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COUNCIL OF THE CITY OF PHILADELPHIA

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PUBLIC HEARING

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COMMITTEE ON APPROPRIATIONS

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Room 401, City Hall
Philadelphia, Pennsylvania
Wednesday, November 10, 1999
9:00 a.m.

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BILL NOS. 990602, 990663, 990664, 990665, 990666,
990667

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PRESENT:

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COUNCILWOMAN JOAN L. KRAJEWSKI, Chairman

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COUNCILWOMAN ANNA C. VERNA

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COUNCILMAN DARRELL L. CLARKE

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COUNCILMAN MICHAEL A. NUTTER

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COUNCILMAN FRANK DI CICCIO

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I N D E X

BILLS NOS. 990602, 990663-990667	PAGE
Robert Dubow, Deputy Budget Director -----	4
John Timoney, Police Commissioner -----	13
Charles Brennan, Deputy Police Com. -----	16

1 Bills Nos. 990602, 990664-990667

2 COUNCILWOMAN KRAJEWSKI: Good morning.

3 The Committee on Appropriations is about to begin.

4 Will the clerk please read the bills.

5 THE CLERK: 990602, an ordinance
6 authorizing transfers for appropriations Fiscal Year
7 2000 within the Health Choices Behavioral Health
8 Revenue Fund from the Department of Public Health to
9 the Department of Health.

10 Bill No. 990663, an ordinance
11 authorizing transfers in appropriations for Fiscal
12 Year 2000 within the General Fund from certain or
13 all city offices, departments, boards, and
14 commissions to certain or all city offices,
15 departments, boards, and commissions.

16 Bill No. 990664, an ordinance
17 authorizing transfers in appropriations for Fiscal
18 Year 2000 within the Grants Revenue Fund from the
19 Director of Finance - provision for other grants to
20 the Department of Record.

21 Bill No. 990665, an ordinance
22 authorizing transfers in appropriations for Fiscal
23 Year 2000 within the Grants Revenue Fund from the
24 Director of Finance - provision for other grants to
25 the Department of Records.

1 Bills Nos. 990602, 990664-990667

2 Bill No. 990666, an ordinance

3 authorizing transfers in appropriations for Fiscal
4 Year 2000 within the Grants Revenue Fund from the
5 Director of Finance - provision for other grants to
6 the Police Department.

7 And Bill No. 990667, an ordinance
8 authorizing transfers in appropriations for Fiscal
9 Year 2000 within the Grants Revenue Fund from the
10 Director of Finance - provision for other grants to
11 the Department of Recreation, the Department of
12 Human Services, the District Attorney, and the First
13 Judicial District of Pennsylvania.

14 COUNCILWOMAN KRAJEWSKI: Thank you. Who
15 from the Administration is here?

16 Please step forward. Good morning,
17 gentlemen. Please state your name for the record.

18 MR. DUBOW: My name is Rob Dubow,
19 D-U-B-O-W.

20 MR. NADOL: I'm Michael Nadol,
21 N-A-D-O-L.

22 MR. DUBOW: We appear before you today
23 to offer testimony on Bills 990663 through 990667
24 which make FY 2000 budget appropriation transfers
25 between and among classes in departments in the

1 Bills Nos. 990602, 990664-990667
2 City's General Fund in Grants Revenue Fund. In
3 addition, we'll give testimony related to Bill No.
4 990602 which request approval for the FY 2000
5 expenditure reinvestment monies for Behavioral
6 Health Revenue Fund.

7 I'd like to start with 990663 which is
8 the FY 2000 General Fund transfer ordinance. There
9 are a total of six transfers requested in this bill,
10 including four which will result in change in
11 department's appropriations and two that involve
12 transfer between classes within departmental
13 budgets, but do not result in any change in
14 appropriations. The largest request of the requests
15 is \$434,914 in the a Police Department appropriation
16 to offset costs resulting from increased
17 crime-fighting and drug prevention efforts,
18 including the rental of vehicles for narcotics
19 surveillance and the accelerated installation of
20 mobile data terminals in all patrol vehicles.

