

Committee on Public Safety  
October 9, 2015

COUNCIL OF THE CITY OF PHILADELPHIA  
COMMITTEE ON PUBLIC SAFETY

Room 400, City Hall  
Philadelphia, Pennsylvania  
Friday, October 9, 2015  
10:13 a.m.

PRESENT:

COUNCILMAN CURTIS JONES, JR. - CHAIR  
COUNCILMAN BOBBY HENON - VICE  
COUNCILWOMAN JANNIE L. BLACKWELL  
COUNCILMAN DENNIS O'BRIEN  
COUNCILMAN MARK SQUILLA

BILLS: 150009

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2           COUNCILMAN JONES: Good morning. Good  
3 morning, everyone. We are going to be going.  
4 This is a Committee of the Public Safety.  
5 And we are going to have a very brisk but  
6 very quick hearing. The author of this bill  
7 has three witnesses, and that's really good.

8           COUNCILMAN O'BRIEN: Try to be  
9 sufficient. Quality not quantity.

10          COUNCILMAN JONES: So joining me is  
11 Councilwoman Blackwell to my right,  
12 Councilman O'Brien the author of this  
13 resolution and bill, and Councilman Henon.

14          Will the clerk please read the title of  
15 the Bill.

16          THE CLERK: Bill No. 150009.

17          An Ordinance amending Title 21 of the  
18 Philadelphia Code, entitled "Miscellaneous,"  
19 by establishing a policy of posting all  
20 Missing and Endangered Person Alerts on City  
21 websites and social media sites; all under  
22 certain terms and conditions.

23          COUNCILMAN JONES: Thank you very much.  
24 Councilman, we would like you to have an

1 opening statement.

2 COUNCILMAN O'BRIEN: Thank you,  
3 Mr. Chairman I am going to read the  
4 statement because I'm given to hyperbole and  
5 sometimes I go off script and take too much  
6 time, so.

7 So I will just say good morning and  
8 thank everyone for being here for the  
9 hearing on Bill No. 150009. This bill will  
10 require the Philadelphia Police Department  
11 to work in collaboration with other City  
12 departments to post any public alert  
13 generated via the Missing Endangered Person  
14 Advisory System on all City maintained  
15 websites and social media sites.

16 The Bill's intent is to disseminate  
17 information to the large as quickly as  
18 broadly as possible to support the search  
19 and safe recovery of missing individuals.  
20 Pennsylvania has created the Missing  
21 Endangered Person Advisory System or MEPAS.  
22 That is a missing person advisory that  
23 alerts citizens and law enforcement of a  
24 missing endangered person through

1 established transmissions, broadcasts and  
2 other forms of public communication. It is  
3 separate from the Amber Alert System which  
4 notifies the public about abducted children  
5 who are considered to be in imminent danger.

6 A missing endangered person will be  
7 issued if the circumstances of the incident  
8 do not meet the criteria for the Amber  
9 Alert; the individual is missing under  
10 unexplained, involuntary or suspicious  
11 circumstances; the person is thought to be  
12 in danger because of age, health, mental or  
13 physical disability, environment or weather  
14 conditions or is known to be in the company  
15 of a potentially dangerous person.

16 We are here today because of the tragic  
17 death of Christina Sankey. Christina was in  
18 her mid 30s. She had autism and a profound  
19 intellectual disability. She functioned  
20 more like a two-year-old requiring a  
21 one-on-one support aide. Christina was also  
22 nonverbal. So when her state aid caretaker  
23 lost track of her in Macy's, Christina  
24 wasn't able to ask anyone for help. To my

1 knowledge, MEPAS was never issued in  
2 Christina's case.

3 Sadly, less than 24 hours later after  
4 she was going missing, she was found dead  
5 half naked on a West Philadelphia street  
6 between two parked cars. How she got that  
7 far away from Macy's is a very difficult and  
8 challenging question. Missing and  
9 Endangered Person Advisories are  
10 essential -- are an essential mechanism to  
11 protecting our vulnerable adults like  
12 Christina. But for these alerts to be  
13 effective, they must be broadly  
14 disseminated.

15 City's department use of disseminating  
16 information via social media has proven to  
17 be very effective, especially as it pertains  
18 to information regarding public safety.  
19 Using social media to disseminate  
20 information not only ensures a broad reach  
21 but is also cost effective.

22 Bill No. 150009 is designed to insure  
23 that once an alert is issued by many  
24 Philadelphians -- many Philadelphians will

1 see it. And a tragedy like Christina's  
2 death might be avoided.

3 I just have a personal observation.  
4 There is nothing that chills your heart,  
5 makes the hair stand up on the back of your  
6 neck than when your child, whether they have  
7 a developmental disability or they're  
8 neuro-typical and they're away from you for  
9 a split second and you don't know where they  
10 are. I had that one experience, and I'll  
11 say this in public.

12 But at Franklin Mills, I turned. I had  
13 my three boys and one of them was caught.  
14 It just so happened a guy that I grew up  
15 with was a mall cop and he's on the segway.  
16 And he goes -- comes up to me, wants to have  
17 a conversation. I said, I don't have time.  
18 My kid's gone. He says, I know where he  
19 might be. He gets on the radio, tells  
20 everybody go to the doors.

21 And there was an area in the middle of  
22 the mall where they had little ferris wheel  
23 and some other toys. Guess what, that's  
24 where he was. He just knew that from a

1 prior experience. But your heart just goes  
2 in your throat.

3 My two uncles had the beginning of  
4 Alzheimers. And on one occasion, my uncle  
5 was going to a dentist appointment around  
6 noon. It was almost 24 hours later. We  
7 didn't know where he was. And we tracked  
8 him to a gas station in New Jersey. And  
9 somehow he found his way back to Langhorne  
10 to Neshaminy Mall. But I know from my  
11 association with law enforcement that as the  
12 hours get longer, the likelihood of a good  
13 result is diminished.

