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COUNCIL OF THE CITY OF PHILADELPHIA
CAPITAL PROGRAM & BUDGET HEARINGS
BEFORE THE COMMITTEE OF THE WHOLE

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Room 400, City Hall
Philadelphia, Pennsylvania
Tuesday, February 9, 1999
9:30 a.m.

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Bill 990021 - An ordinance to adopt a Capital
Program for the six fiscal years 2000-2005
inclusive.

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Bill 990022 - An ordinance to adopt a Fiscal 2000
Capital Budget

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PRESENT: COUNCIL PRESIDENT ANNA C. VERNA, Chair
COUNCILWOMAN AUGUSTA A. CLARK
COUNCILWOMAN JANNIE BLACKWELL
COUNCILMAN DAVID COHEN
COUNCILWOMAN JOAN L. KRAJEWSKI
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COUNCILMAN W. THACHER LONGSTRETH
COUNCILMAN FRANK RIZZO

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CHARLES MCPHERSON,
Chief Financial Officer

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2 P R O C E E D I N G S

3 COUNCIL PRESIDENT Verna: Good morning
4 everyone. Sorry for the delay. The Committee of
5 the Whole public hearings are ready to begin on
6 Bill No.'s 990021, 990022, 99023, 990024, 990025,
7 990026, 990027, and 990028. I would ask Mr.
8 McPherson to please read the titles of the bills.
9 We'll take testimony today on Bill No. 990021 and
10 990022.

11 MR. MCPHERSON: Bill No. 990021, an
12 ordinance to adopt a Capital Program for the six
13 fiscal years 2000-2005 inclusive.

14 Bill No. 990022, an ordinance to adopt
15 a Fiscal 2000 Capital Budget.

16 Bill No. 990023, an ordinance adopting
17 the Operating Budget for the Fiscal Year 2000.

18 Bill No. 990024, an ordinance amending
19 Chapter 19-2600 of The Philadelphia Code, entitled
20 "Business Privilege taxes," by decreasing the
21 rates of the tax based upon gross receipts.

22 Bill No. 990025, an ordinance amending
23 Chapter 19-1500 of the Philadelphia Code, entitled
24 "Wage and Net Profits Tax," by decreasing the
25 rates of the tax.

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2 Bill No. 990026, an ordinance amending
3 Chapter 19-1800 of The Philadelphia Code, entitled
4 "School Tax Authorization," by amending Section
5 19-1801 to further authorize the Board of
6 Education of the School District of Philadelphia
7 to impose a tax on real estate within the City of
8 Philadelphia.

9 Bill No. 990027, an ordinance amending
10 Chapter 19-1800 of The Philadelphia Code,
11 entitled "School Tax Authorization," by amending
12 Section 19-1806 to further authorize the Board of
13 Education of the School District of Philadelphia
14 to impose a tax on the use or occupancy real
15 estate within the School District of Philadelphia.

16 Bill No. 990028, an ordinance amending
17 Chapter 19-1800 of the Philadelphia Code, entitled
18 "School Tax Authorization," by amending Section
19 19-1804 to further authorize the Board of
20 Education of the School District of Philadelphia
21 to impose a tax on net income from real property
22 and tangible and intangible personal property of
23 residents of the School District of Philadelphia.

24 COUNCIL PRESIDENT VERNA: Thank you. I
25 would also like the record to reflect that a

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2 quorum is present.

3 Good morning.

4 MR. KAPLAN: Good morning. And thank
5 you, Madame President. This morning's panel is
6 here to testify on the FY 2000 Capital Budget
7 Proposal and the Proposed FY 2000-2005 Capital
8 Program.

9 I'm Dean Kaplan, the City's Budget
10 Director. With me, to my immediate left is Emily
11 Bittenbender, the Director of the Capital Program
12 Office. To her left is Barbara Kaplan, the
13 Executive Director of the City Planning
14 Commission. And to her left is Ernie Leonardo,
15 Chief of the Comprehensive Planning Division
16 within City Planning.

17 As is our tradition, City Planning will
18 make the initial presentation today, and then
19 Capital Program will follow with some additional
20 detail. With that, I turn it over to Barbara
21 Kaplan.

22 (Councilman Cohen addresses Council
23 President Verna off-mike.)

24 COUNCIL PRESIDENT VERNA: I'm sorry,
25 Councilman, I can't hear you.

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2 MR. KAPLAN: Written testimony was
3 filed with Council on the normal schedule. I
4 believe it should be available and hopefully
5 here.

6 COUNCIL PRESIDENT Verna: Extra copies
7 are being distributed.

8 Councilman Kenney, would you approach
9 the table.

10 (Councilman Kenney assumes the Chair.)

11 MS. KAPLAN: Good morning, Council
12 President Verna and members of Council. I'm
13 pleased to present to City Council the 2000-2005
14 Capital Program and the 2000 Capital Budget, as
15 recommended by the City Planning Commission. And
16 I'm also pleased to be able to show some of the
17 progress we have made using capital funds and will
18 continue to make toward the renewal of our
19 physical plant.

20 This is a \$3.7 billion Capital Program.

21 COUNCIL PRESIDENT Verna: Miss Kaplan,
22 I'm sorry, you haven't identified yourself for the
23 record.

24 MS. KAPLAN: Barbara Kaplan, Executive
25 Director of the Planning Commission. I thought

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2 Dean had identified me; that's why I skipped it.

3 This is a \$3.7 billion Capital Program
4 that builds on the initiative that began at the
5 beginning of this Administration of substantially
6 increasing the rate of investment in the City's
7 capital stock of buildings, streets, recreation
8 centers, libraries, and the numerous other
9 facilities which serve our citizens. There are
10 156 projects in the six-year program, and 129 of
11 these are proposed for the budget year.

12 Our sustained fiscal health allows us
13 to present a Fiscal 2000 Capital Budget that
14 requires \$125 million in new tax-supported loan
15 funding and \$49 million in reallocated funds
16 previously borrowed through PICA. This investment
17 is supplemented by self-sustaining federal, State,
18 and other non-tax-supported funds, resulting in a
19 total proposed budget spending of \$845 million --
20 an increase of more than \$100 million over last
21 year's appropriation.

22 My testimony will focus on FY 2000
23 since the budget year funding represents an actual
24 appropriation and is usually subject to minimal
25 changes throughout the year. The projects and

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2 priorities for the next five years of the program
3 will be revisited next year and each year
4 thereafter and may be expected to change
5 significantly.

6 (Ms. Kaplan begins to present slide
7 show.)

8 MS. KAPLAN: The first category of
9 projects is the neighborhood improvement projects.
10 This is about 15 percent of the budget year
11 funding. And we focus here on basic renewal of
12 community facilities, such as streets, water
13 facilities, recreation, fire, police, library, and
14 health facilities.

15 This year, with the addition of the \$49
16 million in reappropriated PICA funds, there's been
17 a significant increase from \$2.45 million to
18 \$7.5 million for site improvements in support of
19 housing initiatives to be undertaken by both of
20 the Office of Housing & Community Development and
21 the Philadelphia Housing Authority.

22 This is the Richard Allen Holmes public
23 housing development in the eastern part of the
24 North Philadelphia. And this is kind of the
25 before, and this is the under-construction. And

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2 actually having been out there myself, this slide
3 really doesn't do it justice. This housing
4 development is really going to look like any
5 garden apartment development that you would see in
6 a suburban community. You'll also notice a
7 widened and newly-constructed street, and that's
8 where the capital funds are used to support the
9 federal dollars that we get for the housing
10 rehabilitation.

11 This is one of a number of public
12 housing developments that are going to be either
13 totally rehabilitated -- as is the case here -- or
14 demolition and a reconstruction, as is the case
15 with Schuylkill Falls and the Martin Luther King
16 project and Southwark in South Philadelphia. So
17 we're really remaking our stock of public housing,
18 and we're using capital funds to replace the
19 infrastructure for the next 50, 100 years.

20 We also use some of the site
21 improvement money for other neighborhood housing
22 developments. This one happens to be in North
23 Philadelphia, at 17th and Susquehannah, where we
24 put in new curbs, sidewalks, street light when we
25 do intensive rehabilitation or new construction in

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2 a neighborhood.

3 And this one is in West Philadelphia,
4 at 40th and Parrish.

5 We've been embarking on major renewal
6 of our health centers, trying to make them more
7 attractive, trying to make them more like
8 private-sector doctor's offices. This is the
9 health center for District 4, at 4400 Haverford
10 Avenue. It's an example of what we've done to the
11 outside on some of our health centers to make them
12 handicap-accessible, to make them more attractive
13 and welcoming to the public that uses them.

14 And this is an example of the interior
15 at District 10 in the 2200 block of Cottman Avenue
16 in the Northeast.

17 Also in the Northeast -- in fact, right
18 next door to the health center -- is the regional
19 library for the Northeast. And this has received
20 major renovation under the library's Changing
21 Lives Campaign, where they have run a tremendously
22 successful capital campaign, and the City has
23 provided \$5 million a year for five years. In
24 fact, this year 2000 program will be the end of
25 this five-year program to restore all of the

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2 branch libraries.

3 This is in South Philadelphia, the
4 Passyunk branch, in the 1900 block of Shunk
5 Street. The outside. The inside. One of the
6 main features of this branch library program has
7 been a tremendous upgrading of the computer
8 infrastructure in all the branch libraries, with a
9 special focus on the children's reading areas and
10 computer areas.

11 And this is the Southward branch in the
12 900 block of South Seventh Street, also the
13 children's reading area.

14 We also have provided \$11 million in
15 the Recreation Department for the upgrading of
16 neighborhood recreation facilities. This is at
17 11th and Mifflin, an example of new play equipment
18 in a tot lot.

19 And we've also been working on renewing
20 our swimming pools. We have more than 80 swimming
21 pools under the jurisdiction of the Recreation
22 Department. This is at 33rd and Diamond, at the
23 Mander Rec Center. This is an example of a
24 rehabilitated pool. A lot of our pools were built
25 in the 1960s and '70's, and they need major

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2 rehabilitation.

3 This is the (unintelligible) fields
4 along the Parkway, at 23rd and the Parkway, and we
5 have money in there for restoring the fields for
6 the surrounding sidewalk and landscape and for new
7 play equipment. This is under the jurisdiction of
8 Fairmount Park.

9 Also under the jurisdiction of the
10 Park, the mouth of the Pennypack ball fields were
11 completed in 1997. This is a beautiful and
12 tremendously popular complex, but it has a fatal
13 flaw, which is that --

14 (Laughter.)

15 MS. KAPLAN: This is the only toilet
16 facility right now, and this field is used by
17 hundreds of people, this area. And we have money
18 in the program. Unfortunately, this is a very
19 expensive project because we have to bring in the
20 water AND sewer lines from State Road, and I think
21 it's about a half a mile. So this is going to
22 cost us about \$900,000 to equip this area with
23 bathrooms, mainly because of the cost of bringing
24 in the lines to the area.

25 In economic development, 51 percent of

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2 the budget year funding from all sources is being
3 dedicated to this area. One of reasons that it is
4 such a large percentage of the total is that we
5 have a major program underway at the airport,
6 about \$347 million in the budget year alone.

7 We're going to be building three new
8 passenger terminals: Terminal 1, to be used for
9 international passengers; Terminal F, to provide
10 more modern service for commuter aircraft; and
11 Terminal G, which is for domestic flights. In
12 addition, we're also expanding Terminals D and E,
13 to provide additional gates.

14 We added 3,000 workers at the airport
15 last year. As a result of this expansion, we've
16 now gone from being the 24th busiest airport in
17 the country to the 21st busiest airport, and we
18 continue to find new markets.

19 In the area of tourism and hospitality,
20 we're making some repairs to the Chinatown
21 Gateway, which has been in place for about 15
22 years and needs some restoration.

23 This is an example at Fifth and Lehigh
24 of some of our site improvements that go into
25 neighborhood commercial strips. This year, we're

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2 pleased to have more than doubled the amount of
3 money that we're allocating for neighborhood
4 commercial strips. We have about \$3.5 million,
5 which is more than twice as much as we had last
6 year.

7 This is in Germantown Avenue and Armat,
8 which is another area where we will be making site
9 improvements in a commercial area.

10 And this is in South Philadelphia --
11 East Passyunk Avenue, where there will also be
12 streetscape improvements.

13 And South Street, west of Broad.

14 These are just a few examples. Some of
15 these will be started with funds that we already
16 have on hand from previous years, and others will
17 use funding from what is newly allocated.

18 This is in North Philadelphia, at Sixth
19 and Berks. This is the Gateway Shopping Center
20 that is being developed by APM, the largest
21 community development corporation in the City.
22 And this also received site improvements money
23 from our neighborhood commercial center line.
24 This should be opening, I think, pretty soon, this
25 spring.

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2 And this is an example of some of the
3 improvements at the airport, with the new express
4 walkway. In addition to adding facilities, we
5 will have also been improving the facilities we
6 have, making them more attractive, more
7 comfortable. We have the Marketplace Mall that
8 opened in the past year and the express walkway.

9 Also down in the airport, this is
10 another place that we've used money for site
11 improvements through PIDC to provide the street
12 infrastructure to make possible the expansion of
13 the PNC facility in that vicinity.

14 And this is on American Street. This
15 is an example of how we used some money from the
16 Capital Program in combination with funding that
17 we get from the State and the federal government
18 for brown fields remediation. This was a site
19 that was seriously contaminated. The funds were
20 used for environmental remediation, and it's now a
21 site for the relocation expansion of Asia Foods.

22 Infrastructure renewal is an area where
23 we provide funding for those facilities that are
24 used by everybody in the city. They're not
25 necessarily in anybody's neighborhood, but

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2 nevertheless, they're important to everyone. We
3 have money in there for the continued restoration
4 of the Manyunk Canal.

5 This is at the upper end, what was
6 called "Flat Rock Dam." Some of the money will be
7 used to make this area safer and more accessible
8 for all the people who want to go fishing here.

9 This is the view of the middle area,
10 where you can see how the water is stagnant. One
11 of the goals of this project is to get the water
12 moving again so that we don't have a lot of algae
13 and we don't have an unpleasant odor.

14 And this is at the lower independent of
15 the canal.

16 The Art Museum. We've been involved in
17 a major program to renew the landscape and the
18 setting for the Art Museum. This is an example of
19 the new access road that was developed with
20 capital funds. And the first phase of the
21 landscape project was -- this was part of the
22 first phase of the landscape project, which was
23 completed.

24 The second phase is in the budget for
25 the current year, which is the rebuilding --

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2 replacement really -- of Eakins Plaza at the
3 front, which is a gathering place for a lot of
4 events. And then there's money in the coming next
5 two years of the program for later phases of the
6 landscape renewal.

7 This is behind the Art Museum. This is
8 the water works. This is about a \$5 million
9 project. Most of this is State money. This is
10 the construction.

11 This is at the bottom of that same
12 site, where we've put in an application for
13 federal transportation enhancement money, which,
14 hopefully, we'll be successful at receiving in
15 order to put a boat dock here.

16 Also in Fairmount Park is the Ohio
17 House, which is an example of one of the Park
18 House mansions. People think about the park as
19 essentially an outdoor experience, but the park is
20 really the caretaker for dozens of historic
21 structures that need a lot of care and renewal.
22 We have over \$1 million in the budget year in
23 Fairmount Park for the restoration of historic
24 structures located within the park.

25 At the Zoo, this was the Primate House

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2 under construction, which is scheduled to open on
3 July 1st. We're all looking forward to that.

4 And then we have a lot of other
5 projects at the Zoo that are not so glamorous.
6 This is in the Reptile House; this is sort of the
7 front of the main show that everybody sees.

8 This is the back-of-the-house function,
9 where we have the kind of basic infrastructure at
10 the Zoo that needs constant upgrading. This is
11 where we're going to replace a tank and the
12 filtration system that provide the water for the
13 Reptile House.

14 We also have another project at the Zoo
15 that will pay for the demolition of the monorail
16 and deteriorated cabling. The Zoo needs the space
17 that was formerly occupied by the monorail in
18 order to undertake other projects and to install a
19 modern communications network and other pathway
20 improvements. We have about \$3 million overall in
21 the program in the budget year for Zoo improvement
22 projects.

23 A major part of our infrastructure
24 renewal on a continuing basis is the resurfacing
25 of streets. We have \$17.5 million in the budget

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2 we are all looking forward to see reconstructed
3 and reconfigured. This is the sorry state of some
4 of the paving material. The first phase will
5 begin in early spring, and the whole thing should
6 be completed by early summer of 2000 --
7 coincidentally, in time for the Republican
8 Convention. This is a \$15 million project.

9 This is the Frankford Transportation
10 Center at Bridge and Pratt. This is the current
11 condition of the outside, of the inside. And this
12 is the future. This, I think, will be a truly
13 monumental transportation improvement -- not only
14 for the SEPTA network and for the people who use
15 it, but I think it's going to make a major
16 statement and be a major boost to economic
17 development in this area of the city, in the
18 Frankford area. This is going to get started in
19 the current year.

20 This is the Erie Torresdale Station,
21 which has just been finished for \$13 million.

22 And this is the Manayunk Station, which
23 is just about complete. This was a major project
24 involving not only the station but also the
25 Crescent Street viaduct and the bridge over the

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2 Schuylkill River. This was a \$10 million project
3 altogether.

4 On the PATCO line, the DRPA is
5 refurbishing the station. This is an example of
6 the 12th and Locust station. The City is paying
7 for the areas that are owned and maintained by the
8 City, which is the area outside of the turnstile.
9 And we have about \$1,300,000 in the budget year
10 for this -- about 600,000 of which is City money;
11 the rest is federal money.

12 There's also a major project that
13 SEPTA's undertaking to redo the viaduct -- to
14 rehabilitate the viaduct and the bridges that lead
15 from Suburban Station out to 30th Street. This
16 will be a \$42 million over the next few years.

17 In the area of improving government
18 effectiveness, a lot of this are projects that
19 take advantage of modern technology and new
20 techniques to make government more effective and
21 more efficient.

22 This is the Wister School at Eighth and
23 Poplar, which was vacated by the School District
24 -- oh, I think at least 15 years ago. And this
25 is going to be redeveloped for forensic labs and

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2 offices of the Scientific Services Division of the
3 Police Department. This is an \$8.6 million
4 project to be funded in the budget year.

5 This is the Geographic Information
6 System. We have funding here both in the Mayor's
7 Office of Information Services and in the Records
8 Department, and there's also funding in the
9 Streets Department as we continue to develop this
10 geographic information network so that it's
11 available and accessible to more and more City
12 departments.

13 In the area of health and safety will
14 be about \$7 million in the budget year. We're
15 including basic funding for improvements to the
16 City's elderly care facilities at Riverview and
17 the Philadelphia Nursing Home and the City's
18 homeless family shelters. We also provide money
19 here for underground tank removal and replacement
20 for hazardous material abatement and for
21 handicapped accessibility.

22 And we also have one kind of special
23 project that we've been looking forward to for a
24 long time, which is, we've allocated \$1 million to
25 replace one of the City's fire boats. This one is

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2 50 years old. And this is kind of a custom -- you
3 can't just go out and buy one of these; this is a
4 custom-designed effort.

5 I tried to give you some of the
6 highlights of the budget. I'll be available, as
7 will members and heads of other City departments
8 to respond to more detailed questions.

9 I would just like to say in conclusion
10 that the Planning Commission believes that this
11 recommended program and budget will allow us to
12 continue on the course that we laid out at the
13 beginning of this Administration to revitalize the
14 City's neighborhoods and its economic base by
15 continuing to renew our physical plant. This
16 Capital Program provides for a high level of
17 investment in Philadelphia's future; and at the
18 same time, strategically allocates our limited
19 resources so as to ensure the City's capacity to
20 effectively and efficiently deliver needed public
21 services.

22 Thank you.

23 COUNCILMAN KENNEY: Thank you very much
24 for your testimony. At this, we'd ask Miss
25 Bittenbender to give her testimony and then open

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2 up the floor for questions.

3 (Emily Bittenbender comes forward.)

4 COUNCILMAN KENNEY: Please proceed.

5 MS. BITTENBENDER: Good morning

6 President Verna and members of City Council -- or

7 Councilman Kenney, I should say.

8 My name is Emily Bittenbender, and I'm
9 the Director of the Capital Program Office for the
10 City of Philadelphia. And I'm here today to
11 present our request for our Operating and Capital
12 Budgets for Fiscal Year 2000.

13 The request includes an appropriation
14 of \$2,450,345 in the Operating Budget, with an
15 additional request of \$6,146,000 in the Capital
16 Budgets. The ongoing operations of the Capital
17 Program Office are supported by both budgets
18 because accounting rules only permit certain types
19 of costs to be charged as capital.

20 The proposed Fiscal Year 2000 operating
21 budget represents an increase of \$40,710 to cover
22 negotiated civil-service wage increases, and
23 includes dollars to support 21 positions, and
24 about 2.3 million for the purchases of City
25 services, including:

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2 Design services to support the CPO's
3 yearly general requirements contracts. These
4 requirements contracts are used for the prepare
5 and maintenance of City buildings;

6 Cost estimating services that support
7 the yearly Capital Budget requests;

8 Space planning services to support the
9 City's real estate consolidation efforts;

10 Employee development services;

11 Staff training, software, and
12 maintenance required to support the PEGA System IT
13 initiative for the enhancement of our budget and
14 project management capabilities;

15 And \$110,000 for materials, supplies,
16 and equipment upgrades.

17 The proposed Fiscal Year 2000 Capital
18 Budget represents a decrease of approximately
19 \$1.3 million -- attributable to a shift in funding
20 for field tank compliance projects that are now
21 contained in the Capital Budget of the Office of
22 Fleet Management.

23 The CPO Fiscal Year 2000 requests
24 includes dollars to support 79 positions, as well
25 as the cost for consultants to provide technical

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2 assistance to our five project-management teams.
3 These teams oversee all capital efforts, from
4 budget development through construction, for
5 public, safety, health and human services,
6 criminal justice, Fairmount Park, as well as the
7 Center City government buildings that are leased.

8 \$250,000 for environmental remediation
9 involving asbestos abatement.

10 \$100,000 to continue the City's efforts
11 to comply with the Americans with Disabilities
12 Act.

13 By approving the appropriations that we
14 are requesting today, City Council will assist the
15 Capital Program Office in its mission to maximize
16 the value of taxpayers capital investments in
17 public facilities through careful budget planning,
18 proper financial controls, and informed, timely,
19 and cost-effective project management of design
20 and construction.

21 Prior support of the Council and the
22 Administration has afforded the CPO an opportunity
23 to realize the ongoing achievement of the
24 following goals:

25 The CPO has completed 300 construction

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2 projects, equaling over \$450 million since its
3 creation in August 1996.

4 At the beginning of Fiscal Year 1998,
5 there were 137 backlog projects funded prior to
6 Fiscal Year 1997. To date, the CPO has completed
7 124 of these backlog projects and fully expects to
8 complete the remaining 13 by the end of the Fiscal
9 Year.

10 The Capital Project duration has been
11 reduced from an average of 938 days in Fiscal Year
12 '96, to the current Fiscal Year '99 average of
13 477 days. With continued support from this
14 Council, the CPO could realize its ultimate goal
15 of completing our capital projects within the
16 fiscal year that they are funded.

17 The CPO is dedicated to keeping control
18 of its yearly design costs, reducing the time it
19 takes to conform professional services contracts.
20 Prior studies indicate that the average
21 conformance duration was 387 days. The CPO now
22 averages 33 days to conform a contract. And by
23 promptly paying our design consultants' invoices,
24 we significantly reduced the fees of our
25 professional design services on capital projects.

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2 And a percentage of our construction
3 costs design fees have been decreased from an
4 average of 13 percent in Fiscal Year '97 to 10.4
5 percent in Fiscal Year '98 and to 8.9 in Fiscal
6 Year '99.

7 The CPO has consistently maintained its
8 commitment to the City's anti-discrimination
9 policy by increasing the percentage of minority
10 business participation on our professional
11 services contracts -- from 17 percent in Fiscal
12 Year '97 to 34 percent in Fiscal Year '98 to 39
13 percent in Fiscal Year '99.

14 In addition to its management of
15 capital projects, the CPO also has the
16 responsibility to manage the design and
17 construction and employee relocation into
18 consolidated leased office space. The CPO has
19 successfully managed the movement of 3,467
20 employees into four leased facilities -- located
21 at the One Parkway Building, the Land Title
22 Building, 990 Spring Garden, and 1101 Market
23 Street. In the two years since this effort began,
24 the CPO has managed over 635,000 square feet of
25 leased space consolidation projects. And this is

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2 on top of the capital projects.

3 The CPO has initiated the design of a
4 new information technology system named "PEGA
5 System" that will combine the project management
6 and budget management functions of the Capital
7 Program Office into a single integrated
8 user-friendly computerized environment. PEGA
9 System will allow for the improved operation
10 efficiencies, enhanced tracking of work flow and
11 process, timely and consistent reporting, and will
12 ultimately permit the CPO to better manage the
13 City's projects and funds.

14 In closing, I would like to state that
15 the Capital Program Office has worked diligently
16 to improve the process by which capital projects
17 are accomplished in the City. We look forward to
18 living up to the expectations of this Council in
19 the next millennium.

20 Our Fiscal Year 2000 performance goals,
21 which are attached for your information, clearly
22 reflects the emphasis and the mission with which
23 we have been entrusted.

24 Thank you, and I will be happy to
25 answer any questions.

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2 COUNCILMAN KENNEY: Thank you very much
3 for your testimony.

4 As per the Council President's
5 instructions, we will begin questioning of these
6 witnesses on a five-minute interval. And the
7 Chair recognizes Councilmember Nutter.

8 COUNCILMAN NUTTER: Thank you, Mr.
9 Chairman.

10 Miss Kaplan, from reading through your
11 testimony, I'd like to ask you a couple questions.
12 In the first line, you say, "I am pleased to
13 present to City Council the recommended 2000-2005
14 Capital Program and the 2000 Capital Budget."

15 Can you -- what's the -- in that
16 context, what's the definition of "recommended"?

17 MS. KAPLAN: It's being recommended to
18 the Mayor and to City Council by the Planning
19 Commission.

20 COUNCILMAN NUTTER: Okay.

21 MS. KAPLAN: Actually, it's already
22 been recommend to the Mayor, and the Mayor is
23 sending it here.

24 COUNCILMAN NUTTER: Okay. And can you
25 explain the process that the Planning Commission

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2 utilizes to develop this recommended program and
3 budget?

4 MS. KAPLAN: Well, the process begins
5 in the early fall. The Finance Department puts
6 out a budget, calls all the departments, and asks
7 them to submit their requested projects for the
8 budget year and for the six-year program.

9 We review all of those requests at a
10 staff level at the Planning Commission. We have a
11 meeting with every sitting -- with every City
12 department that has made a budget request.
13 Typically, these meetings are about an hour in
14 duration. And in addition, the meetings are run
15 by the staff of the Planning Commission. I'm
16 present at all of these meetings. I chair each of
17 these meetings.

18 We also have Emily Bittenbender and her
19 staff, members of her staff present at these
20 meetings. And most of the time, we also have the
21 Budget Director and people from his staff present
22 at these meetings.

23 And that's an opportunity to review
24 every single request that's made by every
25 department, to ask a lot of questions about each

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2 request, to understand why they want the money,
3 what they would do if they were given the money,
4 how it relates to money that may have previously
5 been appropriated for a similar type of project or
6 a continuing project, how this fits into the
7 overall picture for that department, sometimes how
8 one department's projects relate to another
9 department's projects in cases where that's
10 relevant.

11 We always get substantially more in
12 terms of requests than we do -- than we have
13 borrowing capacity. But we attempt to try to come
14 up with what we call "a balanced program," where
15 we have -- there's a geographic balance, there's a
16 balance among departments.

17 We try to meet the most critical
18 needs. I mean, if roofs are falling in and
19 heating systems are failing, those things
20 certainly get addressed.

21 We're always, you know, mindful of the
22 opportunity to leverage other funds. If we know
23 that there are federal funds coming, as in the
24 case with SEPTA, and we need a relatively small
25 match to secure a very large amount of federal and

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2 State funding for SEPTA projects, those projects
3 do get priority. I mean, there are very few
4 projects that SEPTA requests that get cut because
5 I think leverage this year, in terms of City
6 funding verses funding from State and federal
7 sources is about 27 times the City money that goes
8 in.

9 So those are some of the considerations
10 that go into the staff. Then coming up with a
11 program that we recommend to our Commission, and
12 we usually discuss the program with the Commission
13 at least three times during the course of -- the
14 staff will discuss it with the Commission at a
15 public meeting at least three times in the
16 preparation of the budget.

17 And once we have --

18 COUNCILMAN NUTTER: Is there kind of a
19 first-cut list made to determine if you have more
20 demand than you have dollars to supply which
21 projects are more than likely going to be in and
22 which projects are going to be out?

23 MS. KAPLAN: Well, there's several
24 cuts. I mean, you know, to try to get it down
25 where we want it. We give the departments an

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2 opportunity to review what we initially think
3 should be the cuts. We'll send that back to the
4 departments in usually early December and give
5 them a week or so to say, Look, this is the way we
6 see your budget. You know, let us know if you
7 can't live with that, you know. And we do, you
8 know, kind of take appeals from the departments.

9 COUNCILMAN NUTTER: And where is the
10 City Council in this part of the process at that
11 point in time?

12 MS. KAPLAN: Well, the Budget Director
13 meets with staff of City Council and sometimes
14 with individual members of City Council to
15 determine, you know, some of their projects and
16 preferences.