21 Additionally, we're asking for \$99,743
22 in Department of Records appropriation to cover the
23 cost of software equipped by the department for the
24 completion of its document recording, re-engineering
25 and automation effort. Another \$29,493 is requested

1 Bills Nos. 990602, 990664-990667
2 for the City Planning Commission to cover higher
3 than anticipated software and maintenance costs
4 stock reported engineer and automation effort.
5 These increases in appropriation are made possible
6 through a decrease of \$564,150 in appropriations for
7 the Department of Public Properties utilities
8 budget, which is linked to energy cost savings.

9 In addition, to these net increases and
10 decreases, the Administration is asking for two
11 internal transfers, the largest of which is a
12 transfer of \$160,000 from Class 100 to Class 200 for
13 the Municipal Energy Office, of the Managing
14 Directors Office. The transfer will enable MEO to
15 conduct energy cost savings evaluations in several
16 important city-owned facilities, including prison
17 facilities and the Central Library.

18 That concludes my testimony on 990663.
19 And I'll go ahead with the other ordinances unless
20 you want to do questions now. We can do them now or
21 at the end.

22 COUNCILWOMAN KRAJEWSKI: Continue.

23 MR. DUBOW: 990664 through 990667 are
24 Grants Revenue Fund transfer ordinances. 990667
25 requests an increase of approximately \$2.9 million

1 Bills Nos. 990602, 990664-990667
2 in appropriations for the Department of Recreation,
3 the Department of Human Services, the District
4 Attorney, and the First Judicial District from the
5 Director of Finance provision for other grants. The
6 purpose of this ordinance is to make available to
7 these departments federal juvenile accountability
8 block grant funds act of 1997 Congress has
9 appropriated funds for use by states and local
10 governments to promote greater accountability in the
11 juvenile justice system.

12 The City's Juvenile Crime Enforcement
13 Coalition comprised in the agencies included in this
14 ordinance as well as the School District and other
15 organizations has developed a juvenile criminal
16 reduction plan consisting of 21 projects that form
17 the basis for the City's grant application. Under
18 the plan, the grant funds will be divided as
19 follows: Approximately 800,000 for the Department
20 of Recreation, \$1.3 million for DHS, about \$350,000
21 for the District Attorney's Office, and a little
22 over \$420,000 for the First Judicial District.
23 Projects that will be funded under the grant
24 include, among other things, the implementation of a
25 voice tracking system to serve as an alternative to

1 Bills Nos. 990602, 990664-990667
2 secured detention for juvenile offenders, the
3 installation of video conferencing equipment in
4 Family Court in the youth study center, the
5 implementation of a crime repair crew that will give
6 offenders the tools to make repairs to crime
7 victims' property, various school safety
8 initiatives, and the expansion of several existing
9 programs, including Safe and Sound.

10 Bills Nos. 990664 through 990666 are
11 productivity application transfer ordinance
12 requests. The written testimony gives you some
13 background on the productivity bank and the status
14 report. I think I'll skip over that portion of the
15 testimony and go to specific requests.

16 Bill No. 990665 is proposed an order to
17 restore the records departments the balance of its
18 Council-approved FY '94 productivity bank loan for
19 automation-related improvements to the recording of
20 documents, as the Administration's FY 2000 budget
21 requests failed to carry this balance forward. In
22 FY '94 the Records Department received a \$3.85
23 million loan for an automated document recording
24 system which was to have been implemented by the
25 fall of '96. Unfortunately, under the system

1 Bills Nos. 990602, 990664-990667

2 designed and implementation process, the Department
3 encountered a number of delays before the effort
4 collapsed altogether, with the vendor terminating
5 its contract and fully reimbursing the City for all
6 funds that the City had paid. The circumstances are
7 explained more fully in the Department's testimony
8 on this bill which is attached in the packet.

