

Committee on Appropriations  
November 10, 2015

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COUNCIL OF THE CITY OF PHILADELPHIA  
COMMITTEE ON APPROPRIATIONS

Room 400, City Hall  
Philadelphia, Pennsylvania  
Tuesday, November 10, 2015  
10:20 a.m.

PRESENT:

COUNCILMAN W. WILSON GOODE, JR., CHAIR  
COUNCILWOMAN JANNIE BLACKWELL  
COUNCILMAN BOBBY HENON  
COUNCILMAN BRIAN J. O'NEILL  
COUNCILWOMAN BLONDELL REYNOLDS BROWN

BILLS 140692, 150653, and 150790

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1  
2 COUNCILMAN GOODE: Good  
3 morning. This hearing is called to  
4 order. This is a public hearing of the  
5 Appropriations Committee on Bills No.  
6 140692, 150653, and 150790. My name is  
7 W. Wilson Goode, Jr., Chair of this  
8 Committee.

9 I note that a quorum is  
10 present. To my right is Councilwoman  
11 Jannie Blackwell. To my immediate left  
12 is Councilman Bobby Henon and to his left  
13 is Councilwoman Blondell Reynolds Brown.

14 Bill No. 140692 is being held  
15 at the request of the sponsor.

16 The title of the bills being  
17 considered today, Bill No. 150790, an  
18 ordinance amending Bill No. 150162-A  
19 (approved June 18, 2015), entitled "An  
20 ordinance to adopt a Capital Program for  
21 the six Fiscal Years 2016 through 2021  
22 inclusive," as amended by Bill No. 150611  
23 (approved October 2015), by adding and  
24 revising certain projects, amounts and  
25 sources, under certain terms and

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2 conditions; and

3 Bill No. 150653, an ordinance  
4 authorizing transfers in appropriations  
5 for Fiscal Year 2016 from the Grants  
6 Revenue Fund, the Director of Finance -  
7 Provision for Other Grants to the Housing  
8 Trust Fund, the Mayor - Office of Housing  
9 and Community Development, to expand the  
10 availability of the services provided  
11 through the "Energy FIT" program, whereby  
12 affordable housing is preserved through  
13 the coordination of home repair and  
14 energy services, under certain terms and  
15 conditions.

16 We will consider Bill 150790  
17 first. Our first witness is Gail  
18 Harrity.

19 (Witnesses approached witness  
20 table.)

21 MS. HARRITY: Good morning.

22 COUNCILMAN GOODE: Good  
23 morning.

24 MS. HARRITY: Councilman Goode,  
25 members of City Council. My name is Gail

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2 Harrity and I am the President and Chief  
3 Operating Officer of the Philadelphia  
4 Museum of Art. I am joined by my  
5 colleague Nicole Allen White, Director of  
6 Government and External Affairs for the  
7 Art Museum.

8 The Philadelphia Museum of Art  
9 is one of the most recognizable buildings  
10 in the City of Philadelphia. It was  
11 opened in 1928, and this iconic structure  
12 has been and continues to be an anchor of  
13 our great city. No museum in the country  
14 plays such an integral role in the civic  
15 life of a city like ours. From the  
16 Fourth of July celebrations to the  
17 Thanksgiving Day Parade, the Museum plays  
18 a central role for some of our city's  
19 greatest events, most recently the Papal  
20 visit.

21 However, it is not just the  
22 large-scale events that make us part of  
23 the fabric of this great city. It's also  
24 the everyday interactions that our  
25 residents have with our building and our

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2 collection that makes us vital to the  
3 region and to the City. Annually, the  
4 Museum's nationally recognized  
5 educational program serves 85,000  
6 schoolchildren and 200,000 adults. We  
7 remain deeply committed to sharing our  
8 collection and our programming with all  
9 of our residents. For example, the  
10 Philadelphia public schoolchildren attend  
11 the Museum free of charge and we offer  
12 Pay What You Wish admission Wednesday  
13 evenings and first Sundays. Even for  
14 those who do not walk through the doors  
15 often, the Museum serves the broader  
16 community through online distance  
17 learning programs and a source of pride  
18 for all Philadelphians. Whether you are  
19 running up the "Rocky" steps, driving on  
20 I-76 or watching the opening credits of  
21 the local news, Philadelphians recognize  
22 that this museum is truly a Philadelphia  
23 landmark.