17 There's also money allocated to City
18 Council that each District Councilperson has an
19 opportunity to allocate to individual projects.
20 Mostly, those are -- for the most part, those go
21 to projects in the Recreation Department, but some
22 Councilpeople allocate those funds to other
23 projects and other departments as well.

24 COUNCILMAN NUTTER: All right, okay. I
25 know I just got the beep.

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2 I'm trying to figure out where the two
3 projects that I expressed the most interest in to
4 the Department and to the Administration
5 representatives, where they were in the book.
6 Actually, they're not in the book, so I'm trying
7 to figure out what happened to them, but I'll come
8 back.

9 COUNCILMAN KENNEY: Thank you very
10 much.

11 COUNCILMAN NUTTER: Thank you.

12 COUNCILMAN KENNEY: The Chair
13 recognizes Councilmember Blackwell.

14 COUNCILWOMAN BLACKWELL: Thank you. I
15 wanted to ask, you know, every year -- in fact, I
16 ran into Audrey Johnson Thornton with regard to
17 Belmont Mansion. I'm concerned about that. Every
18 year we come, and every year they still seem to be
19 threatened with trying to force them to move, etc.
20 even though, in spite of their contract with the
21 City as one of the Fairmount Park homes.

22 So I'm asking that also look into that
23 and report back. And also the Paul Robeson House.
24 That is one of the newer exciting buildings and
25 homes in our city, and they've been trying to get

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2 on the register so that when people come to the
3 City, they could --

4 MS. KAPLAN: I didn't hear the second
5 one.

6 COUNCILWOMAN BLACKWELL: The Paul
7 Robeson House.

8 MS. KAPLAN: Oh, okay.

9 COUNCILWOMAN BLACKWELL: And they're
10 trying to get on the City's register as one of the
11 historic sites that people come to visit. And
12 also, they're still not -- they're newer, one of
13 the newer historic homes, but they're still out of
14 the loop. I mean, they do more bake sales and
15 more sale sales and more begging sales than
16 anybody I know.

17 We would absolutely like to have them
18 mainstreamed into the City's historical sites and
19 ask that you would in both areas look into those
20 and get back to us.

21 Thank you.

22 COUNCILMAN KENNEY: Thank you very
23 much.

24 The Chair recognizes Councilmember
25 DiCicco.

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2 COUNCILMAN DICICCO: Thank you, Mr.

3 Chairman.

4 Good morning, Miss Kaplan. Miss
5 Kaplan, good morning. Last year when you were
6 here in front of Council, we had discussed some
7 resources going into the Avenue of the Arts --
8 North Broad Street and South Broad Street. I
9 think last year, it was something in the range of
10 about \$5 million for the North Broad Street
11 streetscape improvements.

12 We never came to any -- I don't think
13 we identified any dollar amount for the south of
14 the Avenue of the Arts -- meaning from Washington
15 Avenue, going south to Oregon or Patterson. But
16 you had indicated at that time that that would be
17 something that we would be looking into.

18 Is there anything in the budget this
19 year for that streetscape improvement?

20 MS. KAPLAN: No, there isn't.

21 COUNCILMAN DICICCO: Is there any
22 reason why? I mean, because we did discuss this
23 last year. I think we looked at some -- what you
24 originally said last year was that you were
25 looking into maybe not a full streetscape

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2 improvement, but to identify certain high-traveled
3 intersections -- Passyunk Avenue, Washington
4 Avenue, Snyder Avenue.

5 MS. KAPLAN: It wasn't requested by any
6 department in the budget process, so it was not
7 included. It's possible that some of the money
8 that's allocated for neighborhood commercial
9 strips could potentially, you know, be devoted to
10 that. But there wasn't a specific request to do
11 that.

12 COUNCILMAN DICICCO: Again, I was under
13 the impression from our conversation last year
14 that even though we had not allocated a specific
15 dollar amount to the streetscape improvement on
16 South Broad Street, given the fact that we're
17 investing about 5 million on the north side, on
18 North Broad Street, that we would look into
19 dedicating some funds.

20 I had a conversation not too long with
21 Denise Goren. She's shaking her head yes.

22 What is the process now for us to see
23 if we can get some money for that streetscape
24 improvement? What do we need to do? When I say
25 "we," I'm obviously talking about myself and

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2 Councilwoman Verna, because Broad Street is the
3 boundary between the two districts.

4 MS. KAPLAN: Well, funds could be
5 reallocated from another project for that, or some
6 of the money that you allocated from your District
7 Council appropriations could go toward that.

8 COUNCILMAN DICICCO: Aside from my
9 District Council programs, where else would I be
10 able to get that money reallocated from?

11 COUNCILMAN NUTTER: Over here.

12 (Laughter.)

13 MS. KAPLAN: Well, I would say
14 probably, you know, that some of the money from
15 the neighborhood commercial strip line would
16 probably be the best bet. It might be possible --
17 I don't know this without looking at it -- but,
18 you know, I think Broad Street's eligible under
19 the Federal Aid Highway List. Whether there's
20 some money in the Streets Department under that
21 line item, that could also go toward that; I'd
22 have to discuss that -- well, we could discuss
23 that with the Streets Department.

24 COUNCILMAN DICICCO: So there is no
25 plan, though. 'Cause I was under the impression,

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2 again, when we spoke last year that the Planning
3 Commission was looking into identifying particular
4 intersections and coming up with some sort of a
5 streetscape plan for those intersections at the
6 very least. I mean, I had talked about additional
7 lighting.

8 MS. KAPLAN: I guess there was a
9 misunderstanding. I did not realize that that was
10 something that you had expected the Planning
11 Commission itself to take a look at. I thought
12 that that would be something that either the
13 Commerce Department or the Streets Department
14 would do or would request.

15 COUNCILMAN DICICCO: Well, the Streets
16 Department has come up with some budget at least
17 on the additional street lighting, but as far as
18 the other improvements -- whether it's planters,
19 any other kind of more elaborate kind of
20 streetscape improvement -- I was under the
21 impression -- again, it might have been a
22 miscommunication between you and I that that would
23 have been something that would come out of the
24 Planning Commission.

25 But that not being the case, I guess we

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2 need to talk further on this.

3 MS. KAPLAN: Okay.

4 COUNCILMAN DICICCO: Okay, thank you.

5 COUNCILMAN KENNEY: Thank you very
6 much.

7 The Chair recognizes Councilmember
8 Tasco.

9 COUNCILWOMAN TASCO: Thank you very
10 much. Good morning.

11 MS. KAPLAN: Good morning.

12 COUNCILWOMAN TASCO: Talking about
13 street lights, some years ago, there was a plan
14 developed to increase the lighting on all of the
15 street lights. Is that plan still on the table?
16 I mean, is it still ongoing?

17 MS. KAPLAN: Perhaps somebody should
18 speak to that from the Streets Department because
19 I'm not --

20 COUNCILWOMAN TASCO: Well, they can
21 answer it later when they come up.

22 MS. KAPLAN: We did have money in the
23 program to --

24 COUNCILWOMAN TASCO: It was supposed to
25 be a ten-year program.

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2 MS. KAPLAN: Well, we were going to
3 redo a lot of the electric light fixtures because
4 there was a safety hazard. I recall that, but I
5 don't recall the program that you're referring to.

6 COUNCILWOMAN TASC0: Remember when Pete
7 Hoskins was -- was he in Streets?

8 MS. KAPLAN: He was. That goes back a
9 little.

10 COUNCILWOMAN TASC0: It was a ten-year
11 program.

12 MS. KAPLAN: Perhaps the Streets
13 Commissioner could refresh all our memories.

14 (Commissioner Lawrence Moy comes
15 forward.)

16 COMMISSIONER MOY: This is Larry Moy,
17 Streets Commissioner.

18 Councilwoman, we're in the final two
19 years of that program. You have a good memory
20 there. We are finishing up the group replacement
21 program for street lights throughout the City.

22 COUNCILWOMAN TASC0: Well, could you
23 tell us where the lights -- was that a citywide
24 project or a targeted area?

25 COMMISSIONER MOY: It was a citywide

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2 project. I believe the last areas are in the -- I
3 think they're in the lower northeast, I'm not
4 positive. I could let you know where the last
5 areas are that we're trying to --

6 COUNCILWOMAN TASC0: Was that to change
7 all of the lights on every street?

8 COMMISSIONER MOY: Actually, it's an
9 upgrade -- yes, an upgrade of the lamping to a
10 more efficient light system, and we're probably
11 about 80 percent complete there.

12 COUNCILWOMAN TASC0: It's not.

13 COMMISSIONER MOY: It's about 80
14 percent complete throughout the City.

15 COUNCILWOMAN TASC0: Okay. Should we
16 see a difference in the lighting? Are the streets
17 brighter? I'm talking about the illumination.

18 COMMISSIONER MOY: Yeah. The
19 luminaires are being changed, so it is a more
20 efficient light, so you should see more light on
21 the street. That does not mean, though, that
22 you're going to see supplemental lighting if there
23 are holes in the system -- if that's what you're
24 asking. If there are missing street lights,
25 that's not a part of that program.

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2 COUNCILWOMAN TASC0: Okay. Well, there
3 are streets where the lighting is not very good.
4 And I'd like to know if you install a new fixture,
5 would the lighting be better, or would you just
6 have a safer fixture but the lighting is not --
7 the illumination is not any brighter?

8 COMMISSIONER MOY: The illumination is
9 slightly better. If there's a missing street
10 lamp, though, well, I mean that's a different
11 situation. If there's a gap, this doesn't really
12 cover that.

13 COUNCILWOMAN TASC0: Thank you.

14 COMMISSIONER MOY: Okay.

15 COUNCILWOMAN TASC0: Back to Miss
16 Kaplan -- Mrs. Kaplan. I understand that there is
17 a Brown Fields Task Force. Have you given any
18 thought to looking at Logan as possibly a brown
19 fields area to help with what we're trying to do
20 over there to remediate the problems?

21 MS. KAPLAN: It hasn't -- it hasn't
22 been looked at to this point, but we're in the
23 process of getting information from the Army Corps
24 of Engineers who have been undertaking a study of
25 Logan in order to tell us, you know, what can be

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2 developed there. And, in fact, I did get just
3 last Friday a preliminary report of their
4 findings.

5 I think that's an excellent suggestion,
6 that once we have that data from the Army Corps,
7 that the Brown Fields Task Force ought to consider
8 that site for possible funding. It doesn't appear
9 that there's anything on that site that's that
10 toxic.

11 But the preliminary conclusions
12 indicate that we're going to have to remove four
13 or five feet of soil from the entire site before
14 we can develop anything because there's been so
15 much construction debris that's been put back onto
16 the site. So it seems to me that that definitely
17 fits into the category that should be considered
18 by this Brown Fields Task Force.

19 Of course, you know we have an
20 additional problem in Logan, which is the
21 subsidence problem, and I'm not so sure whether or
22 not, you know, that's a different kind of an
23 issue, but I think in terms of the removal of soil
24 and the replacement of that soil with clean fill,
25 which is going to be a precondition to any

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2 development, certainly that deserves some kind of
3 consideration. You know, the task force ought to
4 take a look at that. I think that that's an
5 excellent suggestion.

6 COUNCILWOMAN TASCO: Okay. I --

7 COUNCILMAN KENNEY: Councilwoman,
8 that's five minutes on the first round.

9 COUNCILWOMAN TASCO: Oh, I only had one
10 other question, then I'm done.

11 COUNCILMAN KENNEY: Okay, thank you.

12 COUNCILWOMAN TASCO: Do you provide any
13 technical assistance? I guess what assistance do
14 you provide to a special services district? We're
15 trying to work out a program with Cheltenham.

16 MS. KAPLAN: We have somebody on our
17 staff that is familiar with the laws and the
18 process for establishing a services district, and
19 we certainly can, you know, have that person talk
20 to the people and give them some advice, the
21 people who are interested in establishing that
22 district. We would be glad to do that.

23 We can't actually -- we don't have the
24 staff to actually go out and do the organizing
25 that would be required door to door to get people

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2 to participate, but we certainly can give some
3 initial information about what it takes to do a
4 district and that kind of thing.

5 COUNCILWOMAN TASC0: Okay, thank you.

6 COUNCILMAN KENNEY: Thank you very
7 much.

8 The Chair recognizes Councilmember
9 Krajewski.

10 COUNCILWOMAN KRAJEWSKI: Thank you.

11 Miss Kaplan, do you have anything in the budget as
12 far as the Police Academy or the 8th or the 15th
13 District?

14 MS. KAPLAN: I believe there is --
15 let's see. . .

16 We have -- on Page 92, there's going to
17 be a new modular building provided. This is
18 actually -- this is not in the first year, it's in
19 the second year of the budget for training
20 facilities at the Police Academy. I think that's
21 the only thing that's at the Police Academy.

22 And what was the other question?

23 COUNCILWOMAN KRAJEWSKI: The 15th or
24 the 8th District.

25 MS. KAPLAN: Uh. . .

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2 COUNCILWOMAN KRAJEWSKI: I guess you
3 don't see it in there.

4 MS. BITTENBENDER: Councilwoman, let us
5 get back to you on that.

6 COUNCILWOMAN KRAJEWSKI: Pardon me?

7 MS. BITTENBENDER: Let us get back to
8 you. Some of the sites are not listed. The
9 majority of them are, but it does not appear at
10 this moment that they're here. We'll come back to
11 you.

12 COUNCILWOMAN KRAJEWSKI: Thank you. I
13 would like to go back to the Police Academy.
14 Wouldn't it be a lot less expensive to add on to
15 the Police Academy than putting these modulars and
16 trailers and what have you.

17 MS. BITTENBENDER: Not necessarily.
18 There was a double modular that was actually
19 constructed about two or three years ago called
20 "Valor Hall" that, I believe, the Police
21 Department is happy with. And it provides a
22 cheaper level of construction, and the
23 construction can happen rather quickly.

24 And I think that the Police Department
25 was pleased with that facility and, therefore,

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2 asked for another modular. I believe I'm correct.

3 Is there anyone here from the Police
4 Department?

5 COUNCILWOMAN KRAJEWSKI: There are no
6 plans for the interior of the Police Academy as
7 far as the. . .

8 MS. KAPLAN: They didn't request
9 anything of that nature.

10 COUNCILWOMAN KRAJEWSKI: Well, I'm sure
11 a lot of departments don't request.

12 MS. KAPLAN: No, they're not shy; they
13 usually ask for way more than we can give them.

14 COUNCILWOMAN KRAJEWSKI: They have a
15 budget as well, as we all know. But I would like
16 to invite you, if possible, to go through the
17 Police Academy in the 15th District 'cause I've
18 been up there and I know that they need an awful
19 lot of work up there.

20 MR. KAPLAN: I think -- obviously, we'd
21 be happy to do that. In addition, one of the
22 reasons that the modular approach was taken the
23 first time was that with the Crime Bill officers
24 being brought on line, there was a necessity for
25 getting the facility out very quickly.

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2 There was also a peak because we
3 increased the number of classes we were putting
4 through the Academy each year. We're expecting
5 that now to reduce a bit to a more steady level,
6 and I think that will give us a chance to look at
7 the kinds of different approaches that --

8 COUNCILWOMAN KRAJEWSKI: Because I
9 understand they were having problems with their
10 air-conditioning and also with their heating
11 system. Half of them were freezing in there at
12 one time.

13 But, again, I would like to make an
14 appointment. Maybe we can --

15 MS. BITTENBENDER: Councilwoman, I'll
16 make an appointment with you, and we'll go up and
17 check out the facility.

18 COUNCILWOMAN KRAJEWSKI: Thank you.

19 COUNCILMAN KENNEY: Thank you very
20 much.

21 The Chair recognizes Councilmember
22 Rizzo.

23 COUNCILMAN RIZZO: Thank you, Mr.
24 Chairman.

25 My question is to Barbara Kaplan. What

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2 criteria do you use to strategically allocate our
3 limited resources as between the neighborhoods and
4 economic development?

5 MS. KAPLAN: I don't think we kind of
6 do it as an either/or situation. We try to
7 address the most pressing needs, wherever they
8 occur. I mean, if we have, you know, a building
9 that is failing in some way, or if there's a
10 health and safety hazard, that gets the first
11 priority -- whether it's, you know, a neighborhood
12 facility or a citywide, you know, kind of
13 facility.

14 And as I said, we also give high
15 priority in cases where a small amount of City
16 money is going to leverage federal funds or funds
17 from other sources.

18 We -- we really feel that -- you know,
19 we depend on the departments to identify the needs
20 in the neighborhood facilities that they operate
21 -- the recreation centers, the health
22 departments, the libraries. We feel that the
23 departments, you know, are running those
24 facilities and that, you know, they know what the
25 conditions are. That goes for police stations and

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2 fire facilities as well.

3 COUNCILMAN RIZZO: Well, what
4 Councilwoman Krajewski just pointed out is a
5 perfect example of what I hear constantly -- the
6 deplorable condition that our police officers have
7 to work in, not just at the Academy and the 8th
8 and the 15th but in most of the police districts.

9 So are you suggesting that the budget
10 of the Police Department is so fat that they don't
11 need to come to you? They feel as though they can
12 deal with this?

13 MS. KAPLAN: No, they do come to us,
14 and pretty much, we have satisfied the requests
15 that they made. I mean, we really gave them
16 almost all of the money that they requested.

17 The other thing is that there was a
18 study undertaken by the Police Department several
19 years ago that surveyed all of their facilities to
20 try to identify, you know, what the most pressing
21 needs are. And we have been working our way
22 through that report.

23 Each year the Police Department, you
24 know, gives us a request, and in large part,
25 because it's been previously identified as a need.

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2 And then if other things come up since that study
3 -- if other things have come up since that study
4 was undertaken, they request those things as
5 well.

6 MS. BITTENBENDER: Councilman Rizzo, I
7 think I can probably help to answer part of your
8 question.

9 The Capital Program Office, the Police
10 Department is one of our client agencies, and we
11 work daily with them during the design and
12 construction of previously funded capital
13 projects. But we also work with them throughout
14 the year to put together a list of priorities of
15 projects that we are going to request to the
16 Planning Commission at budget call.

17 And before budget call happens, the
18 Capital Program Office works with them to identify
19 a list and to develop the scopes and the schedules
20 and the cost estimates, and we help to prioritize
21 that list.

22 COUNCILMAN RIZZO: Well, I happen to
23 agree with Councilwoman Krajewski. Mr. Kaplan
24 said that this building, this modular building
25 isn't planned for the second year, so we have a

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2 lot of time here to build a permanent facility. I
3 just can't understand why we build a temporary
4 modular facility -- especially when this thing's
5 not even on the drawing board yet. We're talking,
6 what, two years away?

7 MS. BITTENBENDER: No, they're not
8 necessarily temporary; they actually have a life
9 span of about 25 years.

10 COUNCILMAN RIZZO: Well, I hope our
11 Police Department plans to be here more than 25
12 years. But it seems as though that is not a very
13 good decision, as far as I'm concerned, to suggest
14 that the Police Department or the training
15 facility can operate in a modular building.

16 Granted, some of these modular
17 buildings are fine, they're very nice, but I think
18 it sends a message that I don't particularly
19 like. That we need a permanent structure there
20 and we're wasting money building a permanent
21 structure that you just stated has a life
22 expectancy of 25 years.

23 And based on my experience touring the
24 city and seeing the condition of our police
25 stations, I'd be embarrassed to take a visitor to

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2 any police station in the City of Philadelphia.
3 They're disgraceful, they're dirty, and it's just
4 -- they're unsightly. I don't have any more
5 adjectives to use to describe some of those
6 facilities.

7 Thank you.

8 COUNCILMAN KENNEY: You should visit
9 24th and Wolf -- it's not too bad.

10 The Chair recognizes Councilmember
11 Mariano.

12 COUNCILMAN MARIANO: Thank you, Mr.
13 Chairman.

14 This pretty much is really to the
15 Streets Commissioner, but maybe you can help Mr.
16 Moy out. We spoke a little bit yesterday about
17 the hot in-place paving, and I was wonder if --
18 Commissioner, could you help us with that? Can
19 you give us some information, the cost, the
20 difference between doing that or saving on that
21 and the projected costs for the life span of these
22 streets?

23 COMMISSIONER MOY: Good morning,
24 Councilman. The hot in-place recycling, you're
25 asking the relative costs?

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2 COUNCILMAN MARIANO: It's obviously
3 cheaper to do this, right?

4 COMMISSIONER MOY: Yes.

5 COUNCILMAN MARIANO: But will it last
6 as long? 'Cause we've never had it before. And
7 the streets that I visited, now, they may have
8 been the worst ones, but they weren't working out
9 too good, 'cause they've only been a year or so.

10 I mean, I visited Somerdale Avenue in
11 my district, and that one worked fine 'cause
12 that's a very, very wide street, and it goes for
13 miles and miles. But the other ones -- a couple
14 up in Mayfair I looked at, and we spoke about this
15 yesterday, where there's intersections, and all
16 the people I know in construction have concerns
17 about the diameters and intersecting street.

18 We don't have any data saying how long
19 this will work, correct?

20 COMMISSIONER MOY: Right. What we did
21 was, this year, we began a pilot program with the
22 hot in-place recycling, and we did start in the
23 Northeast, the lower Northeast, some portions of
24 Oak Lane, and then down into Center City.

25 There were some things that we proved

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2 through that pilot. We're going to work on a
3 program this year, trying to address some of those
4 problems and concerns that we experienced over the
5 summer. We're confident it's a good program,
6 though.

7 COUNCILMAN MARIANO: Good. And we
8 spoke yesterday, and I want to officially ask you,
9 could I get a cost breakdown of what we save doing
10 this now as opposed to doing it the other way as a
11 projected savings over five or ten years. The
12 streets should last ten years?

13 COMMISSIONER MOY: Depending on the
14 volume, yeah, that's a --

15 COUNCILMAN MARIANO: Now, we don't
16 really know if this new hot repaving -- I mean, it
17 makes a lot of sense. I mean, it really does --
18 if it works. We don't know if it really works,
19 and the first indications are that it doesn't work
20 as well as they may think it works, or that the
21 people that sold us this idea works.

22 COMMISSIONER MOY: Well, we have some
23 testing and we will be glad to furnish that and
24 the pricing to you.

25 COUNCILMAN MARIANO: But can I get the

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2 pricing and cost estimates over ten years, what we
3 save by doing it this way, what it would be if we
4 had to do it the other way? Like, we don't know.
5 I mean I don't think we know if it lasts ten
6 years, we have to wait and see. If we're going to
7 go back in five years and do something double that
8 we might have done once for a little bit more
9 money but may have lasted -- do you understand
10 what I'm asking?

11 COMMISSIONER MOY: I understand what
12 you're asking, and we'll try and --

13 COUNCILMAN MARIANO: Can you get that
14 to me and every member of Council?

15 COMMISSIONER MOY: Yes, we will.

16 COUNCILMAN MARIANO: Thank you.

17 The next question would be the street
18 lighting, to touch onto what Councilwoman Tasco
19 started. We talked about replacing lamps. We're
20 putting new modern than lamps that have a
21 different luminous effect?

22 COMMISSIONER MOY: Yes.

23 COUNCILMAN MARIANO: Correct? But
24 we're not doing any -- I mean, as long as you have
25 been Streets Commissioner, have we replaced any

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2 new street lights? 'Cause there's a lot of dark
3 spots and new spots that never had a light.

4 COMMISSIONER MOY: Right. That's not
5 the rule. We do not have funding for regular
6 replacements of missing --

7 COUNCILMAN MARIANO: So if a community
8 group comes to me or one of the other
9 Councilpeople and says, "This is a bad spot here,
10 this is a spot where people have been getting
11 raped, people have been getting mugged,
12 carjacked." It's been my experience that we don't
13 get new lights, it's been my experience from the
14 Streets Department Lighting Division that there's
15 no money for new lights. Now, maybe I'm wrong.

16 Can you help me with that?

17 COMMISSIONER MOY: There is there is no
18 dedicated funding for any large-scale program,
19 Councilman. We would try to -- if you had a
20 specific acute situation, we would try to help you
21 and address that.

22 COUNCILMAN MARIANO: Well, in a city of
23 this size, as neighborhoods change and old
24 neighborhoods rebuild, you know, we're always
25 adding more money to infrastructure.

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2 Is there any way we could put money,
3 Miss Bittenbender or Miss Kaplan? Is there any
4 way we could put any money away looking at this
5 plan in the future? Where as neighborhoods change
6 in a crime area, an area where the lighting was
7 sufficient.

8 I mean, I understand they're putting
9 new light bulbs in, and that's fine. But new
10 lamps in -- "lamps" in is the correct word. But
11 there's areas where things are changing, and it
12 may be an area where we never had anything.

13 There's nothing projected for that in
14 this five-year budget?

15 MS. KAPLAN: There's nothing in this
16 budget, you know, that specifically provides for
17 that. I think, as the Streets Commissioner was
18 indicating, when there are circumstances that
19 arise, certainly there's an opportunity to discuss
20 that on a case-by-case basis with the Streets
21 Department.

22 I think, you know, if you're suggesting
23 that maybe there ought to be dedicated funding to
24 do this --

25 COUNCILMAN MARIANO: I think it's

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2 better to be proactive than reactive. If
3 something happens somewhere, then we say, "Geez,
4 if there was a street light here. . . "

5 There's no villains here; I'm just
6 looking to be proactive.

7 MS. KAPLAN: I mean, we haven't
8 included that in this budget because that's just
9 not -- as I said, that's sort of not been the
10 program up to now.

11 COUNCILMAN MARIANO: Could we?

12 MS. KAPLAN: Well, I think that's
13 something that maybe the Streets Department ought
14 to think about and perhaps make that request next
15 year if they think that there's a need for
16 dedicated funding for that purpose.

17 COUNCILMAN MARIANO: Could we do that,
18 Commissioner Moy?

19 COMMISSIONER MOY: Yes, we can,
20 Councilman.

21 COUNCILMAN MARIANO: And you would do
22 that for us?

23 COMMISSIONER MOY: Yes.

24 COUNCILMAN MARIANO: Next year?

25 COMMISSIONER MOY: Yes, sir.

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2 COUNCILMAN MARIANO: Thank you.

3 COUNCILMAN KENNEY: Thank you very
4 much.

5 I just have a few questions on the
6 first round, and then we'll go to Round 2. And
7 these are for --

8 Commissioner, there's a couple
9 questions for the Streets Department. One is to
10 follow up on Councilmember Mariano's questions on
11 hot in-place recycling on street paving.

12 I need, in addition to what he's asked
13 for, any information we have on the environmental
14 or pollution problems associated with this process
15 going on the way it does. We've gotten complaints
16 from people in Center City and other areas that
17 the fumes and everything else that's created as a
18 result of this has given them some concern, and
19 we'd like to have that looked at.

20 Secondly, the areas that are paved
21 around manhole covers are in terrible condition.
22 Even stuff that's been paved over the last few
23 months has already broken down and is creating
24 both pedestrian and vehicular potential hazards.

25 And the third thing, and I think

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2 Councilman Mariano alluded to it, was the size of
3 -- when the street is a wide street, it seems
4 like it works. But when streets are narrowed for
5 either turning lanes or other things, there's
6 areas that are not being paved at all, and the
7 process is not contiguous. When we come back and
8 do another process, it doesn't create a bond that
9 allows for one smooth paving. Larger streets are
10 okay, but smaller streets and Center City streets
11 just don't seem that they're getting the right
12 treatment. So that's a real concern for a number
13 of us.

14 Secondly, street signs. I had thought
15 originally when I started to see street signs that
16 faded, that someone, some vandals were climbing up
17 poles and spray-painting them in order to change
18 the name of the street or to do -- as I've gone
19 through the City, in many, many parts of the City,
20 it seems as if these signs have simply faded to
21 the point of not being able to read them at all.

22 Who provided those signs? Is there
23 some type of way to recover the cost for the
24 defective signage? I mean, outdoor street signs
25 should last in weather, and it seems as if weather

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2 and rain or whatever is what has caused these
3 signs to fade. And in many neighborhoods, they're
4 totally useless now. I assume they're going to
5 have to be replaced.

6 Who is the contractor and what warranty
7 or what way of recovery can we find to get those
8 signs paid for again?

9 COMMISSIONER MOY: Are you talking
10 about traffic regulatory signs?

11 COUNCILMAN KENNEY: No, I'm talking
12 about street signs.

13 COMMISSIONER MOY: The street
14 designation --

15 COUNCILMAN KENNEY: The green
16 street-designated signs.

17 COMMISSIONER MOY: They --

18 COUNCILMAN KENNEY: In areas of the
19 Northeast and in some other areas, they are just
20 completely faded. And, again, originally, I
21 thought it was vandalism but I can't believe they
22 climbed on every pole on Harbison Avenue and
23 spray-painted all of the signs green.

24 COMMISSIONER MOY: No, I think that's a
25 part of their normal life process for some of

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2 these signs.

3 COUNCILMAN KENNEY: But these just went
4 up. I mean, these have been up less than two
5 years. I mean, they're brand-new green signs.

6 COMMISSIONER MOY: We'll have to get
7 with you and get that --

8 COUNCILMAN KENNEY: And I see it more
9 -- I mean, I see it all over the City, not just
10 the Northeast.

11 COMMISSIONER MOY: Okay, we'll look
12 into that.

13 COUNCILMAN KENNEY: Third, what do we
14 currently have allocated, appropriated for alley
15 light installation? Which I understand has not
16 been totally completed. And what monies do we
17 have currently appropriated or proposed to be
18 appropriated for alley light maintenance?

19 COMMISSIONER MOY: I don't have the
20 exact figures in front of me, but the last part of
21 the process there is Center City, Councilman. We
22 have some remaining alleys to be addressed there.
23 We expect to get that funding and have a contract
24 in place to complete that this summer.