14 I had another uncle that left his  
15 community, and they didn't know he had  
16 Alzheimer's. He went out to get a pizza.  
17 He made a right turn and kept going. He  
18 ended up in Boston, Massachusetts. So,  
19 adults with Alzheimer's, they get  
20 disoriented and they just keep going and  
21 they don't know how to find their way back.

22 It's our responsibility to educate the  
23 public through instruments like this so that  
24 we are aware of vulnerable people. And I

1 think we are all going to be vulnerable at  
2 some point. And we don't want to be  
3 burdensome, but this enables loved ones and  
4 caretakers to take these situations in hand  
5 and have as many eyes on a desperate  
6 situation as possible.

7 So thank you, Mr. Chairman.

8 COUNCILMAN JONES: No, thank you,  
9 Councilman for raising this issue. And the  
10 best part of this job is learning more and  
11 more about particular parts of our society.  
12 And this particular cause, this particular  
13 bill has a great deal of significance for so  
14 many. So, thank you.

15 Councilwoman Blackwell.

16 COUNCILWOMAN BLACKWELL: Yes. I want to  
17 say to the sponsor of this bill thank you,  
18 as well as well as the Chairman. And it's  
19 so important. And although, for one of the  
20 youngsters, the woman who was just sentenced  
21 at 40 years, that was right in my  
22 neighborhood. We knew the youngster who had  
23 to wear colostomy bag for months,  
24 five-year-old after what she endured.

1       And certainly whenever we have issues,  
2   Lieutenant, it doesn't get any better than  
3   this. We are glad you are out here to  
4   testify, both of you. And I am sure that  
5   was the first thing on your agenda that you  
6   wanted to do today. But -- but we are  
7   grateful. Nothing could be more important.

8       And we are all judged by the way we  
9   treat our children, our seniors and those  
10  vulnerable members. So this is so  
11  important, and we are so happy to be here to  
12  support it. And thank you both for being  
13  here.

14       COUNCILMAN JONES: Thank you.

15       COUNCILWOMAN BLACKWELL: They're the  
16  best.

17       COUNCILMAN JONES: Yes, they are. Thank  
18  you. There is a term called tender age  
19  alert or something like that. Maybe you'll  
20  touch on that. Whenever you get one of  
21  those, as Councilman O'Brien talked about,  
22  the hairs on the back of your neck just  
23  jump.

24       Will the clerk please read the panel to

1 testify.

2 THE CLERK: Lieutenant John Stanford,  
3 Dr. Petra Kottsieper and Audrey Coccia.

4 COUNCILMAN JONES: Thank you very much.  
5 Please come up to the Witness Table. We can  
6 all come up.

7 (Panel approaches Witness Table.)

8 Pull your mics close to you. State your  
9 name for the record and please begin your  
10 testimony.

11 Good af -- good morning.

12 LIEUTENANT STANFORD: Good morning.  
13 Lieutenant John Stanford, Philadelphia  
14 Police Department.

15 COUNCILMAN JONES: Welcome.

16 LIEUTENANT STANFORD: Good morning,  
17 Chairman Jones and other Members of the  
18 Committee on Public Safety. My name is  
19 Lieutenant John Stanford. I'm the  
20 Commanding Officer of the Philadelphia  
21 Police Department Public Affairs Unit. And  
22 to help me answer any questions at the  
23 conclusion of my testimony I also have  
24 Lieutenant John Walker from Southwest

1 Detective Division here with me.

2 First on behalf of the Commissioner,  
3 thank you for allowing the Philadelphia  
4 Police Department to appear before you to  
5 testify on this piece of legislation. I  
6 would just note that this testimony is based  
7 on amendments worked out by the sponsor and  
8 the Administration. And members should  
9 have -- received a copy of these amendments.

10 The goal of Bill No. 150009 is for the  
11 public and Police Department to work in  
12 cooperation with other City departments to  
13 endeavor to post any public alert generated  
14 by the Missing Endangered Persons Advisory  
15 System for all persons believed to be  
16 missing in Philadelphia on all City  
17 maintained websites and social media sites  
18 that routinely post advisories and other  
19 such alerts to aid in the search and  
20 recovery of those missing persons.

21 As a Commanding Officer of Public  
22 Affairs Unit, I also oversee the  
23 department's website and all social media  
24 accounts run by the Police Department. And

1 I am pleased to report that the department  
2 under the leadership of Commissioner Ramsey  
3 has already been committed to publicizing  
4 this information with the goal of recovering  
5 all missing persons in Philadelphia  
6 including endangered persons. For this  
7 reason, the Police Department fully supports  
8 Bill 150009 as it is proposed to be amended.

9 While the Police Department is already  
10 committed to locating missing persons in  
11 Philadelphia by using all resources  
12 including the internet, this bill  
13 demonstrates the commitment, compassion and  
14 awareness of the Bill sponsor, Councilman  
15 O'Brien and City Council towards the  
16 children, elderly and disabled persons of  
17 Philadelphia. So on behalf of Commissioner  
18 Ramsey, thank you.

19 At this time, Lieutenant Walker and I  
20 would be happy to answer any questions  
21 regarding how missing persons are  
22 investigated or how my unit using the  
23 internet and social media to spread the  
24 message of missing persons in Philadelphia.

1 COUNCILMAN JONES: Thank you for your  
2 testimony. We are going to hear from the  
3 entire panel before we ask questions.

4 Is that okay, gentleman, ladies?

5 Thank you.

6 DR. KOTTSIEPER: Hello, good morning.  
7 Good morning, Chairman Jones and Members of  
8 the Public Safety Committee. I would like  
9 to also to begin by thanking you for giving  
10 me the opportunity to testify.

11 My name is Dr. Petra Kottsieper. And I  
12 am a licensed clinical psychologist here in  
13 Pennsylvania. I currently work at Friends  
14 Hospital, which is an inpatient facility up  
15 on the Boulevard. I have plenty of  
16 experience working with individuals with  
17 dual diagnosis, mental health, mental  
18 retardation now called intellectual  
19 disabilities and substance abuse issues.

