City Council's marvelous help, the
12 Reliance Standard Life Insurance Company building
13 across the street from the museum, which will make
14 so much difference in our ability to expand our
15 programs and space for our collections and ways to
16 reach a wider and wider audience.

17 I will -- just very quickly, our
18 exhibition schedule. We had a marvelous run of
19 exhibitions in this past year, including an
20 exhibition devoted to Goya, which infused about
21 \$20 million into the City's economy. We are about
22 to open a great exhibition devoted to the splendor
23 of 18th-century Rome, one of the largest --
24 probably the largest great exhibition the museum
25 has ever done, which is already receiving national

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 press attention.

3 And we're thrilled to have productivity
4 bank loans to advertise these two exhibitions
5 outside the region in order to attract visitors
6 from out of town to Philadelphia. We try to
7 divide our strength and our resources between our
8 devotion to and service to the citizens of this
9 city and our duty and our responsibility to
10 attract visitors from all over the world to
11 Philadelphia, not only to enjoy ourselves, but the
12 rest of the assets that Philadelphia has to offer.

13 Last year, we welcomed approximately
14 800,000 visitors, and I'm very proud to say that
15 that is substantially up from the 500,000 that I
16 remember so well about eight or nine years ago,
17 and including over 70,000 school children.

18 Aside from the anniversary of 2001,
19 which is enabling us to strive towards a number of
20 our most important dreams, including more space,
21 the second thing that I'd like to emphasize is the
22 museum's increasing role in education. We are not
23 only, of course, as you know, dedicated to the
24 arts education of all of our citizens, but
25 particularly those of young people and children.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 Because as the evidence increasingly comes in,
3 exposure to art and interaction with art improves
4 children's and enhances children's ability to
5 learn.

6 We have had partnerships with the
7 School District of Philadelphia, which continues
8 to bloom, with the Free Library, with colleges and
9 university across the region. And we are doing
10 this in person, we are doing this online, we are
11 doing this in every way that we can, and we've
12 been developing just now a set of teaching posters
13 representing our collections of impressionism, of
14 African-American art, of medieval art being given
15 free, thanks to a couple of grants we received, to
16 every school in the School District of
17 Philadelphia.

18 And I'm very happy to say that two of
19 our educators have received national awards in the
20 past year, and in particular, Marla Shoemaker, our
21 Head of School and Family Programs, was named
22 "National Museum Educator of the Year" by the
23 National Art Education Association.

24 I won't go into all the institutions in
25 Philadelphia with which we collaborate, which we

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 are deeply proud to do, so Philadelphia is a city
3 of neighborhoods, and there are community arts
4 organizations in almost all of them. We try to be
5 in partnership with as many as we can at the same
6 time -- whether it's the African-American Museum
7 in Philadelphia, which is a big and distinguished
8 institution, or much smaller ones, they go on and
9 on.

10 In Fiscal Year 2001, we are
11 particularly excited because we anticipate that
12 our program will attract approximately 1 million
13 visitors from around the world, an increase of at
14 least 200,000 over this past year. And in part,
15 we anticipate that will be because we will have
16 the honor to present an exhibition called "Van
17 Gogh Face to Face," which is first exhibition of
18 Van Gogh portraits ever to be organized anywhere,
19 not only in this country, but abroad. We are
20 partnering with two other cities to do this.

21 As you know, the City operating
22 support, which is budgeted for Fiscal Year 2001 of
23 2.25 million is a figure that has essentially
24 remained flat for the last five years, and we are
25 doing our best to work with it. It provides the

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00
2 contribution towards the building operating
3 services -- security and maintenance -- which have
4 been the City's share of keeping the museum
5 accessible to the public. And those activities
6 altogether have risen to an annual cost of
7 5.8 million.

8 And I might add that in Fiscal '99, the
9 museum did receive an additional grant of City
10 support to cover the increased cost of security
11 and maintenance for the very successful Delacroix
12 exhibition, as well as a productivity bank loan,
13 which helped improve our attendance and admission
14 for that show.

15 So next year, we do see coming at us
16 not only the Van Gogh exhibition, which we hope
17 will draw several hundred thousands visitors more,
18 I would think, and the Republican National
19 Convention, which, of course, the whole city is
20 anticipating so -- as well as the adding of the
21 Reliance building to our campus, if you will.

22 So we do anticipate, because of our
23 ambition to increase our attendance, to serve the
24 City, to have greater access to all of our
25 visitors, offer them more and more, which is our

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 ambition, we do foresee that there will be
3 substantially increased expenses, so we may need
4 to return to the Administration and to Council to
5 see if there's a possibility of an additional
6 special support of some kind during the year to
7 help defray these special costs next year.

8 I think you know us all very well. We
9 operate a not-for-profit Pennsylvania corporation,
10 which operates the museum's facilities, which are
11 owned by the City under a written contract. It's
12 hard to think that the museum building was
13 constructed 72 years ago and has had, of course,
14 some important infusion of support over all that
15 period of time. It was built by City money,
16 authorized by this Council.

17 And we should say that while we are
18 very grateful for the support and the restoration
19 of some support in the capital program for Fiscal
20 20001, that we also are happy and have been
21 investing substantial amounts of private funding
22 into the building projects, whenever that is
23 possible. And in the last several years, we
24 invested about 5 million into the reinstallation
25 of our European galleries, and look forward to

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 doing that in the future, if we can. It's the
3 City's commitment of dollars which helps to us
4 leverage the other support.

5 So we're very excited about our future,
6 and we're not only entering the 21st century and
7 the new millennium, but we're turning 125 years
8 young, as I hope that will prove the case, we want
9 to make our anniversary year as exciting as
10 possible for everyone in the City and beyond. And
11 we are enormously grateful to the Council and to
12 the Administration for their partnership that
13 makes it possible for us to continue to do what we
14 are striving to do.

15 COUNCIL PRESIDENT VERNA: Thank you so
16 much. We certainly appreciate all the wonderful
17 work that you do, and we're so proud of the Art
18 Museum. It's a real jewel to the City, believe
19 me.

20 Are there any questions from members of
21 the committee?

22 (No questions.)

23 COUNCIL PRESIDENT VERNA: Thank you so
24 much. And I'm sorry you were kept waiting to
25 testify.

1 OPERATING BUDGET CONT'D. - BILL 05 - 2/16/00

2 MS. D'HARNONCOURT: Thank you very
3 much.

4 COUNCIL PRESIDENT VERNA: This
5 committee will stand in recess until, Tuesday
6 February 22nd, at 9:00 a.m. Thank you all very
7 much.

8 (Adjourned at 6:44 p.m.)

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RE: COUNCIL COMMITTEE OF THE WHOLE

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JOSEPHINE CARDILLO,

Registered Professional Reporter