25 COUNCILMAN KENNEY: I guess

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2 Councilwoman Tasco in the second round can raise
3 that if she desires, but I mean, I know she has
4 indicated that not all of the lights that she had
5 expected to be installed have been installed --
6 even from the first go-around of appropriations.

7 COMMISSIONER MOY: Ell, in terms of the
8 alley lights and in that district --

9 COUNCILMAN KENNEY: She's not here now.

10 COUNCILWOMAN TASCO: I'm here.

11 COUNCILMAN KENNEY: Oh, she is here,
12 I'm sorry.

13 COMMISSIONER MOY: We had a policy in
14 which we were not necessarily replacing alley
15 lights exactly where they were. I think there was
16 a better placement of lights where we were trying
17 to address largely the portals first, where you
18 enter the alleys. And so there may have been --
19 if there were four lights there, there could have
20 been three replaced because there was more
21 efficient lighting, better lighting. And this is
22 the pattern that we've developed throughout the
23 City.

24 Now, I thought there were a couple
25 locations that we had addressed that the

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2 Councilwoman had concerns about last year. Were
3 they taken care of?

4 COUNCILMAN KENNEY: No. So what do we
5 have as far as maintenance is concerned into the
6 future?

7 COMMISSIONER MOY: We have some
8 residual funding still remaining from the PECO
9 credit there to address maintenance.

10 COUNCILMAN KENNEY: Okay. Are we
11 requesting any additional funds for --

12 COMMISSIONER MOY: Not at this time.

13 COUNCILMAN KENNEY: So you have enough
14 for how long?

15 COMMISSIONER MOY: Enough for -- I'd
16 have to check how long the credit will last. It's
17 at least this year, though, Councilman.

18 COUNCILMAN KENNEY: Okay. And just one
19 final question as it relates to the Zoo and the
20 monorail. The last time I was on it, I agree --
21 it was not too long ago. I did agree that it was
22 in pretty bad condition and now the decision has
23 been made to remove it.

24 Has there been any discussion about
25 potential upgrade or replacement as an attraction

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2 to bring people into the Zoo and to create maybe a
3 revenue stream that isn't there because of the
4 condition of the monorail now?

5 (Pete Hoskins comes forward.)

6 COUNCILMAN KENNEY: All of the
7 developers are coming in -- Disney and Simon and
8 others. Maybe we could have an innovative attempt
9 made at creating an attraction for the Zoo, as
10 opposed to removing the monorail, or replacing it
11 might have been in order.

12 MR. HOSKINS: My name is Pete Hoskins,
13 from the Philadelphia Zoo.

14 I'd like the record to show that
15 Councilman Kenney is the only person I know that
16 actually remembers all of the words to the
17 original advertisement for the Talking Story Book
18 keys.

19 COUNCILMAN KENNEY: And I'm not going
20 to sing it for you. No, I want, no.

21 (Laughter.)

22 COUNCILMAN KENNEY: I learned from the
23 Mayor not to sing.

24 MR. HOSKINS: In answer to your
25 question about the monorail, the system is 30

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2 years old. It was installed 30 years ago,
3 December of 1968. And it was a contract that was
4 intended to be extended to about 30 years.

5 And at the end of that period, the
6 system basically was really no longer able to be
7 upgraded to a safe state. And so we reluctantly
8 agreed that the safety was actually the most
9 important thing here and that we would not be able
10 to replace it in kind.

11 So we will be demolishing the system as
12 part of the master plan. And in terms of other
13 rides, the plan that it looks like we're moving to
14 now would be rides on the lake in addition to the
15 rides we have with the animals, of course.

16 So we appreciate the nostalgia that
17 goes with that, but I think safety here is
18 probably the most important issue.

19 COUNCILMAN KENNEY: Okay, thank you
20 very much.

21 (Council President Verna returns to the
22 Chair.)

23 COUNCIL PRESIDENT VERNA: The Chair
24 recognizes Councilman Nutter.

25 COUNCILMAN NUTTER: Thank you, Madame

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2 Chair.

3 So, Miss Kaplan and Mr. Kaplan --
4 although, to the best of my knowledge, you're
5 unrelated Kaplans. Is that --

6 (Laughter.)

7 COUNCILMAN NUTTER: Okay, but you're
8 friends.

9 (Laughter.)

10 COUNCILMAN NUTTER: Maybe not after
11 today.

12 (Laughter.)

13 COUNCILMAN NUTTER: I'd like to talk
14 about three specific projects. Actually, one was
15 raised earlier that was on my list, which is
16 Belmont Mansion. It's my understanding that the
17 Fairmount Park Commission either directly or
18 indirectly, and one of the commissioners who
19 happens to be the president, expressed interest in
20 the Belmont Mansion for its completion. I believe
21 that's upwards of \$1 million.

22 Last year at budget time, I
23 specifically asked about two projects -- the 21st
24 Ward ice rink and the Wynnefield Recreation
25 Center. In budget hearings, we subsequently had

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2 discussions with the Recreation Department about
3 those two projects and a discussion with Mr.
4 Kaplan and Mr. Rost.

5 Ms. Kaplan, can you tell me what
6 happened to those projects over at the Planning
7 Commission?

8 MS. KAPLAN: I wasn't involved in any
9 of those discussions, so I --

10 COUNCILMAN NUTTER: No, you were not.
11 Were they presented to the Planning Commission as
12 items of interest or discussion based on the
13 process that you laid out earlier?

14 MS. KAPLAN: The Belmont Mansion was
15 requested by Fairmount Park.

16 COUNCILMAN NUTTER: Okay, what
17 happened?

18 MS. KAPLAN: We did not include it in
19 the budget year or in the program because we have
20 spent, I think, over a million dollars already on
21 Belmont Mansion, and I guess we were not
22 persuaded, when we looked at it in combination
23 with some of the other projects, that to spend
24 another million or more dollars on it seemed
25 excessive in terms of how much we had already

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2 spent and --

3 COUNCILMAN NUTTER: But it's not
4 finished.

5 MS. KAPLAN: And what the nature of the
6 facility was.

7 Well, I think the solution to this was
8 that I believe the Capital Program Office agreed
9 to make an independent evaluation of it, to make a
10 determination of what they thought was really
11 needed there, to see if we could meet the
12 essential needs of that facility without spending
13 that much money.

14 COUNCILMAN NUTTER: Well, I'm not
15 advocating for a particular dollar figure. What
16 I'm advocating for is that the project be
17 completed. It was initially allocated a certain
18 amount of City dollars in conjunction with
19 foundation dollars.

20 The early estimates apparently were not
21 adequate. The project is not complete. So I'm
22 not sitting here asking for a million dollars if a
23 million dollars is not needed. What I'm asking
24 for is the sufficient dollars to complete the
25 project and get it over with so that we can all go

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2 on with our lives. That's what I'm asking for.

3 Miss Bittenbender, do you have
4 something you wanted to add to that?

5 MS. BITTENBENDER: The previous project
6 that was completed was the Caretakers House, and
7 the dollars that were requested this year was for
8 the mansion.

9 COUNCILMAN NUTTER: Right.

10 MS. BITTENBENDER: And as Barbara had
11 said, we had agreed to take on engineering study
12 and cost estimate to see what the phases of those
13 renovations would actually entail in a more
14 detailed review.

15 COUNCILMAN NUTTER: Well, isn't there
16 material already in existence about that from the
17 Fairmount Park Commission?

18 MS. BITTENBENDER: Yes.

19 COUNCILMAN NUTTER: This is not a new
20 project, right?

21 MS. BITTENBENDER: No.

22 COUNCILMAN NUTTER: Okay. So where
23 does that leave me for today?

24 MS. KAPLAN: We did not include it in
25 the budget because, I guess, compared to other

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2 projects, we were not convinced that the amount of
3 money that was being requested was -- was really
4 going to yield the kind of benefits that you would
5 expect from putting a million dollars into that
6 project, and we felt that it should be reevaluated
7 independently by the Capital Budget Office.

8 I think a lot of us were, you know,
9 somewhat -- "dismayed," I guess, is the best way
10 to express it. When we had put in the money which
11 was going to be used in combination with private
12 funds, we had thought it was going to go into the
13 Mansion, where we thought, you know, there would
14 be, you know, more -- more public use, more
15 benefit. But -- and then we later found out that
16 it all went in to the Caretakers Cottage. And
17 we're not sure whether that was because, you know,
18 the overall cost of the project was not
19 adequately, you know, understood at the beginning,
20 and we just never -- we're not satisfied that
21 we're really getting our money's worth.

22 COUNCILMAN NUTTER: Right.

23 MS. KAPLAN: Not our money's worth, but
24 the City's money's worth --

25 COUNCILMAN NUTTER: Right, I

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2 understand.

3 MS. KAPLAN: -- you know, for that
4 project. And compared to a lot of the other
5 projects that were requested, we just felt that it
6 didn't compete well with those projects, but we
7 agrees that --

8 COUNCILMAN NUTTER: Well, I appreciate
9 your sense of dissatisfaction. And you have to
10 understand that I'm dissatisfied that the
11 project's not done.

12 Let me ask you this question: How much
13 money do we have in the Regional Performing Arts
14 Center -- for past years and last year?

15 MS. KAPLAN: I don't know what the
16 total dollars are. I can get that figure for you.

17 COUNCILMAN NUTTER: Is it 10 million,
18 20 million, 30 million?

19 MS. KAPLAN: I don't recall what the
20 number is.

21 COUNCILMAN NUTTER: Okay. And that's a
22 project that still has a funding gap; is that
23 correct?

24 MS. KAPLAN: I believe so, yes..

25 COUNCILMAN NUTTER: Okay, all right.

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2 Mr. Kaplan?

3 MR. KAPLAN: Yes.

4 COUNCILMAN NUTTER: How do we determine
5 that we were going to issue \$124 million in debt
6 to fund this year's Capital Budget? And what's
7 the debt ceiling?

8 MR. KAPLAN: The overall -- I don't
9 have the debt ceiling with me at this moment, but
10 it's in the range of about a billion, 200 million.

11 COUNCILMAN NUTTER: I'm sorry?

12 MR. KAPLAN: It's in the range of about
13 a billion, 200 million, and I don't have that
14 number in front of me.

15 Our goal over the past several years
16 has been to limit our general obligation portion
17 of the Capital Budget to about \$125 million a year
18 for two reasons: one is that that would leave us
19 under the debt ceiling for at least until the
20 middle of the next decade -- perhaps longer
21 depending on how real estate assessments turn out
22 and give the City some time to make up for the
23 several years where there was no capital
24 borrowing.

25 COUNCILMAN NUTTER: Did we --

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2 MR. KAPLAN: But the more important
3 issue is the ability to afford debt service on the
4 operating side of the budget.

5 COUNCILMAN NUTTER: Right. Last year,
6 did the Mayor propose a Capital Budget at one
7 amount; and during the course of the budget
8 hearings, was that amount changed?

9 MR. KAPLAN: I don't think we changed
10 the amount. I think we redirected the
11 appropriations from defense conversation to
12 libraries.

13 COUNCILMAN NUTTER: Okay. So there is
14 an ability to move dollars around, even after the
15 recommended budget is proposed?

16 MR. KAPLAN: That's why it's recommend.

17 MS. KAPLAN: That's why it's
18 recommended.

19 COUNCILMAN NUTTER: Right. And we're
20 also using this year \$49 million in past PICA
21 dollars that were, I assume, for emergency
22 projects at the time, and we're now using them for
23 other things; is that correct?

24 MR. KAPLAN: Yes. Although they still
25 must meet general PICA criteria.

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2 COUNCILMAN NUTTER: I understand that.

3 And are there any PICA dollars still outstanding
4 from previous borrowings that have been not been
5 directly programmed for projects?

6 MR. KAPLAN: Those are the dollars that
7 are at issue this year. There's a combination of
8 funds which were for projects which were completed
9 under budget or, for various reasons, not
10 completed and interest earnings on the current
11 PICA balances.

12 COUNCILMAN NUTTER: All right. Madame
13 Chair, I know that the timer went off a while
14 ago. I'd like to be able to come back and talk
15 about two other things. Thank you.

16 COUNCIL PRESIDENT VERNA: Thank you.

17 The Chair recognizes Councilwoman
18 Tasco.

19 COUNCILWOMAN TASCO: I thought I was
20 finished, but I have a couple questions.

21 Miss Kaplan, can you tell me, were you
22 involved in the plans for the bicycle lanes?

23 MS. KAPLAN: No.

24 (Laughter.)

25 COUNCILMAN ORTIZ: That was very quick.

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2 MS. KAPLAN: I believe that's the
3 Streets Department.

4 COUNCILWOMAN TASC0: So your department
5 wouldn't have anything to --

6 MS. KAPLAN: No, our only role in this
7 is to allocate the capital funds that have been
8 necessary for the bicycle network.

9 COUNCILWOMAN TASC0: Okay. Well, I
10 guess I have to ask Mr. Moy this question then.

11 Mr. Moy, is there any rhyme or reason
12 to how the lanes were -- were -- to which streets
13 were identified for these bike lanes? And was
14 there any pattern to them?

15 COMMISSIONER MOY: Yes, Councilwoman.
16 We have a group of folks that had been planning a
17 bicycle network plan there. Now, what you may
18 see, however, is, in the execution of the plan,
19 they have not have had a lot of funding there to
20 do the plan all at once.

21 And what you've seen is pieces of the
22 plan started to be put in place. Some of this has
23 taken place when there's been resurfacing of the
24 streets. They have tried to put the lines in when
25 they resurfaced.

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2 It will take a while for that plan to
3 take hold, but there is an overall plan.

4 COUNCILWOMAN TASC0: Will there be bike
5 lanes on most streets in Philadelphia? How did
6 they determine where the bike lanes should be
7 placed?

8 COMMISSIONER MOY: Well, they had a
9 series of neighborhood meetings to try to get
10 input from communities to develop bike lanes and
11 biking lanes for certain areas. So they would not
12 get every street, but you would have
13 concentrations of where there would be corridors
14 where you could permit bicycles.

15 We could share that with you if you'd
16 like.

17 COUNCILWOMAN TASC0: Well, were there
18 meetings held throughout the City?

19 COMMISSIONER MOY: Throughout the City,
20 yes.

21 COUNCILWOMAN TASC0: I don't know if
22 they were held up in my area 'cause I have one
23 block of one street with bike lanes, and I don't
24 even know why the lanes are there. They're
25 terrible.

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2 COMMISSIONER MOY: We'll be glad to
3 look at that. If you want to give me that
4 location, we'll take a look at that situation.

5 COUNCILWOMAN TASC0: Well, I'd just
6 like to know that there's a plan, and I'd like to
7 know what the plan is for my district.

8 COMMISSIONER MOY: Okay. We'll set up
9 a meeting.

10 COUNCILWOMAN TASC0: Because I'd like
11 to have some input into whether or not we need
12 bike lanes on certain streets or not, 'cause it
13 doesn't make sense to me right now, how a lane on
14 Williams Avenue -- I have one block where probably
15 there are no children, and it's hardly likely for
16 anybody to ride a bike. And I have one block of a
17 street that goes from Ivy Hill Road to Upsal.

18 COMMISSIONER MOY: Okay.

19 COUNCILWOMAN TASC0: And I have one
20 block with a bike lane.

21 COMMISSIONER MOY: We'll be glad to
22 meet with you.

23 COUNCILWOMAN KRAJEWSKI: Well, people
24 are afraid to park their cars, and one person in
25 the district right directly across the street from

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2 where I live parked there and got a ticket. I
3 think they're horrible.

4 COUNCIL PRESIDENT Verna: And I would
5 like to add to that. A businessman on Washington
6 Avenue absolutely refused to have Washington
7 Avenue reconstructed, if, in fact, bicycle lanes
8 had to be included, and they were told they
9 definitely had to be included.

10 So that presents a very dangerous,
11 dangerous problem, when you have large trucks that
12 would be going in and out of the buildings. I
13 think it's something we really have to look at.

14 COMMISSIONER MOY: We'll look at that,
15 Councilwoman.

16 COUNCILWOMAN TASC0: I have one other
17 question of Miss Bittenbender. Are there any
18 regulations that would require the City to hold up
19 payment from a contractor if he or she does not
20 pay the subcontractor?

21 MS. BITTENBENDER: Uh. . . you ask
22 excellent questions, Councilwoman two days in a
23 row.

24 Not to my knowledge. It is very
25 difficult for us to have regulations regarding

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2 payments, due to the fact that we do not directly
3 contract with the subcontractor.

4 I will tell you that we spend much of
5 our time interfacing on behalf of those
6 subconsultants both on professional services as
7 well as construction. But unless. . .

8 The Deputy Commissioner from the
9 Procurement Department has some of these
10 regulations. Hold on one second. It appears as
11 though I'm incorrect.

12 (Joe Resta comes forward.)

13 MR. RESTA: Good morning. I'm Joe
14 Resta, the First Deputy Director of the Capital
15 Program Office.

16 There actually is a mechanism in place
17 for nonpayment of subcontractors on construction
18 contracts on public works only. It is a labor and
19 material bond. It basically goes hand in hand
20 with the performance bond.

21 Should a subcontractor not be paid by
22 the prime contractor, they can execute against
23 that bond with the bonding company. But because
24 the City does not directly contract with the
25 subcontractors, we are basically -- we are an

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2 observer to that process.

3 COUNCILWOMAN TASC0: Well, you know the
4 nature of contracting. A lot of contractors are
5 not going to do that 'cause they want to continue
6 to work. And if they can create that -- initiate
7 that action against a major contractor, they may
8 not get work in the future.

9 I'm thinking about introducing an
10 ordinance that will require us to have the major
11 contractors submit -- when they put their request
12 in for payment, that they certify that their
13 subcontractors have been paid.

14 Is that something you could deal with?

15 MR. RESTA: It would probably help that
16 situation, but I currently know of no ordinance in
17 draft.

18 COUNCILWOMAN TASC0: I beg your
19 pardon?

20 MR. RESTA: I currently know of no such
21 ordinance in draft.

22 COUNCILWOMAN TASC0: No, I'm telling
23 you that I'm going to introduce that ordinance.
24 That would give you some assistance.

25 MR. RESTA: I agree that it would help.

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2 COUNCILWOMAN TASC0: Thank you, thank
3 you.

4 COUNCIL PRESIDENT Verna: Councilwoman,
5 do you have any other questions?

6 COUNCILWOMAN TASC0: No. Thank you.

7 COUNCIL PRESIDENT Verna: Thank you.

8 The Chair recognizes Councilman Rizzo.

9 COUNCILMAN RIZZO: Thank you, Madame
10 President.

11 I'm disappointed to hear that we don't
12 have a plan that includes adding additional street
13 lights, that we basically have to use our offices
14 to appeal to the Streets Department to survey and
15 to consider an additional street light.

16 What I would like to recommend to the
17 Planning Commission is that we do a citywide
18 survey to look -- or to the Streets Department. I
19 don't know that --

20 MS. KAPLAN: I think that's something
21 -- I mean, not something that the Planning
22 Commission has the expertise or the training to
23 do.

24 COUNCILMAN RIZZO: Okay, but everyone
25 here in charge is listening. To hear that we

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2 don't have a plan to add additional street lights,
3 that it's just something there's no money
4 budgeted, there's nothing, no operation that could
5 make that happen other than a letter from a
6 Councilperson to get that consideration, that I
7 would like to recommend that we conduct a citywide
8 survey of the entire city to see if our city is
9 lit properly.

10 Right now, we rely on the contractor
11 that has the street light maintenance contract to
12 tell us whether we have street lights on, off.
13 Because we pay for them. Whatever the number of
14 street lights that we have, we pay every day to
15 operate them. So if there's 500 off, we have to
16 depend on that contractor to back-bill us or do
17 whatever the process is to give us credit for that
18 number of lights that aren't operational on any
19 given day.

20 So I would like to see the entire city
21 surveyed to see if we have adequate street
22 lighting or maybe too much in a certain area, and
23 have some of them removed if necessary -- in front
24 of an abandoned house or where they're not needed.
25 But, obviously, where they're needed, they should

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2 be.

3 Something that I'm interested in, and I
4 can't find it. I just saw all the additional
5 lighting added along Kelly Drive on the jogging
6 path and foot path. I can't see -- I can't find
7 in the budget where that money came from.

8 MS. KAPLAN: That money, I believe --
9 let's see.

10 COUNCILMAN RIZZO: I'm talking about
11 the lights that are already installed along the
12 Art Museum, all the way up to the reviewing
13 stands, the decorative ornamental lights that have
14 been installed to light a footway.

15 Could somebody show me, please?

16 MS. KAPLAN: We did do that with the
17 funding from a previous capital program.

18 COUNCILMAN RIZZO: 'Cause I never heard
19 that discussed, mentioned. And then, all of a
20 sudden, we see all of these lights pop up on Kelly
21 Drive, along the footway.

22 But I'm going somewhere with this.
23 Right now --

24 MS. KAPLAN: It was in last year's --
25 actually, it was originally proposed in 1998 and

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2 it was carried over into the 1999 budget, and
3 there's a project called "Kelly Drive Street Light
4 Modernization." It's on Page 92 of the last
5 year's capital budget.

6 COUNCILMAN RIZZO: Okay. We presently
7 have a dangerous situation on Kelly Drive. It's
8 unsafe. It also is unsightly. The underground
9 network of street lights on Kelly Drive has
10 failed. To make those lights work, temporarily
11 function, wire that is not meant for the
12 application -- the fixtures aren't designed to
13 support the cables that have been tied off to
14 those.

15 I don't see anything in this budget to
16 rewire the underground network on Kelly Drive to
17 get rid of these overhead wires that aren't
18 supposed to be there. Are they in the budget? Is
19 that a capital program for the Kelly Drive
20 rewiring?

21 Again, I repeat, those wires are
22 supposed to be underground. The very beautiful
23 Kelly Drive has wires strung from one street light
24 post to the other, and those structures are not
25 designed to accommodate those wires hanging on

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2 there. We've already had situations where
3 vehicles have hit a pole and it's taken down two
4 or three as a result of the incident.

5 So I'd like to see where the money is
6 for that project. If you need to get back to me
7 on that, that's fine if it's readily available.
8 But I'm concerned because I've looked through this
9 and I don't see, other than some monies on Page 14
10 where it says "Citywide Fairmount Park Curbing
11 Footways Installation of Concrete Curbing."

12 COMMISSIONER MOY: Councilman, we will
13 get back to you. We agree with you about the
14 concerns on Kelly. And as you know, that
15 responsibility is PECO Energy's in terms of that
16 underground system right now.

17 The Streets Department was preparing
18 plans with federal aid there to replace that
19 system. I believe it's in our federal aid line
20 item. We're going to double-check on that.

21 COUNCILMAN RIZZO: Commissioner, you
22 know we've had this conversation frequently. It's
23 a bad situation, it's unsafe, it's unsightly. And
24 I don't see it here, and I was told by
25 representatives of the Streets Department and

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2 The FY '2000 Capital Budget proposes to use
3 \$48.9 million in PICA pre-financed loans. What is
4 the total amount of Pike-available funds, and can
5 you tell us what are the restrictions, if any, on
6 the use of these funds?

7 MS. KAPLAN: I believe that this is the
8 total amount of unused PICA loans that is
9 available now. I would let -- I will defer to
10 Dean Kaplan to give you more specific information
11 about that.

12 COUNCIL PRESIDENT VERNA: Thank you.

13 MR. KAPLAN: Yes. As I mentioned in a
14 response to a question from Councilman Nutter
15 earlier, the approximately \$49 million is a
16 combination of approximately \$30 million in
17 interest on some of the PICA bonds which had not
18 been spent, which was over and above their
19 original projections. And about 18 million in a
20 variety of projects which either were not
21 completed or were -- more likely, were completed
22 under budget, or funded from a different source.

23 Those are the currently available PICA
24 funds that we've identified. It is possible that
25 in the future, depending on how projects -- the

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2 timing of when projects are completed and the
3 amount of time PICA funds are held, that there may
4 be future funds as well.

5 This is the sum total of funds that are
6 available now. Projects which are completed with
7 this money have to meet the normal PICA criteria,
8 which is fundamentally an emergency kind of --

9 COUNCIL PRESIDENT VERNA: I'm sorry.
10 The noise level in here is much too high, and we
11 can't hear the witness.

12 Please proceed.

13 MR. KAPLAN: I believe I'm done.

14 COUNCIL PRESIDENT VERNA: You're
15 finished? Thank you.

16 The Capital Program Office is
17 requesting \$5.8 million in funding for FY 2000.
18 What is the breakdown of how these funds will be
19 used? Can you tell us the number and salaries of
20 the positions that you're requesting in FY 2000?
21 And can you compare that to FY '99?

22 MS. BITTENBENDER: Absolutely. I'll
23 have to send that list over to you. But it's 79
24 positions -- 74 of them are in our department and
25 I think 5 are in the Department of Public

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2 Property's Communication Division. And I can give
3 you a listing of all the employees and their
4 salaries both from this year and from last year.

5 COUNCIL PRESIDENT VERNA: And could you
6 tell us what the project management services will
7 be providing, and to whom?

8 MS. BITTENBENDER: I'm sorry, I didn't
9 hear the last thing that you said.

10 COUNCIL PRESIDENT VERNA: I said, could
11 you tell us what the project management services
12 will be providing, and to whom?

13 MS. BITTENBENDER: Sure, yeah, I'll
14 give you a breakdown of everything that we have
15 put together for the budget for the year of what
16 our anticipation is.

17 COUNCIL PRESIDENT VERNA: Thank you.

18 Commerce Economic Development, line 41,
19 deals with the Naval Business Center. Was a
20 portion of the Naval Business Center included in
21 the City's Keystone application? And if so, will
22 the Administration have to revise the TIF plan
23 that Council has approved for the Navy Yard? And
24 if so, will the sources of financing be changed?

25 MS. KAPLAN: I think I would defer to

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2 Bill Hankowsky to answer that question. Is he
3 here?

4 (Bill Hankowsky comes forward.)

5 MR. HANKOWSKY: Bill Hankowsky,
6 President of the Philadelphia Industrial
7 Development Corporation.

8 And the short answers are: yes, yes,
9 and yes. A portion was included in the Keystone
10 Opportunity Zone. We included approximately 40
11 acres at the very entrance, where you come in from
12 Broad Street to your left, where the dorms were
13 and the officers' housing.

14 COUNCIL PRESIDENT VERNA: Mm-hmm.

15 MR. HANKOWSKY: And we included a
16 portion of what we call Girard Point, where the --
17 excuse me, I take that back.

18 We included that portion of the
19 shipyard where there are vacant industrial
20 buildings where we don't have tenants yet.

21 So we did not include, for example,
22 Kvaerner or Metro or the Marine Associates. Any
23 existing tenants were not included, so they will
24 continue to pay whatever taxes they're paying or
25 will pay.

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2 It is also correct that we will have to
3 amend the Tax Increment Financing District to
4 reflect this, and we will be submitting an
5 ordinance shortly to Council to do that. And that
6 will slightly modify the source and uses of that.
7 As you recall, that TIF district was the only one
8 we've done where it was prospective -- in other
9 words, where we didn't bring a project in hand,
10 and it was meant to induce firms to come.

11 And so we did an analysis, which I'm
12 happy to share with Council and Council's
13 technical staff. We actually had the accounting
14 firm of Deloitte Haskins do a tax analysis of the
15 comparative benefit of the KOZ versus TIF, and
16 then made decisions based on that.

17 COUNCIL PRESIDENT VERA: Do we have
18 many businesses that are locating now at the Navy
19 Yard?

20 MR. HANKOWSKY: I think it's fair to
21 say that we have a good stream of interest. And
22 we are intensely at the moment working with the
23 Navy to attempt to finalize an agreement such that
24 we can acquire the property.

25 One of threshold problems we have is

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2 being able to either sell in fee to a company or
3 to enter into a long-term lease on the base side.
4 We have the capacity to do long-term leases on the
5 shipyard side.

6 COUNCIL PRESIDENT VERNA: Thank you.

7 On Line 103, One Parkway Building, the
8 elevator is to be upgraded by over \$100 million.
9 What was the total cost to renovate One Parkway?
10 And when did the City take possession of the
11 building?

12 And during the building renovations,
13 what was the extent of the work done on the
14 elevators and at what cost? Why is it needed at
15 this time?

16 MS. BITTENBENDER: Council President
17 Verna, I'll accept that question and answer.

18 Let me just start at the beginning.
19 The City did an evaluation of seven candidate
20 buildings for purchase. That evaluation began in,
21 I believe, 1993. By the time the building was
22 actually selected and the bond was floated, the
23 original engineering assessments of all the base
24 building systems had been evaluated. And the
25 response back from our consultants were that those

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2 elevators would be able to last another six-plus
3 years.

4 It was the City's intention at that
5 time, when doing the bond deal, that we were not
6 going to put in for the full replacement of those
7 elevators in hopes that we would be able to get an
8 additional years of life out of them.

9 The City did actually occupy that
10 facility starting in May of '98 and completed the
11 move-in in November. Since then, those elevators
12 have deteriorated beyond what we had expected of
13 them, and we are requesting additional dollars in
14 the Capital Program to actually replace them.

15 COUNCIL PRESIDENT VERNA: Thank you. I
16 think I have used my time.

17 The Chair recognizes Councilman Nutter.

18 COUNCILMAN NUTTER: Thank you, Madame
19 Chair.

20 Mr. Kaplan, I'd like to go back to our
21 discussion about a couple projects and also get
22 some clarification on the total dollars that are
23 available for the FY 2000 Capital Budget.

24 In reading Miss Kaplan's testimony, it
25 says \$125 million of new tax-supported loan

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2 funding and \$49 million in reallocated funds
3 previously borrowed through PICA.