9 In March 1998, the Administration
10 initiated a comprehensive effort to re-engineer the
11 document recording process first before settling on
12 an automation system. During the last 18 months,
13 the Department has implemented a re-designed manual
14 recording process that has increased its daily
15 reporting capacity from an average of 760 documents
16 to 917 with the same level of resources.
17 Additionally, the department has established a
18 customer service desk and a pilot program to provide
19 remote computer access to the recorders index for
20 some of its largest volume clients. With the
21 re-engineering process complete, Bill 990664 request
22 an additional 4.4 million for the Department of
23 Records for a second productivity bank loan approved
24 by the Bank Committee in September 1999. This loan
25 will fund a new automated recording process that

1 Bills Nos. 990602, 990664-990667
2 will as a result of the re-engineering efforts
3 support a new efficient recording process. The
4 automation system which is scheduled to be fully
5 implemented by the end of this year will enable the
6 Department to scan documents and permanently store
7 their image, thereby returning original documents to
8 recording death customers within a day and half as
9 opposed to the 22 days on average that it currently
10 takes to return original documents. The project is
11 expected to result in Class 100 savings of just over
12 \$300,000 per year at a minimum from reduction in
13 overtime and the use of temporary employees. I'd
14 like to add now, too, there are some representatives
15 of the land title community here who are here to
16 show their support for the project.

17 I'm about to go to Bill No. 990666 which
18 is another productivity bank loan request. It's to
19 provide funding through Police Department and about
20 \$4.3 million is the first payment towards an \$8.6
21 million productivity bank loan that was approved by
22 the bank loan committee in September '99. This loan
23 will enable the Department to construct a police
24 information control system, a large integrated
25 computer database system that the Department will

1 Bills Nos. 990602, 990664-990667
2 use to identify and track crime records, monitor the
3 activities of police officers, and foster improved
4 management decision-making. Specifically, the loan
5 will be used to build two systems that will form the
6 backbone of a police information control system, a
7 computerized reporting system and an internal
8 affairs case management system. The Department
9 expects to the build out and test these two systems
10 should take approximately 18 to 24 months to
11 complete. Using the system, the Department will be
12 better able to gather, store, and analyze data which
13 in turn will enhance its ability to fight crime.

14 And the last ordinance I want to discuss
15 is the Health Choices Behavioral Health Revenue Fund
16 ordinance. That's Bill No. 990602 and it requests
17 approval for the expenditure of \$8,550,000 for
18 various behavioral health initiatives for children
19 and adults. Of the total amount 4.17 million is
20 focussed entirely on programs for children,
21 including the hiring education specialists to be
22 deployed at the public schools, one time grants to
23 behavioral health agencies to institute
24 collaborative programs within the public schools,
25 case management and outreach services, support

1 Bills Nos. 990602, 990664-990667
2 groups, and an initiative establishing children
3 advocate services at the Children's Psychiatric
4 Emergency Center. Another 1.67 million is focussed
5 on supported living, noble outreach, and substance
6 abuse case management programs for adults. The
7 remaining 2.71 million devoted to joint programs
8 serving adults and children. These joint programs
9 include the creation of an emergency fund to
10 resources on an as-needed basis for special need
11 services, expanded behavioral health services to
12 Philadelphia's Southeast Asian community and the
13 establishment of consumer operated business
14 initiative.

15 That concludes my testimony, and I
16 respectfully request your favorable consideration of
17 these bills and request suspension of the rules to
18 permit consideration of this ordinance on the First
19 Reading Calendar of City Council of next meeting.
20 We'll be happy to answer any questions.

21 COUNCILWOMAN KRAJEWSKI: Thank you.
22 Councilman Nutter.

23 COUNCILMAN NUTTER: Thank you, Madam
24 Chair.

25 Good morning, Mr. Dubow and Mr. Nadol.

1 Bills Nos. 990602, 990664-990667

2 Just two very quick questions. They both involve
3 the Police Department. One is 990663 and the other
4 is 990666. On 990663 I think I took from the
5 testimony that this involves the vehicle lease bill.