24 The Museum also has a  
25 significant impact on the City and State

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2 economies. As a primary attraction for  
3 the local tourism industry, the Museum  
4 serves as an icon for innumerable  
5 marketing initiatives, attracting up to  
6 one million visitors each year. This  
7 level of activity has a \$1.2 billion  
8 cumulative economic impact across the  
9 Philadelphia region. On an average  
10 basis, the Museum has supported  
11 approximately 2,490 full-time equivalent  
12 jobs and provided \$15.58 million in tax  
13 revenue to the City and State.

14           Given the significant impact  
15 that the Museum has on the City of  
16 Philadelphia, it is critical that this  
17 remarkable asset not only survives but  
18 thrives. However, despite a series of  
19 past renovations and improvements, this  
20 87-year-old structure is in dire need of  
21 major repair and modernization if it is  
22 to continue to function as a world-class  
23 cultural institution. It is for these  
24 reasons that the Commonwealth of  
25 Pennsylvania is investing \$10 million

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2 from the Redevelopment Assistance Capital  
3 Program via two \$5 million awards in  
4 Fiscal 2013 and 2014. The Fiscal 2013  
5 grant was matched by City funds, and we  
6 thank you very much for that. As the  
7 2013 grant was contingent on a City  
8 match, so was the 2014 grant. Bill  
9 150790 amends the City's Capital Program  
10 in Fiscal 2017 by increasing the  
11 appropriation from 4.5 million to 7.0  
12 million to provide for that match so that  
13 we can begin drawing down the state  
14 funds.

15 The combination of State and  
16 City funding will support the next phase  
17 of the Museum's master plan, the Core  
18 Project, which proposes a series of  
19 projects that address the critical  
20 building systems and structural  
21 shortcomings of our current building.  
22 The Core Project's scope of work includes  
23 upgrades to the building systems to  
24 improve energy efficiency, fire and life  
25 safety systems upgrades, security

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2 upgrades, the creation of new  
3 ADA-accessible restroom facilities, and  
4 the reopening of the historic public  
5 entrance off Kelly Drive. While vitally  
6 important for laying the foundation for  
7 the eventual interior transformation of  
8 our institution, envisioned brilliantly  
9 by architect Frank Gehry, this scope of  
10 work is extremely difficult to privately  
11 fundraise for and, thus, we count on  
12 public funding so we can leverage the  
13 help to meet our goals.

14 We very much appreciate your  
15 support and see this funding match as yet  
16 another step in the decades-long  
17 partnership between the City and the  
18 Museum.

19 Thank you.

20 COUNCILMAN GOODE: Thank you  
21 for your testimony, Ms. Harrity. Simply  
22 put, this appropriation leverages \$10  
23 million in state funds and brings more of  
24 our tax dollars back home; is that  
25 correct?



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2 MS. HARRITY: That's correct.

3 Yes, sir.

4 COUNCILMAN GOODE: Any other  
5 questions for this witness?

6 (No response.)

7 COUNCILMAN GOODE: And for the  
8 record, Councilman Brian O'Neill is  
9 present as well.

10 There are no other questions,  
11 thank you very much.

12 Our next witness is Rebecca  
13 Rhynhart.

14 MS. HARRITY: Thank you very  
15 much.

16 (Witness approached witness  
17 table.)

18 MS. RHYNHART: Good morning,  
19 Chairman Goode and members of the  
20 Appropriation Committee. My name is  
21 Rebecca Rhynhart, Budget Director for the  
22 City of Philadelphia. I am here today to  
23 testify on Bill No. 150790, which was  
24 introduced on October 22nd, 2015.

25 I would like to make one

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2 technical change to the testimony and  
3 just strike the words "as amended" after  
4 Bill No. 150790. Thank you, Chairman  
5 Goode, for correcting me on that. I  
6 appreciate that.

7 Bill No. 150790 will impact  
8 both the Fiscal '17 programmed amount and  
9 the total Fiscal '16 through '21 Capital  
10 Program by \$2.5 million.