4 So now, is that total of 174? Or is
5 the 49 a part of the 125?

6 MR. KAPLAN: That's a total of 174.

7 COUNCILMAN NUTTER: Okay. Now, you
8 indicated that, in our previous discussion, the
9 PICA dollars are being reallocated to certain
10 projects having been appropriated for certain
11 other projects at some other point in time, maybe
12 deemed an emergency -- now, five, six years later,
13 the emergency has either resolved itself or is not
14 as much of an emergency as we thought it was.
15 What are the qualifications for a project to get
16 reallocated PICA dollars?

17 MR. KAPLAN: There are usually two
18 criteria. One is that, in fact, that there is
19 some sort of emergency condition. And usually,
20 under most -- there's some disagreement as to
21 exact definition, but there has to be a relatively
22 long-standing condition that we can normally
23 establish was either existing or in some way close
24 to existing at the time of the PICA bond, the PICA
25 Act's passage in 1991.

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2 So, as you can imagine, that makes
3 almost anything you might want to reprogram
4 funding for very difficult. There's a fair amount
5 of creativity in those definitions.

6 The other area of --

7 COUNCILMAN NUTTER: I'm sorry, what did
8 you say?

9 MR. KAPLAN: There's a fair amount of
10 creativity.

11 COUNCILMAN NUTTER: Creativity.

12 MR. KAPLAN: Creativity.

13 COUNCILMAN NUTTER: In the definition.

14 MR. KAPLAN: Yes.

15 COUNCILMAN NUTTER: Of emergency.

16 MR. KAPLAN: Of emergency.

17 COUNCILMAN NUTTER: Okay, all right.

18 MR. KAPLAN: The alternative, I
19 believe, would be to not have access to any of the
20 PICA dollars. So we have in general tried to
21 choose projects which may or may not -- which are
22 related to a problem, a significant problem which
23 has existed for some time. In some cases, we have
24 specific evaluations dating back to that time; in
25 other cases, we can draw some fairly direct

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2 connection to the time when the Act was passed.

3 The other alternative is, in the case
4 of certain projects where we can show that the
5 City might have certain negative financial
6 consequences, there are projects which are in a
7 category called "deficit reduction" or "deficit
8 avoidance." Those projects have to be approved by
9 -- once agreed to by us and approved by Council
10 and approved by PICA, they need to have approval
11 from the governor's office and either the State
12 treasurer or the State auditor general.

13 So the bar on those projects is quite
14 high. And in general, we --

15 COUNCILMAN NUTTER: Well what's the
16 emergency for Line Item No. 46, the Independence
17 Mall site improvement? They have \$5 million worth
18 of emergency down there. Why don't you tell me
19 about that.

20 MR. KAPLAN: I think that's -- that is
21 the one case where we are approaching the State to
22 seek a deficit criteria. As you know, the
23 Independence Mall project is fundamental to the
24 City's ability to successfully host the Republican
25 National Convention in the year 2000. And in

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2 order to --

3 COUNCILMAN NUTTER: You know, with all
4 due respect to the Republicans, I wish that they'd
5 have come here a couple years ago 'cause we're
6 getting so much stuff done as a result of the
7 Republicans coming to Philadelphia.

8 Councilman O'Neill, I really wish you
9 had worked on this project about ten years ago.

10 COUNCILMAN O'NEILL: It was the tie.

11 COUNCILMAN NUTTER: It was the tie. I
12 understand, I understand.

13 COUNCILMAN NUTTER: All right, go
14 ahead, Mr. Kaplan, if you want to go down there,
15 to "the Republican emergency."

16 MR. KAPLAN: "The Republican
17 emergency," yes. I think I'm done.

18 (Laughter.)

19 COUNCILMAN NUTTER: So you can be
20 creative and you can figure out ways to get PICA
21 dollars to get reallocated to various projects.

22 Can you tell me what happened to the
23 21st Ward Ice Rink project and the Wynnefield
24 Recreation Center project in the Capital Budget
25 go-round?

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2 MR. KAPLAN: Yeah, I think I can. The
3 normal procedure we follow with new projects --
4 which, incidently, normally are not eligible for
5 PICA funding -- is, and this is one we followed in
6 a number of cases over the last several years --
7 is to consult with the departments and then put
8 together a funding package, assuming that there's
9 some agreement on the Administration side that the
10 project is desirable.

11 Although I know that you're recall of
12 prior Council meetings is encyclopedic, I'd have
13 to respectfully say that I do not recall the
14 discussion this -- of either of these projects
15 before we discussed them this fall.

16 COUNCILMAN NUTTER: For today, Mr.
17 Kaplan --

18 MR. KAPLAN: But I will be happy to
19 concede that that's true.

20 COUNCILMAN NUTTER: For today, flattery
21 will get you nowhere.

22 MR. KAPLAN: What's that?

23 COUNCILMAN NUTTER: For today, flattery
24 will get you nowhere.

25 MR. KAPLAN: But assuming that that's

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2 the case --

3 COUNCILMAN NUTTER: I understand.

4 MR. KAPLAN: -- when we learned about
5 the projects at the budget level in the fall, we
6 were clearly not as far along when we discussed
7 them with Recreation as we normally would be on
8 these.

9 Let me give you a couple of cases of
10 what we've done in the last several years. In the
11 8th District, the Lonnie Young Rec Center; and
12 bordering in the 2nd District, the Ritner Library;
13 and in the 9th, the Dorothy Emanuel project.

14 We have, in all of those cases, spent
15 somewhere between a year and two years reviewing
16 the project, determining whether -- what the
17 operating costs were to the relevant department
18 seeking funding from sources other than the City's
19 portion of General Fund dollars and putting
20 together a package usually -- no, in fact, in all
21 of those cases, with State dollars to do the
22 project.

23 COUNCILMAN NUTTER: Mr. Kaplan, if I
24 can mention to you, and you know I never mean to
25 be rude, but I'm now operating on borrowed time.

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2 MR. KAPLAN: Mm-hmm.

3 COUNCILMAN NUTTER: And I'd really like
4 to talk about the two projects that I'm interested
5 in.

6 MR. KAPLAN: Mm-hmm.

7 COUNCILMAN NUTTER: Which are the 21st
8 Ward Ice Rink and the Wynnefield Recreation
9 Center. Now, I'm trying to figure how to get them
10 in the budget because we are trying to seek some
11 additional dollars. They are new project they are
12 new projects, but they're greatly needed projects.

13 For instance, the Recreation
14 Commissioner knows that by way of a map produced
15 by the Planning Commission, if you look at the
16 five centers that exist in the city now and take a
17 two-mile radius around them, every part of the
18 city is covered except the northwest. And in the
19 Wynnefield situation, there is no major recreation
20 center in the Wynnefield community.

21 So I just want to really talk about
22 those two projects and figure out how we can
23 creatively get them in the budget, where they
24 below. I made the request a year ago; a year
25 later, I have nothing. That's what I want to talk

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2 about.

3 MR. KAPLAN: Mm-hmm, mm-hmm. Well, I
4 think, taking them separately, in both cases, I'm
5 telling you, I was not aware of them before this
6 fall. And in most cases, we do not fund large new
7 projects -- in this case, a \$2 million or so rec
8 center or a \$4 million or so skating rink --
9 directly out of GO funding from the City's portion
10 of funding. We normally try to leverage State
11 recreation grants and other funding, which is not
12 an overnight process.

13 COUNCILMAN NUTTER: Well, Mr. Kaplan, I
14 didn't ask for all the money all at one time.
15 Now, you may or may not be aware of that.

16 I can be difficult, but I'm not
17 completely unreasonable. I think what I'd like to
18 see is some best effort by the City to start, and
19 we can certainly work on it over time. For the
20 moment, it is zero. Now, you can't sit at the
21 table and say that it has never occurred in the
22 past that the City put some dollars in the Capital
23 Budget and in the rest of the Capital Program to
24 demonstrate support for projects. I would not
25 want to take you through the history of that.

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2 MR. KAPLAN: Well, I think in the case
3 of the rec center there, is a clearly documented
4 need, and my understanding is that the Recreation
5 Department has begun looking for specific sites
6 for that project. And I think that in that case,
7 I would agree with your point.

8 In the case of the skating rink, I
9 think that although we have had a general
10 discussion with Recreation, and I realize that
11 from what I have learned since then that there is
12 some community demand for that site, there also is
13 a non-city rink that covers that area that is
14 relatively close to that site. And when we look
15 at limited resources in the budget, to spend \$4
16 million for an indoor ice rink --

17 COUNCILMAN NUTTER: Which? I'm sorry,
18 where?

19 MR. KAPLAN: Wissahickon.

20 COUNCILMAN NUTTER: Where is this rink?

21 MR. KAPLAN: Wissahickon.

22 COUNCILMAN NUTTER: Okay, but it's a
23 non-city facility.

24 MR. KAPLAN: It's a non-city facility.

25 COUNCILMAN NUTTER: Right.

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2 MR. KAPLAN: Which isn't to say that we
3 shouldn't necessarily construct a new indoor
4 facility in Roxborough. But I think that when we
5 look at the overall needs in the Budget, we need
6 to think about, A, what are the places we should
7 build new facilities; and second of all, whether
8 we may be able to leverage other resources as
9 well.

10 COUNCILMAN NUTTER: By way of the
11 geographic dispersement of the rec centers that we
12 have, that is the most likely location to put a
13 new one. It's the only unserved area by a city
14 facility. I can't account for what private
15 facilities do or don't do. This is a discussion
16 about public facilities. If you look at the map,
17 which I'll be glad to run down to the office and
18 get, you'll see a big hole on that side of the
19 city. That's the issue.

20 MR. KAPLAN: Well, I'm not sure the
21 City's in the financial position where we can
22 necessarily ignore other available facilities.
23 I'm not saying that we should or shouldn't; I'm
24 just saying that since I learned about this in
25 October or November, now I don't think we're in a

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2 position to say that in a budget which is the
3 Capital Budget, which is relatively constrained,
4 where we normally have twice the amount of
5 requests that we can fund, that a \$4 million new
6 facility relatively close to a private facility
7 which is open to the public and of a quality
8 that's hosted national skating events is
9 necessarily something that we should decide on
10 immediately, and that perhaps some more careful
11 investigation is warranted on the part of
12 Administration.

13 COUNCILMAN NUTTER: Well, I don't think
14 there's any doubt that there's more careful
15 insight that needs to be made on behalf of the
16 Administration. I think what I'm trying to get to
17 is some level of accommodation that at least
18 starts the project.

19 We don't have to make this decision
20 today, but I think my decision on this is very
21 clear. This is the recommended budget, there are
22 other things that are going to come through this
23 particular budget.

24 And for the moment, we could leave it
25 at that, but I think you're pretty clear on where

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2 I stand on this particular issue? Right?

3 MR. KAPLAN: Yes, I hear you.

4 COUNCILMAN NUTTER: Okay, thank you.

5 Thank you, Madame Chair.

6 COUNCIL PRESIDENT VERNA: Thank you.

7 The Chair recognizes Councilman

8 Mariano.

9 COUNCILMAN MARIANO: Thank you, Madame
10 President.

11 Mr. Kaplan, you may be able to help me
12 with this. Abandoned cars. I'm like really going
13 nuts with abandoned cars, and I'm sure it's under
14 the Police Department's germane (sic). Inspector?
15 I mean, Commissioner, I'm sorry. Could we get the
16 Commissioner.

17 MS. KAPLAN: The removal of abandoned
18 cars would be in the Operating Budget rather than
19 in the Capital Budget.

20 COUNCILMAN MARIANO: Okay, but I still
21 want to talk about it 'cause I have you all here
22 and I don't get this chance.

23 COUNCIL PRESIDENT VERNA: Well, they'll
24 be back for the Operating Budget.

25 COUNCILMAN MARIANO: But, excuse me,

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2 Madame President, but yesterday I was up in the
3 42nd Ward at Castor -- I mean, at Rising Sun and
4 Front Street. I mean, I can't wait for them to
5 come back; it's that bad.

6 All of a sudden -- and I'm sure that
7 some other Council districts are the same way, but
8 I can speak for mine. We need to do something
9 about abandoned cars. I was up there with
10 Inspector Sadler yesterday -- great guy, but I
11 don't know if he has the wherewithal to remove all
12 these abandoned cars. I never seen anything like
13 it. I mean, there's hulks everywhere. There's
14 cars that if you watch 'em over two, three weeks,
15 I guess they're stolen. I mean, you know, who
16 abandons a 1996 car unless it's stolen. But in a
17 matter of days, it's stripped and it's in the
18 middle of Rising Sun Avenue, in the middle of
19 Rising Sun and Front Street. It just becomes a
20 quality-of-life issue.

21 And we're doing good things here, and I
22 realize this is the Operating Budget, but is there
23 any plans or anything we can do to do something?
24 Do we need to bring the National Guard in to do
25 this, or do we have the facilities? Should we

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2 transfer it out of the Police Department's hands,
3 into maybe the Streets Department's hands like
4 they do in New York City?

5 (Deputy Police Commissioner Thomas
6 Nestel comes forward.)

7 MR. NESTEL: Tom Nestel Deputy, Police
8 Commissioner.

9 Councilman, we can handle that
10 problem. What we do with the abandoned vehicles,
11 they are contracted out to salvers to remove. We
12 have abandoned-vehicle officers in each direct. I
13 will personally go back and speak to Inspector
14 Sadler, and I guarantee you, there will be some
15 improvement.

16 COUNCILMAN MARIANO: I appreciate that,
17 Commissioner, but you got to understand my
18 frustration. As I ride down Rising Sun Avenue, I
19 could be three hours late getting here for this
20 hearing; there's that many cars. I don't think we
21 could do it. We'd have to have 20 tow trucks --
22 it's beyond tow trucks now, they're flat beds.
23 And we'd have to do it seven days a week, probably
24 three months to get rid of some of these cars.

25 And that's just in the 42nd Ward. We

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2 get down into the 19th and the 17th -- and
3 Operation Sunrise has been helping on that, but it
4 seems like they know where to stay out of
5 Operation Sunrise and now it's on the perimeter
6 areas where they're abandoning these cars. There
7 must be some people making millions and millions
8 of dollars stealing cars here.

9 COMMISSIONER NESTEL: We have several
10 salvers involved in this program, and I will
11 ensure that they get each one of those salvers
12 involved in removing those vehicles.

13 COUNCILMAN MARIANO: Thank you.

14 COUNCIL PRESIDENT VERNA: Commissioner,
15 if someone reports an abandoned car, the police
16 simply cannot go out and tow it. I think what you
17 have to do is explain what the process is.

18 COMMISSIONER NESTEL: Yes. But I
19 believe that the majority of the situations that
20 Councilman Mariano was talking about are vehicles
21 that are actually hulks. And in those cases, we
22 can remove those cars that are a danger to the
23 community; we can have those remove rather
24 quickly.

25 Other vehicles that are abandoned

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2 because they don't have the proper registration or
3 because they've been -- there is something wrong
4 with the car but not to the point where it is
5 dangerous, that there is a process where we have
6 to identify the owner, we have to send out
7 certified letters to the owner, we have to give
8 that individual a minimum of ten days to remove it
9 before we can then write a summons for the
10 abandoned vehicle. We then notify the salver, who
11 removes the vehicle.

12 So it does take time to get that
13 process done. But if it is a situation where
14 there is broken glass, there is something
15 dangerous about the vehicle, we can expedite the
16 removal of those vehicles.

17 COUNCILMAN MARIANO: Commissioner and
18 Madame President, that's my frustration. The
19 whole system is antiquated. If there's a car in
20 front of someone's house and it's blocking a
21 driveway, certainly we can get it moved; and if
22 it's a hulk, there's a lot of hulks now happening
23 there because of the beginning of this process.

24 But there's something going on in this
25 city. All of a sudden, over the last five, six,

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2 maybe ten years, and it's really picked up over
3 last two years where everybody's in the car
4 business all of a sudden. Everybody has cars
5 backed up against each other -- right,
6 Councilwoman? -- so we can't see that there's no
7 tag or there's a T tag.

8 The whole system is antiquated. If I
9 have to have a police officer from the 25th
10 District to go up there, he's a police officer;
11 he's not a salver. He could be out on the street
12 being a police officer. This whole system needs
13 to be changed.

14 And I would appreciate it -- I know
15 what goes on. What happens is, they go up there
16 and they say, Well, the gas tank's not leaking,
17 somebody bends over and takes a ice pick and bangs
18 the gas tank. Sure, if I was a copy, I would do
19 it. That gets that out of there, then it becomes
20 a hazard for the community. Or they break a piece
21 of glass.

22 But we need to be back at the beginning
23 of this process and create something where
24 actually it's out of the Police Department's hands
25 'cause I think, you know, the way it's always

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2 been here, and the new commissioner who's come --
3 I hear New York has a great system, and he's
4 coming from there so he's obviously known, and
5 I've talked to him in private. It's something we
6 need to do.

7 But today I'm just saying that's
8 something we got to get into here because the
9 quality of life for the people up in the 42nd Ward
10 -- we talk about "quality of life" as the great
11 buzz word, it's terrible when you walk down your
12 street and there's 13 hulks, plus there's cars
13 that are going to be hulks in a matter of a month.

14 COMMISSIONER NESTEL: Councilman, we
15 will look at the whole process, but I can tell
16 you, believe the number of abandoned vehicles that
17 have been removed from the past year was about
18 22,000. I mean, we do a lot of removal of those
19 vehicles.

20 COUNCILMAN MARIANO: Commissioner, I
21 don't doubt that, but I think if we remove 22,000,
22 we're going to remove 25,000 next year, and then
23 30,000. Somewhere along the line, the people that
24 create the Avenue of the Arts and create all the
25 good things that we've been seeing here -- at

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2 least as long as I've been Councilman, and it has
3 something to do with it, I guess.

4 But we got to be able to figure out how
5 to help the people at Rising Sun and Front with
6 just abandoned cars. And there's other issues
7 we're going to work on, but that is something
8 that's really amazing. I mean, it just chases
9 people out of the city in droves.

10 Thank you.

11 COUNCIL PRESIDENT Verna: I think,
12 Councilman, you've hit a nerve. I see other that
13 Councilpeople that want to be recognized on that.

14 The Chair recognizes Councilwoman
15 Miller.

16 COUNCILWOMAN MILLER: Thank you, Madame
17 Chair.

18 I was going to ask this during the
19 Operating Budget; however, I have the same issue.
20 I just want to follow up on some of the items that
21 Councilman Mariano spoke of.

22 And one of the things I found out
23 lately is that the City contracts with 16
24 salvagers to remove cars, and their yards are
25 full. So one of problems is that there's no space

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2 and nowhere for them to take these cars. And
3 we've done tours constantly. In fact, we have a
4 nice little pilot project we're going to try in
5 the 14th District, adding instead of one
6 abandoned-car officer, but four more to do that to
7 help in the effort, using injured officers that
8 can help at least tag those cars.

9 So my question, though, would be: Do
10 you think you need to consider contracting with
11 more salvagers or finding someplace else where
12 these cars can go? Because they're all over the
13 streets, everywhere.

14 COMMISSIONER NESTEL: Councilwoman, in
15 the past several years, we have increased that
16 program from 6 or 7 salvers to 17 salvers. We
17 accept every salary salver who fits in the
18 criteria and meets all of the qualifications; we
19 don't turn anyone down, as long as they meet the
20 qualifications.

21 So if there are other salvers who are
22 interested in that program, we certainly will
23 accept their application and look into getting
24 them into part of the program. And I'll also
25 discuss that problem with the captain of the 14th.

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2 COUNCILWOMAN MILLER: Okay, thank you.

3 COUNCIL PRESIDENT Verna: Thank you.

4 The Chair recognizes Councilman Rizzo.

5 COUNCILMAN RIZZO: Thank you, Madame
6 Chair.

7 COUNCIL PRESIDENT Verna: In the same
8 line of questioning, Councilman?

9 COUNCILMAN RIZZO: Yes. I'd like to
10 district my comment to the Police Department.

11 Commissioner, I think again we have a
12 process problem here. I have identified a vehicle
13 that I have started to report as an abandoned
14 vehicle approximately three to four weeks ago.
15 The first day that that vehicle was left, it had
16 the license plate on it. The second day, it
17 didn't have the license plate. The third day, it
18 had the wheel covers missing.

19 I personally -- and I documented my
20 calls to 911. 911 wasn't very interested in even
21 discussing a report of an abandoned vehicle. And
22 I'm not convinced that the police ever even got
23 dispatched because the neighbors at this
24 particular location -- and I'd like to not burden
25 you with it, but I'd appreciate you having someone

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2 follow up with me.

3 I think the process stinks. I think
4 that the way we deal with it -- my three calls to
5 911, I was kind of like bothering the dispatchers
6 or the call-takers even calling 911 to tell 'em
7 about this. I said, Here's a brand-new vehicle
8 left at an intersection. Monday, it's nice and
9 clean. Tuesday, there's no license plate.
10 Wednesday, there's no wheel covers.

11 Well, I was questioned, like why am I
12 calling because how do you know it's stolen? I
13 said I don't know it's stolen; that's why I called
14 the police. It's a brand-new vehicle, it's been
15 left in the middle of the intersection. And every
16 day, it's deteriorating more and more.

17 Again, I think this whole process, if
18 you need it fixed. Then you should recommend to
19 this Council to do a new ordinance to make it
20 easier for the Police Department to deal with this
21 problem. Because it's a shame to have a person's
22 car stolen, left on a city street. A citizen goes
23 to the trouble to report it, and there's no
24 response from the Police Department.

25 I was told by the one dispatcher that

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2 this probably won't get dispatched till 3 o'clock
3 in the morning when we're slow.

4 COUNCIL PRESIDENT Verna: Commissioner,
5 I think you fully understand the concerns that
6 many of the Councilmembers have regarding this
7 issue. It is an operating budget issue. When you
8 come in to testify -- I believe it's next week --
9 I would suggest that you be fully prepared to
10 address this.

11 COMMISSIONER NESTEL: Okay, Council
12 President, I will.

13 COUNCIL PRESIDENT Verna: Thank you,
14 thank you very much.

15 COMMISSIONER NESTEL: Councilman Rizzo,
16 could you give me the information on that
17 vehicle?

18 COUNCILMAN RIZZO: Sure.

19 COUNCIL PRESIDENT Verna: Thank you.

20 The Chair recognizes Councilman Ortiz.

21 COUNCILMAN ORTIZ: This is about the
22 budget. The Mayor gave a speech the other day at
23 the Chamber of Commerce. And one of the things he
24 mentioned was that the Association of
25 Latin-American Musicians had gotten a grant from

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2 Governor Ridge for \$2.5 million. And Congreso had
3 gotten a grant for capital building. And for the
4 last 25 years, we've been trying to build a
5 cultural and art center within the barrio with an
6 anchor of the Association and the Puerto Rican
7 workshop.

8 And I've asked Greg Rost and yourself
9 about including that within the Capital Budget.
10 If the Governor is willing to put in some capital
11 funding and the mayor mentioned it as an extension
12 really of our cultural expansion and expanding our
13 art attractions and cultural attractions into the
14 neighborhood.

15 I haven't found it within the Capital
16 Budget. And I was wondering what we have to do in
17 order to begin getting the City to put as many
18 capital monies into art institutions in the barrio
19 as the Governor is -- a Republican governor is
20 doing.

21 MR. KAPLAN: I think -- I believe that
22 our understanding was that the State Capital
23 Redevelopment Assistance Grants in certain cases
24 were sufficient to complete projects, and others
25 weren't. In the cases where there were additional

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2 City funds required, our understanding was that
3 between FY '99 and FY 2000 funds, that they were
4 in the commerce lines.

5 But I don't think that either of the
6 projects you mentioned were among those, so I'll
7 have to look into that and get back to you.

8 COUNCILMAN ORTIZ: Well. It is not
9 sufficient to complete, and I would appreciate it
10 if we could begin being as responsive, I would
11 imagine, as a State government.

12 I don't expect that our contribution
13 would be as large as the Governor's, but I think
14 that if we're going to have an Avenue of the Arts
15 and Center City and we're trying to create our art
16 institutions within the neighborhoods, I think
17 this is the best project we can have. And I'd
18 like to begin discussions as to when we begin to
19 include that within the budget.

20 MR. KAPLAN: Right. My understanding
21 was that in certain cases -- the one that comes to
22 mind immediately is Point Breeze, where the State
23 made a significant commitment and we committed
24 some money around that project to finish the
25 details, that we had get covered most of those.

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2 But I may be mistaken.

3 So I'll look into it and get back to
4 you.

5 COUNCILMAN ORTIZ: I understand Point
6 Breeze, but I'm talking about extending the same
7 aspects of Point Breeze to North Philadelphia.

8 Thank you, Madame Chair.

9 COUNCIL PRESIDENT VERNA: You're
10 welcome.

11 The Chair recognizes Councilman
12 O'Neill.

13 COUNCILMAN O'NEILL: Thank you, Madame
14 Chair.

15 Mr. or Ms. Kaplan, I guess, to start
16 out with, on the Vet Stadium line --

17 COUNCIL PRESIDENT VERNA: Gee, Brian, I
18 looked at that, and I was afraid to ask a question
19 on that.

20 (Laughter.)

21 COUNCILMAN O'NEILL: Well, maybe I
22 should be too, but I just have a question.

23 We were told and we've read in the
24 newspaper as well that one of the anticipated
25 methods of paying part of the stadium costs will

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2 be to bond \$5 million a year because that's what
3 it costs us t maintain the Vet. It sounds
4 perfectly valid, if that's what it costs us to
5 maintain the Vet and we're not going to have the
6 maintenance cost of a new facility.

7 But I'm just trying to see. I haven't
8 gone back over the last ten years. But looking at
9 these, it seems like it's a little bit less than
10 that -- half a million, a million, three million.

11 And could you explain that? 'Cause
12 this anticipates us still having the Vet, I
13 assume.

14 MR. KAPLAN: Yes. The Capital Budget,
15 as it's presented, takes into account the fairly
16 significant capital funding -- approximately
17 \$40 million spent this decade on the Vet.

18 COUNCILWOMAN Verna: I'm sorry. Would
19 you mind repeating that, please?

20 MR. KAPLAN: Sure. The Capital Budget,
21 as presented, takes into account the significant
22 capital funding expended on the Vet over the last
23 decade or so, about \$40 million.

24 And much of that work was completed in
25 response to a study about in the late '80s which

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2 identified specific projects which needed to be
3 completed in the then-20-year-old building to keep
4 it operating.

5 What we have presumed in the Capital
6 Budget going forward was that this year, we would
7 conduct a similar study and identify projects that
8 are needed to take the building in and through the
9 next decade. And that over the next several
10 years, as we design and start building those
11 projects, you'll see that the Capital Budget
12 starts at \$500,000 this year and runs up to
13 \$5 million by the last year of the program.

14 COUNCILMAN O'NEILL: Right.

15 MR. KAPLAN: It's our belief, based on
16 the discussions we've had with people who are
17 managing similar-aged stadiums around the country
18 and also our experience the last several years,
19 that we would probably need to continue that level
20 of \$5 million a year throughout the life of the
21 Vet, where we'd maintain that as our primary
22 sports venue in the city.

23 Although I have not seen the most
24 recent proposal or a detailed proposal, but the
25 estimates that would be spending \$5 million year

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2 in capital are based on that assumption in our
3 baseline budget. In addition, if we are spending
4 \$5 million in capital a year, you'll quite quickly
5 end up spending \$5 million a year in debt service.

6 So that's -- I believe that's where the
7 assumptions about the potential funding source for
8 a new stadium come from.

9 COUNCILMAN O'NEILL: It seems a little
10 high to a layperson in terms of engineering and
11 all that, because I know one of the problems with
12 the Vet, before that ten-year period you mentioned
13 where it was \$40 million, was that there had been
14 a whole lot of neglect to the point where there
15 was some safety issues and things, and the
16 Phillies started making repairs under their lease
17 and things.

18 MR. KAPLAN: We thought that as well,
19 actually, when we first started looking at it.
20 And the more time we spent with this number,
21 actually, the more comfortable we've been in the
22 fact that this is probably in the correct range.

23 COUNCILMAN O'NEILL: Okay.

24 MR. KAPLAN: Especially since, by the
25 time we're at the end of this program, the

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2 building will be well over 30 years old. And
3 you're talking about -- when you're comparing it
4 on a stadium financing basis, you're talking about
5 a building that will eventually be over 50 years
6 old before the comparison term is up.

7 COUNCILMAN O'NEILL: Is it paid off?

8 MR. KAPLAN: The original debt from the
9 original construction of the Vet, I believe when
10 we looked at it last in the fall, it will be paid
11 off in 2001, I think. There's a fairly steep
12 decline in the last couple years, but there are
13 several million dollars still outstanding on that
14 debt -- mostly principal. But that debt would be
15 paid off before any new stadium could be
16 constructed and opened.

17 COUNCILMAN O'NEILL: Thank you.

18 COUNCIL PRESIDENT VERNA: Excuse me,
19 don't we have PICA debt outstanding on that, too?

20 MR. KAPLAN: There is additional debt
21 for the work which has been conducted since the
22 facility was opened. I was referring to the debt
23 that was used originally to construct the
24 facility.

25 COUNCILMAN O'NEILL: Madame Chair, I

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2 have a question on the same subject just to keep
3 the continuity going.

4 COUNCILMAN COHEN: I'm kind of
5 interested in why we're talking of additional
6 capital expenditures for the Vet Stadium. It's
7 been my understanding that the capital funding is
8 the long-range planning different from
9 maintenance. It seems to me, in view of the
10 action taken on the stadiums, that all we ought to
11 be doing at this stage, no matter how I may happen
12 to vote on the matter later on, it seems to me
13 that there's a real possibility that the Veteran
14 Stadium (unintelligible) is very rare and that we
15 ought not to be spending on capital expenditures
16 but on maintenance.