20 I also have a background in the  
21 intellectual disabilities field where I  
22 started out here in the City in the '90s.  
23 And I have worked in academia for several  
24 years, as well. I'm currently affiliated

1 with the Temple University Collaborative on  
2 Community Inclusion for people with serious  
3 mental illness. I'm also here to support  
4 the Bill No. 150009 which calls for policy  
5 of posting all Missing and Endangered  
6 Persons Alert on City websites and social  
7 media sites.

8 I just want to give you a couple of  
9 examples of why I think this is a really  
10 important bill and why I'm here to support  
11 it. I am going to just give you a  
12 description of couple of populations this  
13 might apply to in addition to individuals  
14 with dementia. I'm going to skip this part  
15 because I think you've already spoken to  
16 this.

17 So obviously, individuals with dementia  
18 and Alzheimer's, which is one type of  
19 dementia, are highly at risk especially in  
20 the middle and latter stages of those  
21 illnesses because there is a lot of  
22 disorganization, confusion, et cetera.  
23 Another group of individuals which is also  
24 been mentioned by you, individuals with

1 intellectual disabilities. Especially  
2 individuals who are at the lower functioning  
3 range of intellectual disabilities who might  
4 be just limited in their verbal abilities or  
5 may have no verbal abilities whatsoever.

6 I -- when I started here in Philly in  
7 1991 worked in a group home, and I was  
8 responsible for three women. Philly is  
9 super progressive with their intellectual  
10 disability service system. So, we do a lot  
11 of trips out in the community. If you are  
12 one person responsible for three  
13 individuals, that can be a lot sometimes to  
14 monitor.

15 If one of these women would have  
16 wandered away from me, that could have had  
17 very significant consequences as well as two  
18 of those women also were nonverbal and would  
19 have had no way to identify who they were,  
20 where they lived or what they were doing in  
21 the community.

22 A group that I'm currently very  
23 passionate about is actually individuals  
24 with serious mental illnesses who are

1 experiencing acute exacerbations of their  
2 symptoms, specifically when they have  
3 psychotic disorders. And one type of those  
4 might be individuals with paranoid  
5 delusions. You see this featured a lot on  
6 television, but also individuals that are  
7 very disorganized. So schizophrenia is  
8 probably the most well-known disorder.

9 So it can involve abnormalities and very  
10 symptoms domains: Hallucinations,  
11 delusions, disorganized thinking, et cetera.  
12 Of course, serious mental illnesses,  
13 episodic illnesses, people generally do well  
14 for long periods of time if they are  
15 stabilized, going to treatment, whatnot.

16 Individuals in Philly who have serious  
17 mental illnesses are serviced very  
18 differently than individuals with  
19 intellectual disabilities. They often live  
20 in boarding homes with minimal supervision.  
21 For some individuals, that's absolutely  
22 fine. For others, it is not. So when not  
23 living with family members or completely  
24 independent, they often live in managed

1 housing or boarding homes. And some of  
2 those individuals have different types of  
3 case management services. Many folks that  
4 would go missing from these residencies  
5 would not have to be reported, but some of  
6 them would have to be.

7 So I'm going to give you an example of  
8 when I worked in Virginia. I'm a  
9 forensically trained psychologist. I worked  
10 as a post doc at a hospital in Virginia.  
11 And we had a young man come to our hospital  
12 who was extremely disorganized, had spent a  
13 very long time in the Virginia jail prison  
14 system. It turned out, subsequently, that  
15 he had stopped taking his medications here  
16 in Philly. He had wandered away from the  
17 home he was living in. How he made to his  
18 way to Virginia is anybody's guess.

19 But he then committed some kind of  
20 public nuisance crime, peeing in parks,  
21 whatnot. Was eventually arrested. Couldn't  
22 tell anybody who he was. And basically,  
23 spent almost a year in the local jail system  
24 waiting for bed in a state hospital. When

1 he came to us, he was completely  
2 decompensated. Took a very long time for us  
3 to get him sort of even back to be able to  
4 tell us who he was. And luckily, I was from  
5 Philly, so I figured out what he was saying  
6 and what community provider he was  
7 mentioning.

8 So, I called him up with his consent.  
9 They're like, oh, my God. That's so and so.  
10 He went missing from our service system like  
11 a year ago. I'm like, well, awesome. He's  
12 now in our state hospital.

13 You would think that's an unusual  
14 occurrence but it actually is not and that  
15 is really pretty scary. If an alert had  
16 been maybe disseminated back then, social  
17 media wasn't super-prominent as it is now,  
18 somebody might have recognized this person,  
19 you know, at the bus stop or wherever. He  
20 might have been intercepted earlier or  
21 returned and wouldn't have ended up on this  
22 Odyssey of one year through all of these  
23 bizarre service systems, which certainly  
24 didn't have -- help his mental health.

1 Another case very close and dear to my  
2 heart is that of an older gentleman -- that  
3 case is still going on right now -- who came  
4 to our hospital. And I figured out pretty  
5 quickly that he had a history of service for  
6 intellectual disabilities in another state.  
7 So, he wasn't registered in Philly. He also  
8 had fixed delusions and psychotic symptoms  
9 and also probably started having dementia.  
10 He was an older adult.

11 After a previous inpatient admission to  
12 another hospital in the city, he was  
13 discharged to a boarding home. This is  
14 somebody with significant intellectual  
15 disabilities because the family could not  
16 take care of him any longer. He walked away  
17 from this boarding home, promptly walked up  
18 to a playground where he stated that he was  
19 this fictional character that he thought he  
20 was which didn't go over very well because  
21 it looks kind of threatening and menacing.