6 MR. DUBOW: Yes, that's right, and the
7 mobile data terminals.

8 COUNCILMAN NUTTER: Just a very quick
9 question. Most of our fleet, not just the police
10 department, I thought it was my understanding that
11 we primarily buy our vehicles. Can you shed any
12 light on why the decision was made to lease
13 vehicles, these particular 46 vehicles?

14 MR. DUBOW: I can, but I think what I'd
15 to do is ask the Commissioner, Commissioner Timoney
16 to answer that.

17 COUNCILWOMAN KRAJEWSKI: Good morning,
18 gentleman.

19 MR. TIMONEY: Good morning, Madam Chair.
20 Good morning, Councilmembers.

21 COUNCILWOMAN KRAJEWSKI: Please state
22 your name for the record.

23 MR. TIMONEY: I'm Police Commissioner
24 John Timoney. As part of the overall assessment of
25 the department over the first two or three months

1 Bills Nos. 990602, 990664-990667
2 upon coming here, when we looked at the unmarked
3 fleet, two things were obvious. One of them, they
4 were not in best shape and there was a shortage of
5 cars, and number 2, which is probably more important
6 than number 1, they all looked like typical police
7 cars. It didn't have to have a light and siren on;
8 you could spot them a block away. The decision was
9 made to lease cars, nondescript cars, that do not
10 look like typical police cars. The leasing gives
11 you a few advantage. One, you get cars like Toyota,
12 or jeeps. You have the ability of switching them
13 around from district to district throughout the
14 division. And then when they do in fact get burned
15 out, you can bring them back to the lessee and get
16 cars. While it may seem like a lot of money, it
17 really is quite a bargain. It's an effort that the
18 DEA and FBI have been involved in for last few
19 years, and so that's why that decision made.

20 It brought remarkable results because as
21 you are aware, Councilmember, we in our
22 crime-fighting have relied much more on well-trained
23 well-supervised plain clothes personnel, especially
24 in the area of fighting narcotics, stolen cars,
25 things like that.

1 Bills Nos. 990602, 990664-990667

2 COUNCILMAN NUTTER: So you feel that it
3 is a cost-saving advantage to the Department and
4 gives you greater flexibility by way of the lease as
5 opposed to purchase and then we just own it, we have
6 to take care of it and all that?

7 MR. TIMONEY: Yes, sir.

8 COUNCILMAN NUTTER: The second,
9 Commissioner, is on the bill 990666. From the
10 testimony in the back of the package, this is on the
11 IRS system, not to be confused with the federal
12 government, but the incident reporting system that
13 you're talking about building, this is for your
14 productivity loan?

15 MR. TIMONEY: Correct.

16 COUNCILMAN NUTTER: Just a technical
17 question. The testimony indicates the Department
18 will enter data into the IRS via two different
19 methods, direct data entry and electronic imaging.
20 Initial incident reports, 7548s, for approximately
21 250,000 incidence will be electronic scanned into
22 IRS and all subsequent investment forms such as --
23 and then it continues. Does this mean that this
24 work will be done in a building somewhere or is this
25 providing the capability of officers to somehow

1 Bills Nos. 990602, 990664-990667

2 communicate electronically communicate their 48s or
3 image them into the system out in the field?

4 MR. TIMONEY: My sense is out in the
5 field, but I'm going to have Commissioner Brennan
6 answer any technical questions.

7 MR. BRENNAN: My name is Charles
8 Brennan, I'm a Deputy Police Commissioner.
9 Councilman, the scanning of the forms will be done
10 at the police headquarters building by a centralized
11 unit.

12 COUNCILMAN NUTTER: So forms still come
13 back?

14 MR. BRENNAN: Yes. The forms you're
15 talking about are the base incident forms that the
16 police officer does in a book.

17 COUNCILMAN NUTTER: That they carry
18 around.

19 MR. BRENNAN: Right, they carry a little
20 book. It's a form like this. They'll been done at
21 the police headquarters building. We have a unit
22 there that -- I'm actually switching the work that
23 they do. So the work force will be in place
24 probably by the first quarter of next year.