17 Is there something wrong with that
18 understanding?

19 MS. KAPLAN: Well, at the time this
20 budget was prepared, we had no knowledge that
21 there was going to be a bill in Harrisburg or that
22 the possibility of a new stadium was that
23 imminent. And even now, even though there's money
24 coming from Harrisburg, there still is not a done
25 deal, there's not a total financing package put

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2 together. There's still not a site selected.

3 And I was think we felt it was the
4 right thing to do to put a certain amount of money
5 in this program to prepare for the continued
6 existence of Vet Stadium, you know, if it's going
7 to be here for, you know, a few years. I mean,
8 that -- the amount of money that is budgeted can,
9 of course, be not spent, or the future year
10 appropriations not made if, in the next few
11 months, you know, the course of events changes.

12 But at the time we prepared this
13 budget, we felt that it was the right thing to do,
14 to maintain our assets, to put in a certain amount
15 of money. And, as Dean Kaplan just indicated,
16 this is a -- in the early years of this program,
17 it's a relatively small amount of money compared
18 to the average annual expenditure we have made
19 over the past decade to keep the Vet in good
20 condition.

21 COUNCILMAN COHEN: May I suggest that
22 there be further consideration by those who
23 prepare the Capital Budget? There are still many,
24 many unmet needs, and I believe that there ought
25 to be a counter series of proposals to meet other

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2 needs to replace the figure of \$5 million --

3 MS. KAPLAN: It's only thing \$500,000,
4 which is a very small amount of money to kind of
5 keep pace with, you know, current capital
6 reinvestment. And some of that money was intended
7 to go toward a survey -- a condition or an
8 engineering survey to determine what expenditures
9 this facility might need over the next six to ten
10 years, just the way a study had been done about
11 eleven -- I guess it was ten or eleven years ago,
12 to project what we would need for the past decade.

13 So this is a relatively minimal amount
14 of money. And if -- as I said, if the
15 decision-making process should be accelerated and
16 we really knew very quickly that we're not going
17 to be needing this facility, we would, of course,
18 not spend this money at all.

19 COUNCILMAN COHEN: Well, I just thought
20 that the Capital Budget information that you
21 furnished us with ought to include what items have
22 been added to the Capital Budget as a result of
23 the availability of funding that used to go for
24 capital funds for the Vet Stadium and which are
25 not now needed.

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2 Tell us, what have you added, say, in
3 the form of neighborhood services, that kind of
4 thing that has been made available since you only
5 have a half a million instead of the average of
6 5 million.

7 MS. KAPLAN: Well, we didn't
8 specifically take money that would have gone for
9 this project or any other project that's been
10 completed and dedicate it to another project.
11 Each year, we evaluate all of the project requests
12 that we get to determine what are the most
13 pressing needs, you know.

14 And sometimes, you know, if we have a
15 very large commitment in a year, like we had
16 appropriated a lot of money for the new House of
17 Corrections, for example, that means that
18 everything in the program winds up getting
19 proportionally less to make way for a big
20 project. But we never sort of say, Okay, we're
21 not spending \$5 million on the Vet this year so we
22 have \$5 million to put on these five other
23 specific projects. We have a total amount of
24 money, as indicated by the Finance Department, and
25 we reevaluate all of the projects.

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2 We also look at, you know, what
3 departments -- you know, what had been programmed
4 previously because departments -- we encourage
5 departments to do their planning in five- or
6 six-year increment so that, you know, we know that
7 if we're going to do Phase I of the Strawberry
8 Mansion Bridge one year, we know we're going to do
9 the second phase of it in the second year, and we
10 better plan to have that money available, you
11 know, while the contractor's still on the case so
12 that there's no gap in the completion of that
13 project.

14 COUNCILMAN COHEN: All right. I thank
15 Councilman O'Neill for yielding, but that's as far
16 as I was going to go on the Vet Stadium, so I
17 yield back to him.

18 COUNCILMAN O'NEILL: There's two items
19 mentioned. You mentioned GIS, Geographic
20 Information Systems. Could you just tell us
21 generally what that means and what it means to us
22 in terms of what we have in it and what we could
23 have in it if we had the full-blown GIS that many
24 large cities particularly have, and what some of
25 the capabilities are if you have the full-blown.

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2 I mean, there's cities that have their
3 streets department trucks hooked up with equipment
4 that they just -- they see a pothole and it goes
5 right in while the trash truck, or whatever it is,
6 is out on the street. They're very, very
7 sophisticated.

8 But if you could just explain just sort
9 of some basics of what we have and what is the
10 potential of this system, including PECO and the
11 Gas Works and the, Water Department having
12 everything on a --

13 MS. KAPLAN: Well, I can't tell you
14 everything; I could tell you a certain amount.

15 COUNCILMAN O'NEILL: Okay.

16 MS. KAPLAN: Or we could probably
17 arrange for a real presentation to City Council,
18 which might be a good idea at another time --
19 maybe after this budget process is over.

20 But the Planning Commission developed
21 the initial Geographic Information System, I
22 guess, in the early '90s. And basically, our
23 interest was that we could no longer maintain the
24 City's paper maps and every time a street changed
25 or every time a zoning changed, record that on the

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2 maps; we just didn't have the staff to be able to
3 do that. We knew that there was this new
4 technology that seemed like the way to go.

5 And we also recognized that once we
6 developed the basic map of the City -- that is,
7 put the map of the City in digital form so that it
8 could be, you know, printed out by computer, that
9 other departments would find this useful. And, in
10 fact, we worked really from the beginning with a
11 task force of departments that would be most
12 likely to be interested in this.

13 It's developed to the point where -- I
14 mean, there's certain information we have. The
15 City zoning map is in the computer, the basic
16 street map is in the computer. We have all of the
17 City's capital facilities in the computer.

18 And I think it was two or three years
19 ago that we provided each District Councilperson
20 with a map in their district of all the capital
21 facilities, which is the first time I think we've
22 ever been able to really do that so that the
23 people could see at a glance the relationships of
24 these facilities. We --

25 COUNCILMAN O'NEILL: Are all of our

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2 underground utilities in the system?

3 MS. KAPLAN: No. I think --

4 COUNCILMAN O'NEILL: As some cities, I
5 believe have.

6 MS. KAPLAN: No, I don't believe they
7 are now. Probably you could get more technical
8 information from the Water Commissioner and the
9 Streets Commissioner here.

10 The Water Department undertook an
11 aerial photography program to be able to improve
12 the quality of the maps. We put in the computer
13 the maps that we had the Planning Commission --
14 warts and all.

15 Whatever inaccuracies there were in the
16 paper-copy maps, that's the way they went in the
17 computer because to stop and correct all them,
18 those maps, and make them perfect, we would never
19 be able to develop a system. But now those maps
20 are being perfected as a result of the aerial
21 photography that was undertaken by the Water
22 Department.

23 And perhaps the Water Department is
24 undertaking its own enhancement to the system, as
25 is the Streets Department. They could tell you in

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2 more in detail exactly what those enhancements
3 are.

4 COUNCILMAN O'NEILL: Who would
5 coordinate it? I mean, is someone in charge that
6 would say if the Gas Works, you know, all of their
7 systems should be in our GIS, and let's get that
8 done. The Water Department, everything, all the
9 pipes in the city and everything should be in our
10 GIS, let's get that done. Or go over to the
11 electric company and say, We think it would be in
12 your best interest and ours -- 'cause they
13 probably have their own GIS anyway -- and
14 incorporate it into ours.

15 It just makes all kinds of sense to
16 have as much information in there as you can. Is
17 it part of your structure or --

18 MS. KAPLAN: I don't know currently. I
19 know in the early stages of this, the gas company
20 and the electric company were not interested in
21 participating directly in the development of the
22 system. That may have changed because I haven't
23 been at recent meetings to discuss this.

24 The MOIS is kind of -- now that, you
25 know, we kind of got it past the developmental

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2 stages, is really taking the lead on this.

3 COUNCILMAN O'NEILL: Okay.

4 MS. KAPLAN: There is a users group
5 that meets periodically with all of the agencies
6 so that everybody knows what they're doing and
7 there's sort of common protocols for making
8 additions or changes to the file.

9 I mean, there's a lot of activity going
10 on around us. I don't pretend to know everything
11 that is going on; I have a general sense of what
12 is going on.

13 As I said, it might be a good idea for
14 Councilpeople and their staff that are interested
15 in this if we arrange a special session where we
16 can get into more of the technical details, and
17 you can have an opportunity -- maybe have it
18 either over at the Planning Commission or MOIS and
19 see exactly what's involved in the system.

20 COUNCILMAN O'NEILL: Okay.

21 MS. KAPLAN: Certainly, I agree with
22 you. WE haven't moved as fast as some other
23 cities in doing this. Largely, that's just a
24 question of how much in the way of financial
25 resources we could devote to this.

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2 But I think the more the system has
3 become developed, the more departments are finding
4 it useful and starting to understand in what way
5 they could further enhance the system to suit
6 their own particular needs.

7 COUNCILMAN O'NEILL: Okay, okay.

8 MS. KAPLAN: So that's a general
9 answer.

10 COUNCILMAN O'NEILL: Madame Chair, I
11 don't want to be disrespectful, but I would hope
12 we could have either MOIS or someone that is over
13 this just give us a brief -- we don't need the
14 full-blown, you know, techie. We want to
15 understand just what is in it, what could be in
16 it, what do other cities have, what's our
17 long-range goal.

18 'Cause my understanding is from other
19 cities that have really gotten into this, that it
20 has been nothing short of miraculous, what they've
21 been able to save, what they've been able to
22 stretch their resources to do. And it's a good
23 economic development tool as well, from what I
24 understand.

25 So I would just that hope at some

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2 point, we could plug it in. I don't mean to
3 disagree. It's just -- I'm thinking of something
4 a little smaller than what would be more of a
5 technical presentation outside the budget process.
6 I'd just rather see -- it's all capital money, I
7 think, that's used for --

8 MS. KAPLAN: Well, no. There's also a
9 lot of --

10 COUNCILMAN O'NEILL: Operating money
11 too?

12 MS. KAPLAN: Operating money is also --

13 COUNCILMAN O'NEILL: To set it up as
14 well?

15 MS. KAPLAN: -- used because a lot of
16 parts of this are not really capital.

17 COUNCILMAN O'NEILL: Software, that
18 type of --

19 MS. KAPLAN: It's only when we make a
20 major investment --

21 COUNCILMAN O'NEILL: Okay.

22 MS. KAPLAN: -- in something that we
23 put it in the capital.

24 COUNCILMAN O'NEILL: We can wait for
25 the operating. I don't have a particular problem

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2 with that.

3 COUNCIL PRESIDENT Verna: Thank you.

4 The Chair recognizes Councilman Rizzo.

5 COUNCILMAN RIZZO: Yeah, to follow up
6 on a subject that Councilman O'Neill's discussing,
7 I'd like to ask about this PEGA system -- Project
8 Enterprise Government Application System.

9 I understand that we're developing a
10 system from scratch or possibly that being
11 software at a cost of three quarters of a million
12 dollars. I'd like to know if so and we're
13 developing this program, are we licensing it? Or
14 why are we developing a program if there's
15 something out there? I mean, this costs three
16 quarters of a million dollars.

17 MS. BITTENBENDER: Councilman Rizzo, we
18 went through a multi-, multi-month make-vs.-buy
19 analysis where we looked at all of the software
20 systems that are available on the marketplace, and
21 did demos of them and had cost estimates done to
22 see if they fit the needs of the City. And, in
23 fact, what we decided was to actually do a "make
24 situation" based on the Microsoft Office projects
25 -- excuse me, the Microsoft family of products.

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2 And we're going to be changing our
3 Paradox data base that the City has used for the
4 last, I don't know, eight, ten years, converting
5 it into an access data base, and we're going to be
6 doing integration using the Microsoft Project
7 products to actually incorporate a complete
8 hand-in-glove relationship between the budget
9 management and the project management.

10 COUNCILMAN RIZZO: Well, if we're
11 developing something, are we possibly going to
12 make some money from developing this product? Are
13 we going to license it or are we going try to sell
14 it to other municipalities and cities?

15 Currently, we put a lot of effort
16 beyond this 750,000 into this project, so is this
17 going to benefit us and other places and make some
18 money on this thing?

19 MR. KAPLAN: I think that's a good
20 suggestion. My understanding is that there's some
21 fairly tough restrictions on how the City can
22 charge for products like this that it develops
23 beyond recouping its own costs, but we can --

24 COUNCILMAN RIZZO: Just recoup our own
25 cost.

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2 MR. KAPLAN: Right. We can explore
3 that with the Law Department, and I think that's a
4 good suggestion.

5 COUNCILMAN RIZZO: Okay. Now, I have a
6 question to Dean Kaplan. It's in reference to
7 Fleet Management. I really try to read this
8 stuff, and I don't want to use the word
9 "confused," but sometimes I scratch my head. Who
10 does Fleet Management report to?

11 MR. KAPLAN: The Fleet Management
12 office is run by Deputy Managing Director Riley
13 Harrison, and he reports to the Deputy Mayor for
14 Management and Productivity, Linda Berkowitz.

15 COUNCILMAN RIZZO: Why isn't Fleet
16 Management part of the Operating Department since
17 they support all of the operating departments?
18 Why isn't the Managing Director have oversight of
19 Fleet Management?

20 MR. KAPLAN: When the original
21 executive order was drafted for Fleet Management
22 -- and this predates my taking this position so
23 I'm not familiar with all of the details, but it
24 was originally a Management and Productivity
25 initiative of the Administration, so it was placed

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2 under the Management and Productivity umbrella.
3 The executive order does provide for the eventual
4 return of Fleet Management to the Managing
5 Director's supervision.

6 COUNCILMAN RIZZO: The reason I bring
7 this up is the that it seems as though monies that
8 support the fleet are just spread all over the
9 place. I see a million dollars for a new fire
10 boat in Fleet Management's budget. Then -- a
11 department near and dear to you -- I go and see
12 \$6.5 million for vehicles in the Water
13 Department. I find out that when we go to get a
14 City vehicle washed, that it's being charged to
15 the department that operates that operating
16 department.

17 Has anybody ever thought of bringing
18 all this back into Fleet Management so that
19 there's some semblance of order? It just doesn't
20 make any sense to me that we have a Fleet
21 Management department that's responsible for all
22 of the vehicles and all of the operating
23 departments, and then the operating departments
24 don't have any -- well, they do have input, but it
25 appears that the Managing Director doesn't have

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2 any responsibility of Fleet Management.

3 MR. KAPLAN: A couple of different
4 issues. In general, fleet monies are appropriated
5 to Fleet in the Operating Budget, with the one
6 exception you mentioned, which I'll address in a
7 second.

8 What happens is that when you go back
9 and look in the Operating Budget, you'll see that
10 the Fleet Management has an appropriation in
11 several different funds, so that won't see it in
12 the Capital so much, but in the Operating, you'll
13 see Fleet Management. And under that, they have a
14 Water Fund appropriation and an Aviation Fund
15 appropriation because, obviously, those, for a
16 variety of reasons from an accounting point of
17 view, it's more sensible for us to appropriate the
18 Water and Aviation and other fund expenses to
19 Fleet directly from those funds. So the reason
20 you'll see different departments listed that way
21 in Operating is for that reason.

22 The specific case you mentioned in
23 Operating about car washing is one that you had
24 raised last year, and we did change in this year's
25 budget, in the proposed 2000 Budget, all of the

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2 car-washing expenses are in Fleet Management.

3 On the Capital side, the reason you see
4 a difference is that due to a quirk in the way
5 that the Water Department's vehicle purchases are
6 charged to their suburban wholesale customers. It
7 is to the great advantage of the City for the
8 Water Department to purchase vehicles with -- with
9 using the Capital Budget and using debt that
10 approximates the life span of the vehicle so that
11 you would issue a five-year bond for a vehicle
12 that was going to last five years -- although most
13 of them last longer. And I'd be -- that's a
14 fairly -- it's a fairly lengthy discussion which
15 I'd be happy to go over in more detail whenever
16 that's appropriate.

17 In the Capital Budget, most of the
18 Fleet expenditures are in Fleet. The Water
19 vehicles are in Water. The Aviation vehicles,
20 again, because of the quirks of accounting and how
21 they receive their funding from the airlines,
22 their vehicles are in the Operating Budget in
23 Aviation appropriation to fleet.

24 So the fleet is in different pieces and
25 mostly for accounting reasons, but if you ask

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2 Fleet what their budget is, they'll say, We have
3 X-number of dollars in Water capital, Water
4 Operating, General Fund Operating. I mean,
5 they're coming from different places, but it is an
6 integrated budget, which is not unlike a number of
7 other departments.

8 COUNCILMAN RIZZO: Does the Water
9 Department have automotive engineers and people
10 within the Water Department that oversee the
11 fleet? Of we combined and gave Fleet Management
12 the responsibility that we could save some money
13 in consolidating that effort?

14 Because, Dean Kaplan, knowing you, you
15 could probably figure a way to do these accounting
16 things and maintain that -- and have Fleet
17 Management be that responsible agency.

18 MR. KAPLAN: Yes. The Office of Fleet
19 Management does have the overall responsibility
20 for all of those various vehicles regardless of
21 what department they're in. Most of the
22 departments -- in the case of Water, obviously,
23 it's been a couple years, but I believe Water has
24 almost always maintained an in-house, a senior
25 manager who is responsible for being the liaison

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2 senior with Fleet Management, making sure that the
3 daily needs of the water vehicles are communicated
4 and that problems are resolved, that sort of work.

5 In the Water's case, he was the head of
6 the Water fleet when it was in Water, so he's a
7 fairly experienced person who knows the Fleet
8 Management people quite well.

9 COUNCILMAN RIZZO: And a million
10 dollars for a fire boat?

11 MR. KAPLAN: That's what a fire boat
12 costs. The City's three fire boats are all quite,
13 quite old, and we looked at this in some detail,
14 and perhaps the Fire Commissioner, who's very
15 articulate on the subject, would like to come in
16 briefly. But --

17 COUNCILMAN RIZZO: That doesn't sound
18 like a lot of money.

19 MR. KAPLAN: The critical issue for us
20 is to be able to cover both rivers. Obviously, if
21 we have one boat up in Torresdale and one boat on
22 the Schuylkill, it's a long way to get to the
23 middle if there's an incident on Penn's Landing.

24 COUNCILMAN RIZZO: I was just trying to
25 use that as a comparison with the Water

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2 Department.

3 MR. KAPLAN: Right, right. That seems
4 to be -- and, again, Fleet Management, in this
5 case, along with Fire, has priced fire boats. I
6 believe New York bought a few recently, and we had
7 some. Although they're a special order, there are
8 similar cities that have bought some in the last
9 couple years so we think that's a reasonable
10 number.

11 COUNCILMAN RIZZO: The Police
12 Department's starting to rub off on the Fire
13 Department. Everything's coming from New York.

14 MR. KAPLAN: Right.

15 COUNCILMAN RIZZO: Thank you.

16 COUNCIL PRESIDENT VERNA: Thank you.

17 At this time the committee, will recess
18 for about 15 minutes at the request of the
19 stenographer. So we will be back here at 12:30.
20 Thank you.

21 (Short break taken.)

22 (Proceedings resume at 12:35.)

23 COUNCIL PRESIDENT VERNA: We will now
24 resume our hearings.

25 The Chair recognizes Councilman Nutter.

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2 COUNCILMAN NUTTER: Thank you, Madame

3 Chair.

4 Just for the record, one, Mr. Kaplan,
5 if you check the budget testimony of Monday,
6 February 23, 1998, on Pages 1079, continuing to
7 1080, you'll find a discussion about the 21st Ward
8 Ice Rink and the Wynnefield Recreation Center.
9 I'd be glad to share the notes with you later on.

10 Miss Kaplan, can you get for us in a
11 slightly different format a list of all of the
12 various budget projects that are listed either in
13 this document, the Fiscal Year Capital Budget, or
14 this document, the 2000-2005 Capital Program? Can
15 you list those out in a slightly different format
16 by project by Councilmatic district? In other
17 words, can you tell me all the ones in the 4th,
18 what they are, the dollars amount, what department
19 they go with, and then the other 9 districts?

20 MS. KAPLAN: Mm-hmm.

21 COUNCILMAN NUTTER: Can you provide
22 that to the Chair?

23 MS. KAPLAN: Right. By district.

24 COUNCILMAN NUTTER: By district.

25 MS. KAPLAN: Yes.

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2 COUNCILMAN NUTTER: Okay. Presently
3 they're in by department, and then you tell us
4 what district they're in.

5 MS. KAPLAN: Right.

6 COUNCILWOMAN BLACKWELL: I'd like to
7 see them by district, by project, by dollar
8 amount, and then a total that goes with all of
9 those Councilmatic districts.

10 MS. KAPLAN: There are certain ones
11 that are not allocated, you know, that are not
12 really --

13 COUNCILMAN NUTTER: That's the 99 --

14 MS. KAPLAN: They're not allocated to a
15 district.

16 COUNCILMAN NUTTER: I understand. Why
17 don't you -- that's usually the category, the 99
18 in book; why don't you put all the 99s together,
19 list them as to what they are.

20 MR. KAPLAN: Are you talking about '99
21 or 2000?

22 COUNCILMAN NUTTER: I'm talking about
23 the designation.

24 MS. KAPLAN: Oh, oh, the code for the
25 ones that are not in anybody's district, okay.

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2 COUNCILMAN NUTTER: Yeah, yeah. The
3 citywide ones are usually listed as Council
4 District 99?

5 MS. KAPLAN: Yeah, okay.

6 COUNCILMAN NUTTER: Okay, so you just
7 put all those together separately, okay?

8 MS. KAPLAN: Okay.

9 MR. KAPLAN: I do want to note for the
10 record that, of course, by producing the citation,
11 you have vindicated my original confidence that I
12 was certain that it was true and we would be able
13 to -- and that you would be able to find citation
14 quickly.

15 COUNCILMAN NUTTER: Okay, I'll take
16 that. Thank you.

17 What I'd like to talk about in this
18 round is actually a continuation of yesterday's
19 discussion with Miss Bittenbender. And that
20 discussion had to do with project management, not
21 only the CPO, but the other departments that
22 manage projects.

23 Now, Miss Bittenbender, can you refresh
24 my memory for the record? What departments are
25 you responsible for managing projects? Or, in the

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2 alternative, what departments are you not
3 responsible for?

4 MS. BITTENBENDER: Certainly. It's
5 probably easier to tell you what I don't manage,
6 for starters.

7 We do not manage Recreation, Streets,
8 Water, Aviation, Commerce, or Energy. We manage
9 or represent 13 different client agencies:
10 Police, Fire, Health, Human Services, OESS,
11 Prisons, Courts, Fleet Management. And then we
12 also do a whole series of operating projects as
13 well. And, as I had said in the testimony, we
14 manage the projects for Center City leases.

15 Oh, and I'm forgetting Fairmount Park,
16 the Art Museum, and the Zoo recently. We took
17 them over with the Fairmount Park group in July of
18 this year, so they're relatively new projects for
19 us.

20 COUNCILMAN NUTTER: Okay. Now, your
21 testimony on Page 2, you make mention of the
22 average conformance duration for professional
23 services contracts. You said that prior studies
24 indicated that it previously took 387 days.

25 MS. BITTENBENDER: That's correct.

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2 COUNCILMAN NUTTER: And now, with CPO,
3 it averages 33 days. That's an over 90 percent
4 drop.

5 MS. BITTENBENDER: Yes.

6 COUNCILMAN NUTTER: How is that
7 possible?

8 MS. BITTENBENDER? We re-engineered the
9 entire system. And not to be too wordy, but it
10 actually started with the budget call process
11 where we put together project profiles for each of
12 the project we would recommend to you. That
13 included full-scope schedules, and we've hired
14 people to do cost estimates.

15 Once they're passed through Council, we
16 have an RFP system that we do in the spring, where
17 we put out a wholesale of all of our projects at
18 the same time, utilizing a new RFP that we
19 constructed, and we do a major prebid meeting to
20 all of our professional services consultants.

21 During that time period, we issue to
22 them all of our provider agreements and discuss
23 with them all of the issues of risk management and
24 ask their lawyers to look at these contracts prior
25 to them submitting to us their proposals.

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2 Same thing, you know, with tax I.D.
3 numbers, ACIS numbers, so that we get all of the
4 that business out of the way first.

5 COUNCILMAN NUTTER: Okay.

6 MS. BITTENBENDER: And then we put
7 together a very aggressive schedule and put
8 together as well a valuation committee that's
9 comprised of many City departments to evaluate
10 them.

11 The Law Department has also partnered
12 with us, and we have our own attorney and legal
13 assistant that work with us very early on in the
14 process. And because we've partnered with them as
15 well as with the folks from ACIS, we've been able
16 to execute contracts prior to the fiscal year.

17 COUNCILMAN NUTTER: All right. Your
18 testimony also indicates that in FY '96, capital
19 project duration was an average of 938 days --
20 that sounds like it's going on about two and a
21 half years -- down to an FY '99 average of 477
22 days, which sounds like about 15 months.

23 MS. BITTENBENDER: Right.

24 COUNCILMAN NUTTER: And now you're
25 trying to get it down to within the year that the

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2 project is funded. And so is your testimony now
3 that a project that is technically funded as of
4 July 1 of whatever fiscal year, you expect it,
5 unless it's some incredible project, to be done by
6 June 30th of the following year?

7 MS. BITTENBENDER: It's very
8 aggressive, but let me step back by saying that 80
9 percent of our projects are \$500,000 or less, and
10 that does not account for the large One Parkway's
11 or the new police districts, etc.

12 COUNCILMAN NUTTER: Right.

13 MS. BITTENBENDER: I think it's
14 something that we have set the limits very high
15 for, Councilman Nutter. And I think that it's
16 probably achievable on a certain percentage of our
17 projects. But it's a goal and a mission that we
18 have put together with our staff in order to
19 expedite the design phase, which we have
20 streamlined it.

21 And what helps us there is the fact
22 that since we're able to conform our contracts to
23 the start of the fiscal year, July 1s, we start
24 that design process.

25 COUNCILMAN NUTTER: Why are you able to

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2 do that?

3 MS. BITTENBENDER: Because we actually
4 have them under contract, our professionals, and
5 we're able to pay them within 30 days of the 1st.

6 COUNCILMAN NUTTER: Do the operating
7 departments have the same ability to do that?

8 MS. BITTENBENDER: Um, if they were to
9 put in a plan, to do that -- I don't know their
10 business or what type of contracts that they're
11 putting out, but for us, for architecture and
12 engineering services, we're able to do it.

13 COUNCILMAN NUTTER: Why isn't everyone
14 following the same process and procedure?

15 MS. BITTENBENDER: I think for us,
16 because the dollars become available July 1st, we
17 know that our major pot of money is available
18 then.

19 COUNCILMAN NUTTER: Everyone's dollars
20 become available July 1st, don't they?

21 MS. BITTENBENDER: Well, operating
22 dollars, yes, but I think it also depends on the
23 term of the contract. We made it a priority to
24 start for July 1st, but I'm not familiar enough
25 with other operating departments and how they

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2 operate to be able to answer that question for
3 them.

4 COUNCILMAN NUTTER: Now, you remember
5 the conversation we had yesterday about
6 contractors who are very good at the bidding
7 process and end up with numerous contracts with
8 the City, and that at times, their work can be
9 affected by the amount of work that they have.
10 They may actually be good contractors, but they
11 only have so much in the way of financial
12 resources to be able to buy materials and
13 equipment or they only have so many personnel who
14 can work on any one job at one point in time.

15 Now, we had some discussion about that
16 yesterday, and you were trying to explain to us --
17 although yesterday was kind of not your day and
18 today is, you were trying to explain to us how
19 that process works, what you do by way of
20 disqualifying people either before they get work
21 or during the course of that contractor having the
22 job.

23 I think I asked yesterday for a list
24 yesterday of people who had been disqualified in
25 the past year, or I may have asked for the past

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2 three years. Do you have any material that --

3 MS. BITTENBENDER: I do. I have some
4 preliminary numbers. You should know that we
5 don't track this information on a data base --
6 neither ourselves and I don't believe the
7 Procurement Department does either. But I had one
8 of our staff people go through the records last
9 night and quickly put together some numbers for
10 you.

11 In Fiscal Year '98, we disqualified 42
12 2 bidders. And to date, in Fiscal Year '99, we
13 have qualified 21 bidders. Now, the information
14 is incomplete in regards that I don't have their
15 names today for you.

16 But the other thing is that qualified
17 bidders have the opportunity, as we talked about
18 yesterday, to have a hearing in front of the
19 Procurement Commissioner. Any number of the 42
20 from Fiscal Year '98 the or 21 from '99 could have
21 had a hearing with the Commissioner and been
22 reinstated and eligible bid.

23 So those numbers aren't completely
24 accurate yet, but it will give you an idea of how
25 many times contractors from Capital Program Office

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2 projects have been disqualified.

3 COUNCILMAN NUTTER: So the 42 are only
4 the contractors that you work with in CPD.

5 MS. BITTENBENDER: Correct.

6 COUNCILMAN NUTTER: Do you know what
7 some of the general reasons are for their
8 disqualification?

9 MS. BITTENBENDER: Well, I also took a
10 look at the form that we use. And we do ask them
11 for a listing of projects that they are currently
12 working on and the dollar and the size.

13 COUNCILMAN NUTTER: Just City projects,
14 or do you also ask them about private projects
15 they may be working on?

16 MS. BITTENBENDER: It's total work.

17 COUNCILMAN NUTTER: Total work, okay.

18 MS. BITTENBENDER: So it basically is
19 on our opinion about their availability of
20 resources. But it could also be past
21 performance.