22 So of course, a concerned member of the  
23 public called the police. When he gets  
24 confronted, he can be agitated. So of

1 course, he got into a scuffle with the  
2 police. He was arrested and ended up in  
3 isolation in the jail for three weeks where  
4 he decompensated even further and, of  
5 course, was probably deadly afraid.

6 He eventually came to us. And it took a  
7 very long time to figure out what was going  
8 on with him. This story just repeated  
9 itself, I'm sorry to say. And this time we  
10 got him registered in Philadelphia. We got  
11 him on the waiting list for a group home,  
12 but the waiting list, long waiting lists.

13 So, he was sent to boarding home but 24  
14 hours provision, eloped and was subsequently  
15 beaten up pretty severely by somebody in the  
16 community and ended up missing for several  
17 days and ended up at Temple Hospital.  
18 Again, if maybe a community alert could have  
19 been issued, somebody could have recognized  
20 this person and this could have been  
21 avoided.

22 So in both of these cases I just  
23 described, an alert that went out not only  
24 to the police but also the public,

1 especially the public, may have assisted in  
2 these men being possibly located much  
3 earlier than they were.

4 Additionally, hopefully, both men could  
5 have been hospitalized or returned to their  
6 community agencies or families instead of  
7 being arrested. As you know, arrest and  
8 jail times can be extremely frightening and  
9 detrimental to anyone experiencing not only  
10 acute mental health issues but also  
11 intellectual disabilities or dementia when  
12 individuals don't know what's actually  
13 happening to them.

14 It's also unclear how these people even  
15 survived on the street given their  
16 functioning level. There is obviously lots  
17 of other scenarios that I could describe to  
18 you as a psychologist, but that's probably  
19 not on point. I am thankful that the system  
20 also has some excellent care and support for  
21 people that is needed. But many, many more  
22 people are on waiting for services, live  
23 with overburdened families. And even when  
24 they are on 24-hour residential settings,

1 elopements and mistakes can happen. For  
2 these situations, we need a service system  
3 that quickly and safely disseminates  
4 individuals' information both to the police  
5 and to the public so that they can be  
6 located and safely returned without  
7 incurring additional trauma and/or harm.

8 I would like to thank you very much for  
9 your time and attention.

10 COUNCILMAN JONES: Thank you. Thank you  
11 for what you do.

12 MS. COCCIA: I think I have the shortest  
13 chair.

14 COUNCILMAN O'BRIEN: I thought there was  
15 a hole there.

16 MS. COCCIA: I know I am short, but not  
17 this short.

18 Good morning.

19 COUNCILMAN JONES: Good morning.

20 MS. COCCIA: My name is Audrey Coccia.  
21 And I'm Co-Executive Director of  
22 Philadelphia nonprofit organization called  
23 Vision For Equality. We provide advocacy  
24 training and monitoring services yearly to

1 hundreds of people with intellectual  
2 disabilities and autism and their families  
3 who live in the City of Philadelphia. We  
4 hold contracts with the City's Department of  
5 Behavioral Health and Intellectual  
6 Disability Services and the Pennsylvania  
7 Department of Human Services Office of  
8 Developmental programs to provide these  
9 services.

10 I'd like to begin by first thanking the  
11 Members of Council for holding this hearing  
12 today and especially Councilman O'Brien for  
13 proposing this ordinance regarding amending  
14 Title 21 of the Philadelphia Code, entitled  
15 "Miscellaneous," that will establish a  
16 policy of posting all Missing and Endangered  
17 Persons Alerts on City websites and social  
18 sites.

19 I believe this amendment to Title 21  
20 will greatly expedite efforts to recover  
21 vulnerable individuals who go missing before  
22 they are put in harms way; and hopefully,  
23 bring them home safely. We urge City  
24 Council to support this important amendment.

1 We believe this will enhance and aid in the  
2 search and recovery of missing persons who  
3 are at risk due to their harm, other  
4 disability or mental impairment.

5 Our organization works closely with  
6 individuals with disabilities and their  
7 families. And we know first hand just how  
8 frightening it can be when a person with  
9 intellectual disabilities or autism goes  
10 missing. Wandering or elopement is the  
11 tendency of an individual to try and leave  
12 the safety of a responsible person's care or  
13 safe area. This behavior is considered  
14 common and short lived in children. Or for  
15 those with mental impairments of other kind,  
16 it may persist oh reemerge in adulthood.

17 With anyone with intellectual mental  
18 challenges of social and communication  
19 skills and safety awareness, this can be a  
20 serious concern. Wandering or elopement is  
21 an extremely dangerous behavior. Studies  
22 have shown individuals with autism and those  
23 with more significant intellectual  
24 disabilities, dementia or Alzheimer's

1 disease, may be more likely to elope. And  
2 it can have dangerous consequences for them  
3 given their vulnerability. It can end up in  
4 encounters that are life threatening or in  
5 some cases even deadly. These individuals  
6 go missing for a variety of reasons. They  
7 may wander off from home and become lost,  
8 they may become disoriented for some reason  
9 due to their mental or cognitive impairment,  
10 bored or walk away from staff out in the  
11 community. They may get separated from  
12 caregivers in a crowd or in an event or  
13 during a disaster.

14 This is very problematic because due to  
15 their disability, they often do not know  
16 their name, address or phone number and have  
17 challenges in self-awareness and in  
18 recognizing dangerous situations. So they  
19 wander from safe settings often with tragic  
20 consequences. Roughly half or 48 percent of  
21 people with autism spectrum disorder or  
22 intellectual disability have challenges  
23 understanding safety issues. They often  
24 have a general inability to think, act or

1 communicate or gain assistance from those if  
2 they are in trouble.

3 They may not just become separated or  
4 walk away from a caregiver, but also be  
5 missing for hours. One large study on  
6 elopement found that about half of the  
7 individuals with autism who elope have had  
8 at least one instance in which they were  
9 missing long enough to cause their  
10 caregivers to be concerned about their well  
11 being and safety. In particular,  
12 individuals who go missing may be at  
13 increased risk for a traffic injury or a  
14 drowning event or be harmed by others.