25 COUNCILMAN NUTTER: Thank you very much.

1 Bills Nos. 990602, 990664-990667

2 Thank you, Madam Chair.

3 COUNCILWOMAN KRAJEWSKI: Just one
4 question. What is the status of the installation of
5 the mobile data within the patrol vehicles?

6 MR. BRENNAN: Right now we have 768
7 installed. For all intents and purposes, the
8 project is finished. The only cars we have not
9 installed are those waiting for repairs at the
10 garage that we haven't been able to get to. But our
11 limit was always 800, and we're, for all intents
12 purposes, we are finished.

13 COUNCILWOMAN KRAJEWSKI: Thank you.
14 Councilman Mariano.

15 COUNCILMAN MARIANO: Commissioner
16 Timoney, maybe you can answer this I hope. The
17 lease cars that Councilman Nutter asked you about,
18 do we know if you'll be leasing for a year, two
19 years, three years? Is there any idea what you're
20 going to be leasing them for?

21 MR. TIMONEY: It's year-to-year
22 endeavor.

23 COUNCILMAN MARIANO: So at the end of a
24 year, if you don't like -- say you have a Chrysler
25 and you want to change something else, you can do

1 Bills Nos. 990602, 990664-990667

2 that?

3 MR. TIMONEY: We can change it before
4 the year is up. We can change it within a month,
5 two months. That's the advantage. But the contract
6 is from year to year.

7 COUNCILMAN MARIANO: Commissioner, is
8 the contract including service of the vehicles with
9 the dealer.

10 MR. TIMONEY: Exactly, yes.

11 COUNCILMAN MARIANO: Thank you,
12 Commissioner.

13 COUNCILWOMAN KRAJEWSKI: Councilman
14 Clarke.

15 COUNCILMAN CLARKE: Thank you, Madam
16 Chair.

17 Commissioner, on 990663 there's
18 reference made to increased crime-fighting efforts.
19 In the recent years it's my understanding that
20 various confiscation and forfeiture laws have
21 enabled us to get additional revenues to help these
22 efforts. Is that substantial?

23 MR. TIMONEY: It is, both the Fed
24 forfeiture and State forfeiture. State is
25 administered through the DA's Office. The Fed

1 Bills Nos. 990602, 990664-990667

2 forfeiture comes in through the federal government.

3 And both of those situations, we've gotten
4 significant amount of cash.

5 COUNCILMAN CLARKE: Do those revenues go
6 directly into the Police Department?

7 MR. TIMONEY: Exactly, yes, sir.

8 COUNCILMAN CLARKE: Have they increased
9 as a result of the substantial crime-fighting
10 initiatives that you've implemented?

11 MR. TIMONEY: There's always a time lag.
12 So the confiscations have gone up over the last 18
13 months, but when you get that money is usually a
14 year, year and a half time tag. So my sense is
15 there should be more money coming in, but --

16 COUNCILMAN CLARKE: So probably next
17 year there will be additional revenues come in as a
18 result?

19 MR. TIMONEY: I would hope so, yes.

20 COUNCILMAN CLARKE: Thank you.

21 COUNCILWOMAN KRAJEWSKI: Are there any
22 other questions from Members of Committee?

23 (No response.)

24 COUNCILMAN KRAJEWSKI: Thank you,
25 gentleman.

1 Bills Nos. 990602, 990664-990667

2 Does the Administration have any more
3 testimony they'd like to submit?

4 MR. DUBOW: No.

5 COUNCILWOMAN KRAJEWSKI: I will submit
6 all the testimony incorporated with the minutes.

7 MR. DUBOW: Thank you.

8 COUNCILWOMAN KRAJEWSKI: Thank you.
9 That ends our public hearing.

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COUNCIL OF THE CITY OF PHILADELPHIA
PUBLIC MEETING
COMMITTEE ON PUBLIC APPROPRIATIONS