11 We appreciate and understand  
12 the desire to fund the Art Museum, and  
13 this ordinance, as amended, sets the  
14 stage for discussions regarding the Art  
15 Museum's funding during the upcoming  
16 Fiscal '17 budget process.

17 This concludes my testimony,  
18 and I'd be happy to answer any questions.

19 COUNCILMAN GOODE: Thank you  
20 for your testimony.

21 Any questions for this witness?  
22 (No response.)

23 COUNCILMAN GOODE: Seeing none,  
24 is there anyone else to testify on this  
25 particular bill?

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2 (No response.)

3 COUNCILMAN GOODE: Thank you  
4 very much.

5 We will move to the next bill,  
6 Bill No. 150653. You can stay at the  
7 table, Ms. Rynhart, and proceed with  
8 your testimony.

9 MS. RYNHART: Sure. Bill No.  
10 150653 -- sorry. I'm here to testify in  
11 opposition to Bill No. 150653.

12 Bill No. 150653 authorizes the  
13 transfer in appropriations for Fiscal '16  
14 from the Grants Fund, the Director of  
15 Finance - Provision for Other Grants to  
16 the Housing Trust Fund - the Office of  
17 Housing and Community Development, to  
18 expand the availability of the services  
19 provided through the "Energy FIT Philly"  
20 program, under certain terms and  
21 conditions.

22 While the Administration  
23 supports the goal of coordinating home  
24 repair and energy services to preserve  
25 affordable housing, we cannot support

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2 this bill at this time because the 2  
3 million transfer would result in a  
4 reduction in our Fiscal '16 General Fund  
5 balance by that amount. We would be  
6 happy to discuss this initiative in more  
7 detail in conjunction with the upcoming  
8 Fiscal '17 budget process.

9 This concludes my testimony,  
10 and I'd be happy to answer any questions  
11 that you may have.

12 COUNCILMAN GOODE: Thank you  
13 for your testimony, Ms. Rhynhart. Just a  
14 few questions for the record.

15 So the Administration does not  
16 support the bill and, therefore, would  
17 not spend the money?

18 MS. RHYNHART: That's correct.

19 COUNCILMAN GOODE: If Council  
20 goes ahead and approves the bill in  
21 committee and it's enacted, the next  
22 Administration could choose to spend the  
23 money; is that correct?

24 MS. RHYNHART: That's correct.

25 COUNCILMAN GOODE: And if that

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2 money is not spent by June 30th, what  
3 happens to the money?

4 MS. RHYNHART: The  
5 appropriations lapse.

6 COUNCILMAN GOODE: Okay.

7 MS. RHYNHART: So the  
8 appropriations lapse, so the money would  
9 not be spent if it's not spent by June  
10 30th.

11 COUNCILMAN GOODE: So this is  
12 not a continuing appropriation. It is a  
13 "can be spent" by June 30th. But it  
14 won't be spent by this Administration; it  
15 would only be spent by the next  
16 Administration, if they chose to?

17 MS. RHYNHART: That's correct.

18 COUNCILMAN GOODE: Any other  
19 questions for this witness?

20 (No response.)

21 COUNCILMAN GOODE: Thank you  
22 very much.

23 Our next panel is Beth  
24 McConnell, Liz Robinson, Nancy Salandra.

25 (Witnesses approached witness

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2 table.)

3 MS. ROBINSON: Good morning.

4 COUNCILMAN GOODE: Good  
5 morning.

6 MS. ROBINSON: I am Liz  
7 Robinson, the Director of the Energy  
8 Coordinating Agency of Philadelphia, and  
9 I'm here to testify on Bill 150653. ECA  
10 is a local non-profit which helps people  
11 save energy and works with others toward  
12 a more sustainable and equitable energy  
13 future in the Philadelphia region. As  
14 the largest administrator of low-income  
15 energy conservation services in  
16 Philadelphia, ECA coordinates energy and  
17 low-income services, low-income home  
18 repair services, and leverages utility  
19 private and public funding.