15 According to the Alzheimer's  
16 Association, vulnerable individuals who go  
17 missing if not found within 24 hours, nearly  
18 50 percent of them will be put at risk of  
19 serious injury, illness or death. This can  
20 occur from exposure to the elements, lack of  
21 food or hydration. There is no question  
22 that wandering or elopement is a critical  
23 issue that puts vulnerable people in harms  
24 way.

1       We in Philadelphia are no strangers to  
2   horrific outcomes when vulnerable people go  
3   missing. As Councilman O'Brien has shared  
4   with you, this is someone I will never  
5   forget. Her name is Christina.

6       In March 6 of this past year on a  
7   freezing cold night, this young woman called  
8   Christina wandered off from a paid caregiver  
9   who was busy looking at jewelry in Macy's in  
10   Center City Philadelphia. Christina had  
11   severe autisms, was nonverbal, had little to  
12   no coping skills. A search was undertaken  
13   and it was reported to the police. But for  
14   Christina, it was already too late.

15       The call was just to the police and  
16   Christina could not be located by them. Her  
17   body was finally found early the next  
18   morning, half naked laying between two  
19   parked cars at 57th and Master. We knew  
20   Christina and her mother. And the following  
21   morning, one of our staff received the  
22   tragic call from her mother telling us of  
23   her loss. Woman's anguish on the phone call  
24   to us to tell us was beyond any description

1 I can tell any of you.

2 If -- a few years ago also a young man  
3 with intellectual disability who was from  
4 Philadelphia wandered away from his family's  
5 home and sadly was found on the train tracks  
6 dead. Several times a year, people with  
7 intellectual disabilities, autism or mental  
8 illness elope from day programs or group  
9 homes. Sometimes it's broadcasted but often  
10 not. In most of those situations, thank  
11 God, the person was returned safely. But is  
12 not always the case.

13 This past fall, an elderly gentleman  
14 with signs of dementia wandered away from a  
15 restaurant in Northeast Philadelphia area  
16 and later was found dead. Each year we hear  
17 several stories of elderly individuals as  
18 well wandering off from their family's home  
19 or nursing home sometimes, again, with  
20 tragic results.

21 These type of incidents can happen  
22 quickly even with great oversight and  
23 supervision. My husband and I were on  
24 vacation this last summer with our daughter

1 who has intellectual disabilities. Our  
2 daughter cannot speak. She has no fear of  
3 strangers or traffic. The three of us were  
4 shopping for food at a grocery store. She  
5 was by our side. In just a flash as we were  
6 putting the food on the conveyor belt, she  
7 disappeared.

8 I started running through the store  
9 looking for her through each aisle. I could  
10 not find her. She's quite short, obviously  
11 like her mother. But calling out to her  
12 made no sense since she could not reply. My  
13 heart began to race and I tried desperately  
14 to figure out where she might go. After not  
15 seeing her anywhere, I decided to quickly  
16 rush outside for fear she left the store and  
17 she might walk into traffic. Thank God, I  
18 found her sitting on a bench.

19 Needless to say, the incident was  
20 upsetting even though the outcome was good.  
21 So yes, wandering or elopement can happen  
22 quickly even with constant supervision. And  
23 when it does, a quick response and recovery  
24 is imperative. We are beginning to see a

1 patchwork of sophisticated alert systems to  
2 recover vulnerable missing adults developing  
3 throughout the United States. There is even  
4 a present national effort and a bill  
5 introduced in Congress by Senator Schumer of  
6 New York to help provide funding for law  
7 enforcement agencies to enhance alert  
8 systems throughout the country.

9 These systems administer at the state  
10 and local levels are intended to alert law  
11 enforcement entities. In some cases,  
12 equally important, the general public that  
13 it does with cognitive impairment and other  
14 disabilities are missing and may need  
15 assistance. This would alert everyone that  
16 an individual at high risk and missing is  
17 unable to make their way home or to a safe  
18 place.

19 If this more sophisticated approach had  
20 been in place for Christina, perhaps she  
21 would not have lost her life. Members of  
22 Council, we need you to enhance our present  
23 system and pass this proposed amendment so  
24 our most vulnerable citizens in Philadelphia

1 are protected. This may enable us to rest  
2 assured that to the cooperative efforts of  
3 the Pennsylvania State Police alert system,  
4 our local law enforcement agencies and the  
5 City of Philadelphia alert system websites  
6 and social websites, people who are  
7 diagnosed with mental or cognitive  
8 impairments, developmental disabilities or  
9 dementia are quickly identified when missing  
10 and found.

11 This type of cooperative effort will  
12 allow for rapid dissemination and response  
13 and hopefully a positive outcome, a safe  
14 return for those who are vulnerable and in  
15 need of our protection. I thank you again  
16 for your time and consideration.

17 COUNCILMAN JONES: Thank you so much for  
18 your efforts and consistency, particularly  
19 with your children but others in caring for  
20 them.

21 Chair also recognizes that Councilman  
22 Squilla has joined us and recognizes  
23 Councilman Henon.

24 COUNCILMAN HENON: Thank you,

1 Mr. Chairman. And I want to thank the  
2 sponsor for using technology put to such  
3 good public use to actually make a  
4 difference. So thank you all for coming  
5 here and testifying.

6 And those personal stories are  
7 indisputable. People can't, you know, argue  
8 the personal reality of time and people's  
9 lives. So, I think this is incredibly  
10 important. My question is for Lieutenant.  
11 Thank you for being here.

12 Lieutenant Stanford, just from a  
13 city's -- what can we expect from the City?  
14 Where can we expect the -- MEPAS to be  
15 posted? What websites? Would it be MDO or  
16 OAM Police Department? Is it something that  
17 we still need to kind of flesh out and try  
18 to figure out.