- - -

Wednesday, November 10, 1999

- - -

Public Meeting conducted by the
Committee on Appropriations, held in Room 401, City
Hall, Philadelphia, Pennsylvania, on the above date,
to consider action on the following:

BILLS 990602, 990663, 990664, 990665, 990666, 990667

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PRESENT:

COUNCILWOMAN JOAN L. KRAJEWSKI, Chair
COUNCILWOMAN ANNA VERNA
COUNCILMAN DARRELL CLARKE
COUNCILMAN MICHAEL NUTTER
COUNCILMAN FRANK DI CICCIO

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2 COUNCILWOMAN KRAJEWSKI: We will go into
our public meeting. The Chair recognizes Councilman
Nutter.
3 COUNCILMAN NUTTER: Thank you, Madam
Chair. Madam Chair, I move that Bill No. 990663 be
4 reported out of this committee with a favorable
recommendation and a further recommendation that the
5 Rules of Council be suspended so as to permit first
reading at our next session.
6 (Duly seconded.)
COUNCILWOMAN KRAJEWSKI: All those in
7 favor?
Therefore, Bill No. 990663 will be
8 reported out of this committee with a favorable
recommendation with the suspension of rules so as to
9 permit first reading at the next session of Council.
COUNCILMAN NUTTER: Madam Chair, I move
10 that Bill No. 99066 be reported out of this
committee with a favorable recommendation and a
11 further recommendation that the Rules of Council be
suspended so as to permit first reading at our next
12 session.
(Duly seconded.)
13 COUNCILWOMAN KRAJEWSKI: All those in
favor?
14 Therefore, Bill No. 990664 will be
reported out of this committee with a favorable
15 recommendation with the suspension of rules so as to
permit first reading at the next session of Council.
16 COUNCILMAN NUTTER: Madam Chair, I move
that Bill No. 990665 be reported out of this
17 committee with a favorable recommendation and a
further recommendation that the Rules of Council be
18 suspended so as to permit first reading at our next
session.
19 (Duly seconded.)
COUNCILWOMAN KRAJEWSKI: All those in
20 favor?
Therefore, Bill No. 990665 will be
21 reported out of this committee with a favorable
recommendation with the suspension of rules so as to
22 permit first reading at the next session of Council.
COUNCILMAN NUTTER: Madam Chair, I move
23 that Bill No. 990666 be reported out of this
committee with a favorable recommendation and a
24 further recommendation that the Rules of Council be
suspended so as to permit first reading at our next
25 session.

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(Duly seconded.)

COUNCILWOMAN KRAJEWSKI: All those in favor?

Therefore, Bill No. 990666 will be reported out of this committee with a favorable recommendation with the suspension of rules so as to permit first reading at the next session of Council.

COUNCILMAN NUTTER: Madam Chair, I move that Bill No. 990667 be reported out of this committee with a favorable recommendation and a further recommendation that the Rules of Council be suspended so as to permit first reading at our next session.

(Duly seconded.)

COUNCILWOMAN KRAJEWSKI: All those in favor?

Therefore, Bill No. 990667 will be reported out of this committee with a favorable recommendation with the suspension of rules so as to permit first reading at the next session of Council.

COUNCILMAN NUTTER: Madam Chair, I move that Bill No. 990602 be reported out of this committee with a favorable recommendation and a further recommendation that the Rules of Council be suspended so as to permit first reading at our next session.

(Duly seconded.)

COUNCILWOMAN KRAJEWSKI: All those in favor?

Therefore, Bill No. 990602 will be reported out of this committee with a favorable recommendation with the suspension of rules so as to permit first reading at the next session of Council.

Thank you very much gentleman. That ends our public hearing in Appropriations.

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C E R T I F I C A T I O N

I HEREBY CERTIFY that the foregoing
proceedings of the Council of the City of
Philadelphia of June 16, 1998, were reported fully
and accurately by me, and that this is a correct
transcript of the same.

RE: COMMITTEE OF PUBLIC SAFETY

Lisa C. Bradley, RPR
and Notary Public