20 Philadelphia is struggling to  
21 preserve its low-income housing stock.  
22 Roof leaks and other home repair problems  
23 have plagued the City's housing  
24 preservation efforts for years. Despite  
25 the City's Basic Systems Repair Program,

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2 this problem continues to grow.

3 Philadelphia, with 331,000 row homes, has

4 a very high level of low-income

5 homeownership, 38 percent. Due to the

6 age of our housing and the fact that very

7 much of the low-income stock has been

8 poorly maintained, low-income

9 Philadelphians have a very high energy

10 burden, paying fully 25 to 40 percent of

11 their monthly income for energy and

12 water. This has led to high rates of

13 utility delinquency and termination.

14 Every year more than 50,000 households

15 lose their gas, electricity or water

16 service for non-payment. In recent

17 years, terminations have been steadily

18 rising and reconnections have been

19 declining, leaving more and more homes

20 without utility service.

21 ECA launched Energy FIT Philly

22 to demonstrate an innovative approach to

23 the prevention of homelessness by

24 preserving and stabilizing affordable

25 housing, which is currently ineligible

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2 for energy conservation programs due to

3 roof leaks and other home repair needs.

4 The project addresses the growing problem

5 of physical deterioration of existing

6 affordable housing, which prevents as

7 many as 65 percent of high energy use

8 households in Philadelphia from having

9 their homes weatherized and which leads

10 to the irrevocable deterioration of the

11 home. The project aims to reverse the

12 downward slide of low-income

13 neighborhoods that have concentrations of

14 homes in poor condition. Energy FIT

15 Philly is dramatically cutting energy

16 costs, increasing durability, and

17 improving health and safety in the homes

18 of high users by repairing and then

19 insulating and weatherizing homes, using

20 spray foam, high efficiency equipment,

21 advanced diagnostic techniques and other

22 innovative treatments. The program

23 brings energy conservation, health and

24 safety treatments, education, bill

25 payment assistance services together with



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2 home repair in order to reduce low-income  
3 homeowners' maintenance and operating  
4 costs, thus enabling them to remain in  
5 their homes and build equity as the  
6 neighborhood rises in value.

7 This innovative project will  
8 reverse the downward slide of low-income  
9 neighborhoods with concentrations of  
10 homes in poor condition. ECA, the  
11 Neighborhood Energy Center, PACDC and  
12 many others are convinced that the  
13 coordination of home repair, deep energy  
14 retrofit, and health and safety services  
15 can help preserve affordable housing and  
16 stabilize low-income people in urban  
17 areas that are gentrifying.

18 Through energy conservation,  
19 home repair, and bill payment assistance,  
20 Energy FIT lowers operating costs and  
21 increases financial stability, allowing  
22 low-income homeowners to enjoy the rise  
23 in asset value.

24 ECA supports the program. I  
25 brought testimony that gives you a little

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2 bit more of the technical information and  
3 the payback involved, and be happy to  
4 answer any questions that you have.

5 COUNCILMAN GOODE: Thank you  
6 for your testimony.

7 Ms. McConnell.

8 COUNCILMAN HENON: Excuse me,  
9 Mr. Chairman, if you would. I'm having a  
10 hard time and a difficult time listening  
11 to the testimony, so if we could quiet  
12 down in here for a little bit, please,  
13 I'd appreciate it. Thank you.

14 COUNCILWOMAN BROWN: Mr.  
15 Chairman?

16 (Ms. Salandra talking without  
17 microphone.)

18 COUNCILMAN GOODE: Excuse me.  
19 Excuse me. Excuse me. I actually  
20 acknowledged Ms. McConnell for testimony.  
21 Thank you.

22 MS. McCONNELL: I have written  
23 copies of my testimony that we can give  
24 the folks who are unable to hear so they  
25 can follow along.

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2 COUNCILWOMAN BROWN:

3 Mr. Chairman, I want to pose a question.

4 Does anyone here know how to do  
5 sign language?

6 (No response.)

7 COUNCILWOMAN BROWN: No one  
8 does? Thank you.

9 MS. McCONNELL: So I was  
10 suggesting maybe the written copies could  
11 be given to the folks that can't hear so  
12 they could read along, if that's helpful.