19 LIEUTENANT STANFORD: Well, one, we  
20 would post it on our website  
21 Phillypolice.com. We also work in  
22 coordination with OAM and other City  
23 agencies, so we would coordinate with them  
24 to have it posted on their website, as well.

1       We currently release missing persons on  
2       our website as of now in terms of we  
3       actually have a separate category for it on  
4       the website. We usually -- when you go to  
5       website, we have one category of blogs of  
6       all crime information. We have dedicated a  
7       separate category so that it doesn't get  
8       lost in the minutia of everything else. It  
9       has its own category on our website where  
10      missing persons are posted. That flow is  
11      constantly there.

12      As well as, we have a dedicated Twitter  
13      account for missing persons. And so, that  
14      information will be flush there and the same  
15      thing would apply with this system.

16      COUNCILMAN HENON: Good. I think, you  
17      know -- and it's great to hear. Because I  
18      think the technology that you're using as  
19      tools to Twitter, Facebook, anonymous tips  
20      and crime postings has been enormously  
21      successful here in the City of Philadelphia.  
22      Because I mean, it is a different tool.  
23      People are communicating. People are the  
24      eyes and ears out on the street. So, I'm

1 glad to hear that. So, we have an  
2 infrastructure and a system that's already  
3 in place.

4 LIEUTENANT STANFORD: Absolutely.

5 COUNCILMAN HENON: Great. Thank you  
6 very much.

7 LIEUTENANT STANFORD: Thank you, sir.

8 COUNCILMAN JONES: Thank you,  
9 Councilman.

10 Are there any other questions from any  
11 other members of the panel?

12 Is there anyone else here to testify?  
13 Sponsor of the Bill.

14 COUNCILMAN O'BRIEN: First, I just want  
15 to thank the Administration for their  
16 support on this proposal. And one of the  
17 visions that I brought to City Council and I  
18 want to express my gratitude to my  
19 colleagues because they really are in the  
20 world of what we can do rather than look at  
21 all the reasons why we can't do something.

22 And this is critically important. The  
23 vision that I share with many people in the  
24 disability community is to make Philadelphia

1 the first disability-friendly city in the  
2 planet. And that's within our grasp. But  
3 it starts by building off a platform that  
4 you've embrace and that you understand and  
5 want to make available. And off of that  
6 platform it allows everybody to use their  
7 own personal social media.

8 The network is just beyond anything we  
9 can imagine. And it certainly will respond  
10 to the anxiety that parents, caregivers,  
11 family members and friends have in these  
12 desperate situations. But it also  
13 recognizes that our guys are odd, they're  
14 not criminal.

15 But often what they do when they are in  
16 public is if they -- in an instance where a  
17 police officer may go down a street and one  
18 of our guys looks remarkably similar to the  
19 suspect they're looking for, and then that  
20 individual runs away. And when apprehended  
21 by the police, they will look away and the  
22 police officer doesn't know. That's not a  
23 sign of disrespect. That's how they  
24 process. They look away so they can hear

1 the communication and try to process that  
2 because they have thousands of things coming  
3 at them at any given moment.

4 When they also have issues where they  
5 imitate mythological figures or someone that  
6 they see in a movie. So if they are out  
7 there and they have a little twitch, they  
8 have a great tendency to do, they start  
9 imitating that mythical figure. Then the  
10 people in the playground or in the store or  
11 people walking down the street with small  
12 children may see this as an individual who  
13 is threatening to them.

14 And has -- doctor as you pointed out in  
15 your testimony, when they are incarcerated,  
16 they're away from their families. And this  
17 also enables us to find those people and  
18 rescue them before they're interned for an  
19 extended period of time. And God knows, our  
20 individuals arrest for any number of  
21 reasons.

22 But being incarcerated -- and, Doctor,  
23 at some point I'd like to you extrapolate on  
24 the consequences of being incarcerated

1 because I think those experiences are more  
2 severe for our individuals than for someone  
3 else that may be experiencing that.

4 But this is a wonderful opportunity for  
5 us to understand individuals that are  
6 different that are among us. And I always  
7 say individuals with disabilities and those  
8 suffering from Alzheimer's, they're not the  
9 problem. We're the problem. We are the  
10 problem because we don't understand who  
11 these individuals are.

12 So, we have tools now that we can train  
13 employers. We can train police. We can  
14 train probation and parole and judges and  
15 others that interact with these individuals.  
16 And goes to community awareness. So if  
17 someone is decompensating and they happen to  
18 be in a Wawa or a Dunkin Donuts or in a  
19 Macy's, that people are more aware and can  
20 find ways of offering assistance or find  
21 someone who is an authority figure and bring  
22 that individual to someone's attention or  
23 just make them safe until the family member  
24 is able to be contacted.

1 But I just have a couple questions for  
2 you, Lieutenant. And they really get to  
3 very basic things.

4 How quickly can you coordinate with  
5 other agencies? And what criteria would you  
6 use in differentiating whether you would  
7 post an alert or not?

8 LIEUTENANT STANFORD: Well, actually,  
9 right now in terms of -- like I said, our  
10 department has been committed to this  
11 process of posting missing persons. Again,  
12 in terms of the moment that a police officer  
13 is responding to that initial incident and  
14 they begin that investigative process with  
15 our investigative bureau, we are then  
16 notified. It would be within, say, moments  
17 that we can communicate with other agencies.  
18 Because again, that's something that's  
19 already in place now. And we do that when  
20 we have any type of catastrophic events or  
21 situations that happen within the City. So  
22 that structure is already in place. It's  
23 just a matter of bringing everybody up to  
24 speed, letting them know that this will be

1 another component of what we do now and  
2 getting that information out.

3 But typically, as of right now, we feel  
4 as though every missing person is important  
5 to that family member. So, that is why we  
6 have designated that Missing Person Column.  
7 We have a criteria in terms of eight  
8 individual category of which folks can fall  
9 into based on the individual situations. As  
10 of right now, it's important to us. We put  
11 that information out on all missing persons.