22 And one of the things that was
23 difficult to try to answer for you yesterday is
24 that the easiest mechanism for us to disqualify is
25 based on performance. The reason being is that

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2 it's something we can easily document and present
3 to the hearings of the Procurement Commissioner.

4 And it is also an area within our
5 department. Recognize that we're young, we've
6 been with the City since August of 1996, and we
7 took on the professional services side first and
8 feel that we've been fairly successful.

9 COUNCILMAN NUTTER: We were all young
10 when we got here.

11 (Laughter.).

12 MS. BITTENBENDER: Well, let me just
13 finish by saying the Public Works side is much
14 more difficult because we don't have as much
15 leeway in Public Works because of the things that
16 guide us or bind us, such as the Separations Act,
17 etc.

18 COUNCILMAN NUTTER: What do you mean?

19 MS. BITTENBENDER: There are many more
20 restrictions in the way that public dollars are
21 bid for construction. And there is an act called
22 the "Separations Act" that was written, I believe,
23 in 1921, which basically stipulates that any
24 publicly-funded construction project over \$4,000
25 must be publicly bid and must be bid and awarded

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2 to the lowest responsible contractor, but also
3 that we must utilize a system called "multiple
4 primes." And the private sector does not need to
5 comply with multiple primes.

6 COUNCILMAN NUTTER: Multiple primes.

7 MS. BITTENBENDER: That basically means
8 that each prime or construction trade holds a
9 separate contract with that owner. In the private
10 sector, they would bid a project to a GC. The GC
11 would then sub to electrical and mechanical and
12 plumbing.

13 In public dollars -- and there are very
14 few states that have not overturned this, and
15 Pennsylvania is one of them.

16 COUNCILMAN NUTTER: Is this a state law
17 or is this a City Charter issue?

18 MS. BITTENBENDER: Yes, it is, it's a
19 state law.

20 COUNCILMAN NUTTER: Okay. And it was
21 written in 1921.

22 MS. BITTENBENDER: 1921. And the limit
23 is \$4,000.

24 We're one of the few states that have
25 not, in fact, overturned this act. It's a very

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2 difficult act from an owner's position to manage
3 construction projects because if your GC in any
4 way delays a project, the other primes on the job,
5 because they're not directly contracted to them,
6 have the ability to scream "schedule delay." And
7 the only person that's, therefore, responsible for
8 paying for those construction delays is the owner
9 themselves.

10 So there's a --

11 COUNCILMAN NUTTER: In this case, being
12 the City.

13 MS. BITTENBENDER: The City of
14 Philadelphia, correct.

15 And I'm bringing up this issue, again,
16 not to bore everyone, but we have much less
17 control on Public Works. And in order to
18 re-engineer that process, it's going to take a
19 team of the Procurement Department, the Law
20 Department, and the rest of us who actually manage
21 those projects.

22 COUNCILMAN NUTTER: Well, in your young
23 opinion, do you think that this is something that
24 needs to be changed?

25 MS. BITTENBENDER: Absolutely.

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2 COUNCILMAN NUTTER: Okay. Are you
3 aware of any efforts to make such a change?

4 MS. BITTENBENDER: Yeah, there have
5 been single efforts. And I will tell you that we
6 do work very closely with Procurement and Law and
7 have had multiple discussions in the time that
8 I've been here.

9 I was beginning to tell you a little
10 bit yesterday about the fact that there's an
11 effort underway to put together a procedure for
12 debarment. I think the operating departments and
13 my fellow commissioners really need to get
14 together and discuss a better system of management
15 or disqualification. And you hit on a very good
16 point.

17 COUNCILMAN NUTTER: Now, when someone
18 is disqualified, does it mean that they're just
19 disqualified for that particular bid?

20 MS. BITTENBENDER: Yes.

21 COUNCILMAN NUTTER: Would that
22 contractor on any given day have bids into
23 Recreation, Streets Department, Fairmount Park,
24 some other department or agency, and on that day
25 be disqualified from a Recreation bid but be

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2 qualified for a Fairmount Park bid?

3 MS. BITTENBENDER: Yes.

4 COUNCILMAN NUTTER: Is that possible?

5 MS. BITTENBENDER: Yes, it is.

6 COUNCILMAN NUTTER: Well, how can you
7 be qualified for one and unqualified for another?

8 MS. BITTENBENDER: It depends on the
9 operating department who was putting out that bid,
10 on their past performance, history with that
11 contractor.

12 In Fiscal Year '98, of the 42 that we
13 disqualified, 10 were to one contractor. So each
14 time that person attempted to bid on a job, we
15 would disqualify them and have a hearing in front
16 of the Procurement Commissioner.

17 COUNCILMAN NUTTER: And when you "that
18 contractor," are you talking about that particular
19 operating department?

20 MS. BITTENBENDER: A singular -- well,
21 it's our department but a singular contractor.

22 COUNCILMAN NUTTER: Okay.

23 MS. BITTENBENDER: We disqualify the
24 same person or same firm ten times.

25 COUNCILMAN NUTTER: Will disbarment

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2 result in someone not being able to bid for a
3 certain amount of time?

4 MS. BITTENBENDER: Yes. It's a set
5 period of time.

6 COUNCILMAN NUTTER: Okay.
7 Disqualification just is on a bid-by-bid basis.

8 MS. BITTENBENDER: Yes, that's correct.

9 COUNCILMAN NUTTER: And what happens if
10 someone's in the middle of a project and they are
11 not performing or they're not in compliance or
12 their work is shoddy or they have a general
13 slowdown because they literally have too much work
14 and they're causing overall delays in one project
15 or multiple projects because they can't get their
16 act together? What do we do?

17 MS. BITTENBENDER: If it's an
18 unresponsive contractor, we default them. And we
19 do default, but only on extreme basises (sic).

20 COUNCILMAN NUTTER: How many people did
21 we default last year?

22 MS. BITTENBENDER: I don't have that
23 number for you, but our staff are putting that
24 together for the rest of the members or will be
25 providing it to you.

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2 COUNCILMAN NUTTER: Okay. And then
3 what happens to the project if the contractor's
4 defaulted?

5 MS. BITTENBENDER: Their bonding
6 company must step in and provide a contractor who
7 completes the work.

8 COUNCILMAN NUTTER: Within any
9 particular amount of time?

10 MS. BITTENBENDER: Oh, yes. All of
11 that is discussed and stipulated up front.

12 COUNCILMAN NUTTER: Does defaulting
13 result in the project -- defaulting on one
14 contractor then causing the bonding company to
15 come in with another, does that generally result
16 in the project getting completed relatively on
17 time, or does that tremendously delay the
18 completion of the project?

19 MS. BITTENBENDER: No. And it's one of
20 the reasons that many of the departments -- and
21 ourselves included -- don't like the defaulting
22 process because it does, in fact, delay the
23 process.

24 COUNCILMAN NUTTER: I didn't hear you.

25 MS. BITTENBENDER: It does delay the

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2 process.

3 COUNCILMAN NUTTER: Okay. Is that a
4 part of the current discussion about how to fix
5 that as well? I mean, why can't we have someone
6 step in immediately and take care of whatever
7 needs to be taken care of?

8 MS. BITTENBENDER: Is the Procurement
9 Commissioner here? Lou, can you help me out with
10 some of the regulations?

11 (Louis Applebaum comes forward.)

12 COMMISSIONER APPLEBAUM: Louis
13 Applebaum, Procurement Commissioner.

14 And you were doing quite well.

15 (Laughter.)

16 MS. BITTENBENDER: Thank you.

17 COMMISSIONER APPLEBAUM: Councilman,
18 what was the last question?

19 MS. BITTENBENDER: We're talking about
20 the defaulting. And is there any way to be able
21 to include the process. . .

22 COMMISSIONER APPLEBAUM: There's been a
23 lot of discussion about prequalification and
24 defaulting etc. and etc.

25 Would you like me to run down how the

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2 process works? This is all part of the Title 17
3 of the Procurement Department and the City of
4 Philadelphia Code and a prequalification program
5 that's been in place for every Public Works
6 contractor who wants to bid on a Public Works
7 project must first prepare a questionnaire that
8 goes into quite a lot of depth of the current jobs
9 that they're working on, jobs that they have
10 completed, their financial statement, background,
11 history, all kinds of questions about legal
12 violations etc. and etc.

13 Before they can bid, they must submit
14 this document to the operating department who is
15 responsible for the particular project. As we
16 stated before, many of these go to the Capital
17 Programs Office, some go to Recreation and the
18 other departments who aren't under their control.
19 The departments then review the documents and make
20 a determination as to prequalify or not
21 prequalify.

22 If they make the determination not to
23 prequalify a vendor, we are notified. The
24 Procurement Department gets a list of all vendors
25 on a particular project who are prequalified and

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2 those who are not.

3 The ones who are not receive a letter
4 from us telling them that they are not
5 prequalified to bid on job number 1, 2, 3, 4, and
6 we tell them the reasons. We then tell them they
7 have 48 hours to notify the Procurement Department
8 if they would be interested in having a hearing, a
9 formal hearing with attorneys, or an informal
10 hearing without attorneys.

11 And if they elect to have a hearing,
12 we, the Procurement Department, give them a
13 hearing. And the hearing is -- the rules and
14 regulations, as I mentioned before, are in Chapter
15 17-100 of the Philadelphia Code.

16 COUNCILMAN NUTTER: Right.

17 COMMISSIONER APPLEBAUM: And the
18 hearing is conducted in front of a three-member
19 panel. The three-member panel consists of the
20 Procurement Commissioner and two management-level
21 employees of the City of Philadelphia.

22 The operating departments are
23 represented by the City Solicitor's Office, and
24 the Procurement Department is also represented by
25 the City Solicitor's Office, different attorneys.

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2 At the day of the hearing, the parties
3 convene. The City operating department indicates
4 to the panel in this open hearing the reasons for
5 not qualifying that bidder for that project. They
6 present their evidence, photographs,
7 documentation. They'll bring in other departments
8 who might give evidence as to why they feel that
9 contractor should not be prequalified.

10 The contractor is then given his
11 opportunity to respond, present his evidence. And
12 during this hearing, the three-member panel
13 question the vendors, we question the City. And
14 at the end of the day, after the hearing is
15 completed, the three-member panel then meets
16 privately, and we either agree with the operating
17 department and do not allow the vendor to bid, or
18 we come to the conclusion that the operating
19 departments are incorrect, and the vendor should
20 be allowed to bid. And when we then make that
21 determination, we notify the vendor, and they
22 might bid or they might not bid.

23 So that is the total process that
24 happens for every bid, every Public Works project.

25 COUNCILMAN NUTTER: So does that mean

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2 information for you.

3 COUNCILMAN NUTTER: I mean the goal
4 here is, one, certainly not to try to figure out
5 mean and nasty ways to deny people work. I mean,
6 if people want to bid on City of Philadelphia
7 work, hopefully, they'll do a good, job life goes
8 on.

9 My concern, and I'm going through one
10 of those experiences right now, is where someone
11 clearly is under-performing, may be stretched too
12 thin. We're in the middle of a project, and so
13 you're left with the dilemma of, do we try to hold
14 their hand and baby them along and push them and
15 shove them and encourage them to do what they're
16 supposed to do?

17 Or do you just drop them and take the
18 risk of trying to have someone step in and fill
19 their shoes and what are the legal ramifications
20 of all that and what is the time ramification of
21 making that decision? Or do you just put up with
22 some of the crap that we deal with, with some of
23 these contractors?

24 COMMISSIONER APPLEBAUM: Councilman, it
25 is our preference not to default them and have to

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2 resort to dealing with bonding companies.

3 COUNCILMAN NUTTER: Why?

4 COMMISSIONER APPLEBAUM: Because when
5 we do that, no one wins. It's a time-consuming
6 process, lawyers are brought in. There's an awful
7 lot of time that is wasted rather than get the
8 project done.

9 So I have found that that's not a
10 viable, good solution to the problem.

11 COUNCILMAN NUTTER: When a person wins
12 a bid, are they given a date certain, you know,
13 barring a tornado, act of God, or something like
14 that when the project has to be done?

15 COMMISSIONER APPLEBAUM: The
16 specifications all indicate the time that it
17 should take to compete the job.

18 COUNCILMAN NUTTER: And what's the
19 penalty for not meeting the requirement?

20 COMMISSIONER APPLEBAUM: As I know of,
21 there are no specific penalties in most of the
22 contracts. Some of them may have liquidated
23 damages, but that's not the normal that I know of.

24 COUNCILMAN NUTTER: Is it the
25 experience in maybe the private sector that a

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2 person is given a job to do, somebody's trying to,
3 you know, open a building, they've got tenants
4 that need to move in by "XYZ" date. Is there some
5 experience out there where if you're not done by a
6 certain date, it starts to cost you money?

7 MS. BITTENBENDER: It's called
8 "liquidated damages."

9 COMMISSIONER APPLEBAUM: That's
10 liquidated damages. As I said, we -- in some
11 contracts we have -- and in most, I don't believe
12 we do it. You might have read in some contracts
13 there's liquidated damages for failure to perform
14 by a date. There's also bonuses.

15 COUNCILMAN NUTTER: Right.

16 COMMISSIONER APPLEBAUM: Where if you
17 quickly, you get a bonus. If you remember, I
18 think the Schuykill Expressway had that.

19 MS. BITTENBENDER: Right, and One
20 Parkway also had them.

21 COMMISSIONER APPLEBAUM: And at one
22 point, Parkway had that too. So in some cases, we
23 do have --

24 COUNCILMAN NUTTER: Is the Schuykill
25 Expressway finished?

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2 COMMISSIONER APPLEBAUM: Excuse me?

3 COUNCILMAN NUTTER: Is the Schuykill
4 Expressway finished?

5 COMMISSIONER APPLEBAUM: I -- I don't
6 know.

7 COUNCILMAN NUTTER: Just a joke,
8 Commissioner.

9 COMMISSIONER APPLEBAUM: I think it is.

10 COUNCILMAN NUTTER: But why don't we
11 have performance either incentives or damages for
12 nonperformance on the bulk of our contracts?

13 COMMISSIONER APPLEBAUM: I would agree
14 that that would be a good idea to include in some
15 of the specifications. We have not made that a
16 definite policy. This is one area that we could.

17 COUNCILMAN NUTTER: Are we legally
18 prevented from doing that?

19 COMMISSIONER APPLEBAUM: Not that I
20 know of, no.

21 COUNCILMAN NUTTER: Okay. Is it
22 something that you're going to look into?

23 COMMISSIONER APPLEBAUM: We certainly
24 could, yes. That's one of the items that --

25 COUNCILMAN NUTTER: Do you think we

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2 could get better compliance from people if there
3 was some economic penalty for nonperformance or by
4 missing a deadline?

5 COMMISSIONER APPLEBAUM: I believe
6 there would be some minor improvements. But I
7 think the key to the success is to select and
8 prequalify good vendors, which -- realize, a
9 vendor wants to get the job done 'cause that's
10 when he gets paid.

11 COUNCILMAN NUTTER: Well, I personally
12 want to --

13 COMMISSIONER APPLEBAUM: And the key to
14 his success is doing a good job up front and
15 getting the right vendors, prequalifying the right
16 vendors and looking at vendors who have a bad
17 track record or who have too much work at the time
18 and not qualify them.

19 Now, it's interesting, we had just
20 established a new program for the Water
21 Department. The Water Department, we had have
22 that open six or seven at a time, lettings for
23 water and sewer jobs.

24 The industry out there is a small
25 number of vendors who bid on those. The problem

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2 has been that some of the vendors would come in
3 and they'd bid on a lot of them and they'd be
4 awarded too many at one time and they got into
5 trouble.

6 COUNCILMAN NUTTER: Right.

7 COMMISSIONER APPLEBAUM: We have now
8 established a brand-new program that's starting as
9 we speak whereby we will have one day where we're
10 going to have six bid openings -- they call them
11 "a letting" -- six water and sewer bid openings
12 at one time.

13 The envelopes from the contractors for
14 each bid are put on a table. The first envelope,
15 the first job is opened. The numbers are read
16 off. If a company wins that bid, he may decide
17 and determine that he wants to withdraw his
18 envelopes from the next group of bids so that he
19 can never use the complaint that "I ended up
20 winning too many and I can't do them all." So
21 this is --

22 COUNCILMAN NUTTER: Well, why would
23 someone do that?

24 COMMISSIONER APPLEBAUM: Well, they
25 would do that because they put the envelopes in,

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2 not knowing which they might win.

3 COUNCILMAN NUTTER: Right.

4 COMMISSIONER APPLEBAUM: So they put
5 one in for each job.

6 COUNCILMAN NUTTER: No, I understand
7 that, but why would they withdraw from the rest of
8 the ones down the line?

9 COMMISSIONER APPLEBAUM: Because they
10 do not have the workforce, the manpower or the
11 finances to do all six. So they win one, they
12 might withdraw from the next. So they might win
13 one, don't do anything, win the second, and then
14 come to the conclusion that they should withdraw
15 from the others.

16 Now, what this is doing is giving the
17 Water Department and the Procurement Department
18 the ammunition that a water-and-sewer vendor
19 cannot complain that they received too many jobs
20 at one time and, therefore, delay their jobs.
21 That should not happen under this new process.

22 COUNCILMAN NUTTER: Okay.

23 COMMISSIONER APPLEBAUM: We also have
24 started another interesting item, a debarment
25 process. Up to now in the City of Philadelphia,

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2 we have not had a formal debarment process. We
3 just completed that program. It's going to be
4 advertised, I think theory going to have hearings
5 -- not City Council hearings, but public
6 hearings. So there will be a process in place,
7 that vendors -- Public Works and others -- who are
8 poor performers, for whatever reason, will be
9 first suspended for X-number of days and then can
10 be debarred for up to three years or five years,
11 I'm not sure, from ever bidding on any kind of
12 City of Philadelphia project.

13 So we are trying to do two things at
14 one time: we want to increase the playing field
15 to get more people -- so we have more competitive
16 prices; but at the same time, we're trying to let
17 the vending community know that they're not going
18 to get away with murder, as they have in the past.

19 COUNCILMAN NUTTER: You're getting
20 tough here, Lou, at the end of the --

21 COMMISSIONER APPLEBAUM: I'll give you
22 one great story that we just came into, and I'm
23 not going to mention the name of the economy.

24 COUNCILMAN NUTTER: Please don't.

25 COMMISSIONER APPLEBAUM: But there's a

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2 company that does repair services for us, and they
3 repair products. And part of the bid is to charge
4 us per pound for material that goes into
5 completing the product.

6 And we had been receiving invoices from
7 this company. They would take a product and would
8 charge us for 100 pounds of material to fix it.
9 We then went -- or the Operating Department went
10 to the catalog and found if you bought this
11 product brand new, what weighs, and it weighs
12 about 20 pounds, and they're charging us for 100
13 pounds of material to fix it, to go into it, so --

14 COUNCILMAN NUTTER: It shows you that
15 more is always better.

16 COMMISSIONER APPLEBAUM: So, you know,
17 it's a constant battle, and we try our very best
18 to service, supplies and equipment, and Public
19 Works contractors who are --

20 COUNCILMAN NUTTER: Can you, Lou, in
21 conjunction with Miss Bittenbender and the various
22 representatives from the Law Department, put
23 together a piece for us on this particular issue?

24 COMMISSIONER APPLEBAUM: On the
25 debarment issue?

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2 COUNCILMAN NUTTER: Debarment,
3 disqualification, legal ramifications of what
4 happens when you do any of these various
5 processes. I'd like to know what the City
6 Administration directly plans to do vis-a-vis the
7 State about the 1921 statute and the \$4,000
8 limit. And, lastly, the date certain for
9 completion, and penalties for lack of completion
10 of projects, as well as a date certain by which
11 the project's supposed to be done.

12 I am intrigued by the processes, as
13 laid out by Miss Bittenbender, which seems to have
14 her projects starting, or some part of the
15 projects starting literally in the previous fiscal
16 year, anticipating the receipt of dollars come
17 July 1 of the next fiscal year and things kind of
18 hitting the ground running, and whether or not
19 that particular process can be expanded throughout
20 the rest of the government.

21 I mean I guess I'm now concerned that
22 we have one part of the government doing projects
23 and procurement of services in one way, and
24 everybody else either doing them another way or
25 their own way or the way they've always done

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2 them. I won't make a judgment as to whose is
3 better than whose, but it just seems to me that it
4 makes a lot more sense that everybody's doing the
5 same thing and, hopefully, it's improving the
6 system.

7 COMMISSIONER APPLEBAUM: We will try
8 our very best. That was a lot.

9 COUNCILMAN NUTTER: It's a lot of
10 stuff. I'm glad you came over today, Lou.

11 COMMISSIONER APPLEBAUM: We have
12 attorneys here today from the Law Department who
13 will help us and we can put that together. I
14 think what you were talking about is a process
15 that is used with professional service projects.

16 COUNCILMAN NUTTER: Right.

17 COMMISSIONER APPLEBAUM: That expedited
18 method that they have which --

19 COUNCILMAN NUTTER: It has a lot to do
20 with the design.

21 COMMISSIONER APPLEBAUM: Right, and
22 that has a lot to do with the ACIS program that's
23 new, that's just been implemented the last few
24 years, and that helps that.

25 COUNCILMAN NUTTER: Okay, all right.

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2 COMMISSIONER APPLEBAUM: We'll try our
3 best to get back to you on most of that.

4 COUNCILMAN NUTTER: Thank you. It will
5 go to the Chair and then get out to us.

6 COUNCIL PRESIDENT VERNA: Thank you.

7 COUNCILMAN NUTTER: Thank you very
8 much, Madame Chair.

9 COUNCIL PRESIDENT VERNA: Councilman
10 Nutter?

11 COUNCILMAN NUTTER: I'm done.

12 COUNCIL PRESIDENT VERNA: Are you
13 finished?

14 COUNCILMAN NUTTER: Yes.

15 COUNCIL PRESIDENT VERNA: I see that
16 we're spending approximately \$167 million in
17 capital funding in FY 2000 on the airport
18 expansion.

19 The last time the airport had an
20 expansion, many of the neighboring businesses had
21 to be relocated. Is this the case in this
22 expansion? Would that hold true here? Has this
23 proposal gone to the Eastwick PAC, do you know?

24 MS. KAPLAN: I don't know. I don't
25 think that this is going to require that kind of

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2 relocation. There was an environmental impact
3 process that went on, but perhaps someone else
4 would like to comment from the airport.

5 COUNCIL PRESIDENT VERNA: Do we have
6 somewhere here from the airport?

7 (Charles Isdell comes forward.)

8 COUNCIL PRESIDENT VERNA: Good
9 afternoon.

10 MR. ISDELL: Good afternoon, President
11 Verna. I'm Charles Isdell, the acting Director of
12 Aviation. And there are no relocations of any
13 businesses planned as part of the expansion
14 program described in the budget today.

15 COUNCIL PRESIDENT VERNA: Did we have
16 an environmental impact study?

17 MR. ISDELL: Well, I think there are --
18 there are a number of different projects included
19 in the appropriation, and each one of them will
20 have an environmental impact study done before the
21 transactions are completed.

22 And I didn't want to forget to respond
23 to your question about the Eastwick PAC. We've
24 contacted Eastwick PAC recently, and we will be
25 attending their upcoming meetings in keeping them

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2 abreast of the impact of our upcoming projects
3 both in terms of noise and traffic and any other
4 impact, which we hope some of which will be
5 positive certainly for the community, and we
6 certainly will do that aggressively and
7 proactively.

8 COUNCIL PRESIDENT VERNA: When do you
9 anticipate that this work will start?

10 MR. ISDELL: Well, the biggest
11 projects, of course, are scheduled to start in
12 April of this year our two new terminal
13 buildings. And they will probably -- the total
14 package will probably take two to three years.

15 COUNCIL PRESIDENT VERNA: Okay, thank
16 you. Thank you.

17 MR. ISDELL: Thank you.

18 COUNCIL PRESIDENT VERNA: Line item 39,
19 I note that we are spending \$1.8 million in
20 FY 2000 on site acquisition for the Avenue of the
21 Arts South. What sites are you anticipating
22 acquiring, and what uses are you anticipating for
23 these sites?

24 MS. KAPLAN: Part of this, I think is
25 that the City had made a certain commitment toward

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2 the purchase of the site that was acquired for the
3 Orchestra Hall for Art PAC, and we did not have
4 enough money from previous capital allocation to
5 pay for that. So part of it is going to that.

6 There is also another portion of it
7 that is going to a site at Broad and South that is
8 going to be used for elderly housing. I think
9 it's kind of the second phase of --

10 COUNCIL PRESIDENT VERNA: Is that on
11 the south side or the east side or west side?

12 MS. KAPLAN: It's on the northeast
13 corner of Broad and South. I think it's the
14 second phase of a project for the Sons of Italy,
15 that it will be elderly housing or some form of
16 elderly housing or it may be market-rate housing
17 or subsidized housing.

18 And through PIDC the site is to be
19 acquired now. I believe that money will be paid
20 back if this project goes ahead. If the project
21 doesn't go ahead, it was deemed that it would be a
22 good idea for us to control this site anyway for
23 the Avenue of the Arts and to be able to either
24 resell it at a later point to another developer or
25 use it for some arts project that we might need it

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2 for at sometime in the future.

3 COUNCIL PRESIDENT Verna: The First
4 Judicial District. I note that once again on Page
5 198 of the Five-Year Plan, the City has refused to
6 budget money for the courts system in the hopes
7 that the State legislature would fulfill their
8 obligation to fund the courts pursuant to the
9 decision of the State Supreme Court.

10 Since we have refused to put their
11 operating budget into the plan, why are we
12 spending money on the capital improvements?

13 MR. KAPLAN: That's an excellent
14 question. There are two reasons: one is that
15 regardless of the fate of the debate between the
16 State and the City and the other counties over
17 court funding, we will own the Family Court
18 building, which is the largest single project
19 funded in that line.

20 COUNCIL PRESIDENT Verna: And
21 eventually, would the State take over that
22 building?

23 MR. KAPLAN: Well, that would be the
24 second part of my response, which is that most of
25 the proposals we've seen for State court funding,

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2 because the variety of different arrangements that
3 there are in different counties for housing the
4 courts, in most counties, the courts are either in
5 a county building, or the counties have
6 traditionally provided some sort of location for
7 the venue for their offices and courtrooms.

8 It's been assumed in most cases that
9 all the State might choose to -- the eventual deal
10 might have all the State reimbursing the counties
11 for essentially a rental payment for those
12 facilities, that in most cases, the courts would
13 stay in buildings they're in now, at least in the
14 short term.

15 For example, here, with the
16 construction of the CJC, we're taking about --
17 I've forgotten the exact number but it's somewhere
18 around a \$150 million facility. For the criminal
19 justice part of our courts, we have the courts in
20 this building, we have the courts in that
21 building. All of those are owned by the City.

22 Obviously, we could sell the State the
23 criminal courts building, but we wouldn't sell
24 them the portion of City Hall that they occupy.

25 So the assumption has been, for

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2 purposes of the budget, that if there were a court
3 funding plan, that we would probably be reimbursed
4 for providing office space for them in all the
5 various locations. And that, therefore, on top of
6 the fact that we own the building and it needs
7 renovation, that whatever happens with court
8 funding, we will need to have a modern court
9 facility for Family Court anyhow.

10 COUNCIL PRESIDENT VERNA: On Page 242
11 of the Five-Year Plan, it states that L&I housing
12 inspectors have been retrained on stricter
13 enforcement provisions in the new Property
14 Maintenance Code.

15 Can you be a little more specific about
16 these new provisions? I note that last year we
17 added ten housing inspectors, and the amount of
18 inspections really declined. Can you give us an
19 account of why that happened?

20 MR. KAPLAN: I think that question
21 would best be answered from someone from L&I -- do
22 we have a -- I think because they don't have a
23 large capital budget --

24 COUNCIL PRESIDENT VERNA: Is someone
25 here from L&I, please?

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2 MR. KAPLAN: However, that would be a
3 legitimate, I think, question for their operating
4 budget since the housing inspectors are funded
5 from the Operating Budget and the responsibilities
6 they fulfill are Operating Budget
7 responsibilities. So we'll make note of the
8 question and have them come prepared to the
9 hearing to answer that.

10 COUNCIL PRESIDENT VERNA: Okay. The
11 Chair at this time recognizes Councilman Ortiz.

12 COUNCILMAN ORTIZ: Thank you, Madame
13 Chair.

14 Miss Bittenbender, on Page 2 of your
15 testimony, you say that they consistently maintain
16 the anti-discrimination policy by increasing the
17 percentage of minority business participation. Do
18 you have a list of those companies? And if you
19 could do that, could you make that available to
20 the President of -- in terms of professional
21 services?

22 MS. BITTENBENDER: Certainly.

23 COUNCILMAN ORTIZ: And the criteria in
24 terms of professionals that you use for selection
25 of bidders and so on?

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2 MS. BITTENBENDER: Absolutely.

3 COUNCILMAN ORTIZ: And how you do that.

4 MS. BITTENBENDER: Sure.

5 COUNCILMAN ORTIZ: And that's for
6 professional services.

7 We have that -- since its creation in
8 August 1996, your office has overseen the
9 completion of over 300 projects equaling
10 \$453,695,512. That includes projects that have
11 taken all the way from the professional service of
12 design, right?

13 MS. BITTENBENDER: Yes, that's correct.

14 COUNCILMAN ORTIZ: We would like to
15 see, you know, the companies and the
16 subcontractors in terms of minority participation.