13 Good morning, Chairman Goode  
14 and other members of City Council, and  
15 thank you for the opportunity to testify.  
16 My name is Beth McConnell. I'm the  
17 Policy Director with the Philadelphia  
18 Association of Community Development  
19 Corporations, PACDC. I want to thank  
20 Councilman Johnson, Council President  
21 Clarke and other members of Council for  
22 their sponsorship and leadership on this  
23 bill, and we urge the Committee to  
24 support Bill No. 150653, which invests 2  
25 million more into the Philadelphia

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2 Housing Trust Fund for preservation of  
3 affordable homes through repair and  
4 energy programs. These resources are  
5 sorely needed.

6 Philadelphia has over 670,000  
7 housing units; 71 percent were built  
8 before 1970 and 41 percent were actually  
9 built before 1939. Many of these homes  
10 are affordable to the low-income people  
11 living in them, as the mortgage has been  
12 paid off or they may have inherited it  
13 from a family member. But poverty also  
14 runs deep in Philadelphia, and the older  
15 the home, the more likely its occupants  
16 are poor. According to the most recent  
17 American Housing Survey from the Census  
18 Bureau, about 42 percent of the people  
19 living in homes built before 1970 are  
20 below poverty.

21 So it's no surprise that many  
22 homeowners have delayed critical  
23 maintenance such as fixing leaky roofs,  
24 repairing heating systems, replacing  
25 drafty or broken windows. When you're

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2 barely able to afford keeping up with  
3 property taxes and basic necessities,  
4 delaying home maintenance is a fact of  
5 life. That's why programs like the Basic  
6 Systems Repair Program have a five-year  
7 waiting list. Repair programs run by  
8 CDCs and other groups such as Rebuilding  
9 Together Philadelphia and Habitat for  
10 Humanity, which often use other forms of  
11 private and public funds when available,  
12 also have way more applicants than  
13 resources available. The Energy FIT  
14 Philly program, launched by ECA in which  
15 we heard from Ms. Robinson, is another  
16 example of a great program that makes  
17 vital roofing repairs and air sealing or  
18 weatherization interventions to make  
19 homes safe, comfortable, and more  
20 efficient as well as lower energy bills.  
21 All of these organizations and programs  
22 help keep people in their homes, which is  
23 much cheaper than if they were displaced  
24 due to uninhabitable conditions.

25 If Bill No. 150653 passes and

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2 funding is made available, the  
3 Philadelphia Housing Trust Fund will be  
4 required to issue an RFP that will allow  
5 groups that have both innovative and  
6 tried-and-true home repair and  
7 weatherization programs to submit  
8 proposals for how they can best use these  
9 resources. And as you know, the need for  
10 home repair is so much bigger than 2  
11 million can address, so we look forward  
12 to working with Councilmembers to at  
13 least double revenue to the Housing Trust  
14 Fund in early 2016 for these and other  
15 critical housing programs.

16 In closing, investing in home  
17 repair is just one way that Philadelphia  
18 can advance equitable development by  
19 capturing a modest amount of additional  
20 revenue from a growing, strengthening  
21 city in the service of our lowest income  
22 residents. Over the next few years, more  
23 revenue will be flowing into the General  
24 Fund as ten-year property tax abatements  
25 awarded in 2006 and after are beginning

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2 to expire. So by repairing the homes of  
3 our struggling neighbors, we provide them  
4 with the stability and security necessary  
5 to address other challenges related to  
6 their health, education, and economic  
7 security. Our lowest income  
8 Philadelphians are worth the investment.

9 Thank you for the opportunity  
10 to testify.

11 COUNCILMAN GOODE: Thank you  
12 for your testimony.

13 Ms. Salandra.

14 MS. SALANDRA: As a legislative  
15 body, you are violating the civil rights  
16 of disabled people by not having an  
17 interpreter at the hearing. And we're  
18 involved in most hearings, and I find  
19 this unconscionable that you continue to  
20 do this. So you wouldn't want your civil  
21 rights violated, but their civil rights  
22 are being violated. It's 25 years after  
23 the ADA. Interpreters should have been  
24 here.