12 Because, I mean, the way I look at it is  
13 if we get that information, that's important  
14 to that family. It doesn't cost us anything  
15 other than the manpower, if you will, in  
16 terms of typing it up and putting that  
17 information out. But in terms of cost, it  
18 doesn't cost us anything in terms of putting  
19 that information out there. I'd much rather  
20 put the information out and have that person  
21 found within an hour or so even before it  
22 reaches many people.

23 I'd much rather put that information out  
24 as opposed to not putting that information

1 out and something happens. So, some of the  
2 situations that have been already described.  
3 So, we are dedicated to that process of  
4 putting out all missing persons that we  
5 receive that information. We are posting  
6 that information out.

7 And some of them don't fall into the  
8 categories. It may be a person that went  
9 out to the night and stayed out and didn't  
10 notify the family. We've actually had that  
11 happen. You know, again, I'd much rather  
12 put that out there than to not and then have  
13 something tragic happen.

14 COUNCILMAN O'BRIEN: I want to thank  
15 you, Lieutenant and thank the Administration  
16 for again responding positively. I'm a  
17 pathological optimist by nature.

18 But again, one of the things that I  
19 always ask people when you bring up a  
20 proposal and they will instantly recite all  
21 the reason why they can't do. The real  
22 question is, well, then what are you for?  
23 And in this case, it's not why you can't do  
24 something, but let's look at the reasons we

1 can. And you have launched a wonderfully  
2 positive conversation. And I thank you for  
3 that.

4 Doctor, would you like to comment on the  
5 clinical aspects of when someone goes  
6 missing and finds themselves in the criminal  
7 justice system?

8 DR. KOTTSIEPER: It sort of depends on  
9 what is going on with the person. I think  
10 one of the biggest problems for people with  
11 mental health issues is that in a criminal  
12 justice setting, obviously, there is a lot  
13 of stress. You have to follow a lot of  
14 structure and rules. People might have  
15 difficulties comprehending what those  
16 structures and rules are if they even  
17 realize where they are, especially somebody  
18 with disorganizations.

19 So, they often commit infractions in  
20 jail settings and may end up in isolation  
21 which of course is also extremely  
22 detrimental. You also can't "force  
23 Medicaid" in a jail setting. You have to be  
24 in an inpatient hospital setting for this.

1 So if somebody has decompensated because of  
2 not having access to their medications, that  
3 may make the person way, way worse. And it  
4 sometimes, as in that situation I described  
5 to you, the person had to be on medications  
6 and in treatment and all this kind of stuff  
7 for months before they were able to kind of  
8 resemble some of their baseline functioning  
9 before we were able to return them to  
10 Philadelphia.

11       Somebody with intellectual disabilities  
12 might have the same problems following along  
13 in a setting like this. The individual that  
14 I described to you who thought he was a  
15 fictional character, when he was in our  
16 hospital, didn't realize he was in a  
17 hospital either. He thought he was in a  
18 pretty interesting fictional setting. That  
19 I would take walks with him on daily basis,  
20 but I think he would have not really  
21 understood.

22       He knows kind of what the police is, but  
23 clearly is afraid of the police and would  
24 have not known what to do. If those folks

1 are approached, he can get very defensive  
2 and aggressive if approached in a  
3 confrontational manner. You can super  
4 easily just deescalate this person with a  
5 little bit of humor and sort of like a very  
6 soft approach. And I don't really fault  
7 officers here.

8 As we know, it's a matter of, as you  
9 said, public education of what you're seeing  
10 and dealing with. And sometimes, we just  
11 don't understand. And people in our  
12 community are afraid sometimes. And I  
13 understand that, too. If I didn't have that  
14 training, I think I might be a little  
15 floored, too, if somebody approached me in a  
16 playground claiming they were somebody that  
17 was trying to eat me and yelling at me  
18 aggressively.

19 It's a matter of education on all  
20 levels: Police, jails the public.

21 COUNCILMAN O'BRIEN: Thank you. I also  
22 am given to tell wonderful stories and  
23 sometimes too many. But in this instance, a  
24 lot of the stories that I do note, Dee, is

1 very much aware of them. Because of privacy  
2 issues, I won't elaborate. There is  
3 numerous ones that come to mind. And I will  
4 leave that to Dee so that she can elaborate  
5 and tell the stories that give a face to  
6 this and a real passion for why we have to  
7 do it.

8 But I will suggest that these  
9 individuals when they are in incarcerated,  
10 they will do things like drink shampoo  
11 because they know they are in a desperate  
12 situation. But Dee has their -- again, you  
13 have given wonderful examples.  
14 Unfortunately, they have had tragic results.

15 But have you -- do you have any hard  
16 data on how often this happens or -- and  
17 perhaps this cries out for some of our  
18 epidemiologist to look at this so that they  
19 can analyze whatever data we have. And it's  
20 been my experience they come up with some  
21 other wonderful remedies on how to tie these  
22 together.

23 Do you have any data?

24 MS. COCCIA: Just what I spoke to in

1 terms of Alzheimer's Association has done  
2 and so has some of the Autism Associations  
3 across the country. There is a pretty high  
4 risk of elopement and wandering away. It  
5 comes to mind that after this happened, I  
6 spoke to Estelle Richman who happens to be a  
7 very dear friend of both you and myself.  
8 And she suggested, too, that we ought to  
9 reach out like to the groups that are out in  
10 the community in the evening looking for  
11 homeless and things like that. If they had  
12 those alerts, they would also take into  
13 consideration if they come across somebody  
14 who may seem to be having a problem.

15 So you know, I think a lot of times  
16 we're not even getting all the information  
17 because often if somebody wanders away from  
18 a group home, they quietly try to find the  
19 person without contacting the police. They  
20 just put out an alert in their own  
21 organization and send people out on the  
22 street.