17 MS. BITTENBENDER: For all 300?

18 COUNCILMAN ORTIZ: For all 300
19 projects. Yeah, I would like to see what has been
20 the minority participation in the professional
21 contracts in this huge amount of money that we
22 have given in terms of professional contracts.

23 I will like to see also in terms along
24 those lines, the minority participation in the
25 building and the contracting -- the subcontracts

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2 that have gone out to minority contractors in
3 terms of construction and so on down the line.

4 MS. BITTENBENDER: This is going to
5 take us longer than five days to compile.

6 COUNCILMAN ORTIZ: Well, we have until
7 -- the budget process does not end in five days,
8 right, Madame President?

9 COUNCIL PRESIDENT VERNA: You're right.

10 COUNCILMAN ORTIZ: But I really would
11 like to see the participation of minority
12 contractors in terms of this process of the
13 buildings and so on that have taken place. It's
14 following along the lines of Councilman Nutter
15 that he asked and if you can give us that.

16 MS. BITTENBENDER: Certainly.

17 COUNCILMAN ORTIZ: All right. One
18 other question that I have, and it's something
19 that is quite dear to me because John Anderson
20 began it and worked on it while he was here in
21 City Council, and that's the Public Access
22 Corporation.

23 And we had an agreement with the cable
24 companies of certain monies that were supposed to
25 be given to the City, and we -- and then there was

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2 supposed to be capital projects being built in
3 terms of studios and so on. That has never
4 happened. Never happened. And, in fact, the
5 Public Access Corporation, although an ordinance
6 was passed by City Council, it has never been
7 established.

8 And I'd like the Administration to give
9 us a reason why the Public Access Corporation,
10 which would be a great benefit to the City, which
11 is something that the cable companies promised
12 capital dollars to construct and build studios.
13 I'd like to have an answer as to why we're not
14 following up and getting those monies from the
15 cable companies in order to implement the
16 conditions.

17 Of the contract that we entered into in
18 1984 on. That's information to be gotten and
19 that's the question that I would like to have
20 answered. I don't think you have an answer right
21 now.

22 MS. BITTENBENDER: (Shakes head.)

23 COUNCILMAN ORTIZ: But I would like to
24 see an answer come from the Administration.

25 MR. KAPLAN: You're correct, I don't

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2 think we can answer that right now, but we will
3 provide an answer.

4 COUNCILMAN ORTIZ: Thank you.

5 COUNCIL PRESIDENT Verna: You're
6 welcome.

7 The Chair recognizes Councilman Rizzo.

8 COUNCILMAN RIZZO: Thank you, Madame
9 President.

10 I'd like to go back to something that I
11 believe you brought up, Madame President, earlier.
12 It's line item 103, One Parkway, Elevator Upgrade,
13 \$1.5.

14 If a person home, they get a home
15 inspection. When we bought this building, did we
16 know that after we bought it, that we would have
17 to spend \$1.5 million to upgrade elevators? And
18 if we didn't, why didn't we? And do we have any
19 recourse to go back to the person that sold us
20 this, if we have a need already to upgrade the
21 elevators for \$1.5 million.

22 MS. BITTENBENDER: Yes, we did know
23 that eventually we would have to replace the
24 elevators. And similar to when you buy a home --

25 COUNCILMAN RIZZO: Eventually?

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2 MS. BITTENBENDER: Yes.

3 COUNCILMAN RIZZO: We're talking about
4 we've been in this building six months, not even
5 that.

6 MS. BITTENBENDER: Right. It was a
7 six-year, I believe and I'd have to go back and
8 check the reports, but I believe the reports
9 stated that the elevators should be in good shape
10 for six years. That report was done -- and,
11 again, I'd have to go back and verify the date.

12 So, yes, we did anticipate and know
13 that eventually we would have to replace the
14 elevators.

15 COUNCILMAN RIZZO: Six months and six
16 years is a little off the target.

17 MS. BITTENBENDER: Well, six months
18 from the date the report was actually issued.

19 COUNCILMAN RIZZO: You just said six
20 years.

21 MS. BITTENBENDER: I'm sorry -- six
22 years after the date of the report was issued, and
23 I think the report was done in -- I don't know, it
24 was before my time, but I think it was '94.

25 COUNCILMAN RIZZO: Nowhere -- I can't

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2 recollect, but I sit on a committee, Public
3 Property, but I never heard that we would need to
4 spend an additional \$1.5 million on upgrades to
5 the elevator system in that building.

6 Do we have any recourse at all? Do we
7 have any recourse at to go back to Bell Atlantic
8 and say, Hey, look, we bought a building that the
9 elevators aren't adequate.

10 MS. BITTENBENDER: Councilman Rizzo, we
11 were very aware of the fact that the elevators
12 were 30 years old.

13 COUNCILMAN RIZZO: Next subject. I
14 understand that we're about \$70 million short in
15 fixing City Hall. I'm tired of explaining to
16 people and having people ask me if it's safe to
17 come in to this building. Because I understand
18 it's a \$100 million project to put a new roof on
19 this place, and tourists really truly ask me,
20 What's with City Hall, it looks like a dump.

21 We have \$30 million, I believe,
22 budgeted, and I don't see 70 million additional
23 anywhere.

24 MS. BITTENBENDER: Okay. Just to
25 answer the first part of the question, it's more

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2 than just to replace the roof. Councilman Rizzo.
3 We're also going to be stabilizing the entire
4 shell of the exterior, we're going to be cleaning
5 all the cast-iron elements, we're going to be
6 rebolting them onto the facade.

7 So it's more than just a roof project,
8 and the dollars are spread over seven years. I
9 think it's like 34 million now.

10 MR. KAPLAN: While they're looking for
11 the detail, the City Hall roof project overall is
12 well over \$100 million. And, obviously, we could
13 not accommodate that all in one budget year.

14 There's approximately -- and we'll have
15 to check the exact numbers, but there's somewhere
16 between 32 and \$34 million currently available in
17 money already appropriated for City Hall, which we
18 are proposing to use as the first phase of the
19 project, and we'll be able to discuss that in a
20 little more detail.

21 Because of that, we will not need
22 additional funding until FY 2001. And if you look
23 on Page 103 of the program, you'll see that in
24 Line 4 for City Hall Renovations, there's
25 approximately \$65 million over the life of the

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2 plan. And then there's actually two more years, I
3 believe, beyond that. So there's somewhere in the
4 range of 120 to \$130 million over the entire
5 length of it.

6 And it's a fairly daunting project, but
7 Emily may want to speak more about the details.

8 MS. BITTENBENDER: Well, I can come
9 back and discuss further details. We actually
10 just brought on board the Vitetta (ph.) Group, who
11 has worked on the City Hall project since the
12 beginning of the administration in 1991. We
13 recently brought them back on board again to put
14 together a total scope of the project in cost
15 estimates. These are preliminary estimates that
16 they, in fact, also helped establish.

17 But it's -- as I said, it's roof, it's
18 exterior stabilization, it's structural, it's
19 cleaning of the cast iron, it's re-assembling or
20 re-attaching those pieces. And so it's a major
21 effort.

22 COUNCILMAN RIZZO: My last question,
23 Line No. 104, City Hall Telephone Switchboard
24 Replacement. Are we serious? We're going to
25 replace a switchboard? There's no look at another

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2 way to do at business?

3 MS. BITTENBENDER: I think this is in
4 connection with 800 megahertz.

5 Do you want to take that one, Vince?

6 (Vince Costello comes forward.)

7 COUNCIL PRESIDENT VERNA: Good
8 afternoon.

9 MR. COSTELLO: Councilman, it's really
10 a misnomer. It's really a replacement of the
11 existing telephone console that the switchboard
12 operators use. The existing consoles are over ten
13 years old now.

14 And in conjunction with the move of
15 Public Property communications from the sixth and
16 seven floor in about a year now, we're asking for
17 additional money to upgrade the old vintage
18 consoles that the operators are now using.

19 COUNCILMAN RIZZO: Mr. Costello, has
20 there been any consideration of a better way to do
21 business, coordinate the telephone communication
22 network.

23 Telephone operators, in all due
24 respect, just don't seem to be the way to enter
25 the next millennium -- not with no disrespect for

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2 what they do. But I'm hoping that we're just not
3 carrying a technology forward that should be
4 revisited and looked at to a different way to do
5 business. I would hope you're just not cookie
6 stamping out the same way we do business going
7 forward.

8 I think we've had this conversation
9 before, that there may be a way to centralize all
10 of us and do it differently. I would hope we're
11 just not going to spend half a million dollars to
12 replace technology that, in my opinion, is
13 antiquated.

14 MR. COSTELLO: There was some
15 consideration given some years ago, Councilman, to
16 perhaps at least cutting back some of the shifts
17 that the switchboard operators make, to making the
18 switchboard 9-to-5 operation, as some other cities
19 have done.

20 But in consideration doing that,
21 someone has to take the calls after hours. And
22 that's always been a decision made by successive
23 administrations that it's better to have a minimum
24 number of people in place from 5 o'clock
25 throughout, until the next morning, rather than

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2 having calls dispersed all over the City.

3 COUNCILMAN RIZZO: I'm not suggesting
4 that that's not a good way to do business. But
5 I'm suggesting that we have a fire department,
6 that we have a Police department that has 24-hour
7 operations. Has anyone talked to see if we can't
8 get together and again save the taxpayers of this
9 city some money instead of having stand-alone
10 operations in almost every operating department in
11 this government?

12 I mean, come on now, let's start
13 talking to each other.

14 MR. COSTELLO: There has been further
15 discussion about combining the call-taking and
16 dispatching operations of police, fire, and
17 municipal. That does require, however, a
18 centralized location, or at least one location
19 which the City does not have at the present time.
20 As you're well aware, there's really no room at
21 the Police Administration building or Police
22 Headquarters, and there's very little room at Fire
23 and very little room here in City Hall.

24 COUNCILMAN RIZZO: Well, I would appeal
25 to you or to your commissioner, before we spend a

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2 half a million dollars and have to spend another
3 half a million ten years from now, that we look at
4 this entire -- this big picture to see if there
5 isn't a better way to utilize the people that we
6 have.

7 MR. COSTELLO: Some cities have done
8 that, Councilman, but they never really combined
9 the public safety and the municipal functions.

10 COUNCILMAN RIZZO: I'm not here, you
11 know, developing a plan; I'm developing a concept,
12 which I can't believe that we can't save some
13 money and do it a better way.

14 MR. COSTELLO: Thank you, sir.

15 COUNCIL PRESIDENT VERNA: Are you
16 finished, Councilman?

17 COUNCILMAN RIZZO: Thank you, Madame
18 President.

19 COUNCIL PRESIDENT VERNA: You're
20 welcome.

21 The Chair recognizes Councilwoman
22 Miller.

23 COUNCILWOMAN MILLER: Thank you, Madame
24 Chair. I have two questions: one for the
25 Recreation Department and one for the Streets

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2 Department.

3 I notice that in this year's Capital
4 Budget, swimming pool improvements are listed.
5 And I just wanted to get on record that the Awbury
6 Pool that was not in last year's budget nor this
7 year's budget is in fact -- I've been told it's in
8 its design stage.

9 MR. KAPLAN: Councilwoman, funds for
10 renovating the Awbury Pool were incorporated in
11 the FY '98 Capital Budget, and those funds are
12 still available. And to my understanding, that
13 renovation is currently in the design stage at
14 Recreation.

15 COUNCILWOMAN MILLER: Okay. It must
16 have been included after this was printed because
17 last year, I couldn't find it.

18 MS. KAPLAN: It was two years ago that
19 the funds were included.

20 MR. KAPLAN: This is the FY 2000
21 budget, so you have to go back two to find it. We
22 can find actually the particular page, and it will
23 also, you know, appear when we propose the
24 carry-forward of current projects into 2000.
25 You'll be able to see it more clearly. This just

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2 includes the 2000 projects.

3 COUNCILWOMAN MILLER: Okay. Well, I
4 meant the one last year that was printed.

5 And I'd also like to know if the
6 allocation for the Streets Department under
7 Traffic Control, if that includes money for school
8 flashing lights?

9 MR. KAPLAN: No, it does not.

10 COUNCILWOMAN MILLER: Okay. Well,
11 maybe we can talk a little later, but that's a
12 really big issue with lots of parents and lots of
13 schools.

14 MR. KAPLAN: I know that, clearly,
15 there are a number of Councilmembers that have
16 raised that issue. I believe that the original --
17 there's been a fair amount of discussion between
18 members of City Council and member of the
19 Administration on this.

20 I think the Administration believes
21 that it made a commitment to funding a certain
22 level of flashing lights. That may be something
23 that we can, as you suggest, talk about further.

24 COUNCILWOMAN MILLER: Okay, thank you.
25 Thank you, Madame President.

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2 COUNCIL PRESIDENT VERNA: Thank you.

3 Do you have any indication as to how
4 much flashing lights will be approved for
5 installation?

6 MR. KAPLAN: Originally -- my memory
7 may fail me here, but originally, I believe that
8 \$500,000 was made available to do school flashing
9 lights on essentially a first come/first served
10 basis.

11 Based on individual Councilmembers'
12 requests and those which were able to be
13 completed, I believe 44 projects were completed.
14 So the average cost is somewhere around \$11,000,
15 \$12,000.

16 COUNCIL PRESIDENT VERNA: So for the
17 members that are here listening to you today,
18 should we send our list down today so that we
19 could be first come, first served?

20 MR. KAPLAN: I believe that the Streets
21 Department has been keeping a continuing list.

22 COUNCIL PRESIDENT VERNA: Okay.
23 Councilwoman?

24 COUNCILWOMAN MILLER: They may be
25 keeping a list, but I don't think they've made a

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2 commitment to fund school flashing lights.

3 MR. KAPLAN: That is correct. The
4 Administration believes its original commitment
5 was to fund \$500,000; and that beyond that,
6 individual Councilmembers would fund those
7 projects.

8 COUNCILWOMAN MILLER: Through the
9 Capital?

10 MR. KAPLAN: Yes.

11 COUNCILWOMAN MILLER: We can talk about
12 it later.

13 MR. KAPLAN: Absolutely.

14 COUNCIL PRESIDENT VERNA: Thank you. I
15 understand the Administration has already agreed
16 to that, Councilwoman.

17 I just have one last question. The
18 Capital Program contains funding requests in
19 excess of \$672 million in new tax-supported
20 general obligation bonds during the period FY 2000
21 through FY 2005.

22 What is the City's current
23 debt-incurring capacity, and what do you
24 anticipate it will be in FY 2005?

25 MR. KAPLAN: I should know those

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2 numbers off the top of my head but I don't.

3 The current capacity, as I had
4 mentioned earlier, is in the range of 1.4 billion,
5 I believe, the last time we calculated it.

6 Subsequent to our recent issue, we had somewhere
7 in the range after about \$350 million of capacity
8 remaining. Obviously, that changes each year,
9 depending on how much principal we pay off and
10 what the assessment values are for the City.

11 It's our estimation that somewhere in
12 the range of 2005, the City probably would hit the
13 debt ceiling. And, frankly, the question isn't
14 whether we will or not; it's just when. At some
15 point in the middle of the next decade, the City
16 will need to entertain a number of alternatives
17 for addressing that issue.

18 One reason we have tried to maintain
19 capital spending at the \$125 million-per-year
20 level for general obligation funding is that --
21 the other being the affordability. As you know,
22 Philadelphia's considered to be a city which has a
23 very high proportion of debt to begin with.

24 COUNCIL PRESIDENT VERNA: Thank you. I
25 also note that \$17.5 million is earmarked for

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2 streets to be reconstructed. I'm sure that many
3 of the District Councilpeople would like to know
4 what streets are scheduled for reconstruction.

5 If you could send us a list -- if the
6 Streets Department could send us a list, I will
7 make certain that every District Councilperson has
8 it.

9 MS. KAPLAN: I'm sure the Streets
10 Department can do that.

11 COUNCIL PRESIDENT VERNA: Thank you.

12 The Chair recognizes Councilman Rizzo.

13 COUNCILMAN RIZZO: Thank you, Madame
14 Chair.

15 Could someone at that table explain to
16 me the relationship that we have with SEPTA. And
17 have all of these -- on Page 35, these budgeted
18 items, been reviewed to see if we need -- to see
19 that SEPTA doesn't have more responsibility for
20 some of these improvements?

21 I'm -- sometimes it's not clear to me
22 why we have so much responsibility to do as much
23 as we do for the SEPTA.

24 (Denis Goren comes forward.)

25 MS. GOREN: Denise Goren, Deputy Mayor,

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2 Transportation. Good afternoon.

3 COUNCIL PRESIDENT VERNA: Good
4 afternoon.

5 MS. GOREN: SEPTA's Capital Budget is
6 primarily financed out of federal grant funds
7 which require matching dollars. The City's match
8 is usually so highly leveraged that for every
9 dollar we put in, \$27 for capital funds come from
10 other sources.

11 These projects which are listed here
12 are those capital projects which go through a
13 fairly long iteration, through the regional
14 planning process as well as our review as to
15 projects which we believe keep intact the
16 infrastructure of our transit system the City is a
17 relatively very small partner in investing in
18 these projects.

19 There are additional capital projects
20 that SEPTA funds that are a part of the City's
21 system through other resources for which our
22 capital dollars are not included. Some of those
23 funds come directly out of fares.

24 COUNCILMAN RIZZO: Are these projects
25 reviewed to make sure that we're paying our fair

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2 share and not being --

3 MS. GOREN: Each project is reviewed
4 not only from a fiscal standpoint, but actually
5 from an engineering perspective. All plans,
6 specifications, and meetings are reviewed either
7 by representatives of CPO and my staff and through
8 monthly meetings with City planning members as
9 well looking at these priorities and projects in
10 terms of what the expenditures are, what the
11 useful life of the infrastructure is. And that's
12 done, of course, not only at the local level but
13 at every level of government for this Capital
14 Program.

15 COUNCILMAN RIZZO: Line Item 109. Are
16 you telling me that this \$2.25-million-plus here,
17 that this citywide SEPTA Regional Rail Division
18 Bridge Improvement Program is also being funded by
19 federal and SEPTA dollars?

20 MS. GOREN: Oh, absolutely. But we are
21 finding that as I take my glasses off --

22 COUNCILMAN RIZZO: Page 35, Page 35 of
23 the Capital Budget.

24 MS. KAPLAN: If you look in this book,
25 I think you'll see the other --

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2 COUNCILMAN RIZZO: Yeah, yeah, I've
3 already looked in that book; but I'm working n
4 this book.

5 MS. KAPLAN: Well, it's the same
6 project. I think the smaller book doesn't show
7 the other sources of funding.

8 So if you look at Page 109 in the
9 larger book, you will see that for each of the
10 subprojects, you can see that the City's share,
11 which is represented by "CN" is a very small
12 portion of all the funding that's allocated.

13 You see Page 109?

14 COUNCILMAN RIZZO: Mm-hmm, got it.

15 MS. KAPLAN: Okay. The first
16 subproject, Regional Rail Division Bridge
17 Improvement Program -- 175,000 of City money and
18 then all of the other money is either federal or
19 State or other sources. So we're getting, you
20 know, for \$175,000, we're getting over \$7 million
21 of funding toward the project.

22 And if you go through the others,
23 they're pretty much the same way. So that we're
24 spending, you know, a very small portion of City
25 dollars to leverage a very great deal in terms of

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2 federal and State funds.

3 And then, as Denise Goren indicated,
4 there are also projects that are in SEPTA's
5 capital program that you don't see here because
6 we're not contributing anything to those projects,
7 and they're also benefitting the City portion of
8 the system.

9 COUNCILMAN RIZZO: So where can you go
10 without having a book in the right hand, a book in
11 the left hand, and running over to SEPTA to see
12 all of this -- the bottom line, I hate to use that
13 word, but where do you get the bottom line?

14 MS. KAPLAN: Well, if the thick book
15 tells you all the sources of funding, what you
16 don't see here are the projects that are in
17 SEPTA's capital program that are not in our
18 capital program; we could get you that
19 information.

20 MS. GOREN: I'd be delighted to get a
21 copy of SEPTA's capital program. They, in fact,
22 have not finished their capital budget process for
23 this year. In fact, they're just initiating it
24 right now totally.

25 And as soon as that draft's together, I

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2 can get it to you. That will show projects such
3 as the total rehabilitation and reconstruction of
4 the Frankford elevated in West Philadelphia, which
5 isn't listed here.

6 COUNCILMAN RIZZO: Okay, thank you.

7 Thank you, Madame Chair.

8 COUNCIL PRESIDENT VERNA: You're
9 welcome.

10 The Chair recognizes Councilman Nutter.

11 COUNCILMAN NUTTER: Thank you, Madame
12 Chair, two questions.

13 Miss Kaplan, I'd like to talk about
14 Line 67. Actually, this is probably more of a
15 Dean Kaplan as opposed to a Barbra Kaplan
16 conversation. Line 67 in the Capital Program,
17 which is on Page. . .

18 MR. KAPLAN: 57.

19 COUNCILMAN NUTTER: Page 57, Capital
20 Program book. Barbara's in the other book.

21 In the Capital Program book, Page 57,
22 Line 67, Dean Kaplan. One, thank you for putting
23 the money in the Capital Program. But you're
24 aware that the voters of the City, I think, by
25 over a 70 percent affirmative vote, said that

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2 they'd like to have new voting machines. You're
3 also aware that the timing on this is that the
4 project by State statute is to be completed within
5 103 weeks. The election that this was voted on
6 was in November of 1998. You have the \$21
7 million, which I greatly appreciate, in the FY '01
8 budget.

9 How do you propose that we're going to
10 complete this project that has a clock running
11 already of 103 weeks and the money is not
12 available until FY '01, which is July 2000?

13 MR. KAPLAN: We think that's sufficient
14 time to purchase the machines and have them
15 installed, in 103 weeks.

16 COUNCILMAN NUTTER: Well, the only
17 problem with this is -- you said you think it's
18 sufficient time?

19 MR. KAPLAN: Yes.

20 COUNCILMAN NUTTER: Isn't it correct
21 that there is virtually no manufacturer and that
22 there are only three manufacturers basically in
23 the new electronic voting machine business. None
24 of them are going to be able to manufacture
25 upwards of 3600-some voting machines immediately,

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2 right? So how are you going to do it?

3 MR. KAPLAN: Well, I. . . I think that
4 there are two issues. One is -- you raise a good
5 point. However, first of all, I doubt that we'll
6 be ordering new voting machines well before that
7 time. Second of all, I think that there probably
8 will be an opportunity for us to either partially
9 certify that purchase or certify it --

10 COUNCILMAN NUTTER: I'm sorry, I didn't
11 hear the first part of what you said.

12 MR. KAPLAN: I think that the timeline
13 for procuring the voting finances that we
14 anticipate -- and I hasten to add that that is not
15 something that's been developed in detail at this
16 point -- is such that I don't anticipate that we
17 would be paying bills with this money before July
18 of 2000.

19 COUNCILMAN NUTTER: Well, what's going
20 on right now?

21 MR. KAPLAN: I don't know that
22 anything's going on right now, other than
23 preliminary investigation of how to purchase them,
24 assuming that this money is approved.

25 COUNCILMAN NUTTER: Well --

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2 MR. KAPLAN: I don't think we would
3 dedicate a lot of time to --

4 COUNCILMAN NUTTER: The clock started
5 ticking in November of '98. Your own estimates
6 were that it might take upwards of a year to have
7 a procurement process in place -- although I think
8 at the public hearing on this issue, we had some
9 debate about whether it would take the wondrous
10 Lou Applebaum a year to develop a procurement
11 process for machines that could only come from one
12 of three vendors.

13 The vendors are well known. I have no
14 interest in any of them in particular. We know
15 their products. Some of them are in use in other
16 jurisdictions close to us. So why would we be
17 waiting, or why is there nothing going on right
18 now?

19 MR. KAPLAN: I think we know who the
20 potential vendors are. I don't think that there
21 is necessarily an agreement on what particular
22 product we would be purchasing.

23 COUNCILMAN NUTTER: Well, the only way
24 you're going to get agreement is if you're having
25 discussions about types of product. I mean, it's

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2 kind of a Procurement City Commissioner's
3 discussion. You'll never have agreement if nobody
4 talks to each other.

5 MR. KAPLAN: I don't disagree with that
6 but I think that in anticipation and prior to
7 approval of the budget, I don't know that we would
8 initiate a full-blown procurement process.

9 COUNCILMAN NUTTER: Well, what's the
10 definition of a "full-blown procurement process"?

11 MR. KAPLAN: Well, I think it's
12 dedicating time and procuring the voting machines
13 prior to the approval of the Capital Budget and
14 moving forward is the --

15 COUNCILMAN NUTTER: But those dollars
16 aren't in this year's Capital Budget; they're
17 proposed in the Capital Program and hopefully
18 they'll show up in next year's Capital Budget.

19 I mean, I guess part of the assumption
20 here was that we would phase in the use and site
21 location of some of these machines as opposed to
22 trying to show up at 1600-plus polling places on
23 one day with 3600-some-odd machines. I mean that
24 sounds like a logistical nightmare to try to do
25 that.

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2 MR. KAPLAN: Yeah. I don't know that
3 I've ever been -- I have not participated in
4 enough discussions to know but I'm not aware of
5 any discussion about phasing it in, although it
6 seems like a reasonable idea.

7 On the other hand, that means that you
8 would have to find -- because you probably order
9 all of them at once, if you do that, you would
10 have to not spend other money in order to free
11 this up earlier.

12 COUNCILMAN NUTTER: Or you could
13 allocate some dollars in FY 2000, and the bulk of
14 the dollars or the remaining dollars in FY '01,
15 right?

16 MR. KAPLAN: That's possible. It would
17 probably cost you more, but you could do that.

18 COUNCILMAN NUTTER: Why would it cost
19 you more if you're dealing with the same
20 contractor? I mean, they can't provide all of the
21 machines that we need in '00, in '01 anyway.

22 But if there is some lead time and if
23 they have a contract with us and they know how
24 many machines we're going to need because we know
25 how many machines we have now and more than

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2 likely, we're going to have same number of
3 machines, it's one price.

4 MR. KAPLAN: Well, I think that if
5 we're going to fund it, we have to have an
6 appropriation in place to sign the contract.

7 COUNCILMAN NUTTER: Mm-hmm. And do you
8 have to have all of the money?

9 MR. KAPLAN: Not necessarily. But I'm
10 saying it would depend on how we set it up.

11 COUNCILMAN NUTTER: All right.

12 MR. KAPLAN: I think it was clearly we
13 made a choice in this year's budget that if we
14 were to spend 10 or \$20 million in voting machines
15 in next year's budget, in the FY 2000 budget, we
16 would have to forego a large number of important
17 projects; whereas, we had clearly identified 2001
18 as the funding year, and obviously, there was a
19 presumption that we can purchase the machines
20 within the time allotted.

21 COUNCILMAN NUTTER: But that also sets
22 back your time of implementation and installation
23 of the various machines, and we did identify for
24 you, and this Council did pass a resolution
25 seeking funding from PICA for which you have sent

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2 projects over that have been reprogrammed from
3 past PICA dollars; isn't that correct?

4 So, I mean, we don't have to have a
5 discussion about not spending some City dollars on
6 worthy and worthwhile projects; you have another
7 funding source that's been sitting with dollars
8 on, quote/unquote, emergency projects back from
9 1992. You recall that discussion, I'm sure.

10 MR. KAPLAN: I do, and I think that we
11 disagreed on -- I don't think we disagreed on
12 whether they qualify as, quote/unquote, an
13 emergency, but I think our analysis at the time
14 was that it made sense to pursue this project in
15 2001 based on the increased cost of the machines
16 as they age versus the cost of procuring new ones.

17 COUNCILMAN NUTTER: That was a
18 unilateral decision by the Administration, though.

19 MR. KAPLAN: That was our position, I
20 would agree. I would say it's a unilateral
21 decision that was our contention.

22 COUNCILMAN NUTTER: So the voters
23 should just wait notwithstanding their expression
24 of their will back from '98.

25 MR. KAPLAN: I think the voters voted

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2 to have it in 103 weeks.

3 COUNCILMAN NUTTER: Right. Is it your
4 testimony here today that we'll new voting
5 machines in all the public places in Philadelphia
6 within two years of November of 1998; is that your
7 testimony today?

8 MR. KAPLAN: Yes, that's the
9 requirement, that's my testimony.

10 COUNCILMAN NUTTER: Okay, all right, no
11 problem.

12 Line Item 119, in the current budget.
13 The explanation in the Capital Program book is
14 under "Recreation Improvements." It says that
15 recreation facilities will be improved under a
16 grant from the Commonwealth. Site selection is
17 contingent on forthcoming grant requirements.

18 Can you tell me what the source of the
19 State grant is from the Commonwealth? And how is
20 it decided what projects would be on that list?

21 MR. KAPLAN: Eric Iffrig from the
22 Recreation Department is coming.

23 (Eric Iffrig comes forward.)

24 MR. IFFRIG: Good afternoon.

25 COUNCIL PRESIDENT VERNA: Good

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2 afternoon.

3 MR. IFFRIG: My name's Eric Iffrig,
4 Director of Planning and Construction with the
5 Recreation Department.

6 The grant application was turned in in
7 November, this past fall. It's for a series of
8 court improvements throughout the City -- both
9 roller hockey and tennis courts. And that's to --

10 COUNCILMAN NUTTER: What part of the
11 State government has this overriding interest in
12 hockey courts and tennis courts?

13 MR. IFFRIG: This is the State's
14 Keystone Grant Program, the old Community Affairs
15 Department. That's a standing program that's, I
16 believe, funded by -- it's DCNR now, thank you.