25 So I stand with Patrick and we

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2 have two other people here waiting for an  
3 interpreter to come to interpret this  
4 hearing. They're here for the housing  
5 hearing. They have a right to actually  
6 know what's going on.

7 You have my testimony.

8 COUNCILMAN GOODE: I agree with  
9 you. Thank you very much.

10 Is there anyone else to testify  
11 on this bill?

12 (No response.)

13 COUNCILMAN GOODE: Seeing none,  
14 we will move from our public hearing into  
15 a public meeting.

16 The Chair recognizes Councilman  
17 Henon for a motion on Bill 150790.

18 COUNCILMAN HENON: Thank you,  
19 Mr. Chairman. I move that Bill No.  
20 150790 be reported out of Committee with  
21 a favorable recommendation and with a  
22 rules suspension as to be read at our  
23 next Council hearing.

24 (Duly seconded.)

25 COUNCILMAN GOODE: All in



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2 favor?

3 (Aye.)

4 COUNCILMAN GOODE: Those

5 opposed?

6 (No response.)

7 COUNCILMAN GOODE: Bill 150790

8 is reported out of the Committee with a

9 favorable recommendation and suspension

10 of the rules to allow first reading at

11 our next Council session.

12 The Chair now recognizes

13 Councilman Henon for a motion on the

14 amendment to Bill 150653.

15 COUNCILMAN HENON: Thank you,

16 Mr. Chairman. I move that the amendment

17 to Bill No. 150653 be reported out with a

18 favorable recommendation.

19 (Duly seconded.)

20 COUNCILMAN GOODE: All in

21 favor?

22 (Aye.)

23 COUNCILMAN GOODE: Those

24 opposed?

25 (No response.)

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2 COUNCILMAN GOODE: The bill is  
3 amended.

4 The Chair now recognizes  
5 Councilman Henon for a motion on the Bill  
6 150653, as amended.

7 COUNCILMAN HENON: Thank you,  
8 Mr. Chairman. I move that Bill No.  
9 150653, as amended, be reported out of  
10 Committee with a favorable recommendation  
11 as to be read at our next Council  
12 session.

13 (Duly seconded.)

14 COUNCILMAN GOODE: All in  
15 favor?

16 (Aye.)

17 COUNCILMAN GOODE: Those  
18 opposed?

19 (No response.)

20 COUNCILMAN GOODE: Bill 150653,  
21 as amended, is reported out of this  
22 Committee with a favorable recommendation  
23 and suspension of rules to allow its  
24 first reading at our next Council  
25 session.

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2 Again, we apologize for any  
3 disservice today. We will try to correct  
4 that for the future.

5 Thank you very much for your  
6 time.

7 (Committee on Appropriations  
8 concluded at 10:40 a.m.)

9 - - -

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CERTIFICATE

I HEREBY CERTIFY that the  
proceedings, evidence and objections are  
contained fully and accurately in the  
stenographic notes taken by me upon the  
foregoing matter, and that this is a true and  
correct transcript of same.

-----  
MICHELE L. MURPHY  
RPR-Notary Public

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| <b>A</b>              | 2:22 10:3             | <b>approximat...</b>  | 12:20 13:1             | <b>CDCs 21:8</b>       | <b>combination</b>   | 11:23 14:8           | 22:15                 |
| <b>a.m 1:7 27:8</b>   | 10:13 26:3            | 6:11                  | 14:1,9 15:1            | <b>celebrations</b>    | 7:15                 | <b>coordination</b>  | <b>cultural 6:23</b>  |
| <b>abatements</b>     | 26:6,9,21             | <b>architect 8:9</b>  | 16:1,24                | 4:16                   | <b>come 24:3</b>     | 3:13 17:13           | <b>cumulative</b>     |
| 22:24                 | <b>amending</b>       | <b>areas 17:17</b>    | 17:1,19                | <b>Census 20:17</b>    | <b>comfortable</b>   | <b>copies 18:23</b>  | 6:8                   |
| <b>able 21:2</b>      | 2:18                  | <b>Art 4:4,7,8</b>    | 18:1 19:1              | <b>Center 17:11</b>    | 21:19                | 19:10                | <b>current 7:21</b>   |
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