23 So, I am not sure we really have any  
24 inclination how many people are really doing

1 this. We just know that there are many,  
2 many people who cannot speak, if they have  
3 autism, you know, if they don't understand  
4 what's going on, they are really at grave  
5 risk in the community. First of all,  
6 because many people in the community don't  
7 understand when they run into someone with a  
8 disability. And when the person becomes  
9 upset, certainly, an officer may not realize  
10 what's going on either at the time.

11 COUNCILMAN O'BRIEN: Thank you. Your  
12 testimony has been compelling, informative  
13 and instructive. And I want to thank you  
14 for taking the time to be here. And I want  
15 to thank my colleagues for taking this  
16 important issue up.

17 COUNCILMAN JONES: Thank so you much.  
18 Councilman Henon.

19 COUNCILMAN HENON: I'm fine. Thank you.

20 COUNCILMAN JONES: Are there any other  
21 questions for this panel?

22 Councilwoman Blackwell.

23 COUNCILWOMAN BLACKWELL: Again, I keep  
24 mentioning -- I want to mention again

1 Lieutenant Walker. I will try not to call  
2 him tonight at midnight. Is there anything  
3 special that you want to add due to all the  
4 stories and reasons we call you.

5 LIEUTENANT WALKER: Again, I've heard a  
6 lot of the stories, couple of the --  
7 Councilman member O'Brien, two of those jobs  
8 I was involved with. Christina, I was  
9 involved on that job.

10 Obviously, it was a horrible situation.  
11 But there's nothing more difficult for us as  
12 investigators when you get a job like that,  
13 talk about your personal ones. I can  
14 remember in 2009 being at Macy's with my  
15 mother for the show. She was early  
16 senility. I'm looking at ties like an idiot  
17 that I am. And not paying attention, she  
18 walks off.

19 It's that feeling you get in your  
20 stomach you say to yourself -- and she's in  
21 a store. She's contained. You're saying to  
22 yourself, oh, my God. What am I going to do  
23 in the short time.

24 When we get these cases as

1 investigators, as Councilwoman Blackwell  
2 spoke of, the five-year-old was abducted  
3 from -- Brian was my case. There is nothing  
4 that we don't do to find these people as  
5 soon as possible.

6 And with the recent events with autistic  
7 child and these elderly people with  
8 Alzheimer's, and the Councilman and I talk  
9 all the time. It's just frustrating because  
10 we did have an Alzheimer's person that did  
11 wander off in the winter this past winter  
12 and was found dead unfortunately. We didn't  
13 find them quick enough.

14 These cases, everything John Stanford  
15 and I talk about all the time, trying to get  
16 these early alerts out and getting people  
17 involved and engaged and trying to find  
18 programs to assist these people. It's a  
19 challenge for all of us. But the good  
20 doctor and the people in this industry  
21 pushing through this and fighting the fight,  
22 I mean, keep it up because it's definitely  
23 appreciated by us. And we need more  
24 resources like this to help us do our job

1 and make things better out there for  
2 everybody.

3 COUNCILMAN JONES: Thank you,  
4 Councilwoman. And I can't thank you enough  
5 for what you do. You know, until you have  
6 that moment, you don't understand the panic.  
7 And then the fact that there are systems in  
8 place at your worst moment to be able to  
9 help you to hopefully have a good outcome.  
10 And we appreciate what the author of this  
11 legislation is doing to -- to help that  
12 cause.

13 So are there any other questions for  
14 these witnesses?

15 Seeing none, this concludes our Public  
16 Hearing.

17 - - -

18 (At this time, Public Hearing concludes  
19 and the Public Meeting commences.)

20 - - -

21 COUNCILMAN JONES: We will now open our  
22 Public Meeting. And I will call upon  
23 Councilman Henon for a motion to amend Bill  
24 No. 150009.

1 COUNCILMAN HENON: Thank you,  
2 Mr. Chairman.

3 I move that the amendment of Bill No.  
4 150009 be adopted.

5 COUNCILWOMAN BLACKWELL: Second.

6 COUNCILMAN JONES: It has been moved and  
7 properly seconded that amendment to Bill No.  
8 150009 be adopted.

9 All those in favor will say aye.

10 - - -

11 (Chorus of Ayes)

12 - - -

13 COUNCILMAN JONES: All those opposed?

14 (No response.)

15 The ayes have it.

16 This motion carries. And the amendment  
17 to Bill No. 150009 has been adopted.

18 The Chair will now recognize again  
19 Councilman Henon for a motion on Bill No.  
20 150009 as amended.

21 COUNCILMAN HENON: Thank you again,  
22 Mr. Chairman.

23 I move that Bill No. 150009 as amended  
24 be reported out of Committee with a

1 favorable recommendation; and further move  
2 that the Rules of Council be suspended to  
3 permit first reading of this bill in our  
4 next Council session.

5 COUNCILWOMAN BLACKWELL: Second.

6 COUNCILMAN JONES: It has been moved and  
7 properly seconded that Bill No. 150009 as  
8 amended be reported from this Committee with  
9 a favorable recommendation; and further move  
10 that the Rules of Council be suspended to  
11 permit first reading of this bill at our  
12 next session of council.

13 All those in favor will say aye.

14 - - -

15 (Chorus of Ayes)

16 - - -

17 COUNCILMAN JONES: All those opposed?

18 The ayes have it.

19 This motion carries on Bill No. 150009  
20 as amended be reported from this Committee  
21 with a favorable recommendation with a  
22 request that the Rules of Council be  
23 suspended to permit first reading at our  
24 next session of Council.

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1       This concludes our Public Meeting.

2       Thank you.

3       (Public Meeting of Committee on Public  
4       Safety adjourned at 10:59 a.m.)

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C E R T I F I C A T I O N

I, hereby certify that the proceedings and evidence noted are contained fully and accurately in the stenographic notes taken by me in the foregoing matter, and that this is a correct transcript of the same.

-----  
ANGELA M. KING, RPR  
Court Reporter - Notary Public

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