17 COUNCILMAN NUTTER: I'm sorry.

18 MR. IFFRIG: It's DCNR in the State.
19 There's a Keystone Grant Program, which is funded
20 by, I believe, state sales tax transfer taxes.
21 And a certain amount of that is committed to fund
22 bonds for community improvements, particularly
23 recreation improvements.

24 So we won't know when the grant award
25 is. It's usually in March or later in the spring.

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2 COUNCILMAN NUTTER: What are the
3 criteria for this grant?

4 MR. IFFRIG: That there be improvement
5 municipal property, that -- this particular phase
6 of the grant -- of the grant program, there are
7 other phases. That it be serving the community,
8 City property.

9 COUNCILMAN NUTTER: The bar is pretty
10 low on this one, huh?

11 MR. IFFRIG: I'm sorry?

12 COUNCILMAN NUTTER: The bar is pretty
13 low on this one.

14 MR. IFFRIG: It's not that specific
15 really. Improvements to recreation facilities.

16 COUNCILMAN NUTTER: Okay. And how is
17 the list developed?

18 MR. IFFRIG: Well, we try and determine
19 the number of projects that we'd like to see
20 funded within the limited budget that we have. We
21 look at projects that we've proposed over a series
22 of years to try and get them developed somehow.

23 We have partnerships with the NJTL and
24 with professional sports teams for the roller
25 hockey. And those programs work well, they've

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2 been growing. And it's a citywide program; it's
3 not of any particular interest to any specific
4 part of the City, but to the City overall.

5 So we try and get either large programs
6 or some citywide program like this funded on these
7 grant applications.

8 COUNCILMAN NUTTER: So this category
9 might be a potential prime funding source for
10 something like the 21st Ward Ice Rink, Wynnefield
11 Recreation Center.

12 MR. IFFRIG: They're -- they have some
13 limitations on new site acquisition and
14 facilities. The program is pretty much a
15 successor of the RERA (ph.) Program, which was a
16 renovation program for existing facilities. It
17 has somewhat of the same intent on it.

18 I personally don't know. The RERA
19 Program used to have a specific percentage set
20 aside for different types of community programs,
21 whether surveys or acquisitions or renovation
22 programs.

23 And the ability to secure the grant
24 would be affected by the type of grant you put
25 in. There was a limited amount of study money

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2 that would be granted much more in reconstruction
3 money. So the odds were better on the grant award
4 with reconstruction projects.

5 COUNCILMAN NUTTER: But if we were
6 creative, we might be able to put something
7 together.

8 MR. IFFRIG: I'm sure it's possible.

9 COUNCILMAN NUTTER: Okay, good answer.
10 Thank you.

11 MR. IFFRIG: Thank you.

12 COUNCILMAN NUTTER: Thank you, Madame
13 Chair.

14 COUNCIL PRESIDENT VERNA: You're
15 welcome.

16 Are there any other questions for
17 members of the committee?

18 (No further questions.)

19 COUNCIL PRESIDENT VERNA: Seeing none,
20 I believe we have several other witnesses that
21 would like to testify.

22 Miss Harper? Is Miss Harper here?

23 (No response.)

24 COUNCIL PRESIDENT VERNA: Dina Mendros?

25 (Dina Mendros comes forward.)

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2 COUNCIL PRESIDENT VERNA: Thank you for
3 your patience. Please identify yourself for the
4 record and proceed with your testimony.

5 MS. MENDROS: Okay, my name is Dina
6 Mendros, and I am a member of the Philadelphia
7 Community Access Coalition, which is a group that
8 has been around for about a year and a half, that
9 is trying to get the City of Philadelphia to
10 fulfill its commitment, which it made in the '80s
11 when television came to this area, to create
12 public access television in Philadelphia -- that
13 is, to create the not-for-profit corporation that
14 was passed by Council that would be in charge of
15 getting and disbursing monies to create public
16 access television.

17 Philadelphia is the only major city in
18 this country that does not have public access
19 cable television. And public access cable
20 television provides the opportunity for people
21 throughout the community to express their views on
22 any number of subjects. It is something that has
23 been important for democracy and it is something
24 that could be very beneficial to the city.

25 Earlier today, I was at a meeting that

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2 took place in the Mayor's reception room that was
3 about the issue of welfare change. And one of the
4 things that came up during this meeting was that
5 there's a lot of misinformation or non-information
6 that is not going to people who will soon be off
7 welfare rolls. That's something that the present
8 mayor, Ed Rendell, has remarked is a very serious
9 issue that will take place for the City of
10 Philadelphia in March.

11 If we had public access television,
12 this is just one of the ways that this kind of --
13 that this type of a media outlet could be used
14 for. It could be used to inform citizens,
15 residents of Philadelphia about what the changes
16 are and what are -- what is -- information that
17 they need to be able to go through these changes
18 with the least amount of distress.

19 Also City Councilpeople would be able
20 to take advantage of public access television.
21 They would be able to reach their constituents and
22 give them lots of useful information. And any
23 number of city agencies would be able to use
24 public access television to tell citizens of
25 Philadelphia information that they need to know to

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2 have a better situation living in Philadelphia.

3 Another way that public access
4 television would be beneficial for the citizens
5 is, it could become a place for job training, both
6 for young people, for people coming off welfare
7 programs and needing training and jobs to go back
8 to work to fulfill their requirements.

9 Another way that public access would be
10 beneficial is just to be a way that other
11 organizations throughout the City and other
12 individuals throughout the City could express
13 their views on issues that are important to them,
14 their views about some of the things going on in
15 their city, and just their views about whatever
16 they felt they wanted to express to the community
17 at large.

18 The city government has been negligent
19 on this issue. They have been -- they themselves
20 have implemented a law, or some type of
21 legislation, that they wanted to create public
22 access television. They set up rules that a
23 nonprofit corporation was supposed to be set up
24 that would oversee and create this public access
25 television.

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2 City Council and the mayor has not done
3 that step. And our group, Philadelphia Community
4 Access Coalition, is asking that City Council
5 indeed go forth with this setting-up of the
6 nonprofit corporation and bring public access
7 television to City Council.

8 One of the things that has been told to
9 our group from former City Council President John
10 Street and other City Councilpeople is that
11 funding is an issue. There is money that was in
12 the original contracts and that is written into
13 the present contracts, continuing the same amount
14 of financial resources that would go to the
15 capital expenses of setting up public access
16 television.

17 We were also told by some City
18 officials that the television stations that are
19 supposed to be used for public access are -- have
20 basically been given back to the cable system,
21 cable companies, free of charge. And in New York,
22 this issue had gone to court, and it was found
23 that the -- the courts found that it was illegal
24 for the city to give these public access stations
25 -- either public educational or government

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2 station -- which in short term is called "PEG."

3 That it's illegal to give these stations back to
4 cable companies free of charge. And probably if
5 this was brought to court in Pennsylvania, the
6 same finding would probably be found.

7 Basically, public access is important
8 for the citizens of Philadelphia. It's an
9 important way that people in a very dispersed city
10 can communicate with one another and to tell
11 people information that, for whatever reasons, is
12 not getting out to people.

13 And we are asking that City Council put
14 into their budget that money will be allocated for
15 public access television. They said that they
16 would do this 15 years ago and, you know, the time
17 is now to go forth with this.

18 Does anyone have any questions for me?

19 COUNCIL PRESIDENT Verna: Yes. The
20 Chair recognizes Councilman Ortiz.

21 COUNCILMAN ORTIZ: Thank you, Madame
22 President.

23 This is exactly what I was talking
24 about before. Councilman John Anderson, who was
25 one of the pioneers and the leaders in terms of

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2 the overall public access issue, he derived -- and
3 the main concession to the public actually from
4 the cable companies in 1983, '84, the main
5 concession to the citizens of Philadelphia that
6 the companies made was that they would commit
7 themselves to give -- I think it was \$75,000 each
8 per year, I think, or something like that in
9 order, one, to build a state-of the-art public
10 access studio available to the people of
11 Philadelphia. And that they would commit to then
12 keep on being of service and participating in the
13 overall technical assistance and contributing to
14 the maintenance.

15 Reading, Lancaster, all the cities
16 across the Commonwealth have asked, have demanded,
17 and have gotten public access TV in their cities.
18 For one reason or another, in over two
19 administrations, we have still not fulfilled what
20 John Anderson got for the citizens of
21 Philadelphia.

22 And you're right, each one of those
23 channels is very, very lucrative. For us to give
24 them away for nothing is really, really
25 irresponsible. If they want them, they should

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2 have to pay for them. But I believe that it's
3 time that we demand and we make the cable
4 companies really responsible and to live up to the
5 contract obligations that they made to us in 1984.

6 And I think that the Mayor has to be
7 able to respond to that and give a reason why two
8 administrations still have not incorporated the
9 Public Access Corporation and still not named a
10 board I think it's about time we did I think it's
11 about time that the largest city in the
12 Commonwealth at least came up to the standards of
13 Reading and Lancaster.

14 MS. MENDROS: I want to add that there
15 has not been a big fight to get public access
16 implemented, and our group is wondering why it is
17 taking so much to get it implemented in
18 Philadelphia. And when we had public hearings on
19 this, it resulted in a resolution that you
20 proposed and was passed in December, so we hoped
21 that we could get to the bottom of why, in fact,
22 this has never taken place.

23 Because it's something that not only
24 are the citizens missing out on, which is the main
25 and most important thing, but City government

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2 itself is missing out on something. For instance,
3 in giving back these stations to the cable
4 companies for no fee, it's money that should be
5 going to the City. And we hope in order to
6 establish this not-for-profit corporation, the
7 papers of corporation have to be signed by Mayor
8 and the President of City Council.

9 So City Council President Verna, we
10 hope to be meeting with your office soon to
11 discuss this more in detail.

12 COUNCIL PRESIDENT VERNA: Thank you.

13 The Chair recognizes Councilman Nutter.

14 COUNCILMAN NUTTER: No questions for
15 the witness.

16 In one of the public records on the
17 renewal of the one of the cable companies, and my
18 colleague Ortiz may have mentioned this, but there
19 was a request made for information regarding the
20 establishment of the Public Access Corporation as
21 well as the financial implications to the City to
22 run a public access station and facility and the
23 like.

24 To the best of my knowledge, Madame
25 Chair, I don't believe that that proposal has

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2 either been sent or received. And so I would ask
3 if there are knowledgeable representatives from
4 either the Department of Public Property or the
5 Law Department -- but I think Public Property in
6 particular -- if they can at least for the moment
7 give us an update on what they have done and when
8 they plan that proposal over.

9 Certainly, we have the opportunity to
10 have public property here during the operating
11 budget cycle, but since the witness has raised
12 this issue, we did ask for that information some
13 time ago.

14 MS. MENDROS: Right. I was here at the
15 hearing when you asked for that. And we've been
16 also wondering what happened with that
17 information.

18 COUNCILMAN NUTTER: Right. I think
19 that was just a couple months ago.

20 MS. MENDROS: And last summer, the
21 summer of '98, we met with then-City Council
22 President John Street and he asked for similar
23 information, and we've never heard back if that
24 information ever got back to his office too.

25 COUNCIL PRESIDENT VERNA: Commissioner

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2 or Mr. Costello, do you want to address the,
3 please.

4 MR. COSTELLO: I do recall the request,
5 believe it was the Greater Media renewal.

6 COUNCILMAN NUTTER: Right.

7 MR. COSTELLO: Part of the request was
8 a request to look at the rates charged by
9 respective franchises. I think you introduced the
10 on behalf of the Wade representatives, and the
11 Council President introduced a resolution
12 regarding Greater Media subscribers.

13 COUNCIL PRESIDENT VERNA: Right.

14 COUNCILMAN NUTTER: That was on rates;
15 that was not on renewal as it relates to --

16 MR. COSTELLO: Right, a series of
17 requests were made.

18 COUNCILMAN NUTTER: Right. It was an
19 investigatory hearing on the rate structure and a
20 comparison of Wade's rates as compared to the
21 other two cable companies, and also it came at a
22 time when they had just announced a rate increase.

23 MR. COSTELLO: Okay. I can comment on
24 the rate situation if you'd like or we can save
25 that for another time.

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2 COUNCILMAN NUTTER: I don't want to
3 talk about rates today talk; I'd like to talk
4 about public access and what you've done in
5 response to the requests made at that time for a
6 schedule and a program and the full financial
7 costs that are estimated that the City would have
8 to absorb to have Public Access Corporation up and
9 running.

10 MR. COSTELLO: We have estimated over
11 the years that the cost of running a public access
12 corporation on a 365-day basis would cost anywhere
13 from 500,000 to a million dollars a year. I mean,
14 that's based on funding levels provided in other
15 cities of our size.

16 We certainly could do it for less. The
17 problem with that is you jeopardize the quality of
18 program and the ability to replace parts and
19 supplies, insurance, rents, whatever the case
20 might be. I mean, it can become a very big
21 operation in a large city such as Philadelphia.

22 COUNCILMAN NUTTER: Right. Is that a
23 propose -- is there a proposal that is responsive
24 to the request that was made at the time of the
25 Greater Media franchise renewal hearing that is in

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2 a form that can be sent to the Chair and then
3 distributed to the Councilmembers that is
4 specifically responsive to the issues that were
5 raised and requested at that time?

6 MR. COSTELLO: In a very short time
7 frame, Councilman, yes.

8 COUNCILMAN NUTTER: How short is
9 "short"?

10 MR. COSTELLO: Probably in a couple
11 weeks.

12 COUNCILMAN NUTTER: You'll have it by
13 the time you come here for your Operating Budget
14 testimony?

15 MR. COSTELLO: Yes, sir.

16 COUNCILMAN NUTTER: I'd encourage you
17 to do that.

18 MR. COSTELLO: Okay.

19 COUNCILMAN NUTTER: Thank you.

20 COUNCIL PRESIDENT VERNA: Thank you
21 very much.

22 Our next witness is Gretchen Clausing.

23 MS. MENDROS: She's with my group and
24 not here right now. She might be here later; will
25 she be able to speak then?

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2 COUNCILWOMAN VERNA: I don't think
3 we'll be here much longer, hon.

4 MS. MENDROS: Could I add one more
5 thing, just one brief thing?

6 COUNCIL PRESIDENT VERNA: Please
7 approach the microphone.

8 MS. MENDROS: Thank you.

9 COUNCIL PRESIDENT VERNA: Identify
10 yourself again for the record, please.

11 MS. MENDROS: This is Dina Mendros from
12 Philadelphia Community Access Coalition.

13 And one other thing that I wanted to
14 say to the Department of Public Property was that
15 in our meetings with John Street in the summer, he
16 also asked them to look into alternative funding
17 sources so that all of it -- and Gretchen has just
18 walked in -- so that the City would not have to
19 foot the entire bill, such as Councilman Ortiz
20 mentioned, that at least half of that -- we heard
21 close to half a million, which is the low figure
22 that was just given by Mr. Costello -- is provided
23 for -- that operating cost would be provided for
24 according to the contract with the cable
25 companies. And that there's in the millions of

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2 dollars an amount of money that was specified in
3 the cable contracts that would go to capital
4 expenses for buying equipment and building the
5 studios and that sort of thing.

6 So a lot of the money would not be
7 coming from the City coffers.

8 COUNCIL PRESIDENT Verna: Thank you.
9 Miss Clausing.

10 MS. CLAUSING: Yes, hi.

11 COUNCIL PRESIDENT Verna: Please
12 identify yourself for the record and proceed with
13 your testimony.

14 MS. CLAUSING: Good afternoon. My name
15 is Gretchen Clausing, and I'm here representing
16 the Philadelphia Community Access Coalition.
17 Again, my apologies for just sort of rushing in.

18 I think that our presence here today is
19 really to again raise the issue of the importance
20 of public access. It is something that I do
21 believe going forward needs to be considered, not
22 only in the budget of Public Property but also in
23 the budget of the Capital Budget of the City.

24 And you're going to have to -- I have
25 to apologize if I am repeating myself or repeating

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2 what Dina said, but I think there are so many pros
3 to this opportunity. I think that in looking
4 towards the creation of really high-paying jobs,
5 giving the opportunity for young people to learn
6 skills, to kind of raise the level of discourse
7 that happens in this city, to be able to have an
8 incredible outlet for marketing the City and its
9 activities through the use of the access channels
10 by nonprofit organizations, be it those working in
11 social services or in education or in arts and
12 culture. In terms of just wanting to see
13 Philadelphia as it goes into the 21st century, we
14 want to see the city really be wired and prepared
15 and having the kind of workforce that knows how to
16 use these technologies.

17 And, you know, again, I just want to
18 urge you all, in looking at this Capital Budget,
19 to think about -- we're not talking about vast
20 sums. We understand that based on the franchise
21 agreements, there is already money that is
22 supposed to be coming from the cable companies
23 from the franchise fees. There's monies from the
24 cable companies that once the nonprofit
25 corporation is set up by Council President and the

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2 Mayor, that then those capital monies will come in
3 to buy the equipment.

4 But those are all figures that were
5 determined 15 years ago. And I do believe that
6 the City needs to be prepared to include some
7 additional monies in making sure that Philadelphia
8 does really have the kind of state-of-the-art
9 facility that these franchise agreements --
10 really, when you look at what was written up 15
11 years ago, it was really quite exciting and could
12 really put Philadelphia out in the forefront of
13 what is happening across the country and across
14 the world in terms of using television and the new
15 technologies.

16 So thank you very much.

17 COUNCIL PRESIDENT Verna: Thank you. I
18 don't believe there are any questions. Thank you.

19 Our next witness is Karen Talarico.

20 (Karen Talarico comes forward.)

21 COUNCIL PRESIDENT Verna: Is Miss
22 Harper in the audience?

23 (No response.)

24 COUNCIL PRESIDENT Verna: Good
25 afternoon.

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2 MS. TALARICO: Good afternoon. I'm
3 Karen Talarico, and I'm the Executive Director of
4 the Friends of the Free Library. And I'd like to
5 thank you, Madame President and members of City
6 Council, for allowing me to speak this afternoon.

7 I come here representing over 6,000
8 people who call themselves "Friends of the Free
9 Library of Philadelphia." These Friends represent
10 people from every neighborhood and section of the
11 city, from all walks of life and from every age
12 level. As Friends of the Library, we're grateful
13 to City Council for including in the year 2000
14 budget continued funding for the capital
15 renovation project, which will result in the
16 refurbishment of all the Free Library's 53
17 branches.

18 If you have visited any of the
19 renovated branches, you know that the change have
20 been very dramatic. New paint and carpets, new
21 furnishings and computers have made the libraries
22 attractive and inviting. This has translated into
23 increased library usage at all of the renovated
24 branches.

25 People are attracted by the new

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2 technology at the Library where they can access
3 the Internet and surf the Web. In fact, the
4 computers have attracted people who have not been
5 library users in the past. Many new patrons are
6 now using their branch library for the first time.

7 But although new technology may be
8 inviting people to come back to their branch
9 library, the further good news is that they are
10 still taking out books once they get there.
11 Circulation is up at every branch library that's
12 been renovated and reopened.

13 Although the renovation process has
14 proceeded pretty much as scheduled, there are some
15 branches that need more attention, and the Friends
16 would like to bring them to your attention.

17 The Widener Library on Lehigh Avenue
18 was scheduled for renovation during the current
19 budget year, but the building is in such terrible
20 condition and the challenges to renovating a space
21 that has deteriorated so badly are so great that
22 the community and the library administration feel
23 that another solution is needed. We hope that the
24 City Council, the community, and the library
25 administration can work together to find the funds

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2 and the site for a new Widener Library.

3 Another such site is the George
4 Institute branch on 52 Street, south of Lancaster
5 Avenue. The existing library there is much too
6 small to accommodate the planned technology
7 upgrades in addition to the collection of books
8 and reference materials. The library
9 administration has been working with the City
10 government to find another site for this library,
11 but until one is located, the community will have
12 to do without the new computers and the Internet
13 access available to people in other parts of the
14 City.

15 The Walnut Street West Library remains
16 closed, although the library has tried to continue
17 some level of service in a much smaller space
18 across the street. The Administration continues
19 to work with the University of Pennsylvania to
20 identify a new site for this branch. The Friends
21 of Walnut Street West have tried to keep some of
22 their projects going such as an after-school
23 tutoring project for neighborhood children. But
24 without a full site library, it's impossible to
25 serve the ongoing needs of this community.

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2 The Haddington branch represents a
3 special challenge to the renovation project.
4 Haddington's a huge old Carnegie library on North
5 65th Street. The scope of this renovation is so
6 large that it must be funded over two years.
7 Repairs are scheduled to begin this year but will
8 of necessity extend into the Fiscal 2001 budget.

9 And as the library enters into the
10 final phase of the renovation to its branches, we
11 now must look to what's the crown jewel of our
12 Library system, the Central Library, at Logan
13 Square. The Central Library itself may be
14 architecturally very beautiful outside, but inside
15 the building, many of the collections are housed
16 in space that is so cramped, access to the
17 materials in them is limited.

18 The Central Library is the home to many
19 priceless volumes, prints and pictures, and
20 orchestral scores, but the age and state of the
21 building make it impossible to safeguard these
22 treasures for future generations.

23 The installation of modern technology
24 for public access has also been hampered by the
25 existence of antiquated phone systems and wiring.

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2 The modernization and expansion of the Central
3 Library will be an issue that we will want to
4 address in the very near future.

5 In closing, I would like to thank you
6 for your past support of the Free Library, and
7 urge you to extend that support by continuing to
8 fund the capital needs of the Library and its
9 branches during the upcoming fiscal year.

10 Thank you.

11 COUNCIL PRESIDENT Verna: Thank you.

12 The Chair recognizes Councilman Nutter.

13 COUNCILMAN NUTTER: Thank you, Madame
14 Chair.

15 I deeply appreciate your testimony, and
16 I just wanted to make sure that we had a couple
17 that were clear on the record. You made reference
18 to a couple of libraries. You may know that
19 there's no other Council district beyond the 4th
20 that has more libraries than I do.

21 MS. Talarico: Yes.

22 COUNCILMAN NUTTER: In this year's
23 Capital Budget, the George Institute branch that
24 you mentioned is in for \$417,000; the Haddington
25 branch is in for \$500,000; the Haverford branch is

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2 in for \$300,000 for one project and \$105,000 for
3 another project; and the Wynnefield branch library
4 is in for \$475,000.

5 I did, though, want to make particular
6 note of the situation at the George Institute
7 branch, which you know that we are trying to
8 expand in order to have meeting space. We are
9 faced with the challenge in that expansion of
10 trying to acquire a property adjacent to the
11 George Institute Library. And I'd just like to at
12 least inform you and get on the record what we
13 have been doing in that particular regard.

14 With the Chair's agreement I'd like to
15 ask John Christmas from the City's Law Department
16 to come up and share some information about our
17 recent activities with regard to the George
18 branch. Is that okay?

19 (John Christmas comes forward.)

20 MR. CHRISTMAS: Good afternoon.

21 COUNCIL PRESIDENT VERA: Good
22 afternoon. Please identify yourself for the
23 record.

24 MR. CHRISTMAS: Good afternoon. I'm
25 John Christmas with the Law Department.

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2 As the Councilman mentioned, we are in
3 active efforts to acquire a site right next door
4 to the George's Institute branch for the
5 expansion. We met with the property owner. We've
6 been trying to negotiate with him to get some kind
7 of sensible price for the location.

8 At the same time, we knew we needed, in
9 an effort to further that discussion, have an
10 appraisal done, which we received two weeks ago.
11 Our plan was to either negotiate from that plan
12 some type of sale price that made sense or to
13 exercise our imminent domain powers in order to
14 acquire it. It is obviously critical to proceed
15 on an imminent domain basis observing all of the
16 due process entitlements that the property owner
17 would have. Naturally, an agreed-upon sale price
18 that makes sense is best.

19 Having received the real estate
20 appraisal only a couple weeks ago from the
21 Redevelopment Authority, we're going to schedule a
22 meeting as contemplated with the property owner to
23 talk more realistically about what the property's
24 worth, and I fully expect that meeting to occur in
25 short order.

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2 COUNCILMAN NUTTER: Mr. Christmas, you
3 were brought into this process as a result of a
4 call between myself and the City Solicitor about
5 this particular; is that correct?

6 MR. CHRISTMAS: That's correct.

7 COUNCILMAN NUTTER: And you
8 participated in the meeting with the property
9 owner a few months ago; is that right?

10 MR. CHRISTMAS: That's correct.

11 COUNCILMAN NUTTER: Is it fair to say
12 that the asking price that the property owner put
13 on the table for a series of parcels, after having
14 rejected the City's request for the sole parcel
15 that is next to the George institute, is it fair
16 to say that his asking price was somewhat high?

17 MR. CHRISTMAS: Yes, it is fair to say
18 that it was somewhat high.

19 COUNCILMAN NUTTER: And we did
20 initially try to get from him an agreement on just
21 the one parcel next to the George Institute, which
22 he rejected on a number of occasions and insists
23 that we look at all of this properties which are
24 not only the one adjacent to the George Institute,
25 but would also take up almost a triangular larger

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2 parcel; is that right?

3 MR. CHRISTMAS: Yes, sir, that is
4 right.

5 COUNCILMAN NUTTER: And as a result of
6 that, we have now decided to get a full appraisal
7 not only for the site adjacent to the George
8 Institute but for all of those other properties
9 that he owns. And as you indicated, we will
10 either negotiate a reasonable price or we will use
11 every power and authority that we have as a
12 government to go after all those properties still
13 paying a fair-market value; is that right?

14 MR. CHRISTMAS: Yes, sir, that's right.

15 COUNCILMAN NUTTER: Okay, I look
16 forward to seeing you at the next meeting with the
17 property owner.

18 MR. CHRISTMAS: Yes, sir.

19 COUNCILMAN NUTTER: Thank you. Thank
20 you, Madame Chair.

21 COUNCIL PRESIDENT Verna: Thank you
22 very much.

23 The Chair recognizes Cohen. Just a
24 moment please.

25 COUNCILMAN COHEN: To the gentleman

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2 first. Do you handle these matters in the City
3 Solicitor's Office for the acquisition of property
4 generally or just for the Library?

5 MR. CHRISTMAS: Well, I was called in
6 to this project -- no, I don't normally handle
7 either acquisition f property matters or imminent
8 domain acquisitions. But I do -- my normal work
9 does embrace valuing property and making deals
10 concerning property.

11 But why I was brought in to this matter
12 is because there is a mix of things that we can
13 negotiate, one of which is that this property
14 owner owes a lot of taxes on a lot of different
15 properties. And I had previously represented the
16 Department of Revenue in my experience with the
17 Law Department, and I know how to structure some
18 of these possible acquisitions where there really
19 might not be no out-of-pocket to the City. And
20 we, with Councilman Nutter's help, wanted to
21 explore that and we could actually accomplish some
22 or all of this without an outlay of money.

23 COUNCILMAN COHEN: Well, I wanted to
24 thank Councilman Nutter for bringing you in to the
25 picture, because I was concerned in general

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2 because we sometimes have situations where people
3 are prepared to offer properties but there are tax
4 liability and you've got to balance out all of
5 kinds of things.

6 And, secondly, the Ogontz Library that
7 I've been working for some 35 years has already
8 outgrown its, you know, ability to handle
9 everybody. And I've recently raised with the
10 Library the possibility of talking about acquiring
11 more land immediately adjacent.

12 So I'm very glad you raised that
13 because it seemed like a live matter, and you
14 obviously knew very much what you were talking
15 about.

16 COUNCILMAN NUTTER: Point of
17 information, Councilman. The reason John
18 Christmas was involved in this process is because
19 I called the City Solicitor, explained the
20 situation that we have a reluctant owner who also
21 owes the City of Philadelphia significant
22 outstanding tax dollars on these properties and
23 other properties, and I asked her to send over the
24 roughest, toughest attorney she's got over there
25 to get this deal done as quickly as possible.

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2 COUNCILMAN COHEN: He doesn't look it.

3 COUNCILMAN NUTTER: Do not let his
4 demeanor confuse you, Councilman. You may want
5 him for your Ogontz project.

6 COUNCILMAN COHEN: Well, I was just
7 very pleased to know that the City has somebody
8 like that.

9 COUNCILMAN NUTTER: That's why he's
10 working on this project for me; plus he's the one
11 that would be willing to put up with me in this
12 transaction.

13 COUNCILMAN COHEN: Well, I'll remember
14 that. I'm as unpleasant as Councilman Nutter is
15 frequently in our persistent effort to get at the
16 facts, but I'm glad to see that the City has such
17 able talent working in that field because I think,
18 increasingly, we're getting to run into situations
19 involving acquisition of property where we want to
20 feel that the City's counsel is just as able as,
21 you know, those in the private sector are, and you
22 certainly clearly meet and exceed every
23 expectation.

24 We thank you for the information.

25 MR. CHRISTMAS: Thank you very much,

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2 Councilman.

3 COUNCIL PRESIDENT VERNA: Thank you
4 very much.

5 Are there any other questions?

6 (No further questions at this time.)

7 COUNCIL PRESIDENT VERNA: Do we have
8 any other witnesses here who wish to testify?

9 (No response.)

10 COUNCIL PRESIDENT VERNA: I want to
11 thank everyone for their patience today.

12 The Committee of the Whole will stand
13 in recess until Tuesday, February 16th, at 9 a.m.

14 (Adjourned at 2:32 p.m.)

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C E R T I F I C A T E

I HEREBY CERTIFY that the foregoing
proceedings of the Council of the City of
Philadelphia of Tuesday, February 16, 1999, were
reported fully and accurately by me, and that this
is a correct transcript of same.

RE: COUNCIL COMMITTEE OF THE WHOLE
BILL NO.'S 990021, 990022

_____,
JOSEPHINE CARDILLO,
Registered Professional